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SB 589/95 - B&T and EEA

By: Senators Van Hollen, Forehand, Frosh, Hogan, Kasemeyer, Roesser, Ruben, and Teitelbaum

Introduced and read first time: February 2, 1996

Assigned to: Budget and Taxation and Economic and Environmental Affairs

A BILL ENTITLED

1	AN	ACT	concerning
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2	Education	- Funding - 🛭	Average Dail	ly Attenda	nce
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- 3 FOR the purpose of altering certain formulas for calculating certain State funding of
- 4 elementary and secondary education; defining certain terms; providing for certain
- 5 grants; and generally relating to State funding of elementary and secondary
- 6 education.
- 7 BY repealing and reenacting, with amendments,
- 8 Article Education
- 9 Section 5-202(a) and (b)
- 10 Annotated Code of Maryland
- 11 (1992 Replacement Volume and 1995 Supplement)

12 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

13 MARYLAND, That the Laws of Maryland read as follows:

14 Article - Education

15 5-202.

- 16 (a) (1) In this section the following words have the meanings indicated.
- 17 (2) (i) "Assessed valuation of real property" means the most recent
- 18 estimate made by the State Department of Assessments and Taxation before the annual
- 19 State budget is submitted to the General Assembly, of the assessed value of real property
- 20 for State purposes as of July 1 of the first completed fiscal year before the school year for
- 21 which the calculation of State aid is made under this section.
- 22 (ii) In all assessable bases, for the purpose of this paragraph,
- 23 preferentially assessed agricultural land shall be included at 50 percent of farm use
- 24 valuation as determined in accordance with farm use assessment standards established by
- 25 the Department of Assessments and Taxation.
- 26 (3) (i) "Basic current expenses" means expenditures for elementary and
- 27 secondary education for a fiscal year calculated as follows:

	1. Statewide aggregate expenditures from the current expense fund for administration, instruction, public school special education programs, student personnel services, health services, operation of plant, and maintenance of plant;
6	2. Plus statewide aggregate expenditures from the current expense fund for fixed charges (including employee benefits), additional equipment, and replacement equipment, to the extent these expenditures relate to the expenditure categories in item 1 of this subparagraph; and
	3. Minus the statewide aggregate of all State and federal funds for elementary and secondary education supporting the expenditures in items 1 and 2 of this subparagraph, except the State share of basic current expenses.
13	(ii) "Basic current expenses" does not include expenditures for adult education, community services, pupil transportation, capital outlay, oroutgoing transfers, or expenditures reported in the Food Service Fund, the Student Body Activities Fund, the School Construction Fund, or the Debt Service Fund.
17	(4) "Net taxable income" means the amount certified by the State Comptroller for the second completed calendar year before the school year for which the calculation of State aid under this section is made, based on tax returns filed on or before September 1 after this calendar year.
19	(5) "Real property" includes:
20	(i) Any interest in land or improvements to land;
21 22	(ii) Land and nonoperating property of railroads and public utilities; and
23 24	(iii) Operating property of public utilities classified asreal property by the Department of Assessments and Taxation.
	(6) "Assessed value of personal property" means the assessed valuation for county purposes of tangible personal property, railroad property, public utility personal property, and public utility shares.
28	(7) "Full-time equivalent enrollment" means:
29 30	(i) All students enrolled in grades 1 through 12 or their equivalent in regular day school programs on September 30 of the previous school year;
	(ii) One half of the number of students enrolled in kindergarten programs on September 30 of the previous school year, except that in Garrett County the
	full number of kindergarten students is included; and
	full number of kindergarten students is included; and (iii) The number of full-time equivalent students, as determined by a regulation of the Department, enrolled in evening high school programs during the previous school year.
35	(iii) The number of full-time equivalent students, as determined by a regulation of the Department, enrolled in evening high school programs during the

