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By: Delegate Curran Delegates Curran and Petzold
Rules suspended
Introduced and read first time: March 15, 1996 Assigned to: Rules and Executive Nominations
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Committee Report: Favorable with amendments
House action: Adopted
Read second time: March 22, 1996

CHAPTER ____

1 AN ACT concerning

2 Human Relations Commission - Jurisdiction - Employment Discrimination

- 3 FOR the purpose of altering the jurisdiction of the Maryland Human Relations
- 4 Commission with regard to matters involving discrimination in employment; making
- 5 stylistic changes; and generally relating to the jurisdiction of the Maryland Human
- 6 Relations Commission with regard to matters involving employment discrimination.
- 7 BY repealing and reenacting, with amendments,
- 8 Article 49B Human Relations Commission
- 9 Section <u>11(a)</u>, (e), and (g) and 15
- 10 Annotated Code of Maryland
- 11 (1994 Replacement Volume and 1995 Supplement)
- 12 BY repealing and reenacting, without amendments,
- 13 Article 49B Human Relations Commission
- 14 Section 14, 16, 17, and 18
- 15 Annotated Code of Maryland
- 16 (1994 Replacement Volume and 1995 Supplement)
- 17 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 18 MARYLAND, That the Laws of Maryland read as follows:

Article 49B - Human Relations Commission

2 11.

1

- 3 (a) In case of failure to reach an agreement for the elimination of the acts of 4 discrimination and upon the entry of findings to that effect, the entire file including the
- 5 complaint and any and all findings made shall be certified to THE GENERAL COUNSEL.
- 6 The [Chairman] EXECUTIVE DIRECTOR shall cause a written notice to be issued and
- 7 served in the name of the Commission together with a copy of the complaint requiring the
- 8 respondent to answer the charges of the complaint at a public hearing before [a hearing
- 9 examiner at a time and place certified in the notice] AN ADMINISTRATIVELAW JUDGE.
- 10 The case shall thereupon be heard by [a hearing examiner] AN ADMINISTRATIVE
- 11 LAW JUDGE and the hearing shall be held in the county where the allegedact of
- 12 discrimination took place. A transcript of all testimony at the hearingshall be made. The
- 13 case in support of the complaint shall be presented at the hearing by the general counsel
- 14 of the Commission.
- (e) If upon all the evidence, the [hearing examiner] ADMINISTRATIVE LAW
- 16 JUDGE finds that the respondent has engaged in any discriminatory act within the scope
- 17 of any of these subtitles, the [hearing examiner] ADMINISTRATIVE LAW JUDGE shall so
- 18 state the findings. The [hearing examiner] ADMINISTRATIVE LAW JUDGE shall issue
- 19 and cause to be served upon the respondent an order requiring the respondent to cease
- 20 and desist from the discriminatory acts and to take affirmative action to effectuate the
- 21 purposes of the particular subtitle. If the respondent is found to have engaged in or to be
- 22 engaging in an unlawful employment practice charged in the complaint, the remedy may
- 23 include, but is not limited to, reinstatement or hiring of employees, with or without back
- 24 pay (payable by the employer, employment agency, or labor organization, as the case may
- 25 be, responsible for the unlawful employment practice), or any other equitable relief that
- 26 <u>is deemed appropriate. The award of monetary relief shall be limited to a 36-month</u>
- 27 period. The complainant may not be awarded monetary relief for losses incurred between
- 28 the time of the Commission's final determination and the final determination by the
- 29 circuit court or higher appellate court, as the case may be. Interim earning or amounts
- 30 earnable with reasonable diligence by the person or persons discriminated against shall
- 31 operate to reduce the monetary relief otherwise allowable. In cases of discrimination
- 32 other than those involving employment, in addition to the award of civil penalties as
- 33 specifically provided in this article, nonmonetary relief may be granted to the
- 34 complainant, except that in no event shall an order be issued that substantially affects the
- 35 cost, level, or type of any transportation services. In cases involving transportation
- 36 services which are supported fully or partially with funds from the Maryland Department
- 37 of Transportation, no order may be issued which would require costs, level, or type of
- 38 <u>transportation services different from or in excess of those required to meet U.S.</u>
- 39 Department of Transportation regulations adopted pursuant to § 504 of the
- 40 Rehabilitation Act of 1974, codified as 49 C.F.R. 27 (1984), nor would any such order be
- 41 <u>enforceable under § 12(a) of this subtitle.</u>
- 42 (g) If upon all the evidence, the [hearing examiner] ADMINISTRATIVE LAW
- 43 JUDGE or the Commission finds that the respondent has not engaged in any alleged
- 44 discriminatory act within the scope of the particular subtitle, it shall state its findings of
- 45 <u>fact and shall similarly issue and file an order dismissing the complaint.</u>

