Unofficial Copy H1 1996 Regular Session 6lr1659

By: Delegates Guns, Owings, and Hubbard

Introduced and read first time: February 12, 1996

Assigned to: Environmental Matters

A BILL ENTITLED

4	4 T T	100		
	ΔN	$\Delta ($	concerning	٦

- 2 Environment Maryland Oil Disaster Containment, Clean-Up and Contingency Fund,
- 3 Underground Storage Tank Upgrade and Replacement Fund, and Oil Contaminated Site
- 4 Environmental Cleanup Fund

5	FOR the purpose of altering the per barrel fee for oil transferred in the State and
6	credited to the Maryland Oil Disaster Containment, Clean-Up and Contingency
7	Fund; requiring the Secretary of the Environment to transfer money from the
8	Underground Storage Tank Upgrade and Replacement Fund to the Oil
9	Contaminated Site Environmental Cleanup Fund in certain fiscal years; requiring
10	the Secretary to transfer money from certain funds in a certain order; providing that
11	the Secretary may transfer certain money under certain conditions; requiring the
12	Department of the Environment to return recovered moneys to certain funds in a
13	certain order; requiring funds remaining in the Underground Storage Tank
14	Upgrade and Replacement Fund to be credited to certain funds by a certain date
15	and in a certain manner; requiring loan repayments to be credited toa certain fund
16	after a certain date; authorizing the Department to waive or reduce certain fees
17	under certain circumstances; altering certain deductibles for the owners or
18	operators of underground storage tanks; providing that the Department may obtain
19	certain funds from the Oil Contaminated Site Environmental Cleanup Fund under
20	certain conditions; providing that an applicant who has not submitted a certain form
21	to the Department by a certain date will not be eligible for a loan; requiring the
22	Department to undertake certain reviews and make certain recommendations to
23	certain committees; requiring the Department to convene a certain group to make
24	certain recommendations; clarifying that attorneys' fees and litigation costs shall be
25	reimbursed to the State by a certain person; making stylistic changes; providing for
26	the effective date of this Act; and generally relating to the Maryland Oil Disaster
27	Containment, Clean-Up and Contingency Fund, the Underground Storage Tank
28	Upgrade and Replacement Fund, and the Oil Contaminated Site Environmental
29	Cleanup Fund.

- 30 BY repealing and reenacting, with amendments,
- 31 Article Environment
- 32 Section 4-411, 4-602, 4-606, 4-607, 4-705, and 4-706
- 33 Annotated Code of Maryland
- 34 (1993 Replacement Volume and 1995 Supplement)

1 2	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
3	Article - Environment
4	4-411.
5	(a) In this section the following words and phrases have the meanings indicated.
6 7	(1) "Fund" means the Maryland Oil Disaster Containment, Clean-Up and Contingency Fund.
	(2) "Transfer" means the offloading or onloading of oil in the State from or to any commercial vessel, barge, tank truck, tank car, pipeline, or anyother means used for transporting oil.
11 12	(3) "Barrel" means any measure of petroleum products or its by-products which consists of 42.0 U.S. gallons of liquid measure.
13 14	(b) A person other than a vessel or barge may not transfer oil in the State without a license.
17	(c) (1) A license required under this section shall be secured from the Department of the Environment subject to the terms and conditions set forth in this section. The fee on any barrel shall be imposed only once, at the point first transfer in the State. The license fee shall be:
	(i) Based on a [0.75 cents] 1 CENT per barrel fee for oil transferred in the State and credited to the Maryland Oil Disaster Containment, Clean-Up and Contingency Fund; and
24 25 26	(ii) [Until July 1, 1996, based on an additional 5.0 centsper barrel fee for oil, except heating oil, transferred in the State and sold to oil marketing firms credited to the Underground Storage Tank Upgrade and Replacement Fund under Subtitle 6 of this title.] UNTIL JULY 1, 2000, BASED ON AN ADDITIONAL 0.5 CENTS PER BARREL FEE FOR OIL TRANSFERRED IN THE STATE AND CREDITED TO THE MARYLAND OIL DISASTER CONTAINMENT, CLEAN-UP AND CONTINGENCY FUND.
30 31 32	(2) The license fee shall be paid quarterly to the Department and on receipt by the Comptroller, credited to the proper fund. The licensee shall certify to the Department, on forms as may be prescribed by the Department, the number of barrels of oil transferred by the licensee during the fee quarter no later than the last day of the month following the fee quarter. These records shall be kept confidential by the Department.
36 37	(3) When the balance in the Maryland Oil Disaster Containment, Clean-Up and Contingency Fund from the monthly license fees paid under paragraph(1)(i) of this subsection into the Fund equals or exceeds a maximum limit of \$5,000,000, collection of subsequent monthly license fees under paragraph (1)(i) of this subsection shall be abated until:
39 40	(i) The balance in the Fund from the license fees becomes less than or equal to $4,000,000$; or

