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The Honorable Chair Vanessa Atterbeary  
Ways & Means Committee  
Room 131  
House Office Building  
Annapolis, Maryland 21401

January 31, 2024

Testimony of FreeState Justice  
IN OPPOSITION TO

House Bill 47: Education – Interscholastic and Intramural Junior Varsity and Varsity  
Teams – Designation Based on Sex (Fairness in Girls’ Sports Act)

To the Honorable Chair Vanessa Atterbeary, Vice Chair Jheanelle K. Wilkins, and  
esteemed members of the House Ways and Means Committee:

FreeState Justice is Maryland's lesbian, gay, bisexual, transgender, queer, intersex, and asexual (LGBTQIA+) civil rights advocacy organization. Each year, we provide free legal services to hundreds of LGBTQIA+ Marylanders who would not otherwise be able to afford an attorney and advocate more broadly on behalf of the LGBTQIA+ community. As part of this work, we routinely represent and advocate on behalf of transgender youth in Maryland, who continue to face intense discrimination in and out of school.

We write today in opposition to House Bill 47 because it unfairly targets transgender girls, depriving them of the opportunity to participate in one of the most popular outlets for social support available to our youth. Despite claims of its proponents to the contrary, HB 47 is not based on legitimate research or credible scientific studies. Indeed, HB 47 is not designed to establish a level playing field for student-athletes but to bar transgender girls from participating at all.

*FreeState Justice, Inc. (formerly FreeState Legal Project, Inc., merging with Equality Maryland) is a social justice organization that works through direct legal services, legislative and policy advocacy, and community engagement to enable Marylanders across the spectrum of lesbian, gay, bisexual, transgender, and queer identities to be free to live authentically, with safety and dignity, in all communities throughout our state.*

This bill is drafted from Idaho's Fairness in Women's Sports Act, which had an injunction put against it for causing irreparable harm to both cis & trans women athletes. Kayden Hulquist, a cisgender soccer player, worried she'd have to undergo invasive medical exams to verify her sex when she played for Boise High School. Lindsay Hecox, a transgender woman, withdrew from Boise State University a week after unsuccessfully trying out for the women's cross-country team; this law disqualified her. These are the outcomes we can come to expect if this transphobic law is passed. The science of this bill is unsupported; a person's sex has less to do with their performance in sports than other biological factors.

Currently, there is no single policy in Maryland governing when and where transgender athletes may compete according to their gender identity. While this may sound like a problem to be solved, that is far from the case: instead, most schools follow the practice of major sporting organizations, which have adopted a sport-by-sport approach "that preserves the opportunity for transgender student-athletes while balancing fairness, inclusion, and safety for all who compete." These sports' governing bodies recognize that a one-size-fits-all ban on transgender athletes is inherently unfair and discriminatory, and they have instead worked to find a solution that is fair to everyone. HB 47 would ignore all their work over the past decades and instead impose precisely the sort of discriminatory ban these organizations have worked so hard to avoid.

While the individual rules of sports governing bodies vary, many look to factors such as the length of time that an athlete has been prescribed hormone replacement therapy or the level of sex hormones such as testosterone in their bodies. Variations of these policies have been in place in elite sports for almost 20 years. The participation of transgender girls has simply had no impact on elite sports, but prohibiting their participation will have a significant effect on the girls themselves.

HB 47 is not only manifestly unfair and in contravention of the current procedure among sports regulatory bodies; it also violates federal and state non-discrimination laws. Following the Supreme Court's decision in *Bostock v. Clayton County*, the United States Department of Education clarified that it interprets Title IX of the Educational Amendments Act of 1972 to prohibit discrimination on the basis of gender identity. There are also Maryland-specific laws preventing this form of discrimination due to the Fairness for All Marylanders Act of 2014. Enacting HB 47 would be an invitation for a lawsuit.

I ask this committee to consider just how crucial sports are to the lives of many youths, regardless of whether they are transgender or cisgender. School sports can be crucial to a student's feeling of belonging and social support during adolescence. Sports foster values of inclusivity, teamwork, and non-discrimination. They help youth find joy and pride in a safe environment where they know they will be supported by their teammates, coaches, and peers. By preventing transgender girls from competing in alignment with their gender identity, HB 47 directly prevents these positive benefits of sports participation because the girls will most likely not compete at all.

For these reasons, FreeState Justice urges an unfavorable report on House Bill 47.

Lauren Pruitt,  
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