Unofficial Copy C7 1996 Regular Session 6lr1289

By: Chairman, Economic Matters Committee (Departmental - Dept. Business & Economic Dev.)

Introduced and read first time: February 19, 1996

Assigned to: Economic Matters

A BILL ENTITLED

1 AN ACT concerning

2 Maryland Business Financing Fund

3	FOR the purpose of creating the Maryland Business Financing Fund; repealing the
4	Maryland Industrial Land Act; repealing the Industrial and Commercial
5	Redevelopment Fund; requiring certain moneys to be included in the Maryland
6	Business Financing Fund; providing for uses of the Fund; authorizing the Secretary
7	of Business and Economic Development to approve certain financial assistance
8	from the Fund under certain circumstances; authorizing the Secretaryto enter into
9	certain loan agreements under certain circumstances; requiring that loan
10	agreements include certain provisions; authorizing a higher limit onfinancial
11	assistance for certain projects located in an Enterprise Zone; authorizing the
12	delegation of certain functions by a subdivision under certain circumstances;
13	providing for the repayment of certain financial assistance; authorizing subdivisions
14	to issue general obligation bonds or otherwise borrow money or guaranty a loan of
15	a certain amount for certain purposes; declaring legislative intent; defining certain
16	terms; providing for a delayed effective date for certain provisions of this Act;
17	authorizing the Secretary to modify the terms of financial assistance granted under
18	the Maryland Industrial Land Act and the Maryland Industrial and Commercial
19	Redevelopment Fund; and generally relating to the creation of the Maryland
20	Business Financing Fund and the repeal of the Maryland Industrial Land Act and
21	the Industrial and Commercial Redevelopment Fund.
22	BY adding to
23	Article 83A - Department of Business and Economic Development
24	Section 5-1101 through 5-1108, inclusive, to be under the new subtitle "Subtitle 11.
25	Maryland Business Financing Act"
26	Annotated Code of Maryland
27	(1995 Replacement Volume)
28	RV rapading

28 BY repealing

- 29 Article 83A Department of Business and Economic Development
- 30 Section 5-701 through 5-715, inclusive, and the subtitle "Subtitle 7. Maryland
- 31 Industrial Land Act"; and 5-801 through 5-807, inclusive, and the subtitle
- "Subtitle 8. Industrial and Commercial Redevelopment"
- 33 Annotated Code of Maryland

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1	(1995 Replacement Volume)
2 3	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
4	Article 83A - Department of Business and Economic Development
5	SUBTITLE 11. MARYLAND BUSINESS FINANCING ACT.
6	5-1101.
7	THIS SUBTITLE MAY BE CITED AS THE "MARYLAND BUSINESS FINANCING ACT".
8	5-1102.
9	THE GENERAL ASSEMBLY FINDS AND DECLARES THAT:
12	(1) THERE HAS BEEN INCREASING EVIDENCE OF A SHORTAGE OF CAPITAL NECESSARY FOR THE DEVELOPMENT AND GROWTH OF INDUSTRY AND COMMERCE IN THE STATE THAT WILL RESULT IN INCREASED OPPORTUNITIES FOR GAINFUL EMPLOYMENT BY THE PEOPLE OF MARYLAND.
16	(2) A COOPERATIVE PROGRAM BETWEEN THE STATE AND ITS POLITICAL SUBDIVISIONS AS SET FORTH IN THIS SUBTITLE IS THE MOST EFFECTIVE WAY TO ENSURE THE AVAILABILITY OF ADEQUATE CAPITAL FOR BUSINESS FINANCING IN THE STATE.
18	5-1103.
19 20	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
21	(B) "COUNTY" INCLUDES THE CITY OF BALTIMORE.
22 23	(C) "DEPARTMENT" MEANS THE DEPARTMENT OF BUSINESS AND ECONOMIC DEVELOPMENT.
24 25	(D) "FINANCIAL ASSISTANCE" MEANS LOANS, GRANTS, EQUITY INVESTMENTS, AND ANY COMBINATION THEREOF.
26	(E) "FUND" MEANS THE MARYLAND BUSINESS FINANCING FUND.
27	(F) "POLITICAL SUBDIVISION" MEANS:
28	(1) A COUNTY; OR
29 30	(2) A MUNICIPAL CORPORATION SUBJECT TO THE PROVISIONS OF ARTICLE XI-E OF THE MARYLAND CONSTITUTION.
33 34	(G) "PROJECT COSTS" MEANS THE COSTS OF AN INDUSTRIAL, COMMERCIAL, OR NONPROFIT DEVELOPMENT PROJECT AND MAY INCLUDE PLANNING AND ENGINEERING STUDIES OR OTHER PROFESSIONAL SERVICES, ACQUISITION OF ANY INTEREST IN REAL OR PERSONAL PROPERTY, SITE PREPARATION, INSTALLATION OF MACHINERY OR EQUIPMENT, WORKING CAPITAL, CONSTRUCTION AND

