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By: Senators Astle, Della, Derr, Teitelbaum, Ruben, Trotter, Hollinger, Hughes, Dorman, and Hafer

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Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 26, 1997

CHAPTER _____

1 AN ACT concerning

2 **Health Insurance - ~~Health Care Benefits Complaint and Appeal Process~~**

3 **Complaint Process for Adverse Decisions or Grievances**

4 FOR the purpose of requiring a carrier to establish a certain internal ~~complaint and~~
 5 ~~review grievance~~ process for members; requiring a carrier to file a copy of its
 6 internal ~~complaint and review grievance~~ process with the Maryland Insurance
 7 Commissioner and the Health Education and Advocacy Unit in the Division of
 8 Consumer Protection of the Office of the Attorney General and to update the initial
 9 filing annually; ~~requiring a carrier to provide certain information to a member at the~~
 10 ~~time the member initiates a complaint under the carrier's complaint and review~~
 11 ~~process;~~ requiring a carrier to send a member ~~written notice of an adverse decision~~
 12 ~~and specifying the contents of the notice~~ certain information when the member
 13 contacts the carrier concerning an adverse decision; requiring a carrier to include
 14 certain information in a policy, certificate, enrollment materials, or other evidence
 15 of coverage provided to a member at a certain time; ~~requiring certain complaints or~~
 16 ~~appeals filed by members with the Commissioner to be in a certain form~~ requiring
 17 the Health Education and Advocacy Unit to refer to the Commissioner a certain
 18 member, to transmit certain information to the Commissioner, and to establish a
 19 certain toll-free telephone number; providing that a carrier has the burden of
 20 persuasion that its adverse decision is correct during review by the Commissioner;
 21 authorizing the Commissioner to utilize physicians and certain persons that practice
 22 a health occupation to advise the Commissioner on certain medical issues; requiring
 23 the Commissioner to make a determination of and issue a written decision on all
 24 complaints ~~and appeals~~ within the Commissioner's jurisdiction; authorizing the
 25 Commissioner to order payment under certain circumstances; requiring the
 26 Commissioner to advise certain parties of the opportunity for requesting a certain
 27 hearing; authorizing the Commissioner to refer other complaints ~~and appeals to the~~

1 ~~Health Education and Advocacy Unit or~~ to an appropriate government agency;
 2 requiring the Health Education and Advocacy Unit to prepare and publish ~~a certain~~
 3 ~~report~~ certain reports and provide copies of ~~the a certain~~ report to certain
 4 committees of the General Assembly; requiring carriers to submit a certain report
 5 to the Commissioner; providing that the improper failure of an insurer or nonprofit
 6 health service plan to reimburse for medically necessary covered benefits is an
 7 unfair claim settlement practice; requiring the Health Education and Advocacy Unit
 8 and the Commissioner to enter into a certain Memorandum of Understanding by a
 9 certain date; requiring the Health Education and Advocacy Unit to make certain
 10 recommendations to certain committees of the General Assembly by a certain date;
 11 requiring a certain Maryland Insurance Administration annual report to provide
 12 certain information; providing for the effect of certain provisions of this Act;
 13 defining certain terms; providing for the effective dates of this Act; providing for the
 14 termination of certain provisions of this Act; and generally relating to complaints
 15 ~~and appeals~~ about health care benefits.

16 BY adding to

17 Article - Health - General
 18 Section 19-706(n)
 19 Annotated Code of Maryland
 20 (1996 Replacement Volume and 1996 Supplement)

21 BY adding to

22 Article - Insurance
 23 Section 2-104(k)
 24 Annotated Code of Maryland
 25 (1995 Volume and 1996 Supplement)
 26 (As enacted by Chapter 36 of the Acts of the General Assembly of 1995, as
 27 amended by Chapter 352 of the Acts of the General Assembly of 1995, as
 28 amended by Chapter 271 of the Acts of the General Assembly of 1996)

29 BY adding to

30 Article - Insurance
 31 Section 15-1401 through ~~15-1404~~ 15-1405, inclusive, to be under the new subtitle
 32 "Subtitle 14. Health Care Benefits Complaint and Appeal Process Complaint
 33 Process for Adverse Decisions or Grievances"
 34 Annotated Code of Maryland
 35 (1995 Volume and 1996 Supplement)
 36 (As enacted by Chapter ____ (H.B. 11) of the Acts of the General Assembly of 1997)

