## By: Delegate Schisler

Introduced and read first time: February 11, 1998
Assigned to: Environmental Matters

## A BILL ENTITLED

1 AN ACT concerning

## Limited Entry to the Commercial Fishery

3 FOR the purpose of altering certain provisions of law relating to the regulation of 4 fishing and crabbing; altering certain fees for certain licenses; authorizing the 5 Department of Natural Resources to assess certain fees for certain purposes; 6 establishing criteria for a provisional tidal fish license; altering the provisions 7 relating to a certain candidate list; amending the criteria for establishing the 8 total number of fish authorizations under certain circumstances; removing the 9 requirement that the Department consider certain recommendations of certain 10 entities when determining the number of fish authorizations; amending the 11 criteria for the issuance of a fish license or authorization under certain 12 circumstances; altering the criteria under which a license or authorization may 13 be transferred; providing for certain contingencies relating to the renewal of 14 certain licenses; altering certain fees relating to the renewal of certain licenses; 15 providing for the issuance of certain licenses to certain persons of certain ages; 16 altering the order in which authorizations shall be issued to applicants; 17 establishing criteria for the issuance of provisional tidal fish licenses; setting 18 certain fees for the issuance of provisional tidal fish licenses; providing for the 19 application of the provisional tidal fish license; providing for exemptions 20 relating to a provisional tidal fish license; providing penalties for the 21 falsification of certain documentation relating to the provisional tidal fish 22 license; repealing the termination provision on a certain law relating to limited 23 entry into commercial fishing; providing for the application of this Act; defining 24 certain terms; altering certain definitions; and generally relating to fishing licenses issued by the Department of Natural Resources.

[^0]33 BY adding to

1 Article - Natural Resources
2 Section 4-101(b) and (m), 4-701.1, and 4-701.2
3 Annotated Code of Maryland
(1997 Replacement Volume and 1997 Supplement)
BY repealing and reenacting, with amendments,
Article - Natural Resources
Section 4-210 and 4-701
Annotated Code of Maryland
(1997 Replacement Volume and 1997 Supplement)
BY repealing
Chapter 184 of the Acts of the General Assembly of 1994
Section 5

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
MARYLAND, That Section(s) 4-101(b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m), and (n), respectively of Article - Natural Resources of the Annotated Code of Maryland be renumbered to be Section(s) 4-101(c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (n), (o), and (p), 7 respectively.

SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:

## Article - Natural Resources

1 4-101.
(B) "AUTHORIZATION" MEANS AN AUTHORIZATION UNDER A TIDAL FISH LICENSE ISSUED BY THE DEPARTMENT WHICH ENTITLES A LICENSEE TO ENGAGE IN A PARTICULAR FISHING ACTIVITY.
(M) "PROVISIONAL TIDAL FISH LICENSE" MEANS A PERMIT ISSUED BY THE DEPARTMENT WHICH AUTHORIZES THE PERMITTEE TO GAIN PRACTICAL EXPERIENCE REGARDING COMMERCIAL FISHING ACTIVITIES.

8 4-210.
(a) Except for a person employed to operate a vessel for a master fishing guide 30 under subsection (e) of this section, any person who desires to accept direct or indirect consideration for providing services as a fishing guide shall obtain a license.
(b) In addition to any license required by this section, a person may not 33 furnish any service as a fishing guide that requires operating a boat or vessel as part 3 of that service without first obtaining appropriate federal licenses to operate a vessel
35 carrying passengers for hire.

1 (c) A person who is required to be licensed under this section must have all 2 appropriate federal and State licenses in the person's possession whenever
3 performing services as a fishing guide.
4 (d) A commercial fishing guide shall be required to submit reports monthly on 5 forms provided by the Department.

6 (e) (1) This subsection is applicable only to a person who, on April 1, [1994]
7 1997:

8
(i) Held a valid fishing guide license; and

9
(ii) Either:

10

1. Owned two or more vessels used to carry passengers for

11 fishing; or
12
2. Owned or operated a federally licensed vessel of 50 tons or 13 more that was used to carry passengers for fishing.

