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Introduced and read first time: February 20, 1997

Assigned to: Judiciary

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 30, 1997

CHAPTER ____

1 AN ACT concerning

2 Courts - Family Division - Establishment

3 FOR the	e purpose of requiring the Chief Judge of the Court of Appeals to establish a
4	Family Division in certain circuit courts; repealing certain provisions of law relating
5	to allowing the establishment of a Family Division and the continuance of domestic
6	relations masters; repealing an obsolete provision of law; requiring either the
7	transfer of judges from a circuit's general trial division to a Family Division or the
8	creation of judgeships by judicial certification for a Family Division; making certain
9	provisions for juvenile judges in Montgomery County; establishing a Supervising
10	Family Judge for each Family Division; authorizing the judges of the circuit court to
11	retain the authority to take certain actions; transferring Masters in Chancery and
12	juvenile court masters to a Family Division; providing for the jurisdiction of a
13	Family Division; requiring the State to provide funding for certain personnel of a
14	Family Division under certain circumstances; requiring jurisdictions that receive
15	State funding to appropriate local funds in a certain amount for a certain purpose;
16	transferring judges, court personnel, and jurisdiction to certain Family Divisions;
17	providing that this Act may not be interpreted to require or permit the
18	establishment of a Family Division circuit judge in any jurisdiction in which a Family
19	Division is not established under this Act; providing for a delayed effective date;
20	and generally relating to establishing a Family Division in certain circuit courts
21	stating the intent of the General Assembly that the Court of Appeals establish
22	family divisions within certain circuit courts and, by rule, provide for the
23	organization and administration of a family division, that the State provide funding

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1	for certain staff for each family division, that the Standing Committee on Rules of
2	Practice and Procedure study the availability and development of essential family
3	support services, and that the State provide funding for these services; providing for
4	a delayed effective date; and generally relating to the establishment of family
5	divisions in circuit courts.
6	BY repealing
7	Chapter 198 of the Acts of the General Assembly of 1993
8	BY adding to
9	Article - Courts and Judicial Proceedings
10	Section 1-504
11	Annotated Code of Maryland
12	(1995 Replacement Volume and 1996 Supplement)
13	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
14	MARYLAND, That Chapter 198 of the Acts of the General Assembly of 1993 be
	repealed.
16	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland
	read as follows:
18	Article - Courts and Judicial Proceedings
10	Article - Courts and Judiciai r roceedings
19	1-504.
20	(A) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT:
21	(1) FAMILY, DOMESTIC, AND JUVENILE MATTERS BE TREATED IN THE
22	JUDICIAL SYSTEM AS EQUALLY IMPORTANT AS OTHER MATTERS, BOTH CIVIL AND
23	CRIMINAL;
24	(2) IN ORDER TO BETTER ENABLE THE COURTS TO HANDLE FAMILY,
25	DOMESTIC, AND JUVENILE MATTERS IN A MORE COORDINATED, EFFICIENT, AND
26	RESPONSIVE MANNER, THE CHIEF JUDGE OF THE COURT OF APPEALS SHALL
27	ESTABLISH A FAMILY DIVISION IN EACH CIRCUIT COURT HAVING MORE THAN
28	SEVEN CIRCUIT COURT JUDGES;
29	(3) THE JUDGES OF THE FAMILY DIVISION HAVE SPECIAL EXPERIENCE,
30	TRAINING, OR INTEREST IN FAMILY LAW OR JUVENILE CAUSES AND AN
31	UNDERSTANDING OF THE PROBLEMS OF FAMILIES AND CHILDREN LIKELY TO COME
32	BEFORE THE FAMILY DIVISION; AND
33	(4) IN EVERY JURISDICTION IN THE STATE, ESSENTIAL FAMILY
34	SUPPORT SERVICES SHALL BE PROVIDED, INCLUDING MEDIATION IN CUSTODY AND
35	VISITATION MATTERS, CUSTODY INVESTIGATIONS, TRAINED SOCIAL WORKERS TO
36	${\color{red}\textbf{RESPOND TO EMERGENCIES, MENTAL HEALTH SERVICES, INFORMATION SERVICES,}}$
37	AND PARENTING SERVICES.
38	(B) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS

39 INDICATED.

1 (2) "FAMILY DIVISION" MEANS THE SUBDIVISION OF A CIRCUIT COURT 2 ESTABLISHED BY THE CHIEF JUDGE OF THE COURT OF APPEALS AND WHICH SHALL
3 HAVE JURISDICTION OVER ALL CASES UNDER SUBSECTION (G) OF THIS SECTION.
4 (3) "GENERAL TRIAL DIVISION" MEANS THE SUBDIVISION OF A CIRCUIT 5 COURT WHICH HAS OR SHALL HAVE JURISDICTION OVER ALL OTHER CASES NOT
6 UNDER THE JURISDICTION OF THE FAMILY DIVISION UNDER SUBSECTION (G) OF THIS SECTION.
8 (C) (1) THE CHIEF JUDGE OF THE COURT OF APPEALS SHALL ESTABLISH A 9 FAMILY DIVISION IN:
10 (I) ANNE ARUNDEL COUNTY, BALTIMORE CITY, BALTIMORE 11 COUNTY, MONTGOMERY COUNTY, AND PRINCE GEORGE'S COUNTY; AND
12 (II) EACH CIRCUIT COURT HAVING MORE THAN SEVEN CIRCUIT 13 COURT JUDGES.
14 (2) EACH FAMILY DIVISION SHALL HAVE A SUFFICIENT NUMBER OF 15 JUDGES TRANSFERRED FROM A CIRCUIT'S GENERAL TRIAL DIVISION OR CREATED 16 BY JUDICIAL CERTIFICATION TO HANDLE THE CASES UNDER THE JURISDICTION OF 17 THE FAMILY DIVISION.
18 (D) (1) UNLESS THE ADMINISTRATION OF JUSTICE REQUIRES OTHERWISE, 19 A JUDGE ASSIGNED TO THE FAMILY DIVISION SHALL DEVOTE FULL TIME AND 20 ATTENTION TO MATTERS UNDER THE JURISDICTION OF THE FAMILY DIVISION.
21 (2) FOR EACH FAMILY DIVISION, THE CIRCUIT ADMINISTRATIVE JUDGE 22 MAY, WHERE NECESSARY FOR THE ADMINISTRATION OF JUSTICE, 23 CROSS DESIGNATE CERTAIN JUDGES OF THE FAMILY DIVISION AND THE GENERAL 24 TRIAL DIVISION ON A TEMPORARY BASIS.
25 (E) (1) FOR EACH FAMILY DIVISION, THE CIRCUIT ADMINISTRATIVE JUDGE 26 SHALL APPOINT A SUPERVISING FAMILY JUDGE, GIVING PRIORITY TO THOSE 27 JUDGES ASSIGNED TO THE FAMILY DIVISION, AND TO THOSE JUDGES WILLING TO 28 SERVE AS SUPERVISING FAMILY JUDGE FOR A 4-YEAR TERM.
29 (2) THE SUPERVISING FAMILY JUDGE SHALL:
30 (I) OVERSEE THE SCHEDULING OF FAMILY CASES;
31 (II) COORDINATE ESSENTIAL FAMILY SUPPORT SERVICES AS 32 PROVIDED FOR IN SUBSECTION (H)(2) OF THIS SECTION; AND
33 (III) HANDLE ALL OTHER MATTERS RELATED TO THE EFFECTIVE 34 FUNCTIONING OF THE FAMILY DIVISION, SUBJECT TO THE DIRECTION OF THE 35 CIRCUIT ADMINISTRATIVE JUDGE IN MATTERS OF COMMON CONCERN.
36 (F) (1) THE JUDGES OF THE CIRCUIT COURT SHALL RETAIN THE 37 AUTHORITY TO:
38 (I) APPOINT AND USE MASTERS, SPECIAL MASTERS, AND 39 EXAMINERS TO ASSIST IN THE RESOLUTION OF FAMILY DIVISION ISSUES;

