#### 21st Century School Facilities Commission

Martin G. Knott, Jr., Chair

Agenda July 17, 2017 1:00 p.m. House Office Building, Room 120 Annapolis, Maryland



- I. Call to Order and Chair's Opening Remarks
- II. Framework to Fiscally Sustainable School Facilities
  - Robert Gorrell, Executive Director, Interagency Committee on School Construction (IAC)

#### III. School Construction Funding Trends in Maryland

- Michael Rubenstein, Department of Legislative Services (DLS)
- Kyle Siefering, DLS

#### **IV.** IAC Process for Capital Improvement Program

- Joan Schaefer, Public School Construction Program (PSCP)
- Kim Spivey, PSCP
- Arabia Davis, PSCP

#### V. Chair's Closing Remarks and Adjournment

## Framework to Fiscally Sustainable School Facilities Support vs. Regulation

Bob Gorrell, Director Public School Construction Program staff to the

### Interagency Committee on School Construction



21<sup>st</sup> Century School Facilities Commission Martin Knott, Chair July 17, 2017

### Presentation will cover:

- Part 1 Introduction and a Successful Model
- Part 2 Maryland's Efforts and Opportunities
- Part 3 Data Driven Process Management Support vs. Regulation

Previously distributed materials:

- Fiscally Sustainable Schools white paper (draft May 19, 2017)
- Draft IAC Facility Adequacy Standards (draft June 9, 2017)
- NM's Facilities Database and Ranking Methodology (2011)



# There is a long history of desire to improve efficiencies in the ownership of school facilities.



- The National Council on Schoolhouse Construction began in 1921 with three school plant managers that later became the Council of Educational Facility Planners International (CEFPI).
- In 2006, at the 82nd annual CEFPI convention, five state directors of school facilities met to discuss comparable measures and best practices. This meeting led to the 2012 chartering of The National Council on School Facilities (NCSF).

## NM's Core Focus

- New Mexico's K-12 statewide facilities <u>adequacy standards</u> are limited to <u>space and attributes needed to support education</u> and technology programs and curricula defined and justified as required by the public education department standards and benchmarks, and that are <u>sustainable within the operational budget</u> for staffing, maintenance, and full utilizations of the facilities.
- In application, there are three components used to determine a school facility's ability to best support learning:
  - 1. Accessible, healthy, and safe environment
  - 2. Adequate space and appropriate attributes to support its educational programs
  - 3. The weighting of #1 and #2 to best support expected learning

□ From 2001 to 2016, State of New Mexico's investment was \$2.3B



## Support with Oversight

- The common measure of a minimum State educational facility adequacy standard allowed a focus on results and the efficiency of statewide scale.
- Required a very skilled and capable staff coupled with statewide facilities management tools to provide assistance, support, and technical guidance to LEAs', as well as transparent accountability to all business partners and our stakeholders.
- State-provided support staff and cloud-based management systems cost pennies on the capital outlay dollar and not only protect direct project investments, but also allow efficient and effective long term facilities ownership through uniform processes and measures, best practices, and continuous improvement.



## NM's K-12 Prioritized Funding

- □ Funding <u>eligibility is prioritized</u> utilizing the weighted New Mexico Condition Index (<u>wNMCI</u>) that consists of <u>three components</u>:
  - ✓ The primary measure is deviation from <u>facility educational adequacy</u> as defined by State standards;
  - ✓ The secondary measure, that is also the longitudinal how-are-wedoing measure, is the <u>facilities condition index (FCI)</u>; and,
  - ✓ The calculated repair cost associated with correction of the primary and secondary deviations are then <u>weighted by uniform factors</u> that provide the utmost access to learning. [e.g. insufficient space (crowding) and unsafe spaces have a higher weighting, and therefore priority, than for example, old lighting or worn flooring]
- Funding allocation is then further prioritized to LEAs with matching share, ability to quickly correct deficiencies, and performance of other ownership expectations such as effective maintenance.



## New Mexico's wNMCI

### Top 17 Schools from Preliminary 2017 Ranking

			Gross Area			
Rank	District	School Name	(Sq. Ft.)	WNMCI		
Current Statewide Average wNMCI: 16.79% Average FCI: 32.70% Average wNMCI of Top 30: 47.94%						
1	Alamogordo	High Rolls Mountain Park ES	11,858	60.72%		
2	State Chartered Schools	(P) La Academia Dolores Huerta Charter Scho	12,483	60.61%		
3	Clayton	Clayton HS	104,051	58.76%		
4	Alamogordo	Holloman ES - FKA Holloman Primary	68,871	58.15%		
5	Raton	Longfellow ES	32,844	55.80%		
6	Central Consolidated	Newcomb ES	67,465	54.89%		
7	Roswell	Mesa MS	68,543	52.95%		
8	Mountainair	Mountainair ES	42,859	51.01%		
9	Belen	Jaramillo ES	55,340	46.37%		
10	Roswell	Washington Avenue ES	41,991	45.89%		
11	Albuquerque	S. Y. Jackson ES	57,265	44.55%		
12	Santa Rosa	Santa Rosa HS	113,129	44.48%		
13	Gallup McKinley	Rocky View ES	51,768	44.09%		
14	Gallup McKinley	Red Rock ES	51,788	43.62%		
15	Santa Rosa	Santa Rosa ES	59,276	42.67%		
16	Roswell	Roswell HS	248,428	42.43%		
17	Albuquerque	Petroglyph ES	78,739	40.27%		

## Results

- New Mexico has achieved possibly the most uniformly educationally sufficient K-12 school facilities in the country. This by utilizing very cost effective and transparent management-byexception processes based upon comparable measures.
  - The primary measure used, and the core of prioritization, is facility educational adequacy.
  - State funding is targeted to the highest need schools that have local match available, are current with facilities ownership requirements such as their Comprehensive Maintenance Plans, and have the ability to quickly deliver their projects.
  - Ranked priorities allow reasonable State funding predictability, making it easier for LEAs to predict timing of project eligibility and to coordinate their planning and local funding obligations.



### Measurable Success

### NMs Facilities Condition Index (FCI) "Bricks and Mortar"

Annual Facilities Condition Index (FCI)\* for All New Mexico Schools



A key performance measure for public school building condition is the average FCI. The current FCI stands at 36.2 percent — an increase of 0.7 points from FY 2014.

FCI indicates the level of repair needed for a facility. The lower the percentage, the lower amount of money required for repairs. If a building costs \$100,000 and has an FCI of 36.2 percent, that building needs \$36,200 in repairs. Despite significant progress in the average, many school facilities in small school districts in New Mexico remain in less than ideal conditions.

\*FCI= Brick and Mortar Facility Condition Only



## End of Part 1

## Part 2 Maryland's Efforts and Opportunities



## Maryland's Facilities Effort

- Constitutional Article VIII A thorough and efficient System of Free Public Schools.
- As with most states, public school capital outlay is financed by, and the responsibility of, local authorities and the State.
- Efficiency in the provision of education is important to building a system of continuous improvement and explains a lot of why Maryland's school facilities program has always been proactive.
- The State participates from 50 to 98% in funding of certain facility-related costs based upon a statutory calculation of relative LEA need for funding assistance.
- Since 1972, State school facilities investment has been \$7.8B and will be \$4.8B between 2001 and 2018.

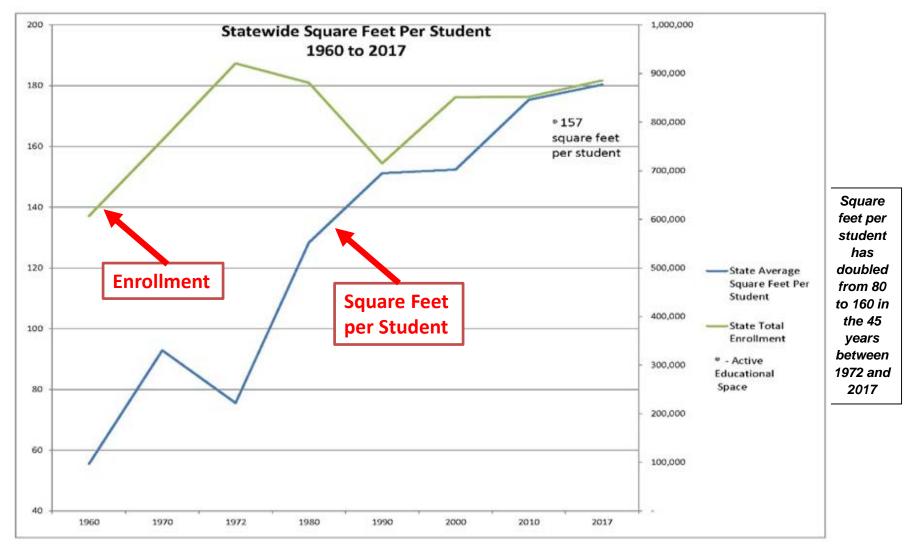


## Maryland is Proactive

- In 1972, the Public School Construction Program and the Interagency Committee were established to manage a capital grant program that continues today along with <u>10</u> other programs and initiatives intended to improve school facilities.
- In 2004, the Kopp Commission introduced the need for "minimum facility standards."
- Public School Facilities Act of 2004 required that facility condition surveys be conducted at least every 4 years.
- The estimated replacement value of PK-12 facilities is \$44.5B with an estimated \$20B differed maintenance backlog.
- The State's measure of overall school facilities condition utilizes the "Average Age of Square Footage."
- The IAC processes and procedures are primarily regulatory and almost 50 years old. They have worked well over time, yet revision could bring benefits.



