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# By: Chairman, Commerce and Government Matters Committee (Departmental - Military)

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Committee Report: Favorable House action: Adopted Read second time: March 5, 1996

CHAPTER \_\_\_\_\_

1 AN ACT concerning

# 2 Emergency Management Assistance Compact

3 FOR the purpose of authorizing interstate mutual aid activities in the event of a

- 4 gubernatorially declared disaster; establishing the Emergency Management
- 5 Assistance Compact; and generally relating to interstate emergency management
- 6 activities.

7 BY adding to

- 8 Article 41 Governor Executive and Administrative Departments
- 9 Section 19-101 and 19-102 to be under the new title "Title 19. Emergency
- 10 Management Assistance Compact"
- 11 Annotated Code of Maryland
- 12 (1993 Replacement Volume and 1995 Supplement)
- 13 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 14 MARYLAND, That the Laws of Maryland read as follows:

## 15 Article 41 - Governor - Executive and Administrative Departments

16 TITLE 19. EMERGENCY MANAGEMENT ASSISTANCE COMPACT

17 19-101.

18 THE EMERGENCY MANAGEMENT ASSISTANCE COMPACT IS ENTERED INTO 19 WITH ALL OTHER JURISDICTIONS WHICH ADOPT THE COMPACT IN A FORM

20 SUBSTANTIALLY AS THE COMPACT APPEARS IN § 19-102 OF THIS TITLE.

1 19-102.

2 EMERGENCY MANAGEMENT ASSISTANCE COMPACT

3 ARTICLE I

4 PURPOSE AND AUTHORITIES

5 THIS COMPACT IS MADE AND ENTERED INTO BY AND BETWEEN THE
6 PARTICIPATING MEMBER STATES WHICH ENACT THIS COMPACT, HEREINAFTER
7 CALLED PARTY STATES. FOR THE PURPOSES OF THIS COMPACT, THE TERM "STATES"
8 IS TAKEN TO MEAN THE SEVERAL STATES, THE COMMONWEALTH OF PUERTO RICO,
9 THE DISTRICT OF COLUMBIA, AND ALL U.S. TERRITORIAL POSSESSIONS.

THE PURPOSE OF THIS COMPACT IS TO PROVIDE FOR MUTUAL ASSISTANCE
 BETWEEN THE STATES ENTERING INTO THIS COMPACT IN MANAGING ANY
 EMERGENCY OR DISASTER THAT IS DULY DECLARED BY THE GOVERNOR OF THE
 AFFECTED STATE(S), WHETHER ARISING FROM NATURAL DISASTER,
 TECHNOLOGICAL HAZARD, MAN-MADE DISASTER, CIVIL EMERGENCY ASPECTS OF
 RESOURCES SHORTAGES, COMMUNITY DISORDERS, INSURGENCY, OR ENEMY
 ATTACK.

THIS COMPACT SHALL ALSO PROVIDE FOR MUTUAL COOPERATION IN
 EMERGENCY-RELATED EXERCISES, TESTING, OR OTHER TRAINING ACTIVITIES
 USING EQUIPMENT AND PERSONNEL SIMULATING PERFORMANCE OF ANY ASPECT
 OF THE GIVING AND RECEIVING OF AID BY PARTY STATES OR SUBDIVISIONS OF
 PARTY STATES DURING EMERGENCIES, SUCH ACTIONS OCCURRING OUTSIDE
 ACTUAL DECLARED EMERGENCY PERIODS. MUTUAL ASSISTANCE IN THIS COMPACT
 MAY INCLUDE THE USE OF THE STATES' NATIONAL GUARD FORCES, EITHER IN
 ACCORDANCE WITH THE NATIONAL GUARD MUTUAL ASSISTANCE COMPACT OR BY
 MUTUAL AGREEMENT BETWEEN STATES.

