HB533_ArielleJuberg_FAV.pdf Uploaded by: Arielle Juberg

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of District 8. I am testifying in support of HB533.



Showing Up for Racial Justice

This bill would amend 2021's HB640 to clarify that counties may invest their police accountability board (PAB) with investigatory powers.

As a community member, I value transparency in government operations. PABs' purpose is to ensure that misconduct complaints from community members are examined fairly and transparently by an independent and impartial party. Can the PAB and its administrative charging committee be truly independent if all information is provided by the police department whose members are being investigated? We believe not. The General Assembly has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely,

Arielle Juberg 3411 Upton Road Baltimore, MD 21234 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

Gibson-Banks Center Testimony - HB 533.pdf Uploaded by: Brandon Miller



Gibson-Banks Center for Race and the Law

410 706 7214

Testimony *in Support* of House Bill 533 County Police Accountability Boards – Investigation of Complaints of Police Misconduct

To:	Delegate Luke Clippinger, Chair, and Members of the House Judiciary Committee
From:	Brandon Miller, Erek L. Barron Fellow, Gibson-Banks Center for Race and the Law, University of Maryland Francis King Carey School of Law
Date:	February 23, 2024

I am a second-year student and the Erek L. Barron Fellow at the Gibson-Banks Center for Race and the Law ("Gibson-Banks Center") at the University of Maryland Francis King Carey School of Law. The Gibson-Banks Center works collaboratively to re-imagine and transform institutions and systems of racial and intersectional inequality, marginalization, and oppression. The Gibson-Banks Center supports House Bill 533 ("HB 533"), which would authorize the local governing body of a county to equip its police accountability board with investigatory and subpoena powers and the ability to investigate a complaint of police misconduct concurrently with law enforcement.

These independent investigatory powers would advance the goal of community oversight of police officers while contributing to a safer, more effective, and more humane system of law enforcement. These powers would help effectuate the promise of the Maryland Police Accountability Act of 2021, which aimed to foster greater community involvement in the police disciplinary process. Due to the present construction of the law, counties (and Baltimore City) have shied away from investing their police accountability boards with independent investigatory capacity, stifling their potential as mechanisms for authentic accountability. HB 533 would ensure that local governing bodies are permitted to empower their police accountability boards with such authority. HB 533 therefore represents a firm commitment to a more robust system of police accountability and transparency, and a transformed system of policing overall.

Police officers in Maryland have violated and brutalized the state's residents, especially Black residents. For example, officers in Prince George's County have had a track record of notable incidents of racist police brutality dating back to the 1960s.¹ The Baltimore City Police

DENTISTRY · LAW · MEDICINE · NURSING · PHARMACY · SOCIAL WORK · GRADUATE STUDIES

¹ See Jonathan W. Hutto, Sr. & Rodney D. Green, Social Movements Against Racist Police Brutality and Department of Justice Intervention in Prince George's County, Maryland, 93 J. OF URBAN HEALTH: BULLETIN OF

Department has also garnered notoriety and a federal consent decree due to its mistreatment of Black residents and systemic patterns of unconstitutional conduct.² These two jurisdictions' policing problems have been exacerbated and enabled by ineffective internal oversight systems within the respective police departments that have failed to hold abusive officers accountable and deter misconduct.³

History illuminates the racial justice significance of police accountability. The demand for police accountability grew out of Black people's experiences with violent, negligent, and white supremacist policing during the early to mid-20th century. Groups such as the ACLU and the NAACP translated Black people's discontent with these conditions into policy proposals for police accountability boards in the 1950s.⁴ As Black rebellion against police oppression engulfed major cities in the 1960s, more leaders of the civil rights movement, including Dr. Martin Luther King, Jr., joined the call for police accountability boards.⁵ The aims of HB 533, therefore, are in the lineage of an important tradition of racial justice advocacy.

History also shows that police accountability is critical because of the potential for influences outside of Black communities to negatively shape police treatment of Black people. Before the civil rights era, police practices were often accountable to white residents who despised Black people.⁶ In modern times, outside forces continue to generate the mistreatment of Black residents. For example, racist stop-and-frisk practices have been tied to attempts to appease white voters.⁷ Gentrification as well has been identified as an impetus for aggressive policing which disproportionately harms Black residents.⁸ For these reasons, empowered police accountability boards are necessary to achieve a system where police officers are responsive to the needs and interests of Black people, as opposed to the desires and objectives of external forces.

THE N.Y. ACADEMY OF MEDICINE 89, 100-03 (2016) (chronicling the history of racist police brutality scandals in Prince George's County).

² U.S. DEP'T OF JUSTICE, CIVIL RIGHTS DIV., INVESTIGATION OF THE BALTIMORE CITY POLICE DEPARTMENT 3 (2016).

³ See id. at 139-53 (outlining deficiencies in the Baltimore City Police Department's complaint system and misconduct accountability structure); MICHAEL GRAHAM, EXPERT REPORT OF MICHAEL GRAHAM IN *HISPANIC* NATIONAL LAW ENFORCEMENT ASSOCIATION NCR ET AL. V. PRINCE GEORGE'S COUNTY ET AL. 4-6 (2020) (concluding that the Prince George's County Police Department's complaint management policies and practices were inadequate).

⁴ See SAMUEL WALKER, POLICE ACCOUNTABILITY: THE ROLE OF CIVILIAN OVERSIGHT 23-24 (2001) (discussing the role of the ACLU and NAACP in the establishment of the Philadelphia Police Advisory Board in 1958, one of the nation's first significant accountability boards).

⁵ See, e.g., Peniel E. Joseph, *What would Martin Luther King Jr. say about the current civil unrest*?, THE WASHINGTON POST (Jun. 1, 2020) (<u>https://www.washingtonpost.com/nation/2020/06/01/what-would-martin-luther-king-jr-say-about-current-civil-unrest</u>/) (discussing Dr. King's advocacy for a civilian review board in Harlem).

⁶ See SIMON BALTO, OCCUPIED TERRITORY, POLICING BLACK CHICAGO FROM RED SUMMER TO BLACK POWER 92-96 (2019) (explaining the rise of aggressive policing in Black communities in Chicago as a response to the demands of racist and crime anxious white Chicagoans).

⁷ See Katie Meyer, *Will ongoing gun violence bring a stop-and-frisk resurgence to Philly? It wouldn't be the first time*, WHYY (Jul. 15, 2022), <u>https://whyy.org/articles/philly-gun-violence-police-stop-and-frisk/</u> (including the perspective that stop-and-frisk is an effort to court white voters).

⁸ Brenden Beck, *The Role of Police in Gentrification*, THE APPEAL (Aug. 4, 2020), <u>https://theappeal.org/the-role-of-police-igentrification-breonna-taylor/</u>.

