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JOHN A. OLSZEWSKI, JR. County Executive

CHARLES R. CONNER III, ESQ. Chief Legislative Officer

> KIMBERLY S. ROUTSON Deputy Legislative Officer

> > JOEL N. BELLER Assistant Legislative Officer

BILL NO.:	SB 1051
TITLE:	Public Safety - Interjurisdictional Policing Grant Program - Establishment
SPONSOR:	Senator Klausmeier
COMMITTEE:	Judicial Proceedings
POSITION:	SUPPORT
DATE:	March 12, 2020

Baltimore County **SUPPORTS** Senate Bill 1051 – Public Safety – Interjurisdictional Policing Grant Program – Establishment. This bill would provide a State-funded matching grant program to support interjurisdictional law enforcement initiatives critical to fighting crime regionally.

Programs such as the Warrant Apprehension Task Force and the Regional Auto-theft Task Force have been indispensable resources that have helped the Baltimore County Police Department to partner with other jurisdictions to combat crime in the Baltimore region. Their success can be attributed to their emphasis on communication across jurisdictional borders and a regional approach to addressing crime.

Unfortunately, these programs have been under-funded. With matching funds from the State, Baltimore County would be in a better fiscal position to devote the necessary resources towards regional crime fighting initiatives. Our approach to law enforcement strategy cannot be tailored within a particular set of borders, it must be the result of interjurisdictional communication and cooperation within the regions where these crimes are being committed.

Accordingly, Baltimore County requests a **FAVORABLE** report on SB 1051. For more information, please contact Chuck Conner, Chief Legislative Officer, at 443-900-6582.

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Position: FAV



Senate Bill 1051

Public Safety - Interjurisdictional Policing Grant Program - Establishment

MACo Position: SUPPORT

To: Judicial Proceedings and Budget & Taxation Committees

Date: March 12, 2020

From: Natasha Mehu

The Maryland Association of Counties (MACo) **SUPPORTS** SB 1051 as it provides counties with valuable public safety resources to fight crime.

Communities that align or straddle county borders are often affected by crime issues that cross those jurisdictional boundaries. It's important that law enforcement in those counties can successfully work together to tackle interjurisdictional crime. Interjurisdictional policing agreements provide a framework for collaboration and a means of leveraging limited resources.

SB 1051 establishes an Interjurisdictional Policing Grant Program administered by the Governor's Office of Crime Control and Prevention. The purpose of the program is to provide grants to counties to defray costs associated with establishing and supporting agreements between two or more counties to collaborate on interjurisdictional law enforcement activities. The bill requires the governor to appropriate \$3.5 million annually in the state budget to fund the program.

Grant awards must be proportionate to the population and geographic size of the counties applying for the grants and the scope of the overall agreement. If the interjurisdictional agreement spans multiple years, the grants may be spread across multiple fiscal years. To ensure there is proper accountability, partnering counties who must jointly apply for the grant must report annually on the use of the funds.

SB 1051 provides needed financial support to counties who are joining forces to fight interjurisdictional crime. Accordingly, MACo urges a **FAVORABLE** report on SB 1051.

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FROM THE GOVERNOR'S OFFICE OF CRIME PREVENTION, YOUTH, AND VICTIM SERVICES

March 12, 2020

Chair William C. Smith Jr. Senate Judicial Proceedings Committee 2 East Miller Senate Office Building Annapolis, Maryland 21401

Re: Senate Bill 1051: Public Safety - Interjurisdictional Policing Grant Program - Establishment

POSITION: Letter of Information

Dear Chair Smith and Members of the Committee,

The Governor's Office of Crime Prevention, Youth, and Victim Services ("Office") is providing this letter of information for Senate Bill 1051: Public Safety - Interjurisdictional Policing Grant Program - Establishment.

Senate Bill 1051 creates an Interjurisdictional Policing Grant Program at the Governor's Office of Crime Prevention Youth and Victim Services. SB 1051 defines Interjurisdictional Policing Agreement as: "an agreement between two or more counties to cooperate on law enforcement activities." The Office will be required to establish guidelines for counties to apply and receive grants from the program.

Counties may apply for a grant from the program to: (1) establish an interjurisdictional policing agreement, (2) support future law enforcement activity in accordance with the agreement, or (3) be reimbursed for law enforcement activity undertaken in accordance with an interjurisdictional policing agreement.

The Office would need additional resources to facilitate and oversee the implementation of the new grant program. The grant program would require a mandate funding of \$3.5 million beginning in FY22, and the Office would be required to post an annual report of the funding on the agency website.

