

SENATE BILL 112

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1998 Regular Session
8lr0979
CF 8lr0266

By: **Senator Dorman**

Introduced and read first time: January 19, 1998

Assigned to: Finance

A BILL ENTITLED

1 AN ACT concerning

2 **Employment in Recovery Pilot Program**

3 FOR the purpose of establishing an Employment in Recovery Pilot Program in the
4 Department of Health and Mental Hygiene; requiring the Program to be
5 designed and administered by the Alcohol and Drug Abuse Administration of the
6 Department; specifying the purpose of the Program; specifying the duties of the
7 Administration in administering the Program; establishing certain
8 requirements for the Administration, the Department of Labor, Licensing, and
9 Regulation, and the Department of Human Resources in approving proposals;
10 specifying the requirements for submitting a proposal to the Administration for
11 participation in the Program; requiring the Administration to submit a certain
12 report; authorizing the Administration, the Department of Labor, Licensing, and
13 Regulation, and the Department of Human Resources to adopt regulations;
14 requiring the Governor to fund the Program; providing for the termination of
15 this Act; defining a certain term; and generally relating to the Employment in
16 Recovery Pilot Program.

17 BY adding to
18 Article - Health - General
19 Section 8-6B-01 through 8-6B-07, inclusive, to be under the new subtitle
20 "Subtitle 6B. Employment in Recovery Pilot Program"
21 Annotated Code of Maryland
22 (1994 Replacement Volume and 1997 Supplement)

23 Preamble

24 WHEREAS, Many factors contribute to a successful recovery from alcohol and
25 drug addiction; and

26 WHEREAS, Those factors include medical, legal, employment, and family and
27 social relationship considerations; and

28 WHEREAS, One of the factors that needs to be addressed and on which more
29 attention must be focused is employment; and

1 WHEREAS, Adequate employment will support recovery from alcohol and drug
2 addiction by increasing self-esteem, providing for sufficient legal income, providing
3 new associations with people, places, and habits, and providing a constructive daily
4 schedule and routine; and

5 WHEREAS, A successful link between employment and alcohol and drug abuse
6 treatment promises an economic benefit to local communities and the State; and

7 WHEREAS, The Alcohol and Drug Abuse Administration (ADAA) has
8 documented that 20% of clients in drug and alcohol abuse treatment programs, who
9 were unemployed and seeking employment at the time of admission into treatment,
10 were employed at discharge and that an additional 8% of those clients, who were
11 unemployed and not seeking employment at admission, were employed at discharge;
12 and

13 WHEREAS, Although these numbers represent an improvement and indicate
14 some successes, it is essential that employment is obtained by more clients who
15 complete alcohol and drug abuse treatment; and

16 WHEREAS, The cooperation of the private business sector in any strategy that
17 would link employment and alcohol and drug abuse treatment would facilitate the
18 effective training and placement of individuals undergoing treatment in meaningful
19 positions; and

20 WHEREAS, In the absence of adequate funding and direction, substance abuse
21 treatment providers have not addressed client employment needs in a consistent
22 fashion to ensure successful outcomes; and

23 WHEREAS, In recognition of this gap between current treatment programs and
24 the needs of the private job market and the lack of a focused strategy on this problem,
25 the ADAA shall design and administer an Employment in Recovery initiative that will
26 provide demonstration grants to local health departments and county governments to
27 operate, in cooperation with local businesses, innovative ADAA-funded treatment
28 programs that will, in a comprehensive and consistent manner, address client
29 employment needs both during treatment and after treatment; now, therefore,

30 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
31 MARYLAND, That the Laws of Maryland read as follows:

32 **Article - Health - General**

33 **SUBTITLE 6B. EMPLOYMENT IN RECOVERY PILOT PROGRAM.**

34 8-6B-01.

35 IN THIS SUBTITLE, "PROGRAM" MEANS THE EMPLOYMENT IN RECOVERY PILOT
36 PROGRAM.

1 8-6B-02.

2 THERE IS AN EMPLOYMENT IN RECOVERY PILOT PROGRAM IN THE
3 DEPARTMENT.

4 8-6B-03.

5 (A) THE ADMINISTRATION SHALL DESIGN AND ADMINISTER THE PROGRAM.

