Unofficial Copy 1997 Regular Session J1 7lr2584

By: Senator Bromwell

Introduced and read first time: February 19, 1997

Assigned to: Rules

A BILL ENTITLED

1 AN ACT concerning

2 Task Force on Health Care Regulatory Reform

- 3 FOR the purpose of creating the Task Force on Health Care Regulatory Reform;
- 4 specifying the duties of the Task Force; providing for the membership of the Task
- 5 Force; requiring the Department of Health and Mental Hygiene to hire a consultant
- 6 for a certain purpose under certain circumstances; requiring the Task Force to
- 7 determine the amount of funding, up to a certain amount, necessary to perform the
- 8 duties of the Task Force; providing that the Governor shall require certain agencies
- 9 to provide certain funding; requiring the Task Force to report to certain persons by
- a certain date; providing for the effective date of this Act; and generally relating to
- the Task Force on Health Care Regulatory Reform.
- 12 BY adding to
- 13 Article 41 Governor Executive and Administrative Departments
- 14 Section 18-301
- 15 Annotated Code of Maryland
- 16 (1993 Replacement Volume and 1996 Supplement)
- 17 Preamble
- WHEREAS, In the last several years there has been rapid change in the structure
- 19 of the health care industry in Maryland; and
- WHEREAS, Over the last several decades, Maryland has enacted a regulatory
- 21 system governing the relationships among consumers, hospitals, health care practitioners,
- 22 third party payors, and government; and
- WHEREAS, The various agencies were instituted at different times and under
- 24 different circumstances and an evaluation of this relevance to today's health care delivery
- 25 system needs to be studied; and
- 26 WHEREAS, Many perceive that overlapping regulations and confusion over which
- 27 agency has jurisdiction resulting from this system are increasing the cost of health care
- 28 and the lack of an overall coordinated approach to regulation; and
- 29 WHEREAS, There may be gaps in the regulatory system where certain unregulated
- 30 activities should be regulated; and

2

36 PLAN;

| | WHEREAS, The appropriate degree of regulation is important if Maryland's economy is to grow and its citizens are to have access to affordable quality health care; now, therefore, |
|----------------|--|
| 4 5 | SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows: |
| 6 | Article 41 - Governor - Executive and Administrative Departments |
| 7 | 18-301. |
| 8 | (A) (1) THERE IS A TASK FORCE ON HEALTH CARE REGULATORY REFORM. |
| 9 | (2) THE TASK FORCE SHALL: |
| 12 13 14 | (I) EVALUATE AND MAKE RECOMMENDATIONS TO THE GENERAL ASSEMBLY AND THE GOVERNOR ON HOW TO STREAMLINE THE REGULATORY PROCESS AND INCREASE COORDINATION AMONG VARIOUS REGULATORY BODIES TO ENHANCE THEIR EFFICIENCY AND EFFECTIVENESS IN SERVING THE HEALTH CARE INDUSTRY WHILE MAINTAINING QUALITY, AFFORDABLE, AND ACCESSIBLE HEALTH CARE FOR THE CITIZENS OF MARYLAND; AND |
| 16 | (II) INCLUDE IN ITS SCOPE OF REVIEW THE FOLLOWING AGENCIES: |
| 17 | 1. THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE; |
| 18 | 2. THE MARYLAND INSURANCE ADMINISTRATION; |
| 19 | 3. THE HEALTH RESOURCES PLANNING COMMISSION; |
| 20 | 4. THE HEALTH SERVICES COST REVIEW COMMISSION; |
| 21 | 5. THE HEALTH CARE ACCESS AND COST COMMISSION; AND |
| 22 23 | 6. ANY OTHER MARYLAND AGENCY THAT REGULATES HEALTH CARE. |
| 24 | (B) THE TASK FORCE SHALL CONSIST OF THE FOLLOWING 16 MEMBERS: |
| 25 26 | (1) ONE MEMBER OF THE SENATE OF MARYLAND, APPOINTED BY THE PRESIDENT OF THE SENATE; |
| 27 28 | (2) ONE MEMBER OF THE HOUSE OF DELEGATES, APPOINTED BY THE SPEAKER OF THE HOUSE OF DELEGATES; AND |
| 29 30 | (3) FOURTEEN MEMBERS APPOINTED BY THE GOVERNOR ON OR BEFORE JULY 1, 1997, AS FOLLOWS: |
| 31 32 | (I) ONE MEMBER NOMINATED BY THE MARYLAND CHAMBER OF COMMERCE; |
| 33 34 | (II) ONE MEMBER NOMINATED BY THE ASSOCIATION OF MARYLAND HOSPITALS AND HEALTH SYSTEMS; |
| 35 | (III) ONE MEMBER NOMINATED BY A NONPROFIT HEALTH SERVICE |

