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14

1998 Regular Session (8lr0257)

ENROLLED BILL

-- Economic Matters/Finance --

Introduced by Delegates Goldwater, Kopp, Morhaim, Hurson, Pendergrass, Genn, Bobo, and Conroy Conroy, Busch, Barve, Crumlin, Donoghue, Eckardt, Exum, Frank, Fulton, Gordon, Kach, Kirk, V. Mitchell, and Walkup

specifying the conditions under which a <u>certain public or</u> nonprofit charitable

	Read and Examined by Proofreaders:	
		Proofreader.
Sealed-	d with the Great Seal and presented to the Governor, for his approval thisday of at o'clock,M.	Proofreader.
		Speaker.
	CHAPTER	
1 A	AN ACT concerning	
2	Acquisition of Nonprofit Health Entities	
3 F	FOR the purpose of prohibiting a person from engaging in an acquisition of a	
4	nonprofit health entity without the approval of a certain regulating entity;	
5 6	requiring the person to submit certain applications; requiring the Department of Health and Mental Hygiene, the Maryland Insurance Administration, and the	
7	Attorney General to adopt certain regulations; requiring certain regulating	
8	entities to provide certain notice and hold certain public hearings; requiring	
9	certain transferors to provide certain notice; establishing criteria by which	
10	certain regulating entities must evaluate a proposed acquisition; specifying	
11	certain rules that relate to an entity that becomes a for-profit health entity	
12	under this Act; authorizing certain regulating entities to revoke or suspend	
13	certain licenses or certificates of authority under certain circumstances;	

- 1 corporation may receive charitable certain assets under this Act; defining 2 certain terms; providing for the application of this Act; and generally relating to 3 the acquisition of nonprofit health entities. 4 BY adding to 5 Article - State Government Section 6.5-101 through 6.5-306 6.5-307 to be under the new title "Title 6.5. 6 7 Attorney General - Acquisition of Nonprofit Health Entities" 8 Annotated Code of Maryland (1995 Replacement Volume and 1997 Supplement) 9 10 BY repealing and reenacting, with amendments, Article - Health - General 11 Section 19-327 12 13 Annotated Code of Maryland 14 (1996 Replacement Volume and 1997 Supplement) 15 BY adding to Article - Health - General 16 17 Section 19-706(y) Annotated Code of Maryland 18 19 (1996 Replacement Volume and 1997 Supplement) 20 BY repealing Article - Health - General 21 22 Section 19-711.1 23 Annotated Code of Maryland 24 (1996 Replacement Volume and 1997 Supplement) 25 BY repealing and reenacting, with amendments, Article - Insurance 26

- 27 Section 4-113(b)
- 28 Annotated Code of Maryland
- 29 (1997 Volume)
- 30 BY repealing and reenacting, with amendments,
- Article Insurance 31
- 32 Section 14-112
- 33 Annotated Code of Maryland
- (1997 Volume) 34
- 35 BY repealing
- Article Insurance 36
- 37 Section 14-131 and 14-132

Desamble	
Preamble	

5	including hospitals, health service plans, health maintenance organizations, and
6	other nonprofit entities that provide health care and health insurance to residents of
7	the State; and
8	WHEREAS, Over a period of years, these nonprofit health entities have
9	received various types of beneficial tax treatment and other benefits while operating
10	in the State; and

- 11 WHEREAS, Nonprofit health entities are not owned by individuals, but 12 rather exist for the benefit of the public and are required to fulfill their nonprofit 13 mission as expressed in the charters of their corporations; and
- 14 WHEREAS, The acquisition of nonprofit health entities by, and the transfer of 15 assets to, for profit entities is a national trend and, in some cases, the assets of the 16 nonprofit health entities are not fully accounted for or are not used for the benefit of 17 the State: and
- 18 WHEREAS. It is in the best interests of the State to ensure that, whenever a 19 nonprofit health entity is acquired or otherwise converts to for profit status, the 20 public and charitable assets of the nonprofit health entity are fully accounted for and 21 properly distributed to the State for the benefit of the public; and
- 22 WHEREAS, The General Assembly intends that the Secretary of Health and 23 Mental Hygiene, the Insurance Commissioner, and the Attorney General ensure that 24 the assets of nonprofit health entities are properly accounted for and distributed to
- 25 the State as set forth in this title; now, therefore,
- 26 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- MARYLAND, That the Laws of Maryland read as follows:
- 28 **Article - State Government**
- TITLE 6.5. ATTORNEY GENERAL ACQUISITION OF NONPROFIT HEALTH ENTITIES. 29
- SUBTITLE 1. DEFINITIONS-AND; GENERAL PROVISIONS. 30
- 31 6.5-101.
- 32 (A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
- 33 (B) (1)"ACQUISITION" MEANS THE SALE, LEASE, TRANSFER, MERGER,
- 34 CREATION OF A JOINT VENTURE, OR OTHER DISPOSITION OF AN OWNERSHIP OR

