

WA00
Department of State Police – Capital

Capital Budget Summary

State-owned Capital Improvement Program
(\$ in Millions)

Projects	Prior Auth.	2020 Request	2021 Est.	2022 Est.	2023 Est.	2024 Est.	Beyond CIP
Barrack C – Cumberland: New Barrack and Garage (Allegany)	\$3.210	\$9.020	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000
Barrack V – Berlin: New Barrack, Forensic Laboratory, and Garage (Worcester)	0.000	0.800	6.744	6.438	0.000	0.000	0.000
State Law Enforcement SOG Center (Baltimore City)	0.000	2.200	0.000	0.000	0.000	0.000	0.000
Tactical Services Facility: Operations Building (Howard)	0.000	0.000	0.714	5.490	5.199	0.000	0.000
Barrack L – Forestville: New Barrack and Garage (Prince George’s)	0.000	0.000	0.000	0.000	0.646	4.988	4.696
Barrack Q – College Park: New Barrack and Garage (Prince George’s)	0.000	0.000	0.000	0.000	0.000	0.784	11.216
Total	\$3.210	\$12.020	\$7.458	\$11.928	\$5.845	\$5.772	\$15.912

For further information contact: Rebecca J. Ruff

Phone (410) 946-5530

WA00 – Department of State Police – Capital

Fund Source	Prior Auth.	2020 Request	2021 Est.	2022 Est.	2023 Est.	2024 Est.	Beyond CIP
GO Bonds	\$3.210	\$12.020	\$7.458	\$11.928	\$5.845	\$5.772	\$15.912
Total	\$3.210	\$12.020	\$7.458	\$11.928	\$5.845	\$5.772	\$15.912

CIP: Capital Improvement Program

GO: general obligation

SOG: Special Operations Group

Summary of Recommended Bond Actions

	<u>Funds</u>
1. New Berlin Barrack and Garage	
Approve \$800,000 in general obligation bond funds to begin design of a new Barrack, Forensic Laboratory, and Garage in Berlin.	
2. New Cumberland Barrack and Garage	-\$1,866,000 GO
Reduce funding for a new barrack in Cumberland based on project cash flow.	
3. State Law Enforcement Special Operations Group Center	-\$2,200,000 GO
Delete funding for a new intelligence center in Baltimore City.	
4. SECTION 12 – New Cumberland Barrack and Garage	\$1,866,000 P1
Add preauthorization for the 2020 session to complete the funds necessary to construct and equip a New Cumberland Barrack and Garage	
Total General Obligation Reductions/Additions	-\$4,066,000
Total Preauthorization Reductions/Additions	\$1,866,000

Budget Overview

The Department of State Police (DSP) protects the lives and property of Maryland’s citizens by enforcing the State’s motor vehicle and criminal laws and analyzing crime scene evidence. As the State’s lead law enforcement agency, the department has statewide law enforcement jurisdiction except in incorporated municipalities.

DSP operates 23 barracks, in addition to many other support facilities, throughout the State. The average age of the department’s buildings, many of which were constructed to serve a smaller population, is 40 years. According to DSP, the large number of buildings within its facility complement, combined with recent fiscal constraints, has contributed to difficulties with properly maintaining the aging facilities and infrastructure.

In its most recently submitted Facilities Master Plan (FMP), DSP identified eight priority capital projects that attempt to address the significant deterioration and operational inefficiencies of the department’s existing facilities that have resulted from inherent design flaws, the need to maintain continuous operations 24 hours a day, and changing law enforcement procedures and security concerns. The 2019 *Capital Improvement Program* (CIP) addresses the first five of the eight projects identified in the 2017 FMP. Two of those projects receive funding in fiscal 2020. The third project funded in the fiscal 2020 capital budget is a new addition to the department’s capital plan.

Barrack C – Cumberland: New Barrack and Garage

The fiscal 2020 capital budget provides \$9.0 million in general obligation (GO) bond funds to complete construction and equip a new barrack, garage, and radio tower to replace the existing Barrack C in Cumberland (Allegany County). The total cost of the project is approximately \$12.2 million, which is consistent with the 2018 CIP.