| 1 (IV) ONE MEMBER NOMINATED BY THE LEAGUE OF LIFE AND 2 HEALTH INSURERS OF MARYLAND; |
|--|
| 3 (V) ONE MEMBER NOMINATED BY THE MARYLAND MEDICAL AND 4 CHIRURGICAL FACULTY; |
| 5 (VI) ONE MEMBER NOMINATED BY THE MARYLAND ASSOCIATION 6 OF HEALTH MAINTENANCE ORGANIZATIONS; |
| 7 (VII) ONE MEMBER NOMINATED BY THE MARYLAND- DISTRICT OF 8 COLUMBIA AFL-CIO; |
| 9 (VIII) ONE MEMBER OF AN ACADEMIC MEDICAL CENTER 10 NOMINATED BY THE JOHNS HOPKINS HEALTH SYSTEM AND THE UNIVERSITY OF 11 MARYLAND MEDICAL SYSTEM; |
| 12 (IX) FOUR MEMBERS REPRESENTING CONSUMER INTERESTS WHO 13 ARE UNAFFILIATED WITH THE HEALTH CARE INDUSTRY TO BE APPOINTED AT THE 14 GOVERNOR'S DISCRETION; |
| 15 (X) ONE MEMBER WHO IS A NONPHYSCIAN HEALTH CARE 16 PROVIDER TO BE APPOINTED AT THE GOVERNOR'S DISCRETION; AND |
| 17 (XI) ONE MEMBER OF A NONHOSPITAL HEALTH CARE FACILITY TO 18 BE APPOINTED AT THE GOVERNOR'S DISCRETION. |
| 19 (C) (1) THE GOVERNOR SHALL DESIGNATE THE CHAIRMAN OF THE TASK 20 FORCE FROM THE APPOINTED MEMBERS. |
| 21 (2) THE CHAIRMAN MAY NOT BE AFFILIATED WITH THE HEALTH CARE 22 INDUSTRY. |
| 23 (D) THE DEPARTMENT OF LEGISLATIVE REFERENCE AND THE DEPARTMENT 24 OF FISCAL SERVICES SHALL COORDINATE WITH OTHER STATE AGENCIES TO 25 PROVIDE STAFFING FOR THE TASK FORCE. |
| 26 (E) A MEMBER OF THE TASK FORCE MAY NOT RECEIVE COMPENSATION BUT 27 IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD STATE 28 TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET. |
| 29 (F) THE TASK FORCE SHALL MAKE RECOMMENDATIONS ON HOW TO: |
| 30 (1) STREAMLINE THE HEALTH CARE REGULATORY PROCESS; |
| 31 (2) COORDINATE AND INTEGRATE THE ROLE AND MISSION OF THE 32 VARIOUS HEALTH CARE REGULATORY AGENCIES; |
| 33 (3) REDUCE DUPLICATION IN HEALTH CARE REGULATORY FUNCTIONS 34 AND REGULATIONS; |
| 35 (4) CONSOLIDATE HEALTH CARE REGULATORY AGENCIES AND 36 FUNCTIONS; |

4

| 1 2 | $\mbox{(5) EVALUATE THE COST OF REGULATIONS IN COMPARISON WITH THE BENEFITS;}$ |
|----------|---|
| 3 | (6) EVALUATE THE IMPACT OF THE REGULATORY SYSTEM ON ACCESS BY MARYLAND'S CITIZENS TO AFFORDABLE QUALITY HEALTH CARE; AND |
| | (7) IDENTIFY UNREGULATED AREAS WHERE REGULATION MAY BE APPROPRIATE TO ASSURE ACCESS TO QUALITY HEALTH CARE SERVICES IN THE STATE. |
| 10 11 | (G) (1) TO ASSIST THE TASK FORCE IN ITS WORK, THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE SHALL CONTRACT WITH AN INDEPENDENT CONSULTANT TO STUDY AND EVALUATE THE COST, QUALITY, AND ACCESS IMPLICATIONS ASSOCIATED WITH THE STATE'S HEALTH CARE REGULATORY SYSTEM. |
| 13 14 | (2) (I) THE TASK FORCE SHALL DEVELOP CRITERIA FOR HIRING AN INDEPENDENT CONSULTANT TO ASSIST THE TASK FORCE IN ITS WORK. |
| 17 | (II) THE CRITERIA SHALL INCLUDE A REQUIREMENT THAT THE CONSULTANT HAVE A WORKING KNOWLEDGE OF THE HEALTH CARE REGULATORY SYSTEM IN THE STATE, BUT WITH NO VESTED INTEREST IN THE STATE'S HEALTH CARE INDUSTRY. |
| 19 20 | (3) (I) THE TASK FORCE SHALL DETERMINE THE AMOUNT OF FUNDING NECESSARY TO HIRE THE INDEPENDENT CONSULTANT. |
| 21 22 | (II) THE AMOUNT OF FUNDING THAT THE TASK FORCE MAY DETERMINE IS NECESSARY MAY NOT EXCEED \$300,000. |
| | (4) THE GOVERNOR SHALL EVALUATE THE TASK FORCE'S FUNDING REQUEST, AND IF REASONABLE, DIRECT THE FOLLOWING STATE AGENCIES TO PROVIDE FUNDING IN THE AMOUNTS THE GOVERNOR CONSIDERS APPROPRIATE: |
| 26 | (I) THE MARYLAND INSURANCE ADMINISTRATION; |
| 27 | (II) THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE; |
| 28 | (III) THE HEALTH CARE ACCESS AND COST COMMISSION; |
| 29 | (IV) THE HEALTH SERVICES COST REVIEW COMMISSION; AND |
| 30 | (V) THE HEALTH RESOURCES PLANNING COMMISSION. |
| 33 | (H) THE TASK FORCE SHALL SUBMIT A PRELIMINARY REPORT TO THE GOVERNOR AND, SUBJECT TO § 2-1312 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY ON OR BEFORE DECEMBER 1, 1997 AND A FINAL REPORT BY DECEMBER 1, 1998. |
| 35 36 | SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June 1, 1997. |