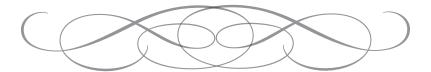


Report of the

House Appropriations Committee

to the Maryland House of Delegates



2015 SESSION



Recommendations, Reductions, and Summary of Action Pertaining to: House Bill 70

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|--------------------|--|
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| Hannah E. Dier | Department of Public Safety and Correctional Services Administration Criminal Injuries Compensation Board Maryland Parole Commission Operations Overview Police and Correctional Training Commissions |

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|--------------------|--|
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| | Public Debt State Reserve Fund |
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| Garret T. Halbach | Aid to Community Colleges Baltimore City Community College College Savings Plans of Maryland Higher Education Overview Historic St. Mary's City Commission Maryland Higher Education Commission (MHEC) MHEC Scholarship Programs St. Mary's College of Maryland University System of Maryland University of Maryland University College |
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|---------------------|---|
| Matthew D. Klein | Board of Public Works (PAYGO) Capital Fiscal Briefing (PAYGO Overview) |
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| Steven D. McCulloch | Maryland Department of Transportation Debt Service Requirements Maryland Transit Administration Overview Secretary's Office State Highway Administration Washington Metropolitan Area Transit Authority |
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| Michael C. Rubenstein | Maryland Supplemental Retirement Plans State Retirement Agency |
|-----------------------|--|
| Rebecca J. Ruff | Board of Public Works Department of Juvenile Services Interagency Committee on School Construction Maryland School for the Deaf Maryland State Department of Education Aid to Education Early Childhood Development Funding for Educational Organizations Headquarters |
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| Laura M. Vykol | Department of State Police Maryland Emergency Medical System Operations Fund Maryland Institute for Emergency Medical Services Systems Military Department |
| Tonya D. Zimmerman | Department of Human Resources Administration Child Support Enforcement Administration Office of Home Energy Programs Maryland Energy Administration Office of People's Counsel Public Service Commission State Board of Elections |

Contents

| | Budget Code | Page |
|---|-------------|------|
| House Appropriations Committee Reductions | | XV |
| Payments to Civil Divisions | | |
| Payments to Civil Divisions of the State | A15O00 | 1 |
| Legislative and Judicial | | |
| Judiciary | C00A | 2 |
| Office of the State Prosecutor | C82D | 7 |
| Uninsured Employers' Fund | C96J00 | 8 |
| Executive and Administrative Control | | |
| Board of Public Works | D05E | 9 |
| Maryland Energy Administration | D13A13 | 12 |
| Governor's Office of Crime Control and Prevention | D15A0516 | 14 |
| Secretary of State | D16A | 16 |
| Governor's Office for Children | D18A18 | 17 |
| Interagency Committee for School Construction | D25E | 18 |
| Department of Aging | D26A | 20 |
| State Board of Elections | D38I | 21 |
| Department of Planning | D40W01 | 22 |
| Military Department | D50H | 24 |
| Maryland Health Benefit Exchange | D78Y01 | 25 |
| Maryland Insurance Administration | D80Z01 | 26 |
| Office of Administrative Hearings | D99A | 27 |
| Financial and Revenue Administration | | |
| Comptroller of Maryland | E00A | 28 |
| State Department of Assessments and Taxation | E50C | 31 |
| Budgetary and Personnel Administration | | |
| Department of Budget and Management | F10 | 33 |
| Department of Information Technology | F50 | 37 |

| | Budget Code | Page |
|--|--------------------|------|
| Personnel Administration and Retirement | | |
| State Retirement Agency | G20J | 40 |
| General Services | | |
| Department of General Services | H00 | 42 |
| Transportation | | |
| Department of Transportation | J00 | 46 |
| The Secretary's Office | J00A01 | 49 |
| Debt Service Requirements | J00A04 | 52 |
| Maryland Transit Administration | J00H | 55 |
| Maryland Transportation Authority | JOOJ | 56 |
| Natural Resources | | |
| Department of Natural Resources | K00A | 57 |
| Agriculture | | |
| Department of Agriculture | L00A | 60 |
| Health and Mental Hygiene | | |
| Department of Health and Mental Hygiene | | |
| Office of the Secretary | M00A | 63 |
| Health Professionals Boards and Commissions | M00B0104 | 64 |
| Health Systems and Infrastructure Administration | M00F0201 | 66 |
| Prevention and Health Promotion Administration | M00F03 | 68 |
| Behavioral Health Administration | M00L | 69 |
| Developmental Disabilities Administration | M00M | 72 |
| Medical Care Programs Administration | M00Q | 74 |
| Human Resources | | |
| Department of Human Resources | | |
| Office of the Secretary | N00A | 79 |
| Office of Technology for Human Services | N00F | 82 |
| Local Department Operations | N00G | 83 |
| Child Support Enforcement Administration | N00H | 86 |

| | Budget Code | Page |
|--|--------------------|------|
| Family Investment Administration | N00I | 88 |
| Office of Home Energy Programs | N00I0006 | 89 |
| Dublic Safety and Connectional Somilars | | |
| Public Safety and Correctional ServicesDepartment of Public Safety and Correctional Services | Q00 | 91 |
| Operations | Q00 Q00Q | 91 |
| Operations | QuuQ | 95 |
| Public Education | | |
| State Department of Education | | |
| Headquarters | R00A01 | 95 |
| Aid to Education | R00A02 | 102 |
| Funding for Educational Organizations | R00A03 | 106 |
| Higher Education | | |
| Morgan State University | R13M00 | 108 |
| St. Mary's College of Maryland | R14D00 | 109 |
| University System of Maryland | R30B00 | 110 |
| Coppin State University | R30B27 | 111 |
| University System of Maryland Office | R30B36 | 112 |
| Maryland Higher Education Commission | R62I00 | 113 |
| Higher Education | R75T00 | 120 |
| Baltimore City Community College | R95C00 | 124 |
| Housing and Community Development | | |
| Department of Housing and Community Development | S00A | 125 |
| Dusings and Factoria Development | | |
| Business and Economic Development | Т00 | 128 |
| Department of Business and Economic Development | 100 | 128 |
| Environment | | |
| Department of the Environment | U00A | 130 |
| Juvenile Services | | |
| Department of Juvenile Services | V00 | 131 |
| State Police | | |
| Department of State Police | W00A | 133 |
| | | |

| <u>Budget Code</u> | <u>Page</u> |
|--------------------|----------------|
| | |
| X00A00 | 135 |
| | |
| Y01A | 137 |
| | |
| | 139 |
| | |
| | 142 |
| | |
| | 174 |
| | X00A00 Y01A |

House Appropriations Committee – Reductions

| | | | | Higher | | |
|--|-------------------------|-------------------------|------------------|---------------------------|-----------------------|-----------|
| Agency | General <u>Funds</u> | Special <u>Funds</u> | Federal Funds | Education <u>Funds</u> | Total <u>Funds</u> | Positions |
| 2016 Budget Request | | | | | | |
| General Assembly of Maryland | \$311,740 | \$0 | \$0 | \$0 | \$311,740 | |
| Judiciary | 22,231,474 | 895,163 | 57,314 | 0 | 23,183,951 | 33.0 |
| Office of the State Prosecutor | 32,260 | 0 | 0 | 0 | 32,260 | |
| Maryland Energy Administration | 0 | 178,991 | 0 | 0 | 178,991 | 2.0 |
| Governor's Office of Crime Control and Prevention | 3,720,710 | 0 | 0 | 0 | 3,720,710 | |
| Department of Planning | 0 | 214,214 | 0 | 0 | 214,214 | |
| Maryland Health Benefit Exchange | 0 | 110,120 | 0 | 0 | 110,120 | |
| Office of Administrative Hearings | 255,529 | 85,176 | 85,176 | 0 | 425,881 | |
| Comptroller of Maryland | 49,094 | 0 | 0 | 0 | 49,094 | |
| Department of Budget and Management – Secretary | 0 | 0 | 0 | 0 | 0 | 3.0 |
| Department of Information Technology | 8,152,660 | 29,000 | 10,000 | 0 | 8,191,660 | |
| State Retirement Agency | 0 | 35,892 | 0 | 0 | 35,892 | 1.0 |
| Department of Natural Resources | 3,138,953 | 8,639,632 | 0 | 0 | 11,778,585 | |
| Department of Natural Resources – PAYGO | 0 | 27,882,266 | 0 | 0 | 27,882,266 | |
| Department of Agriculture | 1,125,000 | 0 | 0 | 0 | 1,125,000 | |
| Department of Agriculture – PAYGO | 0 | 9,830,434 | 0 | 0 | 9,830,434 | |
| Department of Health and Mental Hygiene (DHMH) – Health Professional Boards and Commission | 1,002,549 | 0 | 0 | 0 | 1,002,549 | |
| | | | | | | |

ΛX

House Appropriations Committee – Reductions

| <u>Agency</u> | General <u>Funds</u> | Special <u>Funds</u> | Federal Funds | Higher Education <u>Funds</u> | Total <u>Funds</u> | Positions |
|---|-------------------------|-------------------------|------------------|-------------------------------------|-----------------------|------------------|
| DHMH – Health Systems and Infrastructure Administration | 3,920,689 | 0 | 7,022,750 | 0 | 10,943,439 | 9.0 |
| DHMH – Prevention and Health Promotion Administration | 0 | 3,600,000 | 0 | 0 | 3,600,000 | |
| DHMH – Behavioral Health Administration | 2,000,000 | 0 | 0 | 0 | 2,000,000 | |
| DHMH – Developmental Disabilities Administration | 6,537,782 | 4,415 | 5,185,440 | 0 | 11,727,637 | |
| DHMH – Medical Care Programs Administration | 24,601,937 | 0 | 81,892,466 | 0 | 106,494,403 | |
| Department of Human Resources (DHR) – Administration | 0 | 0 | 338,250 | 0 | 338,250 | |
| DHR – Child Support Enforcement | 0 | 751,633 | 0 | 0 | 751,633 | |
| Accelerate Actuarial Funding of Retirement Program | 62,650,000 | 5,966,000 | 5,966,000 | 0 | 74,582,000 | |
| Department of Public Safety and Correctional Services – Operations | 0 | 0 | 0 | 0 | 0 | 50.0 |
| Maryland State Department of Education (MSDE) – Headquarters | 0 | 0 | 0 | 0 | 0 | 50.0 |
| MSDE – Aid to Education | 15,719,544 | 0 | 0 | 0 | 15,719,544 | |
| MSDE – Funding for Educational Organizations | 0 | 330,000 | 0 | 0 | 330,000 | |
| Maryland Higher Education Commission | 5,061,675 | 0 | 0 | 0 | 5,061,675 | |
| Aid to Community Colleges | 9,045,515 | 0 | 0 | 0 | 9,045,515 | |
| State Support for Higher Education Institutions | 1,540,978 | 0 | 0 | 0 | 1,540,978 | |
| Baltimore City Community College | 0 | 0 | 0 | 1,540,978 | 1,540,978 | |

House Appropriations Committee – Reductions

| Agency | General <u>Funds</u> | Special <u>Funds</u> | Federal Funds | Higher Education <u>Funds</u> | Total <u>Funds</u> | Positions |
|--|-------------------------|-------------------------|------------------|-------------------------------------|-----------------------|------------------|
| Department of Housing and Community Development | 3,615,462 | 8,000,000 | 0 | 0 | 11,615,462 | |
| Department of Business and Economic Development | 500,000 | 0 | 0 | 0 | 500,000 | |
| Department of State Police | 0 | 0 | 0 | 0 | 0 | 50.0 |
| Public Debt | 40,000,000 | 0 | 0 | 0 | 40,000,000 | |
| Subtotal Fiscal 2016 Regular Budget | \$215,213,551 | \$66,552,936 | \$100,557,396 | \$1,540,978 | \$383,864,861 | 198.0 |
| Fiscal 2016 Total Budget | \$215,213,551 | \$66,552,936 | \$100,557,396 | \$1,540,978 | \$383,864,861 | 198.0 |
| Fiscal 2015 Deficiency Budget | | | | | | |
| Department of Planning | \$0 | -\$300,000 | \$0 | \$0 | -\$300,000 | |
| Department of Natural Resources | 0 | -235,000 | 0 | 0 | -235,000 | |
| DHMH – Medical Care Programs Administration | 46,000,000 | 0 | 0 | 0 | 67,000,000 | |
| Total Fiscal 2015 Deficiency Budget | \$67,000,000 | -\$535,000 | \$0 | \$0 | \$66,465,000 | |
| Grand Total Budget Bill | \$282,213,551 | \$66,017,936 | \$100,557,396 | \$1,540,978 | \$450,329,861 | 198.0 |

XVII

XVIII

A15000 Payments to Civil Divisions of the State

Budget Amendments

A15000.01 **Disparity Grants**

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$2,111,335 contingent upon the enactment of the Budget Reconciliation Financing Act

Explanation: This action strikes the contingent language in the budget bill and restores the appropriation for the Disparity Grants to the currently mandated level.

C00A Judiciary

Budget Amendments

Add the following language:

Provided that \$1,410,759 in general funds is eliminated and 33 new regular positions shall be reduced from the Judiciary's budget.

Explanation: This action deletes the new positions from the Judiciary's budget due to the State's fiscal condition.

> 2 Amendment No.

Add the following language:

Further provided that a \$3,442,000 General Fund reduction is made for operating expenditures. The Chief Judge shall allocate this reduction across the Judicial Branch.

Explanation: This action reduces the Judiciary's fiscal 2016 budget for operating expenditures across the divisions. These reductions will level fund some operating expenses in light of the State's fiscal condition.

Amendment No. 3

Add the following language:

Further provided that 19 positions and \$2,049,490 in general funds are contingent upon the enactment of HB 111 or SB 332.

Explanation: This action makes the funding for these positions contingent upon the enactment of HB 111 or SB 332. Included in the amount are 19 new positions, as well as 4 contractual bailiff full-time equivalents and supply costs, which will support the creation of 5 circuit court and 2 District Court judges.

C00A00.04 District Court

Add the following language to the general fund appropriation:

, provided that \$10,000,000 of the General Fund appropriation may be expended only for the purpose of providing attorneys for required representation at initial appearances before District Court commissioners consistent with the holding of the Court of Appeals in DeWolfe v. Richmond and associated costs to administer the program. Any funds not expended for this purpose shall revert to the General Fund. Further provided that any State funds to provide attorneys for required representation at initial appearances before District Court commissioners shall be done so on the basis of the calendar 2014 distribution of initial appearances within each county. If the allotment for a specific county is expended before the end of the fiscal year, then any further costs shall be addressed first by reallocating any unspent amounts remaining from other county allotments at the end of the fiscal year, and any final unresolved amounts to be paid by that county. Further provided that the Chief Judge is authorized to process a budget amendment to transfer up to \$10,000,000 in general funds to the appropriate unit of State government upon the enactment of legislation designating that unit of government to assume responsibility for providing attorneys for required representation at initial appearances before District Court commissioners.

Explanation: This language restricts the use of \$10 million of the Judiciary's general funds appropriated for the implementation of Richmond for this purpose only and appropriates the costs of initial appearances per county based on calendar 2014 appearances. Further, this language authorizes the transfer of the funds to another agency if legislation provides for an alternate solution to the Appointed Attorney Program.

Amendment No.

5

JUDICIARY

Add the following language to the general fund appropriation:

Further provided that \$100,000 in general funds of this appropriation may not be expended until the Judiciary submits a report to the budget committees detailing the monthly and total expenditures of the Appointed Attorney Program for fiscal 2015, including expenditures for the reimbursement of tolls and mileage. The report shall be submitted by October 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: This language restricts \$100,000 in general funds pending receipt of a report from the Judiciary detailing the expenditures of the Appointed Attorney Program for fiscal 2015, including the reimbursement of tolls and mileage.

Amendment No. **6**

C00A00.06 Administrative Office of the Courts

| Reduce appropriation for the purposes indicated: | Funds | Positions |
|--|--------------|------------------|
| 1. Eliminate the salary reclassification for the Administrative Office of the Courts related to the Judiciary-commissioned salary study. This increase is being denied due to the fiscal condition of the State. | 9,516,124 GF | |
| Total Reductions | 9,516,124 | 0.00 |

| Effect | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------|------------|----------------------|----------------------------|------------------------------|
| Position | 245.25 | 245.25 | | 0.00 |
| General Fund | 70,036,614 | 60,520,490 | 9,516,124 | |
| Special Fund | 17,500,000 | 17,500,000 | 0 | |
| Total Funds | 87,536,614 | 78,020,490 | 9,516,124 | |

Amendment No. 7

House Appropriations Committee – Operating Budget, March 2015

C00A00.10 Clerks of the Circuit Court

| Reduce appropriation | for the purposes indi | icated: | Funds | Positions |
|--|-----------------------|----------------------|----------------------------|------------------------------|
| 1. Eliminate the salary reclassification for the Clerks of the Court division related to the Judiciary-commissioned salary study. This increase is being denied due to the fiscal condition of the State. | | | 593,816 SF | |
| Total Reductions | | | 593,816 | 0.00 |
| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
| Position | 1,455.50 | 1,455.50 | | 0.00 |
| General Fund | 90,365,551 | 90,365,551 | 0 | |
| Special Fund | 19,811,696 | 19,217,880 | 593,816 | |
| Total Funds | 110,177,247 | 109,583,431 | 593,816 | |

Amendment No.

8

Committee Narrative

Information on Savings from the Maryland Electronic Court Project: The budget committees are concerned about the ever increasing costs associated with the Maryland Electronic Court (MDEC) major information technology development project. The committees expect that because the project is supposed to make the Judiciary more efficient by reducing the support costs necessary in the current system, that there will be fiscal savings and a return on investment, especially in personnel. A report detailing the potential fiscal savings should be submitted to the budget committees by November 1, 2015.

| Information Request | Author | Due Date |
|----------------------------|-----------|------------------|
| MDEC fiscal savings report | Judiciary | November 1, 2015 |

Use of Land Records Improvement Fund: The committees direct that the Judiciary report on the Maryland State Archives' expenditures of the money granted to them from the Land Records Improvement Fund (LRIF) and the agreement between the two organizations. The report shall be provided by September 1, 2015, and then every two years thereafter.

| Information Request | Author | Due Date |
|--|--------------------------------------|-------------------|
| Maryland State Archives' use of the LRIF | Judiciary Maryland State Archives | September 1, 2015 |

Information on Contractual Bailiffs: The budget committees are concerned with the employment status of contractual bailiffs who have been serving the Judiciary for more than eight years and request information on whether the bailiffs would benefit by or prefer serving in a permanent position. The committees request a report on the status of contractual bailiffs and whether it would be appropriate to convert these positions into permanent positions. A report detailing the status of contractual bailiffs should be submitted to the budget committees by November 1, 2015.

| Information Request | Author | Due Date |
|----------------------------|-----------|------------------|
| Contractual bailiff status | Judiciary | November 1, 2015 |

C82D Office of the State Prosecutor

Budget Amendments

OFFICE OF THE STATE PROSECUTOR

C82D00.01 General Administration

| Re | duce appropriation for the purposes indicated: | Funds | | Positions |
|----|--|--------------|----|------------------|
| 1. | Delete 1 full-time equivalent contractual. | 32,260 | GF | |
| | Total Reductions | 32,260 | | 0.00 |

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-----------|----------------------|----------------------------|------------------------------|
| Position | 13.00 | 13.00 | | 0.00 |
| General Fund | 1,466,087 | 1,433,827 | 32,260 | |
| Total Funds | 1,466,087 | 1,433,827 | 32,260 | |

C96J00 Uninsured Employers' Fund

Committee Narrative

UNINSURED EMPLOYERS' FUND

C96J00.01 General Administration

Report on the Uninsured Employers' Fund Balance Maintenance: The committees direct that the Uninsured Employers Fund (UEF) report on options for maintaining the UEF fund balance and whether the 2% assessment rate on workers' compensation awards is appropriate to maintain the fund's viability. The report should be presented to the committees by September 1, 2015.

| Information Request | Author | Due Date |
|--|--------|-------------------|
| Report on UEF's fund balance maintenance | UEF | September 1, 2015 |

D05E Board of Public Works

Committee Narrative

BOARD OF PUBLIC WORKS

D05E01.01 Administration Office

Notification to the General Assembly of Proposed Reductions: It is the intent of the budget committees that the Board of Public Works (BPW) provide notification to the Legislative Policy Committee, the House Appropriations Committee, and the Senate Budget and Taxation Committee of any proposed reductions to an appropriation at least 72 hours prior to the item's consideration for approval. The proposed reductions should also be posted on the BPW website. The submitted notice should include the following information:

- the agency and program where each proposed reduction is located;
- the amount of the proposed reduction in both dollars and percentage values;
- the fund source of the appropriation subject to the proposed reduction;
- a brief narrative summary of the impact of the proposed reduction on the program for which the appropriation is intended; and
- any projected reductions in workforce as a result of the proposed reduction.

| Information Request | Author | Due Date |
|-------------------------------|--------|--|
| Notice of proposed reductions | BPW | 72 hours before consideration for approval |

D05E

Improving Minority Business Enterprise Participation: The budget committees are concerned by the fact that the number of contracts awarded by the Board of Public Works (BPW) with 0% Minority Business Enterprise (MBE) participation increased by 51% in fiscal 2014. Although the increase in the State's MBE goal from 25% to 29% of the cost of the contract shows a step in the right direction, it is evident that more progress is necessary. As the lead agency for overseeing State procurement, BPW should play an integral part in guiding that improvement. To that end, the budget committees direct BPW, in consultation with the Governor's Office of Minority Affairs, to provide a report identifying the State's plan for increasing the number of contracts that meet the State's MBE participation goal. The report shall be submitted to the budget committees no later than September 30, 2015.

| Information Request | Author | Due Date |
|---|--------|--------------------|
| Improving Minority Business Enterprise participation | BPW | September 30, 2015 |

D05E01.10 Miscellaneous Grants to Private Non-Profit Groups

Operational Reporting: In continuance of the practice that began in July 2008, the committees request that the Maryland Zoological Society submit:

- audited financial statements for fiscal 2015; and
- year-to-date monthly attendance figures for the zoo for fiscal 2016 (by visitor group).

| Information Request | Author | Due Date |
|---------------------|-----------------------------|------------------|
| Audited financials | Maryland Zoological Society | November 1, 2015 |
| Attendance report | Maryland Zoological Society | Monthly |

D06E Board of Public Works – Capital Appropriation

Budget Amendments

D06E02.02 Public School Capital Appropriation

Add the following language to the general fund appropriation:

, provided that \$20,690,000 of this appropriation made for the purpose of public school construction may not be expended for that purpose but instead may be transferred by budget amendment to the Department of Housing and Community Development (DHCD) to be used only to support capital programs currently funded through the use of taxable general obligation bonds. The transferred funds shall be allocated within DHCD in the following manner:

- (1) \$10,000,000 for S00A25.07 Rental Housing Programs Capital;
- (2) <u>\$7,000,000 for S00A25.08 Homeownership Programs Capital; and</u>
- (3) \$3,690,000 for S00A25.09 Special Loans Program Capital.

Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

Explanation: The Governor's allowance provides \$30.0 million in general fund pay-as-you-go (PAYGO) to support public school construction. Approximately \$9.3 million is required to fund outstanding reimbursements owed by the State to Prince George's County. Due to the timing of the completion of the associated projects, these obligations can only be funded by cash reimbursement. The remaining \$20.7 million in proposed school construction projects could be supported via tax-exempt bonds. This action proposed repurposing \$20.7 million of the general fund PAYGO appropriation to support capital programs within DHCD. These DHCD programs are currently funded through the use of taxable bonds, which are more expensive and increase the State's out-year debt service costs. The school construction projects that would have otherwise been funded through the PAYGO appropriation can be supported through the use of general obligation bonds or any unreserved contingency funds.

D13A13 Maryland Energy Administration Executive Department

Budget Amendments

MARYLAND ENERGY ADMINISTRATION

D13A13.01 General Administration

Reduce appropriation for the purposes indicated: **Positions** Funds Delete the position for the Governor's Energy Advisor 90.916 SF 1.00 1. (PIN 002055) because the position is duplicative. A portion of the role of the Maryland Energy Administration (MEA) is to advise the Governor on a variety of energy matters. The director of MEA should serve as the energy advisor. This position has been vacant since June 2013. Delete a position created outside of the Rule of 100 88.075 SF 1.00 2. because the grant funds have ended. One position (PIN 088568) was created in a Board of Public Works action in September 2012. The position was created outside of the Rule of 100 in fiscal 2013 because a federal grant (referred to as Advancing Energy Efficiency in Public Buildings) was being used to support the position. Positions created outside of the Rule of 100 are required to be abolished after the fund source is no longer available. The grant funds end in fiscal 2015, but the position is not abolished. The fiscal 2016 allowance funds the position from the Strategic Energy Investment Fund. The position is filled, but the individual could be moved into a vacant PIN within the agency. **Total Reductions** 178,991 2.00

D13A13

| <u>Effect</u> | Allowance | <u>Appropriatio n</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-----------|-----------------------|----------------------------|------------------------------|
| Position | 34.00 | 32.00 | | 2.00 |
| Special Fund | 5,874,701 | 5,695,710 | 178,991 | |
| Federal Fund | 778,286 | 778,286 | 0 | |
| Total Funds | 6,652,987 | 6,473,996 | 178,991 | |
| | | | Amendr | nent No. 11 |

Committee Narrative

Program Specific Managing for Results Measures: The Maryland Energy Administration's (MEA) Managing for Results (MFR) submission currently focuses largely on measures of State energy policy. The MFR measures progress in meeting EmPOWER Maryland goals, increasing renewable energy in service, and alternative fuel vehicle use. Although there are a couple of measures of program activity related to MEA's pay-as-you-go programs, the MFR's otherwise do not reflect activities of the agency. With several years of experience with programs funded by the Strategic Energy Investment Fund, MEA should begin tracking performance in these programs. The budget committees request that MEA begin reporting performance related to agency programs and activities along with progress toward State energy goals in its annual MFR submission beginning with the fiscal 2017 budget books.

| Information Request | Author | Due Date |
|--------------------------|--------|---|
| to agency activities and | MEA | With submission of the fiscal 2017 budget books |
| programs | | |

D15A0516 Governor's Office of Crime Control and Prevention Executive Department

Budget Amendments

BOARDS, COMMISSIONS, AND OFFICES

D15A05.16 Governor's Office of Crime Control and Prevention

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$3,720,710 contingent upon the enactment of legislation reducing the required appropriation for State Aid for Police Protection.

Explanation: The fiscal 2015 budget bill, as introduced, includes a \$3,720,710 reduction to the State Aid for Police Protection grant, contingent upon enactment of a provision in the Budget Reconciliation and Financing Act of 2015. This action strikes that contingent reduction.

Amendment No. 12

Add the following language to the general fund appropriation:

, provided that the reduction in the State Aid for Police Protection grant shall be allocated on a proportional basis.

Explanation: Direct the Secretary of the Department of Budget and Management to reduce the State Aid for Police Protection allocation on a proportional basis for all jurisdictions.

D15A0516

| Red | luce appropriation for the purposes indicated: | Funds | | Positions |
|-----|--|--------------|----|------------------|
| 1. | Reduce the State Aid for Police Protection (SAPP) formula-funded appropriation by \$3.7 million, or 5.2%, to constrain growth in general fund expenditures. The current fiscal 2016 formula-funded appropriation for SAPP is \$71.0 million. The reduction would reduce SAPP to \$67.3 million, which is consistent with the reduced formula funding in fiscal 2014. | 3,720,710 | GF | |
| | Total Reductions | 3,720,710 | | 0.00 |

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-------------|----------------------|----------------------------|------------------------------|
| Position | 39.00 | 39.00 | | 0.00 |
| General Fund | 100,575,889 | 96,855,179 | 3,720,710 | |
| Special Fund | 2,281,455 | 2,281,455 | 0 | |
| Federal Fund | 21,384,795 | 21,384,795 | 0 | |
| Total Funds | 124,242,139 | 120,521,429 | 3,720,710 | |

D16A Secretary of State

Budget Amendments

SECRETARY OF STATE

D16A06.01 Office of the Secretary of State

Add the following language to the general fund appropriation:

, provided that 1 regular position, PIN 002079, is abolished to reflect the loss of funds for the position due to cost containment.

Explanation: The fiscal 2016 allowance includes a 2% across-the-board reduction in general funds. The agency has indicated that it intends to leave a vacancy open in order to meet the reduction. The position is abolished in order to reflect the Administration's goal of ongoing, structural reductions.

