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By: Delegates Taylor, Rawlings, Owings, Harrison, E. Burns, Genn, Fry, Proctor, Howard, Dembrow, Valderrama, Minnick, Boston, Rudolph, Guns, Barve, Love, Dewberry, Curran, Vallario, Bozman, Dypski, Gordon, Weir, V. Mitchell, Mossburg, Hixson, Arnick, Hurson, Conway, Busch, Linton, Preis, Poole, Hecht, Heller, Morhaim, Donoghue, Frank, W. Baker, Franchot, DeCarlo, C. Davis, Wood, Krysiak, and Crumlin<br>Introduced and read first time: January 27, 1997<br>Assigned to: Ways and Means

Committee Report: Favorable with amendments
House action: Adopted
Read second time: March 14, 1997

## CHAPTER

$\qquad$

1 AN ACT concerning

## Income Tax Reform

FOR the purpose of altering a certain tax rate under the Maryland income tax on individuals; altering the calculation of the county income tax; altering a requirement that the Comptroller prepare certain income tax tables; altering the rate of a certain tax imposed on certain entities; altering certain requirements for withholding from certain payments; altering the calculation of a certain required distribution of income tax revenues to certain special taxing districts and municipal corporations; providing an addition modification under certain circumstances relating to certain changes to the Internal Revenue Code; reducing the amount allowed for personal exemptions under certain circumstances; establishing a Task Force on Maryland's Fiscal Structure; establishing the membership, duties, purposes, and staffing of the Task Force; requiring the Task Force to submit a certain report to certain persons by certain dates; providing for the termination of the Task Force; requiring the General Assembly to make a certain determination; allowing an individual a credit against the State income tax in certain amounts for each child under a certain age for whom the individual is allowed to deduct an exemption; providing for certain per child credit amounts based on an individual's federal adjusted gross income; making the credit refundable under certain circumstances; providing a certain prorated credit for nonresidents and individuals filing returns for a period of less than 1 year; requiring the Comptroller to issue certain income tax withholding tables reflecting the income tax rate reduction under this Act; providing for the application of this Act; and generally relating to State and county income taxes.

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BY repealing and reenacting, with amendments,
    Article - Tax - General
    Section 2-106, 2-607, 10-102.1(d)(1), 10-103(a), 10-105(a), 10-106, 10-211,
    10-604, 10-704, 10-706, and 10-908(d) and (e)
    Annotated Code of Maryland
    (1988 Volume and 1996 Supplement)
    BY repealing and reenacting, without amendments,
    Article - Tax - General
    Section 10-204(a)
    Annotated Code of Maryland
    (1988 Volume and 1996 Supplement)
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    BY adding to
    Article - Tax - General
    Section 10-204(h), 10-224, and 10-708
    Annotated Code of Maryland
    (1988 Volume and 1996 Supplement)
    SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
    8 MARYLAND, That the Laws of Maryland read as follows:
(i) income intervals not exceeding $\$ 100$ for Maryland taxable income;
(ii) the State income tax due for each income interval; AND
(III) THE COUNTY INCOME TAX DUE FOR EACH INCOME INTERVAL.

33 34 tax for the income that is at the midway point of the interval.

1 (c) (1) The Comptroller shall prepare income tax withholding tables that show 2 the income tax to be withheld from wages. The Comptroller may prepare separate tables
3 for residents and nonresidents.

5
6 article; and

7
8 period, after: 14 taxable year shall approximate, as closely as possible, the total [State] income tax due on 15 the wages for the year.

16 (d) (1) The Comptroller may prepare income tax percentage withholding 17 schedules that show the percent of income tax to be withheld from wages. The 18 Comptroller may prepare separate schedules for residents and nonresidents.

19 (2) The optional percentage withholding schedules shall provide for:
20
21 article; and

26 adjustment is made to allow the exhaustion of exemptions for a nonresident before any
27 income tax is withheld.

