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## By: Senators Craig, Colburn, Middleton, Derr, and Stoltzfus

Introduced and read first time: January 30, 1997

Assigned to: Budget and Taxation

#### A BILL ENTITLED

## 1 AN ACT concerning

## 2 Recordation Tax and State Transfer Tax - Transfer of Agricultural Land

- 3 FOR the purpose of exempting an instrument of writing that transfers title to certain
- 4 agricultural land from the recordation tax and the State transfer tax under certain
- 5 circumstances; imposing the recordation tax and State transfer tax on certain
- 6 agricultural land that is subject to a declaration of intent to farm under certain
- 7 circumstances; making certain tax and penalty a lien on certain land; and generally
- 8 relating to the application of the recordation tax and the State transfer tax to
- 9 certain agricultural land under certain circumstances.

#### 10 BY adding to

- 11 Article Tax Property
- 12 Section 12-108(z) and 13-207(a)(19) and (c)
- 13 Annotated Code of Maryland
- 14 (1994 Replacement Volume and 1996 Supplement)
- 15 BY repealing and reenacting, with amendments,
- 16 Article Tax Property
- 17 Section 13-207(a)(17) and (18)
- 18 Annotated Code of Maryland
- 19 (1994 Replacement Volume and 1996 Supplement)
- 20 BY repealing and reenacting, without amendments,
- 21 Article Tax Property
- 22 Section 13-301(b) and 13-305
- 23 Annotated Code of Maryland
- 24 (1994 Replacement Volume and 1996 Supplement)
- 25 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 26 MARYLAND, That the Laws of Maryland read as follows:

# 1 Article - Tax - Property

- 2 12-108.
- 3 (Z) (1) IN THIS SUBSECTION, "AGRICULTURAL LAND" HAS THE MEANING 4 STATED IN  $\S$  13-301 OF THIS ARTICLE.
- 5 (2) EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION, AN
- 6 INSTRUMENT OF WRITING THAT TRANSFERS TITLE TO AGRICULTURAL LAND IS NOT
- 7 SUBJECT TO RECORDATION TAX IF THE INSTRUMENT OF WRITING IS WHOLLY OR
- 8 PARTLY EXEMPT FROM THE AGRICULTURAL LAND TRANSFER TAX UNDER § 13-305
- 9 (C) OR (D) OF THIS ARTICLE.
- 10 (3) IF THE TRANSFEREE FILES A DECLARATION OF INTENT TO FARM
- 11 WITH RESPECT TO LESS THAN ALL OF THE TRANSFERRED AGRICULTURAL LAND
- 12 UNDER § 13-305(D) OF THIS ARTICLE, THE RECORDATION TAX APPLIES TO THE
- 13 VALUE OF THE LAND NOT SUBJECT TO THE DECLARATION OF INTENT TO THE SAME
- 14 EXTENT AS THE AGRICULTURAL LAND TRANSFER TAX APPLIES.
- 15 (4) (I) IF THERE IS A FAILURE TO COMPLY WITH A DECLARATION OF
- 16 INTENT FILED UNDER § 13-305(C) OR (D) OF THIS ARTICLE INCLUDING THE BUILDING
- 17 OF NONAGRICULTURAL IMPROVEMENTS OR NONAGRICULTURAL SITE
- 18 IMPROVEMENTS OR THERE IS A FAILURE TO QUALIFY FOR FARM OR
- 19 AGRICULTURAL USE ASSESSMENT UNDER § 8-209 OF THIS ARTICLE DURING THE
- 20 TIME THAT A DECLARATION OF INTENT IS IN EFFECT, THE RECORDATION TAX, PLUS
- 21 PENALTY, IS DUE ON THAT PORTION OF THE LAND SUBJECT TO THE DECLARATION
- 22 OF INTENT THAT FAILS TO COMPLY WITH THE DECLARATION OF INTENT OR FAILS
- 23 TO QUALIFY FOR FARM OR AGRICULTURAL USE ASSESSMENT.
- 24 (II) THE TAX AND PENALTY DUE UNDER THIS PARAGRAPH:
- 25 1. ARE A LIEN ON THE AGRICULTURAL LAND THAT WAS
- 26 TRANSFERRED; AND
- 27 2. ARE DUE ON THE EARLIER OF:
- 28 A. THE NEXT DATE ON WHICH PROPERTY TAX ON THE
- 29 AGRICULTURAL LAND IS DUE UNDER § 10-102 OF THIS ARTICLE; OR
- 30 B. THE DATE OF THE NEXT TRANSFER OF ANY PART OF THE
- 31 AGRICULTURAL LAND.
- 32 (5) FOR THE PURPOSE OF PARAGRAPH (4) OF THIS SUBSECTION, THE
- 33 SUPERVISOR SHALL CALCULATE THE AMOUNT OF THE RECORDATION TAX DUE BY:
- 34 (I) DETERMINING THE FAIR MARKET VALUE OF THE LAND
- 35 SUBJECT TO THE TAX AS OF THE MOST RECENT JULY 1 AND PROVIDING THE
- 36 PROPERTY OWNER WITH A NOTICE OF THAT VALUE, WHICH THE PROPERTY OWNER
- 37 MAY APPEAL AS PROVIDED BY § 8-404 OF THIS ARTICLE;
- (II) MULTIPLYING THE FAIR MARKET VALUE OF THE LAND
- 39 SUBJECT TO THE TAX BY THE APPLICABLE RECORDATION TAX RATE IN EFFECT AS
- 40 OF THE DUE DATE FOR THE TAX; AND

