Unofficial Copy M3 1998 Regular Session 8lr6192 CF 8lr6193

By: The President (Administration)	and Senators Fi	ry, Middleton, Rube	n,
and Van Hollen			

Introduced and read first time: January 23, 1998 Assigned to: Economic and Environmental Affairs

Re-referred to: Economic and Environmental Affairs and Budget and Taxation,

January 30, 1998

Re-referred to: Budget and Taxation, January 30, 1998

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 23, 1998

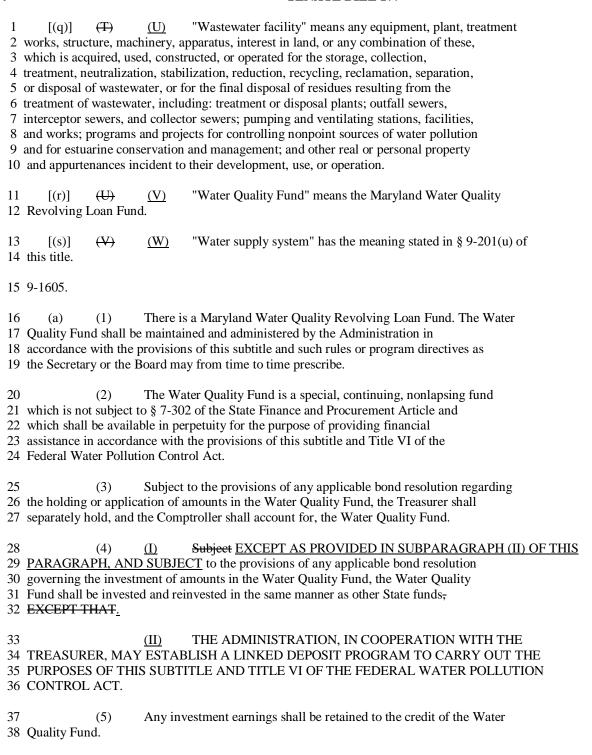
CHAPTER

1 AN ACT concerning

- 2 Environment Linked Deposit Use in Maryland Water Quality Revolving
 3 Loan Fund Program
- 4 FOR the purpose of authorizing the Water Quality Financing Administration to, in
- 5 cooperation with the Treasurer, establish a certain Linked Deposit Program;
- 6 defining certain terms; establishing an application process for linked deposit
- 7 <u>loans; requiring the Administration to make certain certifications regarding the</u>
- 8 eligibility of certain borrowers; requiring the Administration and a lender to
- 9 enter into certain agreements under certain circumstances; providing that a
- 10 <u>linked deposit loan is not a debt of the State or a pledge of the credit of the State;</u>
- and generally relating to the Water Quality Revolving Loan Fund Program and
- 12 a Linked Deposit Program.
- 13 BY repealing and reenacting, with amendments,
- 14 Article Environment
- 15 Section 9-1601, 9-1605, and 9-1605.1
- 16 Annotated Code of Maryland
- 17 (1996 Replacement Volume and 1997 Supplement)
- 18 BY repealing and reenacting, without amendments,
- 19 Article Environment
- 20 Section 9-1606
- 21 Annotated Code of Maryland

- 1 (1996 Replacement Volume and 1997 Supplement)
- BY adding to 2
- 3 Article - Environment
- 4 Section 9-1606.1
- 5 Annotated Code of Maryland
- (1996 Replacement Volume and 1997 Supplement) 6
- 7 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 8 MARYLAND, That the Laws of Maryland read as follows:
- 9 **Article - Environment**
- 10 9-1601.
- 11 (a) Unless the context clearly requires otherwise, in this subtitle the following 12 words have the meanings indicated.
- 13 "Administration" means the Maryland Water Quality Financing (b)
- 14 Administration.
- 15 "Board" means the Board of Public Works. (c)
- "Bond" means a bond, note, or other evidence of obligation of the 16
- 17 Administration issued under this subtitle, including a bond or revenue anticipation
- 18 note, notes in the nature of commercial paper, and refunding bonds.
- "Bond resolution" means the resolution or resolutions of the Director, 19 (e)
- 20 including the trust agreement, if any, authorizing the issuance of and providing for
- 21 the terms and conditions applicable to bonds.
- 22 (f) "Borrower" means a local government or a person as defined in § 1-101(h)
- 23 of this article who has received a loan.
- 24 "Director" means the Director of the Administration. (g)
- "Drinking Water Loan Fund" means the Maryland Drinking Water 25 (h)
- 26 Revolving Loan Fund.
- 27 "Facility" means a wastewater facility or all or a portion of a water supply
- 28 system as defined in § 9-201(u) of this article.
- 29 "Federal Safe Drinking Water Act" means Title XIV of the Public Health
- 30 Service Act, P.L. 93-523, as amended, 42 U.S.C. § 300F, et seq., and the rules and
- 31 regulations promulgated thereunder.
- 32 "Federal Water Pollution Control Act" means the Water Pollution Control
- 33 Act of 1972, P.L. 92-500, as amended, 33 U.S.C. § 1251, et seq., and rules and
- 34 regulations promulgated thereunder.

