

SENATE BILL 459

P1

4r1504
CF HB 418

By: **Senator Kagan**

Introduced and read first time: January 22, 2024

Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

2 **Grant Applications and Reporting – Maryland Efficient Grant Application**
3 **Council – Alterations**

4 FOR the purpose of altering the composition of the Maryland Efficient Grant Application
5 Council; requiring the Council to study and make recommendations to the
6 Governor’s Grants Office and the Department of Budget and Management regarding
7 the creation of a State Grants Ombudsperson; altering certain reporting
8 requirements; extending the termination date of the Council; and generally relating
9 to the Maryland Efficient Grant Application Council and reporting requirements.

10 BY repealing and reenacting, with amendments,
11 Article – State Finance and Procurement
12 Section 2–209 and 2–210
13 Annotated Code of Maryland
14 (2021 Replacement Volume and 2023 Supplement)

15 BY repealing and reenacting, with amendments,
16 Chapter 484 of the Acts of the General Assembly of 2020
17 Section 2 and 4

18 BY repealing and reenacting, with amendments,
19 Chapter 485 of the Acts of the General Assembly of 2020
20 Section 2 and 4

21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
22 That the Laws of Maryland read as follows:

23 **Article – State Finance and Procurement**

24 2–209.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1 (a) In this section, "Council" means the Maryland Efficient Grant Application
2 Council.

3 (b) There is a Maryland Efficient Grant Application Council.

4 (c) (1) The Council consists of the following members:

5 (i) the Director of the Governor's Grants Office, or the Director's
6 designee;

7 (ii) the Chief Procurement Officer, or the Chief Procurement
8 Officer's designee;

9 (iii) the State Treasurer, or the State Treasurer's designee;

10 **(IV) THE COMPTROLLER, OR THE COMPTROLLER'S DESIGNEE;**

11 **[(iv)] (V)** the Attorney General, or the Attorney General's designee;

12 **[(v)] (VI)** the Secretary of Budget and Management, or the
13 Secretary's designee;

14 **[(vi)] (VII)** the Secretary of Health, or the Secretary's designee;

15 **[(vii)] (VIII)** the Secretary of Human Services, or the Secretary's
16 designee;

17 **[(viii)] (IX)** the Secretary of Housing and Community Development, or
18 the Secretary's designee;

19 **[(ix)] (X)** the Secretary of Agriculture, or the Secretary's designee;

20 **[(x)] (XI)** the Secretary of the Environment, or the Secretary's
21 designee;

22 **[(xi)] (XII)** the State Superintendent of Schools, or the State
23 Superintendent's designee;

24 **[(xii)] (XIII)** the Director of the Maryland Energy Administration, or
25 the Director's designee;

26 **[(xiii)] (XIV)** the Executive Director of the Governor's Office of Crime
27 Prevention, Youth, and Victim Services, or the Executive Director's designee;

28 **[(xiv)] (XV)** the chair of the Maryland Higher Education Commission,
29 or the chair's designee;

1 [(xv)] **(XVI)** the Secretary of Natural Resources, or the Secretary's
2 designee;

3 **(XVII) THE LEGISLATIVE AUDITOR, OR THE LEGISLATIVE**
4 **AUDITOR'S DESIGNEE;**

5 [(xvi)] **(XVIII)** a representative from the Maryland Association of
6 Counties;

7 [(xvii)] **(XIX)** a representative from the Maryland Municipal
8 League;

9 [(xviii)] **(XX)** five representatives of private nonprofit
10 organizations with experience providing services funded by State or federal grants and that
11 reflect the size and diversity of the nonprofit grant recipients in the State, appointed by the
12 Governor;

13 [(xix)] **(XXI)** one representative of a private nonprofit organization,
14 appointed by the President of the Senate; and

15 [(xx)] **(XXII)** one representative of a private nonprofit organization,
16 appointed by the Speaker of the House.

17 (2) (i) This paragraph applies to members of the Council appointed
18 under paragraph [(1)(xviii)] **(1)(XX)** of this subsection.

19 (ii) The term of a member is 4 years.

20 (iii) The terms of members are staggered as required by the terms
21 provided for members of the Council on July 1, 2020.

22 (iv) At the end of a term, a member continues to serve until a
23 successor is appointed and qualifies.

24 (v) A member who is appointed after a term has begun serves only
25 for the rest of the term and until a successor is appointed and qualifies.