- (ii) There is evidence that the balance in the Fund could be 2 significantly reduced by the recent occurrence of a major discharge or series of 3 discharges. 4 (4) If a licensee fails to remit the fee and accompanying certification 5 required by this section, the amount of the license fee due shall be determined by the 6 Department from information as may be available. Notice of this determination shall be given to the licensee liable for payment of the license fee. The determination shall finally 8 and irrevocably fix the fee unless the licensee against whom it is assessed, within 30 days 9 after receiving notice of the determination, shall apply to the Department for a hearing or 10 unless the Department, on its own, shall redetermine the fee. (5) The Department shall promulgate rules and regulations, establish audit 11 12 procedures for the audit of licensees, and prescribe and publish forms as may be 13 necessary to effectuate the purposes of this section. 14 (d) As a condition precedent to the issuance or renewal of a license, the 15 Department shall require satisfactory evidence that the applicant has implemented or is 16 in the process of implementing State and federal plans and regulations to control 17 pollution related to oil, petroleum products, and their by-products and the abatement 18 thereof when a discharge occurs. 19 (e) Any person who violates subsection (b) or SUBSECTION (c) of this section is 20 guilty of a misdemeanor and upon conviction in a court of competent jurisdiction is 21 subject to a fine not exceeding \$10,000 plus any accrued but unpaid license fees. 22 (f) There is a Maryland Oil Disaster Containment, Clean-Up and Contingency 23 Fund for the Department to use to develop equipment, personnel, and plans; for 24 contingency actions to respond to, contain, clean-up, and remove from the land and waters of the State discharges of oil, petroleum products, and their by-products into, 26 upon, or adjacent to the waters of the State; and restore natural resources damaged by 27 discharges. The cost of containment, clean-up, removal, and restoration, INCLUDING 28 ATTORNEYS' FEES AND LITIGATION COSTS, shall be reimbursed to the State by the 29 person responsible for the discharge. The reimbursement shall be credited to the Fund. 30 The Fund shall be limited in accordance with the limits set forth in this section. To this 31 sum shall be credited every license fee, fine, if imposed by the circuit court for any county, 32 and any other charge related to this subtitle. To this Fund shall be charged every expense 33 the Department of the Environment has which relates to this section. 34 (g) Money in the Fund not needed currently to meet the Department of the 35 Environment's obligations in the exercise of its responsibility under this section shall be 36 deposited with the State Treasurer to the credit of the Fund, and may be invested as 37 provided by law. Interest received on the investment shall be credited to the Fund. The 38 Secretary of the Environment shall determine the proper allocation of the moneys 39 credited to the Fund only for the following purposes:
- 40 (1) Administrative expenses, personnel expenses, and equipment costs of 41 the Department related to the purposes of this section.

	(2) Prevention, control, containment, clean-up, and removal of discharges into, upon, or adjacent to waters of the State of discharges of oil, petroleum products and their by-products, and the restoration of natural resources damaged by such discharges.
4 5	(3) Development of containment and clean-up equipment, plans, and procedures in accordance with the purposes of this section.
6 7	(4) Paying insurance costs by the State to extend or implement the benefits of the Fund.
10 11	(h) The Department shall provide the standing committees of the Maryland General Assembly with primary jurisdiction over this section with a status report on the Fund on or before [July] OCTOBER 1 of each year. The report shall include an accounting of all moneys expended for each of the purposes specified insubsection (g) of this section.
13	4-602.
16	(a) On or before September 1, 1991 AND UNTIL JULY 1, 1996, a fee shall be paid annually to the Department for each underground storage tank in the State unless the tank is used exclusively for the production, distribution, or sale of petroleum by the owner of the tank.
18	(b) The tank fee imposed under this section [shall] MAY not exceed:
19 20	(1) $$100$ for each tank having a maximum capacity of under 1,100 gallons; and
21	(2) \$200 for each tank having a maximum capacity of 1,100 gallons or more.
22 23	(C) THE TANK FEE IMPOSED UNDER THIS SECTION MAY BE WAIVED OR REDUCED PROVIDED THAT:
24 25	(1) THE OWNER OF THE TANK HAS NOT BEEN BILLED FOR THE FEE FOR 2 CONSECUTIVE YEARS; AND
28	(2) BY OCTOBER 1, 1996, THE OWNER OF THE TANK UPGRADES, REPLACES, OR REMOVES THE TANK TO MEET THE TECHNICAL REQUIREMENTS OF THE UNDERGROUND STORAGE TANK REGULATION ADOPTED UNDER SUBTITLE 4 OF THIS TITLE.
	[(c)] (D) The fees received under this section and under § 4-411(c)(1)(ii) of this subtitle shall be paid into the Underground Storage Tank Upgrade and Replacement Fund.
33	4-606.
34	(a) To be eligible for a loan under this subtitle, an applicant shall:
	(1) Be in substantial compliance with all State and federal laws and regulations governing the installation, operation, and use of underground storage tanks; and