1 2	(l) Quality Fund			fund established by this subtitle, including the Water water Loan Fund.
3	(M)	"LENDI	ER" ME /	ANS A FINANCIAL INSTITUTION THAT:
4		(1)	IS ELIC	SIBLE TO MAKE COMMERCIAL LOANS;
5		(2)	IS A PU	UBLIC DEPOSITORY OF STATE FUNDS;
6		(3)	AGREE	S TO RECEIVE LINKED DEPOSITS UNDER THIS TITLE; AND
7		(4)	IS INSU	JRED BY:
8			(I)	THE FEDERAL DEPOSIT INSURANCE CORPORATION; OR
9 10	HAS THE N	<u>MEANIN</u>	(II) G STAT	THE FEDERAL SAVINGS AND LOAN INSURANCE CORPORATION ED IN § 9-1606.1 OF THIS SUBTITLE.
13		RATION OF THE	WITH A	OSIT" MEANS A CERTIFICATE OF DEPOSIT PLACED BY THE A LENDER AT OR BELOW THE PREVAILING MARKET RATE AT HAS THE MEANING STATED IN § 9-1606.1 OF THIS
15 16	(O) SUBTITLE.		ED DEPC	OSIT LOAN" HAS THE MEANING STATED IN § 9-1606.1 OF THIS
19 20 21	ADMINIST QUALIFYII THE DEPOR	RATION NG LEN SIT BAS R AT A	WHERI DER AT ED ON T RATE B	OSIT PROGRAM" MEANS A PROGRAM ESTABLISHED BY THE EBY A CERTIFICATE OF DEPOSIT IS PLACED WITH A OR BELOW THE PREVAILING MARKET RATE AT THE TIME OF THE AGREEMENT OF THE LENDER TO PROVIDE A LOAN TO A ELOW THE PREVAILING MARKET RATE FOR THE PURPOSES HE MEANING STATED IN § 9-1606.1 OF THIS SUBTITLE.
25		cility, and	d includes	"Local government" means a county, municipal corporation, e or local public entity which has authority to own or s any combination of 2 or more of the foregoing, acting a facility.
29		Water Qu	ality Fun	"Loan" means a loan from the Administration to a borrower for a portion of the cost of a wastewater facility, if the loan id, or water supply system, if the loan is from the
31 32	[(o)] Administrati	(R) ion and a	(S) borrowe	"Loan agreement" means a written agreement between the r with respect to a loan.
35		ecuted by	a borrov	"Loan obligation" means a bond, note, or other evidence of age, deed of trust, lien, or other security instrument, wer to evidence its indebtedness under a loan agreement



	Office of Leg Article.	(6) gislative	The Water Quality Fund shall be subject to biennial audit by the Audits as provided for in § 2-1220 of the State Government			
4	(b)	There sh	nall be deposited in the Water Quality Fund:			
7		s transfei	Federal capitalization grants and awards or other federal assistance pursuant to Title VI of the Federal Water Pollution Control Act cred to the Water Quality Fund pursuant to § 302 of the federal Act;			
9 10	Quality Fund	(2) d;	Funds appropriated by the General Assembly for deposit to the Water			
13	pursuant to a	a pledge i	Payments received from any borrower in repayment of a loan, ithheld by the State Comptroller and paid to the Administration made by a borrower under § 9-1606(d) of this article or § 7-222 and Procurement Article;			
15		(4)	Net proceeds of bonds issued by the Administration;			
16 17	Water Quali	(5) ty Fund;	Interest or other income earned on the investment of moneys in the and			
18 19	private, for t	(6) he purpo	Any additional moneys made available from any sources, public or ses for which the Water Quality Fund has been established.			
22 23 24	(c) The Administration may from time to time establish accounts and subaccounts within the Water Quality Fund as may be deemed desirable to effectuate the purposes of this subtitle, to comply with the provisions of any bond resolution, or to meet any requirement of the Federal Water Pollution Control Act or rules or program directives established by the Secretary or the Board. Such accounts and subaccounts may include:					
26		(1)	A federal receipts account;			
27		(2)	A State receipts account;			
28		(3)	A management and administration expense account;			
29		(4)	A bond proceeds account;			
30 31	corpus of the	(5) e Water (An account to segregate a portion or portions of the revenues or Quality Fund as security for bonds of the Administration;			
32		(6)	A loan repayment account; and			
33		(7)	An investment earnings account.			
34	(d)	Amount	s in the Water Quality Fund may be used only:			