D18A18 Governor's Office for Children

Committee Narrative

D18A18.01 Governor's Office for Children

Out-of-home Placements: To facilitate evaluation of Maryland's family preservation programs in stemming the flow of children from their homes, the Governor's Office for Children (GOC), on behalf of the Children's Cabinet, is requested to prepare and submit to the budget committees a report on out-of-home placements containing data on the total number of out-of-home placements and entries by jurisdiction over the previous three years and similar data on out-of-state placements. The report should also provide information on the costs associated with out-of-home placements, the reasons for new placements, and an evaluation of data derived from the application of the Maryland Family Risk Assessment. Data should also be collected concerning indicated findings of child abuse and neglect occurring while families are receiving family preservation services or within one year of case closure. Each agency or administration that funds or places children and youth in out-of-home placements is requested to work closely with GOC and comply with any data requests necessary for production of the report.

| Information Request | Author | Due Date |
|----------------------------------|--------|-------------------|
| Report on out-of-home placements | GOC | December 15, 2015 |

D25E Interagency Committee for School Construction Board of Public Works

Budget Amendments

ON SCHOOL CONSTRUCTION

D25E03.01 General Administration

Add the following language to the general fund appropriation:

, provided that \$50,000 of this appropriation made for the purpose of General Administration may not be expended until the Interagency Committee on School Construction submits fiscal 2013 and 2014 annual maintenance reports to the budget committees. The reports shall be submitted by November 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: This language restricts \$50,000 in general funds for the Interagency Committee on School Construction (IAC) until fiscal 2013 and 2014 annual maintenance reports are submitted to the budget committees.

| Information Request | Author | Due Date |
|---------------------------------------|--------|------------------|
| Fiscal 2013 annual maintenance report | IAC | November 1, 2015 |
| Fiscal 2014 annual maintenance report | IAC | November 1, 2015 |

Amendment No. 16

Committee Narrative

Baltimore City Public School System Construction Management Capacity Progress Report: The budget committees are concerned about the ongoing issues raised by staff for the Interagency Committee on School Construction (IAC) regarding the apparent mismanagement of State-funded projects by the Baltimore City Public School (BCPS) system. In order to address those issues and bring the construction management capacity of BCPS more in line with other Maryland school systems, the budget committees urge BCPS to strongly consider adoption of the recommendations put forth by IAC staff in its November 2014 report. As a means of monitoring the school system's progress toward reconciling the identified areas of concern, the budget committees request that IAC submit a progress report detailing the efforts made by BCPS

House Appropriations Committee – Operating Budget, March 2015

D25E

to improve the management of state-funded projects and protect the investments made using State and local resources. In addition to noting any progress, or lack thereof, the report should also identify any additional or continued concerns. This progress report shall be submitted to the budget committees no later than December 15, 2015.

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Progress report on BCPS improvements to construction management | IAC | December 15, 2015 |

Report on the Relationship between Facility Maintenance and School Construction: The budget committees are interested in understanding the extent to which failures in school maintenance contribute to increased public school construction costs. The Interagency Committee on School Construction (IAC) is directed to evaluate the relationship between identified maintenance deficiencies and school construction needs for each jurisdiction. In addition to identifying the areas of improvement within each jurisdiction, the report should recommend best practices for school maintenance that should be implemented in order to avoid the need for future costly school construction projects. The report is due to the budget committees no later than October 1, 2015.

| Information Request | Author | Due Date |
|---|--------|-----------------|
| Report on the relationship between facility maintenance and school construction | IAC | October 1, 2015 |

D26A Department of Aging

Committee Narrative

Timing of Grant Awards: The budget committees are concerned about delays in the grant award process in the Maryland Department of Aging (MDOA). Traditionally, instructions were sent to area agencies on aging (AAA) in the March or April preceding the fiscal year for which grantees are applying, and the grants were awarded by the end of the first quarter of that fiscal year, usually in the first month. However, in recent years the instructions have not been sent until after the fiscal year had started, and the funds are not awarded until late in the fiscal year. County-operated AAAs have had to use county funds to cover their operations in lieu of the grants, and AAAs that are operated as nonprofits are required to obtain short-term loans. As of March 2015, few AAAs statewide have received their full fiscal 2015 State grant award.

It is the intent of the General Assembly that grant awards from MDOA to the local area agencies on aging be made by the end of the first month of the fiscal year.

The budget committees request that MDOA submit a report by September 1, 2015, on why there were delays in grant awards in recent years and changes the agency made to improve and accelerate the grant award process to the local area agencies on aging so that they are made by the end of the first month of the fiscal year.

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Report on improving the award of State grants to AAAs | MDOA | September 1, 2015 |

D38I State Board of Elections

Committee Narrative

STATE BOARD OF ELECTIONS

D38I01.01 General Administration

Funding for 2016 Presidential Primary: The fiscal 2016 allowance omitted certain costs necessary for the functioning of the new voting system in the 2016 presidential primary, including the paper ballots, Express Pass Printers, Universal Service Bus drives, certain election management system support, and privacy sleeves. The State Board of Elections (SBE) indicates that the costs for items necessary for the functioning of the election, but not included in the allowance, total \$7.4 million (half of which are general funds and half of which are local special funds). The committees request that SBE report on how it will fund the necessary costs for the 2016 presidential primary and the impact on the election if no additional funds are available for this purpose.

| Information Request | Author | Due Date |
|---|--------|-----------------|
| Report on funding for the 2016 presidential primary | SBE | August 15, 2015 |

D40W01 Department of Planning

Budget Amendments

D40W01.03 Planning Data Services

| Reduce appropriation for the purposes indicated: | Funds | Positions |
|--|--------------|------------------|
| 1. Reduce \$200,000 in special fund appropriation attributable to the Parcel Mapping Fund. The fiscal 2016 budget is balanced using \$200,000 in special funds that do not exist because they are being used in fiscal 2015 in order to backfill for cost containment actions. | 200,000 SF | |
| Total Reductions | 200,000 | 0.00 |

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-----------|----------------------|----------------------------|------------------------------|
| Position | 29.00 | 29.00 | | 0.00 |
| General Fund | 2,530,644 | 2,530,644 | 0 | |
| Special Fund | 207,464 | 7,464 | 200,000 | |
| Total Funds | 2,738,108 | 2,538,108 | 200,000 | |

Amendment No. 17

DEPARTMENT OF PLANNING

D40W01.07 Management Planning and Educational Outreach

| Reduce appropriation for the purposes indicated: | Funds | Positions |
|---|-----------|------------------|
| 1. Reduce contractual full-time equivalent funding increases to reflect the fiscal 2016 salary reduction. This reduction may be allocated across the following programs: Management Planning and Educational Outreach, Museum Services, Research Survey and Registration, and Preservation Services. | 14,214 SF | |
| Total Reductions | 14,214 | 0.00 |

D40W01

| Effect | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------|-----------|----------------------|----------------------------|------------------------------|
| Position | 14.00 | 14.00 | | 0.00 |
| General Fund | 1,148,589 | 1,148,589 | 0 | |
| Special Fund | 3,210,206 | 3,195,992 | 14,214 | |
| Federal Fund | 717,207 | 717,207 | 0 | |
| Total Funds | 5,076,002 | 5,061,788 | 14,214 | |

D50H Military Department

Committee Narrative

MILITARY DEPARTMENT OPERATIONS AND MAINTENANCE

D50H01.06 Maryland Emergency Management Agency

The Maryland Emergency Management Agency's Managing for Results Section: The budget committees are concerned that the current Managing for Results (MFR) data reported by the Maryland Emergency Management Agency (MEMA) is vague and does not offer adequate insight into the agency's objectives and performance. It is the intent of the budget committees that MEMA provide more detailed agency objectives and performance measures for the MFR section of the fiscal 2017 budget books, and for subsequent fiscal years.

D78Y01 Maryland Health Benefit Exchange

Budget Amendments

MARYLAND HEALTH BENEFIT EXCHANGE

D78Y01.01 Maryland Health Benefit Exchange

Strike the following language from the special fund appropriation:

, provided that this appropriation shall be reduced by \$1,498,276 contingent upon the enactment of legislation reducing the required appropriation of \$35,000,000

Explanation: The fiscal 2016 budget bill as introduced includes a \$1,498,276 special fund reduction to the Maryland Health Benefit Exchange, contingent upon enactment of a provision in the Budget Reconciliation and Financing Act (BRFA) of 2015. This action strikes that contingent reduction as the legislature can make that reduction without the BRFA.

Amendment No. 19

Committee Narrative

D78Y01.02 Major Information Technology Development Projects

Report on System Integration: The new eligibility determination information technology (IT) system of the Maryland Health Benefit Exchange (MHBE) does not currently offer the single point-of-entry for benefits determinations that had been the original long-term goal promised of MHBE's original system. Although the federal government has extended enhanced federal funding (90% Federal Medicaid Assistance Percentage) for IT system integration for an additional three years, it is unclear if the new platform can be the basis for the promised single point-of-entry system. The committees request MHBE, in consultation with the Department of Information Technology, to report by December 1, 2015, on any plans to move toward a single point-of-entry system.

| Information Request | Author | Due Date |
|---------------------|--------|------------------|
| System integration | MHBE | December 1, 2015 |

D80Z01 Maryland Insurance Administration

Budget Amendments

INSURANCE ADMINISTRATION AND REGULATION

D80Z01.01 Administration and Operations

Add the following language to the special fund appropriation:

, provided that since the Maryland Insurance Administration (MIA) has had four or more repeat findings in the most recent fiscal compliance audit issued by the Office of Legislative Audits (OLA), \$150,000 of this agency's administrative appropriation may not be expended unless:

- MIA has taken corrective action with respect to all repeat audit findings on or about (1)January 1, 2016; and
- (2)a report is submitted to the budget committees by OLA listing each repeat audit finding along with a determination that each repeat finding was corrected. The budget committees shall have 45 days to review and comment to allow for funds to be released prior to the end of fiscal 2016.

Explanation: The Joint Audit Committee has requested that budget bill language be adopted for each unit of State government that has four or more repeat audit findings in its most recent fiscal compliance audit. Each such agency is to have a portion of its administrative budget withheld pending the adoption of corrective action by the agency, and a determination by OLA that each finding was corrected. OLA shall submit reports to the budget committees on the status of repeat findings.

| Information Request | Author | Due Date |
|---|--------|---|
| Report on status of repeat audit findings | OLA | 45 days prior to the expenditure of funds |

D99A Office of Administrative Hearings

Committee Narrative

Non-English Speaker Accommodation: The budget committees are concerned that the Office of Administrative Hearings (OAH) may not be taking reasonable steps to provide equal access to public services for individuals who are non-English speakers in accordance with Chapter 141 of 2002. The budget committees request OAH to provide a report detailing whether OAH is taking reasonable steps to (1) provide oral language services for non-English speakers; (2) translate applications or informational materials, notices, and complaint forms ordinarily provided to the public into any language spoken by any non-English speaking population that constitutes 3% of the overall population within the geographic area served by the OAH as measured by the U.S. Census; and (3) use any additional methods or means necessary to achieve equal access to public services. If OAH is not taking any of the actions listed above, the report shall include a plan to implement actions to provide equal access to public services for individuals who are non-English speakers.

| Information Request | Author | Due Date |
|---------------------|--------|-------------------|
| Non-English speaker | ОАН | September 1, 2015 |
| accommodation | | |

E00A Comptroller of Maryland

Budget Amendments

OFFICE OF THE COMPTROLLER

E00A01.01 Executive Direction

| Reduce appropriation for the purposes indicated: | <u>Funds</u> | Positions |
|--|--------------|------------------|
| 1. Cut \$26,157 to bring the contractual full-time equivalents back to the fiscal 2015 level as the full appropriation is unneeded in the allowance. | 26,157 GF | |
| Total Reductions | 26,157 | 0.00 |

| Effect | Allowance | Appropriation | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-----------|---------------|----------------------------|------------------------------|
| Position | 35.50 | 35.50 | | 0.00 |
| General Fund | 3,609,379 | 3,583,222 | 26,157 | |
| Special Fund | 642,567 | 642,567 | 0 | |
| Total Funds | 4,251,946 | 4,225,789 | 26,157 | |

Amendment No.

21

BUREAU OF REVENUE ESTIMATES

E00A03.01 Estimating of Revenues

| Re | duce appropriation for the purposes indicated: | Funds | | Positions |
|----|---|--------|----|------------------|
| 1. | Cut 1 unneeded contractual full-time equivalent in the Bureau of Revenue Estimates to bring the agency back to the fiscal 2015 level. | 22,937 | GF | |
| | Total Reductions | 22,937 | | 0.00 |

E00A

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-----------|----------------------|----------------------------|------------------------------|
| Position | 5.00 | 5.00 | | 0.00 |
| General Fund | 926,976 | 904,039 | 22,937 | |
| Total Funds | 926,976 | 904,039 | 22,937 | |

Amendment No. 22

REVENUE ADMINISTRATION DIVISION

E00A04.01 Revenue Administration

Add the following language to the general fund appropriation:

, provided that since the Comptroller has had four or more repeat audit findings in the most recent fiscal compliance audit issued by the Office of Legislative Audits (OLA), \$200,000 of this agency's administrative appropriation may not be expended unless:

- (1) the Comptroller has taken corrective action with respect to all repeat audit findings on or before November 1, 2015; and
- (2) a report is submitted to the budget committees by OLA, listing each repeat audit finding along with a determination that each repeat finding was corrected. The budget committees shall have 45 days to review and comment to allow funds to be released prior to the end of fiscal 2015.

Explanation: The Joint Audit Committee has requested that budget bill language be added for each unit of State government that has four or more repeat audit findings in its most recent fiscal compliance audit. Each such agency is to have a portion of its administrative budget withheld pending the adoption of corrective action by the agency and a determination by the Office of Legislative Audits (OLA) that each findings was corrected. OLA shall submit reports to the budget committees on the status of repeat findings.

E00A

Information Request Author **Due Date** 45 days before the release of Status of corrective actions OLA related to the most recent funds fiscal compliance audit

E50C

State Department of Assessments and Taxation

Committee Narrative

Advisory Council Creation and Business Process Analysis Report: It is the intent of the committees to assure progress on the implementation of the 2014 Assessment Workgroup (AWG) recommendations by directing the State Department of Assessments and Taxation (SDAT) to establish a State and Local Advisory Council. The advisory council shall be composed of the following members:

- the executive director of SDAT;
- a representative from a local State assessment office;
- five members representing county governments appointed by the Maryland Association of Counties;
- three members representing municipal governments appointed by the Maryland Municipal League;
- a representative from the Department of Information Technology (DoIT);
- a representative from the Department of Planning; and
- a representative from the Governor's StateStat Office.

The advisory council shall meet periodically to discuss issues of mutual interest, including but not limited to the assessment of real and personal property and tax credit programs and exemptions; guidance on the implementation of the AWG recommendations from the December 15, 2014 report; and, business process changes and the leveraging of new technologies to achieve greater operational efficiencies.

The committees further direct SDAT, in consultation with DoIT and other appropriate entities, to perform a business process analysis in an effort to realize additional efficiencies within the assessment and administrative processes of SDAT and to determine how technology can be utilized to maximize that efficiency. The analysis should produce recommendations to achieve greater efficiencies in the performance of property assessments and other functions through the use of new technologies; improve the transfer of data between SDAT and local governments; and, suggest adequate staffing levels in light of new technology and business process changes.

E50C

The department should report its findings to the State and Local Advisory Council and the budget committees by December 1, 2015.

| Information Request | Author | Due Date |
|---------------------------|--------|------------------|
| Business process analysis | SDAT | December 1, 2015 |

F10 Department of Budget and Management

Budget Amendments

Add the following language:

Provided that 3 regular positions are abolished from this budget on July 1, 2015.

Explanation: The language abolishes 3 regular positions to ensure that the 2% reduction produces ongoing out-year savings. The Secretary is authorized to allocate the reduction to the appropriate program(s).

Amendment No. 24

Add the following language:

Provided that \$1,000,000 of the General Fund appropriation may not be expended unless the Department of Budget and Management provides a report to the budget committees on July 1, 2015 which provides a complete accounting of the 2% across-the-board reduction for fiscal 2016 in Section 19 of this Act. This report should include a detailed allocation of the reduction by agency and program, as well as the impact of each reduction on the operations of each agency and program. The budget committees shall have 45 days to review and comment from the date of receipt of the report. Funds restricted pending the receipt of the report may not be transferred by budget amendment or otherwise, to any other purpose, and shall revert to the General Fund if the report is not received by July 1, 2015.

Explanation: This language restricts \$1,000,000 in general funds until the Department of Budget and Management provides a report to the budget committees on July 1, 2015 which details the allocation of the 2% across-the-board cut required by Section 19. The report shall detail the amounts cut by agency and program, including the impact of the reduction on agency operations.

| Information Request | Author | Due Date |
|--------------------------------------|--------|--------------|
| 2% across-the-board reduction detail | DBM | July 1, 2015 |

Budget Amendments

OFFICE OF PERSONNEL SERVICES AND BENEFITS

F10A02.01 Executive Direction

Add the following language to the general fund appropriation:

, provided that \$100,000 of this appropriation may not be expended until the Department of Budget and Management develops a report on fiscal 2015 closeout of the Employee and Retiree Health Insurance Account. This report shall include:

- (1) The closing fiscal 2015 fund balance;
- (2) The actual provider payments due in the fiscal year;
- (3) The State, employee, and retiree contributions;
- (4) An accounting of rebates, recoveries, and other costs; and
- (5) Any closeout transactions processed after the fiscal year ended.

The report shall be submitted to the budget committees by October 1, 2015. The budget committees shall have 45 days to review and comment following the receipt of the report. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

Explanation: Requires the Department of Budget and Management to submit a report with fiscal 2015 closeout data for the Employee and Retiree Health Insurance Account.

| Information Request | Author | Due Date |
|---|--|-----------------|
| Report requiring fiscal 2015 closeout data for the Employee and Retiree Health Insurance Account | Department of Budget and Management | October 1, 2015 |

Budget Amendments

OFFICE OF BUDGET ANALYSIS

F10A05.01 Budget Analysis and Formulation

Add the following language:

Provided that the Department of Budget and Management shall submit detail of the 2% across-the-board reduction in fiscal 2016 by program, subprogram, Comptroller Object, and subobject to the budget committees and the Department of Legislative Services by July 1, 2015. Further provided that it is the intent of the budget committees that this detailed allocation shall be reflected in the fiscal 2016 Fiscal Digest published in July 2015.

Explanation: Section 19 of the fiscal 2016 budget bill includes a 2% across-the-board general fund reduction allocated by financial agency code. In addition to supplying the budget committees with greater specificity on the actions and impacts of the reduction during the session, it is also important to ensure that the reductions are allocated by program, subprogram, object, and subobject in the Fiscal Digest, which provides the legislative appropriation by agency, program, and fund on the first day of the fiscal year. This data will be used to forecast the fiscal 2017 baseline by the Department of Legislative Services, thus an accurate accounting for the reduction is essential.

| Information Request | Author | Due Date |
|---------------------------------|--|----------------------|
| 2% reduction detail | Department of Budget and Management | July 1, 2015 |
| 2% percent reduction by program | Department of Budget and Management | In the Fiscal Digest |

Amendment No.

27

Committee Narrative

Voluntary Separation Program Costs Incurred and Avoided: Included in the Administration's fiscal 2016 budget plan is implementation of a Voluntary Separation Program (VSP). This program is to be implemented in fiscal 2015, in order to reduce general fund expenditures in fiscal 2015 and 2016. To provide incentives for employees, the program includes a one-time payment to employees leaving State service. The program proposes to permanently abolish positions for employees that are accepted into the plan. Agencies are able

F10

to determine which positions will be accepted into the plan and abolished. To determine what costs have been incurred and saved by VSP, the Department of Budget and Management (DBM) should report to the committees on the results of the program by September 1, 2015. This report should identify which positions were abolished by Position Identification Number and program code, how much was provided in incentives, how much of fiscal 2015 and 2016 salary and benefit costs were avoided, what the fund source of any costs and savings is, when positions were vacated, length of service for the incumbent in the abolished position, the extent to which positions were reclassified, and when the positions were abolished. The report should include data concerning any vacant positions that were abolished to meet the target that 500 positions be abolished.

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Report on the Voluntary Separation Program | DBM | September 1, 2015 |

Ratio of Supervisors and Managers to Employees for Agencies: The Budget Committees are concerned that State agencies, including those with independent personnel systems, may have become unbalanced in their ratio of employees to supervisors and managers. All executive branch personnel systems, including independent personnel systems, are asked to provide a report on ratio of supervisors and managers to employees for each of their agencies. The report should also include a report on the ideal ratio of employees to supervisors and managers for each agency. The report is due by December 1, 2015.

| Information Request | Authors | Due Date |
|---|---|------------------|
| Ratio of Executive Branch Supervisors and Managers to Employees | DBM MDOT Higher Education MDTA MFCA MAIF MSA College Savings Plans of Maryland MES | December 1, 2015 |

F50 Department of Information Technology

Budget Amendments

MAJOR INFORMATION TECHNOLOGY DEVELOPMENT PROJECT FUND

Funds

Positions

F50A01.01 Major Information Technology Development Project Fund

Reduce appropriation for the purposes indicated:

- Delete funds for the Medicaid Enterprise Restructuring Project (MERP). Concerns have been raised about the riskiness of this project. The project was plagued with delays and needed to be rebaselined. MERP is now 21 months behind the rebaselined schedule. Two cure notices have been issued and a stop order was issued in August 2014. The department should reevaluate its plan and resubmit its plan when it is ready to move forward.
- Reduce funds for the Automated Financial System 338.250 GF 2 (AFS) project due to project delays. The AFS project was initially expected to have completed the planning phase by June 2014; however, the current project schedule anticipates completing the planning phase instead in November 2015. The implementation phase was initially projected to last one year. Based on that timeframe and the current schedule, the Department of Resources would not complete Human the implementation phase until fiscal 2017. As a result, not all of the funds included in the fiscal 2016 allowance, which is the amount needed to complete the project, would be required. A reduction of the same amount is included in the Major Information Technology Development Project Fund for the State share of the project costs.

| Total Reductions | 8,113,660 | 0.00 |
|------------------|-----------|------|
|------------------|-----------|------|

F50

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------|----------------------|----------------------------|------------------------------|
| General Fund | 35,606,996 | 27,493,336 | 8,113,660 | |
| Special Fund | 1,844,542 | 1,844,542 | 0 | |
| Total Funds | 37,451,538 | 29,337,878 | 8,113,660 | |

Amendment No. 28

OFFICE OF INFORMATION TECHNOLOGY

F50B04.07 Web Systems

Add the following language to the general fund appropriation:

, provided that \$500,000 of this appropriation may not be expended until the department develops Managing for Results (MFR) indicators related to Web sites and Web applications offered by State agencies. The budget committees shall have 45 days to review and comment following the publication of MFR data in the Governor's fiscal 2017 budget books. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

Explanation: The budget bill language restricts \$500,000 until the department develops Managing for Results indicators for State web applications. Indicators measuring the number and quality of websites and applications should be included in the Department of Information Technology's (DoIT) managing for results (MFR) indicators that are included with the fiscal 2017 budget books.

| Information Request | Author | Due Date |
|--|--------|-------------------------------|
| Website and applications MFR indicators | DoIT | With fiscal 2017 budget books |

Committee Narrative

Report on Personnel Actions: The budget committees are concerned about the high level of vacancies at the Department of Information Technology (DoIT). The committees concur with a DoIT report that characterizes the information technology landscape as rapidly changing and, therefore, recommends that incremental personnel adjustments are required. The department should review its positions in order to determine if the positions are appropriately compensated to meet the demands placed on the department. Positions that are not appropriately classified should be reclassified in the fiscal 2017 allowance. DoIT should report its findings to the committees no later than December 1, 2015.

| Information Request | Author | Due Date |
|-----------------------------|--------|------------------|
| Report on personnel actions | DoIT | December 1, 2015 |

State Policies on Internet Advertising: In 2014, the State Department of Assessments and Taxation (SDAT) entered into an agreement with Towson University's Office of Information Services. Under the agreement, the university hosts and markets SDAT's website for commercial advertising sales that generate revenues. This is the first such arrangement of its kind, and it is possible that more arrangements will follow. The Department of Information Technology's (DoIT) mission is to develop State Internet standards. To provide guidance for State agencies that consider Internet advertising, the department should develop State policies on Internet advertising. These policies should consider statutory authority to advertise on the Internet, federal regulations, other states' policies, appropriate content, and appropriate compensation. This report should be submitted to the committees by November 2, 2015.

| Information Request | Author | Due Date |
|--|--------|------------------|
| State policies on Internet advertising | DoIT | November 2, 2015 |

G20J **State Retirement Agency Maryland State Retirement and Pension Systems**

Budget Amendments

STATE RETIREMENT AGENCY

G20J01.01 **State Retirement Agency**

| Reduce appropriation | n for the purposes inc | dicated: | Funds | Positions |
|----------------------|---|----------------------|----------------------------|------------------------------|
| III (new positio | elete 1 full-time equivalent administrative specialist I (new position). The agency has been holding an entical position in the same unit vacant since Ily 2014. | | 35,892 SF | 1.00 |
| Total Reduction | S | | 35,892 | 1.00 |
| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
| Position | 204.00 | 203.00 | | 1.00 |
| Special Fund | 18,532,251 | 18,496,359 | 35,892 | |
| Total Funds | 18,532,251 | 18,496,359 | 35,892 | |

Amendment No. **30**

Committee Narrative

Disability Benefits Processing and Appropriateness: Disability benefits paid by the State Retirement and Pension System have grown at a faster pace than normal service retirement benefits but are not closely tracked. The last systematic assessment of the process for reviewing and granting disability benefit was completed almost 15 years ago, and there is no recent record of any systematic review of the appropriateness of the benefits awarded. The committees request that the State Retirement Agency (SRA) conduct a review of recent trends in the application for and award of disability benefits and of its process for reviewing and awarding disability benefits. They also request that the Department of Legislative Services (DLS) review the level of disability benefits awarded, including how they compare with benefits awarded by other states and by Social Security. SRA and DLS should submit a joint report, including findings and recommendations to the House Appropriations Committee, Senate Budget and Taxation Committee, and the Joint Committee on Pensions by October 30, 2015.

| | G20J | |
|-------------------------------|------------|------------------|
| Information Request | Authors | Due Date |
| Report on disability benefits | SRA DLS | October 30, 2015 |

H00 Department of General Services

Committee Narrative

OFFICE OF THE SECRETARY

H00A01.01 Executive Direction

Annual Report on Energy Conservation Efforts: The State Building Energy Efficiency and Conservation Act of 2006 required the Department of General Services (DGS) and the Maryland Energy Administration to develop energy use index and savings goals for every State agency. Consistent with the State Building Energy Efficiency and Conservation Act, the EmPOWER Maryland Energy Efficiency Act of 2008 established a State goal of achieving a 15% reduction in per capita electricity consumption and peak demand by the end of 2015. On November 1, 2015, DGS shall submit a status report to the committees outlining the State's energy conservation efforts. The report shall include:

- strategies employed by the department to reduce statewide energy consumption;
- an update on the implementation of the State's utility database, including the status of agency compliance in providing missing utility data;
- statewide utility costs and consumption data (by agency);
- energy use index and savings goals for every State agency; and
- the State's level of compliance with the State Building Energy Efficiency and Conservation Act and the EmPOWER Maryland Energy Efficiency Act.

| Information Request | Author | Due Date |
|---------------------|--------|------------------|
| Report on energy | DGS | November 1, 2015 |
| conservation | | |

H00

Budget Amendments

OFFICE OF PROCUREMENT AND LOGISTICS

H00D01.01 Procurement and Logistics

Add the following language to the general fund appropriation:

, provided that since the Department of General Services (DGS) has had four or more repeat audit findings in the most recent fiscal compliance audit issued by the Office of Legislative Audits (OLA), \$200,000 of this agency's administrative appropriation may not be expended unless:

- (1) DGS has taken corrective action with respect to all repeat audit findings on or before November 1, 2015; and
- (2) a report is submitted to the budget committees by OLA, listing each repeat audit finding along with a determination that each repeat finding was corrected. The budget committees shall have 45 days to review and comment to allow funds to be released prior to the end of fiscal 2015.