14 (2) A person who meets the requirements of paragraph (1) of this 15 subsection may obtain an annual master fishing guide license by:

16 (i) Making application on a form provided by the Department;
17
(ii) Supplying with the application proofs of ownership of the

18 required vessels; and
19 (iii) Paying the master fishing guide license fee set forth in §
20 4-701(d)(2)(ii)1 of this title.
21 (3) A person holding a master fishing guide license may employ other
22 persons to guide fishing parties on vessels owned by the master fishing guide.
23 (4) (i) The Department shall issue a number of copies of the master
24 fishing guide license corresponding to the number of vessels owned by the master
25 fishing guide, with each copy bearing the registration number of one of the vessels.
26
(ii) The master fishing guide shall ensure that when a vessel is

27 operated, the appropriate copy of the license is on board.
28 (5) If a master fishing guide employs another person to operate a vessel
29 to carry passengers for fishing, for purposes of the license suspension criteria in §
$304-701(\mathrm{k})$ of this title, the master fishing guide shall be held responsible for any
31 violations committed by the person employed to operate the vessel.
32 4-701.
33 (a) This section applies to any person who is required under Subtitle 2, 7, 8, 9, 34 or 10 of this title to be licensed to guide fishing parties or to catch, sell, buy, process,
35 transport, export, or otherwise deal in fish caught in tidal waters.

1
2 known and designated as a tidal fish license.
(2) A tidal fish license authorizes a licensee:

4

5
6 indicated on the license
7
(3) The Department may not issue a tidal fish license to, and a license 8 may not be held by, an individual who is younger than 12 years of age.

9 (4) A person may not guide fishing parties or catch, sell, buy, process, 10 transport, export, or otherwise deal in fish caught in tidal waters unless licensed
11 under this section.
12 (c) (1) The license year for every tidal fish license shall be 12 months from 13 September 1 through August 31 of the following year.

14 (2) A licensee and crew members may engage only in those activities for 15 which the annual fees for that license year have been paid.

16 (d) (1) The Department may issue no more than one authorization to a 17 person to engage in each activity under paragraph (2)(ii)1 and 2 of this subsection 18 during a license year.

19 (2) (i) On a tidal fish license, the Department may [authorize] ISSUE
20 AN AUTHORIZATION FOR any of the following activities for which the indicated fee has
21 been paid.
22
(ii) The following annual fees FOR AUTHORIZATIONS shall apply

23 regardless of when the license is issued or an activity is authorized:

1. To provide services as:
A. A fishing guide in the tidal waters of Maryland - $\$ 50$ for a 25 26 resident and $\$ 100$ for a nonresident; and
27
28 of this item - $\$ 50$ per vessel

30 this title:
B. A master fishing guide, in addition to the fee under item A
2. To catch for sale fish with equipment which is legal under
A. Finfish:
I. Hook and line only, anywhere: $\$ 37.50$
II. All other equipment: $\$ 100$

1

2
3 scrapes: \$50

4
5 sub-sub-subparagraph: $\$ 150$

6

7
8 dredge boat
9

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## 11

12 13 this title to enable a licensee to catch crabs under subparagraph (ii)2BII and F of this 14 paragraph with more than 300 pots, the licensee shall pay[:
$16 \$ 50$ for each crew member; and
B. For each tidal fish license year after August 31, 1994-]
$18 \$ 20$ for each crew member.
4. Except for a licensee dealing in his own catch, for a person 20 to buy, process, pack, resell, market or otherwise deal in fish caught in the tidal
21 waters of Maryland, SEAFOOD DEALER - \$150
[(iii) The fee established in subparagraph (ii)2B of this paragraph for 23 an authorization to catch crabs under a tidal fish license, shall be waived for a period
24 of 5 years beginning April 1, 1994, for any senior person who, at any time between
25 April 1, 1993 and March 31, 1994, held a valid tidal fish license for which a fee had
26 been waived under the applicable provision of law in effect on January 1, 1994.]
27 (e) (1) To catch striped bass for sale:

29 section shall pay an annual surcharge of $\$ 200$; or

30
(ii) A licensee authorized under subsection (d)(2)(ii)2F of this 31 section shall pay with the license fee an annual surcharge of $\$ 100$.

32 (2) A person may not catch oysters for sale without possessing a valid
33 license under this section and paying an annual surcharge of $\$ 300$ which shall be
34 used by the Department only for oyster repletion activities.

1 (3) In addition to the normal license fees imposed under subsection 2 (d)(2)(ii)2 and 4 of this section, a licensee shall pay to the Department an annual 3 surcharge of $\$ 10$ to be credited to the Seafood Marketing Office of the Department of 4 Agriculture to fund seafood marketing programs which have been approved by the 5 Department.


28 [(2) (i) A primary candidate is an applicant who is at least 12 years of 29 age and pays the annual fee for the license activity at time of application, and who:

30 1. Is a current tidal fish licensee who is authorized to engage 31 in fishing activities under subsection (d)(2)(ii)1 or 2 of this section and is applying for 32 authorization for another fishing activity;

33 2. Has been a crew member for at least 2 years in any
34 commercial fishery as certified by three persons licensed to catch fish for commercial
35 purposes; or
3. Is licensed to catch fish for commercial purposes in 37 another state and presents proof of that valid license at time of application.

