

Department of Legislative Services
Maryland General Assembly
2024 Session

FISCAL AND POLICY NOTE
First Reader

House Bill 988
Ways and Means

(Montgomery County Delegation)

Montgomery County Board of Education - Vacancy Procedures - Alterations
MC 5-24

This bill alters the process for filling vacancies on the Montgomery County Board of Education. Specifically, the bill requires that, if there is a vacancy by an elected member of the Montgomery County Board of Education occurring 55 days or more before the candidate filing deadline for the primary election that is held in the second year of the vacating member's term, the vacant position must be filled at the next general election as specified. If there is a vacancy of an elected member of the board occurring 54 days or less before the candidate filing deadline for the primary election that is held in the second year of the vacating member's term, the remaining members of the board must select a qualified individual to fill the vacancy on the elected board for the remainder of that term until a successor is elected and qualifies. **The bill takes effect July 1, 2024.**

Fiscal Summary

State Effect: None.

Local Effect: No effect on the Montgomery County Board of Elections as the bill does not require additional efforts outside of normal election cycles. Montgomery County revenues are not affected.

Small Business Effect: None.

Analysis

Bill Summary: If the vacated office is an office elected from a board of education district, the candidate with the largest number of votes at the general election must fill the vacancy

for the remainder of that term and until a successor is elected and qualifies. If the vacated office is an office elected from the county at large, the candidate with the second largest number of votes at the general election must fill the vacancy for the remainder of that term and until a successor is elected and qualifies. The candidate with the largest number of votes at the general election still must serve a full four-year term for the office elected from the county at large that finishes a full term on November 30 following the general election and until a successor is elected and qualifies.

Candidates for a vacated office may be nominated at a primary election in the same manner as any other position on the county board. The term of an individual elected to fill a vacancy must begin December 1 after the individual's election.

Current Law: The Montgomery County Board of Education consists of seven elected members and one student member. Elected members serve four-year terms beginning December 1 after the member's election and until a successor is qualified; the student member serves a one-year term beginning on July 1 after the election of the student member. The board is one of 20 elected school boards in the State. There are 4 hybrid boards in the State. The **Appendix – Local Boards of Education Membership** shows the selection methods, terms of office, and membership of the 24 local boards of education.

Staggered Election of Board Members

All elected members of the Montgomery County Board of Education, regardless of residency requirements, must be elected by the voters of the entire county. Board member elections are staggered such that some members are elected in presidential election years and others are elected in gubernatorial election years. Generally, three members are elected in presidential election years and four members are elected in gubernatorial election years. Of the three members elected in 2020 and every four years thereafter, one must reside in district two, one must reside in district four, and one may reside in any part of the county. Of the four members elected in 2022 and every four years thereafter, one must reside in district one, one must reside in district three, one must reside in district five, and one may reside in any part of the county.

Vacancies

The remaining members of the Montgomery County Board of Education must select a qualified individual to fill any vacancy on the elected board for the remainder of that term and until a successor is elected and qualifies.

Additional Information

Recent Prior Introductions: Similar legislation has not been introduced within the last three years.

Designated Cross File: None.

Information Source(s): Maryland State Department of Education; Maryland State Board of Elections; Montgomery County; Department of Legislative Services

Fiscal Note History: First Reader - February 18, 2024
rh/hlb

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Appendix – Local Boards of Education Membership

Membership

The composition of the local boards of education varies with members serving three- to four-year terms. Twenty counties have elected school boards and four counties have combined appointed and elected school boards. Twenty-two boards have student members; however, only 8 boards allow student members to vote, which generally excludes authority to vote on matters relating to collective bargaining and personnel. Three counties with voting student members also preclude student members from voting on matters relating to operating and capital budgets. **Exhibit 1** shows the selection methods, terms of office, and membership of the 24 local school boards.

Exhibit 1
Local Boards of Education
As of January 2024

<u>School System</u>	<u>Number of Members</u>	<u>Term</u>		<u>Means of Selection¹</u>
Allegany	6	4 years	E	5 from county at large 1 student (nonvoting, one-year term)
Anne Arundel ²	8	4 years	E	7 from councilmanic districts 1 student (one-year term)
Baltimore City ³	12	3 or 4 years	A/E	2 elected from city at large 9 appointed by mayor 1 student (one-year term)
Baltimore ⁴	12	4 years	A/E	4 appointed from county at large 7 elected from councilmanic districts 1 student (one-year term)
Calvert	6	4 years	E	2 from county at large 3 from commissioner districts 1 student (nonvoting, one-year term)
Caroline	7	4 years	A/E	3 elected from school board districts 2 appointed from county at large 2 students (nonvoting, one-year term)
Carroll	11	4 years	E	5 from county at large 5 commissioners <i>ex officio</i> (nonvoting) 1 student (nonvoting, one-year term)
Cecil	6	4 years	E	5 from commissioner districts 1 student (nonvoting, one-year term)