6 (B) THE PURPOSE OF THE PROGRAM IS TO PROVIDE DEMONSTRATION
7 GRANTS TO LOCAL HEALTH DEPARTMENTS OR COUNTIES THAT RECEIVE FUNDING
8 FROM THE ADMINISTRATION FOR THE IMPLEMENTATION OF PROPOSALS
9 SUBMITTED BY LOCAL HEALTH DEPARTMENTS OR COUNTIES THAT OUTLINE A PLAN
10 FOR PROVIDING SUBSTANCE ABUSERS UNDERGOING ALCOHOL AND DRUG ABUSE
11 TREATMENT WITH ACCESS TO APPROPRIATE EDUCATION AND JOB SKILLS TRAINING
12 PROGRAMS AND RELATED SUPPORT SERVICES, DIRECTLY OR THROUGH
13 COLLABORATIVE ARRANGEMENTS WITH APPROPRIATE PROVIDERS AND THE LOCAL
14 PRIVATE BUSINESS SECTOR, IN ORDER TO IMPROVE THEIR ABILITY TO OBTAIN
15 MEANINGFUL EMPLOYMENT AFTER COMPLETING TREATMENT.

16 8-6B-04.

17 (A) THE PROGRAM SHALL:

18 (1) BE DESIGNED TO REQUEST SOLICITATIONS OF INTEREST FROM
19 LOCAL HEALTH DEPARTMENTS OR COUNTIES THAT RECEIVE FUNDING FROM THE
20 ADMINISTRATION; AND

21 (2) IF A LOCAL HEALTH DEPARTMENT OR COUNTY IS INTERESTED IN
22 PARTICIPATING IN THE PROGRAM, REQUIRE THE LOCAL HEALTH DEPARTMENT OR
23 COUNTY, INDIVIDUALLY OR AS PART OF A REGION, TO SUBMIT A PROPOSAL TO THE
24 ADMINISTRATION FOR REVIEW.

25 (B) (1) THE ADMINISTRATION, IN CONJUNCTION WITH THE DEPARTMENT
26 OF LABOR, LICENSING, AND REGULATION AND THE DEPARTMENT OF HUMAN
27 RESOURCES, SHALL REVIEW EACH PROPOSAL SUBMITTED UNDER SUBSECTION (A)
28 OF THIS SECTION AND APPROVE OR DISAPPROVE THE PROPOSAL FOR FUNDING.

29 (2) THE ADMINISTRATION, IN CONJUNCTION WITH THE DEPARTMENT
30 OF LABOR, LICENSING, AND REGULATION AND THE DEPARTMENT OF HUMAN
31 RESOURCES, MAY APPROVE UP TO THREE PROPOSALS FOR IMPLEMENTATION
32 UNDER THE PROGRAM.

33 (3) OF THE PROPOSALS APPROVED UNDER PARAGRAPH (2) OF THIS
34 SUBSECTION, THE ADMINISTRATION, IN CONJUNCTION WITH THE DEPARTMENT OF
35 LABOR, LICENSING, AND REGULATION AND THE DEPARTMENT OF HUMAN
36 RESOURCES, SHALL APPROVE AT LEAST ONE PROPOSAL FROM A RURAL REGION OF
37 THE STATE AND AT LEAST ONE PROPOSAL FROM AN URBAN/SUBURBAN REGION OF
38 THE STATE.

1 (C) A PROPOSAL SUBMITTED UNDER SUBSECTION (A) OF THIS SECTION SHALL
2 INCLUDE, AT A MINIMUM, THE FOLLOWING:

3 (1) A DESCRIPTION OF THE APPLICANT'S PLAN FOR ACHIEVING AND
4 MAINTAINING AN EMPLOYMENT RATE OF AT LEAST 60% FOR DISCHARGED CLIENTS
5 FOR WHOM EMPLOYMENT IS AN APPROPRIATE GOAL;

6 (2) FOR THOSE DISCHARGED CLIENTS UNDER ITEM (1) OF THIS
7 SUBSECTION, A DESCRIPTION OF THE APPLICANT'S PLAN FOR ACHIEVING AND
8 MAINTAINING A RECOVERY RATE OF AT LEAST 70% AND AN EMPLOYMENT RATE OF
9 AT LEAST 70% FOR A MINIMUM OF AT LEAST 2 YEARS FOLLOWING DISCHARGE;

10 (3) A DESCRIPTION OF THE APPLICANT'S PLAN FOR PROVIDING A
11 CONTINUUM OF ALCOHOL ABUSE AND DRUG ABUSE TREATMENT PROGRAM
12 SERVICES, INCLUDING AFTERCARE SUPPORT SERVICES FOR EACH CLIENT FOR A
13 MINIMUM OF 1 YEAR FOLLOWING DISCHARGE, IN ORDER TO PREVENT RELAPSES
14 AND SUBSEQUENT READMISSIONS INTO TREATMENT;