- (2) Submit a [final application] COMPLETED LOAN PROCESSING FORMto 2 the Department on or before June 30, 1998. (b) A loan under this subtitle may not be provided to upgrade or replace any 4 underground storage tank that was not registered with the Department asprovided in § 5 4-411.1 of this title on or before July 1, 1991, unless the Secretary determines that special 6 circumstances exist. 7 4-607. 8 (a) [Unless further action is taken by the General Assembly, no] NO fee may be 9 imposed AFTER JUNE 30, 1996 [or any] AND NO loan MAY BE made under the provisions 10 of or for the purposes of this subtitle, or in accordance with regulations adopted under 11 this subtitle, after December 31, 1998. 12 (B) (1) IN FISCAL YEAR 1997, THE SECRETARY SHALL TRANSFER \$3 MILLION 13 FROM THE UNDERGROUND STORAGE TANK UPGRADE AND REPLACEMENT FUND 14 TO THE OIL CONTAMINATED SITE ENVIRONMENTAL CLEANUP FUND ESTABLISHED 15 UNDER SUBTITLE 7 OF THIS TITLE. 16 (2) EXCEPT AS PROVIDED IN PARAGRAPH (3) OF THIS SUBSECTION, IN 17 FISCAL YEAR 1998, THE SECRETARY SHALL TRANSFER \$3 MILLION FROM THE 18 UNDERGROUND STORAGE TANK UPGRADE AND REPLACEMENT FUND TO THE OIL 19 CONTAMINATED SITE ENVIRONMENTAL CLEANUP FUND ESTABLISHED UNDER 20 SUBTITLE 7 OF THIS TITLE. (3) IF A NUMBER OF TANK OWNERS SUBMIT LOAN PROCESSING FORMS 22 AND MONEYS ARE NOT SUFFICIENTLY AVAILABLE FOR MAKING THE 23 UNANTICIPATED LOANS, THE SECRETARY MAY ONLY RETAIN AN AMOUNT OF 24 MONEY, UP TO \$3 MILLION, IN THE UNDERGROUND STORAGE TANK UPGRADE AND 25 REPLACEMENT FUND IN FISCAL YEAR 1998 TO COVER THE LIABILITY OF THE 26 UNANTICIPATED LOANS. (C) (1) THE SECRETARY MAY ONLY TRANSFER MONEYS FROM THE 27 28 UNDERGROUND STORAGE TANK UPGRADE AND REPLACEMENT FUND. FIRST, AND 29 THEN FROM THE OIL CONTAMINATED SITE ENVIRONMENTAL CLEANUP FUND TO 30 THE MARYLAND OIL DISASTER CONTAINMENT, CLEAN-UP AND CONTINGENCY 31 FUND ESTABLISHED UNDER SUBTITLE 4 OF THIS TITLE. 32 (2) THE SECRETARY MAY ONLY TRANSFER THE MONEY, AS PROVIDED 33 FOR IN PARAGRAPH (1) OF THIS SUBSECTION, IF: (I) MONEY IN THE MARYLAND OIL DISASTER CONTAINMENT, 34 35 CLEAN-UP AND CONTINGENCY FUND, RESERVED FOR THE CIRCUMSTANCES SET 36 FORTH IN SUBSECTION (D)(3) OF THIS SECTION, FALLS BELOW \$250,000 BECAUSE OF 37 OIL SPILL INCIDENTS, PROVIDED THAT THE RESERVE BALANCE OF THE FUND MAY 38 NOT EXCEED \$1 MILLION AFTER THE TRANSFER; OR
- 39 (II) THERE IS A MAJOR OIL SPILL AND SUFFICIENT FUNDS ARE NOT 40 AVAILABLE IN THE MARYLAND OIL DISASTER CONTAINMENT, CLEAN-UP AND 41 CONTINGENCY FUND.

