

WA00
Department of State Police – Capital

Capital Budget Summary

State-owned Capital Improvement Program
(\$ in Millions)

Projects	Prior Auth.	2021 Request	2022 Est.	2023 Est.	2024 Est.	2025 Est.	Beyond CIP
Barrack C – Cumberland: New Barrack and Garage	\$12.648	\$2.352	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000
Tactical Services Facility: Operations Building	0.000	0.742	5.975	5.643	0.000	0.000	0.000
Barrack V – Berlin: New Barrack, Forensic Lab, and Garage	0.800	0.158	8.038	9.389	0.000	0.000	0.000
Barrack L – Forestville: New Barrack and Garage	0.000	0.000	0.000	0.706	5.408	5.103	0.000
Barrack Q – College Park: New Barrack and Garage	0.000	0.000	0.000	0.000	0.826	6.255	5.922
Barrack A – Waterloo: New Barack, Garage, and Historic Barrack Renovation	0.000	0.000	0.000	0.000	0.000	0.741	10.510
Total	\$13.448	\$3.252	\$14.013	\$15.738	\$6.234	\$12.099	\$16.432

Fund Source	Prior Auth.	2021 Request	2022 Est.	2023 Est.	2024 Est.	2025 Est.	Beyond CIP
GO Bonds	\$13.448	\$3.252	\$14.013	\$15.738	\$6.234	\$12.099	\$16.432
Total	\$13.448	\$3.252	\$14.013	\$15.738	\$6.234	\$12.099	\$16.432

CIP: Capital Improvement Program
GO: general obligation

For further information contact: Nicholas J. Konzelman

Phone: (410) 946-5530

Key Observations

The Department of General Services (DGS) is in the process of negotiating tenant fit-out for the State Law Enforcement Special Operations Center. The Department of State Police (DSP) estimates that this facility will be fully staffed and operational by June 2020.

Summary of Recommended Bond Actions

1. New Berlin Barrack and Garage

Approve the authorization of \$158,000 in general obligation bonds to continue the design of the new barrack, forensic laboratory, and garage in Berlin.

2. New Cumberland Barrack and Garage

Approve the authorization of \$2.352 million in general obligation bonds to construct and equip the new barrack and garage in Cumberland.

3. New Tactical Operations Building

Approve \$742,000 in general obligation bonds to begin the planning phase of the Tactical Services Facility Operations Building.

4. SECTION 2 – Department of State Police – Old Crime Lab (Headquarters Building K)

Approve the deauthorization of \$369,324 for renovations to Headquarters Building K.

Budget Overview

DSP protects the lives and property of Maryland’s citizens by enforcing the State’s motor vehicle and criminal laws and analyzing crime scene evidence. As the State’s lead law enforcement agency, the department has statewide law enforcement jurisdiction except in incorporated municipalities.

DSP operates 23 barracks in addition to many other support facilities throughout the State. The average age of the department’s buildings, many of which were constructed to serve a smaller population, is 40 years. According to DSP, the large number of buildings within its facility complement, combined with recent fiscal constraints, has contributed to difficulties with properly maintaining the aging facilities and infrastructure.

Barrack C – Cumberland: New Barrack and Garage

The fiscal 2021 capital budget provides \$2.4 million in general obligation (GO) bonds to complete the construction and equip a new barrack, garage, radio tower, and fuel dispensing station; this facility will replace the current Barrack C in Cumberland (Allegany County). The total cost estimate is currently \$15.0 million, a \$2.8 million increase over fiscal 2020 estimates. Delays in awarding a construction contract pushed the construction start date to May 2019. During the 2019 session, the fiscal 2020 authorization was reduced by \$1.9 million to better align the funding schedule with the project schedule. Language in the 2019 session capital budget bill preauthorized \$1.9 million for fiscal 2021 to ensure that sufficient funds would be available to award the construction contract. Shortly after the 2019 session capital budget bill passed, DGS received construction bids \$3.0 million over the amount of authorized and preauthorized funds for the project. DGS requested and received an allocation from the Construction Contingency Fund so that the construction contract could be approved by the Board of Public Works. The construction phase began in June 2019 with an anticipated completion date of December 2020.