Explanation: The Joint Audit Committee has requested that budget bill language be added for each unit of State government that has four or more repeat audit findings in its most recent fiscal compliance audit. Each such agency is to have a portion of its administrative budget withheld pending the adoption of corrective action by the agency and a determination by the Office of Legislative Audits (OLA) that each finding was corrected. OLA shall submit reports to the budget committees on the status of repeat findings.

| Information Request | Author | Due Date |
|---|--------|-------------------------------------|
| Status of corrective actions related to the most recent fiscal compliance audit | OLA | 45 days before the release of funds |

Budget Amendments

H00G01.01 Facilities Planning, Design and Construction

Add the following language to the general fund appropriation:

, further provided that \$1,000,000 of this appropriation may not be expended until the Department of General Services submits a report to the budget committees that provides the following information:

- (1) a copy of the forbearance agreement that is alleged to have been agreed upon by the State and the developers in October 2014 to extend the terms of the Master Development Agreement. This should also include advice of counsel from the Office of the Attorney General as to the legal status of the forbearance agreement and whether or not such an agreement should have been approved by the Board of Public Works; and
- (2) the Administration's vision for the State Center project including the consideration of alternative development options. If the Administration intends to continue to pursue the current State Center development with State Center LLC, as set forth in the Master Development Agreement, the report shall provide:
 - (i) the anticipated design and construction timeline for Phase I and all future project phases including a determination on the size of the Phase I parking structure and the estimated impact on the Transportation Trust Fund, a list of the agencies that would occupy space in Phase I, the feasibility of locating a grocery store in the Armory building, the feasibility and value of siting a charter school in Parcel G, and the impact on other State-owned or rented lease space that would be vacated;
 - (ii) the estimated impact on the State general fund budget, including the new general fund rent costs to each agency renting space at State Center and actual documented General Fund savings in the budgets of the Department of General Services and any other agency where offsetting expense reductions for rent, utilities, and any other expenditure savings are expected to be found;
 - (iii) a determination from the State Treasurer on whether Phase I of State Center is a capital or operating lease so that the State can better determine future decisions concerning the allocation of State tax-supported debt among the competing demands; and
 - (iv) a framework for how any future negotiated ground and occupancy lease agreements, including all provisions and fiscal impacts, will be submitted to the budget committees for review and comment prior to presentation to the Board of Public Works for consideration.

H00

The report shall be submitted by July 1, 2015, and the committees shall have 45 days to review and comment. Funds restricted pending the receipt of the report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: The Department of General Services (DGS) and the Maryland Department of Transportation (MDOT) are actively engaged in determining the course of action concerning the future development of State Center including whether the Administration supports the current development agreement with State Center LLC, as set forth in the State Center Master Development Agreement (MDA) executed in June 2009. The language directs DGS to provide the budget committees with a report detailing all changes to the MDA resulting from the forbearance agreement recently executed with the developer, the Administration's current plans for the future development of State Center, and the office space accommodations for the State agencies that currently occupy State Center.

| Information Request | Author | Due Date |
|---------------------|--------|--------------|
| State Center update | DGS | July 1, 2015 |
| | | |

J00 Department of Transportation

Budget Amendments

Add the following language:

Provided that it is the intent of the General Assembly that projects and funding levels appropriated for capital projects, as well as total estimated project costs within the Consolidated Transportation Program (CTP), shall be expended in accordance with the plan approved during the legislative session. The department shall prepare a report to notify the budget committees of the proposed changes in the event the department modifies the program to:

- (1) add a new project to the construction program or development and evaluation program meeting the definition of a "major project" under Section 2-103.1 of the Transportation Article that was not previously contained within a plan reviewed in a prior year by the General Assembly and will result in the need to expend funds in the current budget year; or
- (2) change the scope of a project in the construction program or development and evaluation program meeting the definition of a "major project" under Section 2-103.1 of the Transportation Article that will result in an increase of more than 10% or \$1,000,000, whichever is greater, in the total project costs as reviewed by the General Assembly during a prior session.

For each change, the report shall identify the project title, justification for adding the new project or modifying the scope of the existing project, current year funding levels, and the total project cost as approved by the General Assembly during the prior session compared with the proposed current year funding and total project cost estimate resulting from the project addition or change in scope.

Further provided that notification of project additions, as outlined in paragraph (1) above; changes in the scope of a project, as outlined in paragraph (2) above; or moving projects from the development and evaluation program to the construction program, shall be made to the General Assembly 45 days prior to the expenditure of funds or the submission of any contract for approval to the Board of Public Works.

Explanation: This annual budget bill language requires the department to notify the budget committees of proposed changes to the transportation capital program that will add a new project that was not in the fiscal 2015 through 2020 CTP or will increase a total project's cost by more than 10% or \$1 million, due to a change in scope. Reports are to be submitted with the draft and final versions of the CTP, with each using the 2015 session CTP as the basis for comparison. In addition, notification is required as needed throughout the budget year, if certain changes to projects are made.

J00

| Information Request | Authors | Due Date |
|---|--|--|
| Capital budget changes from one CTP version to the next | Maryland Department of Transportation | With draft CTP With final CTP |
| Capital budget changes throughout the year | Maryland Department of Transportation | 45 days prior to the expenditure of funds or seeking Board of Public Works approval |
| | | Amendment No. 33 |

Add the following language:

The Maryland Department of Transportation (MDOT) may not expend funds on any job or position of employment approved in this budget in excess of 9,183.5 positions and 40.7 contractual full-time equivalents paid through special payments payroll (defined as the quotient of the sum of the hours worked by all such employees in the fiscal year divided by 2,080 hours) of the total authorized amount established in the budget for MDOT at any one time during fiscal 2016. The level of contractual full-time equivalents may be exceeded only if MDOT notifies the budget committees of the need and justification for additional contractual personnel due to:

- (1) business growth at the Helen Delich Bentley Port of Baltimore or Baltimore/Washington International Thurgood Marshall Airport which demands additional personnel; or
- (2) <u>emergency needs that must be met, such as transit security or highway maintenance.</u>

The Secretary shall use the authority under Sections 2-101 and 2-102 of the Transportation Article to implement this provision. However, any authorized job or position to be filled above the regular position ceiling approved by the Board of Public Works shall count against the Rule of 100 imposed by the General Assembly. The establishment of new jobs or positions of employment not authorized in the fiscal 2016 budget shall be subject to Section 7-236 of the State Finance and Procurement Article and the Rule of 100.

Explanation: This annual budget bill language establishes a position ceiling for MDOT each year to limit growth in regular positions and contractual full-time equivalents.

J00

Information Request Author

Need for additional regular or MDOT contractual positions

Due Date

As needed

Amendment No. 34

Add the following language:

Further provided that no funds may be expended for any program of assistance to counties or municipalities for roads or other transportation purposes unless the funds were included in the budget as submitted or in a modification to that budget by a supplemental budget that is approved by the General Assembly and provides the specific intended distribution of funds.

Further provided that \$46,416,000 of the appropriation intended for the Red Line project and \$127,732,000 of the appropriation intended for the Purple Line project, included in the appropriation for program J00H01.05 Facilities and Capital Equipment, may only be expended in those amounts for those purposes unless otherwise provided for in a supplemental budget as approved by the General Assembly.

Explanation: This language restricts funding for transportation aid to local governments and for major transit capital projects to the purposes intended unless the funding is modified in a supplemental budget approved by the general Assembly.

Amendment No. 35

J00A01 The Secretary's Office Department of Transportation

Budget Amendments

THE SECRETARY'S OFFICE

J00A01.02 Operating Grants-In-Aid

Add the following language to the special fund appropriation:

, provided that no more than \$4,094,947 of this appropriation may be expended for operating grants-in-aid, except for:

- (1) any additional special funds necessary to match unanticipated federal fund attainments; or
- (2) <u>any proposed increase either to provide funds for a new grantee or to expand funds for an existing grantee.</u>

Further provided that no expenditures in excess of \$4,094,947 may occur unless the department provides notification to the budget committees to justify the need for additional expenditures due to either item (1) or (2) above and the committees provide review and comment or 45 days elapse from the date such notification is provided to the committees.

Explanation: This annual language caps the level of special funds provided for operating grants-in-aid. The cap may be increased to match unanticipated federal dollars or to provide new or expanded grant funding upon notification to the budget committees.

| Information Request | Author | Due Date |
|--|---------------------------------------|-----------|
| Explanation of need for additional special funds for operating grants-in-aid | Maryland Department of Transportation | As needed |

J00A01

Committee Narrative

Coordinated Alternative to Paratransit Service Pilot Project Evaluation: The Maryland Department of Transportation (MDOT), in coordination with the Washington Metropolitan Area Transit Authority (WMATA), and various human service providers, has implemented a pilot project to test alternative service delivery models for customers of WMATA's MetroAccess paratransit services. The hope is that alternative transportation services can be provided at a lower cost for certain MetroAccess subset populations. The budget committees request that MDOT report the results of its evaluation of the pilot program including the service improvements realized and potential cost savings achieved. The report should also include a discussion of the broader paratransit policy challenges and what role, if any, a future alternative service could play in addressing the growth projections for MetroAccess services.

| Information Request | Author | Due Date |
|--|--------|------------------|
| Report on the evaluation of paratransit pilot projects | MDOT | December 1, 2015 |

Budget Amendments

J00A01.03 Facilities and Capital Equipment

Add the following language to the special fund appropriation:

, provided that no funds may be expended by the Secretary's Office for any system preservation or minor project with a total project cost in excess of \$500,000 that is not currently included in the fiscal 2015-2020 Consolidated Transportation Program except as outlined below:

- (1) the Secretary shall notify the budget committees of any proposed system preservation or minor project with a total project cost in excess of \$500,000, including the need and justification for the project, and its total cost; and
- (2) the budget committees shall have 45 days to review and comment on the proposed system preservation or minor project.

Explanation: This language provides legislative oversight of grants exceeding \$500,000 that are not listed in the current Consolidated Transportation Program.

J00A01

| Information Request | Author | Due Date |
|---|--|-----------|
| Notification of the intent to fund a capital grant exceeding \$500,000 that is not listed in the current Consolidated Transportation Plan | Maryland Department of Transportation | As needed |

Amendment No. 37

Committee Narrative

J00A01.04 Washington Metropolitan Area Transit – Operating

Report on the January 2015 Yellow Line Train Incident: The budget committees request that once the National Transportation Safety Board (NTSB) has completed its investigation of, and issued its report on the January 2015 Yellow Line train incident, that the Washington Metropolitan Area Transit Authority (WMATA) provide a report (1) summarizing the NTSB findings and recommendations; and (2) detailing the corrective actions WMATA has taken and plans to take as a result of the incident and to respond to the NTSB recommendations. The report should be submitted to the committees 45 days after the NTSB investigation report is released.

| Information Request | Author | Due Date |
|--|--------|--|
| Report on January 2015 Yellow Line train incident and corrective actions taken or planned in response | WMATA | 45 days after release of the NTSB report on the incident |

J00A04 Debt Service Requirements Department of Transportation

Budget Amendments

Add the following language:

Consolidated Transportation Bonds may be issued in any amount provided that the aggregate outstanding and unpaid balance of these bonds and bonds of prior issues may not exceed \$2,855,105,000 as of June 30, 2016. Further provided that the amount paid for debt service shall be reduced by any proceeds generated from net bond sale premiums, provided that those revenues are recognized by the department and reflected in the Transportation Trust Fund forecast. Further provided that the appropriation for debt service shall be reduced by any proceeds generated from net bond sale premiums. To achieve this reduced by any proceeds generated from net bond sale premiums. To achieve this reduction, the Maryland Department of Transportation (MDOT) may either use the proceeds from the net premium to reduce the size of the bond issuance or apply the proceeds from the net premium to any eligible bond debt service.

Explanation: Section 3-202 of the Transportation Article requires the General Assembly to establish the maximum debt outstanding each year in the budget bill. The level will be based on outstanding debt as of June 30, 2015, plus projected debt issued during fiscal 2016 in support of the transportation capital program.

Amendment No. 38

Add the following language:

MDOT shall submit with its annual September and January financial forecasts information on:

- (1) anticipated and actual nontraditional debt outstanding as of June 30 of each year; and
- (2) anticipated and actual debt service payments for each outstanding nontraditional debt issuance from fiscal 2015 through 2025.

Nontraditional debt is defined as any debt instrument that is not a Consolidated Transportation Bond or a Grant Anticipation Revenue Vehicle bond; such debt includes, but is not limited to, Certificates of Participation, debt backed by customer facility charges, passenger facility charges, or other revenues, and debt issued by the Maryland Economic Development Corporation or any other third party on behalf of MDOT.

Explanation: The General Assembly is interested in monitoring the use of nontraditional debt by MDOT. The information requested provides the budget committees with additional information on the usage and annual costs of nontraditional debt.

J00A04

Author

Information Request

Nontraditional debt MDOT outstanding and anticipated debt service payments **Due Date**

With the September forecast With the January forecast

Amendment No. 39

Add the following language:

The total aggregate outstanding and unpaid principal balance of nontraditional debt, defined as any debt instrument that is not a Consolidated Transportation Bond or a Grant Anticipation Revenue Vehicle bond issued by MDOT, may not exceed \$685,370,000 as of June 30, 2016. Provided, however, that in addition to the limit established under this provision, MDOT may increase the aggregate outstanding unpaid and principal balance of nontraditional debt so long as:

- (1) MDOT provides notice to the Senate Budget and Taxation Committee and the House Appropriations Committee stating the specific reason for the additional issuance and providing specific information regarding the proposed issuance, including information specifying the total amount of nontraditional debt that would be outstanding on June 30, 2016, and the total amount by which the fiscal 2016 debt service payment for all nontraditional debt would increase following the additional issuance; and
- (2) the Senate Budget and Taxation Committee and the House Appropriations Committee have 45 days to review and comment on the proposed additional issuance before the publication of a preliminary official statement. The Senate Budget and Taxation Committee and the House Appropriations Committee may hold a public hearing to discuss the proposed increase and shall signal their intent to hold a hearing within 45 days of receiving notice from MDOT.

Explanation: This language limits the amount of nontraditional debt outstanding at the end of fiscal 2016 to the total amount that is projected to be outstanding from all previous nontraditional debt issuances as of June 30, 2015, and all anticipated sales in fiscal 2016. The language allows MDOT to increase the amount of nontraditional debt outstanding in fiscal 2016 by providing notification to the budget committees regarding the reason that the additional issuances are required.

J00A04

| Information Request | Author | Due Date |
|--|--------|--|
| Justification for increasing nontraditional debt outstanding | MDOT | 45 days prior to publication of a preliminary official statement |
| | | Amendment No. 40 |

J00H Maryland Transit Administration Department of Transportation

Committee Narrative

MARYLAND TRANSIT ADMINISTRATION

J00H01.01 Transit Administration

Transit Performance: The committees are concerned about the performance measures reported by the Maryland Transit Administration (MTA) with the fiscal 2016 budget that shows a decline in ridership in fiscal 2014, core bus on-time performance not meeting the established goal for the past three years, and farebox recovery rates below the level mandated in State law. By July 1, 2015, MTA should post on its website a transit performance improvement plan indicating how these issues are to be remedied. Further, MTA should post on its website quarterly updates beginning October 1, 2015, indicating the specific actions taken and progress made in implementing the improvement plan.

J00H01.02 Bus Operations

Bus Real-time Information System: The Maryland Transit Administration (MTA) has just started a beta test of a Global Positioning System tracking function for its bus fleet that allows customers to obtain real-time arrival information at a specific bus stop via the MTA website. The committees request that MTA submit a report evaluating the beta test and indicating any changes or improvements that are to be made as a result of the beta test.

| Information Request | Author | Due Date |
|--|--------|------------------|
| Report evaluating the beta test of the bus real-time tracking system | MTA | December 1, 2015 |

J00J Maryland Transportation Authority

Committee Narrative

J00J00.41 Operating Program

Unencumbered Cash on Hand: Due to the changing nature of the Maryland Transportation Authority's (MDTA) operating expenses and toll revenues, MDTA has as its benchmark that the amount of unencumbered cash on hand be a minimum of \$350 million. MDTA should report to the budget committees by November 1, 2015, on whether linking the benchmark to the level of operating expenses would be more appropriate, and what best practices are in use by other authorities nationally.

| Information Request | Author | Due Date |
|-------------------------------------|--------|------------------|
| Unencumbered cash on hand benchmark | MDTA | November 1, 2015 |

K00A Department of Natural Resources

Budget Amendments

Concur with the following language on the general fund appropriation:

, provided that this appropriation shall be reduced by \$148,750 contingent upon the enactment of legislation to increase the use of Waterway Improvement Funds for administration costs in the Department of Natural Resources.

, provided that this appropriation shall be reduced by \$87,500 contingent upon the enactment of legislation to increase the use of Waterway Improvement Funds for administration costs in the Department of Natural Resources.

, provided that this appropriation shall be reduced by \$275,625 contingent upon the enactment of legislation to increase the use of Waterway Improvement Funds for administration costs in the Department of Natural Resources.

, provided that this appropriation shall be reduced by \$56,875 contingent upon the enactment of legislation to increase the use of Waterway Improvement Funds for administration costs in the Department of Natural Resources.

, provided that this appropriation shall be reduced by \$253,750 contingent upon the enactment of legislation to increase the use of Waterway Improvement Funds for administration costs in the Department of Natural Resources.

, provided that this appropriation shall be reduced by \$52,500 contingent upon the enactment of legislation to increase the use of Waterway Improvement Funds for administration costs in the Department of Natural Resources.

Explanation: The budget bill as introduced includes a combined reduction of \$875,000 in general funds in the Office of the Secretary contingent on the Budget Reconciliation and Financing Act of 2015 authorizing the use of additional Waterway Improvement Funds for administration costs.

MARYLAND PARK SERVICE

K00A04.01 Statewide Operations

Amend the following language on the general fund appropriation:

, provided that this appropriation shall be reduced by $\frac{2,448,953}{2,213,953}$ contingent upon the enactment of legislation to eliminate the Maryland Park Service's payment in lieu of taxes to local jurisdictions.

K00A

, provided that this appropriation shall be reduced by \$50,000 contingent upon the enactment of legislation to eliminate the Maryland Park Service's payment in lieu of taxes to local jurisdictions.

Explanation: The budget bill as introduced includes a combined reduction of \$2,498,953 in general funds contingent upon the Budget Reconciliation and Financing Act of 2015 striking the provision that the Maryland Park Service – Statewide Operations and Maryland Park Service – Revenue Operations provide payment in lieu of taxes to local jurisdictions. This action restores \$235,000 of the special fund appropriation for payment in lieu of taxes to Garrett County from the Deep Creek Lake Recreation Maintenance and Management Fund.

Amendment No. 41

LAND ACQUISITION AND PLANNING

K00A05.10 Outdoor Recreation Land Loan

Concur with the following language on the special fund appropriation:

Notwithstanding the appropriations above, the Special Fund appropriation for the Outdoor Recreation Land Loan shall be reduced by \$27,882,266 contingent on the enactment of legislation crediting \$37,712,700 of the transfer tax revenue to the General Fund. The reduction shall be distributed in the following manner:

| Program Open Space – | |
|----------------------|--------------------|
| State Acquisition | \$8,792,264 |
| Program Open Space – | |
| Local Share | \$12,851,229 |
| Rural Legacy | <u>\$6,238,773</u> |
| | |

Total\$27,882,266

Explanation: This action concurs with the reduction of the transfer tax allocation for capital programs contingent upon the Budget Reconciliation and Financing Act of 2015 transferring the revenues to the general fund, as proposed by the Governor. This action also concurs with the fiscal 2015 negative deficiencies for the Critical Maintenance Program (\$2,088,000), the Ocean City Beach Replenishment (\$500,000), and the Natural Resources Development Fund (\$4,535,821).

K00A

CHESAPEAKE AND COASTAL SERVICE

K00A14.02 **Chesapeake and Coastal Service**

Add the following language to the special fund appropriation:

, provided that this appropriation shall be reduced by \$8,639,632 contingent upon the enactment of legislation to allocate Chesapeake and Atlantic Coastal Bays 2010 Trust Fund revenue to the General Fund. Further provided that \$690,000 of this appropriation attributable to the Chesapeake and Atlantic Coastal Bays 2010 Trust Fund may not be expended for nonpoint source pollution reduction but may be used only for the purpose of providing a grant to the Maryland Department of Agriculture to fund 14 district managers and 11 secretarial positions in soil conservation districts that have been jointly funded with the county governments but are not included in the fiscal 2016 allowance. Funds not used for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall be canceled.

Explanation: The budget bill as introduced includes a reduction of \$8,639,632 contingent upon the Budget Reconciliation and Financing Act of 2015 transferring the Chesapeake and Atlantic Coastal Bays 2010 Trust Fund special funds to the general fund. This action concurs with that proposed contingent reduction and restricts \$690,000 in special fund appropriation attributable to the Chesapeake and Atlantic Coastal Bays 2010 Trust Fund for providing a grant to the Maryland Department of Agriculture to fund district managers and secretarial positions in soil conservation districts. The Maryland Department of Agriculture's fiscal 2016 allowance reflects a funding reduction for district managers and clerical positions in soil conservation districts and this action restores that funding.

L00A Department of Agriculture

Budget Amendments

OFFICE OF THE SECRETARY

L00A11.01 Executive Direction

Add the following language to the general fund appropriation:

, provided that since the Maryland Department of Agriculture (MDA) has had four or more repeat findings in the most recent fiscal compliance audit issued by the Office of Legislative Audits (OLA), \$200,000 of this agency's appropriation may not be expended unless:

- (1) MDA has taken corrective action with respect to all repeat audit findings from its April 2013 fiscal compliance audit, on or before November 1, 2015; and
- (2) a report is submitted to the budget committees by OLA, listing each repeat audit finding along with a determination that each repeat finding was corrected. The budget committees shall have 45 days to review and comment to allow for funds to be released prior to the end of fiscal 2016.

Explanation: The Joint Audit Committee has requested that budget bill language be adopted for each unit of State government that has four or more repeat audit findings in its most recent fiscal compliance audit. Each such agency is to have a portion of its administrative budget withheld pending the adoption of corrective action by the agency and a determination by OLA that each finding was corrected. OLA shall submit reports to the budget committees on the status of repeat findings. Given that MDA has not resolved any of the four repeat findings from its April 2013 fiscal compliance audit that was reviewed by OLA in January 2015, and because \$100,000 was restricted in MDA's fiscal 2015 budget for that purpose, an increased amount of funding is again restricted until the repeat findings are resolved.

| Information Request | Author | Due Date |
|---|--------|-------------------------------------|
| Status of corrective actions related to the most recent fiscal compliance audit | OLA | 45 days before the release of funds |

L00A

L00A11.11 Capital Appropriation

Concur with the following language on the special fund appropriation:

, provided that this appropriation shall be reduced by \$9,830,434 contingent upon the enactment of legislation crediting transfer tax revenues to the General Fund.

Explanation: This action concurs with the Governor's proposed contingent reduction to the transfer tax portion of the Maryland Agricultural Land Preservation Program's special fund appropriation.

OFFICE OF MARKETING, ANIMAL INDUSTRIES, AND CONSUMER SERVICES

L00A12.20 Maryland Agricultural and Resource-Based Industry Development Corporation

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$1,125,000 contingent upon the enactment of legislation reducing the required appropriation.

Explanation: The fiscal 2016 budget bill as introduced includes a \$1,125,000 reduction to the Maryland Agricultural and Resource-Based Industry Development Corporation, contingent upon enactment of a provision in the Budget Reconciliation and Financing Act of 2014. This action strikes that contingent reduction.

| | Amendr | ment No. 44 |
|--|--------------|------------------|
| Reduce appropriation for the purposes indicated: | <u>Funds</u> | Positions |
| 1. This action reduces the Maryland Agricultural and Resource-Based Industry Development Corporation's appropriation by \$1,125,000 consistent with the proposed contingent reduction in the fiscal 2016 budget. | 1,125,000 GF | |
| Total Reductions | 1,125,000 | 0.00 |

House Appropriations Committee – Operating Budget, March 2015

| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| General Fund | 4,000,000 | 2,875,000 | 1,125,000 | |
| Total Funds | 4,000,000 | 2,875,000 | 1,125,000 | |

M00A Office of the Secretary Department of Health and Mental Hygiene

Committee Narrative

OFFICE OF THE SECRETARY

M00A01.01 Executive Direction

Residential Facility Standards: The budget committees remain concerned about the fact that the percentage of residential and program buildings meeting licensing standards, current building codes, and patient/client needs has remained below 50% for several years. The committees request that the Department of Health and Mental Hygiene (DHMH) in conjunction with the Department of Budget and Management (DBM) submit a report by November 1, 2015, that provides for a plan on how the State will improve facilities, either through the renovation of current facilities, the building of new ones, using flex-capacity with private facilities, or other means to ensure that all buildings meet current standards in the next five years.

| Information Request | Authors | Due Date |
|--|-------------|------------------|
| Five-year plan on improving residential facility standards | DHMH DBM | November 1, 2015 |

M00B0104 Health Professionals Boards and Commissions Department of Health and Mental Hygiene

Budget Amendments

REGULATORY SERVICES

M00B01.04 Health Professionals Boards and Commissions

| Reduce appropriation for the purposes indicated: | | Funds | | Positions |
|--|--|--------------|----|------------------|
| 1. | Reduce general funds for the Natalie M. LaPrade Medical Marijuana Commission. The agency is authorized to process a budget amendment to provide for these costs with special funds. If insufficient special fund revenue is collected in fiscal 2016, the agency should seek a general fund deficiency with the fiscal 2017 budget submission. | 1,002,549 | GF | |
| | Total Reductions | 1,002,549 | | 0.00 |

| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| Position | 136.10 | 136.10 | | 0.00 |
| General Fund | 1,492,234 | 489,685 | 1,002,549 | |
| Special Fund | 16,239,162 | 16,239,162 | 0 | |
| Total Funds | 17,731,396 | 16,728,847 | 1,002,549 | |

M00B0104

Committee Narrative

Health Board Fund Balances: It is the intent of the budget committees that each health occupation board should analyze anticipated expenditures and revenues when setting a reasonable target for its fund balance. The 1998 Report on Special Fund Balances of the Health Occupations Boards and Commission on Kidney Disease provides some useful guidance in understanding the relationship between licensure fee levels, expenditure projections, and fund balances. However, it should not be considered a mandate. Each board should perform an individual financial analysis on their current fee structure, and the Department of Health and Mental Hygiene (DHMH) shall submit a report by November 1, 2015, to the budget committees on how the current licensing fee levels for each health professional board and commission relate to the corresponding expenditures and fund balances for each board and commission.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Special fund balances of health professional boards | DHMH | November 1, 2015 |

M00F0201 Health Systems and Infrastructure Administration Department of Health and Mental Hygiene

Budget Amendments

Health Systems and Infrastructure Services M00F02.01

| Re | duce appropriation for the purposes indicated: | Funds | | Positions |
|----|--|--------------|----|------------------|
| 1. | Reduce 9 positions and reduce federal funds for the State Innovation Models grant down to the appropriate level. | 7,022,750 | FF | 9.00 |
| | Total Reductions | 7,022,750 | | 9.00 |

| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| Position | 19.00 | 10.00 | | 9.00 |
| General Fund | 1,637,416 | 1,637,416 | 0 | |
| Special Fund | 15,000 | 15,000 | 0 | |
| Federal Fund | 9,049,950 | 2,027,200 | 7,022,750 | |
| Total Funds | 10,702,366 | 3,679,616 | 7,022,750 | |

Amendment No. 47

M00F02.07 Core Public Health Services

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$7,841,378 contingent upon the enactment of legislation reducing the required appropriation for Core Public Health Services

Explanation: This action strikes the contingent language in the budget bill for the appropriation for Core Public Health Services.

M00F0201

| Re | duce appropriation for the purposes indicated: | Funds | | Positions |
|----|--|--------------|----|------------------|
| 1. | Reduce general funds for Core Public Health Services by \$3,920,689, which is half of the reduction provided in the Governor's budget. | 3,920,689 | GF | |
| | Total Reductions | 3,920,689 | | 0.00 |

| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| General Fund | 49,584,587 | 45,663,898 | 3,920,689 | |
| Federal Fund | 4,493,000 | 4,493,000 | 0 | |
| Total Funds | 54,077,587 | 50,156,898 | 3,920,689 | |

M00F03 Prevention and Health Promotion Administration Department of Health and Mental Hygiene

Budget Amendments

M00F03.04 Family Health and Chronic Disease Services

Strike the following language from the special fund appropriation:

, provided that this appropriation shall be reduced by \$7,200,000 contingent upon the enactment of legislation reducing the required appropriation from the Cigarette Restitution Fund for Academic Health Centers

Explanation: The fiscal 2016 budget bill as introduced includes a \$7,200,000 special fund reduction to the Prevention and Health Promotion Administration Family Health and Chronic Disease program, contingent upon enactment of a provision in the Budget and Reconciliation and Financing Act of 2015. This action strikes that contingent reduction, as the legislature can effectuate that reduction without the need for legislation.