1 REHABILITATION COSTS, AND ANY OTHER COSTS OF MAKING THE PROJECT 2 OPERABLE.
3 (H) "SECRETARY" MEANS THE SECRETARY OF BUSINESS AND ECONOMIC 4 DEVELOPMENT.
5 5-1104.
6 (A) (1) THERE IS A MARYLAND BUSINESS FINANCING FUND WITHIN THE 7 DEPARTMENT.
8 (2) THE FUND IS A NONLAPSING, REVOLVING SPECIAL FUND MANAGED 9 BY THE SECRETARY.
10 (B) THE FUND SHALL CONSIST OF:
11 (1) MONEYS APPROPRIATED BY THE STATE TO THE FUND;
12 (2) REPAYMENTS OF PRINCIPAL AND INTEREST FROM LOANS MADE 13 FROM THE FUND;
14 (3) RETURN ON EQUITY INVESTMENTS;
15 (4) PROCEEDS FROM THE DISPOSITION OF ANY SECURITY RELATED TO 16 ANY LOAN MADE UNDER THIS SUBTITLE;
17 (5) REPAYMENTS OF PRINCIPAL AND INTEREST FROM LOANS MADE 18 FROM THE INDUSTRIAL LAND FUND AND THE INDUSTRIAL AND COMMERCIAL 19 REDEVELOPMENT FUND;
20 (6) PROCEEDS FROM THE DISPOSITION OF ANY SECURITY RELATED TO 21 ANY LOAN MADE FROM THE INDUSTRIAL LAND FUND AND THE INDUSTRIAL AND 22 COMMERCIAL REDEVELOPMENT FUND;
23 (7) INCOME FROM INVESTMENTS THAT THE STATE TREASURER MAKES 24 FROM MONEYS IN THE FUND; AND
25 (8) ANY OTHER MONEYS MADE AVAILABLE TO THE DEPARTMENT.
26 (C) THE MONEYS IN THE FUND FROM TIME TO TIME MAY BE EXPENDED:
27 (1) FOR FINANCIAL ASSISTANCE APPROVED UNDER THIS SUBTITLE; 28 AND
29 (2) TO PAY ANY AND ALL EXPENSES IN CONNECTION WITH THE 30 ADMINISTRATION OF THIS SUBTITLE INCLUDING, BY WAY OF EXAMPLE, EXPENSES 31 FOR ADMINISTRATION, LEGAL, ACTUARIAL, MARKETING, AND OTHER SERVICES.
32 (D) (1) THE STATE TREASURER SHALL HOLD AND THE STATE 33 COMPTROLLER SHALL ACCOUNT FOR THE FUND.
34 (2) ALL INVESTMENT EARNINGS OF THE FUND SHALL BE PAID INTO THE 35 FUND.

1 5-1105.