36

	CONTROLLING INTEREST IN THE PRINCIPAL OPERATING ASSETS OF A NONPROFIT HEALTH ENTITY THAT RESULTS IN:
3	(I) A CHANGE OF OWNERSHIP OR CONTROL OF A 20% OR GREATER INTEREST OR CONTROL IN THE NONPROFIT HEALTH ENTITY; OR
5 6	(II) A TRANSFEREE HOLDING A 50% OR GREATER INTEREST IN THE OWNERSHIP OR CONTROL OF A NONPROFIT HEALTH ENTITY.
7	(2) "ACQUISITION" INCLUDES:
8	(I) A PUBLIC OFFERING OF STOCK; AND
9	(II) A CONVERSION TO A FOR-PROFIT ENTITY.
12	(3) "ACQUISITION" DOES NOT INCLUDE THE SALE, LEASE, TRANSFER, MERGER, CREATION OF A JOINT VENTURE, OR OTHER DISPOSITION OF AN OWNERSHIP OR CONTROLLING INTEREST IN A NONPROFIT HEALTH ENTITY IF THE TRANSFEREE:
14 15	(I) IS EXEMPT FROM FEDERAL INCOME TAXATION UNDER § 501(C)(3) OF THE INTERNAL REVENUE CODE OR AS A GOVERNMENTAL ENTITY;
16 17	(II) WILL MAINTAIN REPRESENTATION FROM THE AFFECTED COMMUNITY ON THE LOCAL BOARD;
18	(III) 1. IS A GOVERNMENTAL ENTITY; OR
	2. IS A NONPROFIT CORPORATION HAVING A SUBSTANTIALLY SIMILAR CHARITABLE HEALTH CARE PURPOSE AS THE TRANSFEROR; AND
22 23	(IV) AGREES THAT ALL OF THE ASSETS WILL BE USED BY THE TRANSFEROR TO PROVIDE HEALTH CARE IN THE STATE.
24	(B) "ACQUISITION" MEANS:
27 28 29	(1) A SALE, LEASE, TRANSFER, MERGER, OR JOINT VENTURE THAT RESULTS IN THE DISPOSAL OF THE ASSETS OF A NONPROFIT HEALTH ENTITY TO A FOR-PROFIT CORPORATION OR ENTITY OR TO A MUTUAL BENEFIT CORPORATION OR ENTITY WHEN A SUBSTANTIAL OR SIGNIFICANT PORTION OF THE ASSETS OF THE NONPROFIT HEALTH ENTITY ARE INVOLVED OR WILL BE INVOLVED IN THE AGREEMENT OR TRANSACTION;
33 34	(2) A TRANSFER OF OWNERSHIP, CONTROL, RESPONSIBILITY, OR GOVERNANCE OF A SUBSTANTIAL OR SIGNIFICANT PORTION OF THE ASSETS, OPERATIONS, OR BUSINESS OF THE NONPROFIT HEALTH ENTITY TO ANY FOR-PROFIT CORPORATION OR ENTITY OR TO ANY MUTUAL BENEFIT CORPORATION OR ENTITY;

(3) A PUBLIC OFFERING OF STOCK; OR

28 ADMINISTRATION; AND

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1		<u>(4)</u>	A CONVERSION TO A FOR-PROFIT ENTITY.
2 3	(C) ADMINIST		NISTRATION" MEANS THE MARYLAND INSURANCE
4 5	(D) HYGIENE.	"DEPA	RTMENT" MEANS THE DEPARTMENT OF HEALTH AND MENTAL
6 7	(E) 19-701 OF T		TH MAINTENANCE ORGANIZATION" HAS THE MEANING STATED IN § ALTH - GENERAL ARTICLE.
8 9	(F) GENERAL		ITAL" HAS THE MEANING STATED IN § 19-301 OF THE HEALTH - E.
10	(G)	"NONP	PROFIT HEALTH ENTITY" MEANS:
11		(1)	A NONPROFIT HOSPITAL;
12		(2)	A NONPROFIT HEALTH SERVICE PLAN; OR
13		(3)	A NONPROFIT HEALTH MAINTENANCE ORGANIZATION.
16		STOCK Y IONER T	PROFIT HEALTH SERVICE PLAN" MEANS A CORPORATION WITHOUT WITH A CERTIFICATE OF AUTHORITY FROM THE INSURANCE TO OPERATE AS A NONPROFIT HEALTH SERVICE PLAN OR A FAL PLAN.
18	(I)	"PUBL	IC ASSETS" MEANS THE ASSETS OF A NONPROFIT HEALTH ENTITY.
19	<u>(I)</u>	"PUBL	IC ASSETS" INCLUDE:
20 21	COMMUN	(1) ITY;	ASSETS HELD FOR THE BENEFIT OF THE PUBLIC OR THE
22		<u>(2)</u>	ASSETS IN WHICH THE PUBLIC HAS AN OWNERSHIP INTEREST; AND
23		<u>(3)</u>	ASSETS OWNED BY A GOVERNMENTAL ENTITY.
24	(J)	"REGU	LATING ENTITY" MEANS:
25 26	GENERAL	(1) IN CON	FOR AN ACQUISITION OF A NONPROFIT HOSPITAL, THE ATTORNEY SULTATION WITH THE DEPARTMENT;
27		(2)	FOR AN ACQUISITION OF A NONPROFIT HEALTH SERVICE PLAN, THE

29 (3) FOR AN ACQUISITION OF A NONPROFIT HEALTH MAINTENANCE 30 ORGANIZATION, THE ADMINISTRATION.

- 1 (K) "TRANSFEREE" MEANS THE PERSON IN AN ACQUISITION THAT RECEIVES 2 THE OWNERSHIP OR CONTROL OF THE NONPROFIT HEALTH ENTITY THAT IS THE
- 3 SUBJECT OF THE ACQUISITION.
- "TRANSFEROR" MEANS THE NONPROFIT HEALTH ENTITY THAT IS THE
- 5 SUBJECT OF THE ACQUISITION, OR THE CORPORATION THAT OWNS THE NONPROFIT
- 6 HEALTH ENTITY THAT IS THE SUBJECT OF THE ACQUISITION.
- 7 6.5-102.
- A PERSON MAY NOT ENGAGE IN AN ACQUISITION OF A NONPROFIT HEALTH 8 9 ENTITY UNLESS THE TRANSFEROR AND THE TRANSFEREE RECEIVE THE APPROVAL
- 10 OF THE APPROPRIATE REGULATING ENTITY.
- 11 6.5-103.
- 12 (A) THE ATTORNEY GENERAL, THE DEPARTMENT, AND THE ADMINISTRATION 13 SHALL ADOPT REGULATIONS TO CARRY OUT THIS TITLE.
- 14 THE REGULATIONS ADOPTED UNDER SUBSECTION (A) OF THIS SECTION
- 15 SHALL INCLUDE PROVISIONS THAT ESTABLISH HEARING AND APPEAL PROCEDURES.
- 16 6.5-104.
- 17 NOTHING IN THIS TITLE SHALL IMPAIR THE RIGHTS AND POWERS OF A COURT
- 18 AND THE ATTORNEY GENERAL WITH RESPECT TO ANY ASSET DEVOTED TO CHARITY
- 19 OR WITH RESPECT TO ANY CHARITABLE TRUST.
- SUBTITLE 2. APPLICATION PROCESS. 20
- 21 6.5-201.
- 22 (A) A PERSON WHO THAT SEEKS TO ENGAGE IN AN ACQUISITION OF A
- 23 NONPROFIT HEALTH ENTITY SHALL SUBMIT AN APPLICATION TO THE APPROPRIATE
- 24 REGULATING ENTITY.
- THE APPLICATION SUBMITTED UNDER PARAGRAPH (1) OF THIS 25
- 26 SUBSECTION SHALL BE IN ADDITION TO ANY OTHER FILING REQUIRED BY LAW.
- AN APPLICATION SHALL INCLUDE: 27 (B)
- 28 (1) THE NAME OF THE TRANSFEROR;
- 29 (2) THE NAME OF THE TRANSFEREE;
- 30 (3) THE NAMES OF ANY OTHER PARTIES TO THE ACQUISITION
- 31 AGREEMENT;
- 32 (4) THE TERMS OF THE PROPOSED ACQUISITION, INCLUDING THE SALE
- 33 PRICE;