26 ARTICLE II

27 GENERAL IMPLEMENTATION

EACH PARTY STATE ENTERING INTO THIS COMPACT RECOGNIZES THAT MANY
EMERGENCIES TRANSCEND POLITICAL JURISDICTIONAL BOUNDARIES AND THAT
INTERGOVERNMENTAL COORDINATION IS ESSENTIAL IN MANAGING THESE AND
OTHER EMERGENCIES UNDER THIS COMPACT. EACH STATE FURTHER RECOGNIZES
THAT THERE WILL BE EMERGENCIES WHICH REQUIRE IMMEDIATE ACCESS AND
PRESENT PROCEDURES TO APPLY OUTSIDE RESOURCES TO MAKE A PROMPT AND
EFFECTIVE RESPONSE TO SUCH AN EMERGENCY. THIS IS BECAUSE FEW, IF ANY,
INDIVIDUAL STATES HAVE ALL THE RESOURCES THEY MAY NEED IN ALL TYPES OF
EMERGENCIES OR THE CAPABILITY OF DELIVERING RESOURCES TO AREAS WHERE
EMERGENCIES EXIST.

THE PROMPT, FULL, AND EFFECTIVE UTILIZATION OF RESOURCES OF THE
PARTICIPATING STATES, INCLUDING ANY RESOURCES ON HAND OR AVAILABLE
FROM THE FEDERAL GOVERNMENT OR ANY OTHER SOURCE, THAT ARE ESSENTIAL
TO THE SAFETY, CARE, AND WELFARE OF THE PEOPLE IN THE EVENT OF ANY

1 EMERGENCY OR DISASTER DECLARED BY A PARTY STATE, SHALL BE THE

2 UNDERLYING PRINCIPLE ON WHICH ALL ARTICLES OF THIS COMPACT SHALL BE 3 UNDERSTOOD.

ON BEHALF OF THE GOVERNOR OF EACH STATE PARTICIPATING IN THE
COMPACT, THE LEGALLY DESIGNATED STATE OFFICIAL WHO IS ASSIGNED
RESPONSIBILITY FOR EMERGENCY MANAGEMENT WILL BE RESPONSIBLE FOR
FORMULATION OF THE APPROPRIATE INTERSTATE MUTUAL AID PLANS AND
PROCEDURES NECESSARY TO IMPLEMENT THIS COMPACT.

9 ARTICLE III

# 10 PARTY STATE RESPONSIBILITIES

(A) IT SHALL BE THE RESPONSIBILITY OF EACH PARTY STATE TO
 FORMULATE PROCEDURAL PLANS AND PROGRAMS FOR INTERSTATE
 COOPERATION IN THE PERFORMANCE OF THE RESPONSIBILITIES LISTED IN THIS
 ARTICLE. IN FORMULATING SUCH PLANS, AND IN CARRYING THEM OUT, THE PARTY
 STATES, INSOFAR AS PRACTICAL, SHALL:

16 (1) REVIEW INDIVIDUAL STATE HAZARDS ANALYSES AND, TO THE
17 EXTENT REASONABLY POSSIBLE, DETERMINE ALL THOSE POTENTIAL
18 EMERGENCIES THE PARTY STATES MIGHT JOINTLY SUFFER, WHETHER DUE TO
19 NATURAL DISASTER, TECHNOLOGICAL HAZARD, MAN-MADE DISASTER,
20 EMERGENCY ASPECTS OF RESOURCES SHORTAGES, CIVIL DISORDERS,
21 INSURGENCY, OR ENEMY ATTACK.

(2) REVIEW PARTY STATES' INDIVIDUAL EMERGENCY PLANS AND
DEVELOP A PLAN WHICH WILL DETERMINE THE MECHANISM FOR THE INTERSTATE
MANAGEMENT AND PROVISION OF ASSISTANCE CONCERNING ANY POTENTIAL
EMERGENCY.

26 (3) DEVELOP INTERSTATE PROCEDURES TO FILL ANY IDENTIFIED GAPS
 27 AND TO RESOLVE ANY IDENTIFIED INCONSISTENCIES OR OVERLAPS IN EXISTING OR
 28 DEVELOPED PLANS.

29 (4) ASSIST IN WARNING COMMUNITIES ADJACENT TO OR CROSSING THE30 STATE BOUNDARIES.

(5) PROTECT AND ASSURE UNINTERRUPTED DELIVERY OF SERVICES,
MEDICINES, WATER, FOOD, ENERGY AND FUEL, SEARCH AND RESCUE, AND
CRITICAL LIFELINE EQUIPMENT, SERVICES, AND RESOURCES, BOTH HUMAN AND
MATERIAL.