Independent investigatory and subpoena powers are essential for effective police accountability boards. HB 533 seeks to ensure that police accountability boards are able to break through the "blue wall of silence" and deter police misconduct with the ability to conduct thorough and objective investigations. It also aims to resist the reduction of police accountability boards to toothless entities that fail to transfer power to communities. With its promise of greater community oversight, HB 533 also leads toward greater public safety through a renewed partnership between community members and police departments based on respect and trust and the priorities and concerns of the community. For these various reasons, we ask for a favorable report on HB 533.

This written testimony is submitted on behalf of the Gibson-Banks Center for Race and the Law at the University of Maryland Francis King Carey School of Law and not on behalf of the School of Law or the University of Maryland, Baltimore.

Testimony supporting Maryland proposed legislation Uploaded by: Carolyn Seaman

February 23, 2024

House of Delegates Judiciary Committee Del. Luke Clippinger, Chair Room 101 House Office Building Annapolis, MD 21401

Dear Delegate Clippinger and Committee Members:

We are submitting this letter as written testimony **in strong support of HB0533**, the PAB Investigatory Powers bill introduced by Senator Carter, in advance of your hearing on February 27.

As members of the Takoma Park Presbyterian Church and in response to our understanding of the gospel, we are active in anti-racism work including efforts to redefine public safety and transform policing. Presbyterians for Police Transformation is the body within our congregation charged with leading this aspect of our ministry. We realize that the movement for racial justice, including the much-needed transformation of policing in this country, requires a comprehensive approach. After much research, discussion, and reflection, we have chosen 7 priorities for our advocacy work in the area of police reform in Maryland. One of these priorities is the establishment of effective civilian oversight of police institutions. To that end, we are writing **in support of proposed bill HB0533**, "County Police Accountability Boards – Investigation of Complaints of Police Misconduct."

We were immensely encouraged by the landmark legislation passed by the Maryland legislature in 2021 that, among other things, repealed the Law Enforcement Officers Bill of Rights (LEOBR). This paved the way for truly meaningful transformation of policing institutions in Maryland and the dismantling of the systemic racism that results in disproportionate harm to people of color. The 2021 legislation also presented a structure that now facilitates civilian oversight in the state. One part of that structure is the establishment of Police Accountability Boards (PABs) that can review the outcomes of investigations of alleged police misconduct. We have been monitoring the creation of these boards in Maryland jurisdictions in our part of the state (primarily in Montgomery County).

The institution of these boards has revealed some of the oversights and deficiencies of the structure. A major deficiency is the inability of PABs to conduct their own investigations of allegations of misconduct, and thus their dependence on the outcomes of investigations conducted by policing organizations themselves, and the delay necessitated by waiting until the police-led investigations are complete. We believe this prevents the PABs across the state from achieving their intended goal of effective civilian oversight of police.

We believe that policing institutions have the resources and skills to conduct thorough and responsible internal investigations of police misconduct allegations, and in most cases do. However, independent investigations are needed in many cases to ensure public confidence in the process and outcomes. When police internal investigations are perceived to be biased and designed to tolerate police misconduct, this erodes public confidence in the process, and provides no disincentive for police officers to engage in misconduct. These are in fact the goals of establishing civilian oversight of policing, and so without investigative authority, the PAB structure falls short.

We strongly encourage the legislature to pass HB0533.

Sincerely,

Laura Heaven Takoma Park laura.heaven@gmail.com

Ferd Hoefner Takoma Park <u>fhoefner@gmail.com</u>

Mary Jacksteit Takoma Park mary.jacksteit@gmail.com

Wendy Lukehart Silver Spring wendylukehart@gmail.com

Ruth Noel Silver Spring rmnoel@verizon.net

Carolyn Seaman Columbia cseamangm@gmail.com

HB0533_Investigation_of_Complaints_of_Police_Misco Uploaded by: Cecilia Plante



TESTIMONY FOR HB0533 County Police Accountability Boards Investigation of Complaints of Police Misconduct

Bill Sponsors: Delegate Ruff
Committee: Judiciary
Organization Submitting: Maryland Legislative Coalition
Person Submitting: Aileen Alex, co-chair
Position: FAVORABLE

I am submitting this testimony in favor of HB0533 on behalf of the Maryland Legislative Coalition. The Maryland Legislative Coalition is an association of activists - individuals and grassroots groups in every district in the state. We are unpaid citizen lobbyists, and our Coalition supports well over 30,000 members.

Police accountability boards play a crucial role in ensuring transparency, fairness, and accountability within law enforcement agencies. However, under current legislation, PABs lack independent investigatory and subpoena powers. Maryland PABs are reliant on internal investigations conducted by the very police departments that need to be held accountable. Thus, distrust of the police force is not fully addressed.

With the powers of investigation and subpoena regarding police misconduct, our PAB's go from being what has been referred to as an advisory board to an accountability board. This bill provides PABs with the tools they need to be able to conduct investigations free from interference. It also has the potential of freeing good officers from being maligned by the conduct of a few.

MLC strongly supports a bill that authorizes PABs to exercise investigatory and subpoena powers, concurrently with a law enforcement agency investigating the complaint.

We support this bill and recommend a **FAVORABLE** report in committee.

HB533 Investigatory Powers for PABs.docx.pdf Uploaded by: Christina Nemphos

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of Maryland District 40 and live in the Medifield neighborhood of Baltimore. I am testifying in support of HB533.



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a

new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. **HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.**

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, **can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated?** We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. **A PAB with investigatory powers can be a powerful tool for counties struggling to establish a good police accountability system.** Please ensure that the counties have the ability to utilize that tool as they see fit.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Christina L Bell 1301 W 42nd Street Baltimore, Md 21211 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

HB533 Investigatory Powers for PABs.pdf Uploaded by: Daryl Yoder

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of District 44A. I am testifying in support of HB533.



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Daryl Yoder 309 Glenmore Ave., Catonsville, MD 21228 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

HB533 Investigatory Powers for PABs.pdf Uploaded by: David Cramer

Testimony to the House Judiciary Committee

HB533. County Police Accountability Boards - Investigation of Complaints of Police Misconduct **Position**: Support

Dear Chairman Clippinger and Members of the Judicial Proceedings Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of district 43A. I also serve as a member of Baltimore City's Administrative Charging Committee



Showing Up for Racial Justice

(ACC) which informs my comments below. I am testifying in support of HB533.