## **Maryland Perspective**





## **Fiscally Sustainable School Facilities**

- The gross square feet of PK-12 school facilities in Maryland have historically inflated at 1.6% per year.
- Functional sustainability is further threatened by annual construction cost escalation exceeding the Consumer Price Index (CPI) by 1-1.5% (Industry estimates 4-4.5% for CY18). Added to the 1.6% GSF inflation, we can assume a combined 2.85% escalation above the CPI. At this pace, in 25 years, the replacement value (cost) of schools will double.
- The IAC FY2018 Managing for Results reports that the Statewide Average Age of Square Footage has increased from 24 years for FY2005 to 29 years for FY2016. This may indicate that there is a need to manage PK-12 school facilities differently.



# Fiscally Sustainable School Facilities

- A properly functioning school must safely and sufficiently support its educational programs.
  - Sustaining safety and functionality over time can be difficult, and measuring allows monitoring and funding adjustments.
- There are three **major factors that impact the functional sustainability** of school facilities that should be measured, projected, and reported:
  - 1. <u>Available Funding</u>— Combined state, local, and other funding
  - <u>Replacement Value (RV)</u>— Driven primarily by Gross Square Footage (GSF)
  - 3. <u>Maintenance Effectiveness</u>— Ability to achieve maximum life of the facilities



## Measure What is Important

- The Kopp Commission reported the need for "minimum facility standards," and this is very important to safely, sufficiently, and efficiently support educational programs.
- What is important must be measured and utilized to drive policy and management decisions.
- Statewide PK-12 minimum facilities standards can define expectations of sufficiency that will allow prioritization:
   Vital if resources are limited;

□ For comparable measures allowing focus and team effort of LEAs, educators, counties, State, and building industries; and,

Permitting longitudinal comparisons of information with the scale of state and national metrics, that can best drive continuous improvement and verified best practices.



## **Facilities Obligation**

- Statewide PK-12 minimum facilities standards are necessary to define purpose. Educational adequacy must be a school facility's primary measure.
- Standards should provide for what is sustainable within operational budgets for maintenance and operations.
- Standards can protect the State's obligation to efficiently provide public education and every child's access, and in this endeavor support continuous improvement and best practices.
- Standards should be steady but agile to ensure proper support of educational needs, and be the touchstone for policy decisions.



## End of Part 2

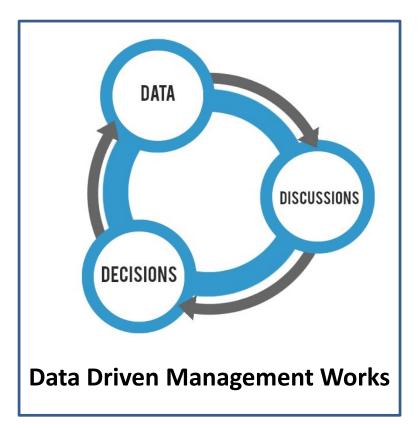
## Part 3

## Data Driven Process Management Support vs. Regulation

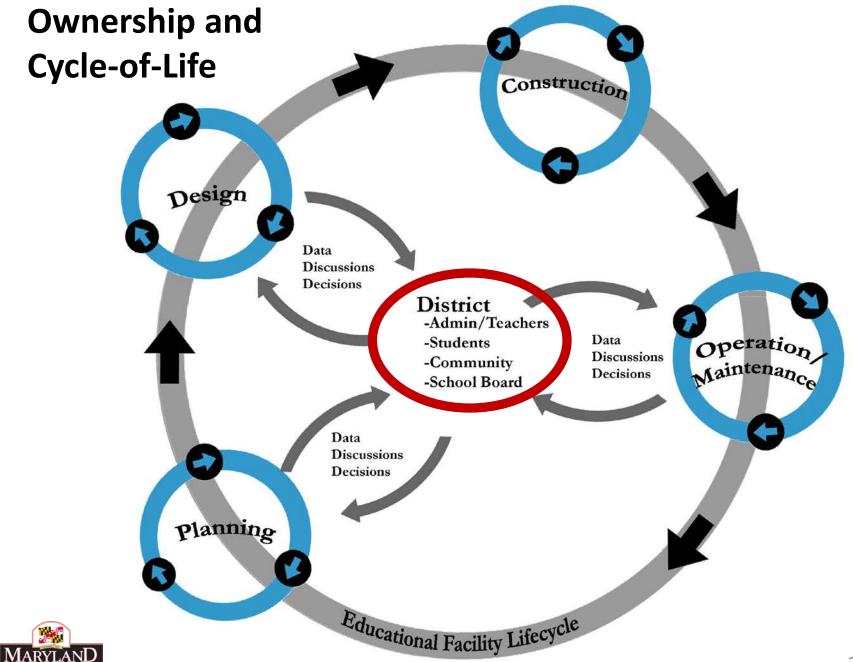


## Efficient Management Needs Good Data

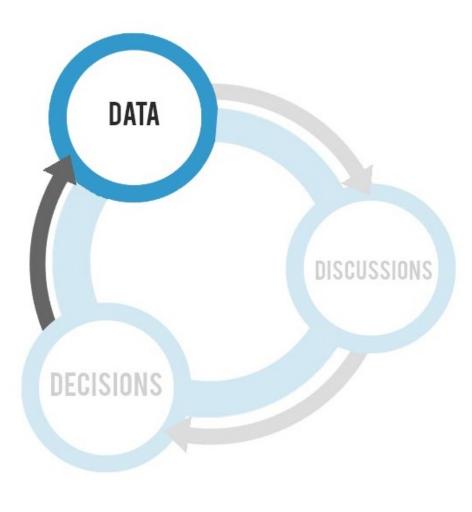
- Sustaining safety and functionality over time can be difficult.
- Good efficient management does not happen on its own. It requires people, a plan, resources, and expected outcomes that are measurable and comparable.
- Investment in facilities management is a decision that should be based on need and return-on-investment.







## Design



- Lessons Learned and National Trends
- ✓ Facilities Master Plan
- ✓ Educational Specifications
- ✓ Maintainability
- \$ Total Cost of Ownership \$
   Will the facility design solution be fiscally sustainable over time?





## Data, Design, and Cost of Ownership

- Paramount are spaces designed to fully and cost effectively support the delivery of educational programs. What follows is the costeffective operational delivery of environmental quality and the fulllife expectancy of the facilities.
- Basis for Lifecycle Cost Analysis (LCCA) is typically 30 years or time to facility replacement or renewal; and, whole-life-cost of ownership is the same (National Institute of Building Science): Building Costs Approximately 2% of the total Operation and Maintenance Costs equal about 6% Personnel and other costs Equal about 92%
- Planning and design for schools is typically around 6% of the building cost and equates to only about 00.12% [12/1000th] of the whole-life-cost. [0.02 x 0.06 = 0.0012].



## Construction

### Not the time for decisions

Decisions at this stage could result in:

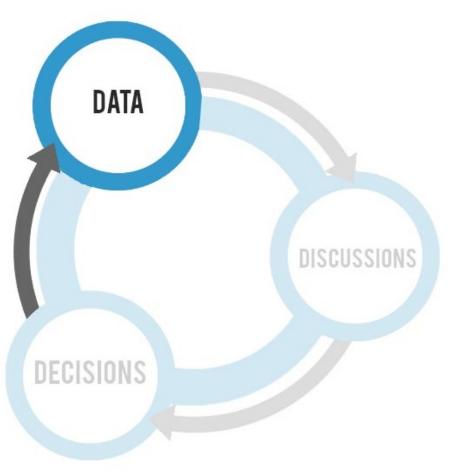
- Change orders
- Delays





- For successful execution, effective planning is essential.
- Completed buildings should function well and be maintainable.