- 2 (A) ANY POLITICAL SUBDIVISION OF THE STATE OR OTHER ENTITY DESIRING
- 3 FUNDING FOR AN INDUSTRIAL, COMMERCIAL, OR NONPROFIT DEVELOPMENT
- 4 PROJECT UNDER THIS SUBTITLE SHALL APPLY FOR EACH PROJECT TO THE
- 5 SECRETARY. THE APPLICATION SHALL DESCRIBE THE PROJECT IN THE MANNER
- 6 AND DETAIL AS THE SECRETARY MAY, BY REGULATION, DETERMINE.
- 7 (B) THE SECRETARY, UPON RECEIPT OF AN APPLICATION AND AFTER ANY
- 8 INVESTIGATION THE SECRETARY DEEMS ADVISABLE, MAY APPROVE FINANCIAL
- 9 ASSISTANCE TO A POLITICAL SUBDIVISION OR OTHER ENTITY FOR A PROJECT.
- 10 (C) THE SECRETARY MAY APPROVE FINANCIAL ASSISTANCE OF UP TO 100% 11 OF THE TOTAL PROJECT COSTS.
- 12 (D) THE TOTAL FINANCIAL ASSISTANCE PROVIDED UNDER THIS SUBTITLE
- 13 FOR ANY ONE PROJECT LOCATED IN AN ENTERPRIZE ZONE DESIGNATED UNDER §
- 14 5-402 OF THIS ARTICLE MAY NOT EXCEED \$4,500,000.
- 15 (E) THE TOTAL FINANCIAL ASSISTANCE PROVIDED UNDER THIS SUBTITLE
- 16 FOR ANY ONE PROJECT LOCATED OUTSIDE AN ENTERPRIZE ZONE MAY NOT
- 17 EXCEED \$4,000,000.
- 18 (F) IN JUDGING WHETHER OR NOT TO APPROVE FINANCIAL ASSISTANCE AND
- 19 THE AMOUNT OF THE FINANCIAL ASSISTANCE, THE SECRETARY SHALL CONSIDER
- 20 AND DETERMINE:
- 21 (1) WHETHER THE PROJECT MAY REASONABLY BE EXPECTED TO
- 22 CREATE NEW EMPLOYMENT OPPORTUNITIES AND THE TYPES AND QUALITY OF
- 23 JOBS TO BE CREATED;
- 24 (2) THE AMOUNT OF BENEFIT, IN TERMS OF ECONOMIC DEVELOPMENT
- 25 AND EMPLOYMENT OPPORTUNITIES, THAT THE PROJECT MAY REASONABLY BE
- 26 EXPECTED TO GENERATE:
- 27 (I) WHEN COMPARED WITH THE BENEFITS THAT OTHER
- 28 PROJECTS UNDER CONSIDERATION MAY REASONABLY BE EXPECTED TO
- 29 GENERATE; AND
- 30 (II) IN RELATION TO THE TOTAL FUNDS AVAILABLE FOR
- 31 FINANCIAL ASSISTANCE;
- 32 (3) WHETHER THE PROJECT, AS PLANNED, WILL COMPLY WITH ALL
- 33 LAWS AND REGULATIONS APPLICABLE TO THE PROJECT:
- 34 (4) THE AMOUNT OF OTHER FUNDS WHICH ARE AVAILABLE OR ARE
- 35 LIKELY TO BECOME AVAILABLE FOR THE PROJECT;
- 36 (5) THE EXTENT OF UNEMPLOYMENT AND UNDEREMPLOYMENT IN THE
- 37 PROJECT AREA AND THE DEGREE TO WHICH THE PROJECT WILL IMPROVE
- 38 EMPLOYMENT PROSPECTS;