As an ACC member reviewing hundreds of cases of alleged misconduct by members of Baltimore City's police department and sheriff's office since June, 2023, I am a direct witness to the internal investigatory work of both police forces. The BPD has greatly improved its office that handles investigations since the beginning of our city's Consent Decree, but we know changes in leadership often lead to changes in priorities. Baltimore City experienced many turnovers of Police Commissioner leadership prior to Commissioner Harrison who brought stability and progress on many crucial fronts; but he has now been replaced and we can already see how leaders in crucial positions are already affected, especially in the area of police accountability. My hope is that progress in the internal investigatory work will continue to be a priority and will continue to improve, but what happens if it doesn't? It is crucial for the Police Accountability Board with its adjudication arm, the Administration Charging Committee, to have its own investigatory powers either to supplement the police department's internal investigations; or, if those efforts faulter, to replace them. Having investigatory power – whether in reserve or in use – can serve as a back up or as a warning if the quality of investigations are not sufficient to allow the ACC to make complete, fair and impartial adjudications. This will allow the PAB/ACC to continue to have the power to hold our police departments accountable as intended by the General Assembly which overwhelmingly passed HB640 In 2021.

HB640 created a new system of reporting, adjudicating, and imposing discipline in police misconduct complaints. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct. HB533. would amend the law to clarify that counties may invest the PAB with investigatory powers.

It is for these reasons that I am asking you to vote in support of HB533..

Sincerely,

David Cramer 6150 Chinquapin Parkway Baltimore, MD 21239 Showing Up for Racial Justice Baltimore

HB533 Investigatory Powers for PABs.pdf Uploaded by: Erica Palmisano

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of 12A. I am testifying in support of HB533.



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Erica Palmisano 5580 Vantage Point Rd, Apt 5, Columbia, MD Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

HB0533_HeidiRhodes_FAV.pdf Uploaded by: Heidi Rhodes

2/27/2024



Heidi Rhodes Silver Spring, MD 20904

TESTIMONY ON HB0533 - POSITION: FAVORABLE County Police Accountability Boards – Investigation of Complaints of Police Misconduct

TO: Chair Clippinger, Vice Chair Bartlett, and members of the Judiciary Committee

FROM: Heidi Rhodes

My name is Heidi Rhodes. I am a resident of District 14. I am submitting this testimony on behalf of Jews United for Justice in support of HB0533 County Police Accountability Boards – Investigation of Complaints of Police 3 Misconduct. My jewish faith has clear guidelines that stress the need for full community participation in this oversight process. Rabbi Yitzhak taught that "A ruler is not to be appointed unless the community is first consulted" (Babylonian Talmud Berachot 55a) – his teaching reminds us that this vital oversight needs to be by and for the community that is being policed. Oversight is a critical need in our society especially for those with the power to disrupt and disturb lives. We need an independent civilian police review process that reflects the diversity of the community being policed. Without this, it is contrary to the spirit of the Maryland Police Accountability Act (MPAA) of 2021 which established the Police Accountability Board and will only maintain the status quo.

In addition, I have learned in my over 35 years with the Intelligence Community that those with the extraordinary power to cause damage to our community require civilian oversight. As an example, after the Snowden revelations, a new civilian oversight organization was established, run by those *outside* the Intelligence community, which had the authority to delve into every aspect of our work and to institute new control procedures. These were especially important in times when judgment calls had to be made. While we had our own Inspector General investigations, it was key that someone outside the process was also investigating.

We acknowledge that police need to make many judgment calls as they conduct their work. What I learned through my IC work was that when people have strong oversight they tend to err on the side of caution when making those judgment calls. This caution can mean that unconscious biases and stereotypes are less likely to come into play by those making these calls. Both my Jewish faith and my long career have taught me that strong oversight mandates the ability to conduct independent investigations. To be true to the spirit of the 2021 MPAA and to make true oversight by the communities being policed a reality in Maryland we need the Police Accountability Board to have independent investigative powers. : I respectfully urge this committee to return a favorable report on HB0533.

HB533 Investigatory Powers for PABs.pdf Uploaded by: Holly Powell

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of **District 46. I am testifying in support of HB533.**



In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending

Showing Up for Racial Justice

discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Holly Powell 2308 Cambridge Street Baltimore, Maryland 21224 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

HB 0533_JoShifrin_FAV.pdf Uploaded by: Jo Shifrin

HB 0533_JoShifrin_FAV Date of Hearing: February 27, 2024 Jo Shifrin Bethesda, MD 20817

TESTIMONY ON HB 0533 - POSITION: FAVORABLE

County Police Accountability Boards -Investigation of Complaints of Police Misconduct

TO: Chair Delegate Luke Clippinger,, Vice Chair J. Sandy Bartlett, and members of the Judiciary Committee

FROM: Jo Shifrin

My name is Jo Shifrin. I am a resident of District 16. I am submitting this testimony in support of HB 0533, County Police Accountability Boards - Investigation of Complaints of Police Misconduct.

I have been a resident of Montgomery County for the past 10 years. My support for this legislation comes from my grounding in Jewish values. The *Torah* commands *Tzedek tzedek tirdoff* – Justice justice you shall pursue. It is said that the word "justice" was written twice to indicate that justice must be pursued in a just manner. *Tzelem elohim* teaches that all people are created with inherent and equal dignity and value. Unfortunately, in Maryland, Black and brown lives are disproportionately harmed by police misconduct.

Historic police reforms were passed by the General Assembly several years ago, repealing the Law Enforcement Officer Bill of Rights and replacing part of it with a new disciplinary framework which allowed all Maryland counties and Baltimore City to establish a Police Accountability Board (PAB).

This legislation, HB 0533, is needed because in the original legislation, the PABs were not given independent investigatory and subpoena powers to review police misconduct concurrently with local police departments. As such, members of various communities felt unable to trust internal police investigations. HB 0533 will remedy this omission from the original legislation. An investigation that is concurrent with the law enforcement agency investigating the complaint will expedite this review process. Having their own investigators, who can exercise subpoena power and work independently from the law enforcement agency, will empower the PABs and provide more integrity to this process. And this will, in turn, make communities feel safer.

I respectfully urge this committee to return a favorable report on HB 0533.

HB533 Investigatory Powers for PABs.pdf Uploaded by: John Ford

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of **your District 46. I am a resident of Baltimore City and subject to the Baltimore City Police Department. I am testifying in support of HB533.**



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, John Ford 529 S East Ave, Baltimore, MD 21224

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

2024 hb 533 police accountability boards.pdf Uploaded by: Ken Phelps Jr



TESTIMONY IN SUPPORT OF HB 533 FAVORABLE

County Police Accountability Boards – Investigation of Complaints of Police Misconduct

TO: Delegate Luke Clippinger, Chair, Delegate J. Sandy Bartlett, Co-Chair, and members of the Judiciary Committee;

FROM: Rev. Ken Phelps, Jr., Co-Director, Maryland Episcopal Public Policy Network

DATE: February 23, 2024

The Episcopal Church, in its 2018 General Convention resolution on police violence and racism, stated, "that while we honor and raise up the work of dedicated police officers who put their lives on the line to serve and protect, we also acknowledge the numerous inexcusable deaths and intimidation of people of color at the hands of law enforcement personnel in communities all over the United States"

Episcopalians are further urged to "join community and grassroots leaders in advocating ... substantive and mandatory change in police departments and policing and to allocate resources for community-based models of safety, support and prevention." In that spirit, the Episcopal Diocese of Maryland and its member parishes strongly urge a favorable report on this act.