### **Maintenance and Operations**



#### Should be Data Driven –

Set expectations, measure, report, correct expectations and resources, and repeat:

- Preventive Maintenance
   Plan (PMP) part of FMP
- Computerized Maintenance Management System (CMMS)
- ✓ Facilities Information Management
- ✓ Benchmarks
- ✓ Adequate and Skilled Staff

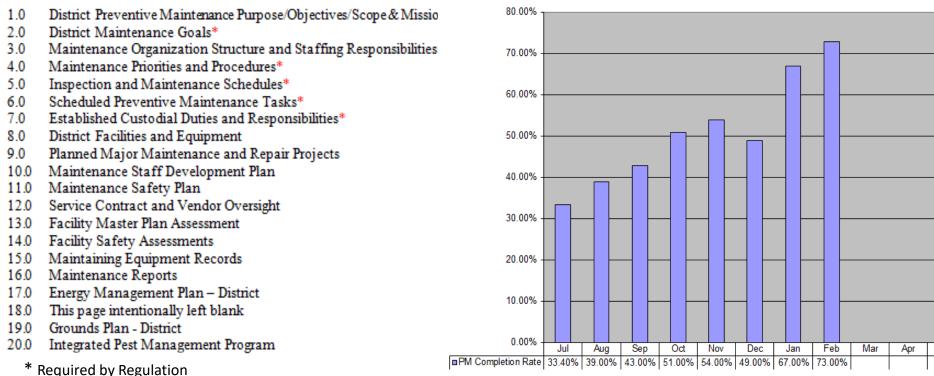


### **Maintenance and Operations Measures**

#### Preventive Maintenance Plan Template

#### Monthly Preventive Maintenance Completion Rates

25



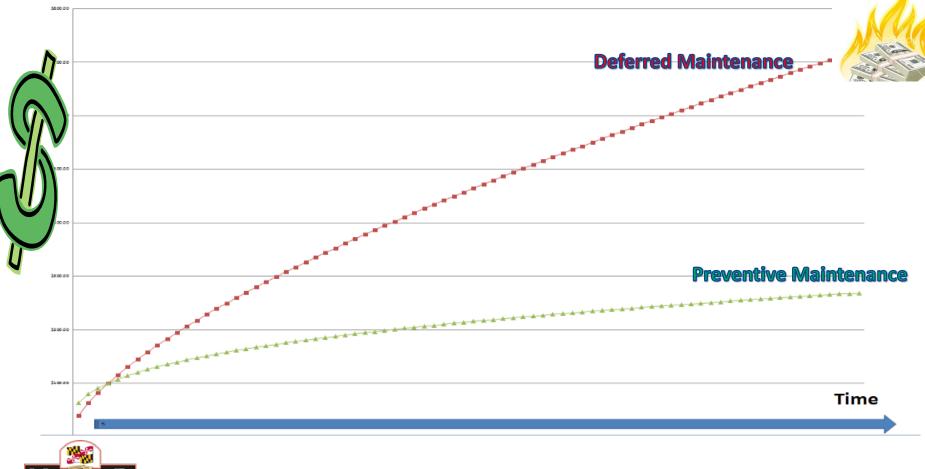
#### Benchmarks - American School and University (ASU)

GSF maintained per full-time custodial worker	32,100
GSF maintained per full-time maintenance worker	92,074
Acres maintained per full-time grounds worker	31.0



### **Optimize Limited Resources**

Effectively plan and execute Maintenance strategies into both new construction and in day-to-day operations!



## More Support and Less Regulation

Provide tools and technical guidance that support LEAs' facilities management tasks adding value through statewide scale, uniformity, and economy:

- ✓ Educational Facilities Database
  - Uniform and robust adequacy measures
  - Post-occupancy performance
- ✓ Maintenance System with Support
  - Uniform and robust effectiveness measures
  - Budgets, comparable information, and best practices
  - Building systems support with maintenance and operational information and benchmarks
- ✓ Planning and Construction
  - Early planning/design collaboration
  - Standard contract and procurement documents
  - Life-cycle and whole-life cost information



## **Empowering LEAs**

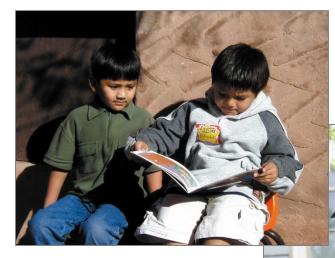
### Facilities are a Collaborative Process

- Community Involvement to Empower
- Design to Work
- Measure to Improve



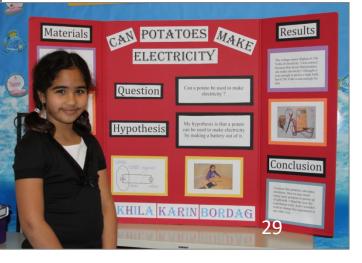


## IT'S ALL ABOUT STUDENT SUCCESS









# Thank you!

Bob Gorrell, Executive Director Public School Construction Program Ph 401- 767-0617



## School Construction Funding Trends in Maryland

Presentation to the 21<sup>st</sup> Century School Facilities Commission

Department of Legislative Services Office of Policy Analysis Annapolis, Maryland July 17, 2017

## **Key Points**

- School construction is just one of the many demands on State and local capital dollars
- Funding for school construction comes from multiple programs and funding sources that have changed over time
- Total funding for school construction by the State and local governments has dramatically increased over the past decade, but growth has been uneven among local school systems

## Key Points (cont.)

- Multiple factors affect the amount of State and local funding for school construction, including:
  - Enrollment growth/loss
  - Age of schools
  - Debt capacity and availability of pay-as-you-go (PAYGO)
  - Original spending levels
  - Local requests and the State/local cost share formula
- The amount and allocation of school construction funding can be assessed against numerous criteria, yielding different conclusions

Local Education Agency	Allocation	% of Total	
Allegany	\$140,740,362	1.8%	
Anne Arundel	696,002,378	8.9%	
Baltimore City	868,020,340	11.1%	
Baltimore	812,837,721	10.4%	
Calvert	191,787,380	2.4%	
Caroline	79,472,069	1.0%	
Carroll	242,060,337	3.1%	
Cecil	153,843,852	2.0%	
Charles	274,084,493	3.5%	
Dorchester	104,614,045	1.3%	
Frederick	435,067,993	5.6%	
Garrett	53,314,950	0.7%	
Harford	353,731,349	4.5%	
Howard	527,237,108	6.7%	
Kent	20,786,110	0.3%	
Montgomery	1,105,838,011	14.1%	
Prince George's	868,249,153	11.1%	
Queen Anne's	87,746,328	1.1%	
St. Mary's	184,622,247	2.4%	
Somerset	91,631,073	1.2%	
Talbot	29,803,613	0.4%	
Washington	180,640,324	2.3%	
Wicomico	197,764,228	2.5%	
Worcester	68,810,361	0.9%	
MD School for the Blind	47,389,781	0.6%	
Statewide	18,053,489	0.2%	
Total	\$7,834,149,095	100.0%	

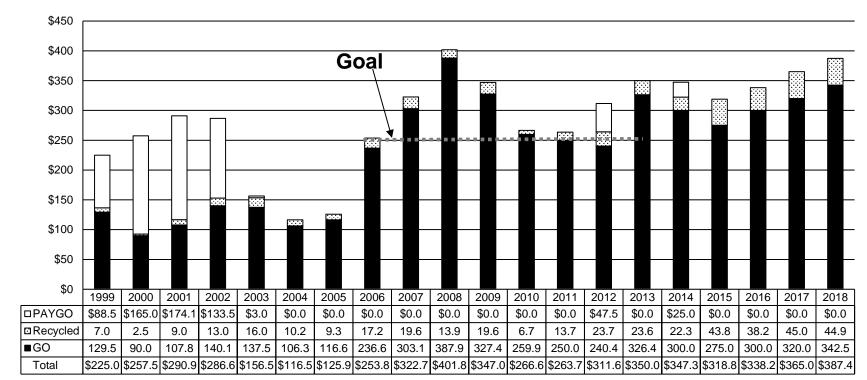
#### Total State Allocation for Public School Construction Fiscal 1972 through 2018 Allocation

Source: Public School Construction Capital Improvement Program, Fiscal 2018

### Task Force to Study Public School Facilities Funding Goal (Kopp Commission)

- Final report in 2004
- Recommended that the State and local governments provide a minimum of \$3.85 billion for public school facilities over an eight-year period from fiscal 2006 through 2013
- Of the total, \$2 billion or \$250 million annually for eight years was the State funding goal with the remainder to be provided by the counties
- Public School Facilities Act of 2004 (Chapters 306 and 307) – implemented the commission's recommendations, including the funding goal

#### Funding Authorizations for School Construction Fiscal 1999-2018 (\$ in Millions)



GO: general obligation

PAYGO: pay-as-you-go

Note: Figures include new GO bonds (including supplemental programs paid through GO bonds such as Enrollment Growth and Relocatable Classroom funds), PAYGO, and unexpended funds that were previously authorized. Note that \$89.0 million in PAYGO from fiscal 1999 to 2002 was deauthorized by Chapter 440 of 2002, and reauthroized in full as GO bonds by Chapter 290 of 2002. Funds for the 21st Century Schools Program in Baltimore City as established by Chapter 647 of 2013, the Aging Schools Program, and Qualified Zone Academy Bonds are not included.