The current barrack is a small and poorly configured facility built in 1956. Originally intended to house 20 troopers, the facility now accommodates 50 sworn officers and 15 civilian personnel. The current configuration of holding cells violates modern standards and regulations, as it does not allow for the separation of juvenile and adult detainees. This is further complicated by the multistory design of the facility, which requires detainees to ascend one flight to enter the building before ascending one flight to the holding cells in the basement. In the event of a disabled detainee, arrangements must be made at other facilities to provide Americans with Disabilities Act (ADA)-compliant accommodation. In the event of aggravated detainees, troopers and the detainees are at risk of injury while the detainee is escorted to the holding cells.

The new barrack and garage will be 8,110 net square feet (NSF) and 4,351 NSF, respectively. The facility will address code deficiencies, be ADA compliant, and include holding cells that are more easily accessible when transferring detainees. The garage will have several maintenance bays, office space for mechanics, and an electronics shop.

The Department of Legislative Services (DLS) recommends that the committees approve \$2.352 million in GO bonds to complete the construction and equipment phase of the new barrack and garage in Cumberland.

Tactical Services Facility: Operations Building

The fiscal 2021 capital budget provides \$742,000 in GO bonds to begin the design process of the Operations Building of the Tactical Services Facility located at the Waterloo Complex in Howard County. This is the second of two buildings to be included in this facility – the first was the Tactical Services Garage, which was completed in 2017. The Operations Building is intended to house the Special Operations Division (SOD) and will include space for division administration, canine training, physical fitness training, mission briefings, as well as explosive license testing for the Office of the State Fire Marshal. Project costs are estimated to total \$12.4 million. Construction funds are

anticipated to be provided beginning in fiscal 2022 with construction beginning in February 2022 and concluding in June 2023.

Current facilities on the Waterloo Complex lack sufficient space to house SOD. Due to space limitations, personnel must at times work remotely, and the division's specialized equipment must be stored at offsite locations. This in turn impedes SOD's ability to respond in a rapid manner. A lack of meeting space prevents SOD from holding coordination meetings and personnel training. The Office of the Fire Marshal will have space to provide oversight of commercial explosive sales, perform investigations related to explosive devices, and reproduce devices for court testimony.

DLS recommends that the committees approve \$742,000 in GO bonds to begin the design phase of the Tactical Services Facility Operations Building.

Barrack V – Berlin: New Barrack, Forensic Lab, and Garage

The fiscal 2020 capital budget provided \$800,000 in GO bonds to begin the design of a replacement facility in Berlin (Worcester County). The new facility will have a new barrack, garage, and forensic laboratory. Currently the only resource to support law enforcement agencies on the Eastern Shore, the current facility is functionally inadequate to meet the demand. Built in 1976, it was originally intended to house 15 year-round troopers with additional personnel temporarily stationed there during the summer months; there are 33 troopers stationed in Berlin today. The building's water utility does not function and bottled water must be provided to staff. The property lacks a perimeter fence, and substantial overgrowth has raised concerns about the security of the barrack.