39 ARTICLE.

	(II) PRESCRIBE THE COMPENSATION, FEES, AND COSTS OF THE MASTERS, SPECIAL MASTERS, AND EXAMINERS, AND ASSESS THEM AMONG THE PARTIES; AND
4	(III) SPECIFY OR LIMIT THE POWERS OF A SPECIAL MASTER OR PROVIDE OTHER SPECIFICATIONS IN AN ORDER OF APPOINTMENT.
6	(2) ALL MASTERS IN CHANCERY (EXCEPT THE GENERAL EQUITY
	MASTER IN BALTIMORE CITY) OF A CIRCUIT COURT WHERE A FAMILY DIVISION IS ESTABLISHED SHALL BECOME MASTERS OF THE FAMILY DIVISION.
	(3) ALL JUVENILE COURT MASTERS IN A CIRCUIT COURT WHERE A FAMILY DIVISION IS ESTABLISHED SHALL BECOME MASTERS OF THE FAMILY DIVISION.
	(G) (1) EXCEPT AS PROVIDED IN PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, THE FAMILY DIVISION SHALL HAVE EXCLUSIVE JURISDICTION OVER THE FOLLOWING:
15 16	(I) DISSOLUTION OF MARRIAGE, INCLUDING DIVORCE, ANNULMENT, AND PROPERTY DISTRIBUTION;
17 18	(II) CHILD CUSTODY AND VISITATION, INCLUDING PROCEEDINGS UNDER THE MARYLAND UNIFORM CHILD CUSTODY JURISDICTION ACT;
19 20	(III) ALIMONY AND CHILD SUPPORT, INCLUDING PROCEEDINGS UNDER THE MARYLAND UNIFORM INTERSTATE FAMILY SUPPORT ACT;
	(IV) ESTABLISHMENT AND TERMINATION OF THE PARENT CHILD RELATIONSHIP, INCLUDING PATERNITY, ADOPTION, TERMINATION OF PARENTAL RIGHTS, AND EMANCIPATION;
	(V) CRIMINAL NONSUPPORT AND DESERTION, INCLUDING PROCEEDINGS UNDER TITLE 10, SUBTITLE 2 AND TITLE 13 OF THE FAMILY LAW ARTICLE;
27	(VI) NAME CHANGES;
28 29	(VII) GUARDIANSHIP OF MINORS AND DISABLED PERSONS UNDER TITLE 13 OF THE ESTATES AND TRUSTS ARTICLE;
	(VIII) INVOLUNTARY ADMISSION TO STATE FACILITIES AND EMERGENCY EVALUATIONS UNDER TITLE 10, SUBTITLE 6 OF THE HEALTH-GENERAL ARTICLE;
33 34	(IX) FAMILY LEGAL MEDICAL ISSUES, INCLUDING DECISIONS ON THE WITHHOLDING OR WITHDRAWAL OF LIFE SUSTAINING MEDICAL PROCEDURES;
	(X) EXCEPT AS PROVIDED IN PARAGRAPH (2)(I) OF THIS SUBSECTION, CASES INVOLVING DOMESTIC VIOLENCE UNDER TITLE 4, SUBTITLE 5 OF THE FAMILY LAW ARTICLE; AND
38	(XI) JUVENILE CAUSES UNDER TITLE 3, SUBTITLE 8 OF THE COURTS