1 2	(III) ADDING TO THE TAX CALCULATED UNDER SUBPARAGRAPH (II) OF THIS PARAGRAPH A PENALTY IN THE AMOUNT OF 10% OF THE TAX DUE.							
3	(6) THE COLLECTOR FOR THE COUNTY SHALL:							
4 5	(I) COLLECT THE TAX AND PENALTY DUE UNDER PARAGRAPH (4) OF THIS SUBSECTION; AND							
6 7	(II) DISTRIBUTE THE TAX AND PENALTY COLLECTED TO THE GOVERNING BODY OF THE COUNTY.							
8	13-207.							
9 10	(a) An instrument of writing is not subject to transfer tax to the same extent that ) it is not subject to recordation tax under:							
11	(17) § 12-108(x) of this article (Cooperative housing corporations); [or]							
12 13	(18) $\S$ 12-108(y) of this article (Transfer from partnership to limited liability company); OR							
14 15	(19) $\S$ 12-108(Z) OF THIS ARTICLE (TRANSFER OF AGRICULTURAL LAND EXEMPT FROM AGRICULTURAL LAND TRANSFER TAX).							
18 19 20 21 22 23	(C) (1) (I) IF THERE IS A FAILURE TO COMPLY WITH A DECLARATION OF INTENT FILED UNDER § 13-305(C) OR (D) OF THIS ARTICLE INCLUDING THE BUILDING OF NONAGRICULTURAL IMPROVEMENTS OR NONAGRICULTURAL SITE IMPROVEMENTS OR THERE IS A FAILURE TO QUALIFY FOR FARM OR AGRICULTURAL USE ASSESSMENT UNDER § 8-209 OF THIS ARTICLE DURING THE TIME THAT A DECLARATION OF INTENT IS IN EFFECT, THE TRANSFER TAX, PLUS PENALTY, IS DUE ON THAT PORTION OF THE LAND SUBJECT TO THE DECLARATION OF INTENT THAT FAILS TO COMPLY WITH THE DECLARATION OF INTENT OR FAILS TO QUALIFY FOR FARM OR AGRICULTURAL USE ASSESSMENT.							
25	(II) THE TAX AND PENALTY DUE UNDER THIS PARAGRAPH:							
26 27	1. ARE A LIEN ON THE AGRICULTURAL LAND THAT WAS TRANSFERRED; AND							
28	2. ARE DUE ON THE EARLIER OF:							
29 30	A. THE NEXT DATE ON WHICH PROPERTY TAX ON THE AGRICULTURAL LAND IS DUE UNDER $\S$ 10-102 OF THIS ARTICLE; OR							
31 32	B. THE DATE OF THE NEXT TRANSFER OF ANY PART OF THE AGRICULTURAL LAND.							
33 34	(2) FOR THE PURPOSE OF PARAGRAPH (1) OF THIS SUBSECTION, THE SUPERVISOR SHALL CALCULATE THE AMOUNT OF THE TRANSFER TAX DUE BY:							
37	(I) DETERMINING THE FAIR MARKET VALUE OF THE LAND SUBJECT TO THE TAX AS OF THE MOST RECENT JULY 1 AND PROVIDING THE PROPERTY OWNER WITH A NOTICE OF THAT VALUE, WHICH THE PROPERTY OWNER MAY APPEAL AS PROVIDED BY § 8-404 OF THIS ARTICLE;							

