Unofficial Copy M1 1996 Regular Session 6lr2739

# **By: Senator Colburn** Introduced and read first time: February 13, 1996 Assigned to: Rules

## A BILL ENTITLED

## 1 AN ACT concerning

## 2 Forest Conservation - Alterations

3 FOR the purpose of altering certain provisions of the Forest Conservation Act of 1991;

- 4 authorizing a local authority to establish a program for the bankingof forest
- 5 resources as a mitigation technique under certain circumstances; authorizing a
- 6 licensed land surveyor or property line surveyor to prepare a foreststand
- 7 delineation; prohibiting the Department of Natural Resources or a local authority
- 8 from requiring the planting of a minimum number of species; reducingcertain
- 9 conservation thresholds; eliminating a conservation threshold for a certain type of
- 10 site and providing for its regulation under certain circumstances; authorizing an
- 11 off-site forest retention to be credited against certain requirements under certain
- 12 circumstances; repealing the preferred sequence for afforestation and reforestation
- 13 and authorizing the landowner to develop a preferred sequence; and generally
- 14 relating to changes in the Forest Conservation Act.

### 15 BY repealing and reenacting, without amendments,

- 16 Article Natural Resources
- 17 Section 5-1603(a)(1)
- 18 Annotated Code of Maryland
- 19 (1989 Replacement Volume and 1995 Supplement)

20 BY adding to

- 21 Article Natural Resources
- 22 Section 5-1603(h) and 5-1605(e)
- 23 Annotated Code of Maryland
- 24 (1989 Replacement Volume and 1995 Supplement)

25 BY repealing and reenacting, with amendments,

- 26 Article Natural Resources
- 27 Section 5-1604(a), 5-1606(c) and (d), and 5-1607
- 28 Annotated Code of Maryland
- 29 (1989 Replacement Volume and 1995 Supplement)
- 30 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 31 MARYLAND, That the Laws of Maryland read as follows:

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#### 1 Article - Natural Resources

2 5-1603.

3 (a) (1) A unit of local government having planning and zoning authority shall
4 develop a local forest conservation program, consistent with the intent, requirements, and
5 standards of this subtitle.

6 (H) A UNIT OF LOCAL GOVERNMENT WITH A LOCAL FOREST CONSERVATION
7 PROGRAM DEVELOPED UNDER THIS TITLE MAY ESTABLISH A FOREST MITIGATION
8 BANKING PROGRAM TO AUTHORIZE THE INTENTIONAL RESTORATION OR
9 CREATION OF FORESTS UNDERTAKEN EXPRESSLY FOR THE PURPOSE OF
10 PROVIDING CREDITS FOR AFFORESTATION OR REFORESTATION REQUIREMENTS
11 WITH ENHANCED ENVIRONMENTAL BENEFITS FROM FUTURE ACTIVITIES.

12 5-1604.

(a) After December 31, 1992, or after the date on which a local program has been
adopted under § 5-1603 of this subtitle, whichever occurs first, a person making
application for subdivision or grading or sediment control permits on areas greater than
40,000 square feet shall submit a forest stand delineation for the entire site prepared by
a licensed forester, licensed landscape architect, A LICENSED LAND SURVEYOR, A
LICENSED PROPERTY LINE SURVEYOR, or other qualified professionals that may be
approved by the State or a local authority in the manner required by the approved
program.

21 5-1605.

# (E) THE STATE OR LOCAL GOVERNMENT APPROVING A FOREST CONSERVATION PLAN MAY NOT REQUIRE THE APPLICANT TO INCLUDE A MINIMUM NUMBER OF SPECIES TO BE UTILIZED.

25 5-1606.

(c) (1) After every reasonable effort to minimize the cutting or clearing of trees
and other woody plants is exhausted in the development of a subdivisionplan and grading
and sediment control activities and implementation of the forest conservation plan, the
forest conservation plan shall provide for reforestation, or payment into the Forest
Conservation Fund, according to the formula set forth in subsection (b)of this section
and consistent with the following forest conservation thresholds for the applicable land
use category:
[(1)] (I) Agricultural and resource areas: [50%] 35% of net tract area;
[(2)] (II) Medium density residential areas: [25%] 20% of net tract area;

35	[(3)] (III) Institutional development areas: [20%] 15% of net tract area;
36	[(4)] (IV) High density residential areas: [20%] 15% of net tract area; AND
37 38 area[; and	[(5)] (V) Mixed use and planned unit development areas: 15% of net tract

39 (6) Commercial and industrial use areas: 15% of net tract area].

