

Department of Fiscal Services  
Maryland General Assembly

FISCAL NOTE

House Bill 1165 (Delegate Billings)  
Environmental Matters

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Environment - Permits - Standing

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This bill defines circumstances in which a party can be considered “aggrieved” and thus have standing to appeal a final determination of the Maryland Department of the Environment (MDE) regarding the granting of certain permits. Specifically, the bill provides that a person is aggrieved if the person (1) made a timely written request that has not been withdrawn for an informational meeting or contested case hearing; and (2) participated in an informational meeting regarding the permit. The party who requests a contested case hearing must provide competent and material evidence that the party is aggrieved if requested to do so. Certain provisions of the bill only apply to final permit decisions made on or after October 1, 1996.

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Fiscal Summary

**State Effect:** Indeterminate increase in expenditures. No effect on revenues.

**Local Effect:** Potential indeterminate increase in expenditures. Revenues would not be affected.

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Fiscal Analysis

**State Expenditures:** This bill increases the number of persons who would have standing to appeal MDE permit decisions. MDE has not provided any information regarding the number of hearing requests that are anticipated due to expanding the definition of an aggrieved person in these cases. However, according to the Office of Administrative Hearings (OAH), MDE permit cases take an average of 20 to 50 hours, depending upon the complexity of permit involved. The broad definition of “aggrieved” could result in a significant increase in contested case hearings.

OAH expenditures would increase depending upon the number of additional cases. On average, each Administrative Law Judge (ALJ) at OAH handles 1,584 case hours annually.

Expenditures for an Administrative Law Judge III would total approximately \$46,800 due to salaries and associated operating expenditures in fiscal 1997. For illustrative purposes, if 20 additional cases are heard that take 50 hours each, and 29 additional cases are heard that take 20 hours each, then OAH would need an additional Administrative Law Judge to hear these cases. OAH receives reimbursable funds from the various agencies depending upon the portion of time spent on cases for that agency. Therefore, an increase in OAH hearings for these issues will be realized as additional expenditures for MDE.

In addition to costs incurred by OAH, other MDE expenditures would increase by an indeterminate amount due to the need to prepare cases for hearings; workloads could also increase to the extent that additional investigations would need to be made prior to permit issuance if permit decisions are likely to be contested. Persons who have requested a contested case hearing can appeal the results of such a hearing to the circuit court; any such litigation would result in additional expenditures for MDE depending upon the number and complexity of cases involved.

**Local Expenditures:** Local governments undertaking projects which require permits may experience delays in obtaining final authorization to proceed with these projects. In addition, to the extent that local governments protest permit decisions on behalf of residents, expenditure increases could result.

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**Information Source(s):** Office of Administrative Hearings, Maryland Department of the Environment, Department of Fiscal Services

**Fiscal Note History:** First Reader - March 18, 1996  
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Analysis by: Kim E. Wells  
Reviewed by: John Rixey

Direct Inquiries to:  
John Rixey, Coordinating Analyst  
(410) 841-3710  
(301) 858-3710