26 (vi) The Governor may remove a member for neglect of duty,
27 incompetence or misconduct.

28 (d) The Director of the Governor's Grants Office or the Director's designee shall
29 serve as Chair of the Council.

30 (e) The staffing responsibilities of the Council shall be shared by the agencies
31 represented on the Council.

1 (f) A member of the Council:

2 (1) may not receive compensation as a member of the Council; but

3 (2) is entitled to reimbursement for expenses under the Standard State
4 Travel Regulations, as provided in the State Budget.

5 (g) The Council shall:

6 (1) advise the Governor's Grants Office and the Department of Budget and
7 Management on the implementation of § 2-210 of this subtitle; and

8 (2) monitor and report to the Governor's Grants Office and the Department
9 of Budget and Management on the State's progress towards implementing § 2-210 of this
10 subtitle.

11 2-210.

12 (a) (1) In this section the following words have the meanings indicated.

13 (2) "Council" means the Maryland Efficient Grant Application Council
14 established under § 2-209 of this subtitle.

15 (3) "Department" means the Department of Budget and Management.

16 (4) (i) "Grant" means a legal instrument of financial assistance
17 between a State grant-making entity and a non-State entity that is:

18 1. used to enter into a relationship the principal purpose of
19 which is to transfer anything of value from the grant-making entity to the grant recipient
20 to carry out a public purpose authorized by law and not to acquire property or services for
21 the direct benefit or use of the grant-making entity; and

22 2. distinguished from a cooperative agreement in that it does
23 not provide for substantial involvement between the grant-making entity and the grant
24 recipient in carrying out the activity contemplated by the award.

25 (ii) "Grant" does not include an instrument that provides only:

26 1. direct government cash assistance to an individual;

27 2. a subsidy;

28 3. a loan;

29 4. a loan guarantee;

1 5. insurance;

2 6. grants made by the State higher education system, the
3 capital budget, the Department of Transportation, or the Maryland Technology
4 Development Corporation;

5 7. business development grants made by the Department of
6 Commerce; or

7 8. any State funding that is required annually and is
8 calculated through a formula set in statute.

9 (5) “Grant application form” means a grant application template and
10 related materials required to be submitted by grant applicants, including:

11 (i) required organizational materials; and

12 (ii) proposed budget categories and line items.

13 (6) “Uniform Guidance” means the Office of Management and Budget
14 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for
15 Federal Awards, 2 C.F.R. Part 200.

16 (b) (1) In order to improve efficiency, streamline and reduce redundant
17 processes, reduce paperwork and administrative burdens on both granting agencies and
18 grant recipients, and facilitate development and implementation of a statewide centralized
19 grants management and accountability system, the Council shall study and make
20 recommendations to the Governor’s Grants Office and the Department regarding the entire
21 grants life cycle, including:

22 (i) the creation of the following materials for use by grant-making
23 agencies, grant applicants, and grant recipients in the State:

24 1. a uniform grant application form;

25 2. uniform financial controls and reporting requirements for
26 grant recipients; and

27 3. uniform performance progress reporting requirements for
28 grant recipients;

29 **(II) THE CREATION OF A STATE GRANTS OMBUDSPERSON TO**
30 **PROVIDE TECHNICAL ASSISTANCE WITH:**

31 1. **ACCESSING AND NAVIGATING STATE GRANT**
32 **PROGRAMS;**

1 **2. RESOLVING DELAYS IN THE GRANT-MAKING**
2 **PROCESS; AND**

3 **3. COLLECTING AND DISSEMINATING INFORMATION ON**
4 **OPPORTUNITIES FOR GRANTS FROM FEDERAL, STATE, AND LOCAL GOVERNMENT;**

5 [(ii)] (III) regulations adopting each part of the uniform guidance,
6 with appropriate modifications for its application to grant-making entities in the State,
7 including modifications or variances based on the scope or size of particular grant
8 programs, grant-making entities, or grantees;

9 [(iii)] (IV) recommended timeframes and deadlines for the various
10 tasks included in items (i) [and (ii)] **THROUGH (III)** of this paragraph;

11 [(iv)] (V) recommended deadlines for use and implementation by
12 the various grant-making entities of the materials prepared in accordance with item (i) of
13 this paragraph; and

14 [(v)] (VI) recommended deadlines for grant-making entities to
15 administer State and federal grants in accordance with the provisions of parts of uniform
16 guidance as adopted by the Department by regulation.