Since the death of Freddie Gray in Baltimore in 2015 the Maryland General Assembly has moved steadily to empower communities to hold police officers to account. This bill will give accountability boards the additional power that they need to investigate willful acts of omission and commission and obstruction of the truth. We also support this bill because we know that an incremental approach will not ultimately solve the urgent problem of police violence nor will it have a mitigating impact on the systemic racism that feeds and sustains it. Only a comprehensive approach will do, and we applaud the Judicial Procedures Committee for considering just that. Ending police violence can only benefit everyone. Enacting these measures would be a great next step. Black people have suffered under this system for far too long.

The Diocese of Maryland requests a favorable report on HB 588.

4 E UNIVERSITY PARKWAY, BALTIMORE, MD 21218-2437 Tel: 410-467-1399 / 800-443-1399 Fax: 410-554-6387 www.EpiscopalMaryland.org

HB0533 Investigatory Powers for PABs.pdf Uploaded by: Lindsay Keipper

Dear Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of **District 46 and I am testifying in support of HB0533**.



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640,

which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. SB621 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

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It is for these reasons that I am encouraging you to vote **in support of HB0533.** Thank you for your time, service, and consideration.

Sincerely, Lindsay Keipper 2425 Fleet St. Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

HB 533- Investigation of Complaints of Police Misc Uploaded by: NaShona Kess



February 27, 2024

Judiciary Maryland General Assembly Annapolis, Maryland

Re: HB 533 – Investigation of Complaints of Police Misconduct

Members of the Committee,

I write to you today on behalf of the Maryland NAACP in support of House Bill 533. This bill, which seeks to empower local governing bodies, including Baltimore City, to authorize police accountability boards with investigatory and subpoena powers, represents a critical step forward in our ongoing efforts to address systemic injustices within law enforcement and safeguard the rights and dignity of all Marylanders.

The historical impact of police misconduct on Black communities cannot be understated. For generations, communities of color have borne the brunt of systemic racism and discrimination within our criminal justice system. Too often, incidents of police brutality and misconduct have resulted in the loss of innocent lives, shattered families, and deepened mistrust between law enforcement and the communities they are sworn to serve and protect.

The passage of Chapter 59 of 2021 marked a significant milestone in our state's journey toward accountability and transparency in policing. By repealing the Law Enforcement Officers' Bill of Rights and establishing a statewide accountability and discipline process for police officers, Maryland took a crucial step forward in ensuring that instances of police misconduct are met with the swift and appropriate response they deserve.

House Bill 533 builds upon this foundation by authorizing the creation of police accountability boards endowed with investigatory and subpoena powers. These boards will serve as vital mechanisms for community oversight, ensuring that allegations of police misconduct are thoroughly and impartially investigated. By involving civilian members and reflecting the racial, gender, and cultural diversity of our communities, these boards will help restore trust and accountability in law enforcement.

Furthermore, administrative charging committees, will have the tools needed to provide a fair and transparent process for reviewing complaints and recommending disciplinary actions. By adhering to rigorous training standards and upholding principles of due process, these committees will help ensure that officers accused of misconduct are held accountable for their actions. In conclusion, House Bill 533 represents a critical opportunity to uphold the principles of accountability and transparency. By empowering police accountability boards and strengthening disciplinary processes, we can begin to rebuild trust between law enforcement and the communities they serve.

For these reasons, I urge a favorable report for House Bill 533 to take a decisive step toward a more just and equitable future for all Marylanders. Thank you for your attention to this important matter.

In Service,

NaShona Kess, Esq., MLS Executive Director, NAACP Maryland State Conference <u>NaShonakess.mdnaacp@gmail.com</u>

HB 533 - Favorable Testimony.pdf Uploaded by: Natalie Novak

Dear Members of the House Judiciary Committee:

I am testifying in favor of House Bill 533. I am a resident of District 41 and Chair and Northern District representative of the Baltimore City Civilian Review Board.

HB 533 would "authori[ze] the local governing body of a county to authorize, by local law, the county's police accountability board to exercise investigatory and subpoena powers; [and] authoriz[e] a police accountability board to conduct an investigation of police misconduct concurrently with a law enforcement agency investigating the complaint[.]"¹

The Baltimore City Civilian Review Board (CRB) was created by the Maryland General Assembly in 1999 and remains the only non-police entity in Baltimore City statutorily authorized to investigate complaints of police misconduct. For twenty-five years, the CRB has been receiving police misconduct complaints; authorizing independent investigations by CRB investigators; reviewing the Baltimore Police Department internal affairs investigation unit—currently called the Public Integrity Bureau (PIB)—and CRB's investigative reports; making findings of sustained, not sustained, unfounded, or exonerated; and issuing disciplinary recommendations for sustained complaints. The CRB is also authorized to review and comment on BPD policies and procedures, which resulted in CRB's collaboration with PIB to establish procedures for the exchange of complaints and investigative information. The CRB has collaborated with students to create a uniform complaint form for Baltimore City public schools, testified before the Maryland Senate and House, and served on the Maryland Coalition for Justice and Police Accountability and the Local Control Advisory Board.

CRB's most important role is its statutory power to conduct independent investigations simultaneously with PIB, which includes CRB's subpoena power.² Having the ability to conduct our own investigations and issue subpoenas allows the CRB to ensure we have the most complete factual record possible. For example, a complainant or civilian witness might prefer to report the details of police misconduct to a CRB investigator, rather than to a police officer. Additionally, CRB investigators can pursue information that might not be included in the PIB investigatory report. Therefore, it is critical that CRB have its own investigators, otherwise we would be missing important information.

Further, there have been instances when BPD failed to provide investigative materials to CRB. On one occasion, CRB was concerned that PIB's investigation was missing certain information, which had been requested by CRB investigators. Without the ability to issue a subpoena to ensure CRB was provided all relevant information, the board would be beholden to BPD, which would fully negate our ability to provide police oversight. The most notable example of BPD withholding investigations is CRB's lawsuit against BPD for refusing to provide its internal investigations to CRB, in violation of Baltimore City Public Local Law § 16-45(a).³ BPD

¹ HB 533.

