



#### **Via Electronic Delivery**

Luke Clippinger, Chair J. Sandy Bartlett, Vice Chair House Judiciary Committee House Office Building 6 Bladen St. Annapolis, MD 21401 - 1991

**RE:** House Bill 338 - Criminal Procedure - Facial Recognition Technology - Requirements, Procedures, and Prohibitions – Unfavorable

Dear Chairperson Clippinger and Vice Chairperson Bartlett:

On behalf of the NAACP Legal Defense and Educational Fund, Inc. ("LDF"),¹ we submit this written testimony regarding House Bill 338 ("HB 338") and Senate Bill 182 ("SB 182"), Criminal Procedure – Facial Recognition Technology – Requirements, Procedures, and Prohibitions, which aim to establish "requirements, procedures, and prohibitions relating to the use of facial recognition technology by a law enforcement agency." Although facial recognition technology ("FRT") is promoted as a tool to increase efficiency in policing, this technology is ineffective, and exacerbates and replicates racial bias and discrimination by law enforcement² and in the criminal legal system.³ Systemic and implicit bias can taint FRT at every stage of its life cycle—from the data used to train the technology, as well as through the practices of how FRT is commissioned, developed, and deployed.⁴ Therefore, legislators must examine and contend with the use of FRT by law enforcement in the larger context of pre-existing racial bias and discrimination in law enforcement practices and the criminal legal system. For the reasons provided below, LDF submits this testimony in opposition to HB 338 and SB 182.

<sup>&</sup>lt;sup>1</sup> Founded by Thurgood Marshall in 1940, LDF is the nation's oldest civil rights law organization. Since its founding, LDF has relied on the United States Constitution and federal and state civil rights laws to pursue equality and justice for Black Americans and other marginalized communities. LDF's mission has always been transformative: to achieve racial justice, equality, and an inclusive society. As part of that work, LDF has forged longstanding partnerships with impacted communities, organizers, researchers, and attorneys to challenge and reform unlawful and discriminatory policing practices across the country, including law enforcement's use of technology and algorithmic systems in a racially discriminatory manner. These technologies, coupled with their use by law enforcement agencies, directly threaten the lives, liberty, rights, and dignity of Black people and other marginalized communities.

<sup>&</sup>lt;sup>2</sup> Alfred Ng, 'Wholly ineffective and pretty obviously racist': Inside New Orleans' struggle with facial-recognition policing, Politico (Oct. 31, 2023), https://www.politico.com/news/2023/10/31/new-orleans-police-facial-recognition-00121427 ("Records obtained and analyzed by POLITICO show that computer facial recognition in New Orleans has low effectiveness, is rarely associated with arrests and is disproportionately used on Black people . . . . Although it has not led to any false arrests, which have happened in other cities, the story of police facial identification in New Orleans appears to confirm what civil rights advocates have argued for years, as police departments and federal agencies nationwide increasingly adopt high-tech identification techniques: that it amplifies, rather than corrects, the underlying human biases of the authorities that use them.").

<sup>&</sup>lt;sup>3</sup> Khari Johnson, *The Hidden Role of Facial Recognition Tech in Many Arrests*, Wired (Mar. 7, 2022), https://www.wired.com/story/hidden-role-facial-recognition-tech-arrests/.

<sup>&</sup>lt;sup>4</sup> Reva Schwartz et al., *Towards a Standard for Identifying and Managing Bias in Artificial* Intelligence, NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY 10 (Mar. 2022), https://nvlpubs.nist.gov/nistpubs/SpecialPublications/NIST.SP.1270.pdf.



### I. Evidence Shows Facial Recognition Technology is Error-Prone and Its Use by Law Enforcement Results in Discriminatory Policing.

