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1997 Regular Session 7lr2696

By: Delegates Healey and Rosapepe

Introduced and read first time: February 5, 1997

Assigned to: Ways and Means

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## A BILL ENTITLED

1 AN ACT concerning

## 2 Recordation and Transfer Taxes - Transfers of Controlling Interests

- 3 FOR the purpose of imposing recordation and transfer taxes on the transfer of
- 4 controlling interest in certain entities owning certain interests in real property in
- 5 Maryland; requiring the filing of a certain report; providing for a filing fee;
- 6 establishing the rate of taxation and the method of calculation of tax liability;
- 7 exempting certain transfers; providing for interest and a penalty for certain filings;
- 8 requiring the Department of Assessments and Taxation to adopt certain
- 9 regulations; defining certain terms; providing for a delayed effective date; and
- 10 generally relating to the taxation of transfers of controlling interests in certain
- 11 entities.
- 12 BY adding to
- 13 Article Tax Property
- 14 Section 12-114 and 13-103
- 15 Annotated Code of Maryland
- 16 (1994 Replacement Volume and 1996 Supplement)
- 17 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 18 MARYLAND, That the Laws of Maryland read as follows:
- 19 **Article Tax Property**
- 20 12-114.
- 21 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS
- 22 INDICATED.
- 23 (2) "CONTROLLING INTEREST" MEANS:
- 24 (I) MORE THAN 80% OF THE TOTAL VALUE OF ALL CLASSES OF
- 25 STOCK OF A CORPORATION:
- 26 (II) MORE THAN 80% OF THE TOTAL INTEREST IN CAPITAL AND
- 27 PROFITS OF A PARTNERSHIP, ASSOCIATION, LIMITED LIABILITY COMPANY, OR
- 28 OTHER UNINCORPORATED FORM OF DOING BUSINESS; OR
- 29 (III) MORE THAN 80% OF THE BENEFICIAL INTEREST IN A TRUST.

	(3) "FINAL TRANSFER" MEANS THAT TRANSFER OF ANY PORTION OF A CONTROLLING INTEREST WHICH COMPLETES THE TRANSFER OF A CONTROLLING INTEREST IN A REAL PROPERTY ENTITY.
4 5	(4) "PLAN OF TRANSFER" MEANS AN INTENTIONAL PLAN OR PROGRAM TO TRANSFER THE CONTROLLING INTEREST IN A REAL PROPERTY ENTITY.
6 7	(5) (I) "REAL PROPERTY" MEANS REAL PROPERTY LOCATED IN THE STATE.
8	(II) "REAL PROPERTY" DOES NOT INCLUDE:
	1. A LEASEHOLD, UNLESS CREATED BY A LEASE THAT IS REQUIRED TO BE RECORDED UNDER $\S$ 3-101(C) OF THE REAL PROPERTY ARTICLE; OR
12 13	2. ANY MORTGAGE, DEED OF TRUST, OR OTHER LIEN UPON OR SECURITY INTEREST IN REAL PROPERTY THAT SECURES AN INDEBTEDNESS.
16	(6) (I) "REAL PROPERTY ENTITY" MEANS A CORPORATION, PARTNERSHIP, ASSOCIATION, LIMITED LIABILITY COMPANY, OTHER UNINCORPORATED FORM OF DOING BUSINESS, OR TRUST, THAT DIRECTLY OR BENEFICIALLY OWNS REAL PROPERTY THAT:
18 19	$1. \ \ CONSTITUTES \ AT \ LEAST \ 80\% \ \ OF \ THE \ VALUE \ OF \ ITS$ ASSETS; AND
20	2. HAS AN AGGREGATE VALUE OF AT LEAST \$500,000.
23	(II) FOR THE PURPOSES OF THIS PARAGRAPH, THE VALUE OF REAL PROPERTY SHALL BE DETERMINED WITHOUT REDUCTION FOR ANY MORTGAGE, DEED OF TRUST, OR OTHER LIEN UPON OR SECURITY INTEREST IN THE REAL PROPERTY.
27 28 29	(B) (1) THE RECORDATION TAX IS IMPOSED ON THE TRANSFER OF A CONTROLLING INTEREST IN A REAL PROPERTY ENTITY AS IF THE REAL PROPERTY DIRECTLY OR BENEFICIALLY OWNED BY THE REAL PROPERTY ENTITY WERE CONVEYED BY AN INSTRUMENT OF WRITING THAT IS RECORDED WITH THE CLERK OF THE CIRCUIT COURT FOR A COUNTY OR FILED WITH THE DEPARTMENT UNDER § 12-102 OF THIS SUBTITLE.
	(2) (I) THE RECORDATION TAX IS IMPOSED ON THE CONSIDERATION PAYABLE FOR THE TRANSFER OF THE CONTROLLING INTEREST IN THE REAL PROPERTY ENTITY.
	(II) THE CONSIDERATION TO WHICH THE RECORDATION TAX APPLIES IS REDUCED BY THE AMOUNT ALLOCABLE TO THE ASSETS OF THE REAL PROPERTY ENTITY OTHER THAN REAL PROPERTY.
	(III) THE REAL PROPERTY ENTITY HAS THE BURDEN OF ESTABLISHING TO THE SATISFACTION OF THE DEPARTMENT THE CONSIDERATION REFERRED TO IN SUBPARAGRAPH (I) OF THIS PARAGRAPH AND THE AMOUNT OF

