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Assigned to: Finance

1997 Regular Session 7lr0619

By: Chairman, Finance Committee (Departmental - Health and Mental Hygiene) Introduced and read first time: January 27, 1997 Rule 32(e) suspended

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments Read second time: March 19, 1997

CHAPTER _____

1 AN ACT concerning

2 Maryland Medical Assistance Program - Recovery of Payments

3 FOR the purpose of prohibiting the Department of Health and Mental Hygiene from

- 4 filing a claim against the estate of a deceased Maryland Medical Assistance
- 5 Program (Program) recipient unless the claim is presented within a certain time;
- 6 requiring attorneys representing certain Program recipients to notify the
- 7 Department before the occurrence of certain events under certain circumstances;
- 8 authorizing the Department to recover certain Program payments from the estate of
- 9 the surviving spouse of a deceased Program recipient under certain circumstances;
- 10 restricting certain Program claims to certain assets; requiring certain persons to pay
- 11 the Program certain funds of certain deceased recipients under certain
- 12 circumstances; requiring certain persons to provide certain notice to the Program
- 13 under certain circumstances; requiring the Program to pay certain funeral expenses
- 14 under certain circumstances; specifying certain terms and conditions of discharge
- 15 and release; prohibiting certain personal representatives from withdrawing certain
- 16 funds unless under certain circumstances; requiring the Program to transfer certain
- 17 funds under certain circumstances; providing for the construction of this Act;
- 18 making certain technical corrections; and generally relating to the recovery of
- 19 payments by the Maryland Medical Assistance Program.

20 BY repealing and reenacting, with amendments,

- 21 Article Estates and Trusts
- 22 Section 8-103
- 23 Annotated Code of Maryland
- 24 (1991 Replacement Volume and 1996 Supplement)
- 25 BY repealing and reenacting, with amendments,

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1	Article - Health - General
2	Section 15-120, 15-121, 15-121.1, and 15-121.2
3	Annotated Code of Maryland
4	(1994 Replacement Volume and 1996 Supplement)
5	BY adding to
6	Article Health General
7	Section 15-121.4
8	Annotated Code of Maryland
9	(1994 Replacement Volume and 1996 Supplement)
9	(1994 Replacement Volume and 1990 Supprement)
10	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
	MARYLAND, That the Laws of Maryland read as follows:
11	MARTLAND, That the Laws of Maryland fead as follows.
12	Article - Estates and Trusts
12	Arucie - Estates and Trusis
12	0.102
15	8-103.
14	(a) Export as otherwise expression provided by statute with respect to plaims of the
	United States and the State, all claims against an estate of a decedent, whether due or to
	become due, absolute or contingent, liquidated or unliquidated, founded on contract,
	tort, or other legal basis, are forever barred against the estate, the personal
	representative, and the heirs and legatees, unless presented within the earlier of the
19	following dates:
20	(1) 6 months after the date of the decedent's death; or
21	(2) [Two] 2 months after the personal representative mails or otherwise
	delivers to the creditor a copy of a notice in the form required by § 7-103 of this article
	or other written notice, notifying the creditor that his claim will be barred unless he
24	presents the claim within 2 months from the mailing or other delivery of the notice.
25	(,, , , , , , , , , , , , , , , , , , ,
26	death of the decedent, is barred even if an action was commenced against and service of
27	process was effected on the decedent before his death.
28	(c) A claim against the estate based on the conduct of or a contract with a
29	personal representative is barred unless an action is commenced against the estate within
30	six months of the date the claim arose.
31	(d) Nothing in this section shall affect or prevent an action or proceeding to
32	enforce a mortgage, pledge, judgment or other lien, or security interest upon property of
33	the estate.
34	(e) If the decedent had been duly served with process before his death, nothing in
	this section shall affect an action for injuries to the person and/or damage to property

36 which was commenced against the decedent.