35 (6) INVENTORY AND SET PROCEDURES FOR THE INTERSTATE LOAN
36 AND DELIVERY OF HUMAN AND MATERIAL RESOURCES, TOGETHER WITH
37 PROCEDURES FOR REIMBURSEMENT OR FORGIVENESS.

38 (7) PROVIDE, TO THE EXTENT AUTHORIZED BY LAW, FOR TEMPORARY
39 SUSPENSION OF ANY STATUTES OR ORDINANCES THAT RESTRICT THE
40 IMPLEMENTATION OF THE ABOVE RESPONSIBILITIES.

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(B) THE AUTHORIZED REPRESENTATIVE OF A PARTY STATE MAY REQUEST
 ASSISTANCE OF ANOTHER PARTY STATE BY CONTACTING THE AUTHORIZED
 REPRESENTATIVE OF THAT STATE. THE PROVISIONS OF THIS COMPACT SHALL
 APPLY ONLY TO REQUESTS FOR ASSISTANCE MADE BY AND TO AUTHORIZED
 REPRESENTATIVES. REQUESTS MAY BE VERBAL OR IN WRITING. IF VERBAL, THE
 REQUEST SHALL BE CONFIRMED IN WRITING WITHIN 30 DAYS OF THE VERBAL
 REQUEST. REQUESTS SHALL PROVIDE THE FOLLOWING INFORMATION:

(1) A DESCRIPTION OF THE EMERGENCY SERVICE FUNCTION FOR
 WHICH ASSISTANCE IS NEEDED, INCLUDING, BUT NOT LIMITED TO, FIRE SERVICES,
 LAW ENFORCEMENT, EMERGENCY MEDICAL, TRANSPORTATION,
 COMMUNICATIONS, PUBLIC WORKS AND ENGINEERING, BUILDING INSPECTION,
 PLANNING AND INFORMATION ASSISTANCE, MASS CARE, RESOURCE SUPPORT,
 HEALTH AND MEDICAL SERVICES, AND SEARCH AND RESCUE.

(2) THE AMOUNT AND TYPE OF PERSONNEL, EQUIPMENT, MATERIALS
AND SUPPLIES NEEDED, AND A REASONABLE ESTIMATE OF THE LENGTH OF TIME
THEY WILL BE NEEDED.

17 (3) THE SPECIFIC PLACE AND TIME FOR STAGING OF THE ASSISTING18 PARTY'S RESPONSE AND A POINT OF CONTACT AT THAT LOCATION.

(C) THERE SHALL BE FREQUENT CONSULTATION BETWEEN STATE OFFICIALS
 WHO HAVE ASSIGNED EMERGENCY MANAGEMENT RESPONSIBILITIES AND OTHER
 APPROPRIATE REPRESENTATIVES OF THE PARTY STATES WITH AFFECTED
 JURISDICTIONS AND THE UNITED STATES GOVERNMENT, WITH FREE EXCHANGE OF
 INFORMATION, PLANS, AND RESOURCE RECORDS RELATING TO EMERGENCY
 CAPABILITIES.

25 ARTICLE IV

26 LIMITATIONS

ANY PARTY STATE REQUESTED TO RENDER MUTUAL AID OR CONDUCT
EXERCISES AND TRAINING FOR MUTUAL AID SHALL TAKE SUCH ACTION AS IS
NECESSARY TO PROVIDE AND MAKE AVAILABLE THE RESOURCES COVERED BY
THIS COMPACT IN ACCORDANCE WITH THE TERMS HEREOF; PROVIDED THAT IT IS
UNDERSTOOD THAT THE STATE RENDERING AID MAY WITHHOLD RESOURCES TO
THE EXTENT NECESSARY TO PROVIDE REASONABLE PROTECTION FOR SUCH STATE.