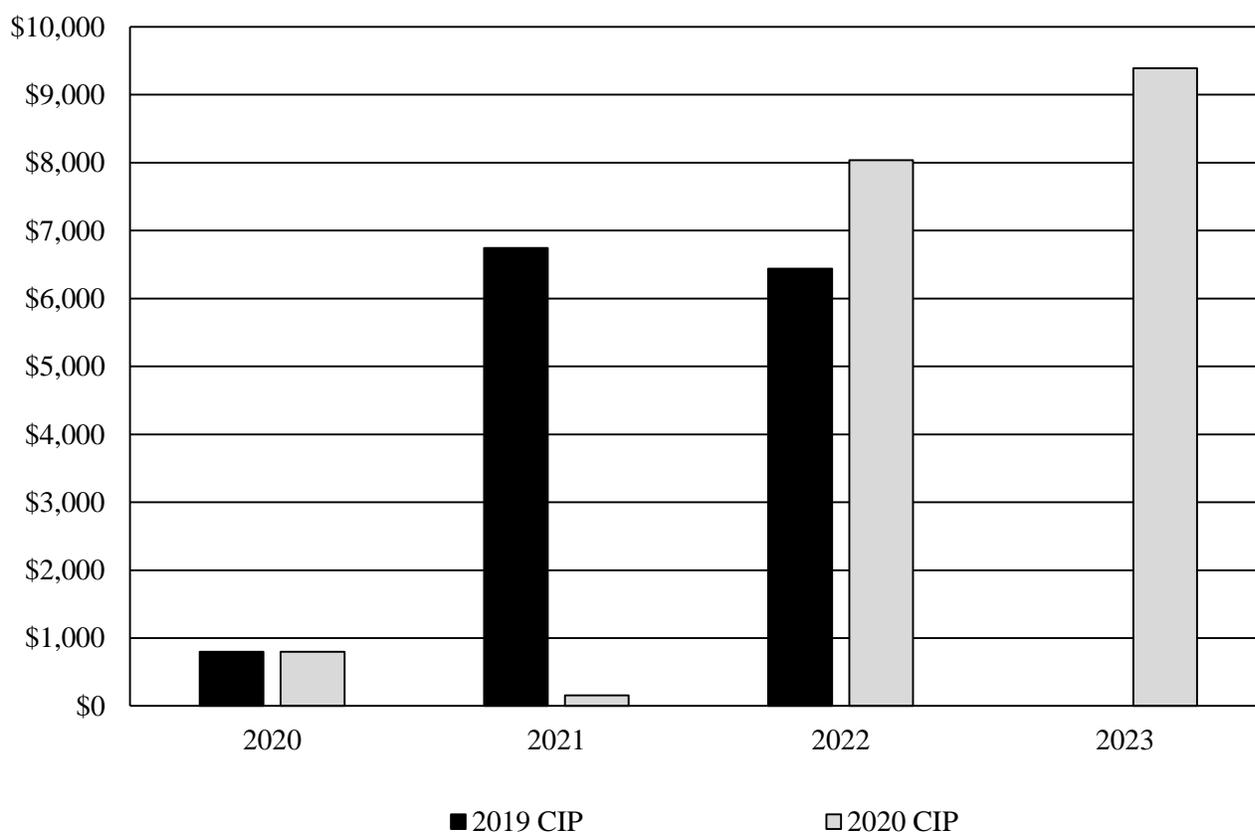
The forensic laboratory was retrofitted into the existing barrack. It currently assists with DSP cases, as well as local law enforcement cases, and processes an average of approximately 2,600 cases each year. The lab is ill-suited and structurally inadequate to handle the high volume of cases that must be processed. Persistent humidity and condensation issues pose as a health risk to lab technicians and may taint any evidence processed in the facility. The lack of functional ventilation systems and fume hoods additionally raises health concerns for personnel handling toxic fumes and vapors. Space and equipment limitations prevent the lab from handling cases other than controlled dangerous substances; other cases must be sent to Hagerstown or Pikesville, increasing the necessary turnaround time for evidence testing.

The 2019 *Capital Improvement Program* (CIP) programmed \$6.7 million to complete the design phase and begin the construction phase in fiscal 2021 and an additional \$6.4 million in fiscal 2022 to complete the construction funding of the project. At the time, the project was expected to cost \$14.0 million. The funding plan and cost change substantially in the 2020 CIP; the total project cost increased to \$18.4 million with an additional \$158,000 to continue to fund the design phase in fiscal 2021. Construction funding is deferred to fiscal 2022 to better align funding with the project's updated timeline. **Exhibit 1** shows how the project costs differ between the 2019 and 2020 CIP. The \$4.4 million increase in project costs is attributable to several factors:

- the escalation rates were revised from 4.0% to 9.3%;

- the escalation rates were applied for a longer period of time due to the delay in the construction phase by four months; and
- the regional construction factor for Worcester County was revised upward from 0.95% to 1.05%.

Exhibit 1
Changes to Project Funding Plan
Barrack V – Berlin
Fiscal 2020-2023
(\$ in Thousands)



CIP: *Capital Improvement Program*

Source: Department of Budget and Management

DLS recommends that the committees approve the authorization of \$158,000 in GO bonds to begin the design phase of the new barrack and garage in Berlin.

Updates

1. State Law Enforcement Special Operations Center

The fiscal 2020 capital budget provided \$2.2 million in GO bond funds to design, construct, and equip a new intelligence center in Baltimore to support law enforcement operations around the State. The Baltimore Regional Intelligence Center (BRIC) will be housed at this facility and collaborate with existing law enforcement and intelligence agencies at the State, local, and federal levels. The GO bond funding is expected to complete the buildout of an existing, undisclosed location of approximately 10,000 square feet and provide various security enhancements.

