

DA0201
Department of Disabilities – Capital

Capital Budget Summary

Grant and Loan *Capital Improvement Program*
(\$ in Millions)

Program	2019 Approp.	2020 Approp.	2021 Request	2022 Estimate	2023 Estimate	2024 Estimate	2025 Estimate
----------------	-------------------------	-------------------------	-------------------------	--------------------------	--------------------------	--------------------------	--------------------------

Accessibility Modifications	\$0.000	\$1.697	\$1.851	\$2.000	\$1.600	\$1.600	\$1.600
Total	\$0.000	\$1.697	\$1.851	\$2.000	\$1.600	\$1.600	\$1.600

Fund Source	2019 Approp.	2020 Approp.	2021 Request	2022 Estimate	2023 Estimate	2024 Estimate	2025 Estimate
--------------------	-------------------------	-------------------------	-------------------------	--------------------------	--------------------------	--------------------------	--------------------------

GO Bonds	\$0.000	\$1.697	\$1.851	\$2.000	\$1.600	\$1.600	\$1.600
Total	\$0.000	\$1.697	\$1.851	\$2.000	\$1.600	\$1.600	\$1.600

GO: general obligation

Key Observations

- The unencumbered balance is nearly \$2 million.
- Higher education institution projects receive the most funding in fiscal 2021.

Summary of Recommended Bond Actions

1. Accessibility Modifications

Approve the \$1,851,000 general obligation bond authorization for accessibility modifications.

For further information contact: Grace M. Pedersen

Phone: (410) 946-5530

Summary of Issues

The unencumbered balance is equal to over one year’s worth of programmed funding. While most of these funds have been awarded for projects approved in prior years, there remains a balance of \$392,000 from canceled projects and other projects that were completed underbudget.

Program Description

The Maryland Department of Disabilities (MDOD) administers Access Maryland, an accessibility modifications program that provides funds to eliminate architectural barriers in State-owned facilities and improves the State’s compliance with the federally mandated Americans with Disabilities Act (ADA) of 1990. The program helps to increase access to State programs, services, and employment opportunities and helps to reduce the liability of the State for noncompliance with the ADA.

This program focuses solely on State-owned facilities, and rented space is not eligible for funding. Projects funded within this program are part of a long-term effort, and the program will require funding beyond the current *Capital Improvement Program* (CIP). Since fiscal 2017, 13 projects have been completed: 5 State projects; 7 University System of Maryland (USM) projects; and 1 project at St. Mary’s College of Maryland. Nineteen projects approved in prior years are in the design or construction phase. The fiscal 2021 capital budget funds 14 new accessibility projects.

Leading up to the fiscal 2021 funding requests, MDOD implemented an online project management tool and an online application tool and created a review panel comprised of individuals with disability experience to review Access Maryland applications. MDOD has also hosted several trainings on transition plans.

Budget Overview

The 2019 CIP programmed \$1.6 million annually for the Access Maryland program. However, the 2020 CIP programs \$1.85 million and \$2.0 million for fiscal 2021 and 2022, respectively. The additional \$650,000 programmed over fiscal 2021 and 2022 is needed to fund the construction phase of projects previously authorized through the program, which have increased in cost from the time that they were initially authorized. After fiscal 2022, the programmed amount returns to \$1.6 million through the remainder of the five-year planning cycle. As shown in **Exhibit 1**, the fiscal 2021 budgeted amount funds 17 projects, including 14 new projects and the construction phase of 3 projects that were funded for design in fiscal 2020.

**Exhibit 1
Proposed Projects
Fiscal 2021
(\$ in Thousands)**

<u>Subdivision</u>	<u>Agency</u>	<u>Location</u>	<u>Project</u>	<u>Estimated Cost</u>	<u>Prior Auth.</u>	<u>Fiscal 2021 Amount</u>	<u>Future Request</u>	<u>Total State Share (%)</u>
Howard	MDH	Clifton T. Perkins Hospital	Accessible Emergency Evacuation Route	\$450	\$70	\$380	\$0	100%
Caroline	DNR	Tuckahoe State Park	Boating and Fishing Accessibility	300	31	269	0	100%
Cecil	DGS	Elkton District Court	Wheelchair Ramp	175	0	175	0	100%
Anne Arundel	DPSCS	Correctional Institution for Women	Interior ADA Access	250	100	150	0	100%
Harford	DNR	Susquehanna State Park	Campground Access	335	0	125	210	100%
Baltimore County	UMBC	Technology Research Center	Accessible Restroom	168	0	118	0	70%
Prince George's	UMCP	Kirwan Hall	Accessible Restroom	212	0	112	0	53%
Baltimore County	TU	Media Center	Interior ADA Access	150	0	105	0	70%
St. Mary's	DGS	Joseph Carter State Office Building	Automatic Door Openers	75	0	75	0	100%
Wicomico	DGS	Salisbury Multi-Service Center	Accessible Restroom	75	0	75	0	100%
Prince George's	BSU	Campuswide	Exterior ADA Access	80	0	55	0	69%
Baltimore City	DGS	Hargrove Court Building	Automatic Door Openers	50	0	50	0	100%
Baltimore City	UMB	Howard Hall	Accessible Entrance	694	0	42	430	68%

