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By: Senator Bromwell Senators Bromwell, Young, Dorman, Hafer, Madden, Teitelbaum, Astle, Derr, and Trotter Introduced and read first time: January 30, 1997 Assigned to: Finance

Committee Report: Favorable with amendments Senate action: Adopted Read second time: February 25, 1997

CHAPTER \_\_\_\_\_

1 AN ACT concerning

## 2 Maryland Health Care Foundation

3 FOR the purpose of establishing a Maryland Health Care Foundation; establishing a

- 4 Board of Trustees of the Foundation; providing for the membership of the Board;
- 5 specifying the purposes, powers, and duties of the Foundation; requiring the
- 6 Foundation to deposit or invest money in a certain manner; exempting the
- 7 Foundation from certain provisions of law; providing for the termination of this Act;
- 8 defining certain terms; and generally relating to the establishment of the Maryland
- 9 Health Care Foundation.

10 BY adding to

- 11 Article Health General
- 12 Section 20-501 through 20-510, inclusive, to be under the new subtitle "Subtitle 5.
- 13 Maryland Health Care Foundation"
- 14 Annotated Code of Maryland
- 15 (1996 Replacement Volume and 1996 Supplement)

16 Preamble

WHEREAS, The number of uninsured individuals is growing both nationally and inMaryland and the care provided to the uninsured is often delivered episodically in high

- 19 cost settings; and
- 20 WHEREAS, There are 39.4 million adults, constituting 17.3% of the U.S.
- 21 population, and 712,000 adults, constituting 17.2% of Maryland's population, who are
- 22 uninsured; and

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WHEREAS, There are 9.6 million children, constituting 14% of the U.S.
 population, and 137,000 children, constituting 12.5% of Maryland's population, who are
 uninsured; and

4 WHEREAS, Nationally, 85% of uninsured individuals live in families headed by 5 workers; and

6 WHEREAS, Nationally, 57% of uninsured individuals work full time and 23% work 7 part time; and

8 WHEREAS, Employer-sponsored health plans are the primary source of coverage 9 and, nationally, employer-sponsored coverage is dropping: from 77.7% in 1990 to 73.9% 10 in 1995 to a projected 70.4% in 2002; and

WHEREAS, There are a number of pilot programs and targeted initiatives in communities throughout the State providing health care services to those without health insurance, but there is no coordinated effort at the State level to address the needs of uninsured individuals; and

WHEREAS, The establishment under this Act of the Maryland Health Care
Foundation is intended to promote public awareness of the need to provide more timely
and cost-effective care for uninsured Marylanders and to receive moneys that can be used
to provide financial support to programs that expand access to health care services for
uninsured Marylanders; now, therefore,

20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 21 MARYLAND, That the Laws of Maryland read as follows:

## 22 Article - Health - General

23 SUBTITLE 5. MARYLAND HEALTH CARE FOUNDATION.

24 20-501.

25 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS26 INDICATED.

27 (B) "FOUNDATION" MEANS THE MARYLAND HEALTH CARE FOUNDATION.

28 (C) (1) "HEALTH CARE PROVIDER" MEANS:

(I) A PERSON WHO IS LICENSED, CERTIFIED, OR OTHERWISE
AUTHORIZED UNDER THE HEALTH OCCUPATIONS ARTICLE TO PROVIDE HEALTH
CARE IN THE ORDINARY COURSE OF BUSINESS OR PRACTICE OF A PROFESSION OR
IN AN APPROVED EDUCATION OR TRAINING PROGRAM; OR

(II) A FACILITY WHERE HEALTH CARE IS PROVIDED TO PATIENTS
OR RECIPIENTS, INCLUDING A FACILITY AS DEFINED IN § 10-101 OF THIS ARTICLE, A
HOSPITAL AS DEFINED IN § 19-301 OF THIS ARTICLE, A RELATED INSTITUTION AS
DEFINED IN § 19-301 OF THIS ARTICLE, A HEALTH MAINTENANCE ORGANIZATION AS
DEFINED IN § 19-701 OF THIS ARTICLE, AN OUTPATIENT CLINIC, AND A MEDICAL
LABORATORY.

