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27

1998 Regular Session 8lr0514

By: Delegates Hixson and Heller Introduced and read first time: January 19, 1998 Assigned to: Ways and Means A BILL ENTITLED 1 AN ACT concerning 2 **Education - Funding - Average Daily Attendance** 3 FOR the purpose of altering certain formulas used to calculate the State share of basic current expenses for each county; defining certain terms; requiring the 4 5 Governor to include in the State budget certain grants for use in dropout 6 prevention programs; and generally relating to State funding of elementary and secondary education. 7 BY repealing and reenacting, with amendments, 8 Article - Education 10 Section 5-202(a) and (b) Annotated Code of Maryland 11 (1997 Replacement Volume and 1997 Supplement) 12 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 13 14 MARYLAND, That the Laws of Maryland read as follows: 15 **Article - Education** 16 5-202. 17 In this section the following words have the meanings indicated. (a) (1) "Assessed valuation of real property" means the most recent 18 19 estimate made by the State Department of Assessments and Taxation before the 20 annual State budget is submitted to the General Assembly, of the assessed value of 21 real property for State purposes as of July 1 of the first completed fiscal year before 22 the school year for which the calculation of State aid is made under this section. 23 In all assessable bases, for the purpose of this paragraph, 24 preferentially assessed agricultural land shall be included at 50 percent of farm use 25 valuation as determined in accordance with farm use assessment standards 26 established by the Department of Assessments and Taxation.

28 and secondary education for a fiscal year calculated as follows:

"Basic current expenses" means expenditures for elementary

3	1. Statewide aggregate expenditures from the current expense fund for administration, instruction, public school special education programs, student personnel services, health services, operation of plant, and maintenance of plant;						
7	2. Plus statewide aggregate expenditures from the current expense fund for fixed charges (including employee benefits), additional equipment, and replacement equipment, to the extent these expenditures relate to the expenditure categories in item 1 of this subparagraph; and						
	3. Minus the statewide aggregate of all State and federal funds for elementary and secondary education supporting the expenditures in items 1 and 2 of this subparagraph, except the State share of basic current expenses.						
14	(ii) "Basic current expenses" does not include expenditures for adult education, community services, pupil transportation, capital outlay, or outgoing transfers, or expenditures reported in the Food Service Fund, the Student Body Activities Fund, the School Construction Fund, or the Debt Service Fund.						
18	(4) "Net taxable income" means the amount certified by the State Comptroller for the second completed calendar year before the school year for which the calculation of State aid under this section is made, based on tax returns filed on or before September 1 after this calendar year.						
20	(5)	"Real pr	roperty" includes:				
21		(i)	Any interest in land or improvements to land;				
22 23	utilities; and	(ii)	Land and nonoperating property of railroads and public				
24 25	by the Department of	(iii) Assessm	Operating property of public utilities classified as real property nents and Taxation.				
	(6) "Assessed value of personal property" means the assessed valuation for county purposes of tangible personal property, railroad property, public utility personal property, and public utility shares.						
29	(7)	"Full-tin	ne equivalent enrollment" means:				
30 31		(i) program	All students enrolled in grades 1 through 12 or their equivalent s on September 30 of the previous school year;				
	programs on Septemb		One half of the number of students enrolled in kindergarten the previous school year, except that in Garrett County n students is included; and				
			The number of full-time equivalent students, as determined by t, enrolled in evening high school programs during the				

- 25 PERFORMANCE REPORT.
- 26 (15) "AVERAGE DAILY ATTENDANCE" MEANS THE PRODUCT OF:
- 27 (I) THE STUDENT ATTENDANCE RATE FOR A COUNTY; AND
- 28 (II) THE FULL-TIME EQUIVALENT ENROLLMENT FOR THAT
- 29 COUNTY.
- 30 (16) "COUNTY AVERAGE DAILY ATTENDANCE" MEANS:
- 31 (I) FOR FISCAL YEAR 1999, THE SUM OF:
- 32 1. 25 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE
- 33 COUNTY; AND