Facial recognition systems are inaccurate, and these errors exacerbate preexisting racial biases in police practices. The technology is error-prone for people with darker skin and for features associated with Black people, Asian people, women, and transgender or nonbinary people.<sup>5</sup> A report by the National Institute of Standards and Technology found that Black and Asian people may be between ten to one hundred times more likely to be misidentified by facial recognition systems than white men, depending on the algorithm used.<sup>6</sup> Additionally, for one-to-many matching,<sup>7</sup> the research team saw higher rates of false positives for Black women.<sup>8</sup> As noted by the team, "differentials in false positives in one-to-many matching are particularly important because the consequences could include false accusations." Finally, even if the technology became accurate across demographic groups, law enforcement's use of FRTs would still worsen the disparate and targeted policing, surveillance, and criminalization of Black and Brown communities because of the systemic racial bias that continues to plague police practices.<sup>10</sup>

<sup>&</sup>lt;sup>5</sup> Tom Simonite, The Best Algorithms Struggle to Recognize Black Faces Equally, WIRED (July 22, 2019), https://www.wired.com/story/best-algorithms-struggle-recognize-black-faces-equally/; Jacob Snow, Amazon's Face Recognition Falsely Matched 28 Members of Congress with Mugshots, ACLU (July 26, 2018), https://www.aclu.org/news/privacy-technology/amazons-face-recognition-falsely-matched-28; Joy Buolamwini & Timnit Gebru, Gender Shades: Intersectional Accuracy Disparities in Commercial Gender Classification, 81 Proceedings Mach. Learning Rsch. 1 (2018), http://proceedings.mlr.press/v81/buolamwini18a/buolamwini18a.pdf; Facial Recognition: Analyzing Gender and Intersectionality in Machine Learning, Gendered Innovations, https://genderedinnovations.stanford.edu/case-studies/facial.html#tabs-2 (last visited Jan. 18, 2024). <sup>6</sup> See Patrick Grother et al., Nat'l Inst. of Standards & Tech., U.S. Dep't of Com., Face Recognition Vendor Test (FRVT) Part 3: Demographic Effects, Interagency Internal Report 8280 2 (2019), https://nvlpubs.nist.gov/nistpubs/ir/2019/NIST.IR.8280.pdf (evaluating 189 software algorithms from 99 developers on their ability to correctly identify individuals in (1) one-to-one matching and (2) one-to-many matching, two of the most common uses of facial recognition technology); see also NIST Study Evaluates Effects of Race, Age, Sex on Face Recognition Software, Nat'l Inst. of Standards & Tech. (Dec. 19, 2019), https://www.nist.gov/newsevents/news/2019/12/nist-study-evaluates-effects-race-age-sex-face-recognitionsoftware#:~:text=According%20to%20a%20new%20study,recognition%20algorithms%20exhibit%20demographic% 20differentials.

<sup>&</sup>lt;sup>7</sup> A "one-to-many" matching system is when software takes an "unknown face and compares it to a large database of known faces to determine the unknown person's identity." William Crumpler, *How Accurate Are Facial Recognition Systems – and Why Does It Matter?*, Ctr. for Strategic & Int'l Stud. (Apr. 14, 2020), https://www.csis.org/blogs/strategic-technologies-blog/how-accurate-are-facial-recognition-systems-and-why-does-it

 $<sup>^8</sup>$  Grother et al., supra note 6, at 63; NIST Study Evaluates Effects of Race, Age, Sex on Face Recognition Software, supra note 6.

<sup>&</sup>lt;sup>9</sup> NIST Study Evaluates Effects of Race, Age, Sex on Face Recognition Software, supra note 6; NATIONAL ACADEMIES OF SCIENCES, ENGINEERING, AND MEDICINE, FACIAL RECOGNITION TECHNOLOGY: CURRENT CAPABILITIES, FUTURE PROSPECTS, AND GOVERNANCE 40 (2024), https://doi.org/10.17226/27397 ("The consequences of false positives vary by application. As a false positive involves two people, either or both can be affected. In a one-to-one access control task, a false positive could lead to loss of privacy or theft, for example. In a pharmacy, an employee would not be able to refute the assertion that they dispensed drugs to a fraudster. In a benefits-fraud detection setting, a false positive might lead to a wrongly delayed or rejected application. In a public-area surveillance application, a false positive could result in interview and arrest.").