15 (4) DOCUMENTATION OF THE APPLICANT'S PREPAREDNESS AND PLAN
16 TO COLLABORATE WITH LOCAL JOB TRAINING AGENCIES, EMPLOYERS, AND ANY
17 OTHER PERSON THAT MAY BE NECESSARY FOR THE APPLICANT TO PROVIDE JOB
18 SKILLS TRAINING, VOCATIONAL TRAINING SERVICES, AND OTHER NEEDED AND
19 APPROPRIATE EDUCATION AND SUPPORT SERVICES, SUCH AS MONEY MANAGEMENT
20 PRINCIPLES, TRANSPORTATION SERVICES, AND HIRING OR ARRANGING FOR THE
21 SERVICES OF VOCATIONAL SPECIALISTS;

22 (5) A DESCRIPTION OF ANY INCENTIVES, BOTH FINANCIAL AND
23 NONFINANCIAL, THAT THE APPLICANT INTENDS TO PROVIDE TO POTENTIAL
24 EMPLOYERS OF CLIENTS IN ORDER TO ENCOURAGE PRIVATE BUSINESS
25 PARTICIPATION IN THE PROGRAM;

26 (6) DOCUMENTATION OF THE APPLICANT'S PLAN TO DEVELOP
27 APPROPRIATE CLIENT BUSINESS VENTURES OR SUPPORTIVE EMPLOYMENT
28 OPPORTUNITIES;

29 (7) DOCUMENTATION OF THE APPLICANT'S BUDGET TO IMPLEMENT ITS
30 PROPOSAL AND THE NUMBER OF CLIENTS IT EXPECTS TO SERVE;

31 (8) THE APPLICANT'S PLAN FOR EVALUATING ITS PROPOSAL IN ORDER
32 FOR THE APPLICANT AND THE ADMINISTRATION TO DOCUMENT THOSE FACTORS
33 THAT CONTRIBUTED TO THE APPLICANT'S SUCCESS OR LACK OF SUCCESS IN
34 ACHIEVING AND MAINTAINING BOTH THE MINIMUM 60% EMPLOYMENT RATE AND
35 THE MINIMUM 70% RECOVERY RATE AND EMPLOYMENT RATE FOR 2 YEARS
36 FOLLOWING DISCHARGE, AS DESCRIBED UNDER ITEMS (1) AND (2) OF THIS
37 SUBSECTION; AND

38 (9) THE APPLICANT'S AGREEMENT TO PARTICIPATE IN AN ANNUAL
39 REVIEW OF ITS PROPOSAL IN ORDER TO DETERMINE, SUBJECT TO AVAILABLE
40 FUNDING, THE VIABILITY OF ITS CONTINUATION.

1 8-6B-05.

2 THE ADMINISTRATION, THE DEPARTMENT OF LABOR, LICENSING, AND
3 REGULATION, AND THE DEPARTMENT OF HUMAN RESOURCES MAY EACH ADOPT
4 REGULATIONS TO IMPLEMENT THE PROVISIONS OF THIS SUBTITLE.

5 8-6B-06.

6 (A) BEGINNING JULY 1, 1999, AND EACH JULY 1 THEREAFTER, THE
7 ADMINISTRATION SHALL SUBMIT A REPORT TO THE GOVERNOR AND, SUBJECT TO §
8 2-1246 OF THE STATE GOVERNMENT ARTICLE, TO THE GENERAL ASSEMBLY ON THE
9 PROGRAM.

10 (B) THE REPORT SHALL INCLUDE:

11 (1) THE NUMBER OF PROPOSALS SUBMITTED DURING THE PREVIOUS
12 YEAR, THE NUMBER OF THOSE PROPOSALS APPROVED FOR FUNDING AND PROVIDED
13 A DEMONSTRATION GRANT, AND FOR EACH APPROVED PROPOSAL, THE AMOUNT OF
14 THE DEMONSTRATION GRANT PROVIDED;

15 (2) THE RESULTS OF THE ANNUAL REVIEW CONDUCTED BY THE
16 ADMINISTRATION ON EACH PROPOSAL THAT RECEIVED A DEMONSTRATION GRANT
17 UNDER THIS SUBTITLE; AND

18 (3) ANY OTHER INFORMATION THE ADMINISTRATION CONSIDERS
19 APPROPRIATE.

20 8-6B-07.

21 THE GOVERNOR SHALL PROVIDE FUNDING FOR THE PROGRAM IN THE ANNUAL
22 BUDGET.

23 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
24 July 1, 1998. It shall remain effective for a period of 3 years and, at the end of June
25 30, 2001, with no further action required by the General Assembly, this Act shall be
26 abrogated and of no further force and effect.