37 BY repealing and reenacting, with amendments,

38 Article - Insurance
 39 Section ~~27-303 and~~ 27-304
 40 Annotated Code of Maryland
 41 (1995 Volume and 1996 Supplement)
 42 (As enacted by Chapter ____ (H.B. 11) of the Acts of the General Assembly of 1997)

3

1 Preamble

2 WHEREAS, There has been an active commitment by the Maryland General
3 Assembly to provide the public with protections and access to the most cost effective and
4 efficient health care system in the country; and

5 WHEREAS, Laws providing some of these protections can be found in various
6 sections of Maryland law, involving the Maryland Insurance Administration, the Health
7 Education and Advocacy Unit in the Division of Consumer Protection of the Office of the
8 Attorney General, and the Department of Health and Mental Hygiene; and

9 WHEREAS, There is no clear and expeditious manner for the public to seek
10 clarification and resolution of their concerns with respect to coverage of health benefits;
11 and

12 WHEREAS, Consumers would benefit from a single point of entry for the
13 resolution of complaints and appeals through a unified procedure which all parties may
14 utilize; now, therefore,

15 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
16 MARYLAND, That the Laws of Maryland read as follows:

17 **Article - Health - General**

18 19-706.

19 (N) THE PROVISIONS OF TITLE 15, SUBTITLE 14 OF THE INSURANCE ARTICLE
20 SHALL APPLY TO HEALTH MAINTENANCE ORGANIZATIONS.

21 **Article - Insurance**

22 2-104.

23 (K) THE COMMISSIONER MAY UTILIZE PHYSICIANS OR PERSONS THAT ARE
24 LICENSED, CERTIFIED, OR OTHERWISE AUTHORIZED TO PRACTICE A HEALTH
25 OCCUPATION IN THIS STATE OR ANY OTHER STATE, TO ADVISE THE COMMISSIONER
26 ON MEDICAL ISSUES RELATED TO ~~COMPLAINTS OR APPEALS FILED WITH RESPECT~~
27 ~~TO HEALTH BENEFITS UNDER TITLE 15, SUBTITLE 14 OR TITLE 27 OF THIS ARTICLE~~
28 ADVERSE DECISIONS OR GRIEVANCE DECISIONS.

29 ~~SUBTITLE 14. HEALTH CARE BENEFITS COMPLAINT AND APPEAL PROCESS~~
30 COMPLAINT PROCESS FOR ADVERSE DECISIONS OR GRIEVANCES.

31 15-1401.

32 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
33 INDICATED.

34 (B) "ADVERSE DECISION" ~~HAS THE MEANING STATED IN § 19-1301 OF THE~~
35 ~~HEALTH GENERAL ARTICLE~~ MEANS A UTILIZATION REVIEW DETERMINATION
36 MADE BY A PRIVATE REVIEW AGENT, A CARRIER, OR A LICENSED OR CERTIFIED
37 PROVIDER ACTING ON BEHALF OF THE CARRIER THAT A PROPOSED OR DELIVERED
38 HEALTH CARE SERVICE:

4

1 (1) IS OR WAS NOT NECESSARY, APPROPRIATE, OR EFFICIENT; AND

2 (2) MAY RESULT IN NONCOVERAGE OF THE HEALTH CARE SERVICE.

3 (C) "ADVISORY COMMITTEE" MEANS A COMMITTEE OF IMPARTIAL HEALTH
4 CARE PROFESSIONALS USED BY THE COMMISSIONER TO ADVISE THE
5 COMMISSIONER WITH RESPECT TO COMPLAINTS ~~OR APPEALS~~ FILED UNDER THIS
6 SUBTITLE.

7 (D) "CARRIER" MEANS:

8 (1) AN INSURER;

9 (2) A NONPROFIT HEALTH SERVICE PLAN;

10 (3) A HEALTH MAINTENANCE ORGANIZATION;

11 (4) A DENTAL PLAN ORGANIZATION; OR

12 (5) ANY OTHER PERSON THAT PROVIDES HEALTH BENEFIT PLANS
13 SUBJECT TO REGULATION BY THE STATE.

14 (E) "COMPLAINT" MEANS A PROTEST FILED WITH THE COMMISSIONER BY A
15 MEMBER CONCERNING AN ADVERSE DECISION OR GRIEVANCE DECISION BY A
16 CARRIER CONCERNING THE MEMBER.