Source: Public School Construction Program; Department of Legislative Services

## Funding Exceeds Goal

- The State exceeded the funding goal and provided \$2.4 billion in new funds for school construction from fiscal 2006 through 2013
- The State has continued to exceed the annual goal of \$250 million in fiscal 2014 through 2018, and the State's *Capital Improvement Program* (CIP) projects \$250 million annually in fiscal 2019 through 2022
- County governments provided \$2.1 billion for school construction from fiscal 2006 through 2013
- Kopp Commission had used survey of minimum facility standards to set funding goals. Chapters 306 and 307 required the Maryland State Department of Education (MSDE) to adopt regulations to survey the condition of public school facilities at least every four years, but those regulations have not been implemented due to funding constraints

#### State Funding for Public School Construction Fiscal 2014-2018 (\$ in Thousands)

County	2014	2015	2016	2017	2018
Allegany	\$2,496	\$6,597	\$10,837	\$24,242	\$12,873
Anne Arundel	34,870	36,200	39,419	42,598	36,829
Baltimore City	40,266	35,329	36,788	37,500	37,303
Baltimore	52,068	34,561	42,177	45,775	45,186
Calvert	5,577	2,653	1,500	9,964	14,575
Caroline	7,788	0	2,902	36	1,646
Carroll	4,874	3,915	6,415	3,418	3,853
Cecil	1,268	8,194	4,723	6,650	6,730
Charles	9,426	8,200	12,817	8,951	10,516
Dorchester	1,590	768	179	5,009	10,975
Frederick	20,163	15,901	21,000	21,295	19,564
Garrett	134	0	0	0	1,567
Harford	13,214	12,791	9,309	8,732	13,592
Howard	25,931	20,772	27,820	31,206	21,066
Kent	95	817	615	0	0
Montgomery	38,592	39,950	45,708	50,128	59,194
Prince George's	39,371	38,539	41,729	44,675	49,625
Queen Anne's	4,371	5,112	0	249	2,455
St. Mary's	7,472	11,876	7,015	1,273	815
Somerset	3,811	2,752	2,222	1,771	14,720
Talbot	634	0	308	0	0
Washington	8,494	7,467	8,404	4,847	2,592
Wicomico	13,327	10,991	7,440	10,373	11,847
Worcester	4,882	0	72	0	0
MD School for the Blind	6,063	14,733	8,616	6,000	9,376
Statewide	500	660	175	300	500
Total	\$347,277	\$318,778	\$338,190	\$364,992	\$387,399

## Timing of *Capital Improvement Program* Allocation

- The Interagency Committee on School Construction (IAC) must recommend an initial allocation of 75% of the Governor's preliminary allocation before December 31
- Since 2008, IAC is required to recommend by March 1 90% of the allocation submitted by the Governor in the capital budget
- In May, the Board of Public Works allocates remaining school construction funds based on IAC recommendations

	75% IAC/BPW	90%	100%
Local Education Agency	Approved	Recommendation	Authorization
Allegany	\$7,700	\$9,900	\$12,84
Anne Arundel	21,278	23,778	25,984
Baltimore City	21,679	22,884	23,320
Baltimore	26,569	30,569	30,39 <sup>-</sup>
Calvert	8,000	10,500	14,564
Caroline	1,646	1,646	1,640
Carroll	2,384	2,884	3,03
Cecil	5,014	5,917	6,27
Charles	7,007	8,507	10,50 <sup>-</sup>
Dorchester	4,700	7,200	10,79 <sup>-</sup>
Frederick	14,750	17,209	19,150
Garrett	1,352	1,377	1,49
Harford	7,000	8,000	13,47
Howard	14,894	14,894	10,70
Kent	0	0	
Montgomery	26,780	33,321	35,21
Prince George's	20,783	21,783	18,77
Queen Anne's	2,403	2,455	2,45
St. Mary's	815	815	40
Somerset	0	7,000	14,72
Talbot	0	0	
Washington	1,746	2,446	2,51
Wicomico	7,500	9,719	11,84
Worcester	0	0	
Maryland School for the Blind	6,000	9,196	9,37
Statewide	0	0	500
Total	\$210,000	\$252,000	\$280,00

#### Fiscal 2018 Capital Improvement Program Funding

BPW: Board of Public Works

IAC: Interagency Committee on School Construction

Note: Does not include contingency or Enrollment Growth and Relocatable Classroom funds.

Source: Public School Construction Program; Interagency Committee on School Construction

# Enrollment Growth and Relocatable Classroom Funds

- Enrollment Growth and Relocatable Classroom is a capital grant program that provides supplemental funds to local education agencies (LEA)
- To qualify, LEAs must have enrollment growth that has exceeded 150% of the State average over the past five years, or average at least 300 relocatable classrooms over the last five years
- The program was established by Chapter 355 of 2015 at \$20 million in mandated annual funding. Chapters 365 and 366 of 2016 increased the mandate to \$40 million annually
- An additional \$22.5 million was provided for fiscal 2018

#### Enrollment Growth and Relocatable Classroom Funds Fiscal 2016-2018

Local Education Agency	<u>2016</u>	<u>2017</u>	<u>2018</u>
Anne Arundel	\$3,019,000	\$6,038,000	\$9,480,000
Baltimore	4,137,000	8,275,000	12,342,000
Dorchester	179,000	357,000	0
Howard	2,050,000	4,100,000	6,670,000
Montgomery	5,864,000	11,728,000	21,835,000
Prince George's	4,751,000	9,502,000	12,173,000
Total	\$20,000,000	\$40,000,000	\$62,500,000

Note: This exhibit shows years in which funds where allocated.

Source: Public School Construction Program; Department of Legislative Services

# Recycled Funds and the Contingency Account

- Authorized funds that are unspent by an LEA are allocated to that LEA's contingency balance
- These funds may be used for projects eligible in the current or following year CIP. Each LEA is notified of this amount twice per year and must submit a request for a valid use of reserved funds
- Funds that are not spent by that LEA within two years are transferred to the Statewide Account where they may be allocated by IAC to a different LEA

## Fiscal 2018 Recycled Fund Authorization (\$ in Thousands)

Local Education Agency	Total Allocation	Recycled Funds Authorized	% Recycled of Total Allocation
Allegany	\$12,873	\$28	0.2%
Anne Arundel	36,829	1,365	3.7%
Baltimore City	37,303	13,983	37.5%
Baltimore	45,186	2,448	5.4%
Calvert	14,575	11	0.1%
Caroline	1,646	0	0.0%
Carroll	3,853	815	21.2%
Cecil	6,730	453	6.7%
Charles	10,516	9	0.1%
Dorchester	10,975	178	1.6%
Frederick	19,564	408	2.1%
Garrett	1,567	77	4.9%
Harford	13,592	117	0.9%
Howard	21,066	3,695	17.5%
Kent	0	0	n/a
Montgomery	59,194	2,146	3.6%
Prince George's	49,625	18,677	37.6%
Queen Anne's	2,455	0	0.0%
St. Mary's	815	412	50.6%
Somerset	14,720	0	0.0%
Talbot	0	0	n/a
Washington	2,592	78	3.0%
Wicomico	11,847	0	0.0%
Worcester	0	0	n/a
Maryland School for the Blind	9,376	0	0.0%
Statewide	500	0	0.0%
Total	\$387,400	\$44,900	11.6%

Source: Public School Construction Program; Interagency Committee on School Construction

#### Contingency Fund Balance by Local Education Agency (\$ in Thousands)

	Contingency Fund Balance as of <u>March 31, 2017</u>	Allocation for CIP (FY 2018)	Reserves for Specific <u>Programs<sup>1</sup></u>	Increases/ Decreases <u>(April-June)</u>	Contigency Fund Balance as of June 30, 2017
Allegany	\$161	-\$28	-\$133	\$0	\$0
Anne Arundel	1,385	-1,365	-20	268	268
Baltimore	3,045	-2,203	-620	14	237
Baltimore City	13,410	-10,220	-3,056	31,120	31,255
Calvert	35	-11	-24	0	0
Caroline	0	0	0	0	0
Carroll	1,553	-815	0	44	782
Cecil	474	-453	-21	8	8
Charles	16	-9	-7	0	0
Dorchester	327	-178	-149	0	0
Frederick	520	-408	0	248	360
Garrett	77	-77	0	0	0
Harford	117	-117	0	0	0
Howard	3,803	-3,695	-108	41	41
Kent	133	0	0	-118 <sup>2</sup>	14
Montgomery	3,009	-2,146	-330	58	591
Prince George's	18,717	-18,677	-269	1,215	986
Queen Anne's	70	0	-70	2	2
St. Mary's	1,004	-412	-592	0	0
Somerset	138	0	-138	31	31
Talbot	313	0	-5	0	308
Washington	78	-78	0	18	18
Wicomico	0	0	0	0	0
Worcester	126	0	-126	0	0
Maryland School for the Blind	0	0	0	140	140
Total	\$48,511	-\$40,892	-\$5,668	\$33,090	\$35,042

<sup>1</sup>Includes Supplemental Appropriation, Energy Efficiency Intiative, Air Conditioning Initiative, and Enrollment Growth and Relocatable Classrooms.

<sup>2</sup>This \$118,000 from Kent County expired and was transferred to the Statewide Contingency Account.

CIP: Capital Improvement Program

LEA: local education agency

Note: Does not reflect funds allocated before March 31, 2017, including \$3.8 million for Baltimore City.

