

**RA01A**  
**Public Library Capital Grant Program**  
Maryland State Department of Education

***Public Library Capital Grant Program (Statewide)***

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**GO Bonds**                                      **\$5,000,000**                      **Recommendation: Reduce \$2.75 million to fiscal 2008 legislative appropriation level**

**Bill Text:** Provide grants to acquire land, design, construct, and equip public library facilities. The funds appropriated for this purpose shall be administered in accordance with Section 23-510 of the Education Article.

**Program Description:** The Public Library Capital Grants Program was established by Chapter 494 of 2006 and received its first funding in fiscal 2008. The program provides funds to local libraries and library systems for capital improvements to existing libraries or construction of new facilities.

Section 23-510 of the Education Article mandates \$5,000,000 in annual funding for a capital grant program for public library projects. The Maryland State Department of Education's (MSDE) Division of Library Development and Services (DLDS) is responsible for administering the program. To apply for a grant, local public library systems must develop a countywide library plan to file with DLDS and produce a master plan describing the capital projects approved by the applicant's governing body. DLDS reviews applications and submits recommendations to the State Board of Education for approval. The list of approved projects is then forwarded to the Department of Budget and Management for funding. Grants from the program require a match from any combination of county, municipal, or private sources. State grants may not fund more than 50% of a project's cost, or be less than \$20,000.

**Program Performance Analysis:** The original fiscal 2008 legislative appropriation totaled \$2,250,000; however, this was reduced in July 2007 by \$225,000 by the Board of Public Works cost containment action to \$2,025,000. Sixteen library systems submitted 20 project requests for fiscal 2008. All projects were at least partially funded. Grant amounts ranged from \$22,500 to a maximum of \$270,000.

The fiscal 2008 pay-as-you-go (PAYGO) funds were restricted by the General Assembly until a report on the projects was submitted. The report was submitted in November 2007. The release of funds process is currently underway, and MSDE expects to have the funds to the awardees in early spring.

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**Comments:** For fiscal 2009, DLDS approved 17 project requests in 11 different library systems. The total amount requested was \$21.8 million of which the Governor included \$5.0 million, the mandated amount. The State’s share of the total estimated cost for all of these projects is just 5%. In Howard County, the State’s percentage share amounts to only 1%; while in Somerset County, for the project at the Princess Anne Library, the State shares 50% of the total project costs.

Projects in both fiscal 2008 and 2009 include funds for projects that do not fit into the definition of a capital expenditure (*i.e.* permanent improvements that have at least a 15-year useful life) including replacing carpeting and other furnishings. PAYGO funds were used in fiscal 2008, which are not subject to the strict definition of capital expenditures. However, general obligation bonds are allocated for fiscal 2009. Although the fiscal 2009 proposed projects include fewer projects with a non-capital component, State general obligation bond funds should only be applied to capital expenditures.

**MSDE should comment on the distribution of grant funds and whether State funds could be better utilized if the number of projects in a given year was reduced while the scope of State involvement expanded. MSDE should also comment on the use of funds for non-capital expenditures and strategies to improve the selection process to only include funds for projects that meet the definition of a capital expenditure.**

***Fund Data***

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**Prior Program Activity – All Fund Sources  
(\$ in Millions)**

	<i>FY 2004</i>	<i>FY 2005</i>	<i>FY 2006</i>	<i>FY 2007</i>	<i>FY 2008*</i>
<b>Encumbrances</b>	\$0.000	\$0.000	\$0.000	\$0.000	\$2.025
<b>Expenditures</b>	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000

\*As of January 4, 2008.

**Authorization Summary  
(\$ in Millions)**

<i>Fiscal Year</i>	<i>Authorization</i>	<i>Funds</i>		<i>Balances</i>	
		<i>Encumbered</i>	<i>Expended</i>	<i>To Be Encumbered</i>	<i>To Be Expended</i>
2008	\$2.025	\$0.000	\$0.000	\$2.025	\$2.025
<b>Total</b>	<b>\$2.025</b>	<b>\$0.000</b>	<b>\$0.000</b>	<b>\$2.025</b>	<b>\$2.025</b>

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**Authorization Request  
(\$ in Millions)**

<i>Description</i>	<i>2007 Approp.</i>	<i>2008 Approp.</i>	<i>2009 Request</i>	<i>2010 Estimate</i>	<i>2011 Estimate</i>	<i>2012 Estimate</i>	<i>2013 Estimate</i>
PAYGO GF	\$0.000	\$2.025	\$0.000	\$0.000	\$0.000	\$0.000	\$0.000
GO Bonds	0.000	0.000	5.000	5.000	5.000	5.000	5.000
<b>Total</b>	<b>\$0.000</b>	<b>\$2.025</b>	<b>\$5.000</b>	<b>\$5.000</b>	<b>\$5.000</b>	<b>\$5.000</b>	<b>\$5.000</b>

***Recommended Actions***

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Reduce \$2.75 million, which would equal the fiscal 2008 legislative appropriation (prior to cost containment).