38 (ii) 1. An eligible applicant under this subparagraph is a person
39 who:

1
2 this paragraph; and
A. Meets the eligibility requirements in subparagraph (i) of
B. Is the spouse, daughter, son, stepchild, grandchild, parent, 4 sister, brother, grandparent, father-in-law, mother-in-law, son-in-law, or
5 daughter-in-law of a person who holds a valid tidal fish license issued under this 6 section.

8 placed at the head of the waiting list of primary candidates under this paragraph 9 above other primary candidates. Applicants under this subparagraph shall be placed
10 at the head of the list in order of the date and time that applications under this 11 subparagraph are received. 6 commercial fishing guide in tidal waters of the State shall supply as part of the initial 7 application verifiable references to any federal license that is issued by the U.S. Coast 18 Guard to operate a vessel carrying passengers for hire in the applicant's name, as a 19 condition precedent to engaging as a commercial fishing guide in tidal waters.
(ii) Until it has adopted regulations stating the number of people 35 who may be authorized to engage in each fishing activity.
(2)] The Department may issue an authorization for any activity under 37 subsection (d)(2)(ii)1 or 2 of this section to a person who CURRENTLY RESIDES AND
38 has resided for at least 5 years on an island in the State that is at least 3 miles from
39 the mainland.
$1 \quad[(3) \quad$ In determining the number of people who may be authorized to
2 participate in each activity, the Department shall consider: 5 Department, the Chesapeake Bay Program, the Atlantic States Marine Fisheries 6 Commission, the Mid-Atlantic Fisheries Management Council, or any other
7 appropriate management body;
12 (2) THE DEPARTMENT BY REGULATION SHALL SET THE TOTAL NUMBER
13 OF TIDAL FISH AUTHORIZATIONS UNDER § 4-701(D)(2) OF THIS TITLE TO THE

21 were authorized to fish for striped bass between September 1, 1993 and April 1, 1994.
(ii) The Department shall provide in its regulations for reallocation

23 of any authorizations that may be revoked or voluntarily relinquished to the
24 Department.
(h) [(1)] The Department shall issue a license [authorizing] OR AUTHORIZATION FOR participation in a particular fishing activity, UNTIL THE TOTAL NUMBER OF AUTHORIZATIONS ARE REACHED, to [the first person on the primary candidate waiting list for that fishing activity] A PERSON WHO HAS COMPLETED THE PROVISIONAL TIDAL FISH LICENSE CRITERIA AS DESCRIBED IN § 4-701.1 OF THIS SUBTITLE.
[(2) If there are no primary candidate applications on file the Department shall issue a license authorizing participation in a particular fishing activity to the first person on the secondary candidate waiting list for that fishing activity.]
(i) (1) A license OR AN AUTHORIZATION may be transferred only under the provisions of this subsection.
(2) A license OR AN AUTHORIZATION may be transferred to a person who 37 is the licensee's spouse, daughter, son, stepchild, grandchild, step grandchild, parent,
3 sister, brother, grandparent, father-in-law, mother-in-law, son-in-law, [or]
9 daughter-in-law, SISTER-IN-LAW, OR BROTHER-IN-LAW, and only:

1 2 for that activity and the licensee makes application to the Department requesting 3 transfer] IF THE PERSON HAS PAID THE FEE FOR THE APPROPRIATE 4 AUTHORIZATION AND HAS BEEN A CREW MEMBER FOR AT LEAST 2 YEARS IN ANY 5 COMMERCIAL FISHERY AS CERTIFIED BY THREE PERSONS LICENSED TO CATCH FISH 6 FOR COMMERCIAL PURPOSES; or
(ii) Upon death of the licensee, if the licensee had indicated that 8 person's name on the license application on file with the Department. 9 (3) (i) The Department may approve a temporary transfer for not less 10 than 30 days and not more than 90 days [regardless of whether the transferee is on 11 the primary or secondary candidate waiting list].
12
(ii) A person may not transfer a license in exchange for any type of 13 remuneration.
14 (4) (i) The Department shall establish by regulation a procedure for a
15 licensee, except a fishing guide licensee or a master fishing guide licensee, to
16 voluntarily register the licensee's commercial fishing vessel number on the face of the
17 license.
(ii) If a licensee has voluntarily registered the vessel number on the 19 license under subparagraph (i) of this paragraph, the licensee may allow another 20 person to use the vessel for the commercial activities authorized on the license.