1	(5)	A COPY	OF THE ACQUISITION AGREEMENT;
		PERT OR	NCIAL AND COMMUNITY IMPACT ANALYSIS REPORT FROM AN CONSULTANT THAT ADDRESSES THE CRITERIA IN §
5	(7)	ANY O	THER DOCUMENTS RELATED TO THE ACQUISITION.
	THE REGULATING	ENTITY	TTO PARAGRAPH (2) OF THIS SUBSECTION, ON REQUEST TO, AN APPLICATION AND RELATED DOCUMENTS SHALL BE USPECTION AND COPYING.
11	MAKE AVAILABLE SUBSECTION ANY	FOR PU	GULATING ENTITY MAY NOT BE REQUIRED TO DISCLOSE OR JBLIC INSPECTION UNDER PARAGRAPH (1) OF THIS AATION THAT IS CONFIDENTIAL OR PROPRIETARY UNLESS GULATING ENTITY TO BE IN THE PUBLIC INTEREST.
15 16	TRANSFEROR SHA SERVICE PLAN OF	LL NOT THE PR MISSIO	TRANSFEROR IS A NONPROFIT HEALTH SERVICE PLAN, THE IFY EACH SUBSCRIBER TO THE NONPROFIT HEALTH OPOSED TRANSACTION BY FIRST CLASS MAIL WITHIN 10 N OF THE APPLICATION REQUIRED UNDER SUBSECTION (A)
20 21 22	ORGANIZATION, T SUBSCRIBER OF TO PROPOSED TRANS	HE TRA HE NON ACTION	TRANSFEROR IS A NONPROFIT HEALTH MAINTENANCE NSFEROR SHALL NOTIFY EACH ENROLLEE MEMBER OR PROFIT HEALTH MAINTENANCE ORGANIZATION OF THE BY FIRST CLASS MAIL WITHIN 10 DAYS OF THE LICATION REQUIRED UNDER SUBSECTION (A) OF THIS
	PARAGRAPHS (2), (.	3), AND (QUEST TO THE REGULATING ENTITY, AND SUBJECT TO (4) OF THIS SUBSECTION, AN APPLICATION AND RELATED AILABLE FOR PUBLIC INSPECTION AND COPYING.
29 30 31	SUBSECTION OR OF ARE FILED WITH TO REQUIREMENTS OF OTHERWISE DISCL	THERWI HE REGU F THIS T OSED TO	T AS PROVIDED IN PARAGRAPHS (3) AND (4) OF THIS SE BY LAW, ALL INFORMATION AND DOCUMENTS THAT ULATING ENTITY IN COMPLIANCE WITH THE ITLE OR THAT ARE REPORTED TO, OBTAINED BY, OR O THE REGULATING ENTITY OR ANY OTHER PERSON IN UNATION OR INVESTIGATION MADE UNDER THIS TITLE:
33		<u>(I)</u>	ARE CONFIDENTIAL MATERIAL;
34		<u>(II)</u>	ARE NOT SUBJECT TO SUBPOENA; AND
35 36	ANY OTHER PERSO		MAY NOT BE MADE PUBLIC BY THE REGULATING ENTITY OR
37 38	(3) (2) OF THIS SUBSEC		NAL THAT OTHERWISE IS CONFIDENTIAL UNDER PARAGRAPH NAY BE MADE PUBLIC BY ANY PERSON TO WHOM THE

- 1 NONPROFIT HEALTH ENTITY TO WHICH THE MATERIAL RELATES GIVES PRIOR
- 2 WRITTEN CONSENT.
- 3 (4) IF, AFTER GIVING A NONPROFIT HEALTH ENTITY NOTICE AND AN
- 4 <u>OPPORTUNITY TO BE HEARD, THE REGULATING ENTITY DETERMINES THAT IT IS IN</u>
- 5 <u>THE INTEREST OF THE POLICYHOLDERS, STOCKHOLDERS, OR THE PUBLIC TO MAKE</u>
- 6 PUBLIC ANY MATERIAL RELATING TO THE NONPROFIT HEALTH ENTITY THAT
- 7 OTHERWISE IS CONFIDENTIAL UNDER PARAGRAPH (2) OF THIS SUBSECTION, THE
- 8 <u>REGULATING ENTITY MAY MAKE PUBLIC ALL OR PART OF THE MATERIAL IN AN</u>
- 9 APPROPRIATE MANNER.
- 10 6.5-202.
- 11 (A) WITHIN 10 WORKING DAYS AFTER RECEIVING AN APPLICATION, THE
- 12 APPROPRIATE REGULATING ENTITY SHALL:
- 13 (1) PUBLISH NOTICE OF THE APPLICATION IN A NEWSPAPER OF
- 14 GENERAL CIRCULATION IN THE COUNTY WHERE THE NONPROFIT HEALTH ENTITY IS
- 15 LOCATED THE MOST WIDELY CIRCULATED NEWSPAPERS THAT ARE PART OF A
- 16 NONPROFIT HEALTH ENTITY'S SERVICE AREA; AND
- 17 (2) NOTIFY BY FIRST-CLASS MAIL ANY PERSON WHO THAT HAS
- 18 REQUESTED IN WRITING NOTICE OF THE FILING OF AN APPLICATION.
- 19 (B) THE NOTICE UNDER SUBSECTION (A) OF THIS SECTION SHALL:
- 20 (1) STATE THAT AN APPLICATION HAS BEEN RECEIVED;
- 21 (2) STATE THE NAMES OF THE PARTIES TO THE ACQUISITION;
- 22 (3) DESCRIBE THE CONTENTS OF THE APPLICATION;
- 23 (4) STATE THE DATE BY WHICH A PERSON MUST SUBMIT WRITTEN
- 24 COMMENTS ON THE APPLICATION; AND
- 25 (5) PROVIDE THE DATE, TIME, AND PLACE OF THE PUBLIC HEARING ON
- 26 THE ACQUISITION.
- 27 (C) THE APPLICANT SHALL BEAR THE COST OF THE NOTICE REQUIRED
- 28 UNDER THIS SECTION.
- 29 6.5-203.
- 30 (A) WITHIN 65 DAYS AFTER RECEIVING AN APPLICATION, THE APPROPRIATE
- 31 REGULATING ENTITY SHALL HOLD A PUBLIC HEARING.
- 32 (A) (1) AS SOON AS PRACTICABLE, BUT NO LATER THAN 90 DAYS AFTER
- 33 RECEIVING A COMPLETE APPLICATION, INCLUDING ALL NECESSARY EXPERT
- 34 REPORTS, THE APPROPRIATE REGULATING ENTITY SHALL HOLD A PUBLIC HEARING.