DA0201 – Department of Disabilities – Capital

<u>Subdivision</u>	<u>Agency</u>	<u>Location</u>	<u>Project</u>	<u>Estimated Cost</u>	<u>Prior Auth.</u>	<u>Fiscal 2021 Amount</u>	<u>Future Request</u>	<u>Total State Share (%)</u>
St. Mary's	HSMC	State House	Accessible Restroom	530	0	40	490	100%
St. Mary's	SMCM	Dorchester Hall	Accessible Entrance	45	0	30	0	67%
St. Mary's	SMCM	Prince George's Hall	Accessible Entrance	43	0	30	0	69%
Prince George's	UMCP	Atlantic Building	Accessible Restroom	224	0	20	\$104	55%
Total				\$3,856	\$201	\$1,851	\$1,234	

ADA: Americans with Disabilities Act
 BSU: Bowie State University
 DGS: Department of General Services
 DNR: Department of Natural Resources
 DPSCS: Department of Public Safety and Correctional Services
 HSMC: Historic St. Mary's City
 MDH: Maryland Department of Health
 SMCM: St. Mary's College of Maryland
 TU: Towson University
 UMB: University of Maryland, Baltimore Campus
 UMBC: University of Maryland Baltimore County
 UMCP: University of Maryland, College Park Campus

Source: Governor's Fiscal 2021 Budget Books

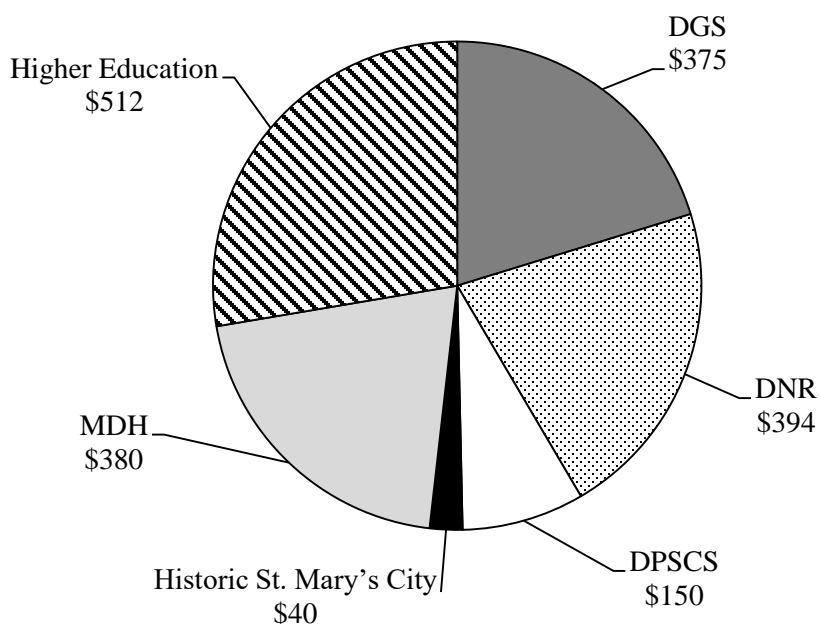
Funding

The fiscal 2021 allowance includes more than \$250,000 over the programmed amount to support construction phases for projects approved in fiscal 2020. Four of the projects proposed for fiscal 2021 come with \$1.2 million in future request funding, hence the higher than programmed amount projected for fiscal 2022 as well.

Funding by Agency

Exhibit 2 breaks down the total funding by agency. Even with the recently implemented match requirement for USM, modifications at colleges and universities throughout the State make up the largest portion of funding in fiscal 2021. Disability modification projects to facilities operated by the Department of Natural Resources, the Maryland Department of Health, and the Department of General Services (DGS) each receive over \$350,000 in fiscal 2021.

Exhibit 2
Funding by Agency
Fiscal 2021
(\$ in Thousands)



DGS: Department of General Services
DNR: Department of Natural Resources
DPSCS: Department of Public Safety and Correctional Services
MDH: Maryland Department of Health