37 (F) A CLAIM FILED BY THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE
38 AGAINST THE ESTATE OF A DECEASED MARYLAND MEDICAL ASSISTANCE
39 PROGRAM RECIPIENT, AS AUTHORIZED UNDER § 15-121(A) OF THE HEALTH -

GENERAL ARTICLE, IS FOREVER BARRED AGAINST THE ESTATE, THE PERSONAL
 REPRESENTATIVE, AND THE HEIRS AND LEGATEES, UNLESS THE CLAIM IS
 PRESENTED WITHIN THE EARLIER OF THE FOLLOWING DATES:

4 (1) 6 MONTHS AFTER THE FIRST APPOINTMENT OF A PERSONAL 5 REPRESENTATIVE; OR

6 (2) 2 MONTHS AFTER THE PERSONAL REPRESENTATIVE MAILS OR
7 OTHERWISE DELIVERS TO THE DEPARTMENT'S DIVISION OF MEDICAL ASSISTANCE
8 RECOVERIES A COPY OF A NOTICE IN THE FORM REQUIRED UNDER § 7-103 OF THIS
9 ARTICLE OR OTHER WRITTEN NOTICE, NOTIFYING THE DEPARTMENT THAT THE
10 CLAIM SHALL BE BARRED UNLESS THE DEPARTMENT PRESENTS ITS CLAIM WITHIN 2
11 MONTHS FROM THE RECEIPT OF THE NOTICE.

12 Article - Health - General

13 15-120.

(a) If a Program recipient has a cause of action against a person, the Department
shall be subrogated to that cause of action to the extent of any payments made by the
Department on behalf of the Program recipient that result from the occurrence that gave
rise to the cause of action.

(b) (1) AN ATTORNEY REPRESENTING A PROGRAM RECIPIENT IN A CAUSE
OF ACTION TO WHICH THE DEPARTMENT HAS A RIGHT OF SUBROGATION SHALL
NOTIFY THE DEPARTMENT PRIOR TO FILING A CLAIM, COMMENCING AN ACTION,
OR NEGOTIATING A SETTLEMENT.

(2) THE ATTORNEY SHALL NOTIFY THE DEPARTMENT IN ADVANCE OF
 THE RESOLUTION OF A CAUSE OF ACTION AND SHALL ALLOW REASONABLE TIME
 FOR THE DEPARTMENT THE DEPARTMENT 3 BUSINESS DAYS FROM THE RECEIPT OF
 THE NOTICE TO ESTABLISH ITS SUBROGATED INTEREST.

26 (3) THIS SUBSECTION MAY NOT BE CONSTRUED TO CREATE A CAUSE OF 27 ACTION FOR NOTIFYING OR FAILING TO NOTIFY THE DEPARTMENT.

(C) (1) Any Program recipient or attorney, guardian, or personal representative
of a Program recipient who receives money in settlement of or under a judgment or award
in a cause of action in which the Department has a subrogation claim shall, after receiving
written notice of the subrogation claim, hold that money, for the benefit of the
Department, to the extent required for the subrogation claim, after deducting applicable
attorney fees and litigation costs.

(2) A person who, after written notice of a subrogation claim and possible
liability under this paragraph, disposes of the money, without the written approval of the
Department, is liable to the Department for any amount that, because of the disposition,
is not recoverable by the Department.

38 (3) The Department may compromise or settle and release its subrogation39 claim if, in its judgment, collection of the claim will cause substantial hardship:

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(i) To the Program recipient; or