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(2) "HEALTH CARE PROVIDER" INCLUDES THE AGENTS AND
 EMPLOYEES OF A FACILITY WHO ARE LICENSED OR OTHERWISE AUTHORIZED TO
 PROVIDE HEALTH CARE, THE OFFICERS AND DIRECTORS OF A FACILITY, AND THE
 AGENTS AND EMPLOYEES OF A HEALTH CARE PROVIDER WHO ARE LICENSED OR
 OTHERWISE AUTHORIZED TO PROVIDE HEALTH CARE.

6 (D) "PAYOR" MEANS:

7 (1) A HEALTH INSURER OR NONPROFIT HEALTH SERVICE PLAN THAT
8 HOLDS A CERTIFICATE OF AUTHORITY AND PROVIDES HEALTH INSURANCE
9 POLICIES OR CONTRACTS IN THE STATE IN ACCORDANCE WITH THIS ARTICLE OR
10 THE INSURANCE ARTICLE;

(2) A HEALTH MAINTENANCE ORGANIZATION THAT HOLDS A
 CERTIFICATE OF AUTHORITY IN THE STATE; OR

13 (3) A THIRD PARTY ADMINISTRATOR AS DEFINED IN § 15-111 OF THE14 INSURANCE ARTICLE.

15 20-502.

16 THERE IS A NONPROFIT MARYLAND HEALTH CARE FOUNDATION
17 ESTABLISHED TO PROMOTE PUBLIC AWARENESS OF THE NEED TO PROVIDE MORE
18 TIMELY AND COST-EFFECTIVE CARE FOR MARYLANDERS WITHOUT HEALTH
19 INSURANCE AND TO RECEIVE MONEYS THAT CAN BE USED TO PROVIDE FINANCIAL
20 SUPPORT TO PROGRAMS THAT EXPAND ACCESS TO HEALTH CARE SERVICES FOR
21 UNINSURED MARYLANDERS.

22 20-503.

THE PURPOSE OF THE MARYLAND HEALTH CARE FOUNDATION IS DECLARED
TO BE OF GENERAL BENEFIT TO THE CITIZENS AND CHARITABLE IN NATURE. THE
FOUNDATION SHALL BE A BODY CORPORATE AND SHALL HAVE PERPETUAL
EXISTENCE, SUBJECT TO MODIFICATION OR TERMINATION BY THE GENERAL
ASSEMBLY IF NECESSARY TO EFFECTUATE ITS PURPOSE OR WHEN AND IF ITS
SUBSTANTIAL PURPOSE CEASES.

29 20-504.

30 (A) THE POWERS AND DUTIES OF THE MARYLAND HEALTH CARE31 FOUNDATION SHALL REST IN AND BE EXERCISED BY A BOARD OF 19 TRUSTEES.

32 (B) THE BOARD OF TRUSTEES SHALL CONSIST OF:

(1) THE PRESIDENT OF THE SENATE OF MARYLAND, EX OFFICIO OR
 <u>THE PRESIDENT'S DESIGNEE;</u>

35 (2) THE SPEAKER OF THE HOUSE OF DELEGATES OF MARYLAND, EX
 36 OFFICIO OR THE SPEAKER'S DESIGNEE;

37 (3) THE SECRETARIES OF HEALTH AND MENTAL HYGIENE AND HUMAN
38 RESOURCES AND THE MARYLAND INSURANCE COMMISSIONER, EX OFFICIO, OR
39 THEIR DESIGNEES; AND