1 2	FOR THE COUNTY;		2.	75 PERCENT OF FULL-TIME EQUIVALENT ENROLLMENT	
3		(II)	FOR FIS	SCAL YEAR 2000, THE SUM OF:	
4 5	COUNTY; AND		1.	50 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE	
6 7	FOR THE COUNTY;		2.	50 PERCENT OF FULL-TIME EQUIVALENT ENROLLMENT	
8		(III)	FOR FIS	SCAL YEAR 2001, THE SUM OF:	
9 10	COUNTY; AND		1.	75 PERCENT OF AVERAGE DAILY ATTENDANCE FOR THE	
11 12	FOR THE COUNTY	; AND	2.	25 PERCENT OF FULL-TIME EQUIVALENT ENROLLMENT	
13 14	100 PERCENT OF A	(IV) VERAG		SCAL YEAR 2002 AND EACH FISCAL YEAR THEREAFTER, Y ATTENDANCE FOR THE COUNTY.	
	(17) COUNTY AVERAG CURRENT EXPENS	E DAIL	Y ATTEN	IC CURRENT EXPENSE TO BE SHARED" MEANS THE NDANCE MULTIPLIED BY THE PER PUPIL BASIC	
20 21	(b) (1) Each county board [and the Mayor and City Council of Baltimore City] shall receive from the State, in the manner and subject to the limitations under this section, an amount for each school year to be known as the "State share of basic current expenses" for each county, which shall be calculated as indicated in this subsection.				
23 24	(2) pupil basic current ex	(i) pense fig		ic current expenses to be shared shall equal the per iplied by full-time equivalent enrollment.	
27 28 29 30	(ii) 1. If State aid for public elementary and secondary education exceeds 31.5% of the projected general funds of the State in any fiscal year, then the amount required for the per pupil basic current expense figure may not be implemented for the next fiscal year unless the General Assembly, at the regular session immediately preceding that next fiscal year, affirms by joint resolution that the additional State aid required using the per pupil basic current expense figure is within the State's fiscal resources.				
34 35 36 37	specified and a joint r then the per pupil bas next fiscal year shall	resolution ic current be the lest unt equal	n of affire t expense sser of the	As provided under item 1 of this subparagraph, if State y education exceeds the percentage amount mation is not enacted by the General Assembly, e figure in which the State shall share for the e per pupil basic current expense figure for the ercent of the prior year's per pupil basic	

3 4 5	3. By January 14 of each year, the Department of Legislative Services shall calculate State aid as a percentage of the projected State General Fund revenues for the current fiscal year. State aid shall include State funds provided to the county boards whether pursuant to formula or on a grant basis and State payments on behalf of the county boards such as retirement and debt service for State bonds for school construction.					
7 8	(3) (i) In this paragraph, "enrollment" means the full-time equivalent enrollment used in calculating the current expense aid for a county.					
9 10	(ii) To be eligible to receive the State share of basic current expenses:					
13	1. The county governing body shall levy an annual tax sufficient to provide an amount of revenue for elementary and secondary public education purposes equal to the product of the wealth of the county and a local contribution rate determined for each fiscal year; and					
17	2. The county governing body shall appropriate local funds to the school operating budget in an amount no less than the product of the enrollment for the current fiscal year and the local appropriation on a per pupil basis for the prior fiscal year.					
21 22 23 24 25 26	(iii) 1. Except as provided in sub-subparagraph 2 of this subparagraph, for purposes of this paragraph, the local appropriation on a per pupil basis for the prior fiscal year for a county is derived by dividing the county's highest local appropriation to its school operating budget for the prior fiscal year by the enrollment for the prior fiscal year. For example, the calculation of the current expense aid for Fiscal Year 1985 shall be based on the highest local appropriation for the school operating budget for a county for Fiscal Year 1984. Program shifts between a county operating budget and a county school operating budget may not be used to artificially satisfy the requirements of this paragraph.					
	2. For purposes of this paragraph, for Fiscal Year [1997] 1998 and each subsequent fiscal year, the calculation of the county's highest local appropriation to its school operating budget for the prior fiscal year shall exclude:					
	A. A nonrecurring cost that is supplemental to the regular school operating budget, if the exclusion qualifies under regulations adopted by the State Board; and					
34 35	B. A cost of a program that has been shifted from the county school operating budget to the county operating budget.					
38	3. The county board must present satisfactory evidence to the county government that any appropriation under sub-subparagraph 2 A of this subparagraph is used only for the purpose designated by the county government in its request for approval.					