17 (F) "GRIEVANCE" MEANS A PROTEST FILED WITH A CARRIER, THROUGH ITS
18 INTERNAL GRIEVANCE PROCESS, BY A MEMBER REGARDING A CARRIER'S ADVERSE
19 DECISION CONCERNING THE MEMBER.

20 ~~(E)~~ (G) "HEALTH ADVOCACY UNIT" MEANS THE HEALTH EDUCATION AND
21 ADVOCACY UNIT IN THE DIVISION OF CONSUMER PROTECTION OF THE OFFICE OF
22 THE ATTORNEY GENERAL.

23 ~~(F) (1) "MEMBER" MEANS A PERSON OR A PERSON'S AUTHORIZED~~
24 ~~REPRESENTATIVE, INCLUDING ANY PERSON LICENSED, CERTIFIED, OR OTHERWISE~~
25 ~~AUTHORIZED UNDER THE HEALTH OCCUPATIONS ARTICLE OR THE HEALTH~~
26 ~~GENERAL ARTICLE, THAT IS ENTITLED TO HEALTH BENEFITS OR REIMBURSEMENT~~
27 ~~UNDER A POLICY OR PLAN ISSUED OR DELIVERED IN THE STATE BY A CARRIER.~~

28 (H) (1) "MEMBER" MEANS A PERSON ENTITLED TO BENEFITS UNDER A
29 POLICY OR PLAN ISSUED OR DELIVERED IN THE STATE BY A CARRIER.

30 (2) "MEMBER" INCLUDES A SUBSCRIBER.

31 15-1402.

32 ~~(A) EACH CARRIER SHALL ESTABLISH AN INTERNAL COMPLAINT AND~~
33 ~~REVIEW PROCESS FOR MEMBERS WHICH, AT A MINIMUM, COMPLIES WITH THE~~
34 ~~REQUIREMENTS OF TITLE 19, SUBTITLE 13 OF THE HEALTH GENERAL ARTICLE,~~
35 ~~INCLUDING:~~

36 ~~(1) TIME FRAMES AND PROCEDURES FOR MAKING DECISIONS ON~~
37 ~~WHETHER TO APPROVE OR PREAUTHORIZE A PROPOSED OR DELIVERED HEALTH~~
38 ~~CARE SERVICE;~~

5

1 ~~(2) TIME FRAMES AND PROCEDURES FOR RECONSIDERATIONS OR~~
2 ~~APPEALS OF ADVERSE DECISIONS;~~

3 ~~(3) QUALIFICATIONS OF PERSONS EMPLOYED BY OR UNDER CONTRACT~~
4 ~~WITH THE CARRIER TO PERFORM UTILIZATION REVIEW; AND~~

5 ~~(4) QUALIFICATIONS OF PERSONS MAKING ADVERSE DECISIONS.~~

6 (A) EACH CARRIER SHALL ESTABLISH AN INTERNAL GRIEVANCE PROCESS
7 FOR MEMBERS.

8 (B) (1) THE INTERNAL GRIEVANCE PROCESS SHALL MEET THE SAME
9 REQUIREMENTS ESTABLISHED UNDER TITLE 19, SUBTITLE 13 OF THE HEALTH -
10 GENERAL ARTICLE.

11 (2) IN ADDITION TO THE REQUIREMENTS OF TITLE 19, SUBTITLE 13 OF
12 THE HEALTH - GENERAL ARTICLE, THE INTERNAL GRIEVANCE PROCESS
13 ESTABLISHED BY A CARRIER SHALL:

14 (I) INCLUDE AN EXPEDITED PROCEDURE FOR USE IN AN
15 EMERGENCY CASE TO RENDER A DECISION WITHIN 24 HOURS;

16 (II) RESULT IN A FINAL DECISION WITHIN 60 DAYS AFTER A
17 MEMBER FIRST CONTACTS THE CARRIER ABOUT THE ADVERSE DECISION, UNLESS:

18 1. THE CASE IS AN EMERGENCY CASE UNDER ITEM (I) OF
19 THIS PARAGRAPH; OR

20 2. THE MEMBER AGREES TO AN EXTENSION; AND

21 (III) ALLOW A GRIEVANCE TO BE FILED ON BEHALF OF A MEMBER
22 BY A PERSON WHO IS LICENSED OR CERTIFIED TO PRACTICE A HEALTH
23 OCCUPATION IN THE STATE.

24 (C) EXCEPT AS PROVIDED IN SUBSECTION (D) OF THIS SECTION, A MEMBER
25 SHALL EXHAUST THE CARRIER'S INTERNAL GRIEVANCE PROCESS PRIOR TO FILING
26 A COMPLAINT WITH THE COMMISSIONER.