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	(2) REGULATING EN WHICH THE HOS	TITY SHAL	NONPROFIT HEALTH ENTITY IS A HOSPITAL, THE L HOLD THE PUBLIC HEARING IN THE JURISDICTION IN OCATED.
4 5			RING UNDER THIS SECTION SHALL BE A RING AND NOT A CONTESTED CASE HEARING.
6 7	(C) ANY STATEMENT AT		MAY FILE WRITTEN COMMENTS AND EXHIBITS OR MAKE A BLIC HEARING.
8	(D) THE	REGULAT	TING ENTITY MAY:
9	(1)	SUBPO	ENA INFORMATION AND WITNESSES;
10	(2)	REQUI	RE SWORN STATEMENTS;
11	(3)	TAKE I	DEPOSITIONS; AND
12	(4)	USE RE	ELATED DISCOVERY PROCEDURES.
13 14	() ()		EGULATING ENTITY MAY CONTRACT WITH EXPERTS OR DNABLY NECESSARY TO:
15 16	GENERALLY;	(I)	DETERMINE WHETHER TO APPROVE AN ACQUISITION
17 18	<u>CHARITABLE</u> A	(II) SSETS OF	PERFORM AN INDEPENDENT VALUATION OF THE PUBLIC <u>OR</u> THE TRANSFEROR;
19 20	AFFECTED COM	(III) IMUNITY;	EVALUATE THE IMPACT OF THE ACQUISITION ON THE
21 22	THE TRANSFER	(IV) OR; AND	DETERMINE WHETHER THERE HAS BEEN DUE DILIGENCE BY
23		(V)	DETERMINE THE EXISTENCE OF ANY CONFLICTS OF INTEREST
		OF THIS S	ELECTION OF AN EXPERT BY A REGULATING ENTITY UNDER SUBSECTION SHALL BE SUBJECT TO THE STATE
29	ASSISTANCE UN	<u>ONABLE</u> C	IF A REGULATING ENTITY EMPLOYS CONTRACTS FOR EXPERT AGRAPH (1) OF THIS SUBSECTION, THE TRANSFEREE SHALL OST OF THE EXPERT ASSISTANCE, AS DETERMINED BY THE
		E PUBLIC	DAYS AFTER RECEIVING AN APPLICATION <u>THE RECORD,</u> HEARING PROCESS, HAS BEEN CLOSED, THE APPROPRIATE ALL:

(1) APPROVE THE ACQUISITION, WITH OR WITHOUT MODIFICATIONS; OR

1		(2)	DISAPPROVE T	THE ACQUISITION.
4 5 6	GOOD CAUS DETERMINA NOT APPRO RECORD, IN	SE UND ATION I OVED OI ICLUDI	ER PARAGRAP UNDER SUBSEC R DISAPPROVEI	APPROPRIATE REGULATING ENTITY EXTENDS FOR H (2) OF THIS SUBSECTION THE TIME FOR MAKING A CTION (F) OF THIS SECTION, IF AN APPLICATION IS D WITHIN 95 60 DAYS AFTER ITS RECEIPT THE C HEARING PROCESS, HAS BEEN CLOSED, THE D APPROVED.
10	DISCRETIO	RIOD TI	REGULATING E	ARAGRAPH (3) OF THIS SUBSECTION, AT ITS ENTITY MAY EXTEND FOR GOOD CAUSE FOR A [AKING A DETERMINATION UNDER SUBSECTION (F)
12 13		<u>(3)</u> TENSIO		TING ENTITY IS LIMITED TO A MAXIMUM OF TWO NG A DETERMINATION ON THE SAME APPLICATION.
14			SUBTI	ΓLE 3. REVIEW CRITERIA AND PENALTIES.
15	6.5-301.			
16 17				EGULATING ENTITY SHALL APPROVE AN THE ACQUISITION IS NOT IN THE PUBLIC INTEREST.
18 19			QUISITION IS NO NITAKEN TO:	OT IN THE PUBLIC INTEREST UNLESS APPROPRIATE
20 21	ASSETS <u>IS</u>	(1) SAFEGU		ENSURE THAT THE VALUE OF PUBLIC OR CHARITABLE
22		(2)	ENSURE THAT	:
25 26	OF THE PUT A HEALTH TO THE MA	MAINT ARYLAN	R CHARITABLE ENANCE ORGA	OF THE PROCEEDS OF AN ACQUISITION THE FAIR VALUE ASSETS OF A NONPROFIT HEALTH SERVICE PLAN OR INIZATION IS TRANSFERRED WILL BE DISTRIBUTED RE FOUNDATION THAT WAS ESTABLISHED IN § 20-502 ICLE; OR
30 31	OF THE PUTTRANSFER	RED <u>WI</u> ON THA	LL BE DISTRIB	40% OF THE PROCEEDS OF AN ACQUISITION FAIR VALUE ASSETS OF A NONPROFIT HOSPITAL IS UTED TO THE MARYLAND HEALTH CARE LISHED IN § 20-502 OF THE HEALTH - GENERAL
33			2.	60% OF THE PROCEEDS OF AN ACQUISITION FAIR VALUE