The current facility was constructed in 1956 as a combined residence and operations center for 10 to 20 troopers. The age, high operating costs, and size of the facility are barriers in achieving the barrack’s mission. There are now 50 troopers and 15 civilian employees assigned to the barrack. The current building is almost 60 years old, obsolete, and poorly configured to meet modern law enforcement requirements. The multifloor configuration of the existing barrack (which does not have an elevator) has led to slip and fall injuries by prisoners and employees. The configuration of cells and prisoner processing areas violates State laws and regulations that require the separation of juveniles and adults. In addition, the fact that prisoners are processed in the basement of the facility presents concerns for prisoner and officer safety.

The new Barrack C is located on the same site as the current barrack. DSP plans to construct the new facility at the site of the existing facility as DSP has moved operations to the Allegany County Emergency Operations Center for the duration of the project. This requires demolition of the current garage and then building the new barrack in its place. The general design of the new facility will be similar to the barracks in La Plata, North East, and Easton and will include a garage for vehicle maintenance. The new design will comply with all applicable State and federal laws.

Funding was initially accelerated for this project by the General Assembly due to the extreme need to replace the existing facilities. The fiscal 2020 capital budget provides all funding needed to complete the project despite the 2018 CIP planning to split the remaining funds between fiscal 2020 and 2021. DSP is in the process of awarding a construction contract and tentatively anticipates construction beginning in May 2019, which is slightly later than originally anticipated. It is expected that the project will require 18 months from the start of construction to complete, which will push the project timeline into fiscal 2021. **As such, the Department of Legislative Services (DLS) recommends aligning the fiscal 2020 capital resources for this project with actual needs by reducing the GO authorization by \$1,866,000 and providing the appropriate fiscal 2021 preauthorization necessary to award the construction contract.**

Barrack V – Berlin: New Barrack, Garage, and Forensic Laboratory

The 2019 CIP provides \$800,000 in GO bond funds in fiscal 2020 to begin design of a replacement barrack, garage, and forensic science laboratory in Berlin (Worcester County). Funding for this project was accelerated by one year due to the extreme deficiencies with the existing facilities. The total estimated project cost is just under \$14.0 million, an increase of \$1.1 million due to higher escalation assumptions and the addition of a fuel storage tank and dispensing station that was not reflected in the original cost estimate. The current timeline has project design beginning in December 2019 with construction beginning in June 2021. With that proposed schedule, construction and equipment funding for the project would be split funded between fiscal 2021 and 2022.

The current facility was constructed in 1976 for 10 to 15 regular troopers who were supplemented by additional temporary troopers during the summer season. The barrack is too small and poorly configured for the 33 personnel who currently occupy it. Additionally, the existing laboratory facilities are not suited to accommodate the current high level of demand, resulting in materials being sent to other parts of the State to be properly tested. Humidity and condensation problems pose a risk to staff, adversely affecting the building, and could potentially compromise forensic materials.

The new barrack will be properly sized and configured to meet modern policing requirements. It will include a forensic laboratory that will provide services to all law enforcement agencies on the Eastern Shore. The new Berlin barrack will also have a regional training classroom and space for other DSP functions.

DLS recommends approval of the \$800,000 in GO bond funds to begin design of a replacement for Barrack V – Berlin.

State Law Enforcement Special Operations Group Center

The fiscal 2020 capital budget provides \$2.2 million in GO bond funds to design, construct, and equip a new intelligence center in Baltimore to support law enforcement operations around the State. Funding for this project was added to the 2019 CIP to address high-level violent criminal networks with a nexus in Baltimore City and is associated with the Administration's new Baltimore City Crime Prevention Initiative. The initiative, which is partially funded through DSP and the Governor's Office

WA00 – Department of State Police – Capital

of Crime Control and Prevention (GOCCP), will establish the Baltimore Strike Force to coordinate multiple law enforcement partners in the investigation and prosecution of violent gang and drug trafficking organizations in and around Baltimore City.

According to DSP, the Baltimore Regional Intelligence Center (BRIC), created through the capital project, will be working in tandem with the Baltimore Strike Force to collaborate with existing intelligence and fusion centers operating in the State. BRIC will operate out of an undisclosed location in Baltimore City. Materials provided by the Administration indicate that the space will be leased from federal partners and will be approximately 10,000 square feet (sq. ft.); however, an actual lease agreement has not been finalized.

The cost estimate funded in the capital budget is based on a complete buildout of empty space for a currently unknown number of staff and will include a number of increased security enhancements due to the sensitivity of the work being done at the center. DSP has indicated that the development of the project is relatively new and, therefore, the \$2.2 million is only an estimate and will likely be refined as the actual space is secured and design begins.