1 14.

- 2 It is hereby declared to be the policy of the State of Maryland, in the exercise of its 3 police power for the protection of the public safety, public health andgeneral welfare, for 4 the maintenance of business and good government and for the promotion of the State's 5 trade, commerce and manufacturers to assure all persons equal opportunity in receiving 6 employment and in all labor management-union relations regardless of race, color, 7 religion, ancestry or national origin, sex, age, marital status, or physical or mental
- 8 handicap unrelated in nature and extent so as to reasonably preclude the performance of
- 9 the employment, and to that end to prohibit discrimination in employment by any person,
- 10 group, labor organization, organization or any employer or his agents.
- 11 15.
- 12 For the purposes of this subtitle:
- 13 (a) The term "person" includes one or more individuals, labor unions,
- 14 partnerships, associations, corporations, legal representatives, mutual companies,
- 15 joint-stock companies, trusts, unincorporated organizations, trustees, trustees in
- 16 bankruptcy, or receivers.
- 17 (b) The term "employer" means a person engaged in an industry or business who
- 18 has [fifteen] TWO ONE or more employees for each working day in each oftwenty or
- 19 more calendar weeks in the current or preceding calendar year, and any agent of such a
- 20 person; such term does include the State of Maryland to the extent as may be provided in
- 21 this article but such term does not include a bona fide private membership club (other
- 22 than a labor organization) which is exempt from taxation under § 501(c)of the Internal
- 23 Revenue Code.
- 24 (c) The term "employment agency" means any person regularly undertaking with
- 25 or without compensation to procure employees for an employer or to procure for
- 26 employees opportunities to work for an employer and includes an agent or such a person;
- 27 but shall not include an agency of the United States or an agency of the State of Maryland
- 28 or political subdivision thereof, except such term shall include the United States
- 29 Employment Service and the system of State and local employment services receiving
- 30 federal assistance.
- 31 (d) The term "labor organization" means a labor organization engagedin an
- 32 industry and any agent of such an organization, and includes any organization of any kind,
- 33 any agency, or employee representation committee, group, association, or plan so
- 34 engaged in which employees participate and which exists for the purpose, in whole or in
- 35 part, of dealing with employers concerning grievances, labor disputes, wages, rates of pay,
- 36 hours, or other terms or conditions of employment, and any conference, general
- 37 committee, joint or system board, or joint council so engaged which is subordinate to a
- 38 national or international labor organization.
- 39 (e) The term "employee" means an individual employed by an employer, except
- 40 that "employee" does not include any person elected to public office orany person chosen
- 41 by the officer to be on the officer's personnel staff, or an appointee in the policy making
- 42 level or an immediate advisor with respect to the exercise of the constitutional or legal

1 powers of the office. The exception set forth in the preceding sentencedoes not include 2 employees subject to the State or local civil service laws.