28 (3) The total percentages required under the schedules to be withheld 29 during a taxable year shall approximate, as closely as possible, the [State] income tax due
30 on the wages for the year.
31 (e) At the option of the employer, withholdings may be made using either the 32 withholding tables or the percentage withholding schedule.

33 2-607.
34 (a) After making the distributions required under $\$ \S$ 2-604 through 2-606 of this
35 subtitle, from the remaining income tax revenue from individuals, the Comptroller shall
36 distribute to each special taxing district that received an income tax revenue distribution
37 in fiscal year 1977 and to each municipal corporation an amount that, based on the
certification of the Comptroller as to State income tax liability and county income tax
liability of the residents of the district or municipal corporation, equals the greater of:
3

7 10-105

30 weeks in a newspaper of general circulation in the county: 33 to increase the county income tax rate above [50\%] 2.5\%.
(a) The State income tax rate for an individual is:
(1) $2 \%$ of Maryland taxable income of $\$ 1$ through $\$ 1,000$;
(2) 3\% of Maryland taxable income of $\$ 1,001$ through $\$ 2,000$;
(3) $4 \%$ of Maryland taxable income of $\$ 2,001$ through $\$ 3,000$; and
(4) [5\% of] FOR Maryland taxable income in excess of $\$ 3,000$ :

DECEMBER 31, 1997 BUT BEFORE JANUARY 1, 1999; AND 1998 BUT BEFORE JANUARY 1, 2000; AND

DECEMBER 31, $1999 \underline{1998 .}$

10-106.
(a) (1) Each county shall set, by ordinance or resolution, a TOP MARGINAL county income tax RATE equal to at least [20\%] $1 \%$ but not more than [60\%, to be applied to the State income tax for an individual] 3\% OF MARYLAND TAXABLE INCOME. changes the rate by ordinance or resolution. $2.5 \%$ until after the county has held a public hearing on the proposed act, ordinance, or resolution to increase the rate.

1. notice of the public hearing; and

County, the county income tax rate may be changed only by ordinance and not by resolution.
(I) $4.85 \%$ 4.9\% FOR A TAXABLE YEAR BEGINNING AFTER
(II) 4.70\% FOR A TAXABLE YEAR BEGINNING AFTER DECEMBER 31,
(冊) (II) $4.50 \%$ 4.8\% FOR A TAXABLE YEAR BEGINNING AFTER
(2) A TOP MARGINAL county income tax rate continues until the county
(3) (i) A county may not increase its county income tax rate above [50\%]
(ii) The county shall publish at least once each week for 2 successive
2. a fair summary of the proposed act, ordinance, or resolution
(4) Notwithstanding paragraph (1) or (2) of this subsection, in Howard

## 3 MARYLAND TAXABLE INCOME OF \$1 THROUGH \$1,000;

(4) THE TOP MARGINAL COUNTY INCOME TAX RATE FOR MARYLAND 8 9 TAXABLE INCOME IN EXCESS OF $\$ 3,000$.
[(b)] (C) Except as provided in subsection [(c)] (D) of this section, if a county 11 changes its TOP MARGINAL county income tax rate, the county shall:

12 (1) increase or decrease the rate in increments of [5 percentage points]
13 ONE-QUARTER OF A PERCENTAGE POINT, effective on January 1 of the year that the 4 county designates; and 16 the rate change on or before July 1 prior to its effective date.
$17 \quad[(\mathrm{c})]$ (D) A county income tax rate in excess of [50\%] 2.5\% at the option of the 18 county may be a multiple of [ 2 percentage points] ONE-TENTH OF A PERCENTAGE 19 POINT above [50\%] 2.5\% instead of a multiple of [5 percentage points above 50\%] 0 ONE-QUARTER OF A PERCENTAGE POINT ABOVE 2.5\%.