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- 1 ANY CONSIDERATION ALLOCABLE TO ASSETS OTHER THAN REAL PROPERTY
- 2 REFERRED TO IN SUBPARAGRAPH (II) OF THIS PARAGRAPH.
- 3 (IV) IF THE REAL PROPERTY ENTITY FAILS TO ESTABLISH THE
- 4 AMOUNT OF CONSIDERATION REFERRED TO IN SUBPARAGRAPH (I) OF THIS
- 5 PARAGRAPH, THE RECORDATION TAX IS IMPOSED ON THE VALUE OF THE REAL
- 6 PROPERTY DIRECTLY OR BENEFICIALLY OWNED BY THE REAL PROPERTY ENTITY
- 7 DETERMINED BY THE DEPARTMENT AT THE DATE OF FINALITY IMMEDIATELY
- 8 BEFORE THE DATE OF THE FINAL TRANSFER.
- 9 (3) EXCEPT AS OTHERWISE PROVIDED IN § 12-103(D) OF THIS SUBTITLE,
- 10 THE RECORDATION TAX IS APPLIED AT THE RATE SET UNDER § 12-103(B) OF THIS
- 11 SUBTITLE BY THE COUNTY WHERE THE REAL PROPERTY IS LOCATED.
- 12 (C) (1) THE RECORDATION TAX IS NOT IMPOSED ON THE TRANSFER OF A
- 13 CONTROLLING INTEREST IN A REAL PROPERTY ENTITY IN ANY OF THE
- 14 CIRCUMSTANCES DESCRIBED IN § 12-108 OF THIS SUBTITLE.
- 15 (2) THE RECORDATION TAX IS NOT IMPOSED ON THE TRANSFER OF A
- 16 CONTROLLING INTEREST IN A REAL PROPERTY ENTITY EFFECTED IN MORE THAN
- 17 ONE TRANSACTION IF:
- 18 (I) THE TRANSFER IS COMPLETED OVER A PERIOD OF MORE
- 19 THAN 12 MONTHS; OR
- 20 (II) THE TRANSFER IS NOT MADE IN ACCORDANCE WITH A PLAN
- 21 OF TRANSFER.
- 22 (3) THE RECORDATION TAX IS NOT IMPOSED ON THE TRANSFER OF A
- 23 CONTROLLING INTEREST IN A REAL PROPERTY ENTITY TO A REAL PROPERTY
- 24 ENTITY IF THE OWNERSHIP INTERESTS IN THE TRANSFEREE REAL PROPERTY
- 25 ENTITY ARE HELD BY THE SAME PERSONS AND IN THE SAME PROPORTION AS IN
- 26 THE REAL PROPERTY ENTITY FROM WHICH THE CONTROLLING INTEREST WAS
- 27 TRANSFERRED.
- 28 (4) THE RECORDATION TAX IS NOT IMPOSED ON THE TRANSFER OF A
- 29 CONTROLLING INTEREST IN A REAL PROPERTY ENTITY IF EACH TRANSFEROR.
- 30 EACH TRANSFEREE, AND THE REAL PROPERTY ENTITY IS:
- 31 (I) A SUBSIDIARY CORPORATION, ALL OF THE STOCK OF WHICH IS
- 32 OWNED, DIRECTLY OR INDIRECTLY, BY A COMMON PARENT CORPORATION;
- 33 (II) A PARTNERSHIP, ALL OF THE INTERESTS IN WHICH ARE
- 34 OWNED, DIRECTLY OR INDIRECTLY, BY ONE OR MORE SUBSIDIARIES OR THE 35 COMMON PARENT CORPORATION; OR
- 36 (III) THE COMMON PARENT CORPORATION.
- 37 (5) THE REAL PROPERTY ENTITY HAS THE BURDEN OF ESTABLISHING
- 38 TO THE SATISFACTION OF THE DEPARTMENT THE APPLICABILITY OF ANY
- 39 EXEMPTION REFERRED TO IN PARAGRAPHS (1) THROUGH (4) OF THIS SUBSECTION.

