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By: Delegates Hixson, Bozman, E. Burns, Cryor, Dypski, Franchot, Goldwater, Harrison, Heller, Howard, B. Hughes, Hurson, Kagan, Kopp, Krysiak, Love,

Mandel, Parker, Pendergrass, Petzold, Pitkin, Rawlings, Shriver, Stup, Turner, Valderrama, and Workman

Introduced and read first time: January 29, 1997 Assigned to: Commerce and Government Matters

A BILL ENTITLED

1 AN ACT concerning

2 Vehicle Laws - Traffic Control Signal Monitoring System - Owner Liability

3	FOR the purpose of authorizing a law enforcement agency of a political subdivision or
4	State law enforcement agency to mail a citation to the owner of a motor vehicle who
5	is recorded by a traffic control signal monitoring system violating certain laws
6	regarding entering an intersection against a red signal indication; establishing the
7	content of a citation; authorizing the sending of a warning to the owner of the motor
8	vehicle in lieu of a citation; authorizing the imposition of a certain civil penalty;
9	providing that the owner of the vehicle is responsible for paying the civil penalty
10	under certain circumstances; providing for the disposition of certain civil penalties;
11	providing that persons receiving citations may elect to stand trial in the District
12	Court; establishing the defenses that may be considered; imposing certain
13	additional penalties and authorizing certain other actions when an owner fails to
14	pay the civil penalty, contest liability, or appear for trial; prohibiting imposition of
15	liability under this Act from being considered a moving violation for certain
16	purposes, being recorded on the driving record of the driver or vehicle owner, or
17	being considered by an insurer for certain purposes; establishing that recorded
18	images are admissible in evidence without authentication; modifying the jurisdiction
19	of the District Court for certain purposes; requiring that certain actions be in
20	compliance with Motor Vehicle Administration regulations and local law or
21	ordinance; defining certain terms; and generally relating to imposition of certain
22	liability on the owner of a motor vehicle recorded by a traffic control signal
23	monitoring system violating certain laws regarding traffic control signals.

- 24 BY repealing and reenacting, with amendments,
- 25 Article Courts and Judicial Proceedings
- 26 Section 4-401(11) and (12) and 7-302(b)
- 27 Annotated Code of Maryland
- 28 (1995 Replacement Volume and 1996 Supplement)
- 29 BY adding to
- 30 Article Courts and Judicial Proceedings
- 31 Section 4-401(13) and 10-311

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1	Annotated Code of Maryland
2	(1995 Replacement Volume and 1996 Supplement)
	BY repealing and reenacting, without amendments,
4	Article - Transportation
5	Section 11-168, 21-201, and 21-202(h)
6	Annotated Code of Maryland
7	(1992 Replacement Volume and 1996 Supplement)
	DV 18
	BY adding to
9	Article - Transportation
10	
11	Annotated Code of Maryland
12	(1992 Replacement Volume and 1996 Supplement)
13	BY repealing and reenacting, with amendments,
14	Article - Transportation
15	-
16	
17	(1992 Replacement Volume and 1996 Supplement)
	(->>
18	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
19	MARYLAND, That the Laws of Maryland read as follows:
20	Article - Courts and Judicial Proceedings
21	4-401.
21	4-401.
22	Except as provided in § 4-402 of this subtitle, and subject to the venue provisions of
	Title 6 of this article, the District Court has exclusive original civil jurisdiction in:
24	(11) A proceeding for adjudication of a civil penalty for any violation under §
25	5-1001 of the Environment Article of the Code or under § 2-101(c-1) of Article 41 of the
26	Code or any rule or regulation issued pursuant to those sections; [and]
27	(12) A proceeding to enforce a civil penalty assessed by the Maryland
	Division of Labor and Industry under Title 5 of the Labor and Employment Article where
29	the amount involved does not exceed \$20,000; AND
30	(13) A PROCEEDING FOR A CIVIL INFRACTION UNDER § 21-202.1 OF THE
	TRANSPORTATION ARTICLE.
31	TRANSFORTATION ARTICLE.
32	7-302.
33	(b) (1) If a parking or impounding fine, penalty, or forfeiture, or a fine, penalty,
	or forfeiture relating to violation of housing, building, fire, health, or sanitation codes, or
35	a Mass Transit Fare Payment Statute, or a fine or penalty relating to failure to pay the
36	prescribed toll at a highway or vehicular crossing is collected by the District Court
37	pursuant to a local ordinance, law, or regulation of a political subdivision or municipality,
38	or pursuant to a regulation of an agency of State government authorized to regulate