EACH PARTY STATE SHALL AFFORD TO THE EMERGENCY FORCES OF ANY
PARTY STATE, WHILE OPERATING WITHIN ITS STATE LIMITS UNDER THE TERMS
AND CONDITIONS OF THIS COMPACT, THE SAME POWERS, EXCEPT THAT OF ARREST
UNLESS SPECIFICALLY AUTHORIZED BY THE RECEIVING STATE, DUTIES, RIGHTS,
AND PRIVILEGES AS ARE AFFORDED FORCES OF THE STATE IN WHICH THEY ARE
PERFORMING EMERGENCY SERVICES. EMERGENCY FORCES WILL CONTINUE
UNDER THE COMMAND AND CONTROL OF THEIR REGULAR LEADERS, BUT THE
ORGANIZATIONAL UNITS WILL COME UNDER THE OPERATIONAL CONTROL OF THE
EMERGENCY SERVICES AUTHORITIES OF THE STATE RECEIVING ASSISTANCE.
THESE CONDITIONS MAY BE ACTIVATED, AS NEEDED, ONLY SUBSEQUENT TO A
DECLARATION OF A STATE OF EMERGENCY OR DISASTER BY THE GOVERNOR OF

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1 THE PARTY STATE THAT IS TO RECEIVE ASSISTANCE OR UPON COMMENCEMENT OF

2 EXERCISES OR TRAINING FOR MUTUAL AID AND SHALL CONTINUE SO LONG AS THE

3 EXERCISES OR TRAINING FOR MUTUAL AID ARE IN PROGRESS, THE STATE OF

4 EMERGENCY OR DISASTER REMAINS IN EFFECT, OR LOANED RESOURCES REMAIN

5 IN THE RECEIVING STATE(S), WHICHEVER IS LONGER.

6 ARTICLE V

## LICENSES AND PERMITS

8 WHENEVER ANY PERSON HOLDS A LICENSE, CERTIFICATE, OR OTHER PERMIT
9 ISSUED BY ANY STATE PARTY TO THE COMPACT EVIDENCING THE MEETING OF
10 QUALIFICATIONS FOR PROFESSIONAL, MECHANICAL, OR OTHER SKILLS, AND WHEN
11 SUCH ASSISTANCE IS REQUESTED BY THE RECEIVING PARTY STATE, SUCH PERSON
12 SHALL BE DEEMED LICENSED, CERTIFIED, OR PERMITTED BY THE STATE
13 REQUESTING ASSISTANCE TO RENDER AID INVOLVING SUCH SKILL TO MEET A
14 DECLARED EMERGENCY OR DISASTER, SUBJECT TO SUCH LIMITATIONS AND
15 CONDITIONS AS THE GOVERNOR OF THE REQUESTING STATE MAY PRESCRIBE BY
16 EXECUTIVE ORDER OR OTHERWISE.

17 ARTICLE VI

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LIABILITY

OFFICERS OR EMPLOYEES OF A PARTY STATE RENDERING AID IN ANOTHER
 STATE PURSUANT TO THIS COMPACT SHALL BE CONSIDERED AGENTS OF THE
 REQUESTING STATE FOR TORT LIABILITY AND IMMUNITY PURPOSES. NO PARTY
 STATE OR ITS OFFICERS OR EMPLOYEES RENDERING AID IN ANOTHER STATE
 PURSUANT TO THIS COMPACT SHALL BE LIABLE ON ACCOUNT OF ANY ACT OR
 OMISSION IN GOOD FAITH ON THE PART OF SUCH FORCES WHILE SO ENGAGED OR
 ON ACCOUNT OF THE MAINTENANCE OR USE OF ANY EQUIPMENT OR SUPPLIES IN
 CONNECTION THEREWITH. GOOD FAITH IN THIS ARTICLE SHALL NOT INCLUDE
 WILLFUL MISCONDUCT, GROSS NEGLIGENCE, OR RECKLESSNESS.

28 ARTICLE VII

# 29 SUPPLEMENTARY AGREEMENTS

INASMUCH AS IT IS PROBABLE THAT THE PATTERN AND DETAIL OF THE
MACHINERY FOR MUTUAL AID AMONG TWO OR MORE STATES MAY DIFFER FROM
THAT AMONG THE STATES THAT ARE PARTY HERETO, THIS COMPACT CONTAINS
ELEMENTS OF A BROAD BASE COMMON TO ALL STATES, AND NOTHING HEREIN
CONTAINED SHALL PRECLUDE ANY STATE FROM ENTERING INTO SUPPLEMENTARY
AGREEMENTS WITH ANOTHER STATE OR AFFECT ANY OTHER AGREEMENTS
ALREADY IN FORCE BETWEEN STATES. SUPPLEMENTARY AGREEMENTS MAY
COMPREHEND, BUT SHALL NOT BE LIMITED TO, PROVISIONS FOR EVACUATION AND
RECEPTION OF INJURED AND OTHER PERSONS AND THE EXCHANGE OF MEDICAL,
FIRE, POLICE, PUBLIC UTILITY, RECONNAISSANCE, WELFARE, TRANSPORTATION
AND COMMUNICATIONS PERSONNEL, AND EQUIPMENT AND SUPPLIES.