As is discussed in the GOCCP operating analysis, the Administration's initiative, while well-intentioned, is not fully developed and lacks the details necessary to ensure the proper and efficient expenditure of ongoing State resources. That is also evident in the lack of detail with regard to how the \$2.2 million cost estimate was developed and how and by whom the facility will ultimately be utilized. **Consistent with the recommendation for the operating funding associated with the initiative, DLS recommends deleting the capital authorization for BRIC while the invested State entities develop a more detailed plan for identifying current deficiencies in available crime fighting resources and how the proposed initiative will address those deficiencies.**

Operating Budget Impact Statement

Executive’s Operating Budget Impact Statement – State-owned Projects Fiscal 2020-2024 (\$ in Millions)

	2020	2021	2022	2023	2024
--	------	------	------	------	------

Barrack C – Cumberland: New Barrack and Garage					
Estimated Operating Cost	\$0.220	\$0.206	\$0.212	\$0.219	\$0.000
Barrack V – Berlin: New Barrack, Forensic Laboratory, and Garage					
Estimated Operating Cost	\$0.000	\$0.000	\$0.219	\$0.206	\$0.212
Total Operating Impact					
Estimated Operating Cost	\$0.220	\$0.206	\$0.431	\$0.425	\$0.212

Since the new facilities in Cumberland and Berlin are replacements for existing barracks, the operating impact is minimal. The amounts estimated in the CIP reflect the addition of funding for comprehensive preventative maintenance contracts, something that is not in place for the existing facilities.

Summary of Other Projects in the Capital Improvement Program

The 2019 CIP plans funding for three additional projects over the next five years, including two replacement barracks and a new facility to house the Special Operations Division (SOD). Two of the projects, a replacement for Barrack L – Forestville and a consolidated Operations Building for SOD, are in accordance with the projects proposed in the 2018 CIP, although the SOD facility is accelerated by one year. The third project, a replacement for Barrack Q – College Park, is new to the CIP.

Tactical Services Facility: Operations Building

The 2019 CIP programs \$714,000 in GO bond funds in fiscal 2021 to begin designing the second of two buildings comprising the Maryland State Police Tactical Services Facility. The first building, the Tactical Services Garage, was occupied by DSP in September 2017. The total estimated project cost of the Operations Building is approximately \$11.4 million.

Located at the department's Waterloo complex, the current facility provides insufficient space for all SOD personnel and resources, resulting in a broadly dispersed configuration throughout the State. SOD is presently housed on the second floor of the Waterloo barrack in cramped office facilities and functional space designed for barrack operations and offices. Currently, all 12 members of the Special Tactical Assault Team Element share a single office. Some personnel must even work from remote locations as far away as Garrett County, limiting the ability for a rapid and coordinated response to emergency situations. The various units of SOD use unique and highly sensitive equipment, which is currently stored in various offsite locations with limited security and capacity. This requires additional time and staff resources to monitor and maintain the accountability, security, and access to this equipment.

This project will allow SOD to consolidate all of its personnel and resources to a single location, allowing for a more coordinated, rapid response. The new facility will provide space for the SOD administration, canine training, physical fitness training, and explosive license testing. The Operations Building will be adjacent to the Tactical Services Garage and storage building. The project will also include space for briefings as well as command and control of tactical responses.

Barrack L – Forestville: New Barrack and Garage

The 2019 CIP programs \$646,000 in GO bond funds in fiscal 2023 to begin design of a replacement barrack and garage for Barrack L in Forestville (Prince George's County). The total estimated cost is approximately \$10.3 million. The barrack would be located at the same location but to the east of the existing structures, allowing for continuous operations during construction. The proposed new facility will be 10,530 sq. ft. along with a separate 3,646 sq. ft. garage. The current facility is 10,880 sq. ft., which includes the only interior service garage in the State.

Constructed in 1972, the Forestville Barrack is one of the oldest operating barracks and is in very poor condition. There are several major flaws in the design of the facility that have contributed to the deterioration. Prisoner intake, processing, and holding cells are at the lower level and remote from the duty officer station at the upper level, which creates a response issue for the officer on duty. The facility is built on a mound and sloping site that has contributed to water intrusion over the years. The maintenance garage is also at the lower level of the facility but is currently condemned. Due to hazardous conditions identified from servicing vehicles in this garage, all vehicles assigned to the Forestville Barrack must be serviced in College Park. There is also no elevator between levels, and the current heating, ventilation, and air conditioning and electrical systems are also out of date. The facility also had a major roof leak in calendar 2017.