1	(1)	o make loans, on the condition that:
2 3	interest free loans, at	The loans are made at or below market interest rates, including rms not to exceed 20 years;
		Annual principal and interest payments will commence not ompletion of any wastewater facility and all loans will be fully 20 years after project completion;
7 8	of revenue for repaym	iii) The local government borrower will establish a dedicated source nt of loans;
	than a local governm of loans; and	iv) In the case of a wastewater facility owned by a borrower other at, the borrower will provide adequate security for repayment
12 13	principal and interest	v) The Water Quality Fund will be credited with all payments of n all loans;
14 15	\ /	To buy or refinance debt obligations of local governments at or below obt obligations were incurred after March 7, 1985;
18	evidences of obligation	To guarantee, or purchase insurance for, bonds, notes, or other a issued by a local government for the purpose of financing all or a wastewater facility, if such action would improve credit e interest rates;
	interest on bonds issu	As a source of revenue or security for the payment of principal and d by the Administration if the proceeds of the sale of such d in the Water Quality Fund;
23	(5)	To earn interest on Water Quality Fund accounts;
	LOANS FOR CONT	TO ESTABLISH A LINKED DEPOSIT PROGRAM TO CONTROL PROMOTE OLLING NONPOINT SOURCES OF POLLUTION AND TO PROTECT QUALITY OF THE WATERS OF THE STATE;
	[(6)] Fund and conducting Act; and	7) For the reasonable costs of administering the Water Quality ctivities under Title VI of the Federal Water Pollution Control
30 31	- 1 / -	8) For any other purpose authorized by Title VI of the Federal ol Act or § 302 of the federal Safe Drinking Water Act.
34 35	federal capitalization received from borrow moneys appropriated	of administering the Water Quality Fund shall be paid from rants and awards, from bond sale proceeds, and from amounts rs pursuant to loan agreements, and not from any State o the Fund, except general funds of the State used to match rants and awards to the Water Quality Fund.

35

- 1 9-1605.1. 2 (1) There is a Maryland Drinking Water Revolving Loan Fund. The (a) 3 Drinking Water Loan Fund shall be maintained and administered by the 4 Administration in accordance with the provisions of this subtitle and such rules or 5 program directives as the Secretary or the Board may from time to time prescribe. 6 (2) The Drinking Water Loan Fund is a special, continuing, nonlapsing 7 fund which is not subject to § 7-302 of the State Finance and Procurement Article and 8 which shall be available in perpetuity for the purpose of providing financial 9 assistance in accordance with the provisions of this subtitle and the federal Safe 10 Drinking Water Act. 11 (3) Subject to the provisions of any applicable bond resolution regarding 12 the holding or application of amounts in the Drinking Water Loan Fund, the 13 Treasurer shall separately hold, and the Comptroller shall account for, the Drinking 14 Water Loan Fund. 15 Subject EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS (4) (I) 16 PARAGRAPH, AND SUBJECT to the provisions of any applicable bond resolution 17 governing the investment of amounts in the Drinking Water Loan Fund, the Drinking 18 Water Loan Fund shall be invested and reinvested in the same manner as other State 19 funds, EXCEPT THAT. THE ADMINISTRATION, IN COOPERATION WITH THE 20 (II)21 TREASURER, MAY ESTABLISH A LINKED DEPOSIT PROGRAM TO CARRY OUT THE 22 PURPOSES OF THIS SUBTITLE AND THE FEDERAL SAFE DRINKING WATER ACT. Any investment earnings shall be retained to the credit of the 23 24 Drinking Water Loan Fund. 25 The Drinking Water Loan Fund shall be subject to biennial audit by 26 the Office of Legislative Audits as provided for in § 2-1220 of the State Government 27 Article. 28 The Administration shall operate the Drinking Water Loan Fund in (7)accordance with § 9-1616 through § 9-1621, inclusive, of this article. 30 (b) There shall be deposited in the Drinking Water Loan Fund: Federal grants and awards or other federal assistance received by the 31 (1) 32 State for the purpose of making loans to borrowers for water supply systems and any 33 funds transferred from the Water Quality Fund pursuant to § 302 of the federal Safe 34 Drinking Water Act;
- 36 Drinking Water Loan Fund;

Funds appropriated by the General Assembly for deposit to the

37 (3) Payments received from borrowers for deposit to the Drinking Water 38 Loan Fund in repayment of a loan, including amounts withheld by the State