1 ARTICLE VIII

2 COMPENSATION

EACH PARTY STATE SHALL PROVIDE FOR THE PAYMENT OF COMPENSATION
AND DEATH BENEFITS TO INJURED MEMBERS OF THE EMERGENCY FORCES OF
THAT STATE AND REPRESENTATIVES OF DECEASED MEMBERS OF SUCH FORCES IN
CASE SUCH MEMBERS SUSTAIN INJURIES OR ARE KILLED WHILE RENDERING AID
PURSUANT TO THIS COMPACT, IN THE SAME MANNER AND ON THE SAME TERMS AS
IF THE INJURY OR DEATH WERE SUSTAINED WITHIN THEIR OWN STATE.

## 9 ARTICLE IX

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REIMBURSEMENT

ANY PARTY STATE RENDERING AID IN ANOTHER STATE PURSUANT TO THIS
 COMPACT SHALL BE REIMBURSED BY THE PARTY STATE RECEIVING SUCH AID FOR
 ANY LOSS OR DAMAGE TO OR EXPENSE INCURRED IN THE OPERATION OF ANY
 EQUIPMENT AND THE PROVISION OF ANY SERVICE IN ANSWERING A REQUEST FOR
 AID AND FOR THE COSTS INCURRED IN CONNECTION WITH SUCH REQUESTS;
 PROVIDED, THAT ANY AIDING PARTY STATE MAY ASSUME IN WHOLE OR IN PART
 SUCH LOSS, DAMAGE, EXPENSE, OR OTHER COST, OR MAY LOAN SUCH EQUIPMENT
 OR DONATE SUCH SERVICES TO THE RECEIVING PARTY STATE WITHOUT CHARGE
 OR COST; AND PROVIDED FURTHER, THAT ANY TWO OR MORE PARTY STATES MAY
 ENTER INTO SUPPLEMENTARY AGREEMENTS ESTABLISHING A DIFFERENT
 ALLOCATION OF COSTS AMONG THOSE STATES. ARTICLE VIII EXPENSES SHALL NOT
 BE REIMBURSABLE UNDER THIS ARTICLE.

23 ARTICLE X

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# EVACUATION

25 PLANS FOR THE ORDERLY EVACUATION AND INTERSTATE RECEPTION OF 26 PORTIONS OF THE CIVILIAN POPULATION AS THE RESULT OF ANY EMERGENCY OR 27 DISASTER OF SUFFICIENT PROPORTIONS TO SO WARRANT, SHALL BE WORKED OUT 28 AND MAINTAINED BETWEEN THE PARTY STATES AND THE EMERGENCY 29 MANAGEMENT/SERVICES DIRECTORS OF THE VARIOUS JURISDICTIONS WHERE ANY 30 TYPE OF INCIDENT REQUIRING EVACUATIONS MIGHT OCCUR. SUCH PLANS SHALL 31 BE PUT INTO EFFECT BY REQUEST OF THE STATE FROM WHICH EVACUEES COME 32 AND SHALL INCLUDE THE MANNER OF TRANSPORTING SUCH EVACUEES, THE 33 NUMBER OF EVACUEES TO BE RECEIVED IN DIFFERENT AREAS, THE MANNER IN 34 WHICH FOOD, CLOTHING, HOUSING, AND MEDICAL CARE WILL BE PROVIDED, THE 35 REGISTRATION OF EVACUEES, THE PROVIDING OF FACILITIES FOR THE 36 NOTIFICATION OF RELATIVES OR FRIENDS, AND THE FORWARDING OF SUCH 37 EVACUEES TO OTHER AREAS OR THE BRINGING IN OF ADDITIONAL MATERIALS. 38 SUPPLIES, AND ALL OTHER RELEVANT FACTORS. SUCH PLANS SHALL PROVIDE THAT 39 THE PARTY STATE RECEIVING EVACUEES AND THE PARTY STATE FROM WHICH THE 40 EVACUEES COME SHALL MUTUALLY AGREE AS TO REIMBURSEMENT OF 41 OUT-OF-POCKET EXPENSES INCURRED IN RECEIVING AND CARING FOR SUCH 42 EVACUEES, FOR EXPENDITURES FOR TRANSPORTATION, FOOD, CLOTHING,