1	(2) IN DOMESTIC VIOLENCE CASES UNDER TITLE 4, SUBTITLE 5 OF THE FAMILY LAW ARTICLE:
3	(I) THE DISTRICT COURT AND THE FAMILY DIVISION SHALL HAVE CONCURRENT JURISDICTION OVER ALL EX PARTE PROCEEDINGS; AND
5 6	(II) THE FAMILY DIVISION SHALL HAVE EXCLUSIVE JURISDICTION OVER PROTECTIVE ORDER PROCEEDINGS.
7 8	(3) THIS SUBSECTION DOES NOT CHANGE THE JURISDICTION OF THE ORPHANS' COURT.
9	(H) THE STATE SHALL PROVIDE FUNDING FOR:
	(1) ONE COURTROOM CLERK, ONE LAW CLERK, ONE SECRETARY, AND ONE COURT REPORTER FOR EACH JUDGE PERMANENTLY ASSIGNED TO A FAMILY DIVISION;
13	(A) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT:
	(1) THE COURT OF APPEALS ESTABLISH ONE OR MORE FAMILY DIVISIONS WITHIN THE CIRCUIT COURTS OF THIS STATE BUT AT LEAST IN EACH CIRCUIT HAVING MORE THAN SEVEN CIRCUIT COURT JUDGES;
17 18	(2) THE COURT OF APPEALS, BY RULE, PROVIDE FOR THE ORGANIZATION AND ADMINISTRATION OF A FAMILY DIVISION, INCLUDING:
19	(I) THE SUBJECT MATTER JURISDICTION OF A DIVISION;
20 21	(II) THE ASSIGNMENT OF JUDGES, MASTERS, AND OTHER STAFF TO A DIVISION;
22	(III) THE DESIGNATION OF A SUPERVISING JUDGE;
23 24	(IV) THE IDENTIFICATION OF SERVICES ESSENTIAL TO ALLOW A FAMILY DIVISION TO BE FULLY FUNCTIONAL; AND
25 26	(V) AS APPROPRIATE, COORDINATION WITH GOVERNMENTAL UNITS AND PRIVATE ENTITIES PROVIDING THESE SERVICES;
29 30	(3) IN EXERCISING THE POWER TO ESTABLISH FAMILY DIVISIONS, THE COURT OF APPEALS CONFORM, TO THE EXTENT FEASIBLE, TO THE INTENT OF THE GENERAL ASSEMBLY AS PROVIDED UNDER SECTION 2 OF CHAPTER 198 OF THE ACTS OF THE GENERAL ASSEMBLY OF 1993 AND COORDINATE, TO THE MAXIMUM EXTENT POSSIBLE, ALL FAMILY LAW CASES WITHIN THE FAMILY DIVISIONS;
34 35	(4) FOR EACH FAMILY DIVISION ESTABLISHED UNDER THIS SECTION, THE STATE PROVIDE FUNDING FOR A FAMILY SUPPORT SERVICES COORDINATOR AND OTHER STAFF AS REQUESTED IN THE JUDICIARY'S BUDGET SUBMISSION FOR EACH COURT ESTABLISHED IN A FAMILY DIVISION TO WHICH A JUDGE HAS BEEN ASSIGNED ON A FULL -TIME BASIS:

1	(5) IN CONSIDERING RULES TO ESTABLISH FAMILY DIVISIONS, THE
2	STANDING COMMITTEE ON RULES OF PRACTICE AND PROCEDURE STUDY THE
3	AVAILABILITY OF, AND WHERE NOT AVAILABLE, THE DEVELOPMENT OF
4	(2) ESSENTIAL FAMILY SUPPORT SERVICES IN ALL JURISDICTIONS,
5	BOTH THOSE WITH AND WITHOUT A FAMILY DIVISION, INCLUDING:
5	BOTH HOOSE WITH THAT WITHOUT ATTEMBLE DIVISION, INCLEDING.
6	(I) MEDIATION IN CUSTODY AND VISITATION MATTERS;
U	(i) MEDIATION IN COSTOD LAND VISITATION MATTERS,
7	(II) CLICTODY INVECTICATION.
7	(II) CUSTODY INVESTIGATION;
8	(III) TRAINED SOCIAL WORKERS TO RESPOND IMMEDIATELY TO
9	EMERGENCIES BY INTERVIEWING PARTIES, GATHERING INFORMATION, AND
10	MAKING RECOMMENDATIONS TO JUDGES AND MASTERS;
11	(IV) MENTAL HEALTH SERVICES TO PROVIDE MENTAL HEALTH
12	EVALUATIONS;
	E (TEOTHOTIO)
13	(V) INFORMATION SERVICES TO PROVIDE PROCEDURAL
	· ·
14	ASSISTANCE TO PRO SE LITIGANTS; AND
15	(VI) PARENTING SEMINARS; AND
16	(3) A FAMILY SUPPORT SERVICES COORDINATOR IN ALL
17	JURISDICTIONS, BOTH THOSE WITH AND WITHOUT A FAMILY DIVISION, WHO SHALL:
18	(I) IDENTIFY EXISTING ESSENTIAL FAMILY SUPPORT SERVICES;
	AND
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20	(II) ASSESS THE NEED FOR BOTH ADDITIONAL ESSENTIAL FAMILY
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	SUPPORT SERVICES AND NONESSENTIAL BUT IMPORTANT FAMILY SUPPORT
22	SERVICES, INCLUDING GENERAL MEDIATION PROGRAMS, CASE MANAGERS, AND
23	FAMILY FOLLOW UP SERVICES.
24	(I) NOTHING IN THIS SECTION SHALL PROHIBIT THE TEMPORARY USE OF
25	FAMILY DIVISION COURT REPORTERS AND CLERKS BY THE GENERAL TRIAL
26	DIVISION OF A CIRCUIT COURT OR THE USE OF GENERAL TRIAL DIVISION COURT
	REPORTERS AND CLERKS BY THE FAMILY DIVISION.
21	KEPOKTEKS AND CLEKKS BT THE PANILT DIVISION.
20	GEOTION 2 AND DE 1T ELIDERIED EN ACTED THE C' A A A LLC
28	SECTION 3. AND BE IT FURTHER ENACTED, That in Anne Arundel County,
	Baltimore City, Baltimore County, Montgomery County, and Prince George's County,
30	beginning January 1, 1999, and completed no later than January 1, 2002, there shall be
31	transferred from a circuit's general trial division or created by judicial certification a
32	sufficient number of judges to handle the cases under the Family Division's jurisdiction.
33	SECTION 4. AND BE IT FURTHER ENACTED, That each Circuit
	Administrative Judge shall make assignments to the Family Division in keeping with the
	intent and purposes of a Family Division as set forth in this Act, with respect to both the
	length of full-time service in the Family Division and the temperament and experience of
37	the judges selected.
38	SECTION 5. AND BE IT FURTHER ENACTED, That in addition to the circuit
39	court judges assigned to the Family Division of the Circuit Court of Montgomery County,