Source: Public School Construction Program

### **Fiscal 2018 Request Funded**

(\$ in Thousands)

Local Education Agency	Total Allocation	LEA Request	A/B Request	% A/B Request Funded
Allegany	\$12,873	\$12,873	\$12,873	100.0%
Anne Arundel	36,829	71,070	69,879	52.7%
Baltimore City	37,303	75,232	75,232	49.6%
Baltimore	45,186	120,730	104,010	43.4%
Calvert	14,575	14,575	14,575	100.0%
Caroline	1,646	1,646	1,646	100.0%
Carroll	3,853	3,853	3,853	100.0%
Cecil	6,730	6,733	6,733	100.0%
Charles	10,516	16,995	16,995	61.9%
Dorchester	10,975	10,975	10,975	100.0%
Frederick	19,564	38,714	38,714	50.5%
Garrett	1,567	1,567	1,567	100.0%
Harford	13,592	19,200	19,200	70.8%
Howard	21,066	39,083	21,066	100.0%
Kent	0	0	0	n/a
Montgomery	59,194	119,094	116,762	50.7%
Prince George's	49,625	91,479	69,799	71.1%
Queen Anne's	2,455	2,455	2,455	100.0%
St. Mary's	815	815	815	100.0%
Somerset	14,720	14,720	14,720	100.0%
Talbot	0	0	0	n/a
Washington	2,592	2,592	2,592	100.0%
Wicomico	11,847	17,731	17,731	66.8%
Worcester	0	0	0	n/a
Maryland School for the Blind	9,376	11,726	11,726	80.0%
Statewide	500	n/a	n/a	n/a
Total	\$387,400	\$693,858	\$633,919	61.1%

LEA: local education agency

Note: A/B projects are those that are eligible to receive funding.

Source: Public School Construction Program; Interagency Committee on School Construction

# **Qualified Zone Academy Bonds**

- Qualified Zone Academy Bonds (QZAB) were first authorized by the federal government in 1997 and have been reauthorized multiple times since then. Each state receives an allocation specified in the federal authorization
- QZAB holders receive federal tax credits in lieu of interest, so State debt service only needs to cover the principal
- QZAB funds may be used only in schools located in a federal Enterprise or Empowerment Zone or in schools in which at least 35% of the student population qualifies for free or reduced-price meals
- School systems must have a 10% private-sector match and funds issued must be encumbered within six months and spent within three years of issuance

# QZABs (cont.)

- Federal guidelines authorize the use of QZABs for multiple purposes, but not for new construction. Maryland allows QZABs to be used only for renovation, repair, and capital improvements to eligible buildings
- QZAB proceeds are split between competitive awards by IAC to local school systems and targeted awards by MSDE under the Breakthrough Center program
- Charter schools are eligible for QZAB funds

### Qualified Zone Academy Bond Proceeds Calendar 2001-2017

Year of Sale	Proceeds
2001	\$18,097,984
2004	9,043,000
2006	4,378,000
2007	4,986,000
2008	5,563,000
2009	5,563,000
2010	4,543,000
2011	15,731,348
2012	15,166,643
2013	4,546,100
2014	4,622,100
2015	4,621,000
2016	4,680,000
2017*	4,823,000
Total	\$106,364,175

\*2017 sale was authorized by Chapter 32 of 2017, but the sale has not yet occurred.

# **Aging Schools Program**

- The Aging Schools program began as a five-year program in 1997; it was extended for two years and then made permanent by the Public School Facilities Act of 2004
- Allocations to local school systems are formula-based using their relative share of school building square footage constructed before 1970 (the original program was based on pre-1960 square footage)
- The program began as a PAYGO program, but is now funded almost exclusively with general obligation (GO) bonds
- The Aging Schools program is funded at \$6.1 million in GO bond funds for fiscal 2018, but the General Assembly has provided additional funds in some years

#### Aging School Program Funding Fiscal 2006-2018

Fiscal Year	General Fund	GO Bonds	<u>QZAB</u>	<u>Total</u>
2006*	\$10,461,000	\$1,600,000		\$12,061,000
2007*	15,148,000			15,148,000
2008*	7,008,985		\$5,500,000	12,508,985
2009	11,108,986			11,108,986
2010		6,108,990		6,108,990
2011		5,108,990	1,000,000	6,108,990
2012		8,609,000		8,609,000
2013		31,109,000		31,109,000
2014		8,109,000		8,109,000
2015		6,108,990		6,108,990
2016		6,108,990		6,108,990
2017**	0	0	0	0
2018		6,108,990		6,108,990
Total	\$43,726,971	\$78,971,950	\$6,500,000	\$129,198,921

GO: general obligation

QZAB: Qualified Zone Academy Bonds

\*All three years include "hold harmless" allocations to five local school systems affected by the reformulation of the Aging Schools allocation during the 2004 session.

\*\*For fiscal 2017, the General Assembly restricted \$6.1 million in general funds for Aging Schools, but the Governor elected not to spend the funds.

Source: Public School Construction Program; Department of Legislative Services

#### State Funding for School Construction with Enrollment Fiscal 2006-2018 (\$ in Thousands)

County	FY 2006-2018	% of State Funding	% of Student Enrollment (FY 2018)	Enrollment Growth FY 2006-2016
Allogany	\$91,675	2.1%	1.0%	-12.2%
Allegany Anne Arundel	404,264	9.5%	9.2%	10.0%
Baltimore City	404,204	9.5%	9.2%	-10.5%
Baltimore	516,667	12.1%	9.0 <i>%</i> 12.7%	-10.5%
Calvert	91,974	2.2%	1.8%	-8.2%
Caroline	41,290	1.0%	0.6%	-0.2 %
Carroll	101,405	2.4%	2.9%	-11.9%
Cecil	64,726	1.5%	1.8%	-5.3%
Charles	132,144	3.1%	3.0%	2.2%
Dorchester	53,109	1.2%	0.5%	1.6%
Frederick	227,274	5.3%	4.7%	4.7%
Garrett	15,073	0.4%	0.4%	-20.3%
Harford	171,710	4.0%	4.3%	-5.7%
Howard	297,646	7.0%	6.4%	15.5%
Kent	8,956	0.2%	0.2%	-19.8%
Montgomery	553,980	13.0%	18.1%	15.0%
Prince George's	514,687	12.0%	14.6%	-3.5%
Queen Anne's	46,680	1.1%	0.9%	3.3%
St. Mary's	71,443	1.7%	2.0%	9.6%
Somerset	72,411	1.7%	0.3%	0.5%
Talbot	8,757	0.2%	0.5%	1.0%
Washington	94,674	2.2%	2.6%	9.3%
Wicomico	123,174	2.9%	1.7%	5.5%
Worcester	28,497	0.7%	0.7%	-1.1%
MD School for the Blind	47,588	1.1%	n/a	n/a
Other	8,835	0.2%	n/a	n/a
Total	\$4,273,842	100.0%	100.0%	2.8%

#### State Funding for School Construction with Facility Condition Fiscal 2006-2018 (\$ in Thousands)

County	2006-2018	% of State Funding	2006 Average Age of Schools (years)	2016 Average Age of Schools (years)	% of 2004 Cost of Improvement
Allegany	\$91,675	2.1%	27	33	1.9%
Anne Arundel	404,264	9.5%	28	30	8.7%
Baltimore City	485,204	11.4%	36	41	14.8%
Baltimore	516,667	12.1%	29	31	10.6%
Calvert	91,974	2.2%	19	22	2.7%
Caroline	41,290	1.0%	23	24	0.1%
Carroll	101,405	2.4%	23	26	3.5%
Cecil	64,726	1.5%	25	26	1.2%
Charles	132,144	3.1%	22	25	4.6%
Dorchester	53,109	1.2%	27	28	0.9%
Frederick	227,274	5.3%	21	26	5.3%
Garrett	15,073	0.4%	24	28	0.5%
Harford	171,710	4.0%	26	28	5.3%
Howard	297,646	7.0%	18	16	4.4%
Kent	8,956	0.2%	34	39	0.0%
Montgomery	553,980	13.0%	20	22	7.2%
Prince George's	514,687	12.0%	30	35	20.2%
Queen Anne's	46,680	1.1%	20	17	0.3%
St. Mary's	71,443	1.7%	28	28	1.4%
Somerset	72,411	1.7%	14	21	0.2%
Talbot	8,757	0.2%	14	16	0.5%
Washington	94,674	2.2%	29	31	2.4%
Wicomico	123,174	2.9%	24	25	1.8%
Worcester	28,497	0.7%	22	26	1.4%
MD School for the Blind	47,588	1.1%	n/a	n/a	n/a
Other	8,835	0.2%	n/a	n/a	n/a
Total	\$4,273,842	100.0%	26	29	100.0%