<sup>&</sup>lt;sup>10</sup> See Kade Crockford, How Is Face Recognition Surveillance Technology Racist?, ACLU (June 16 2020), https://www.aclu.org/news/privacy-technology/how-is-face-recognition-surveillance-technology-racist; NATIONAL ACADEMIES OF SCIENCES, supra note 9, at 59-60 ("FRT provides law enforcement with a powerful new tool for identifying individuals more rapidly, at a distance, and at greater scale and thus, depending on where and how it is used, has the potential to reinforce patterns or perceptions of elevated scrutiny by law enforcement and national security agencies, especially in marginalized communities. Put bluntly, some communities may be more surveilled



In the law enforcement context, these errors result in significant harm and can lead to false arrests, wrongful incarceration, and detrimental, lifelong consequences. To date, six people are known to have been falsely accused of a crime due to law enforcement's use of facial recognition systems. All six are Black people. 11 Errors leading to additional false arrests likely exist but are difficult to ascertain because law enforcement's use of facial recognition is usually not disclosed. 12 Moreover, the vast majority of people accused of crimes agrees to plea deals rather than risk lengthy sentences, preventing scrutiny of officers' investigative methods leading to their arrests. 13

## II. While Prohibition is Preferable, Maryland Must, at a Minimum, Advance Strong and Defined Safeguards for Limited Law Enforcement Use of Facial Recognition Technology in HB 338.

Law enforcement's use of FRT will likely exacerbate racial biases by law enforcement and in the criminal legal system and as such, should be prohibited. However, if the Maryland legislature seeks to regulate law enforcement use of FRT, it is critical that any legislation ensures that use of the technology does not perpetuate discriminatory policing, violate the constitutional and statutory rights of Maryland residents; nor further obscure policing practices.

1. <u>Law Enforcement's Use of Facial Recognition Technology Must Be Subject to</u> Clear Limitations.

The limits and parameters for law enforcement's use of FRT must be clear to thwart unlawful or discriminatory use of the technology. HB 338 prohibits the use of FRT except in limited circumstances. However, the bill's exception that permits use of FRT by law enforcement to investigate "a criminal act involving circumstances presenting a substantial and ongoing threat to public safety or national security" is vague and does not create an enforceable limit. Law enforcement agencies may interpret "substantial" to include crimes not involving violence and presenting an "ongoing threat to public safety" merely if a suspect has not been identified, located, or apprehended. "Substantial" should be interpreted to mean credible threats of serious or fatal violence to multiple persons. "Ongoing" must also be defined narrowly to exclude vague descriptions often used to justify law enforcement surveillance practices in Black and Brown communities. 15

3

than others, and increased scrutiny can lead to neighborhoods being designated as high-crime areas, a feedback loop that can further justify use of FRT or other technologies that disproportionately affect marginalized communities. Moreover, the use of FRT has raised concerns in some communities—including Black, Hispanic, and Muslim communities—reflecting in part differential intensity of past interactions with law enforcement and other government authorities.").

<sup>&</sup>lt;sup>11</sup> Kashmir Hill, *Eight Months Pregnant and Arrested After False Facial Recognition Match*, N.Y. Times (Aug. 6, 2023), https://www.nytimes.com/2023/08/06/business/facial-recognition-false-arrest.html#:~:text=Handcuffed%20in%20front%20of%20her,to%20be%20searched%20for%20evidence.

<sup>&</sup>lt;sup>12</sup> Jake Laperruque, *Limiting Face Recognition Surveillance: Progress and Paths Forward*, Ctr. for Democracy & Tech. (Aug. 23, 2022), https://cdt.org/insights/limiting-face-recognition-surveillance-progress-and-paths-forward/#:~:text=Currently%20two%20states%20%E2%80%94%20Colorado%20and,recognition%20was%20used%20in%20investigations (noting only 2 states "require the government to disclose the use of face recognition to defendants before a trial").

<sup>&</sup>lt;sup>13</sup> See Lindsey Devers, Bureau of Just. Assistance, U.S. Dep't of Just., *Plea and Charge Bargaining* 3 (2011), https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/pleabargainingresearchsummary.pdf (90-95 percent of cases result in plea bargaining).