	(II) MULTIPLYING THE FAIR MARKET VALUE OF THE LAND SUBJECT TO THE TAX BY THE TRANSFER TAX RATE UNDER § 13-203 OF THIS SUBTITLE; AND
4 5	(III) ADDING TO THE TAX CALCULATED UNDER SUBPARAGRAPH (II) OF THIS PARAGRAPH A PENALTY IN THE AMOUNT OF 10% OF THE TAX DUE.
6	(3) THE COLLECTOR FOR THE COUNTY SHALL:
7 8	(I) COLLECT THE TAX AND PENALTY DUE UNDER PARAGRAPH (1) OF THIS SUBSECTION; AND
	(II) DISTRIBUTE THE TAX AND PENALTY COLLECTED TO THE COMPTROLLER FOR DEPOSIT IN A SPECIAL FUND AS PROVIDED UNDER $\$$ 13-209 OF THIS SUBTITLE.
12	13-301.
13 14	(b) "Agricultural land" means real property that is or was assessed on the basis of farm or agricultural use under § 8-209 of this article.
15	13-305.
18	(a) An instrument of writing is not subject to the agricultural land transfer tax, if property tax on the land has been paid for 5 full consecutive taxable years before the transfer on the basis of an assessment other than the farm or agricultural use assessment under § 8-209 of this article.
22	(b) If the amount of agricultural land transferred is not greater than the applicable residential minimum zoning size in effect at the time of transfer, an instrument of writing for the residential use of the owner of the agricultural land or the owner's immediate family is not subject to the agricultural land transfer tax.
26	(c) (1) Except as provided in paragraph (2) of this subsection, an instrument of writing that transfers title to agricultural land that is eligible for farm or agricultural use assessment under § 8-209 of this article is not subject to the agricultural land transfer tax if the transferee:
	(i) files with the supervisor before the transfer a declaration of intent to farm the agricultural land that specifies that all of the transferred agricultural land will remain in farm or agricultural use for at least 5 full consecutive taxable years; and
31 32	(ii) applies for farm or agricultural use assessment under $\S$ 8-209 of this article for the land that is transferred.
35 36 37 38	(2) (i) If there is a failure to comply with a declaration of intent filed under paragraph (1) of this subsection including the building of nonagricultural improvements or nonagricultural site improvements or there is a failure to qualify for the farm or agricultural use assessment under § 8-209 of this article during the time that a declaration of intent is in effect, the agricultural land transfer tax, plus penalty, is due on that portion of the land that fails to comply with the declaration of intent or to qualify for farm or agricultural use.