<u>School System</u>	<u>Number of Members</u>	<u>Term</u>		<u>Means of Selection¹</u>
Charles ⁵	10	4 years	E	1 from county at large 8 from commissioner districts 1 student (one-year term)
Dorchester	8	4 years	E	5 from councilmanic districts 3 students (nonvoting, one-year term)
Frederick	8	4 years	E	7 from county at large 1 student (nonvoting, one-year term)
Garrett	6	4 years	E	2 from county at large 3 from commissioner districts 1 student (nonvoting, one-year term)
Harford ⁶	11	4 years	A/E	6 elected from councilmanic districts 3 appointed from county at large 1 superintendent <i>ex officio</i> (nonvoting) 1 student (one-year term)
Howard	8	4 years	E	2 from county at large 5 from councilmanic districts 1 student (one-year term)
Kent ⁷	6	4 years	E	5 from county at large 1 student (nonvoting, one-year term)
Montgomery	8	4 years	E	2 from county at large 5 from school districts 1 student (one-year term)
Prince George's ⁸	10	4 years	E	9 from school board districts 1 student (one-year term)
Queen Anne's	7	4 years	E	1 from county at large 4 from commissioner districts 2 students (nonvoting, one-year term)
St. Mary's	6	4 years	E	1 from county at large 4 from commissioner districts 1 student (nonvoting, one-year term)
Somerset	5	4 years	E	5 from commissioner districts
Talbot	9	4 years	E	7 from school board districts 2 students (nonvoting, one-year term)
Washington ⁹	8	4 years	E	7 from county at large 1 student (nonvoting, one-year term)
Wicomico	7	4 years	E	5 from councilmanic districts 2 from county at large
Worcester	10	4 years	E	7 from commissioner districts 3 students (nonvoting, one-year term)

¹ E = Elected and A/E = Combined appointed by Governor and elected board, except (1) in Baltimore City, members are appointed by the mayor from a list of names provided by the Baltimore City Public School Board Community Panel and (2) in Harford County, members are appointed by the county executive with the advice and consent of the county council. Entries for local boards that are at any point in the process of transitioning between means of selection reflect the final state the board will be in once the transition fully takes effect.

² Chapter 473 of 2017 restructured the Anne Arundel County Board of Education from a nine-member appointed board to an eight-member elected board consisting of seven elected members (one from each of the seven councilmanic districts on a nonpartisan basis) and one student member. The terms of the elected members are staggered; four members were elected at the 2018 general election and three members were elected at the 2020 general election as the terms of previously appointed board members expired. In this manner, the elected board is phased in. The members elected in 2018 serve a six-year term, while the members elected in 2020 serve a four-year term. Thus, beginning in 2024, all members must stand for election. An elected member of the board generally serves a four-year term beginning on the first Monday in December after the member's election and until a successor is elected and qualifies.

³ Elected members serve a four-year term and appointed members serve a three-year term. Chapters 764 and 765 of 2023 expanded student member voting rights to include matters relating to capital and operating budgets; school closings, reopenings, and boundaries; and student disciplinary matters. Additionally, Chapters 764 and 765 require that the student member be elected by the high school students of Baltimore City Public Schools in accordance with procedures established by the board in collaboration with the Associated Student Congress of Baltimore City.

⁴ Chapter 785 of 2023 authorized the student member of the board to vote on matters relating to capital and operating budgets provided the student member completes specified budget training within two months of their election. Chapter 786 of 2023 altered the timing of elections for board members such that (1) the four appointed members must be appointed by the Governor in *presidential election years* from a list of nominees submitted by the Baltimore County School Board Nominating Commission and (2) the seven elected members of the county board must continue to be elected in *gubernatorial election years*.

⁵ Chapters 404 and 405 of 2021 added two new members to the Charles County Board of Education and altered the selection method for board members by requiring that eight board members be elected from the county commissioner districts (two from each of the four districts) and one board member be elected from the county at large. Previously, the seven board members were all elected from the county at large. All seats are subject to election in November 2022; however, the at-large member elected in November 2022 must serve a two-year term (instead of the usual four-year term) until a successor is elected to a full term in November 2024. Chapters 404 and 405 also provided the student member with voting rights, subject to certain restrictions.

⁶ Chapter 569 of 2022 eliminated the role of the Governor in appointing members to the Harford County Board of Education. Instead, beginning with members appointed following the 2022 gubernatorial election, the Harford County Executive will appoint board members, subject to the advice and consent of the Harford County Council by a vote of at least five members. In appointing members to the board, the county executive must ensure, to the extent practicable, that the total makeup of the board reflects the gender, ethnic, and racial diversity of the county. Members appointed to the board following the 2022 election must serve for a term of two years until a successor is appointed and qualifies. Subsequent board members will be appointed following the 2024 presidential election and each presidential election thereafter.

⁷ Chapters 674 and 675 of 2023 codify a nonvoting student member of the Kent County Board of Education into statute and specify the selection method and responsibilities of the student member.

⁸ Chapter 217 of 2022 altered the membership of the Prince George's County Board of Education by removing the four appointed members from the board. Effective July 1, 2024, the board will become an elected board that consists of nine elected members, each of whom must reside in and be elected from a different school board district, and one student member. Chapter 793 of 2023 expanded the voting rights of the student member by allowing the student member to vote on, among other matters before the board, (1) capital and operating budgets; (2) school closings, reopenings, and boundaries; and (3) student disciplinary matters. The student member still may not vote on collective bargaining decisions, teacher and administrator disciplinary matters, and other personnel matters. The Act preserved a restriction on the student member attending an executive session relating to specified hearings or collective bargaining and additionally prohibits the student member from attending an executive session on a personnel matter on which the student member may not vote.

⁹ Although not in statute, the Washington County Board of Education reports that there is a student member on the board and that the student member can only concur on votes and must abstain from certain matters.

Source: Sections 3-101 through 3-1405 of the Education Article; Local Boards of Education