Barrack Q – College Park: New Barrack and Garage

The 2019 CIP programs \$784,000 in GO bond funds in fiscal 2024 to begin design for a replacement barrack and garage with site improvements at Barrack Q in College Park (Prince George's). The total estimated cost of the project is \$12.0 million. The barrack would be located at the same location, but the project would be constructed in two phases to accommodate continuous operation of the facility. The new barrack would be constructed to the west of the existing structure and, once occupied, the existing facility would be demolished and replaced with parking, driveways, and the garage. The project will also consider coordinating with the State Highway Administration to construct a direct connection to US 1 for State police officers only. The proposed new facility will be 13,692 sq. ft. along with a separate 3,450 sq. ft. garage.

The current facility was constructed in 1978 and is over 40 years old. The existing age, size, and condition of the facility do not meet the mission needs or standards of operation for a contemporary police barrack with over 40 personnel operating out of the barrack in a 24/7/365 capacity. Nor does the current configuration meet Americans with Disabilities Act compliance. The mechanical systems are old and function inadequately, resulting in total system failures on multiple occasions over the years. In addition, there is no elevator between levels, and the barrack regularly encounters issues with water infiltration. Prisoner intake, processing, and holding cells are at the lower level, requiring prisoners to navigate two sets of stairs and poses security risks for offenders and staff.

GO Bond Recommended Actions

1. Approve \$800,000 in general obligation bond funds to begin design of a new Barrack, Forensic Laboratory, and Garage in Berlin.

2. Reduce funding for a new barrack in Cumberland based on project cash flow.

WA01B	New Cumberland Barrack and Garage	\$ 7,154,000
-------	---	--------------

Add the following language:

New Cumberland Barrack and Garage. Provide funds to ~~complete construction and equipping of~~ construct and equip a new Cumberland Barrack and Garage, provided that notwithstanding Section 6 of this Act, work may commence on this project prior to the appropriation of all funds necessary to complete this project. (Allegany County).....

<u>Allowance</u>	<u>Change</u>	<u>Authorization</u>
9,020,000	-1,866,000	7,154,000

Explanation: Reduce funding to complete construction and equip a replacement barrack and garage in Cumberland based on the projected cash flow needs of the project. This action also adds language authorizing the commencement of construction in fiscal 2020 without all of the funds appropriated to fund the construction contract.

3. Delete funding for a new intelligence center in Baltimore City.

WA01C	State Law Enforcement Special Operations Group Center	\$ 0
-------	---	------

<u>Allowance</u>	<u>Change</u>	<u>Authorization</u>
2,200,000	-2,200,000	0

WA00 – Department of State Police – Capital

Explanation: This funding is associated with a new crime reduction initiative that has not been fully developed by the Administration. The proposed capital funds will be used for renovation of an office building at an undisclosed location; however, a lease for the site has not yet been secured, and the estimated cost of the renovations are very preliminary. This action deletes the funding for the project until the need for these scarce capital resources is more fully vetted.

4. Add preauthorization for the 2020 session to complete the funds necessary to construct and equip a New Cumberland Barrack and Garage.

ZF5350	SECTION 12 – New Cumberland Barrack and Garage	\$ 1,866,000
--------	--	--------------

Add the following language:

WA01

DEPARTMENT OF STATE POLICE

<u>(A)</u>	<u>New Cumberland Barrack and Garage. Provide funds to complete construction and equipping of a new Cumberland Barrack and Garage (Allegany County).....</u>	<u>1,866,000</u>
------------	--	------------------

Explanation: This language provides a preauthorization for the 2020 session to fund the construction of a new Department of State Police barrack and garage facility in Cumberland Maryland. This preauthorization, in combination with the fiscal 2020 general obligation bond authorization for the project, will allow the construction contract to be bid and construction to commence in fiscal 2020.

Total General Obligation Bonds Reductions/Additions	-\$4,066,000
Total Preauthorization (2019) Reductions/Additions	\$1,866,000
Total Reductions	-\$2,200,000