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CF 7lr2684

By: Delegates Crumlin and Eckardt	
Introduced and read first time: January 30, 1997	
Assigned to: Economic Matters	
Committee Report: Favorable with amendments	
House action: Adopted	
Read second time: March 18, 1997	

CHAPTER \_\_\_\_

## 1 AN ACT concerning

## 2 Mandated Health Insurance Benefits Services - Process of Evaluation

- 3 FOR the purpose of establishing a joint legislative committee on mandated health insurance benefits services; requiring the committee to review and evaluate the 4 5 costs of mandated health insurance benefits on an annual basis; establishing a 6 maximum cost allocable to mandated health insurance benefits under health 7 benefits policies as a percentage of the State average annual wage benefits under 8 certain plans; requiring the Committee to make certain determinations and 9 assessments; requiring the committee to review certain proposals under certain 10 circumstances; requiring certain recommendations and reports under certain 11 circumstances; providing for the effective date of this Act; defining certain terms; 12 repealing the establishment and authority of the Interdepartmental Committee on 13 Mandated Health Insurance Benefits; and generally relating to benefits for health 14 care services.
- 15 BY repealing
- 16 <u>Article 48A Insurance Code</u>
- 17 <u>Section 490M</u>
- 18 <u>Annotated Code of Maryland</u>
- 19 (1994 Replacement Volume and 1996 Supplement)
- 20 BY adding to
- 21 <u>Article 48A Insurance Code</u>
- 22 <u>Section 490M</u>
- 23 Annotated Code of Maryland
- 24 (1994 Replacement Volume and 1996 Supplement)
- 25 BY repealing

2	
1	Article - Insurance
2	Section 15-1301 through 15-1307, inclusive, and the subtitle "Subtitle 13.
3	Interdepartmental Committee on Mandated Health Insurance Benefits"
4	Annotated Code of Maryland
5	(1995 Volume and 1996 Supplement)
6	(As enacted by Chapter (H.B. 11) of the Acts of the General Assembly of 1997)
7 BY	adding to
8	Article - Insurance
9	Section 15-1301 and the new subtitle "Subtitle 13. Health Benefits Services
10	Evaluation"
11	Annotated Code of Maryland
12	(1995 Volume and 1996 Supplement)
13	(As enacted by Chapter (H.B. 11) of the Acts of the General Assembly of 1997)
14	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
	ARYLAND, That Section 490M of Article 48A - Insurance Code of the Annotated
	de of Maryland be repealed.
17	SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 15-1301
	bugh 15-1307, inclusive, and the subtitle "Subtitle 13. Interdepartmental Committee
	Mandated Health Insurance Benefits" of Article - Insurance of the Annotated Code
	Maryland (as enacted by Chapter (H.B. 11) of the Acts of the General Assembly of
21 195	97) be repealed.
22	SECTION 2. 3. AND BE IT FURTHER ENACTED, That the Laws of Maryland
23 rea	d as follows:
24	Article 48A - Insurance Code
24	Arucic 40/1 - Insurance Couc
25 <u>490</u>	<u>0M.</u>
26	(A) (1) IN THIS SECTION THE EQUI OWING WORDS HAVE THE MEANINGS
	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS DICATED.
2/ 1111	<u>SCAILU.</u>
28	(2) "CARRIER" MEANS:
20	(I) AN INCLIDED.
29	(I) AN INSURER;
30	(II) A NONPROFIT HEALTH SERVICE PLAN;
31	(III) A HEALTH MAINTENANCE ORGANIZATION;
32	(IV) A DENTAL PLAN ORGANIZATION; OR
22	
33	(V) ANY OTHER PERSON THAT PROVIDES HEALTH BENEFIT PLANS
54 <u>SU</u>	BJECT TO REGULATION BY THE STATE.
35	(3) "COMMITTEE" MEANS THE JOINT COMMITTEE ON MANDATED
	ALTH INSURANCE BENEFITS.