3	2 sub-subparagraph 2 A of this subpara	Any appropriation that is not excluded under graph as a qualifying nonrecurring cost shall be ighest local appropriation to its school operating			
5 6	5. 5 adopted by the State Board, shall incl	Qualifying nonrecurring costs, as defined in regulations ude but are not limited to:			
7	7 A.	Computer laboratories;			
8	В.	Technology enhancement;			
9	C.	New instructional program start-up costs; and			
10	D.	Books other than classroom textbooks.			
13 14	2 if the county is granted a temporary v 3 the State Board of Education based of	The provisions of this paragraph do not apply to a county waiver or partial waiver from the provisions by on a determination that the county's fiscal county's ability to fund the maintenance of effort			
16 17	6 2. 7 grant a waiver under this subparagra	After a public hearing, the State Board of Education may ph in accordance with its regulations.			
	3. In order to qualify for the waiver under this subparagraph for a fiscal year, a county shall make a request for a waiver to the State Board of Education by April 1 of the prior fiscal year.				
		The State Board of Education shall inform the county s approved or denied in whole or in part by May			
24	4 (4) The local contr	ribution rate is calculated as follows:			
25 26	5 (i) Multi 6 multiply this product by 0.45.	ply the full-time equivalent enrollment by \$624, and			
		ply the full-time equivalent enrollment by the amount are figure exceeds \$624, and multiply this			
		he two products arrived at in subparagraphs (i) and (ii) of ng sum by the sum of the wealth of all of the			
33 34	3 (iv) The ro 4 expressed as a percent with 5 decima	esulting quotient, rounded to 7 decimal places, and l places, is the local contribution rate.			
35 36		ot as provided in subparagraph [(ii)] (III) of this share of basic current expenses for each county is			

- 1 the difference between the county share calculated under paragraph (3) of this
- 2 subsection and the COUNTY basic current expense to be shared[, as indicated in
- 3 paragraph (2) of this subsection].
- 4 (II) THE STATE SHARE OF BASIC CURRENT EXPENSES FOR EACH
- 5 COUNTY IS DETERMINED BY ADDING TO THE UNADJUSTED STATE SHARE OF BASIC
- 6 CURRENT EXPENSES FOR EACH COUNTY THE PRODUCT OF:
- 7 1. THE DIFFERENCE BETWEEN THE TOTAL BASIC CURRENT
- 8 EXPENSES TO BE SHARED AND THE TOTAL COUNTY BASIC CURRENT EXPENSES TO
- 9 BE SHARED; AND
- 10 2. THE PERCENT SHARE THAT EACH COUNTY REPRESENTS
- 11 OF THE TOTAL COUNTY BASIC CURRENT EXPENSES TO BE SHARED.
- 12 [(ii)] (III) If the State share of basic current expenses, as calculated
- 13 under subparagraph (i) of this paragraph, is less than the product of \$60 and the
- 14 county's full-time equivalent enrollment, the State share of basic current expenses for
- 15 the county shall be the product of \$60 and the county's full-time equivalent
- 16 enrollment.
- 17 (IV) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, THE
- 18 GOVERNOR'S APPROPRIATION FOR BASIC CURRENT EXPENSE AID SHALL BE
- 19 CALCULATED USING FULL-TIME EQUIVALENT ENROLLMENT TO DETERMINE THE
- 20 AMOUNT OF THE AGGREGATE STATE SHARE OF FUNDING AVAILABLE FOR
- 21 DISTRIBUTION TO EACH COUNTY BOARD.
- 22 SECTION 2. AND BE IT FURTHER ENACTED, That for Fiscal Years 1999 and
- 23 2000, the Governor shall include in the State budget grants for use in dropout
- 24 prevention programs, including:
- 25 \$800,000 each year to the Prince George's County Board of
- 26 Education; and
- 27 (2) \$3,300,000 each year to the New Baltimore City Board of School
- 28 Commissioners.
- 29 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 30 July 1, 1998.