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1 (ii) In a wrongful death action, to the surviving dependents of a 2 deceased Program recipient.
 3 (4) (i) The Department is not liable for payment of or contribution to any 4 attorney fees or litigation costs of any Program recipient or attorney, guardian, or 5 personal representative of any Program recipient.
 6 (ii) The deduction of applicable attorney fees and litigation costs 7 under [subsection (b)(1) of this section] PARAGRAPH (1) OF THIS SUBSECTION may not 8 be considered as payment for or contribution to those fees or costs by the Department.
9 15 121.
 (a) (1) In accordance with applicable federal law and rules and regulations, including those under Title XIX of the Social Security Act, the Department may make claim against the estate of [a]:
13 (I) A deceased Program recipient for the amount of any medical 14 assistance payments under this title; OR
 (II) THE SURVIVING SPOUSE OF A DECEASED PROGRAM RECIPIENT FOR THE AMOUNT OF MEDICAL ASSISTANCE PAYMENTS MADE ON BEHALF OF THE DECEASED PROGRAM RECIPIENT UNDER THIS TITLE, UNLESS THE SURVIVING SPOUSE AT THE TIME OF THE SURVIVING SPOUSE'S DEATH IS SURVIVED BY A CHILD WHO IS:
20 1. LESS THAN 21 YEARS OF AGE;
21 2. BLIND; OR
22 3. PERMANENTLY AND TOTALLY DISABLED.
 23 (2) THE ASSETS OF THE ESTATE OF THE SURVIVING SPOUSE SUBJECT TO 24 THE DEPARTMENT'S CLAIM UNDER PARAGRAPH (1)(II) OF THIS SUBSECTION SHALL 25 BE RESTRICTED TO:
 26 (1) THOSE ASSETS THAT PASSED TO THE SURVIVING SPOUSE 27 FROM THE DECEASED PROGRAM RECIPIENT UPON THE DEATH OF THE DECEASED 28 PROGRAM RECIPIENT BY:
29 1. TESTAMENTARY DISPOSITION;
302. DISTRIBUTION UNDER THE LAWS OF INTESTATE31 SUCCESSION;
323. RIGHT OF SURVIVORSHIP FROM PROPERTY HELD IN33 TENANCY BY THE ENTIRETY OR IN JOINT TENANCY; OR
34 4. A REMAINDER INTEREST FROM A LIFE TENANCY; OR
35(II) RECEIPT BY INTER VIVOS GIFT FROM THE DECEASED36 PROGRAM RECIPIENT.
37 (b) The claim shall be waived by the Department if, in its judgment, enforcement

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37 (b) The claim shall be waived by the Department if, in its judgment, enforcement

38 of the claim will cause substantial hardship to the surviving dependents of the deceased.

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1 15-121.1.

2 (a) If a Program recipient has a claim for any medical, hospital or disability
3 benefits under Article 48A, § 539 of the Code, the Department shall be subrogated to
4 that claim to the extent of any payments made by the Department on behalf of the
5 Program recipient that results from the occurrence that gave rise to the claim less:

6 (1) Applicable attorney's fees; and

7 (2) Any rights for loss of income.

8 (b) (1) AN ATTORNEY REPRESENTING A PROGRAM RECIPIENT UNDER THIS
9 SUBTITLE ON A CLAIM TO WHICH THE DEPARTMENT HAS A RIGHT OF
10 SUBROGATION SHALL NOTIFY THE DEPARTMENT PRIOR TO FILING THE CLAIM.

(2) THIS SUBSECTION MAY NOT BE CONSTRUED TO CREATE A CAUSE OF ACTION FOR NOTIFYING OR FAILING TO NOTIFY THE DEPARTMENT.

13 (C) (1) Any Program recipient or attorney, guardian, or personal representative

14 of a Program recipient who receives money for a claim to which the Department has a

15 subrogation claim shall, after receiving written notice of the subrogation claim, hold that

16 money, for the benefit of the Department, to the extent required for the subrogation

17 claim, after deducting applicable attorney's fees.

(2) A person who, after written notice of a subrogation claim from the
Department and possible liability under this paragraph, disposes of the money, without
the written approval of the Department, is liable to the Department for any amount that,
because of the disposition, is not recoverable by the Department.

(3) The Department may compromise or settle and release its subrogation
claim if, in its judgment, collection of the claim will cause substantial hardship to the
Program recipient or in a wrongful death action, the surviving dependent of a deceased
Program recipient.

26 15-121.2.

(a) If a Program recipient has a claim for any medical, hospital, or disability
benefits under Article 48A, § 541 of the Code, the Department shall be subrogated to
that claim to the extent of any payments made by the Department on behalf of the
Program recipient that results from the occurrence that gave rise to the claim, less
applicable attorney's fees.

32 (b) (<u>1</u>) AN ATTORNEY REPRESENTING A PROGRAM RECIPIENT UNDER THIS
33 SUBTITLE ON A CLAIM TO WHICH THE DEPARTMENT HAS A RIGHT OF
34 SUBROGATION SHALL NOTIFY THE DEPARTMENT PRIOR TO FILING THE CLAIM.