² "Civilian oversight entities should possess subpoena power, including the authority to subpoena witnesses, internal affairs investigations, disciplinary documents and recommendations, body camera footage, and any other information necessary to successfully investigate alleged misconduct. Civilian oversight entities must also have the ability to enforce their requests for information and records." Fair and Just Prosecution, "Promoting Independent Police Accountability Mechanisms Key Principles for Civilian Oversight of Law Enforcement," pg. 9, *avail. at*: https://www.fairandjustprosecution.org/staging/wp-content/uploads/2021/06/FJP-Civilian-Oversight-Issue-Brief.pdf.

³ https://www.baltimoresun.com/2018/11/05/baltimore-police-oversight-board-sues-city-police-department-to-obtain-internal-investigative-files/; https://www.baltimoresun.com/2018/08/17/baltimores-civilian-review-board-votes-to-subpoena-records-withheld-by-police-department/.

completely halted the sharing of investigative reports with CRB, which forced CRB to bring legal action against BPD.

At this time, neither the Police Accountability Boards (PAB) nor the Administrative Charging Committees (ACC) have the authority to conduct independent investigations or issue subpoenas. This limitation greatly impedes PAB and ACC's ability to provide effective and full police oversight and accountability. "Civilian oversight entities should also have the power to investigate and, in most cases, issue public reports with enforceable recommendations."⁴ Independence from the local police department is the cornerstone of effective police accountability and oversight.

Further, "[t]o avoid conflicts of interest and ensure credibility and impartiality, civilian oversight entities should retain independence from law enforcement agencies and/or the chain of command they oversee."⁵ Therefore, independent investigations are also important to ensure the credibility of police oversight and "to strengthen trust with the community."⁶

Therefore, Baltimore City should have the ability to grant PAB the authority to conduct its own investigations. Without investigatory powers held by either PAB or ACC, the ACC is beholden to the information BPD desires to share with it. Because there have been past instances where BPD was less than forthcoming, there is a possibility that it will occur again. Without investigatory powers, there will be no recourse, thus diminishing PAB's scope of police oversight and ACC's ability to issue accurate disciplinary recommendations.

For these reasons, I request a favorable Committee report for HB 533.

Sincerely,

Natalie Novak

CRB Chair, Northern District Representative 1206 W Northern Parkway, Baltimore, MD 21209

⁴ Fair and Just Prosecution, "Promoting Independent Police Accountability Mechanisms Key Principles for Civilian Oversight of Law Enforcement," pg. 6, *avail. at*: https://www.fairandjustprosecution.org/staging/wp-content/uploads/2021/06/FJP-Civilian-Oversight-Issue-Brief.pdf.

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⁶ Fair and Just Prosecution, "Promoting Independent Police Accountability Mechanisms Key Principles for Civilian Oversight of Law Enforcement," pg. 2, *avail. at:* https://www.fairandjustprosecution.org/staging/wp-content/uploads/2021/06/FJP-Civilian-Oversight-Issue-Brief.pdf.

HB533-JUD-SUPP.pdf Uploaded by: Nina Themelis Position: FAV



BRANDON M. SCOTT MAYOR

Office of Government Relations 88 State Circle Annapolis, Maryland 21401

HB0533

February 27, 2024

- **TO:** Members of the House Judiciary Committee
- **FROM:** Nina Themelis, Director of Mayor's Office of Government Relations
- **RE:** House Bill 533 County Police Accountability Boards Investigation of Complaints of Police Misconduct

POSITION: SUPPORT

Chair Clippinger, Vice Chair Bartlett, and Members of the Committee, please be advised that the Baltimore City Administration (BCA) <u>supports</u> House Bill (HB) 533.

This bill authorizes local governing bodies for counties, including Baltimore City, by local law, to authorize its police accountability board to exercise investigatory and subpoena powers. Police accountability boards may conduct an investigation of a complaint of police misconduct concurrently with a law enforcement agency investigating the complaint.

Providing subpoena power to the Police Accountability Board will make it easier and faster for the Baltimore Police Department to provide documents to the Police Accountability Board because the requests would no longer fall within the Public Information Act, which requires extensive document review before production. Having subpoena power also sends a strong message that the government welcomes transparency. Additionally, allowing the Police Accountability Board to conduct concurrent investigations may produce more robust analysis and information gathering than the current process without that authority.

This legislation is enabling in nature, which allows for each jurisdiction to determine what level of additional power it would like to provide to its respective Police Accountability Board.

For those reasons, the Baltimore City Administration supports the passage of HB 533.

HB533 Investigatory Powers for PABs.pdf Uploaded by: Rebecca Shillenn

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of **District 45. I am testifying in support of HB533.**



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, **Rebecca Shillenn** 5401 Elsrode Avenue Baltimore MD 21214 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

Eckel HB533 Investigatory Powers for PABs.pdf Uploaded by: Rianna Eckel

Dear Chairman Clippinger and Members of the Judiciary Committee:

My name is Rianna Eckel and I'm a resident of the 43rd District. I am submitting this testimony as a member of Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. **I am testifying in support of HB533**.



Showing Up for Racial Justice

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It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Rianna Eckel 2300 Hunter St, Baltimore 21218 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

Testimony in support of HB0533.pdf Uploaded by: Richard KAP Kaplowitz Position: FAV

HB0533_RichardKaplowitz_FAV 2/27/2022

Richard Keith Kaplowitz Frederick, MD 21703-7134

TESTIMONY ON HB#0533 - POSITION: FAVORABLE

County Police Accountability Boards - Investigation of Complaints of Police Misconduct

TO: Chair Clippinger, Vice Chair Bartlett, and members of the Judiciary Committee

FROM: Richard Keith Kaplowitz

My name is Richard Kaplowitz. I am a resident of District 3. I am submitting this testimony in support of HB#0533, County Police Accountability Boards - Investigation of Complaints of Police Misconduct

After multiple reports of police misconduct over the last few years the Maryland General Assembly mandated every county to create a Police Accountability Board. However, the board's powers to investigate complaints and use subpoena powers in that investigation were not granted by the new law. As such, it is still police agencies investigating police. The confidence level from the public that said investigation will be thorough and results visible is not present as these boards are currently established.

This bill will increase public confidence by giving to those Police Accountability Boards much broader powers. They will now have the discretion to exercise investigatory and subpoena power concurrently with a law enforcement agency investigating the complaint. It will increase transparency in the processing of police misconduct allegations.

The idea behind the establishment of the Police Accountability Boards was to make law enforcement accountable for any misconduct by a peace officer. This bill strengthens that idea by giving those boards powers to do an effective and complete job on any investigation.

I respectfully urge this committee to return a favorable report on HB0533.