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- 1 parking of motor vehicles, or pursuant to a statute pertaining to the payment of mass
- 2 transit fares, or pursuant to a statute pertaining to the failure to pay tolls, it shall be
- 3 remitted to the respective local government, or to the State agency.
- 4 (2) THE DISTRICT COURT SHALL REMIT TO THE POLITICAL
- 5 SUBDIVISION MONEY COLLECTED UNDER A CIVIL PENALTY IMPOSED UNDER §
- 6 21-202.1(C)(2)(III) OF THE TRANSPORTATION ARTICLE.

7 10-311.

- 8 A RECORDED IMAGE OF A MOTOR VEHICLE PRODUCED BY A TRAFFIC
- 9 CONTROL SIGNAL MONITORING SYSTEM IN ACCORDANCE WITH § 21-202.1 OF THE
- 10 TRANSPORTATION ARTICLE IS ADMISSIBLE IN A PROCEEDING CONCERNING A CIVIL
- 11 CITATION ISSUED UNDER THAT SECTION FOR A VIOLATION OF § 21-202(H) OF THE
- 12 TRANSPORTATION ARTICLE WITHOUT AUTHENTICATION.

13 **Article - Transportation**

14 11-168.

- 15 "Traffic control signal" means any traffic control device, whether manually,
- 16 electrically, or mechanically operated, by which traffic alternately is directed to stop and
- 17 permitted to proceed.

18 21-201.

- 19 (a) (1) Subject to the exceptions granted in this title to the driver of an
- 20 emergency vehicle, the driver of any vehicle, unless otherwise directed by a police officer,
- 21 shall obey the instructions of any traffic control device applicable to the vehicle and
- 22 placed in accordance with the Maryland Vehicle Law.
- 23 (2) The driver of a vehicle approaching an intersection controlled by a
- 24 traffic control device may not drive across private property or leave the roadway for the
- 25 purpose of avoiding the instructions of a traffic control device.
- 26 (b) (1) If a provision of the Maryland Vehicle Law or of an ordinance or
- 27 regulation of a local authority requires a traffic control device, the provision is
- 28 unenforceable against an alleged violator if, at the time and place of the alleged violation,
- 29 the traffic control device is not in proper position and legible enough to be seen by an
- 30 ordinarily observant individual.
- 31 (2) Unless a provision of the Maryland Vehicle Law or of an ordinance or
- 32 regulation of a local authority states that a traffic control device is required, the provision
- 33 is effective and enforceable even if no traffic control device is in place.
- 34 (c) Unless the contrary is established by competent evidence, if a traffic control
- 35 device is placed in a position approximately meeting the requirements of the Maryland
- 36 Vehicle Law, the device is presumed to have been placed by the official act or direction
- 37 of lawful authority.
- 38 (d) Unless the contrary is established by competent evidence, if a traffic control
- 39 device is placed in accordance with the Maryland Vehicle Law and purports to meet the

4 1 lawful requirements governing these devices, the device is presumed to meet the 2 requirements of the Maryland Vehicle Law. 3 21-202. 4 (h) Vehicular traffic facing a steady red signal alone: 5 (1) Shall stop at the near side of the intersection: 6 (i) At a clearly marked stop line; 7 (ii) If there is no clearly marked stop line, before entering any 8 crosswalk; or 9 (iii) If there is no crosswalk, before entering the intersection; and 10 (2) Except as provided in subsections (i), (j), and (k) of this section, shall 11 remain stopped until a signal to proceed is shown. 12 21-202.1. 13 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 14 INDICATED. 15 (2) "AGENCY" MEANS A STATE LAW ENFORCEMENT AGENCY OR A LAW 16 ENFORCEMENT AGENCY OF A POLITICAL SUBDIVISION THAT IS AUTHORIZED TO 17 ISSUE CITATIONS FOR A VIOLATION OF THE MARYLAND VEHICLE LAW OR OF LOCAL 18 TRAFFIC LAWS OR REGULATIONS. (3) (I) "OWNER" MEANS THE REGISTERED OWNER OF A MOTOR 19 20 VEHICLE OR A LESSEE OF A MOTOR VEHICLE UNDER A LEASE OF 6 MONTHS OR 21 MORE. 22 (II) "OWNER" DOES NOT INCLUDE A MOTOR VEHICLE RENTAL OR 23 LEASING COMPANY. 24 (4) "RECORDED IMAGES" MEANS IMAGES RECORDED BY A TRAFFIC 25 CONTROL SIGNAL MONITORING SYSTEM ON: (I) TWO OR MORE PHOTOGRAPHS; 26 27 (II) TWO OR MORE MICROPHOTOGRAPHS; (III) TWO OR MORE DIGITAL IMAGES; OR 28 29 (IV) VIDEOTAPE. 30 (5) "TRAFFIC CONTROL SIGNAL MONITORING SYSTEM" MEANS A 31 DEVICE WITH ONE OR MORE MOTOR VEHICLE SENSORS WORKING IN CONJUNCTION 32 WITH A TRAFFIC CONTROL SIGNAL TO PRODUCE RECORDED IMAGES OF MOTOR 33 VEHICLES ENTERING AN INTERSECTION AGAINST A RED SIGNAL INDICATION. 34 (B) THIS SECTION APPLIES TO A VIOLATION OF § 21-202(H) OF THIS SUBTITLE 35 AT AN INTERSECTION MONITORED BY A TRAFFIC CONTROL SIGNAL MONITORING

