Unofficial Copy 1996 Regular Session Q2 6lr1611

By: Delegates Busch, Hixson, Gordon, Kopp, Kach, Rawlings, Holt, Linton, and McKee

Introduced and read first time: February 7, 1996

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

2 Maryland Major Business Facility Job Tax Credit

3	FOR the purpose of allowing a credit against the State income tax, financial institution
4	franchise tax, public service company franchise tax, and insurance premiums tax for
5	the establishment or expansion of a major business facility in the State under certain
6	circumstances; providing for calculation of the credit based on the number of new
7	jobs created as a result of the establishment or expansion of the major business
8	facility; limiting the credit allowed in any taxable year to the total tax otherwise
9	payable for that taxable year; providing for the carryforward of unused credit;
10	providing for recapture of the credit under certain circumstances; requiring the
11	Comptroller and the Secretary of Business and Economic Development to adopt
12	certain regulations; providing for the termination of the credit under certain
13	circumstances; providing that the provisions of this Act are not severable; defining
14	certain terms; providing for the future codification of certain provisions of this Act;
15	and generally relating to a credit against the State income tax, financial institution

- franchise tax, public service company franchise tax, and insurance premiums tax for 16
- 17 the establishment or expansion of a major business facility in the State.

18 BY adding to

- 19 Article 83A - Department of Business and Economic Development
- 20 Section 5-1101 through 5-1106 to be under the new subtitle "Subtitle11. Major
- Business Facility Job Tax Credit" 21
- 22 Annotated Code of Maryland
- 23 (1995 Replacement Volume)

24 BY adding to

- 25 Article 48A - Insurance Code
- 26 Section 632(e)
- 27 Annotated Code of Maryland
- 28 (1994 Replacement Volume and 1995 Supplement)

29 BY adding to

- Article Tax General 30
- Section 8-214, 8-411, and 10-704.4 31
- Annotated Code of Maryland 32

1	(1988 Volume and 1995 Supplement)
2	BY adding to
3	Article - Insurance
4	Section 6-114
5	Annotated Code of Maryland
6	(1995 Volume)
7	(As enacted by Chapter 36 of the Acts of the General Assembly of 1995)
8	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
9	MARYLAND, That the Laws of Maryland read as follows:
10	Article 83A - Department of Business and Economic Development
11	SUBTITLE 11. MAJOR BUSINESS FACILITY JOB TAX CREDIT.
12	5-1101.
13	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
	INDICATED.
15	(B) "BUSINESS ENTITY" MEANS A PERSON CONDUCTING A TRADE OR
	BUSINESS IN THE STATE.
1.7	
17	
	TAXABLE YEAR IN WHICH A MAJOR BUSINESS FACILITY COMMENCED OR
19	EXPANDED OPERATIONS.
20	(D) "MAJOR BUSINESS FACILITY" INCLUDES:
21	(1) A HEADQUARTERS, OR A PORTION OF A FACILITY WHERE A
22	BUSINESS ENTITY'S STAFF EMPLOYEES ARE PHYSICALLY EMPLOYED AND WHERE
23	THE MAJORITY OF THE BUSINESS ENTITY'S FINANCIAL, PERSONNEL, LEGAL, OR
24	PLANNING FUNCTIONS ARE HANDLED EITHER ON A REGIONAL OR NATIONAL BASIS;
25	(2) A FACILITY THAT PERFORMS A CENTRAL MANAGEMENT OR
26	ADMINISTRATIVE FUNCTION FOR OTHER ESTABLISHMENTS OF THE SAME
27	ENTERPRISE SUCH AS GENERAL MANAGEMENT, ACCOUNTING, COMPUTER,
	TABULATING, DATA PROCESSING, PURCHASING, TRANSPORTATION OR SHIPPING,
29	ENGINEERING AND SYSTEMS PLANNING, ADVERTISING, LEGAL, FINANCIAL, AND
30	RESEARCH AND DEVELOPMENT; OR
31	(3) ANY FACILITY PRIMARILY ENGAGED IN A BUSINESS ACTIVITY THAT
32	THE SECRETARY DESIGNATES IN REGULATION AS UNIQUELY SUITED TO THE
33	STRATEGIC ECONOMIC DEVELOPMENT ASSETS OF THE STATE.
34	(E) (1) "NEW PERMANENT FULL-TIME POSITION" MEANS:
35	(I) A JOB OF AN INDEFINITE DURATION THAT:

3

	1. IS CREATED BY THE COMPANY AS A RESULT OF THE ESTABLISHMENT OR EXPANSION OF A MAJOR BUSINESS FACILITY IN THIS STATE; AND
	2. REQUIRES A MINIMUM OF 35 HOURS OF AN EMPLOYEE'S TIME PER WEEK FOR THE ENTIRE NORMAL YEAR OF THE COMPANY'S OPERATIONS, WHICH "NORMAL YEAR" CONSISTS OF AT LEAST 48 WEEKS; OR
9	(II) A POSITION OF INDEFINITE DURATION THAT REQUIRES A MINIMUM OF 35 HOURS OF AN EMPLOYEE'S TIME PER WEEK FOR THE PORTION OF THE TAXABLE YEAR IN WHICH THE EMPLOYEE WAS INITIALLY HIRED FOR, OR TRANSFERRED TO, THE MAJOR BUSINESS FACILITY IN THIS STATE.
11	(2) "NEW PERMANENT FULL-TIME POSITION" DOES NOT INCLUDE:
12	(I) A SEASONAL OR TEMPORARY POSITION; OR
	(II) A JOB CREATED WHEN A JOB FUNCTION IS SHIFTED FROM AN EXISTING LOCATION IN THIS STATE TO THE NEW OR EXPANDED MAJOR BUSINESS FACILITY.
18 19	(F) "QUALIFIED BUSINESS ENTITY" MEANS A BUSINESS ENTITY THAT THE SECRETARY HAS CERTIFIED AS HAVING ESTABLISHED OR EXPANDED A MAJOR BUSINESS FACILITY IN THE STATE RESULTING IN THE CREATION OF AT LEAST THE THRESHOLD NUMBER OF JOBS FOR QUALIFIED FULL-TIME EMPLOYEES IN ACCORDANCE WITH § 5-1102 OF THIS SUBTITLE.
22	(G) "QUALIFIED FULL-TIME EMPLOYEE" MEANS AN EMPLOYEE FILLING A NEW PERMANENT FULL-TIME POSITION IN A MAJOR BUSINESS FACILITY IN THIS STATE.
24	5-1102.
	(A) (1) THE SECRETARY SHALL CERTIFY A BUSINESS ENTITY AS QUALIFYING FOR THE TAX CREDIT PROVIDED UNDER THIS SUBTITLE IF THE BUSINESS ENTITY SATISFIES THE CRITERIA SET FORTH IN THIS SECTION.
30	(2) IF THE SECRETARY CERTIFIES A BUSINESS ENTITY AS A QUALIFYING BUSINESS ENTITY, THE DEPARTMENT SHALL CERTIFY THE DATE ON WHICH THE NEWLY ESTABLISHED OR EXPANDED FACILITY OF THE BUSINESS ENTITY COMMENCED OR EXPANDED OPERATIONS.
34 35	(B) TO QUALIFY FOR THE TAX CREDIT PROVIDED UNDER THIS SUBTITLE, A BUSINESS ENTITY SHALL ESTABLISH OR EXPAND A MAJOR BUSINESS FACILITY IN THE STATE THAT RESULTS IN THE CREATION OF AT LEAST THE THRESHOLD NUMBER OF JOBS FOR QUALIFIED FULL-TIME EMPLOYEES DETERMINED UNDER SUBSECTION (D) OF THIS SECTION.