#### Local Funding for School Construction Fiscal 2006-2014

	Outstanding School Construction Debt As of June 30, 2014	Total School Construction PAYGO <u>FY 2006-2014</u>
Allegany	\$8,369,943	\$9,589,981
Anne Arundel	525,537,775	123,357,308
Baltimore City	176,329,704	40,900,799
Baltimore	428,423,000	137,505,476
Calvert	46,890,405	12,039,428
Caroline	13,454,059	3,022,000
Carroll	106,885,269	144,064,518
Cecil	73,914,418	8,083,386
Charles	68,350,288	10,150,258
Dorchester	20,312,300	1,797,414
Frederick	212,782,321	35,753,548
Garrett	0	1,316,103
Harford	273,915,434	69,614,505
Howard	457,807,033	66,965,235
Kent	4,500,721	179,725
Montgomery	1,044,496,665	92,719,000
Prince George's	522,702,914	53,919,000
Queen Anne's	67,651,486	11,003,373
St. Mary's	46,083,010	63,660,735
Somerset	10,294,923	12,870,485
Talbot	27,730,277	2,064,761
Washington	48,846,221	33,269,273
Wicomico	87,159,459	8,083,098
Worcester	95,200,000	7,536,796
Total/Statewide	\$4,367,637,625	\$949,466,205

PAYGO: pay-as-you-go



### Interagency Committee on School Construction Process for Capital Improvement Program

21<sup>ST</sup> CENTURY SCHOOL FACILITIES COMMISSION July 17, 2017



# MARYLAND.GOV Capital Funding and the Capital Need

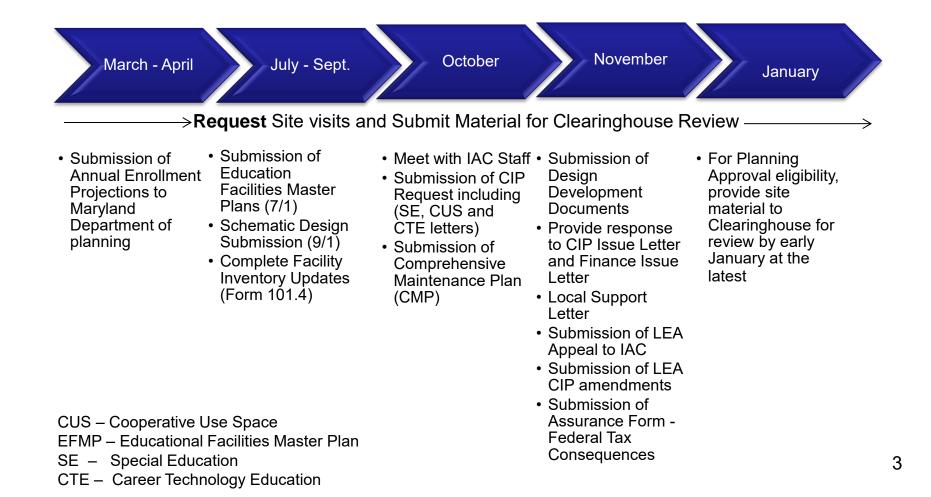
- Since FY 2006, the State of Maryland has allocated an average of \$323 million each fiscal year to public school construction through the capital improvement program.
- The continuity of Maryland's school funding over many years has allowed local boards of education to develop very comprehensive, multi-year capital improvement plans. The effects of this approach are visible in new and renovated facilities throughout the state.
- > The available funds by source are shown in the chart below.

						% CIP	% CIP	% CIP Allocation from
				Contingency		Allocation	Allocation	Contingency
FY	Bond	EGRC	Paygo	Reserves	Allocations	from Bonds	from Paygo	Reserves
FY 2006	234,400		2,400	15,000	251,800	93.09%	0.95%	5.96%
FY 2007	300,669		2,400	19,603	322,672	93.18%	0.74%	6.08%
FY 2008	385,800		2,400	13,628	401,828	96.01%	0.60%	3.39%
FY 2009	327,400			19,582	346,982	94.36%	0.00%	5.64%
FY 2010	260,000			6,653	266,653	97.50%	0.00%	2.50%
FY 2011	250,000			13,724	263,724	94.80%	0.00%	5.20%
FY 2012	240,344			23,739	264,083	91.01%	0.00%	8.99%
FY 2013	326,393			22,775	349,168	93.48%	0.00%	6.52%
FY 2014	300,000			21,876	321,876	93.20%	0.00%	6.80%
FY 2015	275,000			50,255	325,255	84.55%	0.00%	15.45%
FY 2016	280,000	20,000		38,189	338,189	88.71%	0.00%	11.29%
FY 2017	280,000	40,000		44,993	364,993	87.67%	0.00%	12.33%
FY 2018	280,000	63,866		43,534	387,400	88.76%	0.00%	11.24%
Totals	3,740,006	123,866	7,200	333,551	4,204,623	91.90%	0.17%	7.93%

EGRC – Capital Grant Program for Local School Systems with Significant Enrollment Growth or Relocatable Classrooms. Six LEAs were eligible for these funds in FY 16 and FY 17. Five LEAS were eligible in FY 2018 and FY 2019.



### Local Education Agency Annual CIP Process





### **IAC Internal Annual CIP Process**

JULY	October	No	vember	Decem	ber	January
<ul> <li>Review the Education Facilities Master Plans (7/1)</li> <li>Distribute CIP Instructions</li> </ul>	<ul> <li>Review CIP Request (SE, CUS and CTE letters)</li> <li>Meet with LEA Staff</li> <li>Review of Comprehensive Maintenance Plan</li> </ul>	<ul> <li>Governor a preliminary budget fur</li> <li>1st round a IAC/PSCP recommendation IAC</li> <li>LEAs are a initial recommendation recommendation IAC</li> <li>Amendmendation Amendmendation IAC</li> </ul>	y capital iding of Staff idations to notified of idations nts to CIP	<ul> <li>IAC holds he on CIP reque</li> <li>LEAS are not of IAC recommenda to the BPW</li> <li>IAC recommenda are submitted the BPW for approval</li> </ul>	sts tified tions tions	•BPW acts on the IAC 75% CIP recommendations •LEAs may present testimony in support of the CIP requests
Marc	h	April		Мау		June
recommendations for to the BPW the capital budget and the total app distributes notification for public so		mendations based on propriation chool n, as passed ure and	CIP	s on the final e notified of proval		CP publishes the al CIP



## **General Principles for CIP Project Approval**

The annual Capital Improvement Program (CIP) submission from LEAs consists of three types of requests: Planning, Funding or Future. Each request provides a detailed description, justification and cost estimate.

The IAC Staff evaluates the current budget year Planning (Form 102.1) and Funding (Form 102.2) project requests:

- ✓ Is LEA Priority order in alignment with the EFMP?
- Has the requested funding project progressed through the design phase and is construction funding appropriate this year?
- ✓ Are the project budget and requests for State funds within State parameters?
- ✓ Is there a commitment of local funds? (Local match and ineligible items)
- Do enrollment projections and trends for the LEA support the project? At what level?
- ✓ Is the description of work complete, is the age of facility or components eligible, is the cost estimate appropriate?
- ✓ Are State policies and requirements adhered to: MBE, Smart Growth, Emergency Sheltering, Prevailing Wage, etc.?



### **Evaluation of Eligibility Status**

Projects are evaluated and assigned a project status code of "A," "B," "C," or "D" based upon an evaluation of project merit and a number of technical factors specific to the project type, as follows:

"A" - Approved for planning or construction funding. All PSCP and LEA staff questions, concerns, and State requirements, or comments are currently resolved and the project is approved.

"B" - Deferred but eligible for planning or construction funding. All PSCP and LEA staff questions, problems, or comments are resolved; the project is eligible for funding but is deferred due to fiscal constraints only.



### Evaluation of Eligibility Status - cont'd

**"C"** - Deferred based on issues yet to be resolved. The project as currently proposed or as it currently stands in the planning process is not eligible for approval until outstanding technical questions or concerns have been resolved. Problem areas differ for different types of projects, and may include but are not necessarily limited to: site approval, capacity/enrollment, scope, estimated cost, availability of local funds, alternative solutions available, master plan inconsistency, other agency approvals, and progress of educational specifications or design documents.

**"D"** - Denied: Ineligible project. The Project does not meet PSCP funding guidelines and is therefore ineligible for State approval of planning or funding. Typical causes for denial include but are not limited to:

- 1) Systemic Renovation project has a total construction value less than the required minimum of \$200,000.
- 2)Project type does not correspond to a CIP category.
- 3) The project may be eligible through another State funding program.
- 4) School was renovated or system was installed within 15 years.



## CALCULATION OF STATE FUNDING PARTICIPATION

#### Major Projects: Renovation, Replacement, New, Addition

- Tentative State participation is established at approval of planning
- Maximum State participation is established at approval of funding
- For Major projects, the following is taken into account:
  - Student enrollment projections to the 7<sup>th</sup> year (subject and adjacent schools)
  - State cost factor (\$ / s.f., adjusted annually per school bids for new construction; same \$ square foot LEAs, industry input, and DBM and DGS cost figures; one figure applicable statewide; 19% sitework and 2.5% contingency percentages are added)
  - Age of existing square footage (for renovations)
  - Deductions for previously approved State work (renovations only)
  - State-local cost share percentage
  - Add-ons for cooperative use space (up to 3,000 s.f.)