36 SYSTEM.

3 4	(C) (1) UNLESS THE DRIVER OF THE MOTOR VEHICLE RECEIVED A CITATION FROM A POLICE OFFICER AT THE TIME OF THE VIOLATION, THE OWNER OF A MOTOR VEHICLE IS SUBJECT TO A CIVIL PENALTY IF THE MOTOR VEHICLE IS RECORDED BY A TRAFFIC CONTROL SIGNAL MONITORING SYSTEM WHILE BEING OPERATED IN VIOLATION OF § 21-202(H) OF THIS SUBTITLE.
6 7	(2) (I) A CIVIL PENALTY IMPOSED UNDER THIS SECTION MAY NOT EXCEED \$100.
10	(II) IN THE CASE OF A CIVIL PENALTY IMPOSED BY THE ADMINISTRATION, THE ADMINISTRATION SHALL ESTABLISH BY REGULATION THE AMOUNT OF THE CIVIL PENALTY AND THE TIME PERIOD IN WHICH THE CIVIL PENALTY MUST BE PAID.
14	(III) IN THE CASE OF A CIVIL PENALTY IMPOSED BY A POLITICAL SUBDIVISION, THE POLITICAL SUBDIVISION SHALL ESTABLISH BY LOCAL LAW OR ORDINANCE THE AMOUNT OF THE CIVIL PENALTY IMPOSED AND THE TIME PERIOD IN WHICH THE CIVIL PENALTY MUST BE PAID.
	(D) (1) SUBJECT TO THE PROVISIONS OF PARAGRAPH (2) OF THIS SUBSECTION, AN AGENCY SHALL MAIL TO THE OWNER LIABLE UNDER SUBSECTION (C) OF THIS SECTION A CITATION WHICH SHALL INCLUDE:
19	(I) THE VIOLATION CHARGED;
20	(II) THE LOCATION OF THE INTERSECTION;
21	(III) THE DATE AND TIME OF THE VIOLATION;
22	(IV) A COPY OF THE RECORDED IMAGE;
23 24	(V) THE AMOUNT OF THE CIVIL PENALTY IMPOSED AND THE DATE BY WHICH THE CIVIL PENALTY MUST BE PAID;
	(VI) A SIGNED STATEMENT BY A TECHNICIAN EMPLOYED BY THE AGENCY THAT, BASED ON INSPECTION OF RECORDED IMAGES, THE MOTOR VEHICLE WAS BEING OPERATED IN VIOLATION OF § 21-202(H) OF THIS SUBTITLE;
28 29	(VII) A STATEMENT THAT RECORDED IMAGES ARE EVIDENCE OF A VIOLATION OF \S 21-202(H) OF THIS SUBTITLE; AND
	(VIII) A STATEMENT, IN ACCORDANCE WITH REGULATIONS OF THE ADMINISTRATION, INFORMING THE PERSON ALLEGED TO BE LIABLE UNDER THIS SECTION:
33 34	1. OF THE MANNER AND TIME IN WHICH LIABILITY AS ALLEGED IN THE CITATION MAY BE CONTESTED IN THE DISTRICT COURT; AND
	2. THAT FAILURE TO PAY THE CIVIL PENALTY OR TO CONTEST LIABILITY IN A TIMELY MANNER IS AN ADMISSION OF LIABILITY AND MAY RESULT IN REFUSAL OR SUSPENSION OF THE MOTOR VEHICLE'S REGISTRATION.
38	(2) THE AGENCY MAY MAIL A WARNING NOTICE IN LIEU OF A CITATION

