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By: Delegates Kelly, Beck, Bissett, Brinkley, Crumlin, DeCarlo, Dypski, Dembrow, Elliott, Fry, Harkins, Jacobs, Leopold, Mohorovic, Mossburg, D. Murphy, Ports, Rzepkowski, Schade, and Stocksdale

Introduced and read first time: January 31, 1997

Assigned to: Ways and Means

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1997 Regular Session 7lr0757

#### A BILL ENTITLED

# 1 AN ACT concerning

## 2 Health Care Savings Accounts

3	FOR the purpose of authorizing individuals to establish health care savings accounts
4	eligible for certain tax benefits for the purpose of paying certain health care
5	expenses; authorizing an employer of an individual to contribute to an individual's
6	health care savings account under certain circumstances; providing a subtraction

- 7 modification under the Maryland income tax for certain amounts contributed to an
- 8 individual's health care savings account and for certain income of a health care
- 9 savings account; defining certain terms; providing an addition modification for
- 10 certain amounts distributed from a health care savings account; requiring a trustee
- of a health care savings account to submit certain reports to certain persons; providing for the application of this Act; and generally relating to the Maryland
- income taxation of health care savings accounts.
- 14 BY repealing and reenacting, without amendments,
- 15 Article Tax General
- 16 Section 10-205(a) and 10-208(a)
- 17 Annotated Code of Maryland
- 18 (1988 Volume and 1996 Supplement)
- 19 BY adding to
- 20 Article Tax General
- 21 Section 10-205(h) and 10-208(g-1); and 10-224 to be under the amended part "Part
- IV. Deductions; Miscellaneous"
- 23 Annotated Code of Maryland
- 24 (1988 Volume and 1996 Supplement)

# 25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

26 MARYLAND, That the Laws of Maryland read as follows:

# 1 Article - Tax - General

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- 3 (a) In addition to the modification under § 10-204 of this subtitle, the amounts
- 4 under this section are added to the federal adjusted gross income of a resident to
- 5 determine Maryland adjusted gross income.
- 6 (H) (1) FOR AN INDIVIDUAL WHO IS AT LEAST 60 YEARS OLD AT THE END
- 7 OF THE TAXABLE YEAR OR FOR AN INDIVIDUAL'S ESTATE, THE ADDITION UNDER
- 8 SUBSECTION (A) OF THIS SECTION INCLUDES THE AMOUNT OF NONQUALIFYING
- 9 DISTRIBUTIONS FOR THE TAXABLE YEAR FROM THE INDIVIDUAL'S HEALTH CARE
- 10 SAVINGS ACCOUNT AS DETERMINED UNDER § 10-224 OF THIS SUBTITLE.
- 11 (2) FOR AN INDIVIDUAL WHO IS LESS THAN 60 YEARS OF AGE AT THE
- 12 END OF THE TAXABLE YEAR, THE ADDITION UNDER SUBSECTION (A) OF THIS
- 13 SECTION INCLUDES AN AMOUNT EQUAL TO TWICE THE AMOUNT DETERMINED
- 14 UNDER PARAGRAPH (1) OF THIS SUBSECTION.
- 15 10-208.
- 16 (a) In addition to the modification under § 10-207 of this subtitle, the amounts
- 17 under this section are subtracted from the federal adjusted gross income of a resident to
- 18 determine Maryland adjusted gross income.
- 19 (G-1) (1) THE SUBTRACTION UNDER SUBSECTION (A) OF THIS SECTION
- 20 INCLUDES:
- 21 (I) SUBJECT TO THE LIMITATION UNDER PARAGRAPH (2) OF THIS
- 22 SUBSECTION, THE AMOUNT CONTRIBUTED FOR THE TAXABLE YEAR TO THE
- 23 INDIVIDUAL'S HEALTH CARE SAVINGS ACCOUNT UNDER § 10-224 OF THIS SUBTITLE;
- 24 AND
- 25 (II) ANY INTEREST, DIVIDENDS, AND OTHER INCOME OF A
- 26 HEALTH CARE SAVINGS ACCOUNT THAT IS INCLUDED IN THE INDIVIDUAL'S
- 27 FEDERAL ADJUSTED GROSS INCOME FOR THE TAXABLE YEAR.
- 28 (2) THE SUBTRACTION ALLOWED UNDER PARAGRAPH (1)(I) OF THIS
- 29 SUBSECTION:
- 30 (I) DOES NOT INCLUDE AMOUNTS CONTRIBUTED BY AN
- 31 INDIVIDUAL'S EMPLOYER ON BEHALF OF THE INDIVIDUAL UNLESS THOSE
- 32 AMOUNTS ARE INCLUDED IN THE INDIVIDUAL'S FEDERAL ADJUSTED GROSS
- 33 INCOME:
- 34 (II) DOES NOT INCLUDE ANY TRANSFER CONTRIBUTIONS FROM
- 35 ANOTHER HEALTH CARE SAVINGS ACCOUNT; AND
- 36 (III) FOR ANY TAXABLE YEAR, MAY NOT EXCEED THE LESSER OF:
- 37 1. THE DEDUCTIBLE UNDER ANY HEALTH PLAN COVERING
- 38 THE INDIVIDUAL DURING THE TAXABLE YEAR; AND