(4) FOURTEEN INDIVIDUALS INITIALLY APPOINTED BY THE 1 2 GOVERNOR, WITH THE ADVICE AND CONSENT OF THE SENATE, AS FOLLOWS: (I) FOUR THREE SHALL REPRESENT THE INTERESTS OF THE 3 **4 PAYOR COMMUNITY;** (II) FOUR THREE SHALL REPRESENT THE INTERESTS OF THE 5 6 HEALTH CARE PROVIDER COMMUNITY; (III) TWO SHALL REPRESENT THE BUSINESS COMMUNITY; 7 (IV) TWO SHALL REPRESENT THE LABOR COMMUNITY; AND 8 9 (V) TWO FOUR SHALL REPRESENT THE INTERESTS OF THE 10 GENERAL PUBLIC AND MAY NOT HAVE ANY CONNECTION WITH THE MANAGEMENT 11 OR POLICY OF A HEALTH CARE PROVIDER OR PAYOR. (C) THE GOVERNOR SHALL CONSIDER GEOGRAPHICAL BALANCE IN MAKING 12 13 APPOINTMENTS TO THE BOARD OF TRUSTEES. (D) EXCEPT FOR THE EX OFFICIO MEMBERS OR THEIR DESIGNEES: 14 15 (1) THE TERM OF A MEMBER IS 4 YEARS; 16 (2) THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE 17 TERMS PROVIDED FOR MEMBERS OF THE BOARD ON OCTOBER 1, 1997; (3) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A 18 19 SUCCESSOR IS APPOINTED AND QUALIFIES; 20 (4) A MEMBER WHO IS APPOINTED AFTER A TERM IS BEGUN SERVES 21 FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED AND 22 OUALIFIES: AND 23 (5) A MEMBER MAY SERVE NO MORE THAN TWO TERMS. 24 20-505. (A) THE BOARD OF TRUSTEES SHALL ELECT ONE OF THEIR MEMBERS TO 25 26 SERVE AS CHAIRMAN. (B) THE BOARD SHALL MEET AT PLACES AND DATES TO BE DETERMINED BY 27 28 THE BOARD, BUT NOT LESS THAN TWO TIMES A YEAR. (C) SEVEN NINE TRUSTEES SHALL CONSTITUTE A QUORUM, BUT ACTION MAY 29 30 NOT BE TAKEN BY LESS THAN A VOTE OF SEVEN NINE MEMBERS. 31 (D) A TRUSTEE: 32 (1) MAY NOT RECEIVE COMPENSATION; BUT 33 (2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE

34 STANDARD STATE TRAVEL REGULATIONS AS PROVIDED IN THE STATE BUDGET.

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(E) EXCEPT AS PROVIDED IN SUBSECTION (D) OF THIS SECTION, A TRUSTEE
 MAY NOT FINANCIALLY BENEFIT EITHER DIRECTLY OR INDIRECTLY FROM THE
 ACTIVITIES OF THE FOUNDATION.

4 (E) (F) THE STATE AGENCIES REPRESENTED ON THE FOUNDATION SHALL
5 PROVIDE STAFF, SUPPLIES, AND OFFICE SPACE AND SHALL BE REIMBURSED FOR
6 THESE EXPENSES FROM MONEYS OF THE FOUNDATION.

7 20-506.

8 (A) THE FOUNDATION SHALL:

9 (1) SOLICIT AND ACCEPT ANY GIFT, GRANT, LEGACY, OR ENDOWMENT
10 OF MONEY, INCLUDING IN-KIND SERVICES, FROM THE FEDERAL GOVERNMENT,
11 STATE GOVERNMENT, LOCAL GOVERNMENT, OR ANY PRIVATE SOURCE IN
12 FURTHERANCE OF THE FOUNDATION;

13 (2) PROVIDE GRANTS TO PROGRAMS THAT:

14 (I) PROMOTE PUBLIC AWARENESS OF THE NEED TO PROVIDE15 MORE TIMELY AND COST-EFFECTIVE CARE FOR UNINSURED MARYLANDERS;

16 (II) EXPAND ACCESS TO HEALTH CARE SERVICES FOR UNINSURED17 INDIVIDUALS; OR

18 (III) PROVIDE OR SUBSIDIZE HEALTH INSURANCE COVERAGE FOR19 UNINSURED INDIVIDUALS;

20 (3) DEVELOP PROGRAMS FOR SPONSORSHIP BY CORPORATE AND 21 BUSINESS ORGANIZATIONS OR PRIVATE INDIVIDUALS;