## *Fiscal 2009 Proposed Projects*

<u>Library System</u>	<u>Branch</u>	<u>Project</u>	<u>Estimated Cost</u>	<u>Amount Requested</u>	<u>Amount Approved</u>	<u>Matching Funds</u>	<u>State Percentage</u>
Anne Arundel	Brooklyn Park, Linthicum and Provinces Libraries	Modify five circulation/service desks at three libraries to provide a lower section that complies with the Americans with Disabilities Act (ADA).	\$325,000	\$140,000	\$140,000	\$140,000	43%
Baltimore County	New Perry Hall Library	Replace current leased facility with a new state-of-the-art green building facility.	8,585,000	400,000	234,361	8,460,000	3%
Baltimore County	Cockeysville Library	Add 7,000 gross square feet (GSF) of library space and renovate 23,000 GSF of existing space.	2,738,000	650,000	650,000	2,088,000	24%
Baltimore City (Enoch Pratt)	Edmundson Avenue Library	Renovate the 1952 building, including installing an elevator and adding a community meeting room in the basement.	1,459,000	330,000	330,000	750,000	23%
Baltimore City (Enoch Pratt)	Reisterstown Road Branch	Provide structural repairs and other renovations including ADA modifications.	2,400,000	600,000	600,000	1,800,000	25%
Carroll	Westminster Library	Renovate the 1980 building to accommodate user demand, improve layout, and update furnishings and interior treatments.	1,399,491	545,746	545,745	545,746	39%
Frederick	Brunswick Community Library	Expand the existing library to provide additional space that is flexible and functional. The design will serve as a pilot project for other Frederick County libraries.	5,202,235	497,498	497,498	3,923,982	10%

<u>Library System</u>	<u>Branch</u>	<u>Project Description</u>	<u>Estimated Cost</u>	<u>Amount Requested</u>	<u>Amount Approved</u>	<u>Matching Funds</u>	<u>State Percentage</u>
Howard	Miller Branch and Historical Center	Construct a new library which will house the community library serving the adjacent senior housing project and Howard County Historical Society Archives.	\$29,094,000	\$16,455,000	\$400,000	\$16,455,000	1%
Kent	Chestertown Library	Replace roof and windows.	884,692	239,346	239,346	239,346	27%
Montgomery	Gaithersburg Library	Add 1,500 GSF and replace HVAC and lighting, upgrade electrical, plumbing, security, fire alarm, and communications system.	10,453,000	1,000,000	400,000	4,273,000	4%
Montgomery	Silver Spring Library	Design and construct new library in central business district.	13,317,000	419,050	419,050	602,000	3%
St. Mary's	Leonardtown Library and Administrative Office Renovation and Expansion	Expand space from 19,000 GSF to 44,000 GSF.	13,070,000	90,000	90,000	90,000	1%
Somerset	Princess Anne Library	Design plans to reallocate space and address moisture proofing and accommodate non-print collections and public computers.	48,000	24,000	24,000	48,000	50%
Somerset	New Crisfield Branch	Site acquisition.	4,900,000	200,000	200,000	200,000	4%
Washington	Boonsboro Library	Replace current library.	2,595,698	230,000	230,000	1,993,119	9%
<b>Total</b>			<b>\$96,471,116</b>	<b>\$21,820,640</b>	<b>\$5,000,000</b>	<b>\$41,608,193</b>	<b>5%</b>

HVAC: heating, ventilation, and air conditioning

# Fiscal 2008 Project Status

<u>Library System</u>	<u>Branch</u>	<u>Project Description</u>	<u>Amount Request</u>	<u>Amount Approved</u>	<u>Matching Funds</u>	<u>State Percentage Share</u>
Allegany	Westernport Library	Renovation	\$70,000	\$63,000	\$80,000	50%
Anne Arundel	Easternpost/Annapolis Neck, Edgewater, Linthicum ,and Riviera Beach Libraries	Fire Safety/System Upgrade	67,000	60,300	67,000	50%
Anne Arundel	Brooklyn Park, Linthicum, and Provinces Libraries	Service Desk ADA Compliance	157,000	22,500	157,000	50%
Baltimore County	New Perry Hall Library	Automated Materials Handling	113,000	22,500	8,460,000	41%
Baltimore County	Rosedale Library	Storyville – A Childhood Center	250,000	112,500	725,933	3%
Baltimore City	Edmondson Avenue Library	Renovation	600,000	270,000	750,000	45%
Caroline	Central Library	Roof Repair	62,500	56,250	62,500	45%
Caroline	Federalsburg Library	Windows and Carpet	37,800	33,300	37,800	44%
Carroll	Westminster Library	Renovation	680,746	135,000	680,746	49%
Cecil	New Perryville Library	Equipment	136,985	90,000	136,985	50%
Frederick	Brunswick and Walkersville Libraries	Architectural and Engineering	310,510	144,000	310,510	46%
Howard	New Miller Branch	Planning and Design	2,895,000	90,000	2,895,000	2%
Kent	Chestertown Library	New Roof and Windows	437,346	198,000	437,346	45%
Montgomery	Gaithersburg Library	Renovation	850,000	90,000	886,000	5%
Montgomery	Silver Spring Library	Design and Construction	550,000	130,950	602,000	8%
Prince George's	Largo-Kettering Library	Renovation	113,000	101,700	113,000	45%
Somerset	Crisfield Library	Planning	25,000	22,500	25,000	5%
Washington	Boonsboro Library	Finish Construction and Furnish	500,000	270,000	1,993,119	19%
Wicomico	New Main Library	Design	50,000	45,000	50,000	45%
Worcester	New Ocean City Library	Furnishings and Equipment	196,315	67,500	196,315	17%
<b>Total</b>	<b>Total Amount Awarded</b>		<b>\$8,102,202</b>	<b>\$2,025,000</b>	<b>\$18,666,254</b>	