<sup>&</sup>lt;sup>14</sup> H.B. 338, 446th Sess. sec. 2-503 (A)(1)(I)(11), https://mgaleg.maryland.gov/2024RS/bills/hb/hb0338F.pdf. <sup>15</sup> See Kade Crockford, *How Is Face Recognition Surveillance Technology Racist?*, ACLU (June 16 2020), https://www.aclu.org/news/privacy-technology/how-is-face-recognition-surveillance-technology-racist.



Additionally, HB 338 prohibits the use of FRT on an image or a recording of an individual that engages in activity protected by the United States Constitution, Maryland Constitution, and Maryland Declaration of Rights, which includes protests and demonstrations that are protected under the First Amendment. However, the exception to this prohibition would permit the use of FRT where there is reasonable suspicion to believe that an individual has "committed, is in the process of committing, or is about to commit a crime" and, thus, does not limit the use of FRT to a category of limited crimes. As a result, FRT could be used on protestors who "loiter" or refuse to obey an officer, without committing any other offense. Recent research examining nearly 2000 protests in 2020 found that law enforcement arrived more often and with a greater demonstration of force at racial justice protests compared to other protests. Additionally, law enforcement were more likely to make arrests at racial justice protests. These findings remained true even after controlling for differences in protestor behaviors, crowd size, time of day, use of force policies, and other factors. To prevent the disparate use of facial recognition on protestors challenging racial discrimination, law enforcement use of FRT should not be permitted on protestors, even where a crime has been committed, due to the broad nature of the criminal code.

Similarly, HB 338 prohibits law enforcement from using FRT to identify individuals based on personal interests. However, the prohibition has an exception: it permits the use of facial recognition technology by law enforcement to identify an individual based on personal interest if it is "related to legitimate duties or objectives of the law enforcement agency" —a carveout that is otherwise undefined and not narrowly tailored. Finally, HB 338 clarifies that law enforcement use of FRT is not restricted for certain enumerated purposes but creates an exception that renders those enumerated purposes unnecessary by allowing law enforcement to use FRT to "conduct[] otherwise legitimate activity unrelated to a criminal investigation." <sup>20</sup>

All of these exceptions should be narrowly delineated or eliminated altogether. Regulating the use of FRT by law enforcement requires narrow and clear enforceable limits. Maryland must enumerate with precision law enforcement's use of FRT to avoid abuse and misuse of the technology and curb its risk of creating disproportionate harm on Black and other marginalized communities.

2. <u>All Facial Recognition Technology Used by Law Enforcement Must Be Assessed</u> for Accuracy and Fairness by the National Institute of Standards and Technology.

As noted above, facial recognition technology is error-prone, and these errors exacerbate preexisting racial biases in policing.<sup>21</sup> The National Institute of Standards and Technology ("NIST") Face Recognition Vendor Testing Program ("FRVT") provides "independent evaluations of both prototype and commercially available facial recognition algorithms." <sup>22</sup> NIST publishes their independent evaluations of facial recognition systems, and this information is used to assist the federal government in deploying FRT.<sup>23</sup> The evaluations conducted by NIST measure the core algorithmic capability of FRT and reported accuracy and performance of the

H.B. 338, 446th Sess. sec. 2-503(A)(1)(II)(1), https://mgaleg.maryland.gov/2024RS/bills/hb/hb0338F.pdf.
 SANDHYA KAJEEPETA AND DANIEL K.N. JOHNSON, POLICE AND PROTESTS: THE INEQUITY OF POLICE RESPONSES TO RACIAL

 $<sup>{\</sup>tt JUSTICE\ DEMONSTRATIONS\ 7\ (2023), https://tminstituteldf.org/wp-content/uploads/2023/10/Police-and-Protests\_PDF-3.pdf.}$ 

<sup>&</sup>lt;sup>18</sup> *Id*. At 8.

<sup>&</sup>lt;sup>19</sup> H.B. 338, 446th Sess. sec. 2-503(B)(1), https://mgaleg.maryland.gov/2024RS/bills/hb/hb0338F.pdf.

<sup>&</sup>lt;sup>20</sup> H.B. 338, 446th Sess. sec. 2-507(5), https://mgaleg.maryland.gov/2024RS/bills/hb/hb0338F.pdf.