- 3 (f) The term "religion" includes all aspects of religious observances and practice, 4 as well as belief, except in those cases when the observance, practice, or belief cannot be 5 reasonably accommodated by an employer without causing undue hardship on the
- 6 conduct of the employer's business.
- 7 (g) The term "physical or mental handicap" means any physical disability,
- 8 infirmity, malformation or disfigurement which is caused by bodily injury, birth defect or
- 9 illness including epilepsy, and which shall include, but not be limitedto, any degree of
- 10 paralysis, amputation, lack of physical coordination, blindness or visual impairment,
- 11 deafness or hearing impairment, muteness or speech impediment or physical reliance on
- 12 a seeing eye dog, wheelchair, or other remedial appliance or device; and any mental
- 13 impairment or deficiency as, but not limited to, retardation or such other which may have
- 14 necessitated remedial or special education and related services.
- 15 16.
- (a) It shall be an unlawful employment practice for an employer: 16
- 17 (1) To fail or refuse to hire or to discharge any individual, or otherwise to
- 18 discriminate against any individual with respect to his compensation, terms, conditions, or
- privileges of employment, because of such individual's race, color, religion, sex, age,
- 20 national origin, marital status, or physical or mental handicap unrelated in nature and
- 21 extent so as to reasonably preclude the performance of the employment; or
- 22 (2) To limit, segregate, or classify his employees or applicants for
- 23 employment in any way which would deprive or tend to deprive any individual of
- 24 employment opportunities or otherwise adversely affect his status as anemployee,
- because of the individual's race, color, religion, sex, age, national origin, marital status, or
- physical or mental handicap unrelated in nature and extent so as to reasonably preclude
- 27 the performance of the employment;
- (b) It shall be an unlawful employment practice for an employment agency to fail 28
- 29 or refuse to refer for employment, or otherwise to discriminate against, any individual
- 30 because of his race, color, religion, sex, age, national origin, marital status, or physical or
- 31 mental handicap unrelated in nature and extent so as to reasonably preclude the
- performance of the employment, or to classify or refer for employment any individual on
- 33 the basis of his race, color, religion, sex, age, national origin, marital status, or physical or
- 34 mental handicap unrelated in nature and extent so as to reasonably preclude the
- 35 performance of the employment;
- (c) It shall be an unlawful employment practice for a labor organization: (1) to 36
- 37 exclude or to expel from its membership, or otherwise to discriminate against, any
- 38 individual because of his race, color, religion, sex, age, national origin, marital status, or
- 39 physical or mental handicap unrelated in nature and extent so as to reasonably preclude
- 40 the performance of the employment; (2) to limit, segregate or classify its membership, or
- 41 to classify or fail or refuse to refer for employment any individual, in any way which would
- 42 deprive or tend to deprive any individual of employment opportunities, or would limit
- 43 such employment opportunities or otherwise adversely affect his status as an employee or

- $1\ \ \text{as an applicant for employment, because of such individual's race, color, religion, sex,}$
- 2 age, national origin, marital status, or physical or mental handicap unrelated in nature
- 3 and extent so as to reasonably preclude the performance of the employment; or (3) to
- 4 cause or attempt to cause an employer to discriminate against an individual in violation of
- 5 this section;
- 6 (d) It shall be an unlawful employment practice for any employer, labor
- 7 organization, or joint labor-management committee controlling apprenticeship or other
- 8 training or retraining, including on-the-job training programs to discriminate against any
- 9 individual because of his race, color, religion, sex, age, national origin, marital status, or
- 10 physical or mental handicap unrelated in nature or extent so as to reasonably preclude
- 11 the performance of the employment in admission to, or employment in, any program
- 12 established to provide apprenticeship or other training;
- 13 (e) It is an unlawful employment practice for an employer, labor organization, or
- 14 employment agency to print or cause to be printed or published any notice or
- 15 advertisement relating to employment by the employer or membership in or any
- 16 classification or referral for employment by the labor organization, orrelating to any
- 17 classification or referral for employment by the agency, indicating anypreference,
- 18 limitation, specification, or discrimination, based on race, color, religion, sex, age,
- 19 national origin or on the basis of a physical or mental qualification. However, a notice or
- 20 advertisement may indicate a preference, limitation, specification, or discrimination
- 21 based on religion, sex, age, national origin or physical or mental qualification when
- 22 religion, sex, age, national origin or physical or mental qualificationis a bona fide
- 23 occupational qualification for employment;
- 24 (f) It is an unlawful employment practice for an employer to discriminate against
- 25 any of his employees or applicants for employment, for an employment agency to
- 26 discriminate against any individual, or for a labor organization to discriminate against any
- 27 member thereof or applicant for membership, because he has opposed any practice made
- 28 an unlawful employment practice by this subtitle or because he has madea charge,
- 29 testified, assisted, or participated in any manner in an investigation, proceeding, or
- 30 hearing under this subtitle;
- 31 (g) Notwithstanding any other provision of this subtitle, (1) it is not an unlawful
- 32 employment practice for an employer to hire and employ employees, for an employment
- 33 agency to classify, or refer for employment any individual, for a labororganization to
- 34 classify its membership or to classify or refer for employment any individual, or for an
- 35 employer, labor organization or joint labor-management committee controlling
- 36 apprenticeship or other training or retraining programs to admit or employ any individual
- 37 in any such program, on the basis of his religion, national origin or physical or mental
- 38 qualification in those instances where sex, age, religion, national origin or physical or
- 39 mental qualification is a bona fide occupational qualification reasonably necessary to the
- 40 normal operation of that particular business or enterprise; (2) it is not an unlawful
- 41 employment practice for an employer to establish standards concerning an employee's
- 42 dress and grooming if the standards are directly related to the nature of the employment
- 43 of the employee; (3) it is not an unlawful employment practice for a school, college,
- 44 university, or other educational institution or institution of learning to hire and employ
- 45 employees of a particular religion if the school, college, university, or other educational
- 46 institution or institution of learning is, in whole or in substantial part, owned, supported,