#### Systemic Renovations and Smaller Renovation & Addition Projects:

State-local cost share is applied to estimated or actual cost

#### Adjustments to Allocations:

- After project bids
- Final adjustment at close out
- State-Local Cost Share Percentage:
  - Adjusted every three years

AL OF FUNDING	FY:	2018	Date Submitted 10/5/16	
	PRIORITY	1	Revised Date	
	ADDRESS	Warfield Lane		
ADDITION RE			LIMITED RENOVATION	
PROTOTYPE DESIGN X	COST SHARE %	STATE 55%	LOCAL 45%	
ELECTRICAL UPGRADE/R	REPLACEMENT X			
001 GRADES K-5	SRC	915	PSC NO 40.999	
	Requ	uest For Current FY:	2,910,000	
	Total Prior App	proved State Funds:	\$12,000,000	
Date IAC Approved 8/	15/13 In PFA	X Water	X Sewer X	
New 96,680			Demolition	
New		Renovation		
FY 2018 Proposed Er	nrollment 915			
New 96,680	Addition	Renovation	Demolition	
New	Addition	Renovation		
Proposed Er	prollment 915			
New 117,222	Addition	Renovation	Demolition	
New	Addition	Renovation		
posed Enrollment is the number of students that he 7 <sup>th</sup> year when the n of the subject school is ojections of the adjacent l is compared with the ated Capacity (SRC) of ad the adjacent schools.	onal seats The received East. The so LEA al specification the stude per	ntly completed construction Scope and Pro- te square footagents the school board policy of	omprehensive zoning incr posed Enrollment is ge and number of is designed to house or other factors not	
	ADDITION RE PROTOTYPE DESIGNX ELECTRICAL UPGRADE/F 001 GRADES K-5 Date IAC Approved8/ FY 2017 Er New 96,680 New FY 2018 Proposed Er New Proposed Er Proposed E	PRIORITY ADDRESS ADDITION REPLACEMENT RI RENOVATIONS STATE-OWNED RELOCAT. PROTOTYPE DESIGN _X COST SHARE % ELECTRICAL UPGRADE/REPLACEMENT _X SRC 001 GRADES K-5 SRC Requ Total Prior App Total Prior App Date IAC Approved 8/15/13 In PFA Date IAC Approved 8/15/13 In PFA Addition 915 Addition 915 Addition 915 Addition 915 Addition 915 Addition 915 New 117,222 Addition Addition 915 New Addition 915 New Addition 915 Addition 915 Addition 915 Addition 915 Addition 915 Addition 915 Addition	PRIORITY       1         ADDITION       REPLACEMENT       RENOVATION         RENOVATIONS       STATE-OWNED RELOCATABLES       STATE         PROTOTYPE DESIGN       X       COST SHARE %       STATE         01       GRADES K-5       SRC       915         Request For Current FY:         Total Prior Approved State Funds:         Date IAC Approved       8/15/13       In PFA_X       Water         FY         2017       Enrollment       915         New       96,680       Addition       Renovation         New       96,680       Addition       Renovation         New       96,680       Addition       Renovation         New       96,680       Addition       Renovation         New       117,222       Proposed Enrollment       915         New       117,222       Addition       Renovation         New       16	PRIORITY       1       Revised Date         ADDRESS       Warfield Lane         ADDITION       REPLACEMENT       RENOVATION         STATE-OWNED RELOCATABLES       DIMITED RENOVATION         PROTOTYPE DESIGN       X       COST SHARE %         OI       GRADES K-5       SRC       915         PROTOTYPE DESIGN       X       COST SHARE %       STATE         001       GRADES K-5       SRC       915       PSC NO 40.999         Total Prior Approved State Funds:       2,910,000         Total Prior Approved State Funds:       \$12,000,000       \$12,000,000         Date IAC Approved       8/15/13       In PFA_X       Water_X       Sewer_X         FY       2017       Enrollment       915       Renovation       Demolition         New       96,680       Addition       Renovation       Demolition       Addition         New       96,680       Addition       Renovation       Demolition       Enrollment         New       96,680       Addition       Renovation       Demolition       Enrollment         New       96,680       Addition       Renovation       Demolition       Enrollment         New       96,680       Addition<

4. ENROLLMENT PROJECTIONS (Requested and	Year→	2016	2017	2018	2019	2020	2021	2022	2023	Difference
Adjacent Schools)	SRC	Current Enrollment	FTE	FTE	FTE	FTE	FTE	FTE	FTE	SRC-FTE
Requested School:										
Starbridge E.	819	790	815	817	816	833	840	854	866	-4
Star Lane E.	709	754	854	989	1,121	1,224	1,354	1,441	1,531	-82
Star Spring E.	820	668	688	733	801	844	886	915	918	-98
Star Run E.	840	708	773	831	879	884	903	911	905	-6
			0.400	3,370	3,617	3,785	3,983	4,121	4,220	-1,03
TOTAL: 5. TRANSPORTATION MODAL 6. EMERGENCY ELECTRICA Entering an X in the Electrical	AL POWER: Upgrade/replac	formation purposes	ates that this pro	oject involves r			Pro for l	ject is jus EA scope	stified	7
5. TRANSPORTATION MODAL	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimat	ement field above indic explain the status of the Total ted Project	only):	oject involves ro ance process. Non-PSC	eplacement of t		Pro for Stat	ject is jus EA scop entative mum State	stified	
<ul> <li>5. TRANSPORTATION MODAL</li> <li>6. EMERGENCY ELECTRICA Entering an X in the Electrical system or upgrade to the electrical</li> <li>7. BUDGET:</li> </ul>	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimal	formation purposes ement field above indic explain the status of the Total ted Project udget	only): ates that this pro Shelter Complia	oject involves ro ance process. Non-PSC Funds	eplacement of t		Pro for Stat	ject is jus EA scope entative mum State llocation	stified	]/
<ul> <li>5. TRANSPORTATION MODAL</li> <li>6. EMERGENCY ELECTRIC/ Entering an X in the Electrical system or upgrade to the elect</li> <li>7. BUDGET:</li> <li>Construction</li> </ul>	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimat	formation purposes ement field above indic explain the status of the Total ted Project udget 37,667,000	only): ates that this pro Shelter Complia	oject involves m ance process. Non-PSC Funds 22,14	eplacement of t P 10,000		Pro for Stat	ject is just EA scope entative mum State llocation 15,527,000	stified	
5. TRANSPORTATION MODAL 6. EMERGENCY ELECTRIC Entering an X in the Electrical system or upgrade to the elect 7. BUDGET: Construction Site Development	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimat \$ \$	ement field above indic explain the status of the Total ted Project udget 37,667,000 7,156,730	only): ates that this pro Shelter Complia	oject involves m ance process. Non-PSC Funds 22,14 4,20	eplacement of t P 40,000 06,730		Pro for Stat	iect is just EA scope entative mum State llocation 15,527,000 2,950,000	stified	]/
5. TRANSPORTATION MODAL 6. EMERGENCY ELECTRICA Entering an X in the Electrical system or upgrade to the electrical system or upgrade to the electrical to the electrical Site Development Contingency 2.5%	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimat	formation purposes ement field above indic explain the status of the Total ted Project udget 37,667,000	only): ates that this pro Shelter Complia	oject involves m ance process. Non-PSC Funds 22,14 4,20	eplacement of t P 10,000		Pro for Stat	ject is just EA scope entative mum State llocation 15,527,000	stified	]/
5. TRANSPORTATION MODAL 6. EMERGENCY ELECTRIC Entering an X in the Electrical system or upgrade to the elect 7. BUDGET: Construction Site Development	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimat \$ \$	ement field above indic explain the status of the Total ted Project udget 37,667,000 7,156,730	only): ates that this pro Shelter Complia	oject involves m ance process. Non-PSC Funds 22,14 4,20 1,20	eplacement of t P 40,000 06,730		Pro for Stat	iect is just EA scope entative mum State llocation 15,527,000 2,950,000	stified	]/
5. TRANSPORTATION MODAL 6. EMERGENCY ELECTRIC/ Entering an X in the Electrical system or upgrade to the electrical system or upgrade to the electrical system or upgrade to the electrical site Development Construction Site Development Contingency 2.5% High Performance Costs	- SPLIT (for int AL POWER: Upgrade/replac ctrical capacity. E Estimal BI \$ \$ \$ \$	ement field above indic explain the status of the Total ted Project udget 37,667,000 7,156,730 1,666,000	only): ates that this pro Shelter Complia 	oject involves m ance process. Non-PSC Funds 22,14 4,20 1,20 85	eplacement of t P 40,000 06,730 04,000		Pro for Stat	iect is just EA score entative mum State llocation 15,527,000 2,950,000 462,000	stified	

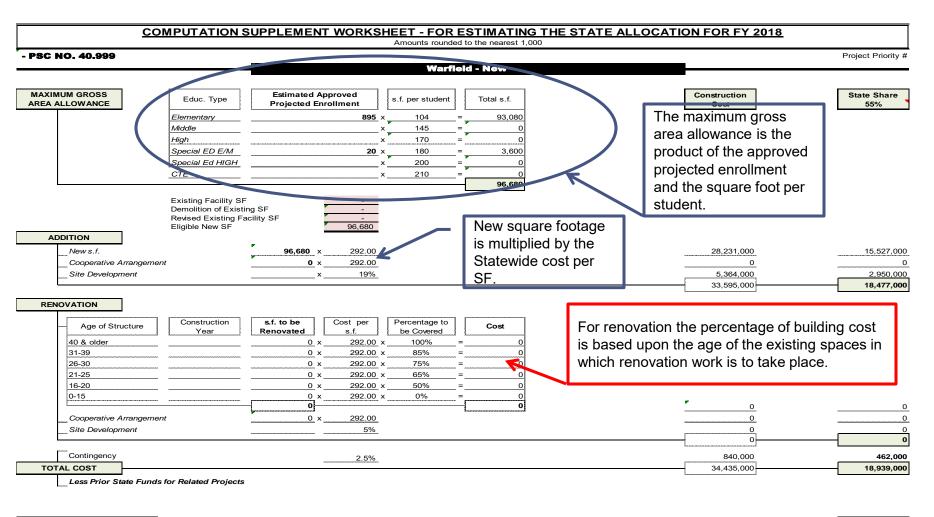


### Square Foot Per Student Allowance for an Elementary School

• The maximum gross area allowance is the product of the approved student enrollment and the maximum gross area allowance per student.