3 4	(4) (I) "MANDATED HEALTH INSURANCE SERVICE" MEANS A LEGISLATIVE PROPOSAL OR A STATUTE THAT WOULD REQUIRE A PARTICULAR HEALTH CARE SERVICE TO BE PROVIDED OR OFFERED IN A HEALTH BENEFIT PLAN, BY A CARRIER OR OTHER ORGANIZATION AUTHORIZED TO PROVIDE HEALTH BENEFIT PLANS IN THE STATE.
8	(II) "MANDATED HEALTH INSURANCE SERVICE", AS APPLICABLE TO ALL CARRIERS, DOES NOT INCLUDE SERVICES ENUMERATED TO DESCRIBE A HEALTH MAINTENANCE ORGANIZATION UNDER § 19-701(F)(2) OF THE HEALTH - GENERAL ARTICLE.
10 11	(B) (1) THERE IS A JOINT COMMITTEE ON MANDATED HEALTH INSURANCE BENEFITS.
12	(2) THE COMMITTEE CONSISTS OF:
	(I) THE CHAIRMAN OF THE HOUSE ECONOMIC MATTERS COMMITTEE OR DESIGNEE OF THE CHAIRMAN AND FOUR ADDITIONAL MEMBERS OF THE HOUSE OF DELEGATES DESIGNATED BY THE SPEAKER OF THE HOUSE; AND
	(II) THE CHAIRMAN OF THE SENATE FINANCE COMMITTEE OR DESIGNEE OF THE CHAIRMAN AND FOUR ADDITIONAL MEMBERS OF THE SENATE DESIGNATED BY THE PRESIDENT OF THE SENATE.
21 22	(3) THE SENATE CHAIRMAN AND THE HOUSE CHAIRMAN OF THE COMMITTEE SHALL BE APPOINTED BY THE PRESIDENT AND THE SPEAKER, RESPECTIVELY, FROM THE MEMBERSHIP OF THE COMMITTEE. THE PRESIDING CHAIRMANSHIP AND CO-CHAIRMANSHIP SHALL BE ALTERNATED ANNUALLY BETWEEN THE SENATE AND THE HOUSE.
	(C) (1) TO DETERMINE A BASELINE FOR ASSESSMENT OF A PROPOSED HEALTH INSURANCE SERVICE UNDER SUBSECTION (D) OF THIS SECTION, THE COMMITTEE SHALL REVIEW AND EVALUATE THE:
27 28	(I) BENEFITS PROVIDED UNDER THE STATE EMPLOYEE HEALTH BENEFITS FOR MEDICAL COVERAGE; AND
	(II) THE STANDARD PLAN AS DEFINED IN § 15-1201 OF THIS ARTICLE, ADJUSTED TO INCLUDE ANY MANDATED SERVICES REQUIRED UNDER THIS TITLE THAT ARE NOT INCLUDED IN THE STANDARD PLAN.
32	(2) THE REVIEW SHALL DETERMINE:
	(I) THE PREMIUM COST OF BENEFITS FOR MEDICAL COVERAGE AS A PERCENTAGE OF THE AVERAGE ANNUAL WAGE AS DETERMINED BY THE DEPARTMENT OF ECONOMIC AND BUSINESS DEVELOPMENT; AND
36 37	(II) THE PORTION OF PREMIUM ATTRIBUTABLE TO MANDATED HEALTH INSURANCE SERVICES.
38	(D) (1) THE COMMITTEE SHALL ASSESS THE SOCIAL AND FINANCIAL

 $39\ \ \underline{\text{IMPACTS OF A PROPOSED MANDATED HEALTH INSURANCE SERVICE}}.$ 