(C) (1) A BUSINESS ENTITY IS NOT ELIGIBLE FOR THE TAX CREDIT UNDER

38 THIS SUBTITLE UNLESS:

4

	(I) THE BUSINESS ENTITY IS PRIMARILY ENGAGED IN A BUSINESS ACTIVITY THAT THE SECRETARY DESIGNATES IN REGULATION AS UNIQUELY SUITED TO THE STRATEGIC ECONOMIC DEVELOPMENT ASSETS OF THE STATE; OR
6	(II) REGARDLESS OF WHAT INDUSTRY THE BUSINESS ENTITY IS ENGAGED IN, THE FOLLOWING ACTIVITIES, WHETHER OPERATED AS A SEPARATE TRADE OR BUSINESS OR AS A SEPARATE SUPPORT OPERATION OF ANOTHER BUSINESS, ARE CONDUCTED AT THE NEWLY ESTABLISHED OR EXPANDED FACILITY:
8	1. CENTRAL ADMINISTRATIVE OFFICES AND WAREHOUSES;
9 10	2. RESEARCH, DEVELOPMENT, AND TESTING LABORATORIES;
11 12	${\it 3.~COMPUTER~PROGRAMMING,~DATA~PROCESSING,~AND~OTHER~COMPUTER-RELATED~SERVICES~FACILITIES;~OR}$
13	4. FINANCIAL, INSURANCE, AND REAL ESTATE SERVICES.
	(2) THE TERMS USED IN THIS SUBSECTION TO REFER TO VARIOUS TYPES OF BUSINESSES HAVE THE SAME MEANINGS AS THOSE TERMS COMMONLY DEFINED IN THE STANDARD INDUSTRIAL CLASSIFICATION MANUAL.
	(D) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, THE THRESHOLD NUMBER OF JOBS REQUIRED TO QUALIFY FOR THE TAX CREDIT ALLOWED UNDER THIS SUBTITLE IS 100.
22	(2) (I) IN THIS PARAGRAPH, "ECONOMICALLY DISTRESSED AREA" MEANS A COUNTY, INCLUDING BALTIMORE CITY, THAT HAS AN UNEMPLOYMENT RATE FOR THE PRECEDING YEAR OF AT LEAST 0.5 PERCENTAGE POINTS HIGHER THAN THE AVERAGE STATEWIDE UNEMPLOYMENT RATE FOR THE YEAR.
	(II) THE THRESHOLD AMOUNT REQUIRED TO QUALIFY FOR THE TAX CREDIT UNDER THIS SUBTITLE SHALL BE REDUCED FROM 100 TO 50 IF A MAJOR BUSINESS FACILITY IS LOCATED IN AN AREA THAT DURING THE CREDIT YEAR IS:
27 28	1. AN ENTERPRISE ZONE AS DEFINED IN \S 5-401 OF THIS TITLE; OR
29	2. AN ECONOMICALLY DISTRESSED AREA.
30 31	(III) THE DEPARTMENT SHALL IDENTIFY AND PUBLISH A LIST OF ALL ECONOMICALLY DISTRESSED AREAS AT LEAST ANNUALLY.
32	5-1103.
	(A) (1) A QUALIFIED BUSINESS ENTITY MAY CLAIM A TAX CREDIT IN THE AMOUNT DETERMINED UNDER THIS SECTION FOR THE ESTABLISHMENT OR EXPANSION OF A MAJOR BUSINESS FACILITY IN THE STATE.
36	(2) THE SAME TAX CREDIT MAY NOT BE APPLIED MORE THAN ONCE