39 2. \$3,000.

39 CONTRACTS;

1	Part IV. Deductions [and Tax Preference Items]; MISCELLANEOUS.
2	10-224.
3	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
	(2) "DEDUCTIBLE" MEANS THE TOTAL AGGREGATE ANNUAL DEDUCTIBLE REQUIRED TO BE PAID FOR ALL INDIVIDUALS COVERED BY A HEALTH PLAN.
8 9	(3) "ELIGIBLE INDIVIDUAL" MEANS AN INDIVIDUAL WHO IS COVERED UNDER A HIGH DEDUCTIBLE HEALTH PLAN DURING THE TAXABLE YEAR.
12	(4) (I) "ELIGIBLE HEALTH CARE EXPENSES" MEANS ALL EXPENSES PAID BY THE INDIVIDUAL FOR HEALTH CARE OF THE INDIVIDUAL OR OF THE INDIVIDUAL'S SPOUSE OR DEPENDENTS, WITHIN THE MEANING OF § 152 OF THE INTERNAL REVENUE CODE.
14	(II) "ELIGIBLE HEALTH CARE EXPENSES" DOES NOT INCLUDE:
	1. ANY AMOUNT PAID FOR HEALTH CARE THAT IS REIMBURSED TO THE INDIVIDUAL BY INSURANCE, THROUGH A TAX-SHELTERED HEALTH CARE SPENDING ACCOUNT, OR OTHERWISE; OR
20 21	2. THE HEALTH CARE EXPENSES OF A SPOUSE OR DEPENDENT WHO HAS A HEALTH CARE SAVINGS ACCOUNT, EXCEPT TO THE EXTENT THE ELIGIBLE HEALTH CARE EXPENSES OF THE SPOUSE OR DEPENDENT EXCEED THE BALANCE IN THE HEALTH CARE SAVINGS ACCOUNT OF THE SPOUSE OR DEPENDENT.
	(5) "HEALTH CARE" MEANS MEDICAL CARE WITHIN THE MEANING OF § 213(D)(1) OF THE INTERNAL REVENUE CODE, INCLUDING INSURANCE COVERING MEDICAL CARE.
	(6) "HEALTH CARE SAVINGS ACCOUNT" MEANS A TRUST CREATED OR ORGANIZED IN THE UNITED STATES TO PAY ELIGIBLE MEDICAL CARE EXPENSES, UNDER THE TERMS OF WHICH:
29 30	(I) EXCEPT FOR TRANSFER CONTRIBUTIONS FROM ANOTHER HEALTH CARE SAVINGS ACCOUNT:
31	1. ONLY CASH CONTRIBUTIONS MAY BE ACCEPTED; AND
32 33	2. CONTRIBUTIONS MAY NOT BE ACCEPTED FOR ANY TAXABLE YEAR ON BEHALF OF ANY INDIVIDUAL IN EXCESS OF \$3,000;
36	(II) THE TRUSTEE IS A BANK, AS DEFINED IN § 408(N) OF THE INTERNAL REVENUE CODE, OR ANOTHER PERSON WHO DEMONSTRATES TO THE SATISFACTION OF THE COMPTROLLER THAT THE PERSON WILL ADMINISTER THE TRUST IN A MANNER CONSISTENT WITH THE REQUIREMENTS OF THIS SECTION;
38 39	(III) THE TRUST FUNDS MAY NOT BE INVESTED IN LIFE INSURANCE CONTRACTS:

1 2	(IV) THE INTEREST OF AN INDIVIDUAL IN THE BALANCE OF THE INDIVIDUAL'S ACCOUNT IS NONFORFEITABLE; AND
	(V) THE ASSETS OF THE TRUST MAY NOT BE COMMINGLED WITH OTHER PROPERTY EXCEPT IN A COMMON TRUST FUND OR A COMMON INVESTMENT FUND.
6 7	(7) "HIGH DEDUCTIBLE HEALTH PLAN" MEANS A HEALTH PLAN THAT HAS A DEDUCTIBLE OF AT LEAST \$1,000 BUT NOT MORE THAN \$3,000.
10	(B) SUBJECT TO THE REQUIREMENTS OF THIS SECTION, AN ELIGIBLE INDIVIDUAL MAY ESTABLISH A HEALTH CARE SAVINGS ACCOUNT QUALIFYING FOR SPECIAL TAX BENEFITS UNDER THIS SUBTITLE FOR THE PURPOSE OF PAYING ELIGIBLE HEALTH CARE EXPENSES.
12 13	(C) BY AGREEMENT BETWEEN AN EMPLOYER AND EMPLOYEE AN EMPLOYER MAY:
14 15	(1) CONTRIBUTE TO THE EMPLOYEE'S HEALTH CARE SAVINGS ACCOUNT;
16 17	(2) MAKE OR CONTINUE TO MAKE CONTRIBUTIONS TOWARD AN EMPLOYEE'S MEDICAL COVERAGE; OR
18 19	(3) CONTRIBUTE A COMBINATION OF MONEYS TO THE EMPLOYEE'S HEALTH CARE SAVINGS ACCOUNT AND MEDICAL COVERAGE.
	(D) FOR ANY TAXABLE YEAR, AN INDIVIDUAL OR AN INDIVIDUAL'S EMPLOYER MAY NOT CONTRIBUTE TO A HEALTH CARE SAVINGS ACCOUNT SINGLY OR IN COMBINATION MORE THAN THE LESSER OF:
23 24	(1) THE DEDUCTIBLE UNDER ANY HEALTH PLAN COVERING THE INDIVIDUAL DURING THE TAXABLE YEAR; AND
25	(2) \$3,000.
26	(E) EXCEPT AS PROVIDED IN § 10-205(H) OF THIS SUBTITLE:
27 28	(1) A HEALTH CARE SAVINGS ACCOUNT SHALL BE EXEMPT FROM TAXATION UNDER THIS TITLE; AND
31 32	(2) AS PROVIDED UNDER § 10-208(G-1) OF THIS SUBTITLE, CONTRIBUTIONS TO AN INDIVIDUAL HEALTH CARE SAVINGS ACCOUNT UNDER SUBSECTION (C) OF THIS SECTION AND THE INCOME OF AN INDIVIDUAL HEALTH CARE SAVINGS ACCOUNT MAY NOT BE CONSIDERED INCOME TO THE EMPLOYEE UNTIL WITHDRAWN FROM THE ACCOUNT.
34 35	(F) EXCEPT TO PAY OR REIMBURSE ELIGIBLE HEALTH CARE EXPENSES, A WITHDRAWAL OR DISTRIBUTION MAY NOT BE MADE FROM A HEALTH CARE

37 WITHDRAWAL OR DISTRIBUTION IS AT LEAST 90% OF THE DEDUCTIBLE UNDER THE 38 INDIVIDUAL'S HIGH DEDUCTIBLE HEALTH CARE PLAN.

36 SAVINGS ACCOUNT UNLESS THE BALANCE IN THE ACCOUNT AFTER THE

1	(G) IF A WITHDRAWAL OR DISTRIBUTION IS MADE IN VIOLATION OF
2	SUBSECTION (F) OF THIS SECTION OR IF AN INDIVIDUAL OR THE INDIVIDUAL'S