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3	(D) (1) THE REAL PROPERTY ENTITY SHALL FILE WITH THE DEPARTMENT A REPORT OF ANY TRANSFER OF A CONTROLLING INTEREST IN THE REAL PROPERTY ENTITY THAT IS COMPLETED WITHIN A PERIOD OF 12 MONTHS OR LESS WITHIN 30 DAYS FOLLOWING THE DATE OF THE FINAL TRANSFER.
5 6	(2) THE REPORT SHALL INCLUDE ALL INFORMATION TO ESTABLISH TO THE SATISFACTION OF THE DEPARTMENT:
7 8	(I) THE CONSIDERATION REFERRED TO IN SUBSECTION (B)(2)(I) OF THIS SECTION;
9 10	(II) THE AMOUNT OF ASSETS OTHER THAN REAL ESTATE REFERRED TO IN SUBSECTION (B)(2)(II) OF THIS SECTION; AND
11 12	(III) ANY EXEMPTION PROVIDED FOR IN SUBSECTION (C)(1) AND (2) OF THIS SECTION.
13	(3) THE REPORT SHALL BE ACCOMPANIED BY PAYMENT OF:
14	(I) A \$20 FILING FEE; AND
15	(II) ANY TAX, INTEREST, AND PENALTY THAT IS DUE.
16 17	(E) (1) IF ANY TAX DUE UNDER THIS SECTION REMAINS UNPAID FOR 30 DAYS AFTER THE DATE OF THE FINAL TRANSFER, THEN:
18 19	(I) INTEREST ON THE UNPAID AMOUNT SHALL ACCRUE THEREAFTER AT THE RATE OF 1% PER MONTH; AND
20	(II) A PENALTY OF 10% OF THE UNPAID AMOUNT SHALL BE DUE.
21 22	(2) ANY TAX, INTEREST, AND PENALTY DUE UNDER THIS SECTION IS AN OBLIGATION OF THE REAL PROPERTY ENTITY.
23 24	(3) FOR REASONABLE CAUSE, THE DEPARTMENT MAY WAIVE THE IMPOSITION OF INTEREST OR PENALTY.
25	(F) THIS SECTION DOES NOT APPLY TO:
26 27	(1) A PLEDGE OF STOCK OR OTHER INTEREST IN A REAL PROPERTY ENTITY AS SECURITY FOR A LOAN; OR
30	(2) THE ADMISSION TO THE REAL PROPERTY ENTITY OF ADDITIONAL SHAREHOLDERS, PARTNERS, BENEFICIAL OWNERS, OR OTHER MEMBERS INCIDENT TO THE RAISING OF ADDITIONAL CAPITAL THROUGH A PUBLIC OR PRIVATE OFFERING OF STOCK OR OTHER INTERESTS IN THE REAL PROPERTY ENTITY IF:
32 33	(I) THE EFFECTIVE MANAGEMENT OF THE REAL PROPERTY ENTITY IS NOT SUBSTANTIALLY CHANGED; AND
	(II) UNDER THE TERMS OF THE OFFERING, NONE OF THE NEW MEMBERS IS EXPECTED TO PARTICIPATE IN THE DAY-TO-DAY MANAGEMENT OF THE REAL PROPERTY ENTITY.