50 Amendment No. Reduce appropriation for the purposes indicated: Funds Positions 3.600.000 SF Reduce the appropriation of the Prevention and Health 1. Promotion Administration Family Health and Chronic Disease program by \$3,600,000 in special funds to recognize a reduction to the appropriation from the Cigarette Restitution Fund to academic health centers. **Total Reductions** 0.00 3,600,000 Amount Position **Appropriation** Effect Allowance Reduction Reduction Position 131.00 131.00 0.00 General Fund 21,825,047 21,825,047 0 46,798,346 3,600,000 Special Fund 43,198,346 Federal Fund 147,154,169 147,154,169 0 **Total Funds** 215,777,562 212,177,562 3.600.000

Amendment No.

51

M00L Behavioral Health Administration Department of Health and Mental Hygiene

Budget Amendments

M00L01.01 Program Direction

Add the following language to the general fund appropriation:

, provided that \$100,000 of this appropriation made for the purpose of administration may not be expended until the Department of Health and Mental Hygiene submits a report to the Senate Budget and Taxation Committee and House Appropriations Committee concerning how funds related to the Synar penalty are to be expended, on the structure and nature of the tobacco retailer compliance programs that will utilize these funds, how these programs will ensure future compliance with the federal Synar inspections of tobacco retailers, and whether additional regulatory or statutory changes are needed to ensure compliance. The report shall be submitted by November 15, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of the report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the committees.

Explanation: The language requests the Department of Health and Mental Hygiene (DHMH) to report on the compliance programs it intends to fund with the Synar penalty funds located in the Behavioral Health Administration budget.

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Information on funding and outcome measures for Synar compliance programs | DHMH | November 15, 2015 |

Amendment No. 52

Add the following language to the general fund appropriation:

Further provided that authorization is hereby provided to process a Special Fund budget amendment up to \$2,000,000 from the Cigarette Restitution Fund to support the Synar Program.

Explanation: This language authorizes the administration to process a special fund budget amendment in the amount of \$2,000,000 from the Cigarette Restitution Fund to support the Synar program.

Amendment No. 53

House Appropriations Committee – Operating Budget, March 2015

MOOL

Add the following language to the general fund appropriation:

Further provided that \$100,000 of this appropriation made for the purpose of administration may not be spent until the Department of Health and Mental Hygiene submits a report to the budget committees containing information on the utilization and expenditure for behavioral health services based upon the user's eligibility group under Medicaid. The report shall be submitted by August 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of the report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the committees. Further provided that, beginning with the period ending June 30, 2015, the quarterly report that is produced by the administrative service organization that oversees the public behavioral health system include a breakdown of data based on the user's eligibility group under Medicaid.

Explanation: This language requests that the Department of Health and Mental Hygiene (DHMH) report on the breakdown of users within the public behavioral health system based on how those users qualify for Medicaid. Specifically, the report should break down whether the individuals qualify under the federal Affordable Care Act expansion, or under traditional Medicaid eligibility. This data should be incorporated into the quarterly reports that the administrative service organization submits to the department.

| Information Request | Author | Due Date | |
|--|--|----------------|------------------|
| Utilization and expenditures on behavioral health services by Medicaid eligibility | DHMH | August 1, 2015 | |
| | | Amendment | t No. 54 |
| Reduce appropriation for the pr | urposes indicated: | Funds | Positions |
| agency is authorized to pro | ed to the Synar penalty. The ocess a budget amendment to with special funds from the . | 2,000,000 GF | |
| Total Reductions | | 2,000,000 | 0.00 |

House Appropriations Committee – Operating Budget, March 2015

| <u>Effect</u> | Allowance | Appropriation | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|---------------|------------|----------------------|----------------------------|------------------------------|
| Position | 139.90 | 139.90 | | 0.00 |
| General Fund | 16,891,730 | 14,891,730 | 2,000,000 | |
| Special Fund | 54,812 | 54,812 | 0 | |
| Federal Fund | 3,859,981 | 3,859,981 | 0 | |
| Total Funds | 20,806,523 | 18,806,523 | 2,000,000 | |
| | | | Amend | ment No. 55 |

MOOL

Committee Narrative

Specialty Behavioral Health Information Sharing: The budget committees are concerned about the coordination of care and information sharing between the behavioral health administrative service organization (ASO) and the Medicaid managed care organizations (MCO) regarding individuals who use both somatic and specialty behavioral health services. The budget committees request that the Department of Health and Mental Hygiene (DHMH) submit a report on the efforts conducted by the ASO and MCOs on how they are working together to improve the exchange of information and the coordination of care for Medicaid-eligible individuals who use specialty behavioral health services while at the same time ensuring compliance with federal regulation on data-sharing.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Specialty behavioral health information sharing | DHMH | November 1, 2015 |

M00M Developmental Disabilities Administration Department of Health and Mental Hygiene

Budget Amendments

DEVELOPMENTAL DISABILITIES ADMINISTRATION

M00M01.02 Community Services

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$9,152,894 contingent upon the enactment of legislation reducing the required provider rate increase to 1.75%

Explanation: The fiscal 2016 budget bill as introduced includes a \$9,152,894 general fund reduction to the Developmental Disabilities Administration Community Services program, contingent upon enactment of a provision in the Budget Reconciliation and Financing Act of 2014. This action strikes that contingent reduction.

| | | | Amen | adment No. 56 | | | |
|--|------------------|----------------------|----------------------------|------------------------------|--|--|--|
| Reduce appropriation for the purposes indicated:FundsPositions | | | | | | | |
| Reduce the appropriation of the Developmental Disabilities Administration's Community Services program by \$6,537,782 in general funds, \$4,415 in special funds, and \$5,185,440 in federal funds to recognize a reduction in provider rate increases from 3.5% to 2.25%. Reduce the appropriation of the Developmental 0,537,782 4,415 in 5,185,440 | | | | GF SF FF | | | |
| Total Reduction | 15 | | 11,727,637 | 0.00 | | | |
| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> | | | |
| Position | 106.00 | 106.00 | | 0.00 | | | |
| General Fund | 559,748,116 | 553,210,334 | 6,537,782 | | | | |
| Special Fund | 5,861,143 | 5,856,728 | 4,415 | | | | |
| Federal Fund | 461,236,708 | 456,051,268 | 5,185,440 | | | | |
| Total Funds | 1,026,845,967 | 1,015,118,330 | 11,727,637 | | | | |

Amendment No. 57

House Appropriations Committee – Operating Budget, March 2015

MOOM

Strike the following language from the special fund appropriation:

, provided that this appropriation shall be reduced by \$6,181 contingent upon the enactment of legislation reducing the required provider rate increase to 1.75%

Explanation: The fiscal 2016 budget bill as introduced includes a \$6,181 special fund reduction to the Developmental Disabilities Administration Community Services program, contingent upon enactment of a provision in the Budget Reconciliation and Financing Act of 2014. This action strikes that contingent reduction.

Amendment No. 58

Strike the following language from the federal fund appropriation:

, provided that this appropriation shall be reduced by \$7,259,616 contingent upon the enactment of legislation reducing the required provider rate increase to 1.75%

Explanation: The fiscal 2016 budget bill as introduced includes a \$7,259,616 federal fund reduction to the Developmental Disabilities Administration Community Services program, contingent upon enactment of a provision in the Budget Reconciliation and Financing Act of 2014. This action strikes that contingent reduction.

Amendment No.

59

M00Q Medical Care Programs Administration Department of Health and Mental Hygiene

Budget Amendments

MEDICAL CARE PROGRAMS ADMINISTRATION

M00Q01.03 Medical Care Provider Reimbursements

Add the following language:

All appropriations provided for program M00Q01.03 Medical Care Provider Reimbursements are to be used for the purposes herein appropriated, and there shall be no budgetary transfer to any other program or purpose except as provided for in Section 48 of this budget bill.

Explanation: The language restricts Medicaid provider reimbursement funding to that purpose except as provided for in Section 48.

Amendment No. **60**

Add the following language to the general fund appropriation:

Further provided that this appropriation shall be reduced by \$955,000 contingent upon the enactment of legislation reducing the Maryland Health Insurance Plan assessment to 0.0% of net hospital patient revenue for fiscal 2016 only.

Explanation: The language reduces Medicaid general funds by \$955,000 contingent on legislation temporarily reducing the Maryland Health Insurance Plan (MHIP) assessment to 0.0% of net hospital patient revenue. That assessment, currently 0.3% of net hospital patient revenue, currently goes into the MHIP fund and generates an estimated \$39.0 million annually based on current hospital patient revenue estimates. The \$955,000 represents a portion of the total \$3.155 million Medicaid general fund share payment of that assessment.

Amendment No. 61

Strike the following language from the general fund appropriation:

Further provided that this appropriation shall be reduced by \$7,200,000 contingent upon the enactment of legislation reducing funding for other programs supported by the Cigarette Restitution Fund.

Explanation: The action strikes a contingency provision related to the Cigarette Restitution Fund. The legislature has the authority to make this reduction absent legislation.

Amendment No. 62

Amend the following language on the general fund appropriation:

Authorization is hereby provided to process a Special Fund amendment up to \$7,200,000 \$3,930,000 from the Cigarette Restitution Fund to support the Medical Assistance Program.

Explanation: Amend language authorizing the transfer of funds from the Cigarette Restitution Fund (CRF) to Medicaid to reflect additional funding made available as a result of reducing Cigarette Restitution Fund (CRF) support for nonpublic textbooks and a reduction in the available CRF funding as a result of increasing support for Academic Health centers for cancer research.

Amendment No. **63**

Strike the following language from the general fund appropriation:

Further provided that this appropriation shall be reduced by \$14,500,000 contingent upon the enactment of legislation removing the requirement that the Medicaid Deficit Assessment be reduced by an amount equal to general fund savings to the Medicaid program attributable to implementation of the All-Payer Model contract.

Explanation: The action strikes language cutting \$14.5 million in general funds by delaying the application of savings attributable to the implementation of the all-payer model contract to the Medicaid Deficit Assessment.

| Ree | luce appropriation for the purposes indicated: | Funds | | Positions |
|-----|--|--------------------------|----------|------------------|
| 1. | Reduce general funds based on the availability of Cigarette Restitution Funds. This funding is available based on a concomitant reduction in funding for academic health center cancer research. | 3,600,000 | GF | |
| 2. | Reduce general fund support based on the availability of funding from the Cigarette Restitution Fund. This funding is available from a proposed reduction to Nonpublic School Textbooks. | 330,000 | GF | |
| 3. | Delete fiscal agent early takeover funding. The need to restructure the Medicaid Enterprise Restructuring Project means that these funds will not be required in fiscal 2016. | 4,966,937 14,900,751 | GF FF | |
| 4. | Reduce grant funding to Local Health Departments for Eligibility Determination assistance. The fiscal 2016 budget includes \$15.0 million in grant funding for local health departments for eligibility determination assistance, an increase of \$2.3 million. The reduction still provides for a \$1.3 million increase over fiscal 2015. | 250,000 750,000 | GF FF | |
| 5. | Reduce funding for nonemergency transportation grants. The fiscal 2016 budget is \$3.2 million, 9%, above the most recent actual. Program expenditures have been falling since fiscal 2012. Although additional demand might be anticipated because of the recent Medicaid expansion, fuel costs have fallen significantly. The proposed reduction still allows for a \$2.2 million, 6%, increase over fiscal 2015 funding. | 500,000 500,000 | GF FF | |
| 6. | Reduce funding for hospital presumptive eligibility. Under the Affordable Care Act, at the request of hospitals, states have to establish a presumptive eligibility program that provides temporary Medicaid coverage for individuals pending full eligibility review. The fiscal 2016 budget include \$50 million to cover the costs of the program which began in fall 2014. Initial utilization suggests actual costs will be lower. | 10,000,000 10,000,000 | GF FF | |

7. Reduce funding for health homes. The fiscal 2016 4,000,000 GF budget includes \$16.6 million in funding for health homes. Based on current utilization trends and cost data, the program can continue to grow and still be adequately funded even with the proposed reduction.

| T (1) T (1) | | 0.00 |
|------------------|------------|------|
| Total Reductions | 55,797,688 | 0.00 |

| Effect | <u>Allowance</u> | Appropriation | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| General Fund | 2,464,366,005 | 2,440,719,068 | 23,646,937 | |
| Special Fund | 937,007,802 | 937,007,802 | 0 | |
| Federal Fund | 5,076,047,831 | 5,043,897,080 | 32,150,751 | |
| Total Funds | 8,477,421,638 | 8,421,623,950 | 55,797,688 | |

Amendment No.

65

Committee Narrative

Health Homes: The committees request the Department of Health and Mental Hygiene (DHMH) to report on patient outcomes for participants in health homes. The report should include a comparison with Medicaid enrollees with similar chronic conditions who are not in health homes as well as a comparison of outcomes between health homes (both of the same provider type and between health home provider types).

| Information Request | Author | Due Date |
|---------------------|--------|------------------|
| Health Homes | DHMH | November 1, 2015 |

Budget Amendments

M00Q01.08 Major Information Technology Development Projects

Add the following language:

Provided that no funding that has not been previously appropriated may be expended on the Medicaid Enterprise Restructuring Project until the Department of Health and Mental Hygiene and the Department of Information Technology submit a revised Information Technology

House Appropriations Committee – Operating Budget, March 2015

Project Request (ITPR) to the budget committees for review and comment. The ITPR shall include revised timelines based on an integrated master schedule that meets best practices, as well as updated cost estimates. The budget committees shall have 45 days to review and comment on the ITPR.

Explanation: The current effort to replace the legacy Medicaid Management Information System has stalled. The Department of Health and Mental Hygiene (DHMH) has issued two cure notices and a stop work order to the current vendor. However, there is no sign of any progress in responding to the concerns raised by DHMH and the Department of Information Technology (DoIT) about work quality and project documentation. The language requires DHMH and DoIT to submit a revised ITPR to the budget committees for review prior to spending any new funding on the project. At this point, virtually all of the fiscal 2015 appropriation for the Medicaid Enterprise Restructuring Project (MERP) remains available for reboot the project and is not subject to this language.

| Information Request | Authors | | Due Date | |
|--|--|--|--|------------------------------|
| Revised MERP ITPR | DHMH DoIT | | Prior to the ex funding on M | penditure of new ERP |
| | | | Amend | ment No. 66 |
| Reduce appropriation for th | e purposes inc | licated: | Funds | Positions |
| 1. Delete funding for Restructuring Project. behind schedule and h order for the past six n fiscal 2015 funds to n depending on the direc | as been subjection subjection of the subject of the | t is significantly ct to a stop work are still available with the project | 49,741,715 FF | 7 |
| Total Reductions | | | 49,741,715 | 0.00 |
| Effect Allo Federal Fund | <u>wance</u> 58,491,715 | <u>Appropriation</u> 8,750,000 | Amount <u>Reduction</u> 49,741,715 | Position <u>Reduction</u> |
| Total Funds | 58,491,715 | 8,750,000 | , , | |

Amendment No.

67

N00A Office of the Secretary Department of Human Resources

Budget Amendments

OFFICE OF THE SECRETARY

N00A01.01 Office of the Secretary

Add the following language to the general fund appropriation:

, provided that since the Department of Human Resources (DHR) Administration has had four or more repeat findings in the most recent fiscal compliance audit issued by the Office of Legislative Audits (OLA), \$100,000 of this agency's administrative appropriation may not be expended unless:

- (1) DHR has taken corrective action with respect to all repeat audit findings on or before November 1, 2015; and
- (2) a report is submitted to the budget committees by OLA listing each repeat audit finding along with a determination that each repeat finding was corrected. The budget committees shall have 45 days to review and comment to allow for funds to be released prior to the end of fiscal 2016.

Explanation: The Joint Audit Committee has requested that budget bill language be added for each unit of State government that has four or more repeat audit findings in its most recent fiscal compliance audit. Each such agency is to have a portion of its administrative budget withheld pending the adoption of corrective action by the agency and a determination by OLA that each finding was corrected. OLA shall submit reports to the budget committees on the status of repeat findings.

| Information Request | Author | Due Date |
|---|--------|-------------------------------------|
| Status of corrective actions related to the most recent fiscal compliance audit | OLA | 45 days before the release of funds |

N00A

Committee Narrative

Performance Measures Related to the State Earned Income Credit: In the Evaluation of the Maryland Earned Income Tax Credit draft released in calendar 2014, the Department of Legislative Services found that no State agency was responsible for promoting the program, which may have factored into lower responsiveness during the recent recession than other safety net programs. Recommendations in the evaluation included that the Department of Human Resources (DHR), in consultation with the Office of the Comptroller, be designated to promote the program and that DHR integrate goals, objectives, and performance measures related to the program into the department's performance measures. The committees request that DHR include in its fiscal 2017 Managing for Results submission goals, objectives, and performances measures related to the State Earned Income Credit.

| Information Request | Author | Due Date |
|---|--------|--|
| Performance measures for the State Earned Income Credit | DHR | With the submission of the fiscal 2017 allowance |

Earned Income Tax Credit Promotion: The draft evaluation of the Maryland Earned Income Credit released in calendar 2014 by the Department of Legislative Services found that no State agency was responsible for promoting the program. It is the intent of the committees that the Department of Human Resources (DHR), in consultation with the Department of Health and Mental Hygiene (DHMH) and the Office of the Comptroller, be responsible for promoting the Earned Income Tax Credit (EITC) program. The committees request that DHR, in consultation with DHMH and the Office of the Comptroller, report on the promotion efforts undertaken by each agency.

| Information Request | Authors | Due Date |
|----------------------------------|--|------------------|
| Report on EITC promotion efforts | DHR DHMH Office of the Comptroller | December 1, 2015 |

Budget Amendments

N00A01.04 Maryland Legal Services Program

Add the following language to the general fund appropriation:

, provided that \$12,157,193 of this appropriation made for the purpose of the Maryland Legal Services Program may be expended only for that purpose. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

House Appropriations Committee – Operating Budget, March 2015

N00A

Explanation: The language restricts the general fund appropriation for the Maryland Legal Services Program (MLSP) to that purpose and if it is not needed for that purpose, requires the funds to revert to the general fund. During the fiscal 2013 closeout process, the Department of Human Resources recorded an unprovided-for payable in the MLSP. This was the second consecutive year an unprovided-for payable was recorded and the fourth since fiscal 2007 in the program. Although no unprovided-for payable was recorded in fiscal 2014 and some of the underlying problems appear to have been addressed, given the important function of the MLSP, it remains necessary to ensure the program is adequately funded. Similar language has been adopted in each of the last two fiscal years.

N00F Office of Technology for Human Services Department of Human Resources

Budget Amendments

OFFICE OF TECHNOLOGY FOR HUMAN SERVICES

N00F00.02 Major Information Technology Development Projects

Reduce appropriation for the purposes indicated: **Positions** Funds 1. Reduce funds for the Automated Financial System 338,250 FF project due to project delays. The Automated Financial System project was initially expected to have completed the planning phase by June 2014; however, the current project schedule anticipates completing the planning phase instead in November 2015. The implementation phase was initially projected to last one year. Based on that timeframe and the current schedule. DHR would not complete the implementation phase until fiscal 2017. As a result, not all of the funds included in the fiscal 2016 allowance, which is the amount needed to complete the project, would be required. A reduction of the same amount is included in the Major Information Technology Development Project Fund for the State share of the project costs. **Total Reductions** 338,250 0.00

| <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| Federal Fund | 676,500 | 338,250 | 338,250 | |
| Total Funds | 676,500 | 338,250 | 338,250 | |

N00G Local Department Operations Department of Human Resources

Budget Amendments

LOCAL DEPARTMENT OPERATIONS

N00G00.01 Foster Care Maintenance Payments

Add the following language to the general fund appropriation:

Further provided that these funds are to be used only for the purposes herein appropriated, and there shall be no budgetary transfer to any other program or purpose except that funds may be transferred to program N00G00.03 Child Welfare Services. Funds not expended or transferred shall revert to the General Fund.

Explanation: This language restricts general funds appropriated for foster care payments to that use only or for transfer to N00G00.03 Child Welfare Services, where child welfare caseworker positions are funded.

Amendment No. 71

Committee Narrative

Actual Cost Per Case Data for Foster Care Programs: In order to better project future costs for foster care programs, the Department of Human Resources (DHR) should report to the budget committees for each year for fiscal 2012 to 2014, the actual spending on foster care maintenance payments. The report should show, for each foster care program, actual average caseload levels, actual average monthly costs, and actual total expenditures, excluding any funding not spent in the individual fiscal year (funds to address prior year shortfalls and anything else not spent toward foster care in the individual fiscal year). Reported figures should also include the various nonmaintenance payments programs included under budget code N00G00.01 Foster Care Maintenance Payments.

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Actual average monthly caseload, average monthly costs, and total expenditures, for each type of foster care program, fiscal 2012 to 2014 | DHR | September 1, 2015 |

NOOG

Budget Amendments

N00G00.03 **Child Welfare Services**

Add the following language to the general fund appropriation:

, provided that these funds are to be used only for the purposes herein appropriated, and there shall be no budgetary transfer to any other program or purpose except that funds may be transferred to program N00G00.01 Foster Care Maintenance Payments. Funds not expended or transferred shall revert to the General Fund.

Explanation: This language restricts general funds appropriated for child welfare services to that use only or for transfer to N00G00.01 Foster Care Maintenance Payments.

Amendment No. 72

Committee Narrative

Child Welfare Caseload Data: The committees believe that maintaining an adequate child welfare workforce is essential to improving outcomes for children entering the State's care. Therefore, in order to maintain oversight of this important issue, the committees request that the Department of Human Resources (DHR), on November 20, 2015, report to the committees on the actual and annual average number of cases and filled positions assigned, by jurisdiction, for the following caseload types using data current within 70 days:

- Intake Screening;
- Child Protective Investigation;
- Consolidated Home Services;
- Interagency Family Preservation Services;
- Services to Families with Children Intake;
- Foster Care;
- Kinship Care;
- Family Foster Homes Recruitment/New Applications;

House Appropriations Committee – Operating Budget, March 2015

N00G

- Family Foster Home Ongoing and Licensing •
- Adoption; •
- Interstate Compact for the Placement of Children; and •
- Caseworker Supervisors. •

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Report on caseload data and filled positions assigned by jurisdiction for specified caseload types | DHR | November 20, 2015 |

N00H Child Support Enforcement Administration Department of Human Resources

Budget Amendments

CHILD SUPPORT ENFORCEMENT ADMINISTRATION

N00H00.08 Support Enforcement – State

| Re | duce appropriation for the purposes indicated: | Funds | Positions |
|----|--|--------------|------------------|
| 1. | Delete funds for a central business improvement contract. These funds are intended for a new contract to assist the Child Support Enforcement Administration to implement recommendations of a business process review. The department should implement the recommendations using existing agency personnel. | 718,877 | SF |
| 2. | Reduce funds for a Local Area Network contract with the University of Maryland to remove a cost-of-living adjustment (COLA). Section 20 of the fiscal 2016 budget bill is an across-the-board salary reduction to withdraw the fiscal 2015 COLA for State employees. Consistent with that action, this action reduces a contract increase which the Child Support Enforcement Administration indicates is the result of staff COLAs. The Department of Human Resources is authorized to process a budget amendment to restore these funds contingent on the restoration of the COLA. | 32,756 | SF |
| | Total Reductions | 751,633 | 0.00 |

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------|----------------------|----------------------------|------------------------------|
| Position | 77.30 | 77.30 | | 0.00 |
| General Fund | 2,646,019 | 2,646,019 | 0 | |
| Special Fund | 10,396,772 | 9,645,139 | 751,633 | |
| Federal Fund | 29,673,058 | 29,673,058 | 0 | |
| Total Funds | 42,715,849 | 41,964,216 | 751,633 | |

N00H

Committee Narrative

Cost Benefit Analysis of Baltimore City Child Support Enforcement: The current Baltimore City child support privatization contract is set to expire in February 2016. The committees request that the Department of Human Resources (DHR) conduct a cost benefit analysis to determine whether it would be more beneficial to the customers and the State to return the child support enforcement function to the State or to remain with a private contractor. The cost benefit analysis should normalize costs over 10 years. The cost benefit analysis should consider the following:

- direct and indirect costs;
- timeframe required to insource the function;
- the number of positions required including positions necessary to improve performance;
- staffing qualifications and types of staffing;
- location;
- projected collections compared to similar jurisdictions and to the extent possible factoring in employment, income, and ability to pay; and
- performance in all federal performance measures.

| Information Request | Author | Due Date |
|--|--------|------------------|
| Cost benefit analysis on Baltimore City child support | DHR | December 1, 2015 |

N00I Family Investment Administration Department of Human Resources

Committee Narrative

FAMILY INVESTMENT ADMINISTRATION

N00I00.04 Director's Office

No Wrong Door Program Report: The committees request that the Department of Human Resources (DHR) report to the General Assembly on the department's efforts to implement the recommendations contained in the 2011 No Wrong Door Report, including an analysis of additional steps that could be taken to ensure that when Marylanders attempt to access the social safety net, they are able to access a full range of services from multiple entry points. The department should specifically discuss where gaps in access to services exist; how DHR works with other State agencies to ensure individuals have access to, and are aware of, the full range of benefits and programs for which they are eligible; how coordination among the agencies can be improved; if expanding the scope of outreach workers' activities can further the goals of No Wrong Door; and the feasibility of creating a grant program to implement innovative No Wrong Door strategies across the State.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Report on improving the No Wrong Door program | DHR | December 1, 2015 |

N0010006 Office of Home Energy Programs Department of Human Resources

Committee Narrative

N00I00.06 Office of Home Energy Programs

Program Enhancements: In a report submitted in response to a 2014 Joint Chairmen's Report request about a Public Service Commission (PSC) review of the energy assistance program, PSC indicated that the Department of Human Resources (DHR) was considering enhancements to the energy assistance program as a result of higher revenue from the Regional Greenhouse Gas Initiative (RGGI) carbon dioxide emission allowance auctions and more certainty in this revenue due to a permanent change in the RGGI auction proceeds allocation. DHR explained that it is considering two phases of enhancements, with some enhancements in fiscal 2016 and some additional enhancements in fiscal 2017. The committees are interested in the types of enhancements that will be implemented and request that DHR provide information on the enhancements implemented in fiscal 2016 and enhancements planned for fiscal 2017.

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Energy assistance program enhancements implemented in fiscal 2016 | DHR | July 15, 2015 |
| Planned energy assistance program enhancements to be implemented in fiscal 2017 | DHR | December 15, 2015 |

Federal Performance Measures: In November 2014, the U.S. Department of Health and Human Services announced that it would begin requiring new performance measures for the Low-Income Home Energy Assistance Program beginning in federal fiscal 2016. The committees are interested in understanding the Office of Home Energy Programs (OHEP) performance in these measures but recognize that the agency needs time to adjust its data system and processes to capture this data. It is the intent of the committees that the Department of Human Resources begin reporting on these new performance measures for OHEP beginning with the fiscal 2018 Managing for Results submission.

N00I0006

Energy Assistance Application Processing Times: The 2014 Joint Chairmen's Report requested that the Department of Human Resources (DHR) provide monthly reports on energy assistance application processing times. Through December 16, 2014, the information has shown that certain jurisdictions experience more difficulty than others processing applications timely. The committees are interested in whether these jurisdictions are working to improve application processing timeliness. The committees request that DHR provide, by local administering agency, (1) the number of applications received; (2) the average number of days to process applications; and (3) the number and percent of applications processed within 30 days, 55 days, and longer than 60 days.

| Information Request | Author | Due Date |
|------------------------------|--------|-------------------|
| Application processing times | DHR | December 30, 2015 |
| Application processing times | DHR | June 30, 2016 |

O00

Department of Public Safety and Correctional Services

Committee Narrative

Report on Actions to Improve Public Safety and Security in State Correctional Facilities: The budget committees are concerned about the status of implementation of nonstatutory recommendations proffered by the Special Joint Commission on Public Safety and Security in State and Local Correctional Facilities intended to address concerns with staffing, security evaluations, and how best to control the entrance of contraband into correctional facilities. The committees, therefore, request that the Department of Public Safety and Correctional Services (DPSCS) submit a report to the committees that provides:

- a schedule for achieving American Correctional Association accreditation at all State facilities, as well as the department's progress in regard to that schedule;
- a schedule for increasing in-service training for correctional officers at all State facilities, as well as the department's progress in regard to that schedule;
- the status of fully staffing and operating the Polygraph Unit, as well as data indicating the number of polygraph tests conducted; and
- a summary of standards modifications adopted by the Maryland Commission on Correctional Standards following the enactment of Chapters 142 and 143 of 2014.

| Information Request | Author | Due Date |
|--|--------|------------------|
| Actions to improve public safety and security in State correctional facilities | DPSCS | December 1, 2015 |

Budget Amendments

Add the following language:

Provided that 50 General Fund positions shall be abolished as of July 1, 2015.

Explanation: This action deletes 50 positions within the Department of Public Safety and Correctional Services as of July 1, 2015. The department currently has well over the necessary number of vacancies needed to meet fiscal 2016 turnover. This action will better align actual vacant positions with the department's turnover requirements. The language only abolishes the positions. The funding for the positions remains in the budget for use toward fulfilling cost containment reductions.