27 (D) A MEMBER MAY TRANSFER A COMPLAINT TO THE COMMISSIONER UPON
28 A DETERMINATION BY THE COMMISSIONER OF GOOD CAUSE.

29 ~~(B)~~ (E) EACH CARRIER SHALL:

30 (1) FILE WITH THE COMMISSIONER AND THE HEALTH ADVOCACY UNIT
31 A COPY OF ITS INTERNAL COMPLAINT AND REVIEW GRIEVANCE PROCESS; AND

32 (2) UPDATE THE INITIAL FILING ANNUALLY TO REFLECT ANY CHANGES
33 MADE.

34 ~~(C) AT THE TIME THAT A MEMBER INITIATES A COMPLAINT UNDER A~~
35 ~~CARRIER'S INTERNAL COMPLAINT AND REVIEW PROCESS, THE CARRIER SHALL~~
36 ~~ADVISE THE MEMBER ABOUT THE DETAILS OF ITS INTERNAL COMPLAINT AND~~
37 ~~REVIEW PROCESS AND OF THE FOLLOWING:~~

1 (F) EXCEPT FOR AN EMERGENCY CASE UNDER SUBSECTION (B)(2)(II) OF THIS
 2 SECTION, AT THE TIME THAT A MEMBER CONTACTS THE CARRIER CONCERNING AN
 3 ADVERSE DECISION, THE CARRIER SHALL ADVISE THE MEMBER IN WRITING:

4 (1) ABOUT THE DETAILS OF ITS INTERNAL GRIEVANCE PROCESS;

5 ~~(1)~~ (2) THAT THE HEALTH ADVOCACY UNIT IS AVAILABLE TO ASSIST
 6 THE MEMBER WITH FILING ~~THE COMPLAINT~~ A GRIEVANCE UNDER THE CARRIER'S
 7 INTERNAL ~~COMPLAINT AND REVIEW~~ GRIEVANCE PROCESS;

8 ~~(2)~~ (3) THAT THE HEALTH ADVOCACY UNIT ~~IS AVAILABLE TO ASSIST~~
 9 THE MEMBER IN MEDIATING A RESOLUTION OF THE MEMBER'S COMPLAINT WITH
 10 THE CARRIER OFFERS A MEDIATION SERVICE THAT MAY ASSIST THE MEMBER;

11 ~~(3)~~ (4) OF THE ADDRESS, TELEPHONE NUMBER, FACSIMILE NUMBER,
 12 AND E-MAIL ADDRESS OF THE HEALTH ADVOCACY UNIT; ~~AND~~

13 (5) THAT THE MEMBER MAY TRANSFER THE COMPLAINT TO THE
 14 MARYLAND INSURANCE COMMISSIONER UPON A DETERMINATION BY THE
 15 COMMISSIONER OF GOOD CAUSE;

16 (6) OF THE COMMISSIONER'S ADDRESS, TELEPHONE NUMBER, AND
 17 FACSIMILE NUMBER; AND

18 ~~(4)~~ (7) WHERE THE INFORMATION REQUIRED BY THIS SUBSECTION
 19 CAN BE FOUND IN THE MEMBER'S POLICY, CERTIFICATE, ENROLLMENT MATERIALS,
 20 OR OTHER EVIDENCE OF COVERAGE.

21 ~~(D)~~ (G) (1) THE CARRIER'S INTERNAL ~~COMPLAINT AND REVIEW~~
 22 GRIEVANCE PROCESS SHALL REQUIRE ANY ~~ADVERSE~~ GRIEVANCE DECISION TO BE
 23 DOCUMENTED IN WRITING AND SENT TO THE MEMBER.

24 (2) THE NOTICE OF AN ~~ADVERSE~~ A GRIEVANCE DECISION SHALL:

25 (I) STATE THE SPECIFIC FACTUAL BASES FOR THE CARRIER'S
 26 ADVERSE DECISION AND GRIEVANCE DECISION;

27 (II) REFERENCE THE SPECIFIC CRITERIA AND STANDARDS,
 28 INCLUDING INTERPRETIVE GUIDELINES, ON WHICH THE ADVERSE DECISION ~~IS~~ AND
 29 GRIEVANCE DECISION ARE BASED; AND

30 (III) PROVIDE THE FOLLOWING INFORMATION:

31 1. THE RIGHT OF THE MEMBER TO FILE AN ~~APPEAL~~ A
 32 COMPLAINT WITH THE COMMISSIONER; AND

33 2. THE COMMISSIONER'S ADDRESS, TELEPHONE NUMBER,
 34 AND FACSIMILE NUMBER.