1 2	(ii) The tax and penalty due under this subsection are a lien on the agricultural land that was transferred. The tax and penalty are due on the earlier of:						
3 4	1. the next date on which property tax on the agricultural land 4 is due under § 10-102 of this article; or						
5 6	2. the date of the next transfer of any part of the agricultural land.						
7 8	(3) For the purpose of paragraph (2) of this subsection, the supervisor shall calculate the amount of the agricultural land transfer tax due by:						
	(i) determining the fair market value of the land subject to the tax as of the most recent July 1 and providing the property owner with a notice of that value, which the property owner may appeal as provided by § 8-404 of this article;						
12 13	(ii) multiplying the fair market value of the land subject to the tax by the rate of tax provided under $\S$ 13-303 of this article; and						
14 15	(iii) adding to the tax calculated under subparagraph (ii) of this paragraph a penalty in the amount of $10\%$ of the tax due.						
18 19	(d) (1) An instrument of writing that transfers title to agricultural land that is eligible for farm or agricultural use assessment or that received the agricultural use assessment as of the most recent July 1 under § 8-209 of this article is subject to the agricultural land transfer tax as provided in paragraph (2) of this subsection, if the transferee:						
	(i) files with the supervisor before the transfer a declaration of intent to farm the land that specifies that part of the agricultural land will remain in farm or agricultural use for at least 5 full consecutive taxable years;						
	(ii) for a parcel that can be further subdivided into 2 or more parcels, provides the supervisor with a survey that accurately identifies the location of the land and the amount of acreage that is subject to the declaration of intent; and						
27 28	(iii) applies for farm or agricultural use assessment for part of the agricultural land that is transferred.						
29 30	(2) The agricultural land transfer tax applies to the value of the land not subject to the declaration of intent, exclusive of the items stated in § 13-304.						
31	(3) For the purpose of paragraph (2) of this subsection, the supervisor:						
	(i) shall determine the fair market value of the land not subject to the declaration of intent as of the most recent July 1 and provide the transferee with a notice of that value, which the transferee may appeal as provided by § 8-404 of this article; and						
	(ii) calculate the amount of the tax due by multiplying the fair market value of the land subject to the tax by the rate of the tax provided under $\$$ 13-303 of this article.						
38 39	(4) If there is a failure to comply with a declaration of intent filed under paragraph (1) of this subsection or a failure to qualify for the farm or agricultural use						

2	assessment under § 8-209 of this article during the time that a declaration of intent is in effect, the agricultural land transfer tax, plus penalty, is due on the land subject to the declaration of intent.				
4 5	(5) The tax and penalty due under this subsection are a lien on the agricultural land that was transferred. The tax and penalty are due on the earlier date of:				
6 (i) the date on which property tax on the agricultural land 7 under § 10-102 of this article; or					
8	(ii) the date of the next transfer of any part of the agricultural land.				
9 10	(6) For the purpose of paragraph (4) of this subsection, the supervisor shall calculate the amount of the agricultural land transfer tax due by:				
	(i) determining the fair market value of the land subject to the tax as of the most recent July 1 and providing the property owner with a notice of that value, which the property owner may appeal as provided by § 8-404 of this article;				
14 15	(ii) multiplying the fair market value of the land subject to the tax by the rate of the tax under § 13-303 of this article; and				
16 17	(iii) adding to the tax calculated under subparagraph (ii) of this paragraph a penalty in the amount of 10% of the tax due.				
18 (e) The owner of real property which is subject to the agricultural use a 19 must notify the Department when there is:					
20	(1) a failure to comply with a declaration of intent; or				
21 (2) failure to continue the property in agricultural use.					
	(f) If there is a failure to comply with a declaration of intent filed under subsection (c) or subsection (d) of this section, the supervisor in determining the fair market value of the land subject to the violation shall:				
25	(1) identify the size and location of the land by:				
26	(i) making a physical inspection of the property;				
27 28	(ii) considering pertinent governmental records such as building permits, zoning maps, and regulations;				
29	(iii) considering information provided by the property owner; and				
	(iv) determining that in the case of the building of a dwelling for the residential use of the owner, the size of the building site is 1 acre unless more land is actually used; and				
33 34	(2) appraise the land utilizing generally accepted appraisal approaches including consideration of the sales of comparable land.				
35 36	(g) For the purposes of subsections (d) and (f) of this section, if under current governmental land use regulations the parcel cannot be further subdivided into 2 or more				

37 parcels, the supervisor shall:

1	(1)	) appra	ice the	entire	narcel	· and
1	(1	) appra	ise ine	enure	parcer	: and

- 2 (2) apportion the amount of the total market value of the parcel to that part
- 3 of the parcel subject to the tax in accordance with generally accepted appraisal
- 4 approaches including consideration of prevailing homesite land values in that area.
- 5 (h) In addition to the exemptions otherwise provided by this section, the
- 6 agricultural land transfer tax does not apply to an instrument of writing described in
- 7 Section 13-207(a) of this title.
- 8 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 9 July 1, 1997.