Q00Q Operations Department of Public Safety and Correctional Services

Budget Amendments

GENERAL ADMINISTRATION – NORTH

General Administration O00R01.01

Add the following language to the general fund appropriation:

, provided that the Department of Public Safety and Correctional Services (DPSCS) shall regularly conduct a new post-by-post security staffing analysis for each of its custodial agents in order to identify the actual number of regular positions needed to safely and securely staff the State's correctional institutions. DPSCS shall provide a written report to the budget committees no later than December 1, 2015, with bi-annual submissions thereafter, summarizing the results of the analysis and explaining the need for any staffing changes resulting from the staffing analysis or changes in policy that require the use of additional positions. The budget committees shall have 45 days to review and comment following receipt of the report.

Explanation: This action requires DPSCS to regularly conduct a post-by-post security staffing analysis and submit a summary report to the budget committees no later than December 1, 2015, explaining the need for any increases in staffing. Providing proper staffing can have an impact on the amount of overtime used by the custodial agencies. Over the past decade, the department has increased its use of temporary posts filled with overtime in order to implement policies designed to improve safety and security in the facilities. After careful review, it appears that the majority of these temporary posts should actually be permanent positions. Conducting regular staffing assessments should assist the department and the General Assembly in monitoring the staffing and overtime situation in the State's correctional and detention facilities.

| Information Request | Author | Due Date |
|---------------------|--------|------------------|
| Staffing analysis | DPSCS | December 1, 2015 |

Amendment No. **75**

O00S02.09 **Dorsey Run Correctional Facility**

Add the following language:

, provided that no funds within this budget may be expended for operations at Dorsey Run Correctional Facility (DRCF) Phase II until a report outlining a department facility plan is submitted to the budget committees. The report shall contain future uses, including plans for

Q00Q

renovation, demolition, or upgrade, as well as anticipated changes in the future operating cost, of DRCF, Brockbridge Correctional Facility, the Jail Industries building, and any other facilities affected by the opening of DRCF Phase II. Upon receipt, the budget committees shall have 45 days to review and comment.

Explanation: The department has not yet identified a plan for staffing, populating, or operating DRCF Phase II, which is scheduled to become operational at the end of fiscal 2016. The language restricts the use of funds for DRCF Phase II until a report outlining a facility plan is submitted to the budget committees. The submitted report should specifically address the future uses, including plans for renovation, demolition, or upgrade, as well as anticipated changes in the future operating cost, of DRCF, Brockbridge Correctional Facility, the Jail Industries building, and any other facilities affected by the opening of DRCF Phase II.

| Information Request | Author | Due Date |
|--------------------------|---|-----------------------------------|
| Department facility plan | Department of Public Safety and Correctional Services | 45 days prior to release of funds |

R00A01 Headquarters State Department of Education

Budget Amendments

Add the following language:

Provided that at least \$43,500,000 of the appropriation made for the Maryland State Department of Education shall be expended on State assessment contracts.

Explanation: State assessment contracts are habitually underfunded. The fiscal 2016 allowance includes a \$16.8 million general fund deficiency to cover an identified shortfall in fiscal 2015. Although a \$7.0 million increase is provided for State assessments in fiscal 2016. the appropriation is still estimated to be underfunded by at least \$6.7 million. This action restricts \$43.5 million for the sole purpose of fully funding State assessment contracts in fiscal 2016.

Amendment No. 77

Add the following language:

Provided that it is the intent of the General Assembly that no individual loaned educator be engaged by the Maryland State Department of Education (MSDE) for more than 6 years. For loaned educators engaged in fiscal 2010, the time already served at MSDE may not be counted toward the 6-year limit.

Further provided that it is the intent of the General Assembly that all loaned educators submit annual financial disclosure statements, as is required by State employees in similar positions.

Further provided that MSDE shall provide an annual census report on the number of loaned educator contracts and any conversion of these personnel to regular positions to the General Assembly by December 15, 2015, and every year thereafter. The annual report shall include job function, title, salary, fund source(s) for the contract, the first year of the contract, the number of years that the loaned educator has been employed by the State, and whether the educator files a financial disclosure statement. MSDE shall also provide a report to the budget committees prior to entering into any new loaned educator contract to provide temporary assistance to the State. The budget committees shall have 45 days to review and comment from the date of receipt of any report on new contracts.

Explanation: This annual language on loaned educators expresses legislative intent that loaned educators should not be engaged for more than six years, educators should submit annual financial disclosure statements as appropriate, and reports on the loaned educator program should be submitted. The loaned educator program at MSDE allows local employees to work for MSDE on special projects.

| Information Request | Author | Due Date |
|-------------------------------------|--------|--|
| Report on loaned educator contracts | MSDE | December 15, 2015, and annually thereafter |

Amendment No.

78

Add the following language:

Further provided that 50 vacant positions shall be abolished within the Headquarters of the Maryland State Department of Education as of July 1, 2015.

Explanation: This action deletes 50 vacant positions within the Headquarters of the Maryland State Department of Education (MSDE) as of July 1, 2015. The department currently has over 130 vacancies; however, only 79 vacancies are required to meet fiscal 2016 budgeted turnover. This action will better align actual vacant positions with the department's turnover requirements. The language only abolishes the positions. The funding for the positions remains in the budget for use toward fulfilling cost containment reductions or underfunded state assessment contracts.

Committee Narrative

HEADQUARTERS

R00A01.01 Office of the State Superintendent

Availability of Automated External Defibrillators in Elementary Schools: An automated external defibrillator (AED) is a portable electronic device, designed for use by a layperson, which automatically diagnoses certain life-threatening cardiac conditions and is able to treat them through defibrillation. The budget committees are interested in determining the feasibility of having an AED available in all elementary schools in Maryland. The Maryland State Department of Education (MSDE) should explore whether requiring the presence of an AED in each elementary school in the State is a viable option and the estimated fiscal impact imposed by such a requirement. The report is due to the budget committees no later than September 30, 2015.

| Information Request | Author | Due Date |
|---|--------|--------------------|
| Feasibility of providing automated external defibrillators to all elementary schools | MSDE | September 30, 2015 |

Budget Amendments

R00A01.02 Division of Business Services

Add the following language to the general fund appropriation:

, provided that \$500,000 of this appropriation may not be expended until the Maryland State Department of Education submits a report to the budget committees on all federal grants appropriated in programs R00A01.01 through R00A01.18 in fiscal 2015, the amount of each grant that is unexpended at the end of the State fiscal year, and anticipated expiration date for each award. The report shall be submitted by September 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: The Maryland State Department of Education (MSDE) is the recipient of multiple federal grant awards every year. At times, it can be difficult to reconcile those grant awards with actual expenditures within the State's fiscal year. This action restricts funds until MSDE provides detail on federal awards received, the amount of the awards that remain unexpended at the end of the State's fiscal year, and when each of the grant awards are expected to expire.

| Information Request | Author | Due Date |
|---------------------------------|--------|-------------------|
| Federal grant fund expenditures | MSDE | September 1, 2015 |

Amendment No. 80

R00A01.04 Division of Accountability and Assessment

Add the following language to the general fund appropriation:

, provided that \$500,000 of this appropriation made for the purpose of accountability and assessments may not be expended until the Maryland State Department of Education (MSDE) submits a report to the budget committees on the progress made toward administering the Partnership for Assessment of Readiness for College and Careers (PARCC) assessments online. The report shall specifically include:

- (1) the number of students and percent of the total tested population taking the PARCC exams in the online versus paper-based format;
- (2) any technological problems encountered by MSDE or the local education agencies (LEAs) in the preparation, administration, and evaluation of the PARCC exams;
- (3) the progress made by the LEAs in addressing previously identified technological issues regarding the implementation of PARCC and digital learning; and
- (4) any outstanding or newly identified issues related to the implementation of PARCC and the advancement of digital learning.

The report shall be submitted no later than December 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: Maryland has a goal of fully administering the PARCC exams online by the 2016-2017 school year. During administration of the PARCC field tests in spring 2014, a number of technological issues were identified with the online administration of the tests. Furthermore, the General Assembly has expressed interest in advancing the general implementation of digital learning in the classroom. This report restricts funding with the MSDE Headquarters until a report is provided on the progress made toward online implementation of PARCC assessments and closing the gaps in digital learning.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Progress report on PARCC and digital learning | MSDE | December 1, 2015 |

Amendment No. 81

R00A01.10 Division of Early Childhood Development

Add the following language to the general fund appropriation:

, provided that \$100,000 of this appropriation made for the purpose of general administration may not be expended until the Division of Early Childhood Development within the Maryland State Department of Education (MSDE) submits a report to the budget committees on the Early Learning Assessment (ELA) and Kindergarten Readiness Assessments (KRA) associated with the Ready for Kindergarten: Maryland's Early Childhood Comprehensive System program. The report shall include an update of any improvements made to KRA by MSDE, particularly with regard to identified connectivity issues, adjustments in the length of the assessment, and time required to administer the exam. The report should also identify any issues encountered and feedback received from fall 2015 administration of KRA, in addition to reporting the percent of tests administered using paper and online. Finally, the report should include an evaluation of the first administration of ELA, including any issues identified by educators and potential resolutions. The report shall be submitted to the budget committees no later than December 31, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: The Ready for Kindergarten: Maryland's Early Childhood Comprehensive System program attempts to align new assessments for early learners with the State's new College- and Career-Ready Standards. The first administration of the KRA took place in fall 2014. A number of issues with the test were identified by teachers, including the total number of assessments administered to students, the impact the length of the test and the time required for administration had on available time for instruction, problems with connectivity, and a lack of available technology for online administration. This language restricts funds until MSDE reports on any improvements made to the KRA and any issues identified during the fall 2015 administration of the exam. In addition, the ELA, for children ages three to six, has yet to be administered. This report requests an evaluation of the administration of that exam, as well.

| Information Request | Author | Due Date |
|--------------------------------------|--------|-------------------|
| Report on early learning assessments | MSDE | December 31, 2015 |

Amendment No. 82

Add the following language to the general fund appropriation:

Further provided that \$50,000 of this appropriation made for the purpose of administering the Child Care Subsidy Program may not be expended until the Maryland State Department of Education (MSDE) submits a report to the budget committees on the fiscal outlook of the Child Care Subsidy Program. The report shall specifically include the fiscal implications of the Child Care and Development Block Grant reauthorization, the feasibility of eliminating the enrollment freeze in fiscal 2016, 2017, or 2018, and the cost of increasing reimbursement rates to the 50th, 60th, and 75th percentile of the current market. The report shall be submitted to the budget committees no later than July 31, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: The budget committees are concerned with the growing number of children and families currently estimated to be on the waitlist for receiving a child care subsidy voucher and the inconsistencies in the funding provided for the Child Care Subsidy program since fiscal 2011. This language restricts funds pending receipt of a report on the fiscal outlook of the program, including the potential for eliminating the current enrollment freeze and for improving reimbursement rates for participating providers. The report is due by July 31, 2015.

| Information Request | Author | Due Date |
|--|--------|---------------|
| Report on the fiscal outlook of the Child Care Subsidy Program | MSDE | July 31, 2015 |

83 Amendment No.

R00A01.17 Division of Library Development and Services

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$2,173,655 contingent upon the enactment of legislation delaying the requirement to establish a Deaf Culture Digital Library and phasing in the increased funding provided for the Maryland Library for the Blind per Chapter 498 of 2014 over ten years.

Explanation: The fiscal 2016 budget bill as introduced includes a \$2,173,655 reduction within the Division of Library Development and Services contingent upon the enactment of a provision in the Budget Reconciliation and Financing Act of 2015 that would delay implementation of the Deaf Culture Digital Library and phase in increased funding for the Maryland Library for the Blind and Physically Handicapped over 10 years. This action strikes the contingent language.

R00A02 Aid to Education State Department of Education

Budget Amendments

Add the following language:

Provided that the Maryland State Department of Education shall notify the budget committees of any intent to transfer the funds from program R00A02 Aid to Education to any other budgetary unit. The budget committees shall have 45 days to review and comment on the planned transfer prior to its effect.

Explanation: The Maryland State Department of Education (MSDE) should not transfer any funds from Aid to Education until the transfer is reviewed by the budget committees.

| Information Request | Author | Due Date |
|---|--------|--|
| Report on any transfer of funds from R00A02 | MSDE | 45 days prior to the transfer of funds |

Amendment No. 85

Strike the following language:

, provided that this appropriation shall be reduced by \$52,788,580 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal year 2015 amount and freezing the net taxable increase phase in.

Add the following language to the general fund appropriation:

, provided that this appropriation shall be reduced by \$40,725,775 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal 2015 amount.

Concur with the following language:

, provided that this appropriation shall be reduced by \$17,799,024 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal 2015 amount.

, provided that this appropriation shall be reduced by \$139,007 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal 2015 amount.

, provided that this appropriation shall be reduced by \$3,754,335 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal 2015 amount.

, provided that this appropriation shall be reduced by \$2,902,468 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal 2015 amount.

Strike the following language:

, provided that this appropriation shall be increased by \$1,266,162 contingent upon the enactment of legislation level funding the per pupil foundation amount at the fiscal year 2015 amount.

Explanation: This action acknowledges and modifies contingent language pertaining to level funding the per pupil foundation amount at the fiscal 2015 level. The contingent increase in funding for the Guaranteed Tax Base (GTB) is unconstitutional. The Administration should instead provide a supplemental appropriation for the GTB in accordance with the proposed funding plan for State education aid. In addition, this action separates the reductions within the State Share of the Foundation program that result from level funding the per pupil foundation amount and from freezing the Net Taxable Income grant calculation at the fiscal 2015 levels.

Amendment No. 86

Concur with the following language:

, provided that this appropriation shall be reduced by \$1,793,461 contingent upon the enactment of legislation phasing in the increase per resident amount over ten years.

, provided that this appropriation shall be reduced by \$526,083 contingent upon the enactment of legislation phasing in the increase per resident amount over ten years.

Explanation: This action acknowledges the Administration's proposed plan to extend the phase-in of per capita funding increases for Public Libraries and the State Library Network.

AID TO EDUCATION

R00A02.07 Students With Disabilities

Add the following language to the general fund appropriation:

Further provided that \$10,000,000 of this appropriation made for the purpose of funding nonpublic placements may not be expended until the Maryland State Department of Education provides the budget committees with a report on the flaws in the calculations of basic cost and the local share of basic cost. The report should specifically outline all of the issues with the calculations, propose solutions to the identified flaws in the basic cost and local share of basic cost calculations, and identify the degree to which these errors have contributed to the increased

State cost for nonpublic placements since fiscal 2012. The report should also provide fiscal estimates associated with correcting the errors, including the amount of additional revenue for the Maryland School for the Blind. The report shall be submitted no later than July 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: The Department of Legislative Services and the Maryland State Department of Education (MSDE) are aware of flaws in the methodologies used for calculating basic cost and the local share of basic cost, which is used to determine local funding amounts for nonpublic placements. The fiscal 2016 allowance does not attempt to correct these errors. This action restricts \$10 million in funding for nonpublic placements pending receipt of a report from MSDE identifying the specific flaws in the calculations and providing proposed solutions for correcting the errors. The report is due July 1, 2015.

| Information Request | Author | Due Date |
|--|--------|--------------|
| Calculating basic cost and the local share of basic cost | MSDE | July 1, 2015 |

Amendment No. 87

7

R00A02.55 Teacher Development

Add the following language to the general fund appropriation:

, provided that this appropriation made for the purpose of providing Quality Teacher Incentives shall be reduced by \$13,400,000 contingent on the enactment of HB 72 or SB 57 that would limit eligibility for receiving a stipend through the program to educators who were eligible for the stipend in fiscal 2014 and remain teaching in a comprehensive needs school.

Further provided that \$100,000 of this appropriation may not be expended until the Maryland State Department of Education (MSDE) submits a report to the budget committees on the proposed restructuring of fiscal incentive programs for educators. The report should provide a review of best practices for administering fiscal incentive programs for educators and an evaluation of the current Quality Teacher Incentive program and any incentive programs piloted through the Race to the Top grant program. In addition, it should include at least two alternate grant proposals for programs designed to improve the quality of educators at the State's lowest performing schools. The proposals should include fiscal estimates associated with implementing and administering the program. The report should also identify any proposed statutory changes necessary to improve existing programs or implement new programs. The report shall be submitted by December 1, 2015, and the budget committees shall have 45 days to review and

comment. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: Funding for Quality Teacher Incentives (QTI) increases substantially in fiscal 2015 and 2016. The increase is artificially created because of an increase in the number of stipend-eligible schools due to a misalignment between State assessments and the new State College and Career-Ready curriculum. This language reduces fiscal 2016 funding in line with fiscal 2014 actual expenditures, contingent on the enactment of a provision in HB 72 that would freeze eligibility for receiving a stipend to those educators who received stipends in fiscal 2014. In addition to the funding concerns, the current administration of the QTI program creates a disincentive for improving school performance. Once a school improves enough to no longer have the comprehensive needs status, a teacher loses the stipend funding. Concerns with how the QTI program has been functioning are not new. This action includes language to have the Maryland State Department of Education review the current QTI program and propose alternate plans for restructuring fiscal incentive programs for educators.

| Information Request | Author | Due Date |
|--|---|------------------|
| Restructuring fiscal incentive programs for teachers | Maryland State Department of Education | December 1, 2015 |

R00A03 Funding for Educational Organizations State Department of Education

Committee Narrative

FUNDING FOR EDUCATIONAL ORGANIZATIONS

R00A03.03 Funding for Educational Organizations

Evaluation of Grants Made to State Aided Institutions: Over the past decade, the number of State Aided Institutions (SAI) has increased by 54%, from 26 grant recipients in fiscal 2005 to 40 in fiscal 2015. In many instances, the services provided by the grant recipients fall into duplicative categories. The budget committees, therefore, direct the Maryland State Department of Education (MSDE) to evaluate the current process for selecting SAI grant recipients and allocating grant resources. In its evaluation, the department should specifically review the potential for consolidating the number of grant recipients and the potential for rotating recipients from year to year. In addition, the report should identify the percentage of each current recipient's budget that is funded through the SAI grant award. The report shall be submitted to the budget committees no later than October 1, 2015.

| Information Request | Author | Due Date |
|---|--------|-----------------|
| Evaluation of grants made to State Aided Institutions | MSDE | October 1, 2015 |

Budget Amendments

R00A03.04 Aid to Non-Public Schools

| Reduce appropriation for the purposes indicated: | Funds | <u>Positions</u> |
|---|--------------|------------------|
| 1. Reduce Cigarette Restitution Funding for the Maryland Nonpublic School Textbook Program in line with fiscal 2014 actual expenditures. This action will result in a related general fund reduction to Medicaid funding. | 330,000 SF | |
| Total Reductions | 330,000 | 0.00 |

| <u>Effect</u> | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|-----------|----------------------|----------------------------|------------------------------|
| Special Fund | 6,040,000 | 5,710,000 | 330,000 | |
| Total Funds | 6,040,000 | 5,710,000 | 330,000 | |

R13M00 Morgan State University

Budget Amendments

MORGAN STATE UNIVERSITY

R13M00.00 Morgan State University

Add the following language to the unrestricted fund appropriation:

, provided that \$738,000 of this appropriation made for the purpose of increasing expenditures on institutional need-based financial aid above the fiscal 2015 level may be expended only for that purpose. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

Explanation: This language restricts \$0.7 million of the general fund appropriation that was provided in the fiscal 2014 supplemental budget to increase expenditures on institutional need-based financial aid, only be expended to increase need-based aid above the fiscal 2015 level.

R14D00 St. Mary's College of Maryland

Budget Amendments

ST. MARY'S COLLEGE OF MARYLAND

Add the following language:

<u>Provided it is the intent of the General Assembly that St. Mary's College of Maryland receive a</u> portion of any midyear Higher Education Investment Fund cost containment action in fiscal 2015 or later.

Explanation: It is the intent of the General Assembly that St. Mary's College of Maryland receive a portion of any midyear Higher Education Investment Fund cost containment action in fiscal 2015 or later.

R30B00 University System of Maryland

Committee Narrative

Status Report on Progress Toward Programs Meeting Performance Metrics: The fiscal 2014 budget provided \$13 million in general funds to fund program enhancements or initiatives and the fiscal 2015 budget included an additional \$10 million for enhancements that were funded from fund balance in fiscal 2014. These funds are being used to support activities addressing three University of Maryland goals of (1) transforming the academic model; (2) increasing graduates in science, technology, engineering, and mathematics and health professions; and (3) helping the State achieve its 55% completion goal which includes closing the achievement gap. The University System of Maryland (USM) submitted a report in July 2013 detailing how these funds would be spent and the metrics to be used to measure the progress or results of the enhancement funded activities. The committees are interested in the progress these activities have made toward meeting the metrics in fiscal 2015 and progress made to date in fiscal 2016.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Report on the progress toward meeting the metrics | USM | November 1, 2015 |

R30B27 Coppin State University University System of Maryland

Budget Amendments

COPPIN STATE UNIVERSITY

R30B27.00 Coppin State University

Add the following language to the unrestricted fund appropriation:

, provided that \$378,000 of this appropriation made for the purpose of increasing expenditures on institutional need-based financial aid above the fiscal 2015 level may be expended only for that purpose. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

Further provided that it is the intent of the General Assembly that spending on institutional need-based financial aid shall be at least equal to the amount spent in fiscal 2014.

Explanation: This language restricts \$0.4 million of the general fund appropriation provided in the fiscal 2014 supplemental budget to increase expenditures on institutional need-based financial aid only be expended to increase need-based aid above the fiscal 2015 level and expresses intent that expenditures on need-based aid should, at a minimum, be equivalent of expenditures in fiscal 2014.

Amendment No. 92

R30B36 University System of Maryland Office University System of Maryland

Committee Narrative

Feasibility of Expanding MPowering: MPowering, a formal alliance between the University of Maryland, College Park and the University of Maryland, Baltimore was approved by the Board of Regents in March 2012. Under this alliance each institution is able to leverage its resources to improve and enhance academic programs, research, technology transfer, and commercialization. This type of collaboration can be beneficial particularly among research institutions that do not have the resources to fully take advantage of transferring and commercializing technology and would also facilitate interdisciplinary research. The committees are interested in the feasibility of expanding MPowering to include the University of Maryland Baltimore County and if there could be other opportunities to create partnerships similar to MPowering with other institutions. The committees request the University System of Maryland Office (USMO) to submit a report by August 31, 2015, on the feasibility of expanding MPowering and creating similar collaborations among other institutions.

| Information Request | Author | Due Date |
|--|--------|-----------------|
| Report on the feasibility of expanding MPowering | USMO | August 31, 2015 |

R62I00 Maryland Higher Education Commission

Budget Amendments

R62I00.01 General Administration

Add the following language to the general fund appropriation:

, provided that \$100,000 of this appropriation made for the purpose of administration shall be restricted pending a report on higher education institutions' revised sexual misconduct policies. The report shall be submitted by July 1, 2015, and the budget committees shall have 45 days to review and comment. Funds restricted pending receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: This language restricts the Maryland Higher Education Commission (MHEC) general fund appropriation until a report is submitted on higher education institutions', including community colleges, four-year public and private nonprofit institutions and for profit institutions, revised sexual misconduct policies to ensure compliance with federal laws and regulations. Section 11-601 of the Education Article requires the governing board of each institution of higher education to submit written policy on sexual assault to MHEC and for MHEC to review and make recommendations for changes in policies. In addition, the report should include the status of each institution's implementation of its revised policies.

| Information Request | Author | Due Date |
|--|--------|--------------|
| Report on higher education institutions revised sexual misconduct policies | MHEC | July 1, 2015 |

Amendment No. 93

R62100.03 Joseph A. Sellinger Formula for Aid To Non-Public Institutions of Higher Education

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$6,461,675 contingent upon the enactment of legislation reducing the required appropriation for aid to non-public institutions of higher education

Explanation: This language is not necessary for the General Assembly to reduce the appropriation.

| | | | | Amendn | nent No. 94 |
|----------------------------|---------------|--------------------------------|------------------------------------|----------------------------|------------------------------|
| Reduce ap | propriation f | or the purposes inc | licated: | Funds | Positions |
| 1. Reduc | e Sellinger f | òrmula funding. | | 5,061,675 GF | |
| Total | Reductions | | | 5,061,675 | 0.00 |
| | | | | | ~ • • |
| Effec | <u>t</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
| <u>Effec</u> General Fu | | <u>Allowance</u> 47,883,915 | <u>Appropriation</u> 42,822,240 | | |
| | und | | | Reduction | |

R62100.05 The Senator John A. Cade Funding Formula for the Distribution of Funds to Community Colleges

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$13,045,513 contingent upon the enactment of legislation reducing the required appropriation for formula aid to community colleges

Explanation: This language is not necessary for the General Assembly to reduce the appropriation.

Amendment No.

96

| Reduce app | opriation for the purposes in | ndicated: | Funds | Positions |
|---------------------|--------------------------------|------------------------------------|----------------------------|------------------------------|
| differen funding | ce by \$9.0 million. This incl | ply hold harmless funding from the | 9,045,515 | GF |
| Total R | eductions | | 9,045,515 | 0.00 |
| Effect | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
| General Fu | d 248,436,368 | 239,390,853 | 9,045,51 | 5 |

239.390.853

Amendment No. 97

9.045.515

R62I00.07 **Educational Grants**

Add the following language:

Total Funds

Provided that it is the intent of the General Assembly that institutional grants to a public 4-year institution should be transferred only by budget amendment to that institution.

Explanation: This action provides greater clarity to the General Assembly on when an institution receives an institutional grant from the Maryland Higher Education Commission and also prevents funds from being double counted in the working appropriation.

Amendment No. 98

Add the following language to the general fund appropriation:

248,436,368

, provided that \$4,900,000 in general funds designated to enhance the State's four historically black colleges and universities may not be expended until the Maryland Higher Education Commission submits a report to the budget committees outlining how the funds will be spent. The budget committees shall have 45 days to review and comment on the report. Funds restricted pending receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: This annual language restricts the expenditure of funds until the commission reports to the budget committees on the plans for spending funds designated to enhance the State's four historically black colleges and universities (HBCU).

| Information Request | Author | Due Date |
|--|---|------------------|
| HBCU enhancement expenditure report | Maryland Higher Education Commission | July 1, 2015 |
| | | Amendment No. 99 |

Committee Narrative

Report on Best Practices and Annual Progress Toward the 55% Completion Goal: The committees understand that in order to meet the State's goal to have at least 55% of Maryland's residents age 25 to 64 holding at least one degree credential by 2025, accurate and timely information on degree progression and best practices is needed to ensure that the State is on track to meet the goal. The committees request that the Maryland Higher Education Commission (MHEC) annually collect and analyze student- and transcript-level data on progression, graduation, and other relevant metrics from each public institution of higher education, including community colleges and regional higher education centers. MHEC should submit a report by December 15 each year that analyzes the data and shows each institution's progress toward the State and institutional goals in 2025. The report should also include a summary of best practices and findings on the effectiveness of institutions' programs, as well as any concerns regarding lack of progress or best practices that are not being implemented by institutions.