35 (3) GENERALIZED TERMS, INCLUDING TERMS SUCH AS
 36 "EXPERIMENTAL PROCEDURE NOT COVERED", "COSMETIC PROCEDURE NOT
 37 COVERED", "SERVICES INCLUDED UNDER ANOTHER PROCEDURE", OR "NOT
 38 MEDICALLY NECESSARY", SHALL NOT BE SUFFICIENT TO SATISFY THE
 39 REQUIREMENTS OF PARAGRAPH (2)(I) OR (II) OF THIS SUBSECTION.

7

1 ~~(E)~~ (H) EACH CARRIER SHALL INCLUDE THE INFORMATION REQUIRED BY
2 SUBSECTIONS ~~(C)~~ (F) AND ~~(D)~~ (G) (2)(III) OF THIS SECTION IN THE POLICY,
3 CERTIFICATE, ENROLLMENT MATERIALS, OR OTHER EVIDENCE OF COVERAGE
4 PROVIDED TO A MEMBER AT THE TIME OF THE MEMBER'S INITIAL COVERAGE
5 UNDER THE POLICY OR PLAN ISSUED BY THE CARRIER.

6 ~~(F)~~ (I) THIS SECTION DOES NOT LIMIT THE RIGHT OF ANY MEMBER TO:

7 (1) FILE A COMPLAINT:

8 ~~(1)~~ WITH THE COMMISSIONER UNDER ANY OTHER PROVISION OF THIS
9 ARTICLE; OR

10 ~~(2) WITH THE HEALTH ADVOCACY UNIT.~~

11 (2) CONTACT THE HEALTH ADVOCACY UNIT FOR ASSISTANCE WITH AN
12 ADVERSE DECISION.

13 (J) THE HEALTH ADVOCACY UNIT SHALL IMMEDIATELY REFER TO THE
14 COMMISSIONER ANY MEMBER WHO WISHES TO FILE A COMPLAINT WITH THE
15 COMMISSIONER.

16 (K) IF A MEMBER FILES A COMPLAINT WITH THE COMMISSIONER AFTER THE
17 HEALTH ADVOCACY UNIT HAS ATTEMPTED TO ASSIST THE MEMBER, THE HEALTH
18 ADVOCACY UNIT SHALL IMMEDIATELY TRANSMIT TO THE COMMISSIONER A COPY
19 OF ALL RELEVANT INFORMATION AND DOCUMENTS OBTAINED BY THE HEALTH
20 ADVOCACY UNIT.

21 (L) THE HEALTH ADVOCACY UNIT SHALL ESTABLISH A TOLL-FREE
22 TELEPHONE NUMBER THAT CAN BE USED BY MEMBERS TO CONTACT THE UNIT.

23 15-1403.

24 ~~(A) (1) ANY COMPLAINT RELATING TO THE DENIAL OF MEDICALLY~~
25 ~~NECESSARY COVERED BENEFITS OR PAYMENT FOR MEDICALLY NECESSARY~~
26 ~~COVERED BENEFITS OR ANY APPEAL OF AN ADVERSE DECISION FILED BY A~~
27 ~~MEMBER WITH THE COMMISSIONER SHALL BE IN THE FORM PRESCRIBED BY THE~~
28 ~~COMMISSIONER.~~

29 ~~(2) THE FORM SHALL INCLUDE~~

30 (A) THE COMMISSIONER MAY REQUEST A CONSENT FORM TO BE SIGNED BY
31 THE MEMBER AUTHORIZING THE RELEASE OF THE MEMBER'S MEDICAL RECORDS
32 FOR THE PURPOSE OF DECIDING THE COMPLAINT ~~OR APPEAL.~~

33 (B) (1) DURING THE REVIEW BY THE COMMISSIONER, THE CARRIER SHALL
34 HAVE THE BURDEN OF PERSUASION THAT ITS ADVERSE DECISION OR GRIEVANCE
35 DECISION IS CORRECT.