17 (2) In developing materials and recommendations under this subsection,
18 the Council shall:

19 (i) solicit the input of diverse stakeholders, including grant-making
20 agencies and organizations representing local governments, grant professionals, experts in
21 nonprofit accounting and auditing, and nonprofit service providers; and

22 (ii) establish one or more issue working groups, composed of
23 stakeholders representing diverse backgrounds appropriate to the charge of each
24 workgroup, and also reflecting the demographic diversity of the State and the diversity of
25 grant programs and grant recipients, including arts, history, and social service, to
26 participate in and facilitate the process of developing recommendations.

27 (c) On or before July 1, **[2024] 2027**, the Council shall submit a report on its full
28 recommendations as required by subsection (b)(1) of this section to the Department and the
29 General Assembly, in accordance with § 2-1257 of the State Government Article.

30 (d) On or before October 1, 2020, each State grant-making agency shall appoint
31 a Chief Accountability Officer who shall:

32 (1) serve as a liaison to the Council and the Governor's Grants Office; and

1 (2) be responsible for the agency's representation and participation in the
2 process established under this section.

3 (e) The Governor's Grants Office shall provide technical assistance and
4 interpretations of policy requirements in order to ensure the effective and efficient
5 implementation of this section.

6 Chapter 484 of the Acts of 2020

7 SECTION 2. AND BE IT FURTHER ENACTED, That, in accordance with § 2-1257
8 of the State Government Article, the Department of Budget and Management shall:

9 (1) on or before December 31, 2021, report to the General Assembly on the
10 implementation of this Act, including the timelines and deadlines recommended by the
11 Maryland Efficient Grant Application Council in accordance with § 2-210(b)(1)(iii) of the
12 State Finance and Procurement Article, as enacted by Section 1 of this Act; and

13 (2) on or before December 31 of the calendar years 2022 through [2026]
14 **2028**, report to the General Assembly on the progress of the implementation of this Act,
15 including any recommendations of the Maryland Efficient Grant Application Council.

16 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect July
17 1, 2020. It shall remain effective for a period of [5] 8 years and, at the end of June 30,
18 [2025] **2028**, this Act, with no further action required by the General Assembly, shall be
19 abrogated and of no further force and effect.

20 Chapter 485 of the Acts of 2020

21 SECTION 2. AND BE IT FURTHER ENACTED, That, in accordance with § 2-1257
22 of the State Government Article, the Department of Budget and Management shall:

23 (1) on or before December 31, 2021, report to the General Assembly on the
24 implementation of this Act, including the timelines and deadlines recommended by the
25 Maryland Efficient Grant Application Council in accordance with § 2-210(b)(1)(iii) of the
26 State Finance and Procurement Article, as enacted by Section 1 of this Act; and

27 (2) on or before December 31 of the calendar years 2022 through [2026]
28 **2028**, report to the General Assembly on the progress of the implementation of this Act,
29 including any recommendations of the Maryland Efficient Grant Application Council.

30 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect July
31 1, 2020. It shall remain effective for a period of [5] 8 years and, at the end of June 30,
32 [2025] **2028**, this Act, with no further action required by the General Assembly, shall be
33 abrogated and of no further force and effect.

34 SECTION 2. AND BE IT FURTHER ENACTED, That:

1 (a) The Maryland Efficient Grant Application Council shall:

2 (1) study the feasibility, cost, and impacts of designating a State Grants
3 Ombudsperson in accordance with § 2–210(b)(1)(ii) of the State Finance and Procurement
4 Article, as enacted by Section 1 of this Act; and

5 (2) on or before July 1, 2025, make recommendations regarding the
6 designation of a State Grants Ombudsperson, including recommended timelines and
7 deadlines, to the Governor’s Grants Office and the Department of Budget and Management.

8 (b) On or before December 31, 2025, the Department of Budget and Management
9 shall, in accordance with § 2–1257 of the State Government Article, report to the General
10 Assembly on the recommendations made by the Maryland Efficient Grant Application
11 Council under subsection (a) of this section.

12 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July
13 1, 2024. It shall remain effective for a period of 4 years and, at the end of June 30, 2028,
14 this Act, with no further action required by the General Assembly, shall be abrogated and
15 of no further force and effect.