SSJC Testimony in Favor of HB 533 - PAB Investigat Uploaded by: Robert Landau



TESTIMONY IN SUPPORT OF HB 533 Judiciary Committee, February 27, 2024

Submitted by:

Robert Landau Silver Spring Justice Coalition 806 Gatestone St Gaithersburg, MD 20878 301.938.9850 RLandau806@gmail.com

The Silver Spring Justice Coalition (SSJC) is a coalition of community members, faith groups, and civil and human rights organizations from throughout Montgomery County committed to eliminating harm caused by police and empowering those communities most affected by policing. In furtherance of this goal, it is essential that we give local governing bodies the authority to give their Police Accountability Boards the power to issue subpoenas and conduct independent investigations into complaints of police misconduct.

SSJC was the lead community advocacy organization that worked with our County Council to pass the legislation that created our Police Accountability Board and our Administrative Charging Committee. One of our demands, supported by many in our community, was that our PAB must be able to investigate individual instances of police misconduct in order to effectively do its job as the civilian oversight body for policing in our County. However, we repeatedly heard from council members that they were unwilling to consider this request because the Maryland Police Accountability Act did not expressly give the PABs that authority.

♦ silverspringjustice@gmail.com ♦

[◆] silverspringjustice.wordpress.com ◆ Facebook: ssjusticecoalition ◆ Twitter: @SilverCoalition ◆

This bill clarifies this important issue, removing any doubt that local governing bodies may, if they choose to, give their PABs independent investigatory and subpoena powers. **It is enabling legislation and nothing more**.

While some may argue that giving the PAB independent investigative powers is redundant and unnecessary, our community disagrees. We don't think the PAB should have to rely on the law enforcement agency's investigation alone, even with the ACC's ability to request additional information. This concern has only grown for us this year as we've seen that our PAB receives very little from the ACC about the LEA's investigation; our PAB's oversight of the investigative process has been limited to reviewing a final investigative report. It is simply not possible for a civilian body to assess the quality of the law enforcement agency's investigation, or to assess the quality of the policing under investigation, without the independent ability to conduct their own investigation; this degree of oversight is necessary to end the practice of police policing themselves and to improve policing overall.

For these reasons we urge you to issue a favorable report.

HB533 Investigatory Powers for PABs.pdf Uploaded by: Sarah Johnson

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of District 41. I am testifying in support of HB533.



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

The major rationale for reform of the police accountability system is that allowing the police to investigate and prosecute their own misconduct has not been effective. PABs' purpose is to ensure that complaints of misconduct are examined fairly and transparently by an independent and impartial party. Yet, can the PAB and its administrative charging committee be truly independent if all its information is provided by the police department whose members are being investigated? We believe not. This body has previously agreed on the importance, as seen in research and best practices, of independent investigation: in creating Baltimore's Civilian Review Board, the legislature granted that body the ability to gather evidence in pursuit of its mission.

One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Sarah Johnson 1 Merryman Court, Baltimore, MD 21210 Showing Up for Racial Justice Baltimore

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

HB0533-JUD_MACo_SUP.pdf Uploaded by: Sarah Sample



House Bill 533

County Police Accountability Boards – Investigation of Complaints of Police Misconduct

MACo Position: SUPPORT

To: Judiciary Committee

Date: February 27, 2024

From: Sarah Sample

The Maryland Association of Counties (MACo) **SUPPORTS** HB 533. This bill would authorize county governments to allow police accountability boards to investigate allegations of police misconduct and issue subpoenas as part of an investigation.

The structure of police accountability boards, as established by the police reform legislation of 2021, is intended to enhance public oversight of officer misconduct. This legislation would extend local government power to further enable this civilian body. Additionally, since the bill creates this ability only as an option for local governments rather than a mandate, it does not require any action from counties that feel their existing process is sufficient to uphold the intent of the original law.

The integrity of the civilian oversight process is paramount to fulfilling the intent of police reform that has been absolutely and devotedly undertaken by all local governments. The attempt to further enable counties in that process encourages and preserves a trust in local authorities that stands to restore the faith of the public. Accordingly, MACo urges a **FAVORABLE** report for HB 533.

HB533 Investigatory Powers for PABs.docx.pdf Uploaded by: Theresa Columbus

Dear Chairman Clippinger and Members of the Judiciary Committee:

This testimony is being submitted by Showing Up for Racial Justice Baltimore, a group of individuals working to move white folks as part of a multi-racial movement for equity and racial justice in Baltimore City, Baltimore County, and Howard County. We are also working in collaboration with the Campaign for Justice, Safety, and Jobs and the Maryland Coalition for Police Justice and Accountability. I am a resident of **District 43-A. I am testifying in support of HB533.**



Showing Up for Racial Justice

In 2021, the General Assembly overwhelmingly passed HB640, which created a new system of reporting, adjudicating, and recommending discipline in police misconduct complaints. Each county was directed to form its own police accountability board (PAB), to receive complaints from the public and refer them to a charging committee which would decide whether to pursue a disciplinary hearing. Many details about the PABs were left to the discretion of each county, which unfortunately caused some confusion among county lawmakers. One major question left open by HB640 is whether a county may empower a PAB to conduct its own investigations of police misconduct or has the power to subpoena evidence. HB533 would amend the law to clarify that counties may invest the PAB with investigatory powers.

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One of the problems cited by the largest in-depth investigation of the Gun Trace Task Force scandal was Internal Affairs' failure- for various reasons- to conduct adequate investigations into misconduct allegations; a systemic failure that the investigation found actually contributed to the culture of corruption in the department.¹ If a PAB has no power to investigate further, the police department can thwart its work by failing to conduct a thorough investigation. A PAB with investigatory powers can be a powerful tool in the arsenal of counties struggling to establish a good police accountability system. Please ensure that the counties have the ability to utilize that tool.

It is for these reasons that I am encouraging you to vote in support of HB533.

Thank you for your time, service, and consideration.

Sincerely, Theresa Columbus 712 Gorsuch Ave Apt 1 Baltimore, MD 21218

¹ The Steptoe report, pages 479-482. Accessed at <u>https://www.steptoe.com/a/web/219380/3ZF1Gi/gttf-report.pdf</u> on 2/16/24.

Showing Up for Racial Justice Baltimore

HB 533_FAV_PAB Independent Investigations (2).pdf Uploaded by: Yanet Amanuel



Testimony for the House Judiciary Committee

Tuesday, February 27th, 2024

HB 533 - County Police Accountability Boards – Investigation

of Complaints of Police Misconduct

FAVORABLE

The ACLU of Maryland supports HB 533, which would explicitly authorize a local governing body of a county, including Baltimore City, by local law, to empower its police accountability board to exercise investigatory and subpoena powers. Only with this clarification can the Maryland Police Accountability Act of 2021 be implemented as intended and give communities truly meaningful oversight of police misconduct.