In addition, the committees request that MHEC, on behalf of the Governor and General Assembly and in collaboration with the Governor's Prekindergarten-20 Council, convene a biennial Summit on Completion that provides a forum for representatives of all segments of education (including K-12), economic and workforce development, and other stakeholders to share best practices on college completion that are underway in Maryland and hear from experts on best practices in other states that may be replicated in Maryland. A summary of the summit should be included in the annual report on best practices and progress toward the 55% goal.

| Information Request | Author | Due Date |
|--|--------|--|
| Report on best practices and progress toward 55% completion goal | MHEC | December 15, 2015, and annually thereafter |

Report on Outcomes of Students Participating in Access and Success Programs by Cohort: The committees understand that as part of the State's agreement with the federal Office for Civil Rights, the State has provided annual funding to Maryland's public historically black colleges and universities (HBCU) to improve retention and graduation rates. From fiscal 2001 to 2006, the funds were budgeted through the Maryland Higher Education Commission (MHEC) and released after each HBCU submitted proposals to MHEC outlining how the funds would be spent in the coming year. Beginning in fiscal 2007, Access and Success funds were appropriated directly to HBCUs. The committees request that MHEC collect progression, retention, and graduation data from each public HBCU on all students participating in the Access and Success program in fiscal 2015. Data should be analyzed and presented by institution and program. Data should include the throughput completion rate in credit-bearing coursework for required remedial classes and graduation rates. The report should include a summary of fiscal 2015 programs supported by Access and Success funds and a statement from each institution on how findings from the 2014 report have been used to inform and improve programs and student services supported by Access and Success funds. The report shall be submitted by October 15, 2015, and every year thereafter.

| Information Request | Author | Due Date |
|--|--------|---|
| Report on the fiscal 2015 outcomes by cohort of students participating in Access and Success programs | MHEC | October 15, 2015, and annually thereafter |

Future of the Maryland Higher Education Commission: With changes in leadership at the Maryland Higher Education Commission (MHEC) and a continued effort to maximize State resources across all agencies in times of limited State support, the committees believe it is an appropriate time for MHEC to reexamine the current structure of MHEC and to develop recommendations to improve the higher education coordination, monitoring, and reporting body in Maryland. MHEC should work with the Maryland State Department of Education (MSDE), the University System of Maryland (USM), and representatives from the community colleges and independent institutions to consider and make recommendations, including the following options: (1) that MHEC should become an office within MSDE; (2) that MHEC should be an equal partner with MSDE within a new State-level prekindergarten-20 agency; or that (3) MHEC should retain its current form. The authors of this report are encouraged to think broadly and to explore, at a minimum, sharing administrative resources to generate cost efficiencies for MHEC and MSDE and to reduce redundancies and how community colleges fit in to the State's higher education organization given that there is no longer a State Board of Community Colleges. The authors should also consider agency models used in other states, and to note whether ideas from prior State commissions such as the 1963 Curlett Report or 1999 Larson Report have been implemented or addressed.

| Information Request | Authors | Due Date |
|--|---|-------------------|
| Report on the role, structure, and future of MHEC | MHEC MSDE USM Maryland Association of Community Colleges Maryland Independent College and University Association | December 15, 2015 |

Financial Aid Deadline: March 1 is a State deadline to be eligible for specific scholarships and financial aid programs; the federal deadline for the Free Application for Federal Student Aid (FAFSA) is June 30. It is the intent of the budget committees that the Maryland Higher Education Commission (MHEC), in consultation with the University System of Maryland, Morgan State University, St. Mary's College of Maryland, the Maryland Association of Community Colleges, and the Maryland Independent College and University Association, be responsible for a report which examines the positives and negatives of changing the Maryland deadline for FAFSA submission closer to aligning with the federal deadline of June 30 and examines the award process regarding timing and availability of financial awards. The report is due to the budget committees no later than October 30, 2015.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Implications of changing FAFSA deadline and distribution of financial aid awards | MHEC | October 30, 2015 |

Consolidated Maryland Net Price Calculator Information: The committees are interested in the feasibility of MHEC operating a centralized website showing the federally required net price calculator for all Maryland higher education institutions. MHEC should explore options such as whether this could be included within existing State programs, such as the MDGo4It website.

The report shall be submitted by December 15, 2015.

| Information Request | Author | Due Date |
|--|--------|-------------------|
| Consolidated Maryland net price calculator information | MHEC | December 15, 2015 |

Recommendations for New Metrics and Programs for Nontraditional Students: The committees are concerned that standard metrics, such as the graduation rate for first-time, full-time students, for evaluating institutional outcomes are not appropriate for institutions that enroll a majority of nontraditional students. Additionally, many State programs focus only on students enrolling in higher education directly from high school. The committees request that the Maryland Higher Education Commission (MHEC) propose new metrics that more accurately measure how well an institution gets nontraditional students to graduation. MHEC should also examine its own programs and other State programs that assist students enrolling in, or success within, higher education. MHEC should take a broad view as to who nontraditional students are, where they enroll, for how long, and what challenges exist outside the classroom for these students and what institutions can do to facilitate success in this student demographic.

For submission to the budget committees, MHEC should recommended new metrics and changes to State programs to benefit nontraditional students. The report shall be submitted by December 15, 2015.

| Information Request | Author | Due Date |
|--|--------|-------------------|
| Report on recommendations for new metrics and program changes for nontraditional students | MHEC | December 15, 2015 |

R75T00 Higher Education

Budget Amendments

R75T00.01 **Support for State Operated Institutions of Higher Education**

Add the following language to the general fund appropriation:

, provided it is the intent of the General Assembly that no funds be expended by Baltimore City Community College on the demolition of the Bard Building in fiscal 2015 or 2016 until Part I and Part II programs have been approved by the Department of Budget and Management's Office of Capital Planning.

Explanation: This language restricts Baltimore City Community College from demolishing the Bard Building until a capital program plan has been approved by the Department of Budget and Management.

Amendment No. 100

Add the following language to the general fund appropriation:

Further provided that \$738,000 of this appropriation made for the purpose of increasing expenditures on institutional need-based financial aid at Morgan State University may be expended only for that purpose. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

Explanation: This language restricts \$0.7 million of Morgan State University's general fund appropriation provided in the fiscal 2014 supplemental budget to increase institutional need-based financial aid above the fiscal 2013 level to be expended only on need-based aid.

Amendment No. 101

Add the following language to the general fund appropriation:

Further provided that \$378,000 of this appropriation made for the purpose of increasing expenditures on institutional need-based financial aid at Coppin State University may be expended only for that purpose. Funds not expended for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund.

R75T00

Explanation: This language restricts \$0.4 million of Coppin State University's general fund appropriation provided in the fiscal 2014 supplemental budget to increase institutional need-based financial aid above the fiscal 2013 level to be expended only on need-based aid.

Amendment No. 102

Add the following language to the general fund appropriation:

Further provided that \$1,540,978 of this appropriation made for the purpose of Baltimore City Community College be reduced.

Explanation: This action holds harmless State support for Baltimore City Community College to fiscal 2015 State support with all cost containment actions.

Amendment No. 103

Committee Narrative

Sexual Misconduct Policies: The issue of sexual assault of women while in college has garnered much attention and discussion especially with the release of the U.S. Department of Education's Office for Civil Rights (OCR) list of 52 institutions under investigation for possible violations of federal law regarding the handling of sexual assault and harassment complaints. The initial list included Frostburg State University. The list has since grown to 100 institutions and includes Morgan State University (MSU) and The Johns Hopkins University. The new federal regulations, effective July 1, 2015, increase requirements of institutions in not only preventing but also in handling sexual misconduct complaints. The budget committees are interested in ensuring that higher education institutions' revised sexual misconduct policies are compliant with recent revisions to federal laws and regulations and also in the implementation of those policies. The budget committees request all higher education institutions including community colleges and the four-year public and private nonprofit institutions: (1) report if the institution has an amnesty policy and if so how is it implemented; (2) with regard to pending federal requirements, how the institution plans to implement a climate survey; and (3) provide a list of all memorandums of understanding applicable to the issue of sexual misconduct. Institutions shall submit the information by July 15, 2015.

R75T00

| Information Request | Authors | Due Date |
|---|--|---------------|
| Report on status and implementation of sexual misconduct policies | University System of Maryland MSU St. Mary's College of Maryland Maryland Independent College and University Association Maryland Association of Community Colleges | July 15, 2015 |

Instructional Faculty Workload Report: The committees request that the University System of Maryland (USM), Morgan State University (MSU), and St. Mary's College of Maryland (SMCM) continue to provide annual instructional workload reports for tenured and tenure-track faculty. By focusing on these faculty, the committees gain a sense of the teaching activities for the regular core faculty. However, there are other types of instructional faculty at institutions such as full- and part-time nontenured/nontenure track faculty including adjunct faculty, instructors, and lecturers. Focusing on only tenured/tenure-track faculty provides an incomplete picture of how students are taught. Therefore, the report should also include the instructional workload when all types of faculty are considered. Additional information may be included at the institution's discretion. Furthermore, USM's report should include the percent of faculty meeting or exceeding teaching standards for tenured and tenure-track faculty for the University of Maryland, Baltimore.

| Information Request | Authors | Due Date |
|-----------------------------------|--------------------|-------------------|
| Annual report on faculty workload | USM MSU SMCM | December 15, 2015 |

Institutional Aid, Pell, and Loan Data by Expected Family Contribution Category: In order to more fully understand all types of aid available to students, the committees request that data be submitted for each community college, public four-year institution, and independent institution on institutional aid, Pell grants, and student loans. Data should include, by expected family contribution (EFC), the number of loans and average loan size of federal subsidized and unsubsidized loans, and loans from private sources as reported to the Maryland Higher Education Commission (MHEC). Additionally, data should be provided on Pell grants, including the number and average award size by EFC. Finally, data should include the number of institutional aid awards and average award size by EFC for institutional grants, institutional athletic scholarships, and other institutional scholarships. The data in the response should differentiate between need-based aid and merit scholarships. Data should also include the number of institutional aid awards and average award size by EFC for tuition waivers/remissions.

R75T00

of fees to employees and dependents and students. Waiver information for students should be reported by each type of waiver in State law. This report should cover fiscal 2015 data received by MHEC from State institutions and is to be submitted in an electronic format (Excel file).

| Information Request | Author | Due Date |
|---|--------|-------------------|
| Report on financial aid categories by EFC | MHEC | December 15, 2015 |

R95C00 Baltimore City Community College

Budget Amendments

BALTIMORE CITY COMMUNITY COLLEGE

R95C00.00 Baltimore City Community College

Add the following language:

Provided it is the intent of the General Assembly that no funds be expended by Baltimore City Community College (BCCC) on the demolition of the Bard Building in fiscal 2015 or 2016 until Part I and Part II programs have been approved by the Department of Budget and Management's Office of Capital Planning.

Explanation: This language restricts BCCC from demolishing the Bard Building until a capital program plan has been approved by the Department of Budget and Management.

Amendment No. 104

Add the following language to the unrestricted fund appropriation:

, provided that this appropriation made for the purpose of BCCC be reduced by \$1,540,978.

Explanation: This action holds harmless State support for BCCC to fiscal 2015 State support with all cost containment actions.

S00A Department of Housing and Community Development

Budget Amendments

Add the following language:

Provided that this appropriation shall be reduced by \$2,400,000 in general funds contingent upon the enactment of legislation authorizing the use of the Maryland Housing Counseling Fund for operational expenses. Authorization is hereby provided to process a Special Fund amendment of up to \$2,400,000 to support operational expenses. The Secretary is authorized to allocate the General Fund reduction across any program.

Explanation: A general fund reduction and special fund amendment for operational expenses are contingent upon the enactment of the Budget Reconciliation and Financing Act of 2015. This is a technical correction to make the language free standing.

Amendment No. 106

DIVISION OF NEIGHBORHOOD REVITALIZATION

S00A24.01 Neighborhood Revitalization

| Re | duce appropriation for the purposes indicated: | Funds | | Positions |
|----|---|--------------|----|------------------|
| 1. | Delete general funds and replace with special funds using the savings created by increasing the department's turnover rate to 10%. The department is authorized to add special funds by budget amendment to replace the general funds deleted by this action. | 1,215,462 | GF | |
| | Total Reductions | 1,215,462 | | 0.00 |

S00A

| Effect | Allowance | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------|----------------------|----------------------------|------------------------------|
| Position | 32.00 | 32.00 | | 0.00 |
| General Fund | 4,910,000 | 3,694,538 | 1,215,462 | |
| Special Fund | 11,057,201 | 11,057,201 | 0 | |
| Federal Fund | 11,949,161 | 11,949,161 | 0 | |
| Total Funds | 27,916,362 | 26,700,900 | 1,215,462 | |

Amendment No. 107

DIVISION OF DEVELOPMENT FINANCE

Housing and Building Energy Programs S00A25.04

| Reduce appropriation for the purposes indicated: | Funds | Positions |
|---|--------------|------------------|
| 1. Delete special funds due to the budgeting of unawarded funds from the EmPOWER program. The department is authorized to add special funds by budget amendment if further EmPOWER funds are approved by the Public Service Commission. | 8,000,000 SI | 7 |
| Total Reductions | 8,000,000 | 0.00 |

| Effect | <u>Allowance</u> | Appropriation | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------|------------------|---------------|----------------------------|------------------------------|
| Position | 25.00 | 25.00 | | 0.00 |
| Special Fund | 36,143,300 | 28,143,300 | 8,000,000 | |
| Federal Fund | 3,581,510 | 3,581,510 | 0 | |
| Total Funds | 39,724,810 | 31,724,810 | 8,000,000 | |

S00A

DIVISION OF FINANCE AND ADMINISTRATION

S00A27.01 Finance and Administration

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$2,400,000 contingent upon the enactment of legislation authorizing the use of the Maryland Housing Counseling Fund for operational expenses. Authorization is hereby provided to process a Special Fund amendment of up to \$2,400,000 to support the Finance and Administration Program.

Explanation: The bill as introduced includes a general fund reduction and authorization for a special fund amendment for operational expenses, which are contingent upon the enactment of the Budget Reconciliation and Financing Act of 2015. The language is stricken so it can be replaced by free standing language in the department.

T00 Department of Business and Economic Development

Budget Amendments

DIVISION OF BUSINESS AND ENTERPRISE DEVELOPMENT

T00F00.08 Office of Finance Programs

Add the following language to the special fund appropriation:

, provided that \$100,000 of this appropriation made for the purpose of funding the Office of Finance Programs may not be expended until the Department of Business and Economic Development submits a report on its activities under the State Small Business Credit Initiative. The report shall include a discussion on the delayed implementation of the program and a detailed explanation of the steps taken to address the delay. The report shall also include a discussion of the initiative by departmental program.

Further provided that the budget committees shall have 45 days to review and comment from the date of receipt of the report. Funds restricted pending receipt of the report may not be transferred by budget amendment or otherwise to any other purpose and shall be canceled.

Explanation: This language will restrict funds under the department's Office of Finance Programs until it submits a report on the delayed implementation of the State Small Business Credit Initiative (SSBCI).

| Information Request | Author | Due Date |
|---------------------|--|---------------------------------------|
| Report on SSBCI | Department of Business and Economic Development | 45 days prior to the release of funds |

Amendment No. 110

T00F00.19 CyberMaryland Investment Incentive Tax Credit Program

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$500,000 contingent upon the enactment of legislation reducing the required appropriation for the Tax Credit Program.

T00

Explanation: The fiscal 2016 budget bill as introduced includes a \$500,000 reduction to the CyberMaryland Investment Incentive Tax Credit Program that is contingent upon the enactment of a provision in the Budget Reconciliation and Financing Act of 2015. This action strikes the contingent reduction so that the reduction may be taken directly.

| | | Amendr | nent No. 111 |
|----------------------|---|---|--|
| for the purposes ind | licated: | <u>Funds</u> | <u>Positions</u> |
| | · | 500,000 GF | |
| | | 500,000 | 0.00 |
| Allowance | Appropriation | Amount <u>Reduction</u> | Position <u>Reduction</u> |
| 2,000,000 | 1,500,000 | 500,000 | |
| 2,000,000 | 1,500,000 | 500,000 | |
| | nder the CyberMary Credit Program refle e program. <u>Allowance</u> 2,000,000 | Allowance Appropriation 2,000,000 1,500,000 | for the purposes indicated: <u>Funds</u> nder the CyberMaryland Investment 500,000 GF Credit Program reflecting the actual e program. 500,000 <u>Amount</u> <u>Allowance Appropriation Reduction</u> 2,000,000 1,500,000 500,000 |

Amendment No. 112

DIVISION OF TOURISM, FILM AND THE ARTS

T00G00.05 **Maryland State Arts Council**

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced \$1,361,571 contingent upon the enactment of legislation reducing the required appropriation for the Maryland State Arts Council.

Explanation: The fiscal 2016 budget bill as introduced includes a \$1,361,571 reduction to the Maryland State Arts Council contingent upon the enactment of a provision in the Budget Reconciliation and Financing Act of 2015 that allows the Governor to fund the mandate at the fiscal 2014 level.

U00A Department of the Environment

Committee Narrative

WATER MANAGEMENT ADMINISTRATION

U00A04.01 Water Management Administration

Soil and Erosion Control Inspection: The committees are concerned that the Maryland Department of the Environment (MDE) has been unable to inspect every active construction site for compliance with erosion and sediment control plans an average of once every two weeks in accordance with State regulations. This is reflected in MDE's November 2011 audit and again in its January 2015 audit. Therefore, the committees request the submission of a report on how MDE will meet this requirement. The report shall be coordinated with the construction industry, environmental advocacy stakeholders, and the Department of Budget and Management (DBM) and include the following:

- the universe of inspection sites;
- the number of sites that MDE inspects;
- the number of sites that each delegated authority inspects;
- the number of remaining sites that are not inspected;
- strategies for reducing the remaining sites not inspected to zero including, but not limited to, lowering the standard in regulation, delegating additional authority for inspections to other entities, fostering greater coordination with local governments, increasing inspection positions, and evaluating the usefulness of surveillance technology, such as unmanned aerial vehicles; and
- an action plan implementing the strategies for reducing the remaining sites not inspected to zero including funding, positions, programmatic changes, performance measures, and a timeline for implementation to which the fiscal 2016 working appropriation and fiscal 2017 allowance may be compared.

| Information Request | Authors | Due Date |
|--|------------|-------------------|
| Soil and erosion control inspection report | MDE DBM | September 1, 2015 |

V00 Department of Juvenile Services

Budget Amendments

DEPARTMENTAL SUPPORT

V00D02.01 Departmental Support

Add the following language to the general fund appropriation:

, provided that since the Department of Juvenile Services (DJS) has had four or more repeat findings in the most recent fiscal compliance audit issued by the Office of Legislative Audits (OLA), \$100,000 of this agency's administrative appropriation may not be expended unless:

- (1) DJS has taken corrective action with respect to all repeat audit findings on or before November 1, 2015; and
- (2) a report is submitted to the budget committees by OLA listing each repeat audit finding along with a determination that each repeat finding was corrected. The budget committees shall have 45 days to review and comment to allow for funds to be released prior to the end of fiscal 2016.

Explanation: The Joint Audit Committee has requested that budget bill language be added for each unit of State government that has four or more repeat audit findings in its most recent fiscal compliance audit. Each such agency is to have a portion of its administrative budget withheld pending the adoption of corrective action by the agency and a determination by OLA that each finding was corrected. OLA shall submit reports to the budget committees on the status of the repeat findings.

| Information Request | Author | Due Date |
|---|--------|-------------------------------------|
| Status of corrective actions related to the most recent fiscal compliance audit | OLA | 45 days before the release of funds |

V00

Committee Narrative

Juvenile Services Education: The budget committees are concerned that the level of education services received by youth in Department of Juvenile Services' (DJS) facilities may not be adequate, particularly since responsibility for providing those services was transferred from DJS to the Maryland State Department of Education (MSDE). The budget committee request DJS and MSDE to jointly submit certification that all youth in DJS detention or committed treatment facilities are receiving education services that align with all State and federal requirements. The submitted report should specifically document the total amount of instruction time received by students per week at each facility, whether the educators at each facility are State or contractual employees, and that all education-related needs for special education students are currently being met. The requested information is due to the budget committees no later than September 30, 2015.

| Information Request | Authors | Due Date |
|-----------------------------|-------------|--------------------|
| Juvenile Services Education | DJS MSDE | September 30, 2015 |

W00A Department of State Police

Budget Amendments

Add the following language:

Provided that 50 General Fund positions are abolished by July 1, 2015.

Explanation: Abolish 50 positions funded with general funds, which would result in savings of approximately \$5 million. The Department of State Police is required to reduce the fiscal 2016 allowance by \$5,226,000 in general funds to meet an across-the-board reduction of 2%.

Amendment No. 115

MARYLAND STATE POLICE

W00A01.02 Field Operations Bureau

Add the following language to the general fund appropriation:

, provided that \$500,000 of this appropriation made for the purpose of the Aviation Command may not be expended until the Aviation Command submits a report to the budget committees on measures taken to address issues identified by the Office of Legislative Audits' Special Report: Department of State Police Aviation Command Mission Data. The budget committees shall have 45 days to review and comment following receipt of the report. Funds restricted pending the receipt of a report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Explanation: The Office of Legislative Audits (OLA) submitted a special report that reviewed Aviation Command mission data from fiscal 2006 to 2013 and reviewed the collection methodology for the data. OLA identified four issues that the Aviation Command should address to ensure consistent and accurate mission data collection. This action restricts \$500,000 until a report is submitted describing actions the Aviation Command has taken to address these issues.

W00A

| Information Request | Author | Due Date |
|--|--|---|
| Report detailing actions taken to address issues identified by OLA | Department of State Police Aviation Command | 45 days prior to the expenditure of funds |

Amendment No. 116

Committee Narrative

Maryland Coordination and Analysis Center Budget Appendix: It is the intent of the budget committees that the Department of State Police, in conjunction with the Maryland Coordination and Analysis Center (MCAC) and the Department of Budget and Management, continue to submit budget information that consolidates State budgetary resources to MCAC in the form of an appendix in the Maryland Budget Highlights book in fiscal 2017 and subsequent fiscal years. Budget information and the resulting appendix should include more comprehensive personnel expenditure information, including position counts, from each State agency assigned at MCAC.

Report on Diversity in Hiring and Promotion Within Sworn Officer Ranks: The budget committees request that the Department of State Police (DSP) submit a report detailing the department's plans to increase diversity in hiring and promotion within sworn officer ranks. The report should provide the most recent demographic breakdown of DSP's sworn officers by rank, race, ethnicity, and gender. The report should also compare DSP's diversity to the diversity of the State and other comparable police forces in the area. In addition, DSP should identify any diversity goals or standards the department aims to meet. A report shall be submitted by December 1, 2015, to the budget committees.

| Information Request | Author | Due Date |
|--|--------|------------------|
| Report on diversity in hiring and promotion within sworn officer ranks | DSP | December 1, 2015 |

X00A00 Public Debt

Budget Amendments

X00A00.01 Redemption and Interest on State Bonds

| Reduce appropriation for the purposes indicated: | Funds | Positions |
|---|--------------|------------------|
| Reduce the general fund appropriation. On March 4, 2015, the State sold \$518.0 million in new general obligation (GO) bonds and \$365.4 million in refunding bonds. The new bond issuance generated \$72.6 million in bond sale premiums. The allowance assumes that \$39.3 million in premiums is applied to debt service. The additional \$33.3 million can also be applied to debt service. The new bond sale also projected \$25.9 million in fiscal 2016 debt service. Actual debt service for the sale is \$22.4 million. The sale reduces fiscal 2016 debt service by \$3.5 million. Fiscal 2016 savings from the refunding sale total \$3.6 million. Taken together, the bond sale reduced fiscal 2016 debt service costs by \$7.1 million and added \$33.3 million to the Annuity Bond Fund. This provides sufficient savings and fund balances to reduce the general fund appropriation by \$40.0 million. | 40,000,000 | GF |
| Total Reductions | 40,000,000 | 0.00 |

| <u>Effect</u> | <u>Allowance</u> | Appropriation | Amount <u>Reduction</u> | Position <u>Reduction</u> |
|--------------------|------------------|----------------------|----------------------------|------------------------------|
| General Fund | 274,000,000 | 234,000,000 | 40,000,000 | |
| Special Fund | 845,377,926 | 845,377,926 | 0 | |
| Federal Fund | 11,477,263 | 11,477,263 | 0 | |
| Total Funds | 1,130,855,189 | 1,090,855,189 | 40,000,000 | |

X00A00

Committee Narrative

Review Capital Debt Affordability Process: To manage State debt, the State created the Capital Debt Affordability Committee (CDAC). The committee has adopted two criteria to determine if State debt is affordable: State debt outstanding cannot exceed 4% of State personal income and State debt service cannot exceed 8% of State revenues. These criteria have succeeded in reducing State debt, which was unacceptably high in the late 1970s. However, the committees are concerned that the State has been increasing authorizations while State revenues have not been able to keep up with increasing debt service costs. Debt service costs are expected to increase at a rate of 6% per year while State property tax revenues, which support debt service, are expected to increase at a rate of 1% per year. The State is also at the debt limit and any reductions in revenue estimates will be difficult for the capital budget program to absorb. Two specific concerns about the affordability process are that the cost of authorizing additional debt is undervalued and that the State's current fiscal condition is not considered. CDAC should review the affordability process to examine how the process can better evaluate the cost of increasing authorizations and better link the affordability criteria with the State's current fiscal condition. Procedures to address these concerns should be adopted. CDAC should report on its evaluation and new procedures in its October 2015 report.

| Information Request | Author | Due Date |
|--------------------------------------|--------|-------------------------------------|
| Review of debt affordability process | CDAC | With the October 2015 annual report |

Y01A State Reserve Fund

Budget Amendments

Y01A02.01 Dedicated Purpose Account

Strike the following language from the general fund appropriation:

, provided that this appropriation shall be reduced by \$50,000,000 contingent upon the enactment repealing the required repayment of transfer tax revenue.

Explanation: The Administration is required to appropriate \$50 million into the DPA in fiscal 2016 to repay previous fund transfers. This language clarifies that the funds are contingent upon failure to enact of legislation removing the funds. Since the language is not required for the General Assembly, the language is removed.

Amendment No. **118**

Add the following language to the general fund appropriation:

, provided that \$10,000,000 of this appropriation shall be transferred to the Local Income Tax Reserve Account on July 1, 2015.

Explanation: The budget includes \$100 million to be transferred to the Local Income Tax Reserve Account. The funds are transferred to reimburse the \$100 million that was transferred from the account to the general fund in fiscal 2014. One purpose of the Local Income Tax Reserve Account is to transfer income tax receipts that the State collects on behalf of local jurisdictions to those jurisdictions. Since fund balances have fallen below \$100 million after especially large transfers to local governments, it is unclear the fund has sufficient revenues to support local income tax payments without this \$100 million. To ensure that funds in this account are sufficient to fully support local income tax payments, the administration included \$100 million in the Dedicated Purpose Account to be transferred to the Local Income Tax Reserve Account. This language requires that these funds are transferred to the account on the first day, so that the account has sufficient reserves throughout the fiscal year.

Y01A

Strike the following language from the general fund appropriation:

Transfer Tax Reimbursement......50,000,000

Explanation: This is a technical amendment.

Amendment No. **120**

Amend the following language:

Local Income Tax Reserve Account Repayment...100,000,000 10,000,000

Explanation: Modify language to reflect the House budget.

Amendment No. 121

Committee Narrative

Use of Rainy Day Funds: The budget committees are concerned with the continued reliance on fund transfers from accounting reserves and dedicated fund balances for support of the budget. Other states, even AAA-rated states, put much more reliance on their revenue stabilization funds to address acute revenue shortfalls and have done so without altering their credit ratings. In Maryland, the practice of continually discounting funds and balances has prompted legislation creating barriers to future transfers and requiring funds lost to be replenished with the effect of burdening future budgets. The budget committee thereafter suggests that budgeting practices be altered to include use of the Revenue Stabilization Account as a resource of first resort to address budget gaps.

Fiscal 2015 Deficiencies

Fiscal 2015 Deficiency

D40W01.07 Management Planning and Educational Outreach

Strike the following language on the special fund appropriation:

D40W01.01 Management Planning and Educational Outreach

To become available immediately upon passage of this budget to adjust the appropriation for fiscal year 2015 to reduce funding for Maryland Heritage Areas Authority grants.

Special Fund Appropriation

-300,000

Explanation: This action strikes the fiscal 2015 negative deficiency appropriation of \$300,000 in special funds for Maryland Heritage Areas Authority grants. There is a complementary action in the Budget Reconciliation and Financing Act (BRFA) of 2015 to reject the Governor's proposed \$209,000 transfer from the Maryland Heritage Areas Authority Financing Fund balance. The BRFA action along with the estimated remaining \$74,812 Maryland Heritage Areas Authority Financing Fund balance are sufficient to support the majority of the restored \$300,000 appropriation provided for by this action.

Fiscal 2015 Deficiencies

Fiscal 2015 Deficiency

MARYLAND PARK SERVICE

K00A04.01 **State-Wide Operations**

Add the following language to the special fund appropriation:

To become available immediately upon passage of this budget to both supplement and reduce the fiscal 2015 appropriation to provide funds for operational expenses for the Maryland Park Service and to eliminate the Maryland Park Service's payment in lieu of taxes to local jurisdictions.

General Fund Appropriation

22,783,636

Special Fund Appropriation, provided that \$235,000 of this appropriation made for the purpose of administering the Maryland Park Service may be used only for the purpose of providing a grant to Garrett County attributable to its revenue sharing payment from the Deep Creek Lake Recreation Maintenance and Management Fund. Funds not used for this restricted purpose may not be transferred by budget amendment or otherwise to any other purpose and shall be canceled.

-24,900,636-24,665,636

This action reduces the fiscal 2015 negative deficiency appropriation by **Explanation:** \$235,000 in special funds and specifies that Garrett County shall receive its revenue sharing payment from the Deep Creek Lake Recreation Maintenance and Management Fund. The agency is authorized to bring in a budget amendment using the fund balance from Program Open Space – State and the Forest or Park Reserve Fund in order to support the Maryland Park Service since the \$235,000 from the Deep Creek Lake Recreation Maintenance and Management Fund will no longer be available for that purpose.