34 <u>OF THE PUBLIC OR CHARITABLE ASSETS</u> OF A NONPROFIT HOSPITAL IS
35 <u>TRANSFERRED</u> <u>WILL BE DISTRIBUTED</u> TO A <u>PUBLIC OR</u> NONPROFIT CHARITABLE

36 ENTITY OR TRUST THAT IS:

1 2	NEEDS OF THE CH	A. CIZENS OF THE S	DEDICATED TO SERVING THE UNMET HEALTH CARE STATE AFFECTED COMMUNITY WITHIN THIS STATE;
3 4	THE AFFECTED CO		DEDICATED TO PROMOTING ACCESS TO HEALTH CARE <u>IN</u> <u>HIN THIS STATE</u> ;
5 6	CARE <u>IN THE AFFE</u>	C. ECTED COMMUN	DEDICATED TO IMPROVING THE QUALITY OF HEALTH NITY WITHIN THIS STATE ; AND
7		D.	INDEPENDENT OF THE TRANSFEREE; AND
		OR INDIRECTLY	NO PART OF THE PROCEEDS OF THE ACQUISITION TO AN OFFICER, DIRECTOR, OR TRUSTEE OF A ROUGH STOCK OPTIONS OR OTHERWISE.
		NINURE DIRECT	NO PART OF THE PUBLIC OR CHARITABLE ASSETS OF LY OR INDIRECTLY TO AN OFFICER, DIRECTOR, OR TH ENTITY.
16	ASSETS OF A NON	PROFIT HEALT DER § 6.5-303(2)	TITY MAY DETERMINE THAT A DISTRIBUTION OF HENTITY OR A VOTE OF ITS CERTIFICATE HOLDERS (III) OF THIS SUBTITLE IS NOT REQUIRED UNDER ION IS:
18	<u>(1)</u>	DETERMINED	NOT BE AN ACQUISITION;
19	<u>(2)</u>	IN THE ORDINA	ARY COURSE OF BUSINESS; AND
20	<u>(3)</u>	FOR FAIR VAL	<u>UE.</u>
	(D) IN DET MAY CONSIDER A REGULATING ENT	LL RELEVANT	R VALUE, THE APPROPRIATE REGULATING ENTITY FACTORS, INCLUDING, AS DETERMINED BY THE
26	OR THE ASSETS O VOTING STOCK O	F SUCH AN ENT UTSTANDING A	F THE NONPROFIT HEALTH ENTITY OR AN AFFILIATE TTY THAT IS DETERMINED AS IF THE ENTITY HAD ND 100% OF ITS STOCK WAS FREELY TRANSFERABLE WITHOUT RESTRICTION;
28	<u>(2)</u>	THE VALUE AS	S A GOING CONCERN:
29	<u>(3)</u>	THE MARKET	VALUE;
30	<u>(4)</u>	THE INVESTM	ENT OR EARNINGS VALUE;
31	<u>(5)</u>	THE NET ASSE	T VALUE; AND
32	<u>(6)</u>	A CONTROL PR	REMIUM, IF ANY.
33 34	· /		NG WHETHER AN ACQUISITION IS IN THE PUBLIC GULATING ENTITY SHALL CONSIDER:

- 1 (1) WHETHER THE TRANSFEROR EXERCISED DUE DILIGENCE IN
- 2 DECIDING TO ENGAGE IN AN ACQUISITION, SELECTING THE TRANSFEREE, AND
- 3 NEGOTIATING THE TERMS AND CONDITIONS OF THE ACQUISITION;
- 4 (2) THE PROCEDURES THE TRANSFEROR USED IN MAKING THE
- 5 DECISION, INCLUDING WHETHER APPROPRIATE EXPERT ASSISTANCE WAS USED;
- 6 (3) WHETHER ANY CONFLICTS OF INTEREST WERE DISCLOSED,
- 7 INCLUDING CONFLICTS OF INTEREST OF BOARD MEMBERS, EXECUTIVES, AND
- 8 EXPERTS RETAINED BY THE TRANSFEROR, TRANSFEREE, OR ANY OTHER PARTIES TO
- 9 THE ACQUISITION;
- 10 (4) WHETHER THE TRANSFEROR WILL RECEIVE FAIR MARKET VALUE 11 FOR ITS PUBLIC OR CHARITABLE ASSETS;
- 12 (5) WHETHER CHARITABLE FUNDS PUBLIC OR CHARITABLE ASSETS ARE
- 13 PLACED AT UNREASONABLE RISK IF THE ACQUISITION IS FINANCED IN PART BY THE
- 14 TRANSFEROR;
- 15 (6) WHETHER THE ACQUISITION HAS THE LIKELIHOOD OF CREATING A
- 16 SIGNIFICANT ADVERSE EFFECT ON THE AVAILABILITY OR ACCESSIBILITY OF
- 17 HEALTH CARE SERVICES IN THE AFFECTED COMMUNITY:
- 18 (7) WHETHER THE ACQUISITION INCLUDES SUFFICIENT SAFEGUARDS
- 19 TO ENSURE THAT THE AFFECTED COMMUNITY WILL HAVE CONTINUED ACCESS TO
- 20 AFFORDABLE HEALTH CARE; AND
- 21 (8) WHETHER ANY MANAGEMENT CONTRACT UNDER THE ACQUISITION
- 22 IS FOR FAIR MARKET VALUE.
- 23 6.5-302.
- 24 IN DETERMINING WHETHER TO APPROVE AN ACQUISITION OF A NONPROFIT
- 25 HOSPITAL, THE ATTORNEY GENERAL SHALL CONSIDER:
- 26 (1) THE CRITERIA LISTED IN § 6.5-301 OF THIS SUBTITLE; AND
- 27 (2) WHETHER THE AFFECTED COMMUNITY WILL HAVE CONTINUED
- 28 ACCESS TO AFFORDABLE HEALTH CARE.
- 29 6.5-303.
- 30 IN DETERMINING WHETHER TO APPROVE AN ACQUISITION OF A NONPROFIT
- 31 HEALTH SERVICE PLAN OR A NONPROFIT HEALTH MAINTENANCE ORGANIZATION.
- 32 THE ADMINISTRATION SHALL CONSIDER:
- 33 (1) THE CRITERIA LISTED IN § 6.5-301 OF THIS SUBTITLE; AND
- 34 (2) WHETHER THE ACQUISITION:

- 1 (I) IS EQUITABLE TO ENROLLEES, INSUREDS, SHAREHOLDERS, 2 AND CERTIFICATE HOLDERS, IF ANY, OF THE TRANSFEROR;
- 3 (II) IS IN COMPLIANCE WITH TITLE 2, SUBTITLE 6 OF THE
- 4 CORPORATIONS AND ASSOCIATIONS ARTICLE;
- 5 (III) IS APPROVED BY AT LEAST TWO-THIRDS OF THE
- 6 TRANSFEROR'S CERTIFICATE HOLDERS WHO HAVE VOTED ON THE ACQUISITION:
- 7 1. IN PERSON, BY PROXY, OR BY MAIL; AND
- 8 2. PURSUANT TO THE REQUIREMENTS ADOPTED BY THE
- 9 COMMISSIONER REGARDING NOTICE AND PROCEDURE; AND
- 10 (IV) ENSURES THAT THE TRANSFEREE WILL POSSESS SURPLUS IN
- 11 AN AMOUNT SUFFICIENT TO:
- 12 1. COMPLY WITH THE SURPLUS REQUIRED UNDER LAW; AND
- 13 2. PROVIDE FOR THE SECURITY OF THE TRANSFEREE'S
- 14 CERTIFICATE HOLDERS AND POLICYHOLDERS.
- 15 6.5-304.
- 16 (A) A CORPORATION THAT BECOMES A FOR-PROFIT HEALTH ENTITY UNDER
- 17 THIS TITLE MAY NOT BE DEEMED TO HAVE ABANDONED ITS CORPORATE STATUS BY
- 18 VIRTUE OF AN ACQUISITION UNLESS THE ACQUISITION PROVIDES SPECIFICALLY TO
- 19 THE CONTRARY.
- 20 (B) THE CERTIFICATE OF AUTHORITY, AGENT APPOINTMENTS, LICENSES,
- 21 FORMS, AND ANY OTHER FILINGS IN EXISTENCE AT THE TIME OF AN ACQUISITION
- 22 SHALL CONTINUE IN FULL FORCE AND EFFECT UPON AN ACQUISITION IF A
- 23 CORPORATION AT ALL TIMES REMAINS QUALIFIED TO ENGAGE IN BUSINESS IN THE
- 24 STATE.
- 25 (C) ALL OUTSTANDING CONTRACTS OF A TRANSFEROR SHALL REMAIN IN
- 26 FULL FORCE AND EFFECT AND NEED NOT BE OTHERWISE ENDORSED UNLESS
- 27 ORDERED BY THE ADMINISTRATION REGULATING ENTITY.
- 28 6.5-305.
- 29 (A) THE SECRETARY OF THE DEPARTMENT MAY REVOKE OR SUSPEND A
- 30 LICENSE TO OPERATE A HOSPITAL IN ACCORDANCE WITH § 19-327 OF THE HEALTH -
- 31 GENERAL ARTICLE IF AN ACQUISITION OCCURS WITHOUT THE APPROVAL OF THE
- 32 ATTORNEY GENERAL.
- 33 (B) THE INSURANCE COMMISSIONER MAY REVOKE OR SUSPEND A
- 34 CERTIFICATE OF AUTHORITY TO OPERATE A NONPROFIT HEALTH SERVICE PLAN IN
- 35 ACCORDANCE WITH TITLE 14, SUBTITLE 1 OF THE INSURANCE ARTICLE IF AN

- 1 ACQUISITION OF THE NONPROFIT HEALTH SERVICE PLAN OCCURS WITHOUT THE
- 2 APPROVAL OF THE ADMINISTRATION.
- 3 (C) THE INSURANCE COMMISSIONER MAY REVOKE OR SUSPEND A
- 4 CERTIFICATE OF AUTHORITY TO OPERATE A HEALTH MAINTENANCE ORGANIZATION
- 5 IN ACCORDANCE WITH TITLE 19, SUBTITLE 7 OF THE HEALTH—GENERAL ARTICLE IF
- 6 AN ACQUISITION OF A NONPROFIT HEALTH MAINTENANCE ORGANIZATION OCCURS
- 7 WITHOUT THE APPROVAL OF THE ADMINISTRATION.
- 8 (D) THE INSURANCE COMMISSIONER MAY REVOKE OR SUSPEND A
- 9 CERTIFICATE OF AUTHORITY TO OPERATE A NONPROFIT HEALTH SERVICE PLAN OR
- 10 A NONPROFIT HEALTH MAINTENANCE ORGANIZATION IF THE COMMISSIONER
- 11 DETERMINES THAT THE NONPROFIT ENTITY IS BEING OPERATED FOR PROFIT.
- 12 (B) AN ACQUISITION OF A NONPROFIT HEALTH SERVICE PLAN OR A
- 13 NONPROFIT HEALTH MAINTENANCE ORGANIZATION MAY NOT OCCUR WITHOUT THE
- 14 APPROVAL OF THE ADMINISTRATION.
- 15 (C) A NONPROFIT HEALTH SERVICE PLAN OR A NONPROFIT HEALTH
- 16 MAINTENANCE ORGANIZATION MAY NOT BE OPERATED FOR PROFIT.
- 17 (D) IF THE COMMISSIONER DETERMINES THAT A NONPROFIT HEALTH
- 18 SERVICE PLAN OR A NONPROFIT HEALTH MAINTENANCE ORGANIZATION IS IN
- 19 VIOLATION OF SUBSECTION (B) OR (C) OF THIS SECTION, THE COMMISSIONER MAY, IN
- 20 ADDITION TO ANY OTHER REMEDIES AUTHORIZED BY LAW, REQUIRE THE
- 21 FOLLOWING:
- 22 <u>(1) THE DIVESTITURE OF THE ACQUISITION;</u>
- 23 (2) THAT THE ENTITY FULLY COMPLY WITH THIS TITLE;
- 24 (3) THAT THE ENTITY FILE A PLAN FOR CONVERSION TO A FOR-PROFIT
- 25 ENTITY AS REQUIRED UNDER THIS TITLE;
- 26 (4) THAT THE CERTIFICATE OF AUTHORITY OF THE ENTITY TO OPERATE
- 27 AS A NONPROFIT HEALTH SERVICE PLAN OR A NONPROFIT HEALTH MAINTENANCE
- 28 ORGANIZATION IN THIS STATE BE REVOKED OR SUSPENDED; OR
- 29 (5) THE PAYMENT OF A PENALTY AS PROVIDED FOR IN § 4-113(D)(1) OF
- 30 THE INSURANCE ARTICLE FOR EACH VIOLATION OF SUBSECTION (B) OR (C) OF THIS
- 31 SECTION.
- 32 6.5-306.
- 33 (A) BEFORE A PUBLIC OR NONPROFIT CHARITABLE ENTITY OR TRUST MAY
- 34 RECEIVE A DISTRIBUTION OF PUBLIC OR CHARITABLE ASSETS IN ACCORDANCE
- 35 WITH AN AGREEMENT, CONTRACT, OR TRANSACTION APPROVED BY THE
- 36 REGULATING ENTITY UNDER THIS SUBTITLE, IT SHALL HAVE MECHANISMS
- 37 PROCEDURES MECHANISMS IN PLACE TO:

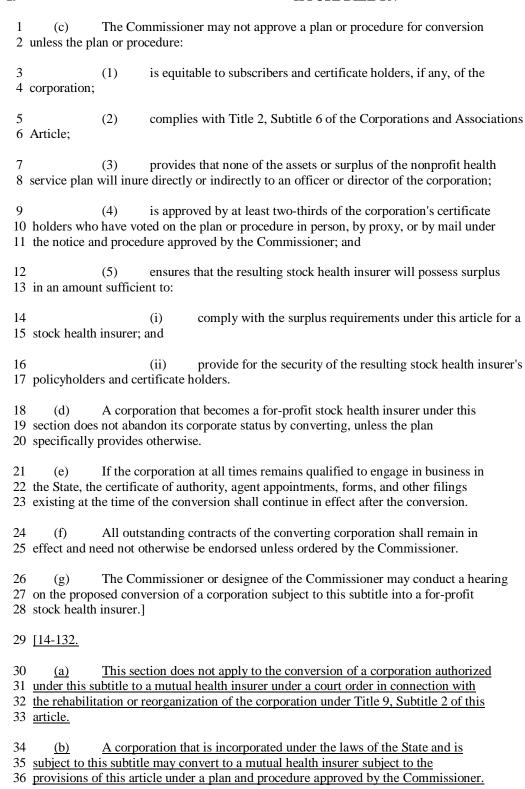
1	(1)	AVOID CONFLICTS OF INTEREST; AND
2	(2)	PROHIBIT THE MAKING OF GRANTS THAT WOULD BENEFIT:
3	BOARD OF DIRECT	(I) THE <u>PUBLIC OR</u> NONPROFIT CHARITABLE ENTITY'S <u>OR TRUST'S</u> ORS;
5 6	MANAGEMENT;	(II) THE <u>PUBLIC OR</u> NONPROFIT CHARITABLE ENTITY'S <u>OR TRUST'S</u>
7		(III) THE FOR-PROFIT STOCK ENTITY; OR
8		(IV) A MUTUAL ENTITY.
11 12 13 14 15 16	A DISTRIBUTION OF REPORT TO THE CONTROL CHARITABLE ACTOR CHARITABLE ASSOCIETY (C) THE AMPLICATION SHALL BECTION SHALL BETTER SHALL BECTION SHALL BECTION SHALL BETTER SHALL BETT	JC OR NONPROFIT CHARITABLE ENTITY OR TRUST THAT RECEIVES OF PUBLIC OR CHARITABLE ASSETS SHALL SUBMIT AN ANNUAL FFICE ON REGARDING THE GRANT-MAKING AND OTHER IVITIES OF THE ENTITY RELATED TO ITS USE OF THE PUBLIC OR ETS RECEIVED. INUAL REPORT SUBMITTED UNDER SUBSECTION (B) OF THIS E MADE AVAILABLE TO THE PUBLIC AT THE PRINCIPAL OFFICE OF ONPROFIT CHARITABLE ENTITY OR TRUST.
18 19 20 21 22	(A) THIS TI NONPROFIT HEAL REGULATING ENT TITLE, THAT ANY	TLE DOES NOT APPLY TO THE ACQUISITION OF A FOREIGN TH ENTITY OPERATING IN THIS STATE IF THE APPROPRIATE ITY DETERMINES, BASED ON THE STANDARDS SET FORTH IN THIS PUBLIC OR CHARITABLE ASSETS OF THE NONPROFIT HEALTH VE HEALTH CARE NEEDS IN THIS STATE WILL BE ADEQUATELY
26	ENTITY HAS DETE	ONPROFIT HEALTH ENTITY THAT THE APPROPRIATE REGULATING RMINED UNDER SUBSECTION (A) OF THIS SECTION THAT THIS APPLY SHALL SUBMIT AN INFORMATION COPY OF ITS APPLICATION ACQUISITION TO THE REGULATING ENTITY.
28		Article - Health - General
30 31	(a) (1) license if the applicar Medicaid or to a nurs	The Secretary shall deny a license to any applicant or revoke a at or licensee has been convicted of a felony that relates to ing home.
		The Secretary may deny a license to an applicant or revoke a license ensee does not meet the requirements of this subtitle or any rule Secretary adopts under this subtitle.

1 (B) THE SECRETARY MAY DENY A LICENSE TO AN APPLICANT OR REVOKE A 2 LICENSE IF THE APPLICANT OR LICENSEE VIOLATES TITLE 6.5 OF THE STATE GOVERNMENT ARTICLE. 4 [(b)](C) (1) Before any action is taken under this section, the Secretary 5 shall give the applicant or licensee an opportunity for a hearing. The hearing notice to be given to the applicant or licensee shall be 6 (2) 7 sent at least 10 days before the hearing. 8 The applicant or licensee is entitled to be represented by counsel at (3)9 the hearing. 10 19-706. 11 (Y) THE PROVISIONS OF TITLE 6.5 OF THE STATE GOVERNMENT ARTICLE 12 SHALL APPLY TO THE ACQUISITION OF A HEALTH MAINTENANCE ORGANIZATION 13 OWNED BY A NONPROFIT ENTITY. 14 [19-711.1. A domestic nonprofit health maintenance organization may become a 15 (a) 16 for-profit health maintenance organization under the plan and procedure approved by the Commissioner. 18 (b) The Commissioner may not approve any plan or procedure unless: 19 (1) It is equitable to enrollees and shareholders, if any, of the health 20 maintenance organization; 21 (2) It is in compliance with Title 2, Subtitle 6 of the Corporations and 22 Associations Article; and 23 The plan or procedure provides that no part of the assets or surplus of (3) 24 the nonprofit health maintenance organization will inure directly or indirectly to any officer or director of the health maintenance organization. A domestic nonprofit health maintenance organization that becomes a 26 27 for-profit health maintenance organization shall be given recognition in all respects 28 as a health maintenance organization formed under the laws of this State as of the 29 date of its initial authorization as a nonprofit health maintenance organization. 30 (d) The certificate of authority, agent appointments, forms, and other filings

31 which are in existence at the time of the conversion from a nonprofit health 32 maintenance organization to a for-profit health maintenance organization shall 33 continue in full force and effect upon conversion if the health maintenance 34 organization at all times remains qualified to engage in business in this State.