For decades, many jurisdictions in Maryland have advocated for community oversight of the police disciplinary process in response to the rampant police violence and corruption in their communities, which includes the authority to conduct independent investigations. However, the Law Enforcement Officers Bill of Rights impeded Maryland jurisdictions from establishing adequate community oversight due to provisions in the law that expressly prohibited investigations conducted by civilians from resulting in discipline (Pub. Safety §3-104(b)). This is why the efforts to repeal the law in 2021 received immense support from community members across the state.

Passed by General Assembly in 2021, the Maryland Police Accountability Act (MPAA) repealed the Law Enforcement Officer's Bill of Rights, replaced it with a new disciplinary framework, and mandated each county, including Baltimore City, to create a Police Accountability Board and Administrative Charging Committee. This landmark piece of legislation set up a basic framework for greater accountability, transparency, and community oversight in the police disciplinary process. Critical features of the board were left up to local jurisdictions, allowing them to establish the membership and budget and outline additional powers and procedures. However, due to confusion around the enabling legislation, local bodies erred on the side of caution and delayed empowering their PABs with the authority to conduct concurrent investigations into police misconduct complaints and issue subpoenas. HB 533

simply seeks to clarify that local governing bodies have the authority to grant their PAB's investigatory and subpoena powers.

Independent investigation of police misconduct is critical to meaningful accountability

Distrust in police is fueled by prevailing public opinion that police departments do not sufficiently hold officers accountable for misconduct. For instance, according to a national poll conducted by the Pew Research Center, 86 percent of Black people and 65 percent of white people surveyed said that police departments do a poor or only fair job of holding officers accountable for misconduct.¹ Both the lived experience of police violence victims in Maryland and data from recent reports serve as substantive proof for these claims.

According to the Graham Report released in 2021, the Prince George's County Police Department routinely failed to adequately respond to internal and external complaints of racial harassment, discrimination, and misuse of force.² Additionally, a 2016 Department of Justice (DOJ) investigation into the Baltimore Police Department (BPD) revealed that BPD not only discouraged internal and external complaints but, even for serious misconduct allegations, complaints were routinely deemed "not sustained" for no reason. Of the 1,382 allegations of excessive force that BPD tracked from 2010 through 2015, only 31 allegations, or 2.2 percent, were sustained. According to the DOJ assessment, procedures to investigate these claims were both inconvenient to the public and wholly inadequate, falling below the department's own policies and law enforcement standards. Adequate discipline was persistently rare.³

For members of the public to trust the integrity of investigations into police misconduct complaints, PABs must be able to conduct investigations of their own to provide accurate assessments of complaints and their outcomes.

Giving PABs investigatory authority over some or all complaints is not inconsistent with police agencies also having that authority

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¹ Pew Research Center. (2020, July 9). Majority of Public Favors Giving Civilians the Power to Sue Police Officers for Misconduct. Pew Research Center - U.S. Politics & amp; Policy. Retrieved from https://www.pewresearch.org/politics/2020/07/09/majority-of-public-favors-giving-civilians-the-power-to-sue-police-officers-for-misconduct/

² Graham, M. E. (2020, August 28). Expert Report of Michael E. Graham in Hispanic National Law Enforcement Association NCR et al. v. Prince George's County et al.. Washington Lawyers' Committee for Civil Rights and Urban Affairs. Retrieved from <u>https://www.washlaw.org/wp-</u> <u>content/uploads/2021/02/HNLEA-v-PGC-Aug-28-Graham-Report-Unsealed.pdf</u>

³ U.S. Department of Justice Civil Rights Division. (2016, August 10). INVESTIGATION OF THE BALTIMORE CITY POLICE DEPARTMENT. U.S. Department of Justice. Retrieved from https://www.justice.gov/crt/file/883296/download

The Baltimore City Civilian Review Board (CRB), created by a Public Local Law of the General Assembly, allows the CRB to conduct independent investigations of specific types of civilian complaints against officers in seven law enforcement agencies. Even though the agencies' own internal affairs units conduct parallel investigations, the CRB decides whether to investigate a complaint themselves or review the investigation of the internal affairs department. While the CRB has been limited in scope and authority prior to the MPAA, the independent investigations performed by the CRB staff have proven just how critical it is to have the option of conducting independent, civilian-led investigations into complaints. Beyond the increased trust and cooperation complainants show with CRB investigators, CRB and Public Integrity Bureau disagreed in 26% of concurrent investigations.⁴

The MPAA does not expressly prohibit PABs from having the power to investigate complaints independently

No provision in the MPAA prohibits local bodies from giving their boards these powers either in place of internal affairs or in parallel with them. Additionally, the MPAA does not have a preemption clause that would indicate the legislature's intention to bar the implementation of specific police accountability mechanisms, thereby precluding any local innovations or experimentation.

By affording the PABs with an opportunity to conduct independent investigations, PABs could provide a greater likelihood that investigations will be meaningful and that the public will trust their outcomes. For the forgoing reasons, the ACLU of Maryland urges a favorable vote on HB 533.

Respectfully,

Maryland Coalition for Justice & Police Accountability (members listed below)

ACLU of Maryland ACLU of Maryland, Montgomery County Chapter Amnesty International Arts Education in Maryland Schools (AEMS) Alliance Baltimore Action Legal Team Baltimore Bern Unit Baltimore Bern Unit Baltimore for Border Justice Be More Unified

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⁴ Baltimore City Office of Civil Rights. (2018, July). Baltimore City Civilian Review Board: Annual Report July 2017 to July 2018. City of Baltimore: Office of Equity and Civil Rights. Retrieved from

https://civilrights.baltimorecity.gov/sites/default/files/CRB%20ANNUAL%20REPORT%20AUG %202018%20PUBLIC%20COPY.pdf

Council on American-Islamic Relations (CAIR) - Maryland CASA Caucus of African-Americans Leaders **Citizens Policing Project** Coalition for Justice for Anton Black **Coalition of Concerned Mothers** Coalition of People Opposed Violence and Extremism **Common Cause Maryland** Community Actively Seeking Transparency (C.A.S.T.) **Community Justice** Court Watch & Judicial Accountability Democratic Socialists of America - Baltimore City Democratic Socialists of America – Greater Baltimore Democratic Socialists of America – Prince George's County **Disability Rights Maryland** Do the Most Good **Drug Policy Alliance Equality Matters** For Kathy's Sake **FreeState Justice Greenbelt** People Power Helping Ourselves to Transform Hispanic National Law Enforcement Association Homeless Persons Representation Project **Innocence** Project InterFaith Action for Human Rights Jews United For Justice Ji'Aire's Workgroup Mental Health and Wellness Justice Policy Institute The JustUs Initiative The Talking Drum Kevin L. Cooper Foundation Law Enforcement Action Partnership Leaders of a Beautiful Struggle League of Women Voters Maryland LGBTQ Dignity Project Life After Release Making Changes LLC Mama Sisterhood of Prince George's County March for Our Lives Maryland Maryland Alliance for Justice Reform Maryland Center on Economic Policy Maryland Consumer Rights Coalition Maryland Defenders Union