<sup>&</sup>lt;sup>21</sup> See supra Part I.

<sup>&</sup>lt;sup>22</sup> Dr. Charles H. Romine, *Facial Recognition Technology*, NIST (Feb. 6, 2020), https://www.nist.gov/speechtestimony/facial-recognition-technology-frt-0.
<sup>23</sup> *Id*.



algorithm with regard to certain characteristics, including, race, sex, and age.<sup>24</sup> Legislators should require prior NIST testing of FRT used or contracted by Maryland's law enforcement agencies. The technology must meet minimum accuracy standards across demographics and receive an accuracy score of 98% or higher<sup>25</sup> for true positive across all demographic groups. Because the risks stemming from false positives are dire, including false arrests, detention, and lifelong consequences, any FRT used by law enforcement must demonstrate a high accuracy rate.

# III. Law Enforcement's Use of Facial Recognition Technology Remains Largely Obscure, and Maryland's Efforts to Create Transparency Must Allow for Independent Oversight and Auditing in HB 338.

1. <u>HB 338 Should Promote Transparency by Releasing Results of Audits and Providing Comprehensive Annual Reports.</u>

The inability of communities to access data that an algorithm uses—or an explanation of an algorithmic system's decision regarding an individual—in a law enforcement context poses significant risks to the life and liberty of people subjected to the technologies. For example, law enforcement's unfettered use of FRT, which incorporates publicly available, photo datasets that expose people to government identification and tracking<sup>26</sup> without their knowledge and largely without independent oversight,<sup>27</sup> raises grave concerns about the potential infringement of individuals' rights. Yet, there is very little data collected and made publicly available about the activities of individual law enforcement officers or agencies, including their use of FRT, that would permit public oversight. The public does not know the demographic characteristics of persons searched, the justification for each search, what technology was used, how the search was conducted, or the outcomes of searches.<sup>28</sup> Subsequently, people are provided with little or no information regarding the role a facial recognition system played in law enforcement's

<sup>24</sup> Id

<sup>&</sup>lt;sup>25</sup> In the third series of reports on NIST's facial recognition vendor tests, NIST tested and documented accuracy variations across demographic groups. This evaluation did not capture demographic differentials that consist of "wild images" (i.e., has tested across demographics to determine accuracy image data from the internet or from video surveillance). The research, however, shows "a wide range in accuracy across algorithm developers, with the most accurate algorithms producing many fewer errors than lower-performing variants." More accurate algorithms produce fewer errors and are therefore expected to have smaller demographic differentials. Given the performance differentials across demographic groups, setting a minimum performance standard for accuracy across demographics provides a guardrail to ensure that inaccuracies in the technology do not contribute to racial disparities. *See* GAO, Facial Recognition Technology: Commercial Uses, Privacy Issues, and Applicable Federal Law, 36-37 GAO-20-522 (July 2020). Because law enforcement activity poses a high risk to people's fundamental rights, a high accuracy threshold across demographic differentials is warranted to prevent violations of these rights.

<sup>26</sup> See Rvan Mac, Caroline Haskins & Logan McDonald. *Clearview's Facial Recognition App Has Been Used Bu the* 

<sup>&</sup>lt;sup>26</sup> See Ryan Mac, Caroline Haskins & Logan McDonald, *Clearview's Facial Recognition App Has Been Used By the Justice Department, ICE, Macy's, Walmart, and the NBA*, BuzzFeed News (Feb. 27, 2020), https://www.buzzfeednews.com/article/ryanmac/clearview-ai-fbi-ice-global-law-enforcement.

<sup>&</sup>lt;sup>27</sup> Clare Garvie, *Garbage In, Garbage Out: Face Recognition On Flawed Data*, Geo. Law Ctr. on Priv. & Tech. (May 16, 2019), https://www.flawedfacedata.com/ ("There are no rules when it comes to what images police can submit to face recognition algorithms to generate investigative leads.").