1 10-204.
22 (a) To the extent excluded from federal adjusted gross income, the amounts
23 under this section are added to the federal adjusted gross income of a resident to
24 determine Maryland adjusted gross income.
(II) ON OR BEFORE JULY 1 OF THE TAXABLE YEAR, THE

36 COMPTROLLER DETERMINES THAT THE CHANGES TO THE INTERNAL REVENUE
37 CODE DESCRIBED IN ITEM (I) OF THIS PARAGRAPH WILL HAVE A NET NEGATIVE
8 EFFECT ON THE STATE'S INCOME TAX REVENUE FOR THAT TAXABLE YEAR.

| 1 | (2) IF THIS SUBSECTION APPLIES FOR THE TAXABLE YEAR, THE |
| :--- | :--- |
| 2 | ADDITION UNDER SUBSECTION (A) OF THIS SECTION INCLUDES THE AMOUNT, IF |
| 3 | ANY, BY WHICH THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS INCOME, |
| 4 | DETERMINED IN ACCORDANCE WITH THE INTERNAL REVENUE CODE AS IT WAS IN |
| 5 | EFFECT BEFORE THE EFFECTIVE DATE OF ANY CHANGE DESCRIBED IN PARAGRAPH |
| 6 | (1) OF THIS SUBSECTION, EXCEEDS THE INDIVIDUAL'S ACTUAL FEDERAL ADJUSTED |
| 7 | GROSS INCOME. |

10-211.
9 (A) Whether] SUBJECT TO SUBSECTION (B) OF THIS SECTION, WHETHER or
10 not a federal return is filed, to determine Maryland taxable income, an individual other
11 than a fiduciary may deduct as an exemption:

1. $100 \%$; OR
2. 2 PERCENTAGE POINTS FOR EACH \$2,500 (OR EACH \$1,250

40 FOR A MARRIED INDIVIDUAL FILING A SEPARATE RETURN), OR FRACTION

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THEREOF BY WHICH A TAXPAYER'S FEDERAL ADJUSTED GROSS INCOME FOR A
TAXABLE YEAR EXCEEDS THE APPLICABLE THRESHOLD AMOUNT.
(3) THE REDUCTION UNDER PARAGRAPH (1) OF THIS SUBSECTION MAY
NOT INCREASE AN INDIVIDUAL'S STATE INCOME TAX TO AN AMOUNT GREATER
THAN THE SUM OF:
6
7
        (I) $90; AND
            (II) 5% OF THE AMOUNT BY WHICH THE INDIVIDUAL'S MARYLAND
TAXABLE INCOME CALCULATED WITHOUT THE APPLICATION OF THIS SECTION
9 EXCEEDS $3,000.
10 (4) THE REDUCTION UNDER PARAGRAPH (1) OF THIS SUBSECTION DOES
1 NOT APPLY TO THE DETERMINATION OF THE COUNTY INCOME TAX.
2 10-224.
(2) THREE MEMBERS OF THE HOUSE OF DELEGATES, APPOINTED BY 18 THE SPEAKER OF THE HOUSE; AND
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33 UNDER CURRENT LAW AND UNDER ALTERNATIVE REVENUE AND EXPENDITURE 34 PROPOSALS;

1
2 covers; and

3

4 10-706.

5

6
(a) Except as otherwise provided in this section[:
tax only [; and

8 9 income tax is reduced by the credit].

10 (b) [(1)] A credit under § 10-701 of this subtitle is allowed against the total 1 county and State income taxes.
$14 \quad$ [(c) (1) A credit under § 10-704 of this subtitle:
(A) EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION, AN INDIVIDUAL WHOSE FEDERAL ADJUSTED GROSS INCOME DOES NOT EXCEED \$45,000, OR \$22,500 IN
26 THE CASE OF A MARRIED INDIVIDUAL FILING A SEPARATE RETURN, MAY CLAIM A 27 CREDIT AGAINST THE STATE INCOME TAX FOR A TAXABLE YEAR IN AN AMOUNT
28 EQUAL TO THE PER CHILD CREDIT AMOUNT SPECIFIED IN SUBSECTION (B) OF THIS
29 SECTION FOR EACH CHILD UNDER THE AGE OF 18 YEARS FOR WHOM THE
30 TAXPAYER IS ALLOWED TO DEDUCT AN EXEMPTION UNDER § 151 OF THE INTERNAL
31 REVENUE CODE.
(1) $\$ 350$ PER CHILD IF THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS

35 INCOME FOR THE TAXABLE YEAR DOES NOT EXCEED \$25,000;
2 INCOME FOR THE TAXABLE YEAR IS GREATER THAN $\$ 25,000$ BUT DOES NOT EXCEED
\$30,000;
4 (3) $\$ 210$ PER CHILD IF THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS
5 INCOME FOR THE TAXABLE YEAR IS GREATER THAN $\$ 30,000$ BUT DOES NOT EXCEED
6 \$35,000;
7
8 INCOME FOR THE TAXABLE YEAR IS GREATER THAN $\$ 35,000$ BUT DOES NOT EXCEED
9 \$40,000; AND
10 (5) \$70 PER CHILD IF THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS
11 INCOME FOR THE TAXABLE YEAR IS GREATER THAN $\$ 40,000$ BUT DOES NOT EXCEED
$12 \$ 45,000$.
31 SPECIFIED UNDER THIS SECTION SHALL BE DIVIDED BY 2.
(4) $\$ 50$ PER CHILD IF THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS

8 INCOME FOR THE TAXABLE YEAR IS GREATER THAN \$35,000 BUT DOES NOT EXCEED
\$40,000; AND

10 (5) \$25 PER CHILD IF THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS
1 INCOME FOR THE TAXABLE YEAR IS GREATER THAN \$40,000 BUT DOES NOT EXCEED 2 \$45,000.

3 10-908.

14 (d) A payor shall withhold from a payment subject to withholding of winnings 15 derived from wagering:

17 2.5\% AND THE TOP MARGINAL STATE INCOME TAX RATE FOR INDIVIDUALS UNDER
$18 \S 10-105(\mathrm{~A})(4)$ OF THIS TITLE, APPLIED TO the payment; and
(2) if the payee is a nonresident, [5\% of] THE TOP MARGINAL STATE INCOME TAX RATE FOR INDIVIDUALS UNDER § 10-105(A)(4) OF THIS TITLE, APPLIED TO the payment.
(e) The Board of Trustees of the State Retirement and Pension System shall withhold from a payment of a death benefit to a resident payee the sum of:
(1) [5\% of] THE TOP MARGINAL STATE INCOME TAX RATE FOR INDIVIDUALS UNDER § 10-105(A)(4) OF THIS TITLE APPLIED TO the payment; and
(2) the TOP MARGINAL county income tax rate applied to [5\% of] the payment.

SECTION 2. AND BE IT FURTHER ENACTED, That for calendar year 1998, the top marginal county income tax rate in each county, including Baltimore City, shall be $5 \%$ multiplied times the county income tax rate of at least $20 \%$ but not more than $60 \%$ as set 1 by the county in accordance with $\S 10-106$ of the Tax - General Article in effect before 2 the effective date of this Act.

SECTION 3. AND BE IT FURTHER ENACTED, That the Comptroller shall 4 issue new employer withholding tables, to be effective January 1 of each taxable year, reflecting the income tax rate reduction for that taxable year as enacted under Section 1 of this Act.

SECTION 4. AND BE IT FURTHER ENACTED, That the General Assembly at 8 the 1999 legislative session shall review the report of the Task Force on Maryland's Fiscal Structure and determine whether the General Fund appropriations for Fiscal Year 2000 and the General Fund appropriations projected for Fiscal Year 2001 and Fiscal Year

12002 can be accommodated within the level of General Fund revenues projected for those
2 years. In making this determination, the General Assembly shall use the revenue
3 forecasts of the Board of Revenue Estimates and the expenditure forecasts of the
4 Department of Fiscal Services.
5 SECTION 4. 5. AND BE IT FURTHER ENACTED, That this Act shall take effect
6 July 1, 1997 and shall be applicable to all taxable years beginning after December 31,
71997.