- 1 controlled, or managed by a particular religion or by a particular religious corporation,
- 2 association, or society or if the curriculum of the school, college, university, or other
- 3 educational institution or institution of learning is directed toward the propagation of a
- 4 particular religion; and (4) it is not unlawful for an employer, employment agency or labor
- 5 organization to observe the terms of a bona fide seniority system or any bona fide
- 6 employee benefit plan such as a retirement, pension or insurance plan, which is not a
- 7 subterfuge to evade the purposes of this subtitle; however, no employeebenefit plan shall
- 8 excuse the failure to hire any individual;
- 9 (h) Nothing contained in this subtitle shall be interpreted to require any
- 10 employer, employment agency, labor organization, or joint labor-management committee
- 11 subject to this subtitle to grant preferential treatment to any individual or to any group
- 12 because of the race, color, religion, sex, age, national origin or physical or mental
- 13 handicap of the individual or group on account of an imbalance which may exist with
- 14 respect to the total number or percentage of persons of any race, color, religion, sex, age,
- 15 national origin or physically or mentally handicapped persons employed by any employer,
- 16 referred or classified for employment by any employment agency or labororganization,
- 17 admitted to membership or classified by any labor agency or labor organization, admitted
- 18 to membership or classified by any labor organization, or admitted to, or employed in, any
- 19 apprenticeship or other training program, in comparison with the total number or
- 20 percentage of persons of such race, color, religion, sex, age, national origin or physically
- 21 or mentally handicapped persons in any community, State, section, or other area, or in
- 22 the available work force in any community, State, section, or other area.

23 17.

- 24 Disabilities caused or contributed to by pregnancy or childbirth, are temporary
- 25 disabilities for all job-related purposes, and shall be treated as suchunder any health or
- 26 temporary disability insurance or sick leave plan available in connection with
- 27 employment. Written and unwritten employment policies and practices involving matters
- 28 such as the commencement and duration of leave, the availability of extensions, the
- 29 accrual of seniority and other benefits and privileges, reinstatement and payment under
- 30 any health or temporary disability insurance or sick leave plan, formalor informal, shall
- 31 be applied to disability due to pregnancy or childbirth on the same terms and conditions
- 32 as they are applied to other temporary disabilities subject to the provisions of this section.

33 18.

- This subtitle shall not apply to an employer with respect to the employment of
- 35 aliens outside of the State, or to a religious corporation, association, educational
- 36 institution or society with respect to the employment of individuals of a particular religion
- 37 to perform work connected with the carrying on by such corporation, association,
- 38 educational institution or society of its activities.
- 39 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 40 October 1, 1996.