- (G) (1) THE DEPARTMENT SHALL ADOPT REGULATIONS TO ADMINISTER 2 THIS SECTION. 3 (2) THE REGULATIONS SHALL INCLUDE ANY ADDITIONAL STANDARDS 4 AND EXEMPTIONS TO ASSURE THAT: (I) A TAX IS IMPOSED WHEN A TRANSACTION IS STRUCTURED 6 INVOLVING A CONTROLLING INTEREST IN A REAL PROPERTY ENTITY TO AVOID 7 PAYMENT OF THE RECORDATION TAX: 8 (II) EXEMPTIONS PROVIDED BY LAW WHEN REAL PROPERTY IS 9 TRANSFERRED BY AN INSTRUMENT OF WRITING ARE APPLICABLE; AND 10 (III) THERE IS NO DOUBLE TAXATION OF A SINGLE TRANSACTION. 11 13-103. (A) IN THIS SECTION, THE WORDS "CONTROLLING INTEREST", "REAL 13 PROPERTY", AND "REAL PROPERTY ENTITY" HAVE THE MEANINGS STATED IN § 14 12-114 OF THIS ARTICLE. 15 (B) (1) THE TAXES UNDER THIS TITLE ARE IMPOSED ON THE TRANSFER OF 16 A CONTROLLING INTEREST IN A REAL PROPERTY ENTITY AS IF THE REAL 17 PROPERTY DIRECTLY OR BENEFICIALLY OWNED BY THE REAL PROPERTY ENTITY 18 WERE CONVEYED BY AN INSTRUMENT OF WRITING THAT IS RECORDED WITH THE 19 CLERK OF THE CIRCUIT COURT FOR A COUNTY OR FILED WITH THE DEPARTMENT 20 UNDER § 13-202 OF THIS TITLE. (2) THE TAXES UNDER THIS SECTION ARE IMPOSED ON THE 22 CONSIDERATION PAYABLE FOR THE TRANSFER OF THE CONTROLLING INTEREST IN 23 THE REAL PROPERTY ENTITY OR ON THE VALUE OF THE REAL PROPERTY 24 DIRECTLY OR BENEFICIALLY OWNED BY THE REAL PROPERTY ENTITY, AS 25 PROVIDED IN § 12-114(B)(2) OF THIS ARTICLE. (3) (I) EXCEPT FOR THE COUNTY TRANSFER TAX, THE TAXES UNDER 26 27 THIS SECTION SHALL BE APPLIED AT THE RATES ESTABLISHED IN THIS TITLE. 28 (II) THE COUNTY TRANSFER TAX SHALL BE APPLIED AT THE RATE 29 IMPOSED BY THE COUNTY WHERE THE REAL PROPERTY IS LOCATED. (C) THE TAXES UNDER THIS TITLE ARE NOT IMPOSED ON THE TRANSFER OF 30 31 A CONTROLLING INTEREST IN A REAL PROPERTY ENTITY IN ANY OF THE 32 CIRCUMSTANCES DESCRIBED: 33 (1) IN § 13-207 OF THIS TITLE THAT EXEMPTS AN INSTRUMENT OF 34 WRITING FROM THE TRANSFER TAX; OR (2) IN § 12-114(C) OF THIS ARTICLE THAT EXEMPTS THE TRANSFER OF A 35 36 CONTROLLING INTEREST IN A REAL PROPERTY ENTITY FROM THE RECORDATION 37 TAX.
- (D) IN EACH INSTANCE IN WHICH A CONTROLLING INTEREST IN A REAL 39 PROPERTY ENTITY IS TRANSFERRED, THE PROVISIONS OF § 12-114(D) AND (E) OF
- 40 THIS ARTICLE ARE APPLICABLE.

- 1 (E) THIS SECTION DOES NOT APPLY IN THE CIRCUMSTANCES DESCRIBED IN  $\S$  2 12-114(F) OF THIS ARTICLE.
- 3 (F) THE DEPARTMENT SHALL ADOPT REGULATIONS TO ADMINISTER THIS 4 SECTION IN THE SAME MANNER AS IN § 12-114(G) OF THIS ARTICLE.
- 5 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 6 January 1, 1998.