	(2) IN ASSESSING A PROPOSED MANDATED HEALTH INSURANCE SERVICE AND TO THE EXTENT THAT INFORMATION IS AVAILABLE, THE COMMITTEE
3	SHALL CONSIDER:
4	(I) SOCIAL IMPACTS, INCLUDING:
5 6	1. THE EXTENT TO WHICH THE SERVICE IS GENERALLY UTILIZED BY A SIGNIFICANT PORTION OF THE POPULATION;
7 8	2. THE EXTENT TO WHICH THE INSURANCE COVERAGE IS ALREADY GENERALLY AVAILABLE;
	3. IF COVERAGE IS NOT GENERALLY AVAILABLE, THE EXTENT TO WHICH THE LACK OF COVERAGE RESULTS IN INDIVIDUALS AVOIDING NECESSARY HEALTH CARE TREATMENTS:
	4. IF COVERAGE IS NOT GENERALLY AVAILABLE, THE EXTENT TO WHICH THE LACK OF COVERAGE RESULTS IN UNREASONABLE FINANCIAL HARDSHIP;
15	5. THE LEVEL OF PUBLIC DEMAND FOR THE SERVICE;
16 17	6. THE LEVEL OF PUBLIC DEMAND FOR INSURANCE COVERAGE OF THE SERVICE:
	7. THE LEVEL OF INTEREST OF COLLECTIVE BARGAINING AGENTS IN NEGOTIATING PRIVATELY FOR INCLUSION OF THIS COVERAGE IN GROUP CONTRACTS; AND
	8. THE EXTENT TO WHICH THE MANDATED HEALTH INSURANCE SERVICE IS COVERED BY SELF-FUNDED EMPLOYER GROUPS OF EMPLOYERS IN THE STATE WHO EMPLOY AT LEAST 500 EMPLOYEES; AND
24	(II) FINANCIAL IMPACTS, INCLUDING:
25 26	1. THE EXTENT TO WHICH THE COVERAGE WILL INCREASE OR DECREASE THE COST OF THE SERVICE;
27 28	2. THE EXTENT TO WHICH THE COVERAGE WILL INCREASE THE APPROPRIATE USE OF THE SERVICE;
29 30	3. THE EXTENT TO WHICH THE MANDATED SERVICE WILL BE A SUBSTITUTE FOR A MORE EXPENSIVE SERVICE;
	4. THE EXTENT TO WHICH THE COVERAGE WILL INCREASE OR DECREASE THE ADMINISTRATIVE EXPENSES OF INSURERS AND THE PREMIUM AND ADMINISTRATIVE EXPENSES OF POLICYHOLDERS:
34 35	5. THE IMPACT OF THIS COVERAGE ON THE TOTAL COST OF HEALTH CARE; AND
	6. THE IMPACT OF ALL MANDATED HEALTH INSURANCE SERVICES ON EMPLOYERS' ABILITY TO PURCHASE HEALTH BENEFITS POLICIES MEETING THEIR EMPLOYEES' NEEDS.

1 (E) THE COMMITTEE SHALL REPORT ITS ASSESSMENT TO THE SENATE 2 FINANCE COMMITTEE AND THE HOUSE ECONOMIC MATTERS COMMITTEE ON OR 3 BEFORE DECEMBER 1 OF EACH YEAR.
4 SECTION 4. AND BE IT FURTHER ENACTED, That the Laws of Maryland 5 read as follows:
6 Article - Insurance
7 SUBTITLE 13. HEALTH BENEFITS SERVICES EVALUATION.
8 15-1301.
9 (A) (1) IN THIS SECTION, THE FOLLOWING WORDS HAVE THE MEANINGS 10 INDICATED.
11 (2) "CARRIER" MEANS:
12 <u>(I) AN INSURER;</u>
13 (II) A NONPROFIT HEALTH SERVICE PLAN;
14 (III) A HEALTH MAINTENANCE ORGANIZATION;
15 <u>(IV) A DENTAL PLAN ORGANIZATION; OR</u>
16 <u>(V) ANY OTHER PERSON THAT PROVIDES HEALTH BENEFIT PLANS</u> 17 <u>SUBJECT TO REGULATION BY THE STATE.</u>
18 (3) "COMMITTEE" MEANS THE JOINT COMMITTEE ON MANDATED 19 HEALTH INSURANCE SERVICES.
20 (2) (4) (I) "MANDATED HEALTH INSURANCE BENEFIT SERVICE" 21 MEANS A LEGISLATIVE PROPOSAL OR A STATUTE THAT WOULD REQUIRE A 22 PARTICULAR HEALTH CARE SERVICE, BENEFIT, COVERAGE, OR REIMBURSEMENT 23 FOR COVERED HEALTH CARE SERVICES TO BE PROVIDED OR OFFERED IN A 24 HEALTH BENEFIT PLAN, BY A CARRIER OR OTHER ORGANIZATION AUTHORIZED TO 25 PROVIDE HEALTH BENEFIT PLANS IN THE STATE.
26 (II) "MANDATED HEALTH INSURANCE BENEFIT" INCLUDES A 27 LEGISLATIVE PROPOSAL OR A STATUTE THAT WOULD REQUIRE A HEALTH BENEFIT 28 PLAN THAT PROVIDES REIMBURSEMENT FOR A SERVICE TO PROVIDE 29 REIMBURSEMENT FOR THAT SERVICE WHEN PERFORMED BY ANY HEALTH CARE 30 PROVIDER WHO IS LICENSED UNDER THE HEALTH OCCUPATIONS ARTICLE AND 31 WHOSE SCOPE OF PRACTICE INCLUDES THAT SERVICE.
32 (III) "MANDATED HEALTH INSURANCE BENEFIT SERVICE", AS 33 APPLICABLE TO ALL CARRIERS, DOES NOT INCLUDE SERVICES ENUMERATED TO 34 DESCRIBE A HEALTH MAINTENANCE ORGANIZATION UNDER § 19-701(F)(2) OF THE 35 HEALTH - GENERAL ARTICLE § 19-701(F)(2).
36 (3) "COMMITTEE" MEANS THE JOINT COMMITTEE ON MANDATED