Elementary Schools - Prekindergarten through grade 6, or as defined by LEA

General Education	<b>Population</b>	<u>GSF</u>
	Up to 350	131
	351 to 399	47,080
	400 to 500	118
	501 to 549	59,290
	550 to 720	108
	721 to 749	77,900
	750 and up	104



MAX. STATE FUND	NG		18,939,000
Less CIP Alle	pocations for the Project	1/16 - FY '17	(2,050,000)
•		5/16 - FY '17	(6,805,000)
		5/16 - FY '17	(334,000)
		5/16 - FY '17	(2,811,000)
		1/17 - FY '18	(2,908,167)
BALANCE			4,030,833
DALANUL	I		4,030,033
	Additional Notes:	Date Planning Approved:	5/15 - FY '16
	The "Net State Funding" on this worksheet is an estimate of the maximum State allocation for this project, but may be reduced based on the costs of the approved contract(s), ineligible items, and change orders.	Date Revised:	5/2/17
	but may be reduced based on the coast of the approved contract(a), mengible items, and change orders.	Date of State Approval:	5/2/17



## Factors Considered for Distribution of Annual Appropriation

- Governor's anticipated and final appropriation
- LEA priority
- State priorities
- Project eligibility
- LEA backlog or State commitment to previously approved projects
- LEA capacity to move projects forward
- Large episodic needs in small jurisdictions
- Dependency on State funding is essential to proceed
- Identified future year requests
- Student enrollments and trends
- Maintenance inspection results
- Educational impact
- Appropriate distribution by LEA, reasonably scaled to number of school facilities, students and projected enrollments



### Process for a State Funded Project

- MBE Procurement Review Group (PRG) Goal Setting Analysis
- Construction document submission to DGS
- Solicitation of Bid Procurement Review
- Submission of IAC/PSCP Form 303.3 Approval of Construction Contract Award
- IAC Approval of Contract Award
- Submission of IAC/PSCP Form 303.4 Owner Contractor Agreement
- Submission of Request for Payment
- Submission of IAC/PSCP Form 305.1 Change Orders
- Submission of IAC/PSCP Form 306.6 Closeout Cost Summary
- Audits

Public School Construction Program Computation Worksheet of Contract Award								
Date Prepared:	Augus	st 30, 2016			lf an LEA b	uilds la	rgerthan	
Project Type:	C - Ne	€W			the maxim		•	
Scope of Work:	Contra	act #1 (11	Contracts)		allowance	the Sta	ite	
IAC Approval Date(s):	09/15	/16			developsa	•	ntage for	
CIP Project Allocation eligibility.								
Maximum Gross Area Al	llowanc	es	96,680					
Gross Square Feet			116,944	Eligible Sq. Ft. %	0.8268			
Net State Allocation		Net State Allo	ocation is the			\$	18,290,0	000
Available Project Alloca	tions:	amount appr	oved in CIP.	CIP/Fiscal Year 2	2016 EGRC		2,050,0	
-		Incremental		CIP/Fiscal Year	2017	7,139,000		
		amounts refle	•	CIP/Fiscal Year 2	2017 EGRC		2,811,0	000
		State fund ov fiscal years ar	•	CIP/Fiscal Year	2018		4,000,0	000
Current Approved Alloca	ation	, caroa				\$	16,000,0	000
Allocation Balance due	in futur	e Fiscal Year				\$	2,290,	000
		Calculation	of State Parti	cipation in Contrac	ts			
						Actu	al Bid Amou	ints
Total Contract(s)						\$	31,734,8	840
Less items Ineligible for St	tate parti	cipation				- \$	(225,0	000)
Less Ineligible Allowances						- \$	(100,0	000)
Adjusted Eligible Total Co	ntract(s)	after deducting	for items inelig	gible for State partici	pation	\$	31,409,8	840
Eligible Sq. Ft. %					,	×	0.82	268
Adjusted Eligible Total (	Contract	:(s)				\$	25,969,6	656
State Cost Share % for LE	A				>	×	0	0.55
State Participation in the Total Contract(s)						\$	14,283,3	311
Calculation of Contingency	/@2.5%	6				×	2	.5%
Contingency eligible for St	ate Parti	cipation <b>within</b>	available Ne	et State Allocation			357,0	083
Total Eligible State Participation in contract(s), plus Contingency for change orders within available Net State Allocation						\$	14,640,3	
				Allocation	Reduction	\$	1,359,6	<u> 606</u>
Amount to be retained for	future co	ntracts <b>within</b>	Net State Allo	peation		\$		
Summary for IAC Approval of State Participation in Contract(s) and State Allocation Reduction								
Local Funds:		17,451,529		Decrease Project	t Budget	\$	1,359,0	606
State Funds: 14,283,311 Increase LEA Contingency						\$	(1,359,	6 <b>06)</b>
Total Contract \$ 31,734,840								
State Project Contingency for Change Orders: \$ <u>357,083</u>								
Amou	nt to be	retained for f	uture contrac	ts within Net State	Allocation	\$		-
Date to MBE Manager:				Date MBE Approved/Initials				



# **End of Presentation**

Reference materials on the following pages

### SIGNIFICANT DATES IN PROPOSED SCHEDULE FOR IAC/PSCP STAFF REVIEW AND PREPARATION OF FY 2019 CIP

- 7/3/2017 Submission of Educational Facilities Master Plan (EFMP) due to PSCP/MDP
- 10/5/2017 Submission of FY 2019 CIP requests due to PSCP
- 10/11 to 10/31/2017 PSCP/MSDE/MDP/DGS staffs meets with individual LEAs as scheduled (approximate)
- 10/13/2017 Comprehensive Maintenance Plan due to PSCP
- 11/1/2017 Governor announces preliminary FY 2019 capital budget, including public school construction funding
- 11/10/2017 PSCP recommends projects to IAC for first round preliminary funding consideration; LEAs are subsequently Notified of Designees' recommendations
- 11/17/2017 IAC Meeting to receive first round recommendations
- 11/28/2017 Last date for the receipt of LEA CIP amendments and local government assurances of support for CIP
- 12/7/2017 IAC hearing on CIP requests; LEAs present an appeal to the IAC; LEAs are subsequently notified of IAC post-hearing actions on LEA requests
- 12/29/2017 IAC recommendations on 75% of preliminary FY 2019 capital budget submitted to Board of Public Works
- 1/24/2018 BPW acts on IAC's 75% CIP recommendations at regularly scheduled meeting
- 2/21/2018 IAC meeting to approve recommendations for 90% of the FY 2019 capital budget to be submitted the Board of Public Works, legislative leaders, and others by March 1
- Mid-April 2018 PSCP recommends projects to IAC approximately 1 week prior to their meeting for recommendations of 100% of FY 2019 capital budget, and LEAs are subsequently notified of IAC's 100% recommendations to BPW
- May 2018 Board of Public Works approves projects in the FY 2019 Capital Improvement Program
- June 2018 PSCP releases final FY 2019 Capital Improvement Program



### Public School Construction Program - RESOURCES

- > **PSCP Website:** <u>www.pscp.state.md.us</u>:
  - FY 2001 FY 2018 Capital Improvement Programs
  - Administrative Procedure Guides
  - Report Repository
  - Facility Inventory Database
  - SharePoint

### Code of Maryland Regulation (COMAR):

- Chapter 23.03.01 Terminology
- Chapter 23.03.02 Administration of the Public School Construction Program
- Chapter 23.03.03 Construction Procurement Methods
- Chapter 23.03.04 Project Delivery Methods
- Chapter 23.03.05 Alternative Financing
- Chapter 23.03.06 Relocatable Classroom Indoor Environmental Quality Standards Authority
- Website: <u>http://www.dsd.state.md.us/COMAR/ComarHome.html</u>



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