SENATE BILL 585 3 1 (ii) The assessed valuation of real property; and 2 (iii) 50 percent of assessed value of personal property. 3 (9) For calculation of State aid under this section, the percentage of 4 assessed value of personal property as of July 1 of the first completedfiscal year before 5 the school year for which the calculation is made shall be used. (10) "Chapter 1 eligible count" means the number of children eligible to 6 7 receive services under the provisions of Chapter 1 of the Hawkins - Stafford Elementary 8 and Secondary School Improvement Amendments of 1988 as determined by the U.S. 9 Department of Education. 10 (11) "Dedicated compensatory funds" means funds allocated by subsection 11 (e)(3) of this section. 12 (12) "Basic current expenses per pupil" means the basic current expenses for 13 a fiscal year divided by the statewide full-time equivalent enrollment on September 30 of 14 the fiscal year. 15 (13) "Per pupil basic current expense figure" means: 16 (i) \$2,976 for fiscal year 1993; and 17 (ii) The average of the basic current expenses per pupil for the third 18 and fourth preceding fiscal years multiplied by 0.75 for fiscal year 1994 and for each fiscal 19 year thereafter, as calculated by the Department on or before July 1 prior to the fiscal 20 year. (14) "STUDENT ATTENDANCE RATE" MEANS THE ATTENDANCE RATE 2.1 22 CALCULATED FOR THE MOST RECENTLY PUBLISHED MARYLAND SCHOOL 23 PERFORMANCE REPORT. (15) "AVERAGE DAILY ATTENDANCE" MEANS THE PRODUCT OF: 24 25 (I) THE STUDENT ATTENDANCE RATE FOR A COUNTY; AND 26 (II) THE FULL-TIME EQUIVALENT ENROLLMENT FOR THAT 27 COUNTY. 28 (16) "COUNTY AVERAGE DAILY ATTENDANCE" MEANS: (I) FOR FISCAL YEAR 1997, THE SUM OF: 29 1. 25 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE 30 31 COUNTY: AND 32 2. 75 PERCENT OF FULL-TIME EQUIVALENT ENROLLMENT

35 1. 50 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE 36 COUNTY; AND

(II) FOR FISCAL YEAR 1998, THE SUM OF:

33 FOR THE COUNTY;

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4 2. 50 PERCENT OF FULL-TIME EQUIVALENT ENROLLMENT 2 FOR THE COUNTY: 3 (III) FOR FISCAL YEAR 1999, THE SUM OF: 1. 75 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE 5 COUNTY; AND 6 2. 25 PERCENT OF FULL-TIME EQUIVALENT ENROLLMENT 7 FOR THE COUNTY; AND 8 (IV) FOR FISCAL YEAR 2000 AND EACH FISCAL YEAR THEREAFTER, 9 100 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE COUNTY. 10 (17) "COUNTY BASIC CURRENT EXPENSE TO BE SHARED" MEANS THE 11 COUNTY AVERAGE DAILY ATTENDANCE MULTIPLIED BY THE PER PUPIL BASIC 12 CURRENT EXPENSE FIGURE. 13 (b) (1) Each county board and the Mayor and City Council of Baltimore City 14 shall receive from the State, in the manner and subject to the limitations under this 15 section, an amount for each school year to be known as the "State shareof basic current 16 expenses" for each county, which shall be calculated as indicated in this subsection. 17 (2) (i) The basic current expenses to be shared shall equal theper pupil 18 basic current expense figure multiplied by full-time equivalent enrollment. 19 (ii) 1. If State aid for public elementary and secondary education 20 exceeds 31.5% of the projected general funds of the State in any fiscalyear, then the 21 amount required for the per pupil basic current expense figure may not be implemented 22 for the next fiscal year unless the General Assembly, at the regular session immediately 23 preceding that next fiscal year, affirms by joint resolution that the additional State aid 24 required using the per pupil basic current expense figure is within theState's fiscal 25 resources. 2. As provided under item 1 of this subparagraph, if State aid 26 27 for public elementary and secondary education exceeds the percentage amount specified 28 and a joint resolution of affirmation is not enacted by the General Assembly, then the per 29 pupil basic current expense figure in which the State shall share for the next fiscal year 30 shall be the lesser of the per pupil basic current expense figure for the fiscal year or an 31 amount equal to 108 percent of the prior year's per pupil basic currentexpense figure. 32 3. By January 14 of each year, the Department of Fiscal 33 Services shall calculate State aid as a percentage of the projected State General Fund 34 revenues for the current fiscal year. State aid shall include State funds provided to the 35 county boards whether pursuant to formula or on a grant basis and Statepayments on 36 behalf of the county boards such as retirement and debt service for State bonds for school 37 construction.