36 (2) A CARRIER SHALL NOT MEET ITS BURDEN OF PERSUASION IF ITS
37 ADVERSE DECISION RELIES ON CONCLUSORY TERMS SUCH AS "EXPERIMENTAL
38 PROCEDURE NOT COVERED", "COSMETIC PROCEDURE NOT COVERED", "SERVICES
39 INCLUDED UNDER ANOTHER PROCEDURE", OR "NOT MEDICALLY NECESSARY".

8

1 (3) THE ADVERSE DECISION MUST STATE IN CLEAR, UNDERSTANDABLE
2 LANGUAGE THE FACTUAL BASES FOR THE DECISION AND REFERENCE THE SPECIFIC
3 CRITERIA AND STANDARDS, INCLUDING INTERPRETIVE GUIDELINES, ON WHICH
4 THE ADVERSE DECISION IS BASED.

5 (4) A CARRIER MAY NOT RELY ON ANY BASIS NOT STATED IN ITS
6 ADVERSE DECISION OR GRIEVANCE DECISION.

7 (C) IN APPROPRIATE CASES, THE COMMISSIONER:

8 (1) MAY REFER A CASE TO AN ADVISORY COMMITTEE FOR ADVICE
9 ABOUT MEDICAL ISSUES RELATED TO ADVERSE DECISIONS OR GRIEVANCE
10 DECISIONS; AND

11 (2) WITHOUT CONVENING AN ADVISORY COMMITTEE, MAY SEEK THE
12 ADVICE OF IMPARTIAL HEALTH CARE PROFESSIONALS.

13 (D) ANY ADVISORY COMMITTEE MEMBER TO WHOM THE COMMISSIONER
14 REFERS A CASE OR IMPARTIAL HEALTH CARE PROFESSIONAL WITH WHOM THE
15 COMMISSIONER CONSULTS SHALL HAVE NO DIRECT FINANCIAL INTEREST IN OR
16 CONNECTION TO THE CASE PENDING BEFORE THE COMMISSIONER.

17 ~~(D)~~ (E) THE COMMISSIONER SHALL:

18 (1) MAKE A DETERMINATION OF ALL COMPLAINTS ~~AND APPEALS~~
19 WITHIN THE COMMISSIONER'S JURISDICTION;

20 (2) ISSUE A WRITTEN DECISION ON ALL COMPLAINTS ~~AND APPEALS~~
21 WITHIN THE COMMISSIONER'S JURISDICTION; ~~AND~~

22 (3) IF THE COMMISSIONER DETERMINES A CARRIER IMPROPERLY
23 DENIED MEDICALLY NECESSARY COVERED BENEFITS, THE COMMISSIONER MAY
24 ORDER THE CARRIER TO MAKE PAYMENT; AND

25 ~~(3)~~ (4) ADVISE ALL PARTIES OF ANY APPLICABLE PROVISIONS OF
26 TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE THE OPPORTUNITY AND
27 TIME PERIOD FOR REQUESTING A HEARING TO BE HELD IN ACCORDANCE WITH
28 TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE, TO CONTEST THE
29 DECISION OF THE COMMISSIONER ISSUED UNDER PARAGRAPH (2) OF THIS
30 SUBSECTION.

31 ~~(E)~~ (F) THE COMMISSIONER MAY REFER ANY MEMBER COMPLAINTS ~~AND~~
32 ~~APPEALS~~ NOT WITHIN THE COMMISSIONER'S JURISDICTION TO ~~THE HEALTH~~
33 ~~ADVOCACY UNIT~~ OR ANY APPROPRIATE GOVERNMENT AGENCY FOR DISPOSITION
34 OR RESOLUTION.

35 15-1404.

36 (A) ON A QUARTERLY BASIS, THE HEALTH ADVOCACY UNIT SHALL SUBMIT A
37 REPORT TO THE COMMISSIONER THAT:

38 (1) DESCRIBES ACTIVITIES OF THE UNIT ON BEHALF OF THE MEMBERS
39 WHO HAVE PARTICIPATED IN AN INTERNAL GRIEVANCE PROCESS OF A CARRIER
40 UNDER THIS SUBTITLE;

1 (2) DESCRIBES EFFORTS OF THE UNIT TO MEDIATE IN EACH CASE
2 INVOLVING AN ADVERSE DECISION;

3 (3) NAMES EACH CARRIER INVOLVED IN EACH CASE DESCRIBED IN THE
4 REPORT;

5 (4) STATES THE NUMBER AND RESULTS IN EACH CASE CONSIDERED AN
6 EMERGENCY CASE UNDER § 15-1402(B)(2)(I) OF THIS SUBTITLE DESCRIBED IN THE
7 REPORT, INCLUDING THE TIME WITHIN WHICH THE GRIEVANCE WAS COMPLETED
8 FOR EACH EMERGENCY CASE; AND

9 (5) STATES THE NUMBER AND RESULTS IN EACH CASE DESCRIBED IN
10 THE REPORT INCLUDING THE TIME WITHIN WHICH THE GRIEVANCE WAS
11 COMPLETED FOR EACH CASE.