21 (iii) If a licensee allows another person to utilize a vessel under 22 subparagraph (ii) of this paragraph, for purposes of the license suspension criteria in 23 subsection (k) of this section, the licensee shall be held responsible for any violations 24 committed by the person using the vessel.

25 (5) (i) This paragraph applies only to a [person] LICENSEE who[:
26
27 and who] has held A valid tidal fish [licenses] LICENSE in each of the three
28 immediately preceding seasons[; and
2. Under the tidal fish license has utilized the threshold 30 amount of vessel and gear as determined by the Department under subparagraph (ii)
31 of this paragraph].
32 33 of vessel and gear, based on type, quantity, and value, that shall qualify a licensee to
34 transfer a tidal fish license under this paragraph] REVIEW AND MAY APPROVE THE
35 TRANSFER OF A LICENSE OR AUTHORIZATION UNDER THIS PARAGRAPH TO AN
36 INDIVIDUAL WHO HAS PAID THE FEE FOR A LICENSE OR AUTHORIZATION AND HAS
7 BEEN A CREW MEMBER FOR AT LEAST 2 YEARS IN ANY COMMERCIAL FISHERY AS
8 CERTIFIED BY THREE PERSONS LICENSED TO CATCH FISH FOR COMMERCIAL
PURPOSES. 6 authorization to engage in an activity under this section, licensees may renew any 7 valid existing authorizations on their licenses annually.

## 8

 9 than August 31, OR THE NEXT BUSINESS DAY IN THE INSTANCE THAT THE10 DEPARTMENT IS NOT OPEN, for the following license year.

1. 3 convictions for violations occurring on separate days within any 365 day period, of provisions under 1 subtitle of this title; or
2. 5 convictions for violations occurring on separate days

37 within any 365 day period, of any provisions under this title;

1 (iii) Failure to submit reports required by the provisions of this title
2 or by the Department pursuant to provisions of this title; or
3 4 pursuant to a citation issued by a Natural Resources police officer, or to any other 5 process issued by any court of Maryland, for violation of this title.

6
(4) (i)

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8 title or by the Department pursuant to the provisions of this title;
2. Suspension of the person's tidal fish license under 10 paragraph (1) of this subsection more than once in any 24 -month period.
(ii) If a person's license is revoked under this paragraph, upon 12 application for any new license under subsection (f) of this section, the person shall be 13 deemed a secondary candidate under subsection (f) of this section.

14 (5) For purposes of suspensions under subparagraph (ii) of paragraph (3) 15 of this subsection, the Department shall adopt as part of its procedural regulations:

## 16 <br> (i) A schedule of points assigned to various offenses under this

17 title; and

18 (ii) A schedule of the maximum number of days that a license may 19 be suspended according to the number of points accumulated.

20
(6) The Department shall initiate any proceeding to suspend a tidal fish 21 license under this section not later than 6 months after the time for filing an appeal 22 of the 3 rd conviction under paragraph (3)(ii) 1 of this subsection has passed or the time
23 for filing an appeal of the 5 th conviction under paragraph (3)(ii)2 of this subsection
24 has passed.
(7) Before the suspension of a tidal fish license under this section, the

26 Department shall hold a hearing upon not less than 10 days' notice to the licensee,
27 except that upon the failure of a nonresident of the State to appear in a court of this
28 State as required by any charging document accusing the person of committing any
29 offense under this title, in addition to any other appropriate action taken by the court
30 or the Department, the Department may suspend immediately and without hearing
31 any license issued to the person under this title.
32 (l) A licensee or any person to whom a licensee has transferred a license under 33 subsection (i) of this section shall have in possession the tidal fish license whenever 34 engaged in any licensed activity. The licensee or any person to whom a licensee has
35 transferred a license under subsection (i) of this section shall allow any police officer
36 to inspect the license, to conduct searches as authorized in Subtitle 12, and to inspect
37 books, statements, and accounts as authorized in §4-206(b).

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(E) (1) THE DEPARTMENT SHALL ACCEPT APPLICATIONS FOR A 30 PROVISIONAL TIDAL FISH LICENSE FROM A PERSON WHO IS AT LEAST 12 YEARS OF 31 AGE AND DOES NOT QUALIFY FOR A COMMERCIAL TIDAL FISH LICENSE OR AN 32 AUTHORIZATION FOR A PARTICULAR FISHING ACTIVITY.