During the 2019 session, the cost estimate for the completed project had not been finalized; DSP has advised that, as of February 2020, the GO bond funds have yet to be encumbered. This is attributable to the fact that DGS is actively negotiating with the property owner regarding the buildout of the facility. DSP expects that BRIC will be fully staffed and operational by June 2020.

DSP should comment on the adequacy of the \$2.2 million provided in the 2019 CIP, the status of establishing BRIC, and whether it anticipates the buildout process to be completed in time for the expected June 2020 operational date.

Operating Budget Impact Statement

Executive’s Operating Budget Impact Statement – State-owned Projects Fiscal 2021-2025 (\$ in Millions)

	2021	2022	2023	2024	2025
Barrack V – Berlin: New Barrack, Forensic Lab, and Garage					
Estimated Operating Cost	\$0.000	\$0.127	\$0.249	\$0.256	\$0.264
Estimated Staffing	0.00	0.00	0.00	0.00	0.00
Tactical Services Facility – Operations Building					
Estimated Operating Cost	\$0.000	\$0.000	\$0.000	\$0.183	\$0.189
Estimated Staffing	0.00	0.00	0.00	0.00	0.00

WA00 – Department of State Police – Capital

Barrack C – Cumberland: New Barrack and Garage						
	Estimated Operating Cost	\$0.087	\$0.178	\$0.188	\$0.189	\$0.195
	Estimated Staffing	0.00	0.00	0.00	0.00	0.00
Total Operating Impact						
	Estimated Operating Cost	\$0.087	\$0.305	\$0.437	\$0.628	\$0.648
	Estimated Staffing	0.00	0.00	0.00	0.00	0.00

The new facilities in Cumberland and Berlin are replacements for existing barracks, while the Tactical Services Facility is an entirely new building. The expected operating impact is minimal. The 2020 CIP estimates the addition of funding, regardless of fund source, for comprehensive maintenance contracts.

Summary of Other Projects in the Capital Improvement Program

The 2020 CIP includes funding for three out-year projects:

- **Barrack L – Forestville: New Barrack and Garage (Prince George’s County):** The new barrack will house approximately 41 personnel and will provide a functional garage and prisoner intake facility. The current barrack’s garage is condemned; the prisoner intake and holding cells are located on the lower level of the building, limiting officer response times in the event of an emergency. Approximately \$706,000 in planning funds are to be provided in fiscal 2023.
- **Barrack Q – College Park: New Barrack and Garage (Prince George’s County):** The new barrack will replace the current Barrack Q – a non-ADA compliant and functionally inadequate facility. The project will take place in two phases: the first phase will construct the new barrack while the current one remains operational; and the second phase will demolish the current barrack and construct a garage and parking lot. Planning is expected to begin in fiscal 2024. The estimated project cost is \$13.0 million.
- **Barrack A – Waterloo: New Barrack, Garage, and Historic Barrack Renovation (Howard County):** This project replaces one barrack built in 1980 and renovates another built in 1937. Neither are functionally adequate, ADA compliant, or have adequate space for evidence storage. The new barrack would also improve access to holding cells for both detainees and officers. Planning funds are provided in fiscal 2025; the total project costs are estimated to be \$11.3 million.

Deauthorizations

Exhibit 2 shows the proposed GO bond deauthorizations. The fiscal 2021 CIP proposes a GO bond deauthorization of \$369,324 for the Building K Renovations and HVAC Improvements project. The funds, however, are no longer needed as the project was completed.

**Exhibit 2
Deauthorizations
Fiscal 2022-2025**

<u>Project</u>	<u>Deauthorized Amount</u>	<u>Reason</u>
Building K Renovation and HVAC Improvements	\$369,324	Project completed.

Source: Department of Budget and Management, 2020 *Capital Improvement Program*

GO Bond Recommended Actions

1. Approve the authorization of \$158,000 in general obligation bonds to continue the design and planning phase of the new barrack, forensic laboratory, and garage in Berlin.
2. Approve the authorization of \$2.352 million in general obligation bonds to complete the construction and equipment phase of the new barrack and garage in Cumberland.
3. Approve \$742,000 in general obligation bonds to begin the planning phase of the Tactical Services Operations Building.
4. Approve the deauthorization of \$369,324 for renovations and HVAC improvements to Headquarters Building K due to project completion.