<sup>&</sup>lt;sup>28</sup> See id. ("The NYPD made 2,878 arrests pursuant to face recognition searches in the first 5.5 years of using the technology [,] Florida law enforcement agencies . . . run on average 8,000 searches per month of the Pinellas County Sheriff's Office face recognition system, [but] [m]any other agencies do not keep close track of how many times their officers run face recognition searches and whether these searches result in an arrest.").



investigative or enforcement activity, the recourse to challenge its use, or the ability to contest abuses or errors.<sup>29</sup>

To promote transparency, data and other pertinent information related to law enforcement's use of facial recognition technology must be made available to the public annually and disaggregated by race and other protected categories. While HB 338 requires the preparation and publication of an annual report from law enforcement agencies contracting for the use of facial recognition technology, the bill does not include certain categories of information that would help inform Marylanders of the technology's effectiveness, usefulness, and accuracy. For example, the report should include the total number of false positives and false negatives; complaints of bias resulting from use of the technology; violations of the model statewide policy or use and data management policy; and a breakdown of all reported uses of facial recognition technology that includes the age, race, and sex in connection to the search. Additionally, all audit materials should be made available to members of the general public through a public records request.

### 2. <u>HB 338 Should Provide Written Notice to Recipients of Drivers Licenses and Identification Cards.</u>

Additionally, the use of surveillance cameras, facial recognition software, and databases containing driver's license and state identification photos, as proposed in HB 338, exposes millions of people to a "perpetual line-up." The use of one's photo in these perpetual line-ups often occurs without the consent, or even awareness, of the individuals pictured, creating additional privacy implications. At least one facial recognition technology company, Clearview AI, has contracted with law enforcement agencies across the country and mines public platforms and/or photo databases, such as social media platforms and security footage, for the datasets supporting its technology—all without the captured person's knowledge or consent. In fact, a

<sup>&</sup>lt;sup>29</sup> See Lauren Feiner & Annie Palmer, Rules Around Facial Recognition and Policing Remain Blurry, CNBC (June 12, 2021), https://www.cnbc.com/2021/06/12/a-year-later-tech-companies-calls-to-regulate-facial-recognition-metwith-little-progress.html; see also Aaron Mak, Facing Facts: A Case in Florida Demonstrates the Problems with Using Facial Recognition to Identify Suspects in Low-Stakes Crimes, Slate (Jan. 25, 2019), https://slate.com/technology/2019/01/facial-recognition-arrest-transparency-willie-allen-lynch.html.

<sup>30</sup> Clare Garvie et al., The Perpetual Line-Up, Geo. Law Ctr. on Priv. & Tech. (Oct. 18, 2016), https://www.perpetuallineup.org/. There is also a high concentration of Black and Brown people in police-created

gang databases. For example, the NYPD maintains a database of 42,000 "gang affiliates"—99 percent Black and Latinx—with no requirements to prove suspected gang affiliation. In fact, certain police departments use gang member identification as a productivity measure, incentivizing false reports. Alex Najibi, *Racial Discrimination in Face Recognition Technology*, Sci. in the News (Oct. 24, 2020), https://sitn.hms.harvard.edu/flash/2020/racial-discrimination-in-face-recognition-technology/.

<sup>&</sup>lt;sup>31</sup> See Kashmir Hill, *The Secretive Company That Might End Privacy as We Know It*, N.Y. Times (Jan. 18, 2020), https://www.nytimes.com/2020/01/18/technology/clearview-privacy-facial-recognition.html.

<sup>&</sup>lt;sup>32</sup> Police in Miami arrested protestors by working with Clearview AI, which has built a database of 3 billion pictures by extracting faceprints of individuals without their consent from pictures posted online. Connie Fossi & Phil Prazan, *Miami Police Used Facial Recognition Technology in Protester's Arrest*, NBC MIAMI (Aug. 17, 2020), https://www.nbcmiami.com/investigations/miami-police-used-facial-recognition-technology-in-protesters-arrest/2278848/; *Despite Concerns, Law Enforcement Use of Facial Recognition Expands in South Florida*, NBC MIAMI (Jul. 8, 2020), https://www.nbcmiami.com/investigations/despite-concerns-law-enforcement-use-of-facial-recognition-expands-in-south-florida/2259663/. Clearview AI's app carries extra risks because law enforcement agencies are uploading sensitive photos to the servers of a company whose ability to protect its data is untested. Hill, *supra* note 31; *see also Facial Recognition Under Scrutiny as Clearview AI's Practices Ruled Illegal in Canada*, IFSEC Insider (Feb. 16, 2021), https://www.ifsecglobal.com/video-surveillance/facial-recognition-under-scrutiny-asclearview-ais-practices-ruled-illegal-in-canada/ (ruling by Canadian government that Clearview AI's collection of biometric information from its citizens without their knowledge or consent is illegal).