22 (4) DEVELOP CRITERIA FOR AWARDING GRANTS TO HEALTH CARE
23 DELIVERY PROGRAMS, INSURANCE COVERAGE PROGRAMS, OR CORPORATE
24 SPONSORSHIP PROGRAMS;

25 (5) DEVELOP CRITERIA FOR PRIORITIZING PROGRAMS TO BE26 SUPPORTED;

27 (6) DEVELOP CRITERIA FOR EVALUATING THE EFFECTIVENESS OF28 PROGRAMS RECEIVING GRANTS;

29 (7) MAKE, EXECUTE, AND ENTER INTO ANY CONTRACT OR OTHER30 LEGAL INSTRUMENT;

31 (8) RECEIVE APPROPRIATIONS AS PROVIDED IN THE STATE BUDGET;

32 (9) LEASE AND MAINTAIN AN OFFICE AT A PLACE WITHIN THE STATE33 THAT THE FOUNDATION DESIGNATES;

34 (10) ADOPT BYLAWS FOR THE REGULATION OF ITS AFFAIRS AND THE35 CONDUCT OF ITS BUSINESS;

36 (11) TAKE ANY OTHER ACTION NECESSARY TO CARRY OUT THE37 PURPOSES OF THE FOUNDATION; AND

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(12) REPORT ANNUALLY TO THE GOVERNOR AND, SUBJECT TO § 2-1312
 OF THE STATE GOVERNMENT ARTICLE, TO THE GENERAL ASSEMBLY, ON ITS
 ACTIVITIES DURING THE PRECEDING YEAR, INCLUDING AN EVALUATION OF THE
 EFFECTIVENESS OF FUNDED PROGRAMS, TOGETHER WITH ANY
 RECOMMENDATIONS OR REQUESTS DEEMED APPROPRIATE TO FURTHER THE
 PURPOSES OF THE FOUNDATION.

7 (B) THE FOUNDATION MAY SUE AND BE SUED, BUT ONLY TO ENFORCE8 CONTRACTUAL OR SIMILAR AGREEMENTS WITH THE FOUNDATION.

9 20-507.

(A) IN DEVELOPING THE CRITERIA FOR AWARDING GRANTS TO HEALTH
 CARE DELIVERY PROGRAMS, INSURANCE COVERAGE PROGRAMS, OR CORPORATE
 SPONSORSHIP PROGRAMS, THE FOUNDATION MAY CONSIDER ACTIVITIES THAT:

(1) PROVIDE PRIMARY AND, PREVENTIVE, AND SPECIALTY HEALTH
 CARE SERVICES TO UNINSURED MARYLANDERS IN A MORE TIMELY AND
 COST-EFFECTIVE MANNER;

16 (2) PROVIDE ASSISTANCE TO COMMUNITY PROGRAMMING FOR
17 IMPROVING HEALTH STATUS BY ENHANCING ACCESS TO HEALTH CARE SERVICES
18 FOR UNINSURED INDIVIDUALS;

19 (3) PUBLISH OR PRODUCE EDUCATIONAL MATERIALS ON THE20 PROBLEM OF UNINSURED INDIVIDUALS;

21 (4) PROVIDE EDUCATIONAL SCHOLARSHIPS OR TRAINING; OR

(5) FOSTER THE CREATION OF ADDITIONAL HEALTH CARE DELIVERYPROGRAMS TO MEET THE HEALTH CARE NEEDS OF UNINSURED INDIVIDUALS.

24 (B) THE FOUNDATION MAY NOT CONSIDER ACTIVITIES THAT ADVOCATE A25 POLITICAL CANDIDATE OR POLITICAL SOLUTION.

26 20-508.

TO THE EXTENT FEASIBLE, THE FOUNDATION SHALL CONSIDERGEOGRAPHICAL BALANCE IN PROVIDING GRANTS AND DEVELOPING PROGRAMS.

29 20-509.