37 HEALTH INSURANCE BENEFITS.

1 2	(B) (1) THERE IS A JOINT COMMITTEE ON MANDATED HEALTH INSURANCE BENEFITS SERVICES.
3	(2) THE COMMITTEE CONSISTS OF:
4	(I) FIVE THE CHAIRMAN OF THE HOUSE ECONOMIC MATTERS
5	COMMITTEE OR DESIGNEE OF THE CHAIRMAN AND FOUR ADDITIONAL MEMBERS
	OF THE HOUSE OF DELEGATES DESIGNATED BY THE SPEAKER OF THE HOUSE; AND
7	(II) FIVE THE CHAIRMAN OF THE SENATE FINANCE COMMITTEE
8	OR DESIGNEE OF THE CHAIRMAN AND FOUR ADDITIONAL MEMBERS OF THE
9	SENATE DESIGNATED BY THE PRESIDENT OF THE SENATE.
10	
11	COMMITTEE SHALL BE APPOINTED BY THE PRESIDENT AND THE SPEAKER,
12	RESPECTIVELY, FROM THE MEMBERSHIP OF THE COMMITTEE. THE PRESIDING
13	CHAIRMANSHIP AND CO-CHAIRMANSHIP SHALL BE ALTERNATED ANNUALLY
14	BETWEEN THE SENATE AND THE HOUSE.
15	(C) (1) TO DETERMINE A BASELINE FOR ASSESSMENT OF A PROPOSED
16	HEALTH INSURANCE SERVICE UNDER SUBSECTION (D) OF THIS SECTION, THE
17	COMMITTEE SHALL REVIEW AND EVALUATE THE COST OF ALL MANDATED HEALTH
18	INSURANCE BENEFITS ON AN ANNUAL BASIS THE:
19	
20	BENEFITS FOR MEDICAL COVERAGE; AND
21	(II) THE STANDARD PLAN AS DEFINED IN § 15-1201 OF THIS
22	ARTICLE, ADJUSTED TO INCLUDE ANY MANDATED SERVICES REQUIRED UNDER
23	THIS TITLE THAT ARE NOT INCLUDED IN THE STANDARD PLAN.
24	(2) THE AVERAGE COST OF ALL MANDATED HEALTH INSURANCE
25	BENEFITS FOR HEALTH BENEFITS POLICIES MAY NOT EXCEED 0.2 PERCENT OF THE
26	MARYLAND'S AVERAGE ANNUAL WAGE.
27	
	MANDATED HEALTH INSURANCE BENEFITS EXCEEDS 0.2 PERCENT OF MARYLAND'S
29	AVERAGE ANNUAL WAGE, THE COMMITTEE SHALL RECOMMEND TO THE
30	LEGISLATIVE POLICY COMMITTEE BY DECEMBER 1 OF THAT YEAR WHICH
31	MANDATED HEALTH INSURANCE BENEFITS TO MODIFY OR ELIMINATE.
32	(2) THE REVIEW SHALL DETERMINE:
33	(I) THE PREMIUM COST OF BENEFITS FOR MEDICAL COVERAGE
34	AS A PERCENTAGE OF THE AVERAGE ANNUAL WAGE AS DETERMINED BY THE
	DEPARTMENT OF ECONOMIC AND BUSINESS DEVELOPMENT; AND
36	(II) THE PORTION OF PREMIUM ATTRIBUTABLE TO MANDATED
	HEALTH INSURANCE SERVICES.
38	(D) (1) THE COMMITTEE SHALL REVIEW A PROPOSED MANDATED HEALTH
30	INSURANCE BENEFIT AS DESIGNATED BY THE LEGISLATIVE POLICY COMMITTEE.