Fiscal 2015 Deficiencies

Fiscal 2015 Deficiency

MEDICAL CARE PROGRAMS ADMINISTRATION

M00Q01.03 Medical Care Provider Reimbursements

| Rec | luce appropriation | for the purposes inc | licated: | Funds | Positions |
|-----|--------------------|---|----------------------|----------------------------|------------------------------|
| 1. | | y need based on mo erall Medicaid expe | | 20,000,000 | ïF |
| | Total Reductions | | | 20,000,000 | 0.00 |
| | <u>Effect</u> | <u>Allowance</u> | <u>Appropriation</u> | Amount <u>Reduction</u> | Position <u>Reduction</u> |
| Ger | neral Fund | 38,000,000 | 18,000,000 | 20,000,000 | |
| To | tal Funds | 38,000,000 | 18,000,000 | 20,000,000 | |
| | | | | Ameno | dment No. 124 |

Amend the following language on the general fund appropriation:

, provided that this appropriation shall be reduced by \$45,000,000 \$47,000,000 contingent upon the enactment of legislation authorizing the use of the Maryland Health Insurance Plan Fund for Medicaid provider reimbursements

Explanation: The language reduces general funds by \$47 million contingent upon legislation authorizing the use of a surplus in the Maryland Health Insurance Plan Fund for Medicaid. Authorization is included in the Budget Reconciliation and Financing Act of 2015.

Budget Amendments

Amend the following section:

Section 17 Using Funds for Their Intended Purpose

SECTION 17. AND BE IT FURTHER ENACTED, That funds appropriated to the various State agency programs and subprograms in Comptroller Objects 0152 (Health Insurance), 0154 (Retirees Health Insurance Premiums), 0175 (Workers' Compensation), 0217 (Health Insurance), 0305 (DBM Paid Telecommunications), 0322 (Capital Lease Telecommunications), 0874 (Office of Attorney General Administrative Fee), 0876 (DoIT IT Services Allocation), 0894 (State Personnel System Allocation), 0897 (Enterprise Budget System Allocation), and 1303 (rent paid to DGS) are to be utilized for their intended purposes only. The expenditure or transfer of these funds for other purposes requires the prior approval of the Secretary of Budget and Management. Notwithstanding any other provision of law, the Secretary of Budget and Management may transfer amounts appropriated in Comptroller Objects 0152, 0154, 0217, 0305, 0322, and 0876 between State departments and agencies by approved budget amendment in fiscal year 2015 and fiscal year 2016. All funds budgeted in or transferred to Comptroller Objects 0152 and 0154, and any funds restricted in this budget for use in the employee and retiree health insurance program that are unspent shall be credited to the fund as established in accordance with Section 2-516 of the State Personnel and Pensions Article of the Annotated Code of Maryland.

Further provided that each agency that receives funding in this budget in any of the restricted Comptroller Objects listed within this section shall establish within the State's accounting system a structure of accounts to separately identify for each restricted Comptroller Object, by fund source, the legislative appropriation, monthly transactions, and final expenditures. It is the intent of the General Assembly that an accounting detail be established so that the Office of Legislative Audits may review the disposition of funds appropriated for each restricted Comptroller Object as part of each closeout audit to ensure that funds are used only for the purposes for which they are restricted and that unspent funds are reverted or canceled.

Explanation: This amendment pertaining to restricted objects of expenditure is amended to disallow transfers to other purposes and makes it possible for the Office of Legislative Audits to track the disposition of funds in restricted statewide subobjects.

Amend the following section:

Section 19 2% Across-the-Board Reduction

SECTION 19. AND BE IT FURTHER ENACTED, That for fiscal year 2016, the general fund appropriations in Section 1 of this act for Executive Branch agencies shall be reduced by \$117,992,000 \$121,007,173. This reduction may be allocated to any object or subject of expenditure related to agency operations in the following amounts in accordance with a schedule determined by the Governor, Chief Judge, and the Presiding Officers:

| Agency | General Funds |
|--|----------------|
| B75 General Assembly | <u>311,740</u> |
| <u>C00</u> Judiciary | 2,703,433 |
| C80 Office of the Public Defender | 2,019,000 |
| C81 Office of the Attorney General | 363,000 |
| C82 State Prosecutor | 30,000 |
| C85 Maryland Tax Court | 13,000 |
| D05 Board of Public Works (BPW) | 153,000 |
| D10 Executive Department – Governor | 255,000 |
| D11 Office of the Deaf and Hard of Hearing | 8,000 |
| D12 Department of Disabilities | 65,000 |
| D15 Boards and Commissions | 196,000 |
| D16 Secretary of State | 41,000 |
| D18 Governor's Office for Children | 40,000 |
| D25 BPW Interagency Committee for School Construction | 38,000 |
| D26 Department of Aging | 430,000 |
| D27 Maryland Commission on Civil Rights | 52,000 |
| D28 Maryland Stadium Authority | 252,000 |
| D38 State Board of Elections | 133,000 |
| D39 Maryland State Board of Contract Appeals | 14,000 |
| D40 Department of Planning | 267,000 |
| D50 Military Department | 249,000 |
| D55 Department of Veterans Affairs | 166,000 |
| D60 Maryland State Archives | 45,000 |
| D90 Canal Place Preservation and Development Authority | 2,000 |
| E00 Comptroller of Maryland | 1,745,000 |
| E20 State Treasurer's Office | 105,000 |
| E50 Department of Assessments and Taxation | 549,000 |
| E75 State Lottery and Gaming Control Agency | 507,000 |
| E80 Property Tax Assessment Appeals Board | 22,000 |
| F10 Department of Budget and Management | 327,000 |

| F50 | Department of Information Technology | 1,310,000 |
|------|---|------------------------|
| H00 | Department of General Services | 1,270,000 |
| K00 | Department of Natural Resources | 1,126,000 |
| L00 | Department of Agriculture | 513,000 |
| M00 | Department of Health and Mental Hygiene | 27,215,000 |
| N00 | Department of Human Resources | 6,888,000 |
| P00 | Department of Labor, Licensing and Regulation | 954,000 |
| Q00 | Department of Public Safety and Correctional Services | 24,378,000 |
| R00 | State Department of Education – Headquarters | 2,785,000 |
| R00 | Children's Cabinet Interagency Fund | 475,000 |
| R00 | Maryland Longitudinal Data System Center | 47,000 |
| R15 | Maryland Public Broadcasting Commission | 168,000 |
| R62 | Maryland Higher Education Commission | 2,068,000 |
| R75 | Support for State Operated Institutions of Higher Education | 27,211,000 |
| S00 | Department of Housing and Community Development | 160,000 |
| S50 | Maryland African American Museum Corporation | 41,000 |
| T00 | Department of Business and Economic Development | 1,084,000 |
| T50 | Maryland Technology Development Corporation | 407,000 |
| U00 | Department of the Environment | 698,000 |
| V00 | Department of Juvenile Services | 5,882,000 |
| W00 | Department of State Police | 5,226,000 |
| Tota | General Funds | 117,992,000 |
| | | 121,007,173 |

Explanation: A statewide across-the-board reduction in the budget as introduced cut \$118 million in general funds from Executive Branch agencies. This action includes the Legislative and Judicial branches, which increases the overall cut by \$3 million in general funds.

Amend the following section:

Section 21 Delete Employee Increments

SECTION 21. AND BE IT FURTHER ENACTED, That for fiscal year 2016 funding for salaries and wages shall be reduced by \$102,520,296 \$108,148,235 in Executive Branch State agencies to eliminate the July 1, 2015, and January 1, 2016, merit increases. Funding for this purpose shall be reduced in the appropriate sub–object expenditure applicable to the merit increases funding within the Executive Branch State agencies in fiscal year 2016 by the following amounts in accordance with a schedule determined by the Governor and Chief Judge:

| | Agency | General Funds |
|------------|---|---------------|
| <u>C00</u> | Judiciary | 5,159,158 |
| C80 | Office of the Public Defender | 1,210,139 |
| C81 | Office of the Attorney General | 259,744 |
| C82 | State Prosecutor | 12,206 |
| C85 | Maryland Tax Court | 2,259 |
| D05 | Board of Public Works (BPW) | 13,002 |
| D10 | Executive Department – Governor | 78,005 |
| D11 | Office of the Deaf and Hard of Hearing | 6,804 |
| D12 | Department of Disabilities | 27,798 |
| D15 | Boards and Commissions | 140,185 |
| D16 | Secretary of State | 52,030 |
| D18 | Governor's Office for Children | 27,788 |
| D25 | BPW Interagency Committee for School Construction | 27,940 |
| D26 | Department of Aging | 27,201 |
| D27 | Maryland Commission on Civil Rights | 70,087 |
| D38 | State Board of Elections | 40,453 |
| D39 | Maryland State Board of Contract Appeals | 2,951 |
| D40 | Department of Planning | 184,579 |
| D50 | Military Department | 100,746 |
| D55 | Department of Veterans Affairs | 55,353 |
| D60 | Maryland State Archives | 29,022 |
| E00 | Comptroller of Maryland | 930,591 |
| E20 | State Treasurer's Office | 44,878 |
| E50 | Department of Assessments and Taxation | 423,242 |
| E75 | State Lottery and Gaming Control Agency | 174,660 |
| E80 | Property Tax Assessment Appeals Board | 11,179 |
| F10 | Department of Budget and Management | 182,809 |
| F50 | Department of Information Technology | 162,129 |
| H00 | Department of General Services | 542,162 |

| K00 | Department of Natural Resources | 1,203,933 |
|-----|---|-------------------|
| L00 | Department of Agriculture | 261,121 |
| M00 | Department of Health and Mental Hygiene | 7,552,124 |
| N00 | Department of Human Resources | 3,562,224 |
| P00 | Department of Labor, Licensing and Regulation | 176,967 |
| Q00 | Department of Public Safety and Correctional Services | 9,601,868 |
| R00 | State Department of Education | 588,050 |
| R15 | Maryland Public Broadcasting Commission | 164,000 |
| R62 | Maryland Higher Education Commission | 66,533 |
| R75 | Support for State Operated Institutions of Higher Education | 43,699,000 |
| R99 | Maryland School for the Deaf | 350,000 |
| T00 | Department of Business and Economic Development | 216,741 |
| U00 | Department of the Environment | 281,044 |
| V00 | Department of Juvenile Services | 3,748,066 |
| W00 | Department of State Police | 4,908,311 |
| | Total General Funds | <u>81,219,924</u> |
| | Total General Funds | <u>86,379,082</u> |

| | Agency | Special Funds |
|------------|---|---------------|
| <u>C00</u> | Judiciary | 301,347 |
| C81 | Office of the Attorney General | 58,860 |
| C90 | Public Service Commission | 193,699 |
| C91 | Office of the People's Counsel | 32,881 |
| C94 | Subsequent Injury Fund | 25,199 |
| C96 | Uninsured Employers Fund | 19,436 |
| C98 | Workers' Compensation Commission | 137,058 |
| D12 | Department of Disabilities | 1,450 |
| D13 | Maryland Energy Administration | 48,787 |
| D15 | Boards and Commissions | 2,114 |
| D26 | Department of Aging | 1,975 |
| D38 | State Board of Elections | 2,345 |
| D40 | Department of Planning | 13,999 |
| D53 | Maryland Institute for Emergency Medical Services Systems | 128,768 |
| D55 | Department of Veterans Affairs | 2,009 |
| D60 | Maryland State Archives | 54,964 |
| D78 | Maryland Health Benefit Exchange | 110,120 |
| D80 | Maryland Insurance Administration | 287,559 |
| D90 | Canal Place Preservation and Development Authority | 1,943 |
| E00 | Comptroller of Maryland | 168,787 |
| E20 | State Treasurer's Office | 1,371 |

House Appropriations Committee – Operating Budget, March 2015 146

| E50 | Dept. of Assessments and Taxation | 437,239 |
|-----|--|-------------------|
| E75 | State Lottery and Gaming Control Agency | 113,213 |
| F10 | Department of Budget and Management | 156,634 |
| F50 | Department of Information Technology | 12,857 |
| G20 | State Retirement Agency | 142,420 |
| G50 | Teachers and State Employees Supplemental Retirement Plans | 11,868 |
| H00 | Department of General Services | 10,482 |
| J00 | Department of Transportation | 6,382,000 |
| K00 | Department of Natural Resources | 866,074 |
| L00 | Department of Agriculture | 97,027 |
| M00 | Department of Health and Mental Hygiene | 397,204 |
| N00 | Department of Human Resources | 98,322 |
| P00 | Department of Labor, Licensing and Regulation | 345,013 |
| Q00 | Department of Public Safety and Correctional Services | 364,150 |
| R00 | State Department of Education | 38,710 |
| R15 | Maryland Public Broadcasting Commission | 196,000 |
| S00 | Department of Housing and Community Development | 300,805 |
| T00 | Department of Business and Economic Development | 78,534 |
| U00 | Department of the Environment | 580,556 |
| W00 | Department of State Police | 1,102,022 |
| | Total Special Funds | <u>12,914,334</u> |
| | | 13,325,801 |

| | Agency | Federal Funds |
|------------|--|---------------|
| <u>C00</u> | Judiciary | 57,314 |
| C81 | Office of the Attorney General | 32,536 |
| D12 | Department of Disabilities | 9,868 |
| D15 | Boards and Commissions | 23,428 |
| D26 | Department of Aging | 21,116 |
| D27 | Maryland Commission on Civil Rights | 10,136 |
| D40 | Department of Planning | 13,985 |
| D50 | Military Department | 279,078 |
| D55 | Department of Veterans Affairs | 16,933 |
| J00 | Department of Transportation | 695,000 |
| K00 | Department of Natural Resources | 129,242 |
| L00 | Department of Agriculture | 9,502 |
| M00 | Department of Health & Mental Hygiene | 952,099 |
| N00 | Department of Human Resources | 3,125,861 |
| P00 | Department of Labor, Licensing and Regulation | 1,216,866 |
| Q00 | Dept. of Public Safety and Correctional Services | 174,628 |

House Appropriations Committee – Operating Budget, March 2015 147

| R00 | State Department of Education | 1,212,579 |
|-----|---|------------------|
| R62 | Maryland Higher Education Commission | 1,649 |
| S00 | Department of Housing and Community Development | 106,697 |
| T00 | Department of Business and Economic Development | 8,179 |
| U00 | Department of the Environment | 334,411 |
| V00 | Department of Juvenile Services | 12,245 |
| | Total Federal Funds | <u>8,386,038</u> |
| | | 8,443,352 |

Explanation: This adds the Judiciary and Maryland Health Benefit Exchange to the Section 21 increment reduction.

Amendment No. 128

Add the following section:

Section 24 Executive Long-term Forecast

SECTION 24. AND BE IT FURTHER ENACTED, That the Governor's budget books shall include a forecast of the impact of the Executive budget proposal on the long-term fiscal condition of the General Fund, the Transportation Trust Fund, and higher education Current Unrestricted Fund accounts. This forecast shall estimate aggregate revenues, expenditures, and fund balances in each account for the fiscal year last completed, the current year, the budget year, and four years thereafter. Expenditures shall be reported at such agency, program or unit levels, or categories as may be determined appropriate after consultation with the Department of Legislative Services. A statement of major assumptions underlying the forecast shall also be provided, including but not limited to general salary increases, inflation, and growth of caseloads in significant program areas.

Explanation: This annual language provides for the delivery of the Executive's general fund, transportation, and higher education forecasts and defines the conditions under which they are to be provided.

| Information Request | Author | Due Date |
|---------------------|--|--|
| Executive forecasts | Department of Budget and Management | With the submission of the Governor's fiscal 2017 budget books |

Add the following section:

Section 25 Across-the-board Reductions and Higher Education

SECTION 25. AND BE IT FURTHER ENACTED, That all across-the-board reductions applied to the Executive Branch, unless otherwise stated, shall apply to current unrestricted and general funds in the University System of Maryland, St. Mary's College of Maryland, Morgan State University, and Baltimore City Community College.

Explanation: This section explicitly applies reductions intended for the full Executive Branch to the University System of Maryland, St. Mary's College of Maryland, Morgan State University, and Baltimore City Community College, unless their exclusion is specifically stated.

Amendment No. 130

Add the following section:

Section 26 **Chesapeake Employers' Insurance Company Fund Accounts**

SECTION 26. AND BE IT FURTHER ENACTED, That the General Accounting Division of the Comptroller of Maryland shall establish a subsidiary ledger control account to debit all State agency funds budgeted under subobject 0175 (workers' compensation coverage) and to credit all payments disbursed to the Chesapeake Employers' Insurance Company (CEIC) via transmittal. The control account shall also record all funds withdrawn from CEIC and returned to the State and subsequently transferred to the General Fund. CEIC shall submit monthly reports to the Department of Legislative Services concerning the status of the account.

Explanation: This section provides continuation of a system to track workers' compensation payments to the CEIC Fund for payment of claims, current expenses, and funded liability for incurred losses by the State.

| Information Request | Author | Due Date |
|--|--------|-----------------------------------|
| Report on status of ledger control account | CEIC | Monthly beginning on July 1, 2015 |

Add the following section:

Section 27 Reporting Federal Funds

SECTION 27. AND BE IT FURTHER ENACTED, That the Governor's budget books shall include a summary statement of federal revenues by major federal program sources supporting the federal appropriations made therein along with the major assumptions underpinning the federal fund estimates. The Department of Budget and Management (DBM) shall exercise due diligence in reporting this data and ensure that they are updated as appropriate to reflect ongoing congressional action on the federal budget. In addition, DBM shall provide to the Department of Legislative Services (DLS) data for the actual, current, and budget years listing the components of each federal fund appropriation by Catalog of Federal Domestic Assistance number or equivalent detail for programs not in the catalog. Data shall be provided in an electronic format subject to the concurrence of DLS.

Explanation: This annual language provides for consistent reporting of federal monies received by the State.

| Information Request | Author | Due Date |
|---|--------|---|
| Reporting components of each federal fund appropriation | DBM | With submission of the fiscal 2017 budget |

Amendment No. 132

Add the following section:

Section 28 Federal Fund Spending

SECTION 28. AND BE IT FURTHER ENACTED, That in the expenditure of federal funds appropriated in this budget or subsequent to the enactment of this budget by the budget amendment process:

(1) State agencies shall administer these federal funds in a manner that recognizes that federal funds are taxpayer dollars that require prudent fiscal management, careful application to the purposes for which they are directed, and strict attention to budgetary and accounting procedures established for the administration of all public funds.

- (2) For fiscal 2016, except with respect to capital appropriations, to the extent consistent with federal requirements:
 - (i) when expenditures or encumbrances may be charged to either State or federal fund sources, federal funds shall be charged before State funds are charged except that this policy does not apply to the Department of Human Resources with respect to federal funds to be carried forward into future years for child welfare or welfare reform activities;
 - (ii) when additional federal funds are sought or otherwise become available in the course of the fiscal year, agencies shall consider, in consultation with the Department of Budget and Management (DBM), whether opportunities exist to use these federal revenues to support existing operations rather than to expand programs or establish new ones; and
 - (iii) DBM shall take appropriate actions to effectively establish the provisions of this section as policies of the State with respect to the administration of federal funds by executive agencies.

Explanation: This annual language defines the policies under which federal funds shall be used in the State budget.

Amendment No. 133

Add the following section:

Section 29 Indirect Costs Report

SECTION 29. AND BE IT FURTHER ENACTED, That the Department of Budget and Management (DBM) shall provide an annual report on indirect costs to the General Assembly in January 2016 as an appendix in the Governor's fiscal 2017 budget books. The report shall detail by agency for the actual fiscal 2015 budget the amount of statewide indirect cost recovery transferred to the General Fund, and the amount of indirect cost recovery retained for use by each agency. In addition, it shall list the most recently available federally approved statewide and internal agency cost-recovery rates. As part of the normal fiscal/compliance audit performed for each agency once every three years, the Office of Legislative Audits shall assess available information on the timeliness, completeness, and deposit history of indirect cost recoveries by State agencies. Further provided that for fiscal 2016, excluding the Maryland Department of Transportation, the amount of revenue received by each agency from any federal source for statewide cost recovery may be transferred only to the General Fund and may not be retained in any clearing account or by any

other means, nor may DBM or any other agency or entity approve exemptions to permit any agency to retain any portion of federal statewide cost recoveries.

Explanation: This is annual language that requires a report on indirect costs and disallows waivers of statewide cost recovery.

| Information Request | Author | Due Date |
|---------------------------------|--------|--|
| Annual report on indirect costs | DBM | With submission of the Governor's fiscal 2017 budget books |

Amendment No. 134

Add the following section:

Section 30 Reporting on Budget Data and Organizational Charts

SECTION 30. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly that all State departments, agencies, bureaus, commissions, boards, and other organizational units included in the State budget, including the Judiciary, shall prepare and submit items for the fiscal 2017 budget detailed by Comptroller subobject classification in accordance with instructions promulgated by the Comptroller of Maryland. The presentation of budget data in the State budget books shall include object, fund, and personnel data in the manner provided for in fiscal 2016 except as indicated elsewhere in this Act; however, this may not preclude the placement of additional information into the budget books. For actual fiscal 2015 spending, the fiscal 2016 working appropriation, and the fiscal 2017 allowance, the budget detail shall be available from the Department of Budget and Management (DBM) automated data system at the subobject level by subobject codes and classifications for all agencies. To the extent possible, except for public higher education institutions, subobject expenditures shall be designated by fund for actual fiscal 2015 spending, the fiscal 2016 working appropriation, and the fiscal 2017 allowance. The agencies shall exercise due diligence in reporting this data and ensuring correspondence between reported position and expenditure data for the actual, current, and budget fiscal years. This data shall be made available on request and in a format subject to the concurrence of the Department of Legislative Services (DLS). Further, the expenditure of appropriations shall be reported and accounted for by the subobject classification in accordance with the instructions promulgated by the Comptroller of Maryland.

Further provided that due diligence shall be taken to accurately report full-time equivalent counts of contractual positions in the budget books. For the purpose of this count, contractual positions are defined as those individuals having an employee-employer relationship with the State. This

count shall include those individuals in higher education institutions who meet this definition but are paid with additional assistance funds.

Further provided that DBM shall provide to DLS with the allowance for each department, unit, agency, office, and institution, a one-page organizational chart in Microsoft Word or Adobe PDF format that depicts the allocation of personnel across operational and administrative activities of the entity.

Explanation: This annual language provides for consistent reporting of fiscal 2015, 2016, and 2017 budget data and provides for the submission of department, unit, agency, office, and institutions' organizational charts to DLS with the allowance.

| Information Request | Author | Due Date |
|------------------------------|--------|---|
| Agency organizational charts | DBM | With submission of the fiscal 2017 budget |

Amendment No. 135

Add the following section:

Section 31 Interagency Agreements

SECTION 31. AND BE IT FURTHER ENACTED, That on or before August 1, 2015, each State agency and each public institution of higher education shall report to the Department of Budget and Management (DBM) any agreements in place for any part of fiscal 2015 between State agencies and any public institution of higher education involving potential expenditures in excess of \$100,000 over the term of the agreement. Further provided that DBM shall provide direction and guidance to all State agencies and public institutions of higher education as to the procedures and specific elements of data to be reported with respect to these interagency agreements, to include at a minimum:

- (1) <u>a common code for each interagency agreement that specifically identifies each agreement and the fiscal year in which the agreement began;</u>
- (2) the starting date for each agreement;
- (3) the ending date for each agreement;

- (4) <u>a total potential expenditure, or not-to-exceed dollar amount, for the services to be</u> rendered over the term of the agreement by any public institution of higher education to any State agency:
- (5) <u>a description of the nature of the goods and services to be provided;</u>
- (6) the total number of personnel, both full-time and part-time, associated with the agreement;
- (7) contact information for the agency and the public institution of higher education for the person(s) having direct oversight or knowledge of the agreement;
- (8) the amount and rate of any indirect cost recovery or overhead charges assessed by the institution of higher education related to the agreement; and,
- (9) the justification submitted to DBM for indirect cost recovery rates greater than 20%.

Further provided that DBM shall submit a consolidated report to the budget committees and the Department of Legislative Services by December 1, 2015, that contains information on all agreements between State agencies and any public institution of higher education involving potential expenditures in excess of \$100,000 that were in effect at any time during fiscal 2015.

Explanation: The language requires all State agencies and public institutions of higher education to report on all interagency agreements between State agencies and public institutions of higher education having a total potential expenditure over the term of the agreement in excess of \$100,000. This applies only to agreements for the purchase of goods and/or services and does not apply to grants or space agreements between State agencies and public institutions of higher education. The report also requires DBM to report on the justification for any interagency agreement with an indirect cost recovery rate greater than 20%. Further, it requires that DBM submit a consolidated report on all agreements by December 1, 2015, to the budget committees and the Department of Legislative Services.

| Information Request | Author | Due Date |
|---|--------|------------------|
| Consolidated report on all interagency agreements | DBM | December 1, 2015 |

Add the following section:

Section 32 Budget Amendments

SECTION 32. AND BE IT FURTHER ENACTED, That any budget amendment to increase the total amount of special, federal, or higher education (current restricted and current unrestricted) fund appropriations, or to make reimbursable fund transfers from the Governor's Office of Crime Control and Prevention or the Maryland Emergency Management Agency, made in Section 1 of this Act shall be subject to the following restrictions:

- (1) This section may not apply to budget amendments for the sole purpose of:
 - (i) <u>appropriating funds available as a result of the award of federal disaster</u> <u>assistance; and</u>
 - (ii) transferring funds from the State Reserve Fund Economic Development Opportunities Fund for projects approved by the Legislative Policy Committee.
- (2) Budget amendments increasing total appropriations in any fund account by \$100,000 or more may not be approved by the Governor until:
 - (i) that amendment has been submitted to the Department of Legislative Services (DLS); and
 - (ii) the budget committees or the Legislative Policy Committee have considered the amendment or 45 days have elapsed from the date of submission of the amendment. Each amendment submitted to DLS shall include a statement of the amount, sources of funds and purposes of the amendment, and a summary of the impact on regular position or contractual full-time equivalent payroll requirements.
- (3) Unless permitted by the budget bill or the accompanying supporting documentation or by any other authorizing legislation, and notwithstanding the provisions of Section 3-216 of the Transportation Article, a budget amendment may not:
 - (i) restore funds for items or purposes specifically denied by the General Assembly;
 - (ii) fund a capital project not authorized by the General Assembly provided, however, that subject to provisions of the Transportation Article, projects of the Maryland Department of Transportation (MDOT) shall be restricted as provided in Section 1 of this Act;

- (iii) increase the scope of a capital project by an amount 7.5% or more over the approved estimate or 5.0% or more over the net square footage of the approved project until the amendment has been submitted to DLS and the budget committees have considered and offered comment to the Governor or 45 days have elapsed from the date of submission of the amendment. This provision does not apply to MDOT; and
- (iv) provide for the additional appropriation of special, federal, or higher education funds of more than \$100,000 for the reclassification of a position or positions.
- (4) A budget may not be amended to increase a Federal Fund appropriation by \$100,000 or more unless documentation evidencing the increase in funds is provided with the amendment and fund availability is certified by the Secretary of Budget and Management.
- (5) No expenditure or contractual obligation of funds authorized by a proposed budget amendment may be made prior to approval of that amendment by the Governor.
- (6) Notwithstanding the provisions of this section, any federal, special, or higher education fund appropriation may be increased by budget amendment upon a declaration by the Board of Public Works that the amendment is essential to maintaining public safety, health, or welfare, including protecting the environment or the economic welfare of the State.
- (7) Budget amendments for new major Information Technology projects, as defined by Sections 3A-301 and 3A-302 of the State Finance and Procurement Article, must include an Information Technology Project Request, as defined in Section 3A-308 of the State Finance and Procurement Article.
- (8) Further provided that the fiscal 2016 appropriation detail as shown in the Governor's budget books submitted to the General Assembly in January 2016 and the supporting electronic detail may not include appropriations for budget amendments that have not been signed by the Governor, exclusive of the MDOT pay-as-you-go capital program.
- (9) Further provided that it is the policy of the State to recognize and appropriate additional special, higher education, and federal revenues in the budget bill as approved by the General Assembly. Further provided that for the fiscal 2017 allowance, the Department of Budget and Management shall continue policies and procedures to minimize reliance on budget amendments for appropriations that could be included in a deficiency appropriation.

Explanation: This annual language defines the process under which budget amendments may be used.