Maryland Justice Project Marvland Office of the Public Defender Maryland Poor People's Campaign Maryland Prisoners' Rights Coalition Maryland Restorative Justice Initiative Montgomery County Civil Rights Coalition Montgomery County Democratic Socialists of America Mothers on the Move NAACP Legal Defense and Educational Fund NAACP Maryland National Coalition for Drug Legalization Nigerian American Lawyers Association - Washington DC Chapter **Organizing Black Our Maryland Our Prince George's Our Revolution Maryland Power Inside** Prevent Gun Violence Ministry, River **Road Unitarian Universalist Congregation** Policy Foundation of Maryland Prince George's People's Coalition Prisons to Professionals **Progressive Maryland Public Justice Center Racial Justice NOW!** Rebuild, Overcome, and Rise (ROAR) Center at University of Maryland-Baltimore **Reproductive Justice Inside** Sanctuary DMV **SEIU 1199** Showing up for Racial Justice, Annapolis and Anne Arundel County Showing Up for Racial Justice, Baltimore Showing Up for Racial Justice, Montgomery County The Shriver Center at UMBC Silver Spring Justice Coalition Southern Maryland Poor People's Campaign Takoma Park Mobilization The Talking Drum Incorporated The Women of Color for Equal Justice Law Center West Wednesdays Wicomico County NAACP Branch 7028 Young People for Progress

HB533 Testimony.pdf Uploaded by: Carlos Childs Position: FWA

Testimony for the House Judiciary Committee

Tuesday, February 27th, 2024

HB 533 - County Police Accountability Boards – Investigation of Complaints of Police Misconduct

Favorable with Amendments

Dear Honorable Chair Clippinger, Vice-Chair Bartlett, and committee members,

We write to you to express our support, with amendments, for HB 533, on behalf of the Prince George's County Police Accountability Coalition. We are a grassroots coalition of directly impacted Maryland residents, police accountability organizations, and economic justice community groups.

Since the Police Accountability Boards (PABs) have been established, we still have not seen police held accountable for misconduct, abuse of power, excessive use of force, and worse. Many PABs have faced pushback and opposition when requesting information from police and sheriff departments to be able to adjudicate people's claims. This legislation is a step in the right direction, but in order to ensure all PABs are able to gather all the facts, HB 533 must be amended to give all boards investigatory and subpoena power rather than enabling counties and Baltimore City to grant a PAB this authority.

Our coalition has many directly impacted people whose sons, cousins, nephews, and other loved ones have been murdered by police officers yet never received justice. It is horrifically traumatizing for these family members to continuously lobby county elected officials to expand the powers of the PABs in order to receive some semblance of justice for their loved ones. We are urging the committee to do the right thing and amend the legislation to give Police Accountability Boards investigatory and subpoena power, as well as prohibit former sheriff and police officers from serving on the PABs.

Respectfully,

Concerned Citizens for Bail Reform The Talking Drum Inc. Just Us Initiative Nikki Owens Sarah Harper John Spillane

MCPA - MSA HB 533 Police Accountability Boards-Opp Uploaded by: Andrea Mansfield

Position: UNF



Maryland Chiefs of Police Association Maryland Sheriffs' Association



MEMORANDUM

TO:	The Honorable Luke Clippinger, Chair and Members of the House Judiciary Committee
FROM:	Darren Popkin, Executive Director, MCPA-MSA Joint Legislative Committee Andrea Mansfield, Representative, MCPA-MSA Joint Legislative Committee Natasha Mehu, Representative, MCPA-MSA Joint Legislative Committee
DATE:	February 27, 2024
RE:	HB 533 – County Police Accountability Boards – Investigations of Police Misconduct

POSITION: **OPPOSE**

The Maryland Chiefs of Police Association (MCPA) and the Maryland Sheriffs' Association (MSA) **OPPOSE** HB 533 – County Police Accountability Boards – Investigations of Police Misconduct

HB 533 would allow counties to empower Police Accountability Boards ("PAB") to "exercise investigatory and subpoena powers" and to conduct investigations of "police misconduct concurrently with a law enforcement agency investigating the complaint."

Currently, each law enforcement agency is responsible for conducting investigations into alleged police misconduct. If the alleged police misconduct involves a member of the public, an Administrative Charging Committee ("ACC") made up of five citizens reviews the agency's investigation. Each ACC has the authority to request further information from an agency. The ACC is also empowered to note any failures of supervision that contributed to the misconduct. MCPA and MSA are not aware of any complaints that agencies have not been conducting thorough and complete investigations.

Allowing concurrent investigations by a PAB is a recipe for disaster and runs a severe risk of compromising not only administrative, discipline investigations but criminal prosecutions as well. Unlike law enforcement internal affairs divisions, PABs are not trained in the interplay between criminal and administrative investigations. Compelled statements and evidence obtained during an administrative hearing cannot be used in a criminal case and can, in fact, taint a criminal prosecution. Witnesses called before the PAB would provide statements that can be exploited by an officer's criminal defense or employment attorney. Having to answer questions to the PAB in addition to a criminal or administrative investigation will also contribute to witness fatigue; while most citizens are willing to cooperate, the willingness has limits.

There are several unanswered questions presented by HB 533, the most important of which, "Investigate to what end?" Is a PAB investigation forwarded to an ACC for consideration of disciplinary charges? Additionally, what, if any, confidentiality requirements will be imposed on the PAB? Are the

532 Baltimore Boulevard, Suite 308 Westminster, Maryland 21157 667-314-3216 / 667-314-3236 investigations open to inspection under the Maryland Public Information Act? What rights to privacy do officers, complainants, and witnesses have?

There is a certain amount of irony that HB 533 gives the PAB *greater* power to investigate police misconduct than the agencies that employ the officer. Under the Police Accountability Act, law enforcement agencies do not have subpoena power. Subpoenas may be issued by a trial board – *after* an investigation is completed. (An Administrative Charging Committee may "request additional information or action from the law enforcement agency, including requiring additional information and the issuance of subpoenas," Pub. Safety §3-104(f), but nothing in the Act gives agencies the authority to issue subpoenas.)

For these reasons, MCPA and MSA urge an UNFAVORABLE report on HB 533.

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