37 AGAINST DIFFERENT TAXES BY THE SAME TAXPAYER.

3 4 5	(B) (1) EXCEPT AS PROVIDED IN SUBSECTION (D) OF THIS SECTION, FOR ANY QUALIFIED BUSINESS ENTITY, THE CREDIT EARNED UNDER THIS SECTION EQUALS \$1,000 MULTIPLIED TIMES THE AMOUNT BY WHICH THE NUMBER OF QUALIFIED FULL-TIME EMPLOYEES EMPLOYED DURING THE CREDIT YEAR EXCEEDS THE THRESHOLD AMOUNT DETERMINED UNDER § 5-1102(D) OF THIS SUBTITLE.
	(2) THE CREDIT EARNED UNDER PARAGRAPH (1) OF THIS SUBSECTION SHALL BE ALLOWED RATABLY, WITH ONE-THIRD OF THE CREDIT AMOUNT ALLOWED ANNUALLY FOR 3 YEARS BEGINNING WITH THE CREDIT YEAR.
12	(3) THE PORTION OF THE \$1,000 CREDIT EARNED WITH RESPECT TO ANY QUALIFIED FULL-TIME EMPLOYEE WHO IS EMPLOYED IN THIS STATE FOR LESS THAN 12 FULL MONTHS DURING THE CREDIT YEAR SHALL BE DETERMINED BY MULTIPLYING THE CREDIT AMOUNT BY A FRACTION:
	(I) THE NUMERATOR OF WHICH IS THE NUMBER OF FULL MONTHS THAT THE QUALIFIED FULL-TIME EMPLOYEE WORKED FOR THE QUALIFIED COMPANY IN THIS STATE DURING THE CREDIT YEAR; AND
17	(II) THE DENOMINATOR OF WHICH IS 12.
18 19	(4) EACH DISTINCT MAJOR BUSINESS FACILITY OF A SINGLE TAXPAYER SHALL HAVE A SEPARATE CREDIT YEAR AND 3 YEAR ALLOWANCE PERIOD.
22	(C) (1) IF THE CREDIT ALLOWED UNDER THIS SECTION IN ANY TAXABLE YEAR EXCEEDS THE TOTAL TAX OTHERWISE PAYABLE BY THE BUSINESS ENTITY FOR THAT TAXABLE YEAR, A BUSINESS ENTITY MAY APPLY THE EXCESS AS A CREDIT FOR SUCCEEDING YEARS UNTIL THE EARLIER OF:
24	(I) THE FULL AMOUNT OF THE EXCESS IS USED; OR
25 26	(II) THE EXPIRATION OF THE 10TH TAXABLE YEAR AFTER THE CREDIT YEAR.
29 30 31 32	(2) IF A TAXPAYER IS ALLOWED ANOTHER CREDIT AGAINST A TAX AGAINST WHICH THE CREDIT UNDER THIS SECTION IS ALLOWED OR HAS A CREDIT CARRYOVER FROM A PRECEDING TAXABLE YEAR, THE TAXPAYER SHALL BE CONSIDERED TO HAVE FIRST USED ANY CREDIT THAT DOES NOT HAVE A CARRYOVER PROVISION, AND THEN ANY CREDIT THAT IS CARRIED FORWARD FROM A PRECEDING TAXABLE YEAR, BEFORE USING ANY CREDIT ALLOWED UNDER THIS SECTION.
34	(D) (1) IN THIS SUBSECTION, "RELATED PARTY" MEANS:
35 36	(I) A RELATED PERSON WITHIN THE MEANING OF \S 267(B) OF THE INTERNAL REVENUE CODE; OR
37 38	(II) A TRADE OR BUSINESS UNDER COMMON CONTROL WITHIN THE MEANING OF 8 52(R) OF THE INTERNAL REVENUE CODE

 $\,$ (2) A BUSINESS ENTITY MAY NOT CLAIM THE CREDIT UNDER THIS $40\,$ SECTION FOR ANY EMPLOYEE:

6

1 2	(I) FOR WHICH A CREDIT UNDER THIS SECTION WAS PREVIOUSLY EARNED BY A RELATED PARTY;
3	(II) WHO WAS PREVIOUSLY EMPLOYED IN THE SAME JOB FUNCTION IN MARYLAND BY A RELATED PARTY;
	(III) WHOSE JOB FUNCTION WAS PREVIOUSLY PERFORMED AT A DIFFERENT LOCATION IN MARYLAND BY AN EMPLOYEE OF THE BUSINESS ENTITY OR A RELATED PARTY; OR
	(IV) WHOSE JOB FUNCTION PREVIOUSLY QUALIFIED FOR A CREDIT UNDER THIS SECTION AT A DIFFERENT MAJOR BUSINESS FACILITY OF THE BUSINESS ENTITY OR A RELATED PARTY.
13 14 15 16 17	(E) (1) FOR ANY OF THE 5 TAXABLE YEARS SUCCEEDING THE TAXABLE YEAR IN WHICH THE MAJOR BUSINESS FACILITY COMMENCED OR EXPANDED OPERATIONS, IF THE NUMBER OF QUALIFIED FULL-TIME EMPLOYEES AT A MAJOR BUSINESS FACILITY FOR WHICH THE CREDIT UNDER THIS SECTION HAS BEEN EARNED DECREASES BELOW THE AVERAGE NUMBER OF QUALIFIED FULL-TIME EMPLOYEES EMPLOYED DURING THE CREDIT YEAR, THE CREDIT SHALL BE RECAPTURED BY INCREASING THE BUSINESS ENTITY'S TAX FOR THAT TAXABLE YEAR.
19 20	(2) THE AMOUNT RECAPTURED UNDER PARAGRAPH (1) OF THIS SUBSECTION SHALL EQUAL THE DIFFERENCE BETWEEN:
21	(I) THE AMOUNT OF CREDIT PREVIOUSLY EARNED; AND
	(II) THE AMOUNT OF THE CREDIT THAT WOULD HAVE BEEN EARNED FOR THE ORIGINAL CREDIT YEAR USING THE DECREASED NUMBER OF QUALIFIED FULL-TIME EMPLOYEES.
27 28	(3) IF THE AVERAGE NUMBER OF QUALIFYING FULL-TIME EMPLOYEES EMPLOYED AT A MAJOR BUSINESS FACILITY FALLS BELOW THE THRESHOLD AMOUNT DETERMINED UNDER § 5-1102(D) OF THIS SUBTITLE IN ANY OF THE 5 TAXABLE YEARS SUCCEEDING THE CREDIT YEAR, ALL CREDITS EARNED WITH RESPECT TO THE MAJOR BUSINESS FACILITY SHALL BE RECAPTURED.
30 31	(4) A CREDIT AMOUNT MAY NOT BE RECAPTURED MORE THAN ONCE UNDER THIS SUBSECTION.
34	(5) ANY AMOUNTS RECAPTURED UNDER THIS SUBSECTION SHALL FIRST REDUCE CREDITS EARNED BUT NOT YET ALLOWED AND CREDITS ALLOWED BUT NOT YET CARRIED FORWARD BEFORE THE TAXPAYER'S TAX LIABILITY MAY BE INCREASED.
36	5-1104.
37	(A) THE COMPTROLLER SHALL ADOPT REGULATIONS TO:
38 39	(1) PROVIDE FOR THE COMPUTATION, CARRYOVER, AND RECAPTURE OF THE CREDIT UNDER THIS SUBTITLE; AND
40	(2) DEFINE CRITERIA FOR:

7	
1	(I) A MAJOR BUSINESS FACILITY;
2	(II) QUALIFYING JOBS FOR A MAJOR BUSINESS FACILITY; AND
3	(III) ECONOMICALLY DISTRESSED AREAS.
	(B) THE SECRETARY SHALL ADOPT REGULATIONS TO ESTABLISH CATEGORIES OF BUSINESS ACTIVITIES UNIQUELY SUITED TO THE STRATEGIC ECONOMIC DEVELOPMENT ASSETS OF THE STATE.
7	5-1105.
	(A) THE PROVISIONS OF THIS SUBTITLE SHALL APPLY ONLY IN INSTANCES WHERE AN ANNOUNCEMENT OF INTENT TO ESTABLISH OR EXPAND A MAJOR BUSINESS FACILITY IS MADE ON OR AFTER JANUARY 1, 1996.
13 14	(B) AN ANNOUNCEMENT OF INTENT TO ESTABLISH OR EXPAND A MAJOR BUSINESS FACILITY INCLUDES A PRESS CONFERENCE OR EXTENSIVE PRESS COVERAGE, PROVIDING INFORMATION WITH RESPECT TO THE IMPACT OF THE PROJECT ON THE ECONOMY OF THE AREA WHERE THE MAJOR BUSINESS FACILITY IS TO BE ESTABLISHED OR EXPANDED AND THE STATE AS A WHOLE.
16	5-1106.
	(A) SUBJECT TO THE PROVISIONS OF THIS SECTION, THE PROVISIONS OF THIS SUBTITLE AND THE TAX CREDIT AUTHORIZED UNDER THIS SUBTITLE SHALL TERMINATE AS OF JANUARY 1, 2007.
20	(B) (1) THE TAX CREDITS AUTHORIZED UNDER THIS SUBTITLE:
	(I) MAY BE CLAIMED ONLY FOR A NEWLY ESTABLISHED OR EXPANDED FACILITY THAT COMMENCES OPERATIONS BEFORE JANUARY 1, 2006; AND
24 25	(II) MAY NOT BE EARNED FOR ANY CREDIT YEAR BEGINNING ON OR AFTER JANUARY 1, 2007.
	(2) SUBJECT TO THE LIMITATIONS UNDER THIS SUBTITLE, FOR TAXABLE YEARS BEGINNING ON OR AFTER JANUARY 1, 2007, TAX CREDITS EARNED IN CREDIT YEARS BEGINNING BEFORE JANUARY 1, 2007:
29 30	(I) MAY BE ALLOWED RATABLY OVER A 3-YEAR PERIOD AS PROVIDED IN \S 5-1103 OF THIS SUBTITLE;
31 32	(II) MAY BE CARRIED FORWARD AS PROVIDED IN \S 5-1103 OF THIS SUBTITLE; AND