12 ~~(A)~~ (B) (1) THE HEALTH ADVOCACY UNIT SHALL PREPARE AN ANNUAL
13 REPORT ON ALL COMPLAINTS AND APPEALS FILED UNDER THIS SUBTITLE DURING
14 THE PREVIOUS FISCAL YEAR WITH THE COMMISSIONER, THE HEALTH ADVOCACY
15 UNIT, OR ANY OTHER GOVERNMENT AGENCY.

16 ~~(B)~~ (2) THE HEALTH ADVOCACY UNIT SHALL PUBLISH THE REPORT BY
17 NOVEMBER 15 OF EACH YEAR BEGINNING IN 1998 AND PROVIDE COPIES TO THE
18 LEGISLATIVE POLICY COMMITTEE, THE SENATE FINANCE COMMITTEE, THE HOUSE
19 ECONOMIC MATTERS COMMITTEE, AND THE HOUSE ENVIRONMENTAL MATTERS
20 COMMITTEE.

21 ~~(C)~~ (3) IN CONSULTATION WITH THE COMMISSIONER AND ANY AFFECTED
22 GOVERNMENT AGENCY, THE HEALTH ADVOCACY UNIT, IN ITS ANNUAL REPORT,
23 SHALL EVALUATE THE EFFECTIVENESS OF THE COMPLAINT AND APPEAL PROCESS
24 AVAILABLE TO MEMBERS AND PROPOSE CHANGES DEEMED NECESSARY.

25 15-1405.

26 ON A QUARTERLY BASIS, EACH CARRIER SHALL SUBMIT A REPORT TO THE
27 COMMISSIONER THAT DESCRIBES ACTIVITIES OF THE CARRIER UNDER THIS
28 SUBTITLE, INCLUDING:

29 (1) EFFORTS AT MEDIATION ON ADVERSE DECISIONS;

30 (2) THE NUMBER AND RESULTS OF EACH CASE THAT IS CONSIDERED
31 AN EMERGENCY CASE UNDER § 15-1402(B)(2)(I) OF THIS SUBTITLE, INCLUDING THE
32 TIME WITHIN WHICH THE GRIEVANCE WAS COMPLETED FOR EACH EMERGENCY
33 CASE; AND

34 (3) THE NUMBER AND RESULTS IN EACH CASE, INCLUDING THE TIME
35 WITHIN WHICH THE CARRIER COMPLETED ITS INTERNAL GRIEVANCE PROCESS FOR
36 EACH CASE.

37 ~~27-303.~~

38 ~~It is an unfair claim settlement practice and a violation of this subtitle for an insurer~~
39 ~~or nonprofit health service plan to:~~

10

1 ~~(1) misrepresent pertinent facts or policy provisions that relate to the claim~~
2 ~~or coverage at issue;~~

3 ~~(2) refuse to pay a claim for an arbitrary or capricious reason based on all~~
4 ~~available information;~~

5 ~~(3) attempt to settle a claim based on an application that is altered without~~
6 ~~notice to, or the knowledge or consent of, the insured;~~

7 ~~(4) fail to include with each claim paid to an insured or beneficiary a~~
8 ~~statement of the coverage under which payment is being made;~~

9 ~~(5) fail to settle a claim promptly whenever liability is reasonably clear~~
10 ~~under one part of a policy, in order to influence settlements under other parts of the~~
11 ~~policy;~~

12 ~~(6) fail to provide promptly on request a reasonable explanation of the basis~~
13 ~~for a denial of a claim; [or]~~

14 ~~(7) fail to meet the requirements of Title 19, Subtitle 13 of the Health~~
15 ~~General Article for preauthorization for a health care service; OR~~

16 ~~(8) FAIL TO REIMBURSE FOR MEDICALLY NECESSARY COVERED~~
17 ~~BENEFITS.~~

18 27-304.