35 (2) THIS SUBSECTION MAY NOT BE CONSTRUED TO CREATE A CAUSE OF 36 ACTION FOR NOTIFYING OR FAILING TO NOTIFY THE DEPARTMENT.

37 (C) (1) Any Program recipient, attorney, guardian, or personal representative of

38 a Program recipient who receives money for a claim to which the Department has a

39 subrogation claim shall, after receiving written notice of the subrogation claim, hold that

1	money, for the benefit of the Department, to the extent required for the subrogation
2	claim, after deducting applicable attorney's fees.

3 (2) A person who, after written notice of a subrogation claim from the 4 Department and possible liability under this paragraph, disposes of the money, without 5 the written approval of the Department, is liable to the Department for any amount that, 6 because of the disposition, is not recoverable by the Department.

7 (3) The Department may compromise or settle and release its subrogation
8 claim if, in its judgment, collection of the claim will cause substantial hardship to the
9 Program recipient or in a wrongful death action, the surviving dependent of a deceased
10 Program recipient.

11 15-121.4.

(A) A BANK, SAVINGS ASSOCIATION, OR OTHER FINANCIAL INSTITUTION, OR
 A HEALTH CARE INSTITUTION AS DEFINED UNDER § 19-301 OF THIS ARTICLE, THAT
 MAINTAINS A CHECKING ACCOUNT, SAVINGS ACCOUNT, OR OTHER LIQUID
 FINANCIAL ACCOUNT FOR A PROGRAM RECIPIENT SHALL PAY THE PROGRAM THE
 MONEYS HELD IN THE ACCOUNT OF THAT RECIPIENT TO WHICH THE PROGRAM HAS
 A CLAIM UPON RECEIPT OF AN AFFIDAVIT FROM A PROGRAM REPRESENTATIVE
 THAT MEETS THE CONDITIONS OF SUBSECTION (B) OF THIS SECTION.

(B) THE AFFIDAVIT FROM THE PROGRAM REPRESENTATIVE SHALL STATE
 THAT THE ACCOUNT HOLDER OR DEPOSITOR:

- 21 (1) HAS DIED, AND PROVIDE THE DATE OF DEATH; AND
- 22 (2) WAS A PROGRAM RECIPIENT.

23 (C) THE PROGRAM REPRESENTATIVE MAY NOT SUBMIT AN AFFIDAVIT TO

24 WITHDRAW FUNDS UNDER SUBSECTION (A) OF THIS SECTION IF THE PROGRAM

25 REPRESENTATIVE HAS DETERMINED THAT THE DECEASED PROGRAM RECIPIENT:

26 (1) WAS NOT AT LEAST 55 YEARS OF AGE WHEN RECEIVING ANY 27 MEDICAL ASSISTANCE BENEFITS; OR

- 28 (2) HAD AT THE TIME OF DEATH:
- 29 (I) A SURVIVING SPOUSE;
- 30 (II) A SURVIVING CHILD LESS THAN 21 YEARS OF AGE; OR
- 31 (III) A SURVIVING CHILD WHO WAS BLIND OR PERMANENTLY AND