- 1 the Chief Judge of the Court of Appeals shall cross designate the three juvenile judges of 2 the District Court in Montgomery County to the Family Division in Montgomery County. 3 The cross designated judges shall continue to utilize courtroom space in the District 4 Court until alternative space is provided by the Montgomery County government in 5 accordance with its Capital Improvement Plan. SECTION 6. AND BE IT FURTHER ENACTED, That any new judgeships 6 created through judicial certification in order to ensure a sufficient number of judges to 8 handle the cases under the Family Division's jurisdiction as set forth in Section 3, shall be filled by the Governor in keeping with the intent and purpose of a Family Division as set 10 forth in this Act, with respect to both a candidate's temperament and experience with family law cases and a candidate's desire to serve on a permanent, full time basis in the 12 Family Division. SECTION 7. AND BE IT FURTHER ENACTED, That in Anne Arundel County, 13 14 Baltimore City, Baltimore County, Montgomery County, and Prince George's County: (1) All Masters in Chancery (except the General Equity Master in 15 16 Baltimore City) shall become Masters of the Family Division effective January 1, 1999; 17 (2) Before January 1, 2002, a Master in Chancery may exercise concurrent 18 jurisdiction under a General Trial Division; 19 (3) On and after January 1, 2002, all Masters in Chancery will exercise 20 jurisdiction exclusively under the Family Division; and (4) All Juvenile Masters shall become Masters of the Family Division on 21 22 January 1, 2002. 23 SECTION 8. AND BE IT FURTHER ENACTED, That in Anne Arundel County, 24 Baltimore City, Baltimore County, Montgomery County, and Prince George's County the transfer of jurisdiction to the Family Division shall occur as follows: 26 (1) All cases under the Family Division's jurisdiction which are filed on or after January 1, 1999 shall be filed in the Family Division; 27 28 (2) Except as provided in paragraph (3) of this section, all cases pending in 29 a circuit court on January 1, 1999 shall be transferred to the Family Division; and 30 (3) A judge in the General Trial Division may elect to keep a case in the General Trial Division which is pending on January 1, 1999 and which would otherwise be transferred to the Family Division if the judge determines, either on motion of a party or 33 on the judge's own motion, that it would be in the best interests of the parties to keep the 34 case. 35 SECTION 9. AND BE IT FURTHER ENACTED, That jurisdiction over juvenile causes under Title 3, Subtitle 8 of the Courts Article shall be transferred to the Family 37 Division as follows:
- (1) In Montgomery County, all pending and new cases shall be transferred
 by January 1, 1999; and

1	(2) In Anne Arundel County, Baltimore City, Baltimore County, and Prince
2	George's County, all new juvenile cases shall be filed in the Family Division on and after
3	January 1, 1999. By January 1, 2002, all pending juvenile cases, regardless of when filed,
4	shall be transferred to the Family Division. Between January 1, 1999 and January 1, 2002,
5	the General Trial Division and the Family Division may exercise concurrent jurisdiction
6	over juvenile cases. If it is in the interests of justice, any juvenile case may be transferred
7	between the General Trial Division and the Family Division between January 1, 1999 and
8	January 1, 2002.
9	SECTION 10. AND BE IT FURTHER ENACTED, That:
10	(a) The State funded positions required by this Act shall be funded on the
	following schedule:
12	(1) Beginning in the year any Family Division judge is transferred from a
13	circuit's general trial division or created by judicial certification, the State shall provide to
	each jurisdiction the funding for one courtroom clerk, one law clerk, one secretary, and
	one court reporter for that judge; and
16	(2) Beginning January 1, 1999, and completed no later than December 31,
17	2002, the State shall provide to each jurisdiction the funding for all court clerks, law
18	clerks, secretaries, and court reporters for all Family Division judges.
19	(b) Each jurisdiction receiving the State funding provided for in subsection (a) of
20	this section shall appropriate local funds to the circuit court system in an amount no less
21	than that appropriated by the jurisdiction in the prior fiscal year.
22	SECTION 11. AND BE IT FURTHER ENACTED, That this Act may not be
	interpreted to require or permit the establishment of a Family Division circuit judge in
24	any jurisdiction in which a Family Division is not established under this Act.
25	SECTION 12.
26	(6) THE STATE PROVIDE THE NECESSARY FUNDING FOR ESSENTIAL
	FAMILY SUPPORT SERVICES AS REQUESTED IN THE JUDICIARY'S BUDGET
	SUBMISSION, AND THAT THE REQUEST NEED NOT BE LIMITED TO CIRCUIT COURTS
29	WITH FAMILY DIVISIONS.
20	(B) NOTHING BUTHING RECTION GUALL DE CONGEDUED TO DREVENT THE LIGH
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	OF EXISTING STATE OR LOCAL FAMILY SUPPORT SERVICES AS ENUMERATED IN
52	SUBSECTION (A)(5) ABOVE.
33	SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
	January 1, 1999 July 1, 1998.
54	January 1, 1777 July 1, 1770.