1	(2) IN REVIEWING A PROPOSED MANDATED HEALTH INSURANCE BENEFIT, THE JOINT COMMITTEE SHALL CONSIDER:
3	(I) THE COST OF ALL MANDATED HEALTH INSURANCE BENEFITS;
4 5	(II) THE EFFECTIVENESS OF THE MANDATED HEALTH INSURANCE BENEFIT ON IMPROVING THE HEALTH STATUS OF MARYLANDERS;
6 7	(III) THE PERCENTAGE OF THE MARYLAND POPULATION BENEFITTING FROM THE MANDATED HEALTH INSURANCE BENEFIT;
8 9	(IV) THE EXTENT TO WHICH THE MANDATED HEALTH INSURANCE IMPACTS A PARTICULAR TYPE OF HEALTH CARE PRACTITIONER;
0	(D) (1) THE COMMITTEE SHALL ASSESS THE SOCIAL AND FINANCIAL IMPACTS OF A PROPOSED MANDATED HEALTH INSURANCE SERVICE.
	(2) IN ASSESSING A PROPOSED MANDATED HEALTH INSURANCE SERVICE AND TO THE EXTENT THAT INFORMATION IS AVAILABLE, THE COMMITTEE SHALL CONSIDER:
5	(I) SOCIAL IMPACTS, INCLUDING:
7	1. THE EXTENT TO WHICH THE SERVICE IS GENERALLY UTILIZED BY A SIGNIFICANT PORTION OF THE POPULATION;
8	2. THE EXTENT TO WHICH THE INSURANCE COVERAGE IS ALREADY GENERALLY AVAILABLE;
	3. IF COVERAGE IS NOT GENERALLY AVAILABLE, THE EXTENT TO WHICH THE LACK OF COVERAGE RESULTS IN INDIVIDUALS AVOIDING NECESSARY HEALTH CARE TREATMENTS;
	4. IF COVERAGE IS NOT GENERALLY AVAILABLE, THE EXTENT TO WHICH THE LACK OF COVERAGE RESULTS IN UNREASONABLE FINANCIAL HARDSHIP;
26	5. THE LEVEL OF PUBLIC DEMAND FOR THE SERVICE;
27 28	6. THE LEVEL OF PUBLIC DEMAND FOR INSURANCE COVERAGE OF THE SERVICE;
	7. THE LEVEL OF INTEREST OF COLLECTIVE BARGAINING AGENTS IN NEGOTIATING PRIVATELY FOR INCLUSION OF THIS COVERAGE IN GROUP CONTRACTS; AND
	( <del>V)</del> <u>8.</u> THE EXTENT TO WHICH THE MANDATED HEALTH INSURANCE <u>BENEFIT</u> <u>SERVICE</u> IS COVERED BY SELF-FUNDED EMPLOYER GROUPS <u>OF EMPLOYERS IN THE STATE WHO EMPLOY AT LEAST 500 EMPLOYEES</u> ; AND
35	(II) FINANCIAL IMPACTS, INCLUDING:
36	1. THE EXTENT TO WHICH THE COVERAGE WILL INCREASE OF DECREASE THE COST OF THE SERVICE:

1 2	2. THE EXTENT TO WHICH THE COVERAGE WILL INCREASE THE APPROPRIATE USE OF THE SERVICE;
3	3. THE EXTENT TO WHICH THE MANDATED SERVICE WILL BE A SUBSTITUTE FOR A MORE EXPENSIVE SERVICE;
	4. THE EXTENT TO WHICH THE COVERAGE WILL INCREASE OR DECREASE THE ADMINISTRATIVE EXPENSES OF INSURERS AND THE PREMIUM AND ADMINISTRATIVE EXPENSES OF POLICY HOLDERS;
8 9	5. THE IMPACT OF THIS COVERAGE ON THE TOTAL COST OF HEALTH CARE; AND
	6. THE IMPACT OF ALL MANDATED HEALTH INSURANCE SERVICES ON EMPLOYERS' ABILITY TO PURCHASE HEALTH BENEFITS POLICIES MEETING THEIR EMPLOYEES' NEEDS.
	(VI) DETERMINE THE IMPACT OF ALL MANDATED HEALTH INSURANCE BENEFITS ON EMPLOYER'S ABILITY TO PURCHASE HEALTH BENEFITS POLICIES MEETING THEIR EMPLOYEES' NEEDS.
	(E) THE COMMITTEE SHALL REPORT ITS FINDINGS AND ANY RECOMMENDATIONS TO THE LEGISLATIVE POLICY COMMITTEE BY DECEMBER 1 OF EACH YEAR.
	(E) THE COMMITTEE SHALL REPORT ITS ASSESSMENT TO THE SENATE FINANCE COMMITTEE AND THE HOUSE ECONOMIC MATTERS COMMITTEE ON OR BEFORE DECEMBER 1 OF EACH YEAR.
<ul><li>24</li><li>25</li><li>26</li></ul>	SECTION 3. 5. AND BE IT FURTHER ENACTED, That, the Department of Fiscal Services and the Department of Legislative Reference shall provide staff support to the Joint Committee on Mandated Health Insurance Benefits and may contract for actuarial services and other professional services to carry out the provisions of this Act. In determining the average cost of mandated benefits per policy the Committee shall consider all group and individual policies sold in the State, including to public employers.
30	SECTION 4. <u>6.</u> AND BE IT FURTHER ENACTED, That the Committee may make reasonable request upon carriers to submit data on the cost of a mandated <del>benefit</del> <u>service</u> , utilization of a mandated <del>benefit</del> <u>service</u> , or other information as determined appropriate to carry out the provisions of this Act.
34	SECTION 5. 7. AND BE IT FURTHER ENACTED, That a member of the General Assembly may pre-file a proposal for a mandated health insurance benefit. If a member of the General Assembly pre-files a proposal for a mandated health insurance benefit by July 1 of any year, the Legislative Policy Committee shall require the Joint
36 37 38	Committee on Mandated Health Insurance Benefits to review and evaluate the proposal and make a recommendation to the Legislative Policy Committee by December 1 of the same year, if a member of the General Assembly submits a proposal for a mandated health insurance service on or before July 1 of any year, the Joint Committee on
40 41	Mandated Health Insurance Services shall review and evaluate the proposal in accordance with Article 48A, § 490M of the Code as enacted by Section 3 of this Act or § 15-1301(d) of the Insurance Article, as enacted by Section 4 of this Act, and submit its

- 1 report to the Senate Finance Committee and the House Economic Matters Committee on
- 2 or before December 1 of the same year.
- 3 SECTION 8. AND BE IT FURTHER ENACTED, That the review required under
- 4 Article 48A, § 490M(c) of the Code shall be completed and a report submitted to the
- 5 Senate Finance Committee and the House Economic Matters Committee, in accordance
- 6 with § 2-1312 of the State Government Article, on or before October 1, 1997.
- 7 SECTION 6. 9. AND BE IT FURTHER ENACTED, That Sections 2 and 4 of this
- 8 Act this Act shall take effect October 1, 1997.
- 9 SECTION 10. AND BE IT FURTHER ENACTED, That, except as provided in
- 10 Section 9 of this Act, this Act shall take effect July 1, 1997. It shall remain effective for a
- 11 period of 4 years and, at the end of June 30, 2001, with no further action required by the
- 12 General Assembly, this Act shall be abrogated and of no further force and effect.