39 TO THE OWNER LIABLE UNDER SUBSECTION (C) OF THIS SECTION.

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1 2	(3) (I) AN OWNER WHO RECEIVES A CITATION UNDER PARAGRAPH (1) OF THIS SUBSECTION MAY:
3	1. PAY THE CIVIL PENALTY TO THE DISTRICT COURT IN ACCORDANCE WITH THE INFORMATION ON THE CITATION; OR
5	2. ELECT TO STAND TRIAL FOR THE ALLEGED VIOLATION.
6 7	(II) THE DISTRICT COURT MAY CONSIDER IN DEFENSE OF A VIOLATION:
8 9	1. THAT THE DRIVER OF THE VEHICLE PASSED THROUGH THE INTERSECTION IN VIOLATION OF \S 21-202(H) OF THIS SUBTITLE:
10 11	A. IN ORDER TO YIELD THE RIGHT-OF-WAY TO AN EMERGENCY VEHICLE; OR
12 13	B. AS PART OF A FUNERAL PROCESSION IN ACCORDANCE WITH \S 21-207 OF THIS SUBTITLE;
16	2. SUBJECT TO SUBPARAGRAPH (III) OF THIS PARAGRAPH, THAT THE MOTOR VEHICLE OR REGISTRATION PLATES OF THE MOTOR VEHICLE WERE STOLEN BEFORE THE VIOLATION OCCURRED AND WERE NOT UNDER THE CONTROL OR POSSESSION OF THE OWNER AT THE TIME OF THE VIOLATION;
20 21	3. THAT UNDER § 21-201 OF THIS SUBTITLE, THIS SECTION IS UNENFORCEABLE AGAINST THE OWNER BECAUSE AT THE TIME AND PLACE OF THE ALLEGED VIOLATION, THE TRAFFIC CONTROL SIGNAL WAS NOT IN PROPER POSITION AND LEGIBLE ENOUGH TO BE SEEN BY AN ORDINARILY OBSERVANT INDIVIDUAL; AND
23 24	4. ANY OTHER ISSUES AND EVIDENCE THAT THE COURT CONSIDERS PERTINENT.
27 28 29	(III) IN ORDER TO DEMONSTRATE THAT THE MOTOR VEHICLE OR THE REGISTRATION PLATES WERE STOLEN BEFORE THE VIOLATION OCCURRED AND WERE NOT UNDER THE CONTROL OR POSSESSION OF THE OWNER AT THE TIME OF THE VIOLATION, THE OWNER MUST SUBMIT PROOF THAT A POLICE REPORT ABOUT THE STOLEN MOTOR VEHICLE OR REGISTRATION PLATES WAS FILED IN A TIMELY MANNER.
31 32	(IV) RECORDED IMAGES PRESENTED AT A HEARING ARE ADMISSIBLE EVIDENCE OF A VIOLATION OF \S 21-202(H) OF THIS SUBTITLE.
	(E) IF THE OWNER OF THE MOTOR VEHICLE DOES NOT PAY THE CIVIL PENALTY OR ELECT TO CONTEST THE VIOLATION BY THE DATE PROVIDED IN THE CITATION:
36 37	(1) THE ADMINISTRATION MAY REFUSE TO REGISTER OR REREGISTER OR MAY SUSPEND THE REGISTRATION OF THE MOTOR VEHICLE; AND
38	(2) THE POLITICAL SUBDIVISION IN WHICH THE MOTOR VEHICLE IS