Amendment No. 137

Add the following section:

Section 33 Maintenance of Accounting Systems

SECTION 33. AND BE IT FURTHER ENACTED, That:

- (1) The Secretary of the Department of Health and Mental Hygiene shall maintain the accounting systems necessary to determine the extent to which funds appropriated for fiscal 2015 in program M00Q01.03 Medical Care Provider Reimbursements have been disbursed for services provided in that fiscal year and shall prepare and submit the periodic reports required under this section for that program.
- (2) The State Superintendent of Schools shall maintain the accounting systems necessary to determine the extent to which funds appropriated for fiscal 2015 to program R00A02.07 Students With Disabilities for Non-Public Placements have been disbursed for services provided in that fiscal year and to prepare periodic reports as required under this section for that program.
- (3) The Secretary of the Department of Human Resources shall maintain the accounting systems necessary to determine the extent to which funds appropriated for fiscal 2015 in program N00G00.01 Foster Care Maintenance Payments have been disbursed for services provided in that fiscal year, including detail on average monthly caseload, average monthly cost per case, and the total expended for each foster care program, and to prepare the periodic reports required under this section for that program.
- (4) For the programs specified, reports shall indicate total appropriations for fiscal 2015 and total disbursements for services provided during that fiscal year up through the last day of the second month preceding the date on which the report is to be submitted and a comparison to data applicable to those periods in the preceding fiscal year.
- (5) Reports shall be submitted to the budget committees, the Department of Legislative Services, the Department of Budget and Management, and the Comptroller on November 1, 2015; March 1, 2016; and June 1, 2016.
- (6) It is the intent of the General Assembly that general funds appropriated for fiscal 2015 to the programs specified that have not been disbursed within a reasonable period, not to exceed 12 months from the end of the fiscal year, shall revert.

House Appropriations Committee – Operating Budget, March 2015

Explanation: This annual language requires the maintenance of accounting systems for certain programs, states the intent of the General Assembly that general funds not disbursed be reverted, and requires reporting of disbursements by the Department of Health and Mental Hygiene (DHMH), the Maryland State Department of Education (MSDE), and the Department of Human Resources (DHR). The language pertaining to reporting of foster care data for fiscal 2015 is modified to request average monthly caseload and cost by type of foster care program (regular, institutional group homes, emergency, intermediate, treatment, purchase homes, independent living, minor mothers, subsidized guardianship, and subsidized adoption.)

| Information Request | Authors | Due Date |
|---|---------|---|
| Report on appropriations and disbursements in M00Q01.03, R00A02.07, and N00G00.01 | | November 1, 2015 March 1, 2016 June 1, 2016 |

Amendment No. 138

Add the following section:

Section 34 Secretary's or Acting Secretary's Nomination and Salary

SECTION 34. AND BE IT FURTHER ENACTED, That no funds in this budget may be expended to pay the salary of a Secretary or an Acting Secretary of any department whose nomination as Secretary has been rejected by the Senate or an Acting Secretary who was serving in that capacity prior to the 2015 session whose nomination for the Secretary position was not put forward and approved by the Senate during the 2015 session unless the Acting Secretary is appointed under Article II, Section 11 of the Maryland Constitution prior to July 1, 2015.

Explanation: This language ensures that the intentions of the General Assembly are reflected in the payment of executive salaries.

Add the following section:

Section 35 The "Rule of 100"

SECTION 35. AND BE IT FURTHER ENACTED, That the Board of Public Works (BPW), in exercising its authority to create additional positions pursuant to Section 7-236 of the State Finance and Procurement Article, may authorize during the fiscal year no more than 100 positions in excess of the total number of authorized State positions on July 1, 2015, as determined by the Secretary of Budget and Management. Provided, however, that if the imposition of this ceiling causes undue hardship in any department, agency, board, or commission, additional positions may be created for that affected unit to the extent that positions authorized by the General Assembly for the fiscal year are abolished in that unit or in other units of State government. It is further provided that the limit of 100 does not apply to any position that may be created in conformance with specific manpower statutes that may be enacted by the State or federal government nor to any positions created to implement block grant actions or to implement a program reflecting fundamental changes in federal/State relationships. Notwithstanding anything contained in this section, BPW may authorize additional positions to meet public emergencies resulting from an act of God and violent acts of man that are necessary to protect the health and safety of the people of Maryland.

BPW may authorize the creation of additional positions within the Executive Branch provided that 1.25 full-time equivalent contractual positions are abolished for each regular position authorized and that there be no increase in agency funds in the current budget and the next two subsequent budgets as the result of this action. It is the intent of the General Assembly that priority is given to converting individuals that have been in contractual positions for at least 2 years. Any position created by this method may not be counted within the limitation of 100 under this section.

The numerical limitation on the creation of positions by BPW established in this section may not apply to positions entirely supported by funds from federal or other non-State sources so long as both the appointing authority for the position and the Secretary of Budget and Management certify for each position created under this exception that:

- (1) <u>funds are available from non-State sources for each position established under this exception;</u>
- (2) <u>the position's classification is not one for which another position was abolished through</u> <u>the Voluntary Separation Program;</u>
- (3) positions necessary to hire State employees in the Department of Human Resources for the Baltimore City Office of Child Support Enforcement contingent on returning the child support enforcement function to State service from a private contractor; and
- (4) any positions created will be abolished in the event that non-State funds are no longer available.

The Secretary of Budget and Management shall certify and report to the General Assembly by June 30, 2016, the status of positions created with non-State funding sources during fiscal 2012, 2013, 2014, 2015, and 2016 under this provision as remaining, authorized, or abolished due to the discontinuation of funds.

Explanation: This annual language, the Rule of 100, limits the number of positions that may be added after the beginning of the fiscal year to 100 and provides for exceptions to the limit.

| Information Request | Author | Due Date |
|--|--------|---------------|
| Certification of the status of positions created with the non-State funding sources during fiscal 2012, 2013, 2014, 2015, and 2016 | DBM | June 30, 2016 |

Amendment No. 140

Add the following section:

Section 36 Annual Report on Authorized Positions

SECTION 36. AND BE IT FURTHER ENACTED, That immediately following the close of fiscal 2015, the Secretary of Budget and Management shall determine the total number of full-time equivalent (FTE) positions that are authorized as of the last day of fiscal 2015 and on the first day of fiscal 2016. Authorized positions shall include all positions authorized by the General Assembly in the personnel detail of the budgets for fiscal 2015 and 2016, including nonbudgetary programs, the Maryland Transportation Authority, the University System of Maryland self-supported activities, and the Maryland Correctional Enterprises.

The Department of Budget and Management (DBM) shall also prepare during fiscal 2016 a report for the budget committees upon creation of regular FTE positions through Board of Public Works action and upon transfer or abolition of positions. This report shall also be provided as an appendix in the fiscal 2017 Governor's budget books. It shall note, at the program level:

- (1) where regular FTE positions have been abolished;
- (2) where regular FTE positions have been created;
- (3) from where and to where regular FTE positions have been transferred; and
- (4) where any other adjustments have been made.

House Appropriations Committee – Operating Budget, March 2015

Provision of contractual FTE position information in the same fashion as reported in the appendices of the fiscal 2017 Governor's budget books shall also be provided.

Explanation: This is annual language providing reporting requirements for regular and contractual State positions.

| Information Request | Author | Due Date |
|---|--------|---------------|
| Total number of FTEs on June 30 and July 1, 2015 | DBM | July 14, 2015 |
| Report on the creation, transfer, or abolition of regular positions | DBM | As needed |

Amendment No. 141

Add the following section:

Section 37 Annual Executive Pay Plan Report

SECTION 37. AND BE IT FURTHER ENACTED, That the Department of Budget and Management and the Maryland Department of Transportation are required to submit to the Department of Legislative Services (DLS) Office of Policy Analysis:

- a report in Excel format listing the grade, salary, title, and incumbent of each position in (1) the Executive Pay Plan (EPP) as of July 15, 2015; October 15, 2015; January 15, 2016; and April 15, 2016; and
- detail on any lump-sum increases given to employees paid on the EPP subsequent to the (2)previous quarterly report.

Flat-rate employees on the EPP shall be included in these reports. Each position in the report shall be assigned a unique identifier that describes the program to which the position is assigned for budget purposes and corresponds to the manner of identification of positions within the budget data provided annually to the DLS Office of Policy Analysis.

Explanation: Legislation adopted during the 2000 session altered the structure of the EPP to give the Governor flexibility to compensate executives at appropriate levels within broad salary bands established for their positions, without reference to a rigid schedule of steps, and through other compensation methods such as a flat rate salary. These reports fulfill a requirement for documentation of any specific recruitment, retention, or other issues that warrant a pay increase.

House Appropriations Committee – Operating Budget, March 2015

| Information Request | Authors | Due Date |
|-----------------------------|---|--|
| Report of all EPP positions | Department of Budget and Management Maryland Department of Education | July 15, 2015; October 15, 2015; January 15, 2016; and April 15, 2016 |

Amendment No. 142

Add the following section:

Section 38 Positions Abolished in the Budget

SECTION 38. AND BE IT FURTHER ENACTED, That no position identification number assigned to a position abolished in this budget may be reassigned to a job or function different from that to which it was assigned when the budget was submitted to the General Assembly. Incumbents in positions abolished, except participants in the Voluntary Separation Program, may continue State employment in another position.

Explanation: This language prevents employees from being moved into positions abolished in the budget. It also allows that incumbents in abolished positions may continue State employment in another position. The language also includes a temporary clause that excludes participants in the Voluntary Separation Program from continuing employment in other positions. This is consistent with the goals of the program.

Amendment No. 143

Add the following section:

Section 39 Annual Report on Health Insurance Receipts and Spending

SECTION 39. AND BE IT FURTHER ENACTED, That the Secretary of Budget and Management shall include as an appendix in the fiscal 2017 Governor's budget books an accounting of the fiscal 2015 actual, fiscal 2016 working appropriation, and fiscal 2017 estimated revenues and expenditures associated with the employees' and retirees' health plan. The data in this report should be consistent with the data submitted to the budget data submitted to the Department of Legislative Services. This accounting shall include:

- (1) any health plan receipts received from State agencies, employees, and retirees, as well as prescription rebates or recoveries, or audit recoveries, and other miscellaneous recoveries;
- (2) any premium, capitated, or claims expenditures paid on behalf of State employees and retirees for any health, mental health, dental, or prescription plan, as well as any administrative costs not covered by these plans; and
- (3) any balance remaining and held in reserve for future provider payments.

Explanation: This language provides an accounting of the health plan revenues received and expenditures made on behalf of State employees and retirees. The language proposes that the language in the report be consistent with the budget data submitted with the budget bill.

| Information Request | Author | Due Date |
|--|--|--|
| Accounting of the employee and retiree health plan revenues and expenditures | Department of Budget and Management | With submission of Governor's fiscal 2017 budget books |
| | | |

Amendment No. 144

Add the following section:

Section 40 Historical and Projected Chesapeake Bay Restoration Spending

SECTION 40. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly that the Maryland Department of Planning, the Department of Natural Resources, the Maryland Department of Agriculture, the Maryland Department of the Environment, and the Department of Budget and Management provide a report to the budget committees by December 1, 2015, on Chesapeake Bay restoration spending. The reports shall be drafted subject to the concurrence of the Department of Legislative Services (DLS) in terms of both electronic format to be used and data to be included. The report shall include:

(1) fiscal 2015 annual spending by fund, fund source, program, and State government agency; associated nutrient and sediment reduction; and the impact on living resources and ambient water quality criteria for dissolved oxygen, water clarity, and "chlorophyll a" for the Chesapeake Bay and its tidal tributaries, which is to be submitted electronically in disaggregated form to DLS;

- (2) projected fiscal 2016 to 2025 annual spending by fund, fund source, program, and State government agency; associated nutrient and sediment reductions; and the impact on living resources and ambient water quality criteria for dissolved oxygen, water clarity, and "chlorophyll a" for the Chesapeake Bay and its tidal tributaries, which is to be submitted electronically in disaggregated form to DLS; and
- (3) an overall framework discussing the needed regulations, revenues, laws, and administrative actions and their impacts on individuals, organizations, governments, and businesses by year from fiscal 2015 to 2025 in order to reach the calendar 2025 requirement of having all best management practices in place to meet water quality standards for restoring the Chesapeake Bay, which is to be both written in narrative form and tabulated in spreadsheet form that is submitted electronically in disaggregated form to DLS.

Explanation: This language expresses the intent that the Maryland Department of Planning (MDP), the Department of Natural Resources (DNR), the Maryland Department of Agriculture (MDA), the Maryland Department of the Environment (MDE), and the Department of Budget and Management (DBM) provide a report by December 1, 2015, on recent and projected Chesapeake Bay restoration spending and associated impacts and the overall framework to meet the calendar 2025 requirement of having all best management practices in place to meet water quality standards for restoring the Chesapeake Bay.

| Information Request | Authors | Due Date |
|--|---------------------------------|------------------|
| Historical and projected Chesapeake Bay restoration spending | MDP DNR MDA MDE DBM | December 1, 2015 |

Add the following section:

Section 41 Chesapeake Bay Restoration Spending

SECTION 41. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly that the Department of Budget and Management, the Department of Natural Resources, and the Maryland Department of the Environment provide two reports on Chesapeake Bay restoration spending. The reports shall be drafted subject to the concurrence of the Department of Legislative Services (DLS) in terms of both electronic format to be used and data to be included. The scope of the reports is as follows:

- (1) Chesapeake Bay restoration operating and capital expenditures by agency, fund type, and particular fund source based on programs that have over 50% of their activities directly related to Chesapeake Bay restoration for the fiscal 2015 actual, fiscal 2016 working appropriation, and fiscal 2017 allowance, which is to be included as an appendix in the fiscal 2017 budget volumes and submitted electronically in disaggregated form to DLS; and
- (2)2-year milestones funding by agency, best management practice, fund type, and particular fund source along with associated nutrient and sediment reductions for fiscal 2014, 2015, 2016, and 2017, which is to be submitted electronically in disaggregated form to DLS.

This language expresses the intent that the Department of Budget and Explanation: Management (DBM), the Department of Natural Resources (DNR), and the Maryland Department of the Environment (MDE) provide at the time of the fiscal 2017 budget submission information on (1) Chesapeake Bay restoration spending for programs that have over 50% of their activities directly related to Chesapeake Bay restoration; and (2) two-year milestones funding.

| Information Request | Authors | Due Date |
|---|-------------------|-------------------------------------|
| Summary of Chesapeake Bay restoration spending for programs that have over 50% of their activities directly related to Chesapeake Bay restoration, and two-year milestones expenditures | DBM DNR MDE | Fiscal 2017 State budget submission |

Add the following section:

Section 42 Regional Greenhouse Gas Initiative Revenues

SECTION 42. AND BE IT FURTHER ENACTED, That the Department of Budget and Management shall provide an annual report on the revenue from the Regional Greenhouse Gas Initiative (RGGI) carbon dioxide emission allowance auctions and set-aside allowances to the General Assembly in conjunction with the submission of the fiscal 2017 budget and annually thereafter as an appendix to the Governor's budget books. This report shall include information for the actual fiscal 2015 budget, fiscal 2016 working appropriation, and fiscal 2017 allowance. The report shall detail revenue assumptions used to calculate the available Strategic Energy Investment Fund (SEIF) from RGGI auctions for each fiscal year including:

- (1) the number of auctions;
- (2) the number of allowances sold;
- (3) the allowance price for both current and future (if offered) control period allowances sold in each auction;
- (4) prior year fund balance from RGGI auction revenue used to support the appropriation; and
- (5) anticipated revenue from set-aside allowances.

The report shall also include detail on the amount of the SEIF from RGGI auction revenue available to each agency that receives funding through each required allocation, separately identifying any prior year fund balance for:

- (1) <u>energy assistance;</u>
- (2) <u>energy efficiency and conservation programs, low- and moderate-income sector;</u>
- (3) <u>energy efficiency and conservation programs, all other sectors;</u>
- (4) <u>renewable and clean energy programs and initiatives, education, climate change, and</u> <u>resiliency programs;</u>
- (5) <u>administrative expenditures;</u>
- (6) dues owed to the RGGI, Inc.; and
- (7) transfers made to other funds.

House Appropriations Committee – Operating Budget, March 2015

Explanation: This language requires the Department of Budget and Management (DBM) to include as an appendix in the Governor's budget books for fiscal 2017 detail on the revenue assumptions for RGGI auctions budgeted in each fiscal year as well as how those revenues are distributed to various agencies. This information increases transparency, differentiates funding from the SEIF that is available from sources other than RGGI auctions, and allows for analysis of whether the allocation of RGGI auction revenue meets statutory requirements. This language is similar to language included in prior budget bills.

| Information Request | Author | Due Date |
|---|--------|---|
| Report on revenue assumptions and use of RGGI auction revenue | DBM | With submission of the Governor's fiscal 2017 budget books and annually thereafter |

Amendment No. 147

Add the following section:

Section 43 Submission of the Uniform Crime Report

SECTION 43. AND BE IT FURTHER ENACTED, THAT \$1,000,000 of the General Fund appropriation within the Department of State Police (DSP) may not be expended until DSP submits the Crime in Maryland, 2014 Uniform Crime Report (UCR) to the budget committees. The budget committees shall have 45 days to review and comment following receipt of the report. Funds restricted pending the receipt of the report may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund if the report is not submitted to the budget committees.

Further provided that, if DSP encounters difficulty obtaining necessary crime data on a timely basis from local jurisdictions who provide the data for inclusion in the UCR, DSP shall notify the Governor's Office of Crime Control and Prevention (GOCCP). GOCCP shall withhold a portion, totaling at least 15%, but no more than 50%, of that jurisdiction's State Aid for Police Protection (SAPP) grant for fiscal 2016 upon receipt of notification from DSP. GOCCP shall withhold SAPP funds until such a time that the jurisdiction submits its crime data to DSP. DSP and GOCCP shall submit a report to the budget committees indicating any jurisdiction from which crime data was not received on a timely basis and the amount of SAPP funding withheld from each jurisdiction.

Explanation: The annual language was originally added because DSP had not been submitting its annual crime report in a timely manner due to issues related to receiving crime data from the local jurisdictions. As such, this language withholds a portion of the general fund appropriation

House Appropriations Committee – Operating Budget, March 2015

until the budget committees receive the 2014 UCR. The language also specifies that GOCCP, upon receipt of notification from DSP, must withhold a portion of a delinquent jurisdiction's SAPP grant until certain crime data is received by DSP. Finally, DSP and GOCCP must submit a report to the budget committees that includes information on any jurisdiction that did not report crime data on a timely basis and the amount of SAPP funding that was withheld from each jurisdiction.

| Information Request | Author | Due Date |
|---------------------|--------|---|
| 2014 UCR | DSP | 45 days prior to the expenditure of funds |
| | | |

Amendment No. 148

Add the following section:

Section 44 Reduction to Department of Information Technology Reimbursable Fund

SECTION 44. AND BE IT FURTHER ENACTED, That the authorization to expend \$78,000 in reimbursable funds in the Department of Information Technology is deleted. The Governor shall develop a schedule for allocating this reimbursable fund reduction across the departments as appropriate. The reduction under this section shall equal at least the amounts indicated for the budgetary types listed:

| Fund | Amount |
|----------------|-----------------|
| General | <u>\$39,000</u> |
| <u>Special</u> | <u>\$29,000</u> |
| Federal | <u>\$10,000</u> |

Further provided that if the Governor does not continue the salary increase that went into effect on January 1, 2015, to State employees in fiscal 2016 then the following appropriations shall be restricted from expenditure:

| Fund | Amount |
|-----------------|------------------|
| <u>General</u> | \$ <u>34,000</u> |
| Special Special | \$ <u>26,000</u> |
| <u>Federal</u> | \$ <u>8,000</u> |

These restricted amounts shall revert at the end of fiscal 2016 based according to a schedule developed by the Governor.

Explanation: This action extends the back of the bill reductions to the Department of Information Technology's reimbursable funds to reduce eliminate increments and merit increases (Section 21) in fiscal 2016. Additionally, the General Assembly has expressed the policy intent that the 2% general salary increase that went into effect on January 1, 2015, not be reduced in fiscal 2016. The allowance, as introduced, revises the State employee salary plan downward as of July 1, 2015, to the level of salary before the 2% increase went into effect. Other legislative action in the budget bill restricts funds to only be used to maintain the 2% general salary increase for the Executive Branch. This section restricts the amount of funding in the Legislative and Judicial budgets unless the Governor agrees to maintain the 2% salary increase provided to State employees.

Amendment No. 149

Add the following section:

Section 45 Reduction to the Office of Administrative Hearings Reimbursable Fund

SECTION 45. AND BE IT FURTHER ENACTED, That the authorization to expend \$425,881 in reimbursable funds in the Office of Administrative Hearings is deleted. The Governor shall develop a schedule for allocating this reimbursable fund reduction across the departments as appropriate. The reduction under this section shall equal at least the amounts indicated for the budgetary types listed:

| Fund | Amount |
|----------------|------------------|
| <u>General</u> | <u>\$255,529</u> |
| Special | <u>\$85,176</u> |
| Federal | <u>\$85,176</u> |

Further provided that if the Governor does not continue the salary increase that went into effect on January 1, 2015, to State employees in fiscal 2016 then the following appropriations shall be restricted from expenditure:

| <u>Fund</u> | Amount |
|----------------|------------------|
| <u>General</u> | <u>\$107,917</u> |
| <u>Special</u> | <u>\$35,972</u> |
| Federal | <u>\$35,972</u> |

These restricted amounts shall revert at the end of fiscal 2016 according to a schedule developed by the Governor.

Explanation: This action extends the back-of-the-bill reductions to the Office of Administrative Hearing's reimbursable funds to eliminate increments and merit increases (section 21) in fiscal 2016 and to extend the general 2% reduction (section 19). Additionally, the General Assembly has expressed the policy intent that the 2% general salary increase that went into effect on January 1, 2015, not be reduced in fiscal 2016. The allowance, as introduced, revises the State employee salary downward as of July 1, 2015, to the level of salary before the 2% increase went into effect. This section restricts the amount of funding in the Office of Administrative Hearings unless the Governor agrees to maintain the 2% salary increase provided to State employees.

Amendment No. 150

Add the following section to the budget bill:

Section 46 Adopt Contingent Language Applying Governor's Salary Reduction to the General Assembly and Judiciary

<u>SECTION 46.</u> AND BE IT FURTHER ENACTED, That if the Governor does not continue the salary increase that went into effect on January 1, 2015, to State employees in fiscal 2016 then the following general fund appropriations shall be restricted from expenditure:

| | Agency | General Funds |
|------------|------------------|---------------|
| <u>B75</u> | General Assembly | 468,929 |
| <u>C00</u> | Judiciary | 1,803,004 |

These restricted amounts shall revert at the end of fiscal 2016 based according to a schedule developed by the Chief Judge and Presiding Officers.

Explanation: The General Assembly has expressed the policy intent that the 2% general salary increase that went into effect on January 1, 2015, not be reduced in fiscal 2016. The allowance, as introduced, revises the State employee salary plan downward as of July 1, 2015, to the level of salary before the 2% increase went into effect. Other legislative action in the budget bill restricts funds to only be used to maintain the 2% general salary increase for the Executive Branch. This section restricts the amount of funding in the Legislative and Judicial budgets unless the Governor agrees to maintain the 2% salary increase provided to State employees.

Add the following section:

Section 47 **Reduce Pension Reinvestment Funds Contingent on Enactment of** Legislation to Accelerate Full Actuarial Funding of Retirement **Program**

SECTION 47. AND BE IT FURTHER ENACTED, That, the following amounts of appropriations for the pension systems for the employees (Comptroller Object 0161), State Police (Comptroller Object 0165), law enforcement officers (Comptroller Object 0169) and teachers (Comptroller Object 0163) shall be reduced, contingent upon the enactment of HB 72 or SB 57 to accelerate full actuarial funding of the pension plans:

| Programs | Fund | Amount |
|---|---------|--------------|
| Aid for Local Employee Fringe Benefits | General | \$38,829,454 |
| Aid to Community Colleges – Fringe Benefits | General | \$2,137,919 |
| General Assembly | General | \$414,953 |
| Judiciary | General | \$1,395,555 |
| Executive Branch | General | \$19,872,119 |
| Executive Branch | Special | \$5,783,117 |
| Judiciary | Special | \$182,883 |
| Executive Branch | Federal | \$5,966,000 |

Explanation: Contingent on the enactment of HB 72 or SB 57, which repeal the corridor funding method and establish the supplemental contribution at \$75.0 million until the system is 85% funded, general, special, and federal fund contributions to the State Retirement and Pension System decrease.

Amendment No. 152

Add the following section:

Section 48 Restricted Funds for General Assembly Priorities

SECTION 48. AND BE IT FURTHER ENACTED, That \$90,000,000 of the general fund appropriation in Program Y01A02.01 Dedicated Purpose Account made for the purpose of local income tax revenue repayment, \$50,000,000 of the general fund appropriation in Program Y01A02.01 Dedicated Purpose Account made for the purpose of transfer tax repayment, \$16,700,000 of the general fund appropriation in Program M00Q01.03 Medical Care Provider Reimbursements made for the purpose of provider reimbursements, \$10,000,000 of the general fund appropriation in Program N00G00.08 Assistance Payments made for the purpose of cash assistance payments, and, contingent on the enactment of legislation freezing the net

House Appropriations Committee – Operating Budget, March 2015

taxable increase phase-in, \$11,910,705 of the general fund appropriation in Program R00A02.01 State Share of Foundation Aid made for the purpose of the net taxable increase phase-in may not be expended for those purposes and instead may only be transferred as follows:

- (1) <u>\$68,700,000 across State agencies for salaries and wages to offset the 2% reduction in</u> State salary schedules included in Section 20 of this budget bill, contingent on the enactment of legislation removing a restriction on the ability to award cost-of-living adjustments in fiscal year 2016;
- (2) <u>\$68,000,000 to Program R00A02.01 State Share of Foundation Aid for funding of the</u> <u>Geographic Cost of Education Index;</u>
- (3) <u>\$14,400,000 to Program M00Q01.03 Medical Care Provider Reimbursements to restore</u> primary care physician evaluation and management rates to 93% of Medicare effective April 1, 2015;
- (4) <u>\$6,500,000 to Program M00Q01.10 Medicaid Behavioral Health Provider</u> <u>Reimbursements to maintain community mental health provider reimbursement rates at</u> <u>the rate in effect January 1, 2015;</u>
- (5) \$4,800,000 to Program M00Q01.03 Medical Care Provider Reimbursements to maintain coverage for pregnant women between 185% to 250% of the federal poverty level beyond January 1, 2016, and expanded family planning services for women up to 200% of the federal poverty level beyond January 1, 2016;
- (6) \$4,800,000 to Program M00Q01.03 Medical Care Provider Reimbursements to maintain Community First Choice, private duty nursing, medical day care, personal care, and home- and community-based provider reimbursement rates at the rate in effect January 1, 2015;
- (7) <u>\$2,200,000 to Program M00M01.02 Community Services to support purchase of care contracts for individual and family support services;</u>
- (8) <u>\$2,100,000 to Program M00Q01.04 Office of Health Services to support adult day care grants;</u>
- (9) <u>\$2,000,000 to Program M00L01.02 Community Services to expand substance abuse</u> treatment targeted at individuals with heroin addiction;
- (10) <u>\$1,800,000 to Program R00A03.01 Maryland School for the Blind for additional program support;</u>

- (11)\$1,700,000 to Program R00A02.07 Students With Disabilities to provide rate increases to non-public placement providers; and
- \$1,600,000 to Program M00Q01.10 Medicaid Behavioral Health Provider (12)Reimbursements to restore psychiatrist evaluation and management rates to 93% of Medicare effective April 1, 2015.

Funds not used for these restricted purposes may not be transferred by budget amendment or otherwise to any other purpose and shall revert to the General Fund or, in the case of funds from the Dedicated Purpose Account, remain within that account.

Further provided that nothing in this Section shall limit the Governor's ability to decide which, if any, restriction to implement in whole or in part, and which source of and amount of funding to use in implementing a particular restricted purpose.

Further provided that the Department of Budget and Management shall report to the budget committees by August 15, 2015, on which, if any, restriction has been implemented.

Explanation: The language restricts \$178.6 million in general funds from five different programs to be used only to support a variety of other programming throughout the State budget. With the exception of the \$2.0 million for expanded substance abuse treatment for individuals with heroin addiction and \$1.8 million for the School for the Blind, all of the identified programming was reduced in the fiscal 2016 allowance. The language does not limit the ability of the Governor to choose between programming that can be restored and also provides the Governor with flexibility on which fund source to use to restore any programming.

| Information Request | Author | Due Date |
|--|--|-----------------|
| Implementation of funding restrictions | Department of Budget and Management | August 15, 2015 |

Technical Amendment

Technical Amendment No. 1

Renumber SECTION 24. as SECTION 49, and SECTION 25. as SECTION 50.