person's face could be used to create and train a facial recognition algorithm without that person having ever uploaded a photo or consented to its use.<sup>33</sup> When FRT is shared with law enforcement agencies, police may run hundreds of thousands of searches for an identification, using any photo, against a broad range of available databases, without those individuals whose facial images are in the database ever being informed of law enforcements' access to these photos or use of such searches.<sup>34</sup> If the technology identifies a match, their identifying biometric information is then available for use across multiple law enforcement agencies at the push of a button.<sup>35</sup>

Many people are unwillingly and unknowingly participating in a perpetual lineup simply because databases containing driver's license and state identification photos are used by law enforcement to run matches.<sup>36</sup> As such, legislators must mandate that the Maryland Motor Vehicle Administration provide written notice, in a conspicuous manner, to recipients of driver's license and state identification cards of this possibility.

\* \* \*

In sum, short of prohibition, HB 338's aim to dramatically limit law enforcement use of FRT, establish parameters for when it may be used, and provide accountability mechanisms is a step in the right direction. However, additional parameters and accountability mechanisms must be included for HB 338 to achieve its purpose and adequately protect Marylanders from potential violations of their rights and liberties. For the above reasons, LDF submits this testimony in opposition to HB 338 and SB 182.

Thank you for your consideration of these issues. If you have questions, please do not hesitate to contact Puneet Cheema, pcheema@naacpldf.org and Avatara Smith-Carrington, acarrington@naacpldf.org.

Sincerely,

Avatara A. Smith-Carrington

Avatara Smith-Carrington, Fellow, Strategic Initiatives Department Puneet Cheema, Manager, Justice in Public Safety Project

<sup>&</sup>lt;sup>33</sup> See Joseph Goldstein & Ali Walker, She Was Arrested at 14. Then Her Photo Went to a Facial Recognition Database., N.Y. Times (Aug. 1, 2019), https://www.nytimes.com/2019/08/01/nyregion/nypd-facial-recognition-children-teenagers.html.

<sup>34</sup> Katie Canales, Thousands of US Police Officers and Public Servants Have Reportedly Used Clearview's Controversial Facial Recognition Tech Without Approval, Bus. Insider (Apr. 6, 2021),

https://www.businessinsider.com/clearview-ai-facial-recognition-thousands-police-departments-2021-4; see also Press Release, Surveillance Tech. Oversight Project, S.T.O.P. Condemns NYPD for 22K Facial Recognition Searches (Oct. 23, 2020), https://www.stopspying.org/latest-news/2020/10/23/stop-condemns-nypd-for-22k-facial-recognition-searches.

<sup>&</sup>lt;sup>35</sup> For example, the Chicago and Detroit Department camera systems allow officers to run facial recognition software against any captured images. Blair Paddock, *Chicago Police Using Controversial Facial Recognition Tool*, WTTW (Jan. 30, 2020), https://news.wttw.com/2020/01/30/chicago-police-using-controversial-facial-recognition-tool (In a statement, the Chicago Police Department said it is: "using a facial matching tool to sort through its mugshot database and public source information in the course of an investigation triggered by an incident or crime."); Bryce Huffman, *What We Know So Far About Detroit's Controversial Use of Facial Recognition*, Bridge Detroit (July 22, 2021), https://www.bridgedetroit.com/what-we-know-so-far-about-detroits-controversial-use-of-facial-recognition/ ("Detroit police use facial recognition technology to compare pictures of a suspect with a database of images culled from public records, social media and other sources.").