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MEDICINES AND MEDICAL CARE, AND LIKE ITEMS. SUCH EXPENDITURES SHALL BE
 REIMBURSED AS AGREED BY THE PARTY STATE FROM WHICH THE EVACUEES
 COME. AFTER THE TERMINATION OF THE EMERGENCY OR DISASTER, THE PARTY
 STATE FROM WHICH THE EVACUEES COME SHALL ASSUME THE RESPONSIBILITY
 FOR THE ULTIMATE SUPPORT OF REPATRIATION OF SUCH EVACUEES.

6 ARTICLE XI

## IMPLEMENTATION

8 (A) THIS COMPACT SHALL BECOME EFFECTIVE IMMEDIATELY UPON ITS
9 ENACTMENT INTO LAW BY ANY TWO STATES. THEREAFTER, THIS COMPACT SHALL
10 BECOME EFFECTIVE AS TO ANY OTHER STATE UPON ITS ENACTMENT BY SUCH
11 STATE.

(B) ANY PARTY STATE MAY WITHDRAW FROM THIS COMPACT BY ENACTING
A STATUTE REPEALING THE SAME, BUT NO SUCH WITHDRAWAL SHALL TAKE
EFFECT UNTIL 30 DAYS AFTER THE GOVERNOR OF THE WITHDRAWING STATE HAS
GIVEN NOTICE IN WRITING OF SUCH WITHDRAWAL TO THE GOVERNORS OF ALL
OTHER PARTY STATES. SUCH ACTION SHALL NOT RELIEVE THE WITHDRAWING
STATE FROM OBLIGATIONS ASSUMED HEREUNDER PRIOR TO THE EFFECTIVE DATE
OF WITHDRAWAL.

(C) DULY AUTHENTICATED COPIES OF THIS COMPACT AND OF SUCH
 SUPPLEMENTARY AGREEMENTS AS MAY BE ENTERED INTO SHALL, AT THE TIME OF
 THEIR APPROVAL, BE DEPOSITED WITH EACH OF THE PARTY STATES AND WITH THE
 FEDERAL EMERGENCY MANAGEMENT AGENCY AND OTHER APPROPRIATE
 AGENCIES OF THE UNITED STATES GOVERNMENT.

24 ARTICLE XII

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# VALIDITY

THIS COMPACT SHALL BE CONSTRUED TO EFFECTUATE THE PURPOSES STATED
IN ARTICLE I HEREOF. IF ANY PROVISION OF THIS COMPACT IS DECLARED
UNCONSTITUTIONAL, OR THE APPLICABILITY THEREOF TO ANY PERSON OR
CIRCUMSTANCES IS HELD INVALID, THE CONSTITUTIONALITY OF THE REMAINDER
OF THIS COMPACT AND THE APPLICABILITY THEREOF TO OTHER PERSONS AND
CIRCUMSTANCES SHALL NOT BE AFFECTED THEREBY.

32 ARTICLE XIII

# 33 ADDITIONAL PROVISIONS

NOTHING IN THIS COMPACT SHALL AUTHORIZE OR PERMIT THE USE OF
MILITARY FORCE BY THE NATIONAL GUARD OF A STATE AT ANY PLACE OUTSIDE
THAT STATE IN ANY EMERGENCY FOR WHICH THE PRESIDENT IS AUTHORIZED BY
LAW TO CALL INTO FEDERAL SERVICE THE MILITIA, OR FOR ANY PURPOSE FOR
WHICH THE USE OF THE ARMY OR THE AIR FORCE WOULD IN THE ABSENCE OF

1 EXPRESS STATUTORY AUTHORIZATION BE PROHIBITED UNDER SECTION 1385 OF 2 TITLE 18 OF THE UNITED STATES CODE.

3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect4 October 1, 1996.