32 TOTALLY DISABLED.

33 (D) A HOSPITAL OR A NURSING FACILITY SHALL PROVIDE TIMELY

34 NOTIFICATION TO THE PROGRAM REPRESENTATIVE OF THE DEATH OF ANY

35 RESIDENT WHO IS A PROGRAM RECIPIENT AND AT LEAST 55 YEARS OF AGE.

36 (E) (1) EXCEPT AS PROVIDED UNDER PARAGRAPH (2) OF THIS SUBSECTION,

37 IN ANY CASE IN WHICH THE PROGRAM REPRESENTATIVE HAS RECEIVED FUNDS

38 UNDER SUBSECTION (A) OF THIS SECTION, THE PROGRAM REPRESENTATIVE SHALL

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1 PAY REASONABLE FUNERAL EXPENSES FOR THE DECEASED RECIPIENT FROM 2 THESE FUNDS IF: (I) A TIMELY APPLICATION FOR PAYMENT OF FUNERAL 3 4 EXPENSES HAS BEEN FILED WITH THE PROGRAM REPRESENTATIVE THAT CERTIFIES 5 THAT: **1. EVERY PERSON LEGALLY RESPONSIBLE FOR THE** 6 7 SUPPORT OF THE DECEDENT IS UNABLE TO PAY THE EXPENSES: AND 8 2. THE DEGREE TO WHICH OTHER RESOURCES. INCLUDING 9 DEATH BENEFITS AVAILABLE TO THE ESTATE OF THE DECEDENT, ARE 10 INSUFFICIENT TO PAY THE FUNERAL EXPENSES: AND (II) THE PROGRAM REPRESENTATIVE HAS DETERMINED THAT 11 12 THE CERTIFICATION IS TRUE. 13 (2) (I) THE PROGRAM'S PAYMENT MAY NOT EXCEED \$1,500 FOR 14 FUNERAL EXPENSES. 15 (II) SUBJECT TO THE PROHIBITION UNDER SUBPARAGRAPH (I) OF 16 THIS PARAGRAPH. THE PROGRAM SHALL PAY THE DIFFERENCE BETWEEN \$1,500 17 AND THE FUNDS OTHERWISE AVAILABLE FOR FUNERAL EXPENSES. 18 (F) A PAYMENT UNDER SUBSECTION (A) OF THIS SECTION IN GOOD FAITH TO 19 THE PROGRAM SHALL DISCHARGE AND RELEASE THE TRANSFEROR FROM ANY 20 LIABILITY OR RESPONSIBILITY FOR THE TRANSFER IN THE SAME MANNER AND 21 WITH THE SAME EFFECT AS IF THE PROPERTY HAD BEEN TRANSFERRED, 22 DELIVERED, OR PAID TO A PERSONAL REPRESENTATIVE OF THE ESTATE OF THE 23 DECEDENT (G) A PERSONAL REPRESENTATIVE FOR THE ESTATE OF A PROGRAM 24 25 RECIPIENT MAY NOT WITHDRAW FUNDS FROM A CHECKING, SAVINGS, OR OTHER 26 LIQUID FINANCIAL ACCOUNT UNLESS: 27 (1) THE DECEDENT: (I) WAS LESS THAN 55 YEARS OF AGE WHEN RECEIVING ALL 28 29 MEDICAL ASSISTANCE BENEFITS; OR (II) HAD AT THE TIME OF DEATH: 30 31 1. A SURVIVING SPOUSE; 32 2. A SURVIVING CHILD LESS THAN 21 YEARS OF AGE; OR 33 3. A SURVIVING CHILD WHO WAS BLIND OR PERMANENTLY 34 AND TOTALLY DISABLED; OR (2) (I) THE PERSONAL REPRESENTATIVE NOTIFIES THE PROGRAM 10 35 36 DAYS IN ADVANCE OF THE DATE THAT THE REPRESENTATIVE SEEKS TO WITHDRAW 37 FUNDS; AND 38 (II) THE PROGRAM APPROVES THE WITHDRAWAL.

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1 (H) THE PROGRAM SHALL TRANSFER TO THE ESTATE OF A DECEASED 2 RECIPIENT:

(1) ANY FUNDS EXCEEDING THE MEDICAL ASSISTANCE EXPENDITURES
 TO BE REIMBURSED TO THE PROGRAM AND FUNERAL EXPENSES AS PROVIDED
 UNDER SUBSECTION (E) OF THIS SECTION WHEN A PERSONAL REPRESENTATIVE
 APPOINTED FOR THE ESTATE OF THAT PERSON REQUESTS THOSE FUNDS; OR

(2) ANY AMOUNTS WITHDRAWN UNDER SUBSECTION (A) OF THIS
 SECTION, UPON RECEIPT OF AN AFFIDAVIT VERIFIED BY A PROGRAM
 REPRESENTATIVE THAT THE DECEASED RECIPIENT HAD AT THE TIME OF DEATH A
 SURVIVING SPOUSE, A SURVIVING CHILD LESS THAN 21 YEARS OF AGE, OR A
 SURVIVING CHILD WHO WAS BLIND OR PERMANENTLY AND TOTALLY DISABLED.

12 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 13 October 1, 1997.