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	(6) THE DEGREE TO WHICH THE PROJECT WILL ADVANCE THE ECONOMIC DEVELOPMENT STRATEGIES AND OBJECTIVES OF THE STATE AND POLITICAL SUBDIVISION;
4 5	(7) THE GEOGRAPHIC DISTRIBUTION OF PROJECTS RECEIVING FINANCIAL ASSISTANCE;
6 7	(8) THE DEGREE TO WHICH THE AFFECTED POLITICAL SUBDIVISION HAS DEMONSTRATED ITS COMMITMENT TO THE PROJECT;
8	(9) THE VALUE OF THE COLLATERAL OFFERED TO SECURE A LOAN;
9 10	(10) THE FINANCIAL CAPACITY OF THE BORROWER TO REPAY THE FINANCIAL ASSISTANCE; AND
11	(11) SUCH OTHER FACTORS AS THE SECRETARY DEEMS RELEVANT.
	(G) (1) UPON APPROVAL OF A LOAN, THE DEPARTMENT SHALL ENTER INTO LOAN DOCUMENTS WITH THE POLITICAL SUBDIVISION OR OTHER ENTITY RECEIVING THE FINANCIAL ASSISTANCE.
15	(2) THE LOAN DOCUMENTS SHALL INCLUDE:
16	(I) AN INTEREST RATE THAT THE SECRETARY APPROVES;
	(II) A TERM LASTING NOT MORE THAN THE FOLLOWING PERIOD, UNLESS THE SECRETARY DETERMINES THERE IS GOOD CAUSE TO EXTEND THESE PERIODS:
20 21	1. 25 YEARS, IF THE LOAN PROCEEDS ARE USED PRIMARILY TO ACQUIRE AN INTEREST IN OR IMPROVE REAL PROPERTY;
	$2.\ 10\ {\rm YEARS,}\ {\rm IF\ THE\ LOAN\ PROCEEDS\ ARE\ USED\ PRIMARILY}$ TO ACQUIRE AN INTEREST IN OR IMPROVE MACHINERY OR EQUIPMENT OR OTHER PERSONAL PROPERTY; OR
25 26	${\it 3.5~YEARS, IF~THE~LOAN~PROCEEDS~ARE~USED~PRIMARILY}$ FOR WORKING CAPITAL;
29	(III) A PROVISION THAT PERMITS THE SECRETARY TO REQUIRE, UPON THE SALE OF ANY PORTION OF THE PROPERTY ACQUIRED PRIMARILY WITH LOAN PROCEEDS, PREPAYMENT OF ALL OR A SPECIFIED PROPORTION OF THE PRINCIPAL OF THE LOAN FROM THE SALE PROCEEDS; AND
31 32	(IV) ANY OTHER TERMS AND CONDITIONS APPROVED BY THE SECRETARY.
	(3) IF THE BORROWER IS NOT A POLITICAL SUBDIVISION, THE SECRETARY MAY REQUIRE A POLITICAL SUBDIVISION TO DO ONE OR MORE OF THE FOLLOWING:
36 37	(I) GUARANTY REPAYMENT OF ALL OR A PORTION OF THE AMOUNT OF THE LOAN;

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1	(II) PROVIDE OTHER FINANCING FOR THE PROJECT; OR
2	(III) MAKE ANOTHER ACCEPTABLE CONTRIBUTION TO THE PROJECT.
	(4) THE SECRETARY MAY REQUIRE A BORROWER TO PROVIDE WHATEVER SECURITY THE DEPARTMENT DEEMS APPROPRIATE TO ASSURE REPAYMENT OF THE LOAN.
7 8	(5) THE SECRETARY MAY SET CONDITIONS UNDER WHICH REPAYMENT OF ALL OR A PORTION OF A LOAN WILL BE FORGIVEN.
	(H) UPON APPROVAL OF A GRANT, THE DEPARTMENT SHALL ENTER INTO A GRANT AGREEMENT WITH THE GRANTEE ON TERMS AND CONDITIONS ACCEPTABLE TO THE SECRETARY.