1 (3) THE MONEY TRANSFERRED TO THE MARYLAND OIL DISASTER 2 CONTAINMENT, CLEAN-UP AND CONTINGENCY FUND, AS PROVIDED FOR IN 3 PARAGRAPH (2)(II) OF THIS SUBSECTION, MAY NOT EXCEED THE DEPARTMENT'S 4 DIRECT COSTS TO REMEDIATE THE MAJOR OIL SPILL.
5 (4) IF MONEYS TRANSFERRED UNDER PARAGRAPH (2) OF THIS 6 SUBSECTION ARE RECOVERED, THE DEPARTMENT SHALL RETURN THE RECOVERED 7 MONEYS TO THE FUNDS IN THE FOLLOWING ORDER:
8 (I) TO THE MARYLAND OIL DISASTER CONTAINMENT, CLEAN-UP 9 AND CONTINGENCY FUND AS NEEDED TO MAINTAIN A RESERVE BALANCE NOT TO 10 EXCEED \$1 MILLION;
11 (II) TO THE OIL CONTAMINATED SITE ENVIRONMENTAL CLEANUP 12 FUND, IN AN AMOUNT NOT TO EXCEED THE AMOUNT TRANSFERRED TO THE 13 MARYLAND OIL DISASTER CONTAINMENT, CLEAN-UP AND CONTINGENCY FUND 14 UNDER PARAGRAPH (2) OF THIS SUBSECTION; AND
15 (III) TO THE UNDERGROUND STORAGE TANK UPGRADE AND 16 REPLACEMENT FUND, ANY REMAINING RECOVERED MONEYS.
[(b)] (D) (1) On or after January 1, 1999 BUT NO LATER THAN JUNE 30,1999, any funds remaining in the Underground Storage Tank Upgrade and Replacement Fund shall be credited IN THE FOLLOWING MANNER:
20 (I) 50% to the Maryland Oil Disaster Containment, Clean-Upand 21 Contingency Fund; AND
22 (II) 50% TO THE OIL CONTAMINATED SITE ENVIRONMENTAL 23 CLEANUP FUND.
24 (2) ANY FUTURE LOAN REPAYMENTS MADE ON OR AFTER JANUARY 1, 25 1999 SHALL BE CREDITED TO THE MARYLAND OIL DISASTER CONTAINMENT, 26 CLEAN-UP AND CONTINGENCY FUND.
27 (3) THE FUNDS IDENTIFIED IN PARAGRAPHS (1)(I) AND (2) OF THIS 28 SUBSECTION SHALL ONLY [to] be used by the Department for cases in whicha 29 responsible party cannot be located or the responsible party does not have sufficient 30 assets to take adequate remedial action OR REFUSES TO TAKE REMEDIAL ACTION for:
31 [(1)] (I) The clean-up and removal of an underground storage tank; or
32 [(2)] (II) The clean-up of a petroleum release.
33 4-705.
34 (a) The owner or operator of an underground oil storage tank may apply to the 35 Fund for reimbursement, on or after October 1, 1993, for usual, customary, and 36 reasonable costs incurred on or after October 1, 1993 in performing site rehabilitation.
37 (b) Any reimbursement from the Fund FOR APPLICATIONS APPROVED ON OR 38 AFTER JULY 1, 1996 is subject to:

1 2	(1) For owners or operators of six tanks or fewer, a deductible of [\$15,000] \$7,500;
3 4	(2) For owners or operators of more than 6 but not more than 15tanks, a deductible of $[\$20,000] \$10,000$;
5 6	(3) For owners or operators of more than 15 but not more than 30 tanks, a deductible of [\$30,000] \$15,000;
7 8	(4) For owners or operators of more than 30 tanks, a deductible of $[\$40,\!000]\ \$20,\!000;$ and
9	(5) A limit of \$125,000 per occurrence.
10	(c) To be eligible for reimbursement from the Fund, an owner or operator shall:
11	(1) Certify that the discharge is not the result of a willful or deliberate act;
14	(2) Submit a corrective action plan, schedule, and cost estimate to the Department that shall include provisions for the environmentally sound treatment or disposal of contaminated soils that meet all federal and State requirements and standards; and
16 17	(3) Certify that the discharge is from a tank registered under \S 4-411.1 of this title.
	(d) If the owner or operator knowingly submits a false certificationunder subsection (c) of this section, that owner or operator is not eligible for reimbursement under this subtitle.
	(e) Only expenses that are cost-effective, reasonable, and consistent with a corrective action plan approved by the Department may be eligible for reimbursement from the Fund.
	(f) The cost for replacement or retrofitting of underground oil storage tanks and associated piping is not eligible for reimbursement, and the Departmentmay not incur these costs or expend moneys from the Fund for these purposes.
27	4-706.
30 31	(a) If the Department has assumed control of an oil spill situation involving an underground oil storage tank under this title, the Department may obtain from the Fund, [on or after October 1, 1993] FOR SITE REHABILITATIONS THAT MEET THE SAME CLEANUP PRIORITY AS THOSE SITE REHABILITATIONS REIMBURSED UNDER § 4-705 OF THIS SUBTITLE:
33 34	(1) Reimbursement for usual, customary, and reasonable costs incurred in performing site rehabilitation;
35 36	(2) A guarantee of payment to a qualified contractor for the usual, customary, and reasonable costs of performing site rehabilitation; or
37 38	(3) Matching funds required under § 9003(h) of the Federal Solid Waste

- 1 (b) The per occurrence deductible or limitation provided under § 4-705(b) of this 2 subtitle does not apply to the reimbursement or guarantee to a contractor under this 3 section.
- 4 (c) In order to encourage that site rehabilitation activities be undertaken by an
- 5 owner, operator, or other person responsible for a discharge from an underground oil
- 6 storage tank, any site rehabilitation costs INCLUDING ATTORNEY'S FEES AND
- 7 LITIGATION COSTS incurred by the Department or the Fund under this section shall be
- 8 recoverable from the responsible party to the Fund.
- 9 (d) Recoveries collected under subsection (c) of this section shall be paid into the 10 Fund.
- 11 SECTION 2. AND BE IT FURTHER ENACTED, That an applicant who has
- 12 submitted an application to the Department of the Environment under § 4-606 of the
- 13 Environment Article on or before December 31, 1993 and who has not submitted a
- 14 completed loan processing form to the Department by October 1, 1996, isnot eligible for
- 15 a loan under that application. The Department shall notify those applicants of this
- 16 requirement by July 1, 1996.
- 17 SECTION 3. AND BE IT FURTHER ENACTED, That in Fiscal Year 1996, the
- 18 Secretary of the Environment shall transfer \$3 million from the Underground Storage
- 19 Tank Upgrade and Replacement Fund to the Oil Contaminated Site Environmental
- 20 Cleanup Fund, and \$1 million to the Maryland Oil Disaster Containment, Clean-Up and
- 21 Contingency Fund to be used only as provided for in § 4-607(d)(3) of the Environment
- 22 Article.
- 23 SECTION 4. AND BE IT FURTHER ENACTED, That the Department of the
- 24 Environment, in conjunction with the Department of Budget and Fiscal Planning, the
- 25 Department of Fiscal Services, representatives of the various sectors of petroleum
- 26 marketing, and other appropriate public and private entities, shall undertake a
- 27 comprehensive review and assessment of revised funding mechanisms for cleanup of sites
- 28 contaminated by oil from underground storage tanks and funding levels of oil related
- 29 activities in Fiscal Year 1999. The Department of the Environment shallreport its
- 30 findings and funding recommendation to the Legislative Policy Committee, the House
- 31 Environmental Matters Committee, and the Senate Economic and Environmental Affairs
- 32 Committee no later than November 1, 1999.
- 33 SECTION 5. AND BE IT FURTHER ENACTED, That the Department of the
- 34 Environment shall convene a technical work group from representatives of the various
- 35 sectors of the petroleum marketing industry and undertake a review of the regulations
- 36 adopted under Title 4 of the Environment Article. The regulatory work group shall review
- 37 as appropriate the regulatory spending category limits and site prioritization scheme and
- 38 make recommendations to the Department no later than September 1, 1996. The
- 39 Department shall attempt to adopt regulatory changes proposed by the work group by
- 40 October 1, 1996.
- 41 SECTION 6. AND BE IT FURTHER ENACTED, That Sections 2, 3, and 5 of this
- 42 Act shall take effect June 1, 1996.

- 1 SECTION 7. AND BE IT FURTHER ENACTED, That Sections 1, 4, and 6 of this
- 2 Act shall take effect July 1, 1996.