(A) ALL MONEY RECEIVED BY THE FOUNDATION SHALL BE DEPOSITED, AS
DIRECTED BY THE BOARD OF TRUSTEES, IN ANY STATE OR NATIONAL BANK, OR
FEDERALLY OR STATE INSURED SAVINGS AND LOAN ASSOCIATION LOCATED IN THE
STATE HAVING A TOTAL PAID-IN CAPITAL OF AT LEAST \$1,000,000. THE TRUST
DEPARTMENT OF ANY STATE OR NATIONAL BANK OR SAVINGS AND LOAN
ASSOCIATION MAY BE DESIGNATED AS A DEPOSITORY TO RECEIVE ANY SECURITIES
ACQUIRED OR OWNED BY THE FOUNDATION. THE RESTRICTION WITH RESPECT TO
PAID-IN CAPITAL MAY BE WAIVED FOR ANY QUALIFYING BANK OR SAVINGS AND
LOAN ASSOCIATION THAT AGREES TO PLEDGE SECURITIES OF THE STATE OR OF
THE UNITED STATES TO PROTECT THE FUNDS AND SECURITIES OF THE

1 FOUNDATION IN AMOUNTS AND UNDER ARRANGEMENTS ACCEPTABLE TO THE 2 FOUNDATION.

(B) AFTER BEING DEPOSITED IN ACCORDANCE WITH SUBSECTION (A) OF
 THIS SECTION, ANY MONEY OF THE FOUNDATION, IN THE DISCRETION OF THE
 BOARD OF TRUSTEES AND UNLESS OTHERWISE PROVIDED IN ANY AGREEMENT OR
 COVENANT BETWEEN THE FOUNDATION AND THE HOLDERS OF ANY OF ITS
 OBLIGATIONS LIMITING OR RESTRICTING CLASSES OF INVESTMENTS, MAY BE
 INVESTED IN BONDS OR OTHER OBLIGATIONS OF, OR GUARANTEED AS TO
 PRINCIPAL AND INTEREST BY, THE UNITED STATES, THE STATE, OR THE POLITICAL
 SUBDIVISIONS OR UNITS OF THE STATE.

(C) THE FOUNDATION SHALL PROVIDE FOR A SYSTEM OF FINANCIAL
 ACCOUNTING, CONTROLS, AUDITS, AND REPORTS.

13 (D) THE BOOKS, RECORDS, AND ACCOUNTS OF THE FOUNDATION ARE14 SUBJECT TO AUDIT BY THE STATE.

15 20-510.

16 (A) EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, IN17 EXERCISING ITS POWERS, THE FOUNDATION:

(1) IS EXEMPT FROM THE PROVISIONS OF THE STATE FINANCE AND
 PROCUREMENT ARTICLE, THE PROVISIONS OF DIVISION I OF THE STATE PERSONNEL
 AND PENSIONS ARTICLE THAT GOVERN THE STATE PERSONNEL MANAGEMENT
 SYSTEM, THE PROVISIONS OF DIVISION II AND TITLE 37 OF THE STATE PERSONNEL
 AND PENSIONS ARTICLE, AND THE PROVISIONS OF ARTICLE 78A OF THE CODE; AND

23 (2) MAY CARRY OUT ITS CORPORATE PURPOSES WITHOUT OBTAINING
24 THE CONSENT OF ANY DEPARTMENT, BOARD, OR AGENCY OF THE STATE.

25 (B) THE FOUNDATION IS SUBJECT TO THE PROVISIONS OF THE STATE
26 FINANCE AND PROCUREMENT ARTICLE TO THE EXTENT OF STATE
27 APPROPRIATIONS, IF ANY.

28 SECTION 2. AND BE IT FURTHER ENACTED, That the terms of the initial 29 members of the Board of Trustees shall expire as follows:

- 30 (1) Six members in 2001;
- 31 (2) Four members in 2000; and
- 32 (3) Four members in 1999.
- 33 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 34 October 1, 1997. It shall remain effective for a period of 5 years and, at the end of
- 35 September 30, 2002, with no further action required by the General Assembly, this Act
- 36 <u>shall be abrogated and of no further force and effect.</u>

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