- 12 (I) UPON APPROVAL OF AN EQUITY INVESTMENT, THE DEPARTMENT SHALL
- 13 ENTER INTO AN INVESTMENT AGREEMENT WITH THE ENTITY ON TERMS AND
- 14 CONDITIONS ACCEPTABLE TO THE SECRETARY.
- 15 5-1106.
- 16 (A) A POLITICAL SUBDIVISION MAY DELEGATE THE PLANNING AND
- 17 CARRYING OUT OF A PROJECT UNDER § 5-1105 OF THIS SUBTITLE TO THE POLITICAL
- 18 SUBDIVISION'S ECONOMIC DEVELOPMENT AGENCY, OR IN THE CASE OF A COUNTY,
- 19 TO A MUNICIPAL CORPORATION LOCATED IN THE COUNTY.
- 20 (B) THE DELEGATION ALLOWED UNDER SUBSECTION (A) OF THIS SECTION
- 21 DOES NOT RELIEVE THE POLITICAL SUBDIVISION OF ANY OBLIGATION INCURRED
- 22 UNDER ANY LOAN, GRANT, INVESTMENT, OR OTHER AGREEMENT EXECUTED
- 23 UNDER THIS SUBTITLE.
- 24 5-1107.
- (A) A LOAN TO OR GUARANTY BY A POLITICAL SUBDIVISION UNDER THIS 25
- 26 SUBTITLE IS A GENERAL OBLIGATION OF THE BORROWING POLITICAL SUBDIVISION,
- 27 TO THE REPAYMENT OF WHICH THE POLITICAL SUBDIVISION'S FULL FAITH AND
- 28 CREDIT ARE PLEDGED OR AN OBLIGATION OF BALTIMORE CITY REPAYABLE FROM
- 29 REVENUES OF THE PROJECT.
- 30 (B) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A LOAN TO OR
- 31 GUARANTY FROM A POLITICAL SUBDIVISION UNDER THIS SUBTITLE MAY BE
- 32 UNDERTAKEN OR ENTERED INTO BY THE POLITICAL SUBDIVISIONS PURSUANT TO
- 33 THIS SUBTITLE WITHOUT REGARD TO ANY LIMITATIONS OR PROCEDURES SET
- 34 FORTH IN THE POLITICAL SUBDIVISION'S CHARTER OR OTHER APPLICABLE PUBLIC
- 35 LOCAL OR PUBLIC GENERAL LAW THAT WOULD OTHERWISE APPLY.
- 36 5-1108.
- EACH POLITICAL SUBDIVISION MAY ISSUE GENERAL OBLIGATION BONDS OR 37
- 38 OTHERWISE BORROW MONEY OR GUARANTY A LOAN IN AN AMOUNT NOT
- 39 EXCEEDING 0.5% OF THE TOTAL ASSESSED VALUE OF PROPERTY LOCATED WITHIN
- 40 THE POLITICAL SUBDIVISION SUBJECT TO TAXATION AT THE FULL TAX RATE OF

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- 1 THE POLITICAL SUBDIVISION IN ORDER TO OBTAIN FUNDS TO FINANCE ITS SHARE
- 2 OF PROJECT COSTS FOR PROJECTS IN WHICH THE STATE PARTICIPATES UNDER THIS
- 3 SUBTITLE.
- 4 SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 5-701
- 5 through 5-715, inclusive, and the subtitle "Subtitle 7. Maryland Industrial Land Act"; and
- 6 5-801 through 5-807, inclusive, and the subtitle "Subtitle 8. Industrial and Commercial
- 7 Redevelopment" of Article 83A Department of Business and Economic Development
- 8 of the Annotated Code of Maryland be repealed.
- 9 SECTION 3. AND BE IT FURTHER ENACTED, That, notwithstanding any
- 10 provision of Subtitle 7 or Subtitle 8 of Article 83A of the Code, the Secretary of Business
- 11 and Economic Development, without any other approval, may modify the terms of any
- 12 financial assistance provided under those subtitles, including the rate of interest, the time
- 13 or amount of payment, forgiveness of principal and interest, or any other term.
- 14 SECTION 4. AND BE IT FURTHER ENACTED, That Sections 1 and 3 of this
- 15 Act shall take effect July 1, 1996.
- 16 SECTION 5. AND BE IT FURTHER ENACTED, That Section 2 of this Act
- 17 shall take effect July 1, 1997.