This program is similar to interjurisdictional law enforcement efforts being undertaken by the Governor's Office of Crime Prevention, Youth, and Victim Services. The Office is home to the Maryland Criminal Intelligence Network ("MCIN"). MCIN is a criminal justice strategy, coordinated at the local, state, and federal levels targeting gangs, drug, firearms and human trafficking. MCIN is particularly focused on those criminal networks that are impacting multiple jurisdictions and accomplishes this by sharing information across borders. It is a key element of Maryland's public safety strategy and provides the basis for data-driven decision making both operationally and for policy development.

MCIN's goals are focused on identifying, disrupting, and dismantling criminal networks through collaboration and comprehensive data sharing. The purpose of the MCIN program is to enhance coordination among public safety partner agencies to ensure that tactics, resources, and intelligence are integrated for the purpose of targeting criminal networks and gangs. This integration includes enforcement, prevention, intervention, and reentry strategies.

Thank you for your consideration of this matter.

Sincerely,

V. Glenn Fueston, Jr. Executive Director Governor's Office of Crime Prevention, Youth, and Victim Services

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Position: INFO

Maryland DEPARTMENT OF BUDGET AND MANAGEMENT

DAVID R. BRINKLEY Secretary

> MARC L. NICOLE Deputy Secretary

SENATE BILL 1051 Public Safety – Interjurisdictional Policing Grant Program – Establishment (Klausmeier)

STATEMENT OF INFORMATION

DATE: March 12, 2020

COMMITTEE: Senate Judicial Proceedings Committee and Senate Budget & Taxation Committee

SUMMARY OF BILL: SB 1051 establishes the Interjurisdictional Policing Grant Program to be administered by the Governor's Office of Crime Prevention, Youth, and Victim's Services. The bill mandates an annual appropriation in the amount of \$3.5 million for grants to counties for the purpose of defraying costs associated with establishing and supporting interjurisdictional policing agreements,

EXPLANATION: DBM's focus is not on the underlying policy proposal being advanced by the legislation, but rather on the difficulty in balancing the State budget when the increased use of mandated spending continues unabated.

The FY 2022 General Fund forecast shows spending growth of 6.4%, whereas revenue growth is forecast to be 2.9%. Growth in State spending will outpace otherwise healthy revenue growth not only next year, but also for the foreseeable future. The result is a short and long-term structural gap that will continue to strain State resources until the underlying causes have been resolved.

General Fund Budget Outlook Fiscal 2022 - 2025

	Est. 2022	Est. 2023	Est. 2024	Est. 2025
Cash Balance	-\$833	-\$1,135	-\$1,201	-\$1,298
Structural Balance	-\$701	-\$905	-\$984	-\$1,071

Department of Legislative Services, January 2020 Fiscal Briefing

45 Calvert Street • Annapolis, MD 21401-1907 Tel: 410-260-7041 • Fax: 410-974-2585 • Toll Free: 1-800-705-3493 • TTY Users: Call via Maryland Relay <u>http://dbm.maryland.gov</u>

LARRY HOGAN Governor

BOYD K. RUTHERFORD Lieutenant Governor For FY 22 – FY 25, the cumulative impact of an ongoing imbalance between spending and revenues is a \$3.6 billion structural gap. Our structural budget problem reflects a spending problem; not a revenue problem.

The ever-increasing use of mandates and entitlement spending by the General Assembly is a more recent practice, making the State's structural budget deficit a chronic challenge. According to the Department of Legislative Services (DLS), 70.2% of the FY 2020 General Fund allowance is mandated or entitlement spending.

Until we achieve long-term structural balance, programs cannot rely on a consistent funding level. <u>Constituencies for these proposed programs or enhanced spending bills should be forewarned that passage of this legislation does not guarantee future funding</u>. Whatever specific funding is mandated will likely be repealed or otherwise modified in a subsequent Budget Reconciliation and Financing Act (BRFA) – this action is necessary to ensure a constitutionally required balanced budget in the next fiscal year.

The Administration is cognizant of the downside risks facing our economy and, in the FY 2021 Budget, has set aside \$1.3 billion in reserves. The Rainy Day Fund balance is equal to 6.25% of revenues, \$48 million more than recommended by the Spending Affordability Committee (SAC). Moody's Analytics has recently advised of a slowdown in employment growth in the latter part of FY 2021, which DLS estimates would add \$241 million to the structural budget gap in FY 2021 and \$419 million in FY 2022. Historic increases in funding for both K-12 education, as proposed by the Kirwan Commission, and school construction will further aggravate the budget gap.

The 2019 SAC commentary encourages a cautious fiscal approach -- "Out-year fiscal stress is anticipated despite the expectation that personal income and employment will continue to grow steadily, and entitlement and prison caseloads will hold steady or decline. An imbalance is forecast before accounting for any recommendations from the Commission on Innovation and Excellence in Education."

For additional information, contact Barbara Wilkins at (410) 260-6371 or barbara.wilkins1@maryland.gov