19 It is an unfair claim settlement practice and a violation of this subtitle for an insurer
20 or nonprofit health service plan, when committed with the frequency to indicate a general
21 business practice, to:

22 (1) misrepresent pertinent facts or policy provisions that relate to the claim
23 or coverage at issue;

24 (2) fail to acknowledge and act with reasonable promptness on
25 communications about claims that arise under policies;

26 (3) fail to adopt and implement reasonable standards for the prompt
27 investigation of claims that arise under policies;

28 (4) refuse to pay a claim without conducting a reasonable investigation
29 based on all available information;

30 (5) fail to affirm or deny coverage of claims within a reasonable time after
31 proof of loss statements have been completed;

32 (6) fail to make a prompt, fair, and equitable good faith attempt, to settle
33 claims for which liability has become reasonably clear;

34 (7) compel insureds to institute litigation to recover amounts due under
35 policies by offering substantially less than the amounts ultimately recovered in actions
36 brought by the insureds;

11

1 (8) attempt to settle a claim for less than the amount to which a reasonable
2 person would expect to be entitled after studying written or printed advertising material
3 accompanying, or made part of, an application;

4 (9) attempt to settle a claim based on an application that is altered without
5 notice to, or the knowledge or consent of, the insured;

6 (10) fail to include with each claim paid to an insured or beneficiary a
7 statement of the coverage under which the payment is being made;

8 (11) make known to insureds or claimants a policy of appealing from
9 arbitration awards in order to compel insureds or claimants to accept a settlement or
10 compromise less than the amount awarded in arbitration;

11 (12) delay an investigation or payment of a claim by requiring a claimant or a
12 claimant's licensed health care provider to submit a preliminary claim report and
13 subsequently to submit formal proof of loss forms that contain substantially the same
14 information;

15 (13) fail to settle a claim promptly whenever liability is reasonably clear
16 under one part of a policy, in order to influence settlements under other parts of the
17 policy;

18 (14) fail to provide promptly a reasonable explanation of the basis for denial
19 of a claim or the offer of a compromise settlement; [or]

20 (15) fail to meet the requirements of Title 19, Subtitle 13 of the Health -
21 General Article for preauthorization for a health care service; OR

22 (16) IMPROPERLY FAIL TO REIMBURSE FOR MEDICALLY NECESSARY
23 COVERED BENEFITS.

24 SECTION 2. AND BE IT FURTHER ENACTED, That the Health Education and
25 Advocacy Unit in the Division of Consumer Protection of the Office of the Attorney
26 General and the Maryland Insurance Commissioner shall enter into a Memorandum of
27 Understanding by October 1, 1997, with respect to provisions enacted by Section 1 of this
28 Act regarding: (1) the format and contents of the annual report required under § 15-1404
29 of the Insurance Article, as enacted by Section 1 of this Act; and (2) funding from the
30 Maryland Insurance Administration for the activities of the Unit required under §§
31 15-1402 and 15-1404 of the Insurance Article.

32 SECTION 3. AND BE IT FURTHER ENACTED, That the Health Education and
33 Advocacy Unit, in conjunction with the affected agencies, shall study and make
34 recommendations to the Legislative Policy Committee, the Senate Finance Committee,
35 the House Economic Matters Committee, and the House Environmental Matters
36 Committee by October 1, 1998, about the feasibility and advisability of:

37 (1) transferring all or some of the responsibilities of the Department of Health
38 and Mental Hygiene with respect to utilization review and private review agents to the
39 Maryland Insurance Administration; and

12

1 (2) requiring all carriers to have a uniform complaint and review process for
2 members in accordance with regulations issued by the Maryland Insurance
3 Commissioner.

4 SECTION 4. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall
5 take effect June 1, 1997.

6 SECTION 5. AND BE IT FURTHER ENACTED, That the Maryland Insurance
7 Administration, as part of the annual report required under § 15-1404 of the Insurance
8 Article, shall report the number of complaints filed against carriers related to a hospital
9 length of stay or a requirement to have a service performed on an outpatient basis, and
10 the extent to which the complaints are related to a certain practice guideline.

11 SECTION 6. AND BE IT FURTHER ENACTED, That Section 5 of this Act shall
12 remain effective for a period of 2 years and, at the end of January 1, 2000, with no further
13 action required by the General Assembly, Section 5 of this Act shall be abrogated and of
14 no further force and effect.

15 SECTION ~~5-~~ 7. AND BE IT FURTHER ENACTED, That, except as provided in
16 Section 4 of this Act, this Act shall take effect ~~October 1, 1997~~ January 1, 1998.