39 LOCATED MAY IMMOBILIZE OR IMPOUND THE MOTOR VEHICLE.

1 2	(F) A VIOLATION FOR WHICH A CIVIL PENALTY IS IMPOSED UNDER THIS SECTION:
	(1) IS NOT A MOVING VIOLATION FOR THE PURPOSE OF ASSESSING POINTS UNDER § 16-402 OF THIS ARTICLE AND MAY NOT BE RECORDED BY THE ADMINISTRATION ON THE DRIVING RECORD OF THE OWNER OF THE VEHICLE;
6 7	(2) MAY BE TREATED AS A PARKING VIOLATION FOR PURPOSES OF $\$$ 26-305 OF THIS ARTICLE; AND
8 9	(3) MAY NOT BE CONSIDERED IN THE PROVISION OF MOTOR VEHICLE INSURANCE COVERAGE.
10	26-305.
13 14	(a) The Administration may not register or transfer the registration of any vehicle involved in a parking violation under this subtitle [or], a violation under any federal parking regulation that applies to property in this State under the jurisdiction of the U.S. government, OR A VIOLATION OF § 21-202(H) OF THIS ARTICLE AS DETERMINED UNDER § 21-202.1 OF THIS ARTICLE if:
	(1) It is notified by a political subdivision or authorized State agency that a person cited for a violation under this subtitle OR § 21-202.1 OF THIS ARTICLE has failed to either:
19 20	(i) Pay the fine OR CIVIL PENALTY for the violation by the date specified in the citation; or
21	(ii) File a notice of his intention to stand trial for the violation;
	(2) It is notified by the District Court that a person who has elected to stand trial for the violation under this subtitle OR UNDER § 21-202.1 OF THIS ARTICLE has failed to appear for trial; or
25 26	(3) It is notified by a U.S. District Court that a person cited for a violation under a federal parking regulation:
27 28	(i) Has failed to pay the fine for the violation by the date specified in the federal citation; or
29 30	(ii) Either has failed to file a notice of his intention to stand trial for the violation, or, if electing to stand trial, has failed to appear for trial.
33 34	(b) (1) Notwithstanding the provisions of subsection (a) of this section, the Administration may suspend the registration of a vehicle involved in a parking violation under this subtitle or a violation under any federal parking regulation that applies to property in this State under the jurisdiction of the U.S. government if notified in accordance with subsection (a) of this section that the violator is a chronic offender.
	(2) The Administration may adopt rules and regulations to define chronic offender and develop procedures to carry out the suspension of registration as authorized by this subsection.

1 2	(c) The Administration shall continue the suspension and refusal to register or transfer a registration of the vehicle until:
	(1) If the suspension or refusal was required under subsection (a)(1) or (b)(1) of this section, the political subdivision or State agency notifies the Administration that the charge has been satisfied;
	(2) If the suspension or refusal was required under subsection (a)(2) or (b)(1) of this section, the District Court notifies the Administration that the person cited has appeared for trial or has pleaded guilty and paid the fine for the violation; or
	(3) If the suspension or refusal was required under subsection (a)(3) or (b)(1) of this section, the U.S. District Court notifies the Administration that the charge has been satisfied.
	(d) (1) If the registration of the vehicle has been suspended in accordance with subsection (b)(1) of this section, a person may not drive the vehicle on any highway in this State.
15 16	(2) A person convicted under paragraph (1) of this subsection is subject to the penalty set forth in § 27-101(b) of this article.
17 18	(e) The procedures specified in this section are in addition to any other penalty provided by law for the failure to pay a fine or stand trial for a parking violation.
21	(f) The Administration shall adopt procedures by which the political subdivisions, State agencies, the District Court, and the U.S. District Court shall notify it of any restrictions and any rescission of restrictions placed on the registration of vehicles under this section.
25	(g) (1) In addition to any other fee or penalty provided by law, an owner of a vehicle who is denied registration of the vehicle under the provisions of this section shall pay a fee established by the Administration before renewal of the registration of the vehicle.
27	(2) The fee described under paragraph (1) of this subsection:
30 31	(i) May be distributed in part to a political subdivision acting as an agent of the Administration in the registration of a vehicle under § 13-404 of this article if, based upon information provided to the Administration by the political subdivision under this section, the vehicle's prior registration was suspended or the vehicle's registration renewal was denied; and
	(ii) Except as provided under item (i) of this paragraph, shall be retained by the Administration and may not be credited to the Gasoline and Motor Vehicle Revenue Account for distribution under § 8-403 or § 8-404 of this article.
36	26-401.
	If a person is taken before a District Court commissioner or is given a traffic citation OR A CIVIL CITATION UNDER § 21-202.1 OF THIS ARTICLE containing a notice to appear in court, the commissioner or court shall be one that sits within the county in

 $40\,$ which the offense allegedly was committed.

1 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect

2 October 1, 1997.