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1 (2) COMMERCIAL AND INDUSTRIAL USE AREAS MAY BE REGULATED 2 ONLY IF THEY ARE IN ENVIRONMENTALLY SENSITIVE AREAS INCLUDING STREAM 3 BUFFERS, FLOODPLAINS, WETLANDS, AREAS WITH ERODIBLE SOIL, AREAS WITH 4 ENDANGERED SPECIES, AND STEEP SLOPES. 5 (d) (1) Subject to the provisions of paragraph (2) of this subsection, for all 6 existing forest cover measured to the nearest 1/10 acre cleared on the net tract area above 7 the applicable forest conservation threshold, the area of forest removed shall be 8 reforested at a ratio of 1/4 acre planted for every 1 acre removed. 9 (2) Each acre of forest retained on the net tract area above the applicable 10 forest conservation threshold shall be credited against the total number of acres required 11 to be reforested under paragraph (1) of this subsection. 12 (3) EACH ACRE OF FOREST RETAINED BY THE PERSON OFF-SITE SHALL 13 BE CREDITED AGAINST THE TOTAL NUMBER OF ACRES REQUIRED TO BE 14 REFORESTED UNDER PARAGRAPH (1) OF THIS SUBSECTION. 15 5-1607. 16 (a) [The preferred sequence for afforestation and reforestation as determined by 17 the State or local authority, after techniques for retaining existing forest on the site have 18 been exhausted, is as follows: 19 (1) Selective clearing and supplemental planting on-site; 20 (2) On-site afforestation or reforestation, if economically feasible, using 21 transplanted or nursery stock that is greater than 1.5 inches diameter measured at 4.5 feet 22 above the ground; 23 (3) On-site afforestation or reforestation using whip and seedling stock; 24 (4) Landscaping of areas under an approved landscaping plan that 25 establishes a forest at least 35 feet wide and covering 2,500 square feet of area; 26 (5) Off-site afforestation or reforestation using transplanted or nursery 27 stock that is greater than 1.5 inches diameter measured at 4.5 feet above the ground; (6) Off-site afforestation or reforestation using whip and seedling stock; 28 29 (7) Natural regeneration on-site; and 30 (8) Natural regeneration off-site. (b) (1) A sequence other than the one described in subsection (a) of this section 31 32 may be used for a specific project if necessary to achieve the objectives of a local 33 jurisdiction's land use plans or policies or to take advantage of opportunities to 34 consolidate forest conservation efforts.

(2) In a municipal corporation with a tree management plan, in an existing
population center designated in a county master plan that has been adopted to conform
with the Economic Growth, Resource Protection, and Planning Act of 1992, as enacted by
Chapter 437 of the Acts of the General Assembly of 1992, or in any other designated area

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approved by the Department as part of a local program, a local program may, subject to
 the approval of the Department, establish criteria for the use of:

3 (i) Street trees as a permissible step in the priority sequence for
4 afforestation or reforestation and, based on a mature canopy coverage, may grant full
5 credit as a mitigation technique; and

6 (ii) The acquisition of an off-site protective easement for existing
7 forested areas not currently protected as a mitigation technique, but the afforestation or
8 reforestation credit granted may not exceed 50% of the area of the forest cover
9 protected.] THE PREFERRED SEQUENCE FOR AFFORESTATION AND
10 REFORESTATION MAY BE DETERMINED BY THE PERSON REQUIRED TO PERFORM
11 THE AFFORESTATION AND REFORESTATION.

12 [(c)] ( B) The following trees, shrubs, plants, and specific areas shall be considered 13 priority for retention and protection, and they shall be left in an undisturbed condition 14 unless the applicant has demonstrated, to the satisfaction of the Stateor local authority 15 that reasonable efforts have been made to protect them and the plan cannot be 16 reasonably altered:

(1) Trees, shrubs, and plants located in sensitive areas including 100-year
floodplains, intermittent and perennial streams and their buffers, steep slopes, and
critical habitats;

20 (2) Contiguous forest that connects the largest undeveloped or most 21 vegetated tracts of land within and adjacent to the site;

(3) Trees, shrubs, or plants identified on the list of rare, threatened, andendangered species of the U.S. Fish and Wildlife Service or the Department;

24 (4) Trees that are part of a historic site or associated with ahistoric
25 structure or designated by the Department or local authority as a national, State, or local
26 Champion Tree; and

27 (5) Trees having a diameter measured at 4.5 feet above the ground of:

28 (i) 30 inches; or

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(ii) 75% of the diameter, measured at 4.5 feet above the ground, of the30 current State Champion Tree of that species as designated by the Department.

31 [(d)] (C) The following shall be considered priority for afforestation or 32 reforestation:

(1) Establish or enhance forest buffers adjacent to intermittent andperennial streams to widths of at least 50 feet;

(2) Establish or increase existing forested corridors to connect existing
forests within or adjacent to the site and, where practical, forested corridors should be a
minimum of 300 feet in width to facilitate wildlife movement;

38 (3) Establish or enhance forest buffers adjacent to critical habitats where39 appropriate;

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(4) Establish plantings to stabilize slopes of 25% or greater and slopes of
 15% or greater with a soil K value greater than 0.35 including the slopes of ravines or
 other natural depressions;

4 (5) Establish buffers adjacent to areas of differing land use where 5 appropriate, or adjacent to highways or utility right-of-ways;

6 (6) Establish forest areas adjacent to existing forests so as to increase the 7 overall area of contiguous forest cover, when appropriate; and

8 (7) Use native plant materials for afforestation or reforestation, when9 appropriate.

10 [(e) (1)] (D) (1) As part of the development of a forest conservation program, 11 a local government shall develop provisions for:

12 (i) Preservation of areas described in subsections [(c) and (d)(1) and 13 (3)] (B) AND (C)(1) AND (3) of this section;

14 (ii) Retention as forest of all land forested, afforested, or reforested15 under this subtitle; and

(iii) Limitation of uses of forest to those that are not inconsistent with
forest conservation, such as recreational activities and forest management under
subsection [(f)] (E) of this section.

(2) The provisions required in paragraph (1) of this subsectionmay include
protective agreements for areas of forest conservation, including conservation easements,
deed restrictions, and covenants.

[(f)] (E) Except for land that is preserved under subsection [(e)] (D) of this section, an owner may place land that is forested, afforested, or reforested under this subtitle in the forest conservation and management program under § 8-211 et seq. of the Tax - Property Article or in a forest management plan prepared by a licensed forester and approved by the local authority or the State. Reforestation shall be required when the final regeneration harvest is complete or if determined to be necessary due to the lack of adequate natural regeneration.

29 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 30 October 1, 1996.

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