- 3 SPOUSE OR DEPENDENT ENGAGES IN A PROHIBITED TRANSACTION, WITHIN THE
- 4 MEANING OF § 4975 OF THE INTERNAL REVENUE CODE, WITH RESPECT TO A HEALTH
- 5 CARE SAVINGS ACCOUNT ESTABLISHED BY THE INDIVIDUAL:
- 6 (1) THE ACCOUNT SHALL CEASE TO BE A HEALTH CARE SAVINGS
- 7 ACCOUNT FOR PURPOSES OF THIS SUBTITLE AS OF THE FIRST DAY OF THE TAXABLE
- 8 YEAR IN WHICH THE PROHIBITED WITHDRAWAL OR DISTRIBUTION OR THE
- 9 PROHIBITED TRANSACTION OCCURS; AND
- 10 (2) AN AMOUNT EQUAL TO THE FULL FAIR MARKET VALUE OF ALL THE
- 11 ASSETS IN THE ACCOUNT SHALL BE DEEMED TO HAVE BEEN DISTRIBUTED OUT OF
- 12 THE ACCOUNT ON THE FIRST DAY OF THE TAXABLE YEAR IN WHICH THE
- 13 PROHIBITED WITHDRAWAL OR DISTRIBUTION OR THE PROHIBITED TRANSACTION
- 14 OCCURS.
- 15 (H) IF ANY PART OF A HEALTH CARE SAVINGS ACCOUNT IS USED AS
- 16 SECURITY FOR A LOAN, AN AMOUNT EQUAL TO THE LESSER OF THE AMOUNT OF
- 17 THE LOAN OR THE FULL FAIR MARKET VALUE OF THE ASSETS IN THE ACCOUNT
- 18 SHALL BE DEEMED TO HAVE BEEN DISTRIBUTED OUT OF THE ACCOUNT ON THE
- 19 DATE OF THE LOAN.
- 20 (I) (1) EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION, FOR ANY
- 21 TAXABLE YEAR, ANY AMOUNT PAID OR DISTRIBUTED OUT OF A HEALTH CARE
- 22 SAVINGS ACCOUNT IN EXCESS OF THE AMOUNT OF THE ELIGIBLE HEALTH CARE
- 23 EXPENSES FOR THE TAXABLE YEAR IS A NONQUALIFYING DISTRIBUTION SUBJECT
- 24 TO THE ADDITION MODIFICATION UNDER § 10-205(H) OF THIS SUBTITLE.
- 25 (2) THE AMOUNT PAID OR DISTRIBUTED OUT OF A HEALTH CARE
- 26 SAVINGS ACCOUNT DOES NOT INCLUDE AMOUNTS TRANSFERRED DIRECTLY FROM
- 27 ONE HEALTH CARE SAVINGS ACCOUNT OF AN INDIVIDUAL TO ANOTHER HEALTH
- 28 CARE SAVINGS ACCOUNT OF THE SAME INDIVIDUAL.
- 29 (J) FOR PURPOSES OF THIS SUBTITLE, AN INDIVIDUAL MAY ELECT TO TREAT
- 30 ANY OR ALL CONTRIBUTIONS TO OR DISTRIBUTIONS OUT OF A HEALTH CARE
- 31 SAVINGS ACCOUNT THAT ARE MADE ON OR BEFORE THE DATE REQUIRED BY LAW
- 32 FOR FILING THE RETURN FOR A TAXABLE YEAR, NOT INCLUDING EXTENSIONS, AS
- 33 HAVING BEEN MADE ON THE LAST DAY OF THAT TAXABLE YEAR.
- 34 (K) (1) EACH YEAR THE TRUSTEE OF A HEALTH CARE SAVINGS ACCOUNT
- 35 SHALL SUBMIT A REPORT TO THE COMPTROLLER AND THE INDIVIDUAL
- 36 REGARDING THE ACCOUNT CONCERNING CONTRIBUTIONS, INCOME EARNED
- 37 DURING THE TAXABLE YEAR, DISTRIBUTIONS, AND ANY OTHER INFORMATION
- 38 THAT THE COMPTROLLER MAY REQUIRE BY REGULATION.
- 39 (2) THE REPORT SHALL BE:
- 40 (I) FILED WITH THE COMPTROLLER AT THE TIME AND IN THE
- 41 MANNER REQUIRED BY THE COMPTROLLER; AND

- 1 (II) ON OR BEFORE JANUARY 31 OF THE CALENDAR YEAR TO
- 2 WHICH THE REPORT RELATES, FURNISHED TO THE INDIVIDUAL IN THE MANNER
- 3 REQUIRED BY THE COMPTROLLER.
- 4 (L) ON THE DEATH OF AN INDIVIDUAL, AFTER TAKING INTO ACCOUNT
- 5 QUALIFYING DISTRIBUTIONS MADE ON OR BEFORE THE DATE REQUIRED FOR
- 6 FILING THE INDIVIDUAL'S LAST INCOME TAX RETURN, THE TRUSTEE OF THE
- 7 ACCOUNT SHALL DISTRIBUTE ANY AMOUNT REMAINING IN THE INDIVIDUAL'S
- 8 HEALTH CARE SAVINGS ACCOUNT TO THE INDIVIDUAL'S ESTATE.
- 9 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 10 July 1, 1997 and shall be applicable to all taxable years beginning after December 31,
- 11 1996.