	(e) All outstanding contracts of the converting health maintenance organization shall remain in full force and effect and need not otherwise be endorsed unless ordered by the Commissioner.
	(f) The Commissioner may conduct a hearing concerning the proposed conversion of a nonprofit health maintenance organization to a for-profit health maintenance organization.]
7	Article - Insurance
8	4-113.
11	(b) The Commissioner may deny a certificate of authority to an applicant or, subject to the hearing provisions of Title 2 of this article, refuse to renew, suspend, or revoke a certificate of authority if the applicant or holder of the certificate of authority:
13 14	(1) violates any provision of this article other than one that provides for mandatory denial, refusal to renew, suspension, or revocation for its violation;
15 16	(2) knowingly fails to comply with a regulation or order of the Commissioner;
	(3) is found by the Commissioner to be in unsound condition or in a condition that renders further transaction of insurance business hazardous to the insurer's policyholders or the public;
	(4) is engaged in writing policies in a jurisdiction in which it operates on a premium basis that the Commissioner finds to be insufficient, insecure, or impracticable so as to endanger the solvency of the insurer;
23 24	(5) refuses or delays payment of amounts due claimants without just cause;
25 26	(6) refuses to be examined or to produce its accounts, records, or files for examination by the Commissioner when required;
	(7) refuses to provide additional information that the Commissioner considers advisable in considering an application for renewal of the certificate of authority;
30 31	(8) fails to pay a final judgment against it in the State within 30 days after the judgment becomes final;
34	(9) is affiliated with and under the same general management or interlocking directorate or ownership as another insurer that transacts direct insurance in the State without having a certificate of authority to do so, except as allowed to a surplus lines insurer under Title 3, Subtitle 3 of this article;

3 4	actual intent to sell the	gent or be insuran	by the Commissioner to have participated, with or without roker, in selling motor vehicle insurance without an ce, as evidenced by a persistent pattern of filing er with or closely followed by cancellation notices for	
8 9	(11) except as allowed under § 10-103(b) of this article, is found by the Commissioner to have knowingly participated with a person, acting as an agent, that does not have an appointment from the insurer in accepting insurance contracts that the person has solicited, negotiated, or effectuated, if committed with sufficient prequency to indicate a general business practice; [or]			
11 12	(12) insurance regulatory a		a certificate of authority revoked or suspended by the of another state; OR	
13 14	(13) GOVERNMENT AR		OLATED THE PROVISIONS OF TITLE 6.5 OF THE STATE	
15	14-112.			
	subject to this subtitle	e, and at a	evoke a certificate of authority issued to a corporation any time after revocation may institute proceedings article to rehabilitate or liquidate the corporation, if:	
19	(1)	grounds	exist under § 4-113 of this article; or	
20	(2)	the Com	missioner has reason to believe that the corporation:	
21		(i)	is being operated for profit;	
22		(ii)	is being fraudulently conducted;	
23		(iii)	is not complying with this subtitle or article; [or]	
24 25	of the Commissioner;	(iv) OR	knowingly is failing to comply with a rule, regulation, or order	
26 27	GOVERNMENT AR	(V) TICLE.	HAS VIOLATED THE PROVISIONS OF TITLE 6.5 OF THE STATE	
28	[14-131.			
31	under this subtitle to	a stock h	not apply to the conversion of a corporation authorized ealth insurer under a court order in connection with ation of the corporation under Title 9, Subtitle 2 of this	
	subject to this subtitle	may con	at is incorporated under the laws of the State and is a neer to a for-profit stock health insurer subject to the a plan and procedure approved by the Commissioner.	



1 2	(c) unless the pla	(c) The Commissioner may not approve a plan or procedure for conversion unless the plan or procedure:			
3 4	corporation;	<u>(1)</u>	is equita	ble to subscribers and certificate holders, if any, of the	
5 6	Article;	<u>(2)</u>	complie	s with Title 2, Subtitle 6 of the Corporations and Associations	
	service plan	(3) will inure		s that none of the assets or surplus of the nonprofit health or indirectly to an officer or director of the corporation;	
	(4) is approved by at least two-thirds of the corporation's certificate holders who have voted on the plan or procedure in person, by proxy, or by mail under the notice and procedure approved by the Commissioner;				
13 14	in an amoun	(5) t sufficie		that the resulting mutual health insurer will possess surplus	
15 16	mutual healt	h insurer	<u>(i)</u> ; and	comply with the surplus requirements under this article for a	
17 18	policyholder	s and cer	(ii) tificate h	provide for the security of the resulting mutual health insurer's olders.	
	(d) A corporation that becomes a mutual health insurer under this section does not abandon its corporate status by converting, unless the plan specifically provides otherwise.				
	(e) If the corporation at all times remains qualified to engage in business in the State, the certificate of authority, agent appointments, forms, and other filings existing at the time of the conversion shall continue in effect after the conversion.				
25 26	(f) All outstanding contracts of the converting corporation shall remain in effect and need not otherwise be endorsed unless ordered by the Commissioner.				
	(g) The Commissioner or designee of the Commissioner may conduct a hearing on the proposed conversion of a corporation subject to this subtitle into a mutual health insurer.]				
32	SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be construed only prospectively and may not be applied or interpreted to have any effect on or application to any acquisition completed or certificate of need or certificate of authority granted before the effective date of this Act.				
34 35	SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect October 1, 1998.				