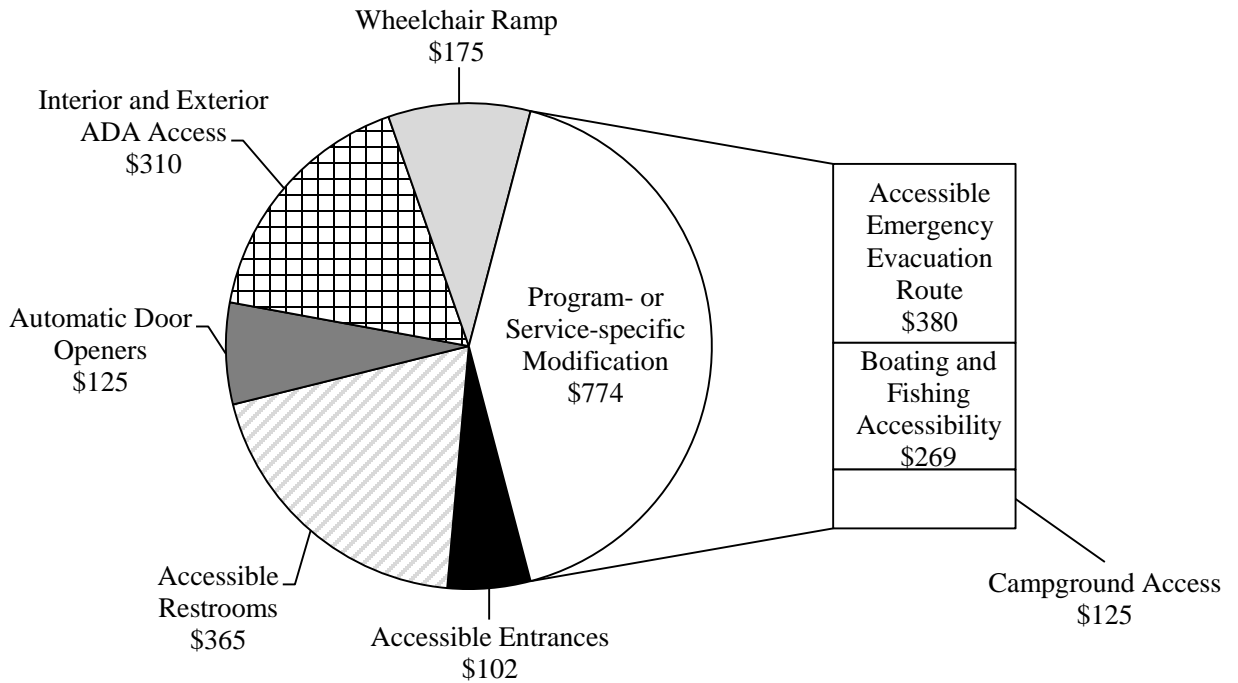
Source: Governor's Fiscal 2021 Budget Books

Funding by Modification

The fiscal 2021 funding will offer several different types of modifications; funding for each type of modification is shown in **Exhibit 3**. Some common modifications funded in fiscal 2021 include:

- five different restroom accessibility modifications;
- three different entrance accessibility modifications; and
- two different automatic door openers.

Exhibit 3
Funding by Modification Type
Fiscal 2021
(\$ in Thousands)



ADA: Americans with Disabilities Act

Source: Governor’s Fiscal 2021 Budget Books

Issues

1. Fund Balance

If projects funded in fiscal 2020 were to expend all of their appropriation, there would still be a \$1.9 million fund balance from prior funding appropriated to this program. As seen in **Exhibit 4**, most of this funding, \$1.5 million, is unencumbered from projects approved in prior years. However, the remaining \$392,000 appears unaccounted for, which is inconsistent with the expressed need for additional funds for the construction phase of previously authorized projects.

Exhibit 4
Unencumbered Balance of Prior Year Projects
Fiscal 2016-2020
(\$ in Thousands)

<u>Year Approved</u>	<u>Agency</u>	<u>Total Award</u>	<u>Total Authorized</u>	<u>Unencumbered Balance</u>
2016	DGS	\$295	\$43	\$252
2016	USM	84	81	4
2016	USM	160	102	58
2016	USM	390	348	42
2018	USM	87	26	61
2019	DGS	100	0	100
2020	DGS	175	56	119
2020	DGS	70	0	70
2020	DGS	125	44	81
2020	DGS	30	0	30
2020	DGS	31	39	-8
2020	DGS	100	117	-17
2020	USM	100	0	100
2020	USM	386	85	301
2020	USM	219	0	219
2020	MSU	93	0	93
Total		\$2,445	\$941	\$1,505

DGS: Department of General Services
 MSU: Morgan State University
 USM: University System of Maryland

Source: Department of Budget and Management

Unencumbered Balance

The exhibit also shows that four projects approved in fiscal 2016 have not expended their entire appropriation, comprising \$355,699, or 38%, of the unencumbered balance. In addition, there is one project from fiscal 2018, two projects from fiscal 2019, and eight projects from fiscal 2020 that have not expended their entire appropriation. Two DGS projects expended more than their award, leaving a total of \$24,250 unavailable for the intended projects. **The Department of Legislative Services recommends that the department provide an encumbrance accounting and project schedule of previously authorized projects that substantiate the need for the additional funding programmed for fiscal 2021 and 2022 and reflect the drawdown of available unencumbered funds.**

GO Bond Recommended Actions

1. Approve the \$1,851,000 general obligation bond authorization for accessibility modifications.