(III) ARE SUBJECT TO RECAPTURE AS PROVIDED IN \S 5-1103 OF THIS

33

34 SUBTITLE.

1 Article 48A - Insurance Code

2 632.

- 3 (E) AN INSURANCE COMPANY MAY CLAIM A CREDIT AGAINST THE PREMIUM
- 4 TAX FOR THE ESTABLISHMENT OR EXPANSION OF A MAJOR BUSINESS FACILITY IN
- 5 THE STATE AS PROVIDED UNDER ARTICLE 83A, § 5-1103 OF THE CODE.
- 6 Article Tax General

7 8-214.

- 8 A FINANCIAL INSTITUTION MAY CLAIM A CREDIT AGAINST THE FINANCIAL
- 9 INSTITUTION FRANCHISE TAX FOR THE ESTABLISHMENT OR EXPANSION OF A
- 10 MAJOR BUSINESS FACILITY IN THE STATE AS PROVIDED UNDER ARTICLE 83A, §
- 11 5-1103 OF THE CODE.
- 12 8-411.
- 13 A PUBLIC SERVICE COMPANY MAY CLAIM A CREDIT AGAINST THE PUBLIC
- 14 SERVICE COMPANY FRANCHISE TAX FOR THE ESTABLISHMENT OR EXPANSION OF A
- 15 MAJOR BUSINESS FACILITY IN THE STATE AS PROVIDED UNDER ARTICLE 83A, §
- 16 5-1103 OF THE CODE.
- 17 10-704.4.
- 18 AN INDIVIDUAL OR CORPORATION MAY CLAIM A CREDIT AGAINST THE STATE
- 19 INCOME TAX FOR THE ESTABLISHMENT OR EXPANSION OF A MAJOR BUSINESS
- 20 FACILITY IN THE STATE AS PROVIDED UNDER ARTICLE 83A, § 5-1103 OF THE CODE.
- 21 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland
- 22 read as follows:
- 23 Article Insurance
- 24 6-114.
- 25 AN INSURANCE COMPANY MAY CLAIM A CREDIT AGAINST THE PREMIUM TAX
- 26 FOR THE ESTABLISHMENT OR EXPANSION OF A MAJOR BUSINESS FACILITY IN THE
- 27 STATE AS PROVIDED UNDER ARTICLE 83A, § 5-1103 OF THE CODE.
- 28 SECTION 3. AND BE IT FURTHER ENACTED, That, notwithstanding the
- 29 provisions of Article 1, § 23 of the Annotated Code of Maryland, the provisions of this
- 30 Act are not severable, and if any provision of this Act or the application thereof to any
- 31 person or circumstance is held invalid for any reason in a court of competent jurisdiction,
- 32 no other provision or application of this Act may be given effect.
- 33 SECTION 4. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall
- 34 take effect October 1, 1997.
- 35 SECTION 5. AND BE IT FURTHER ENACTED, That except as provided in
- 36 Section 4 of this Act, this Act shall take effect July 1, 1996.