38 (3) To be eligible to receive the State share of basic current expenses:

(i) The county governing body shall levy an annual tax sufficient to
 provide an amount of revenue for elementary and secondary public education purposes

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-	1	equal to the product of the wealth of the county and a local contribution rate determined for each fiscal year; and
	5 6	(ii) 1. The county governing body shall appropriate local funds to the school operating budget in an amount no less than the greater of the product of the full-time equivalent enrollment used in calculating the current expenseaid for the current fiscal year and the local appropriation on a per pupil basis for the prior fiscal year or the highest local appropriation to the school operating budget in the prior fiscal year.
	10 11 12 13 14 15	2. For purposes of this paragraph, the local appropriation on a per pupil basis for the prior fiscal year for a county is derived by dividing the county's highest local appropriation to its school operating budget for the prior fiscal year by the full-time equivalent enrollment used to calculate the current expense aid for the county for the prior fiscal year. For example, the calculation of the current expense aid for fiscal year 1985 shall be based on the highest local appropriation for the school operating budget for a county for fiscal year 1984. Program shifts between a county operating budget and a county school operating budget may not be used to artificially satisfy the requirements of this paragraph.
	17	(4) The local contribution rate is calculated as follows:
	18 19	(i) Multiply the full-time equivalent enrollment by \$624, and multiply this product by 0.45 .
	20 21	(ii) Multiply the full-time equivalent enrollment by the amount that the per pupil basic current expense figure exceeds \$624, and multiply this product by 0.50.
		(iii) Add the two products arrived at in subparagraphs (i)and (ii) of this paragraph, and divide the resulting sum by the sum of the wealth of all of the counties in this State.
	25 26	(iv) The resulting quotient, rounded to 7 decimal places, and expressed as a percent with 5 decimal places, is the local contribution rate.
	29 30	(5) (i) Except as provided in subparagraph [(ii)] (III) of thisparagraph, the UNADJUSTED State share of basic current expenses for each county is the difference between the county share calculated under paragraph (3) of this subsection and the COUNTY basic current expense to be shared[, as indicated in paragraph (2) of this subsection].
		(II) THE STATE SHARE OF BASIC CURRENT EXPENSES FOR EACH COUNTY IS DETERMINED BY ADDING TO THE UNADJUSTED STATE SHARE OF BASIC CURRENT EXPENSES FOR EACH COUNTY THE PRODUCT OF:
		1. THE DIFFERENCE BETWEEN THE TOTAL BASIC CURRENT EXPENSES TO BE SHARED AND THE TOTAL COUNTY BASIC CURRENT EXPENSES TO BE SHARED; AND
	38 39	2. THE PERCENT SHARE THAT EACH COUNTY REPRESENTS OF THE TOTAL COUNTY BASIC CURRENT EXPENSES TO BE SHARED.
	40	[(ii)] (III) If the State share of basic current expenses,as calculated

41 under subparagraph (i) of this paragraph, is less than the product of \$60 and the county's

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- 1 full-time equivalent enrollment, the State share of basic current expenses for the county
- 2 shall be the product of \$60 and the county's full-time equivalent enrollment.
- 3 (IV) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, THE
- 4 GOVERNOR'S APPROPRIATION FOR BASIC CURRENT EXPENSE AID SHALL BE
- 5 CALCULATED USING FULL-TIME EQUIVALENT ENROLLMENT TO DETERMINE THE
- 6 AMOUNT OF THE AGGREGATE STATE SHARE OF FUNDING AVAILABLE FOR
- 7 DISTRIBUTION TO EACH COUNTY BOARD AND THE MAYOR AND CITY COUNCIL OF
- 8 BALTIMORE CITY.
- 9 SECTION 2. AND BE IT FURTHER ENACTED, That for fiscal years 1997 and
- 10 1998, the Governor shall include in the State budget grants for use in dropout prevention
- 11 programs, including: (1) \$800,000 each year to the Prince George's County Board of
- 12 Education; and (2) \$3,300,000 each year to the Board of School Commissioners of
- 13 Baltimore City.
- SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 15 July 1, 1996.