1 BUT HAVE NOT BEEN ISSUED A PROVISIONAL TIDAL FISH LICENSE TO CRITERIA SET 2 FORTH IN PARAGRAPH (2) OF THIS SUBSECTION.

3 (4) THE DEPARTMENT SHALL ISSUE A PROVISIONAL TIDAL FISH 4 LICENSE PERMIT TO THE FIRST PERSON ON THE LIST WHEN A PERMIT BECOMES 5 AVAILABLE.
(F) THE DEPARTMENT SHALL ISSUE A TIDAL FISH LICENSE OR 7 AUTHORIZATION IN ACCORDANCE WITH § 4-701(H) OF THIS SUBTITLE TO 8 INDIVIDUALS WHO HAVE COMPLETED THE CRITERIA ESTABLISHED IN SUBSECTION 9 (G) OF THIS SECTION.

10 (G) (1) THE PRACTICAL EXPERIENCE OF A PERMITTEE SHALL CONSIST OF:
2. 180 DAYS OF EXPERIENCE IN AT LEAST TWO COMMERCIAL

FISHING ACTIVITIES OVER A MINIMUM OF 2 YEARS; AND
(III) FOR THE PURPOSES OF THIS PARAGRAPH, AT LEAST $30 \%$ OF THE DAYS MUST BE SPENT IN A COMMERCIAL FISHING ACTIVITY IN ORDER TO QUALIFY FOR A SEPARATE PRACTICAL EXPERIENCE.
(2) THE PRACTICAL EXPERIENCE SHALL BE DOCUMENTED BY THE
(I) NUMBER OF DAYS SPENT GAINING PRACTICAL EXPERIENCE (II) PARTICULAR FISHING ACTIVITIES;
(III) THE SIGNATURE OF THE PROVISIONAL TIDAL FISH LICENSEE CERTIFYING THAT THE RECORDED INFORMATION REGARDING THE PRACTICAL
(II) FOR AN AUTHORIZATION UNDER § 4-701(D)(2)(II)2E OF THIS EXPERIENCE IN FISHING ACTIVITIES IS TRUE AND CORRECT; AND

## (I) A PERSON WHO RECEIVES A PROVISIONAL TIDAL FISH LICENSE OR 3 AUTHORIZATION UNDER THIS SECTION MAY NOT TRANSFER THE PROVISIONAL 14 TIDAL FISH LICENSE OR AUTHORIZATION.

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15 4-701.2.
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16 (A) THE DEPARTMENT SHALL ISSUE A LICENSE OR AUTHORIZATION TO A
17 PERSON WHO HAS ATTAINED THE AGE OF 65 YEARS UPON COMPLETION OF THE
18 APPLICATION AND THE PAYMENT OF ALL APPLICABLE FEES.
(B) AN APPLICANT UNDER THIS SECTION IS NOT ELIGIBLE TO RECEIVE LICENSES ISSUED UNDER:
(1) §4-701(D)(2)(II)1.B OF THIS SUBTITLE;
(2) §4-701(D)(2)(II)2.B.II OF THIS SUBTITLE; OR
(3) §4-701(D)(2)(II)2.F OF THIS SUBTITLE.
(C) A PERSON WHO RECEIVES A TIDAL FISH LICENSE OR AUTHORIZATION UNDER THIS SECTION MAY NOT TRANSFER THE TIDAL FISH LICENSE OR AUTHORIZATION.
(D) ANY LICENSE ISSUED UNDER THIS SECTION SHALL NOT COUNT TOWARD 8 THE NUMBER OF AUTHORIZATIONS AS DESCRIBED IN § 4-701(G)(1) OF THIS SUBTITLE.

SECTION 3. AND BE IT FURTHER ENACTED, That Section 5 of Chapter 184 30 of the Acts of the General Assembly of 1994 be repealed.

31 SECTION 4. AND BE IT FURTHER ENACTED, That the Department shall 32 issue a provisional tidal fish license to applicants on the top primary waiting list first, 33 followed by the primary waiting list, followed by the secondary waiting list, in the 34 order in which their applications were received by the Department.

SECTION 5. AND BE IT FURTHER ENACTED, That the Department shall 3 report to the General Assembly by January 15, 1999 concerning the development of a

1 trip ticket reporting system for ascertaining information regarding commercial
2 landings data.
3 SECTION 6. AND BE IT FURTHER ENACTED, That this Act shall take effect
4 June 1, 1998.


[^0]:    BY renumbering
    Article - Natural Resources
    Section 4-101(b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m), and (n), respectively
    to be Section 4-101(c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (n), (o), and (p), respectively
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