2	Comptroller and paid to the Administration pursuant to a pledge made by a borrower under § 9-1606(d) of this article or § 7-222 of the State Finance and Procurement Article;				
4		(4)	Net proc	eeds of bonds issued by the Administration;	
5 6	Drinking Wa	(5) ater Loan		or other income earned on the investment of moneys in the d	
	private, for the established.	(6) he purpos		litional moneys made available from any sources, public or nich the Drinking Water Loan Fund has been	
12 13 14	(c) The Administration may from time to time establish accounts and subaccounts within the Drinking Water Loan Fund as may be deemed desirable to effectuate the purposes of this subtitle, to comply with the provisions of any bond resolution, to meet the requirements of any federal law, or of any federal grant or award to the Drinking Water Loan Fund, or to meet any rules or program directives established by the Secretary or the Board.				
16	(d)	Amount	s in the D	Orinking Water Loan Fund may be used only:	
17		(1)	To make	e loans at or below market rates on the condition that:	
18 19	of revenue;		(i)	The local government borrower will establish a dedicated source	
				In the case of a water supply system owned by a borrower other orrower shall provide adequate security for the	
23 24		principa	(iii) l and inte	The Drinking Water Loan Fund will be credited with all crest on all loans; and	
27	(iv) Annual principal and interest payments will commence not later than 1 year after completion of any drinking water facility and, except as provided in § 130 of the federal Safe Drinking Water Act, all loans will be fully amortized not later than 20 years after project completion;				
31	local govern	ment for m at or b	the purpo	or refinance debt obligations of local governments issued by a oses of financing all or a portion of the cost of a water ket rates, if such debt obligations were incurred after	
35	evidences of all or a porti	on of the	lness issu cost of a	antee or purchase insurance for bonds, notes, or other and by a local government for the purposes of financing water supply system, if such action would improve interest rates;	

•	SENATE DILL 1//				
	(4) As a source of revenue or security for the payment of principal and interest on bonds issued by the Administration if the proceeds of the sale of such bonds will be deposited in the Drinking Water Loan Fund;				
4	(5) To earn interest on Drinking Water Loan Fund accounts;				
	(6) For the reasonable costs of administering the Drinking Water Loan Fund and conducting activities under any federal law that may apply to federal deposits to the Drinking Water Loan Fund;				
8 9	(7) TO ESTABLISH A LINKED DEPOSIT PROGRAM FOR LOANS IN ACCORDANCE WITH THIS SUBTITLE AND THE FEDERAL SAFE DRINKING WATER ACT;				
12	[(7)] (8) For loan subsidies for disadvantaged communities as provided by the federal Safe Drinking Water Act, including but not limited to loan forgiveness, provided that such loan subsidies shall not exceed 30% of the annual federal capitalization grant received by the Administration; and				
16	[(8)] (9) For any other purpose authorized for any federal funds deposited in the Drinking Water Loan Fund including, without limitation, any purpose authorized by the federal Safe Drinking Water Act, including source water protection expenditures eligible for assistance from the Drinking Water Loan Fund.				
20 21	8 (e) The costs of administering the Drinking Water Loan Fund shall be paid 9 from federal grants and awards, from bond sale proceeds, and from amounts received 10 from borrowers pursuant to loan agreements, and may not be paid from any State 1 moneys appropriated to the Drinking Water Loan Fund, except general funds of the 2 State used to match federal grants and awards to the Drinking Water Loan Fund.				
	9-1606.				
26 27 28 29 30 31 32 33	A loan made by the Administration shall be evidenced by a loan agreement. Loans made from the Water Quality Fund shall be subject to the provisions of § 9-1605(d)(1) of this article. Loans made from the Drinking Water Loan Fund shall be subject to the provisions of § 9-1605.1(d)(1) of this subtitle. Subject to the provisions of any applicable bond resolution, the Administration may consent to the modification, with respect to rate of interest, time of payment of any installment of principal or interest, security, or any other term of any loan agreement or loan obligation. In connection with any security received by or owned by the Administration, including any loan obligations, the Administration may commence any action to protect or enforce the rights conferred upon it by any law or loan agreement or loan obligation.				
	(b) Notwithstanding any other provision of public general or public local law, charter, or ordinance, a borrower may issue and sell loan obligations to the Administration:				
38	(1) At private sale, without public bidding;				

1 2	(2) obligations; and	Without	regard to any limitations on the denomination of such		
3	(3) considers necessary or		nterest rate or cost or at any price that the borrower e.		
7	(c) A borrower may pay any fees or charges necessary to enable the Administration to sell its bonds, including any fees for the insurance of its loan obligations or bonds of the Administration, or to provide any other guarantee, credit enhancement, or additional security for any such loan obligations or bonds.				
11 12 13 14	(d) Notwithstanding any other provision of public general or public local law, charter, or ordinance, a borrower may agree with the Administration to pledge any moneys that the borrower is entitled to receive from the State, including the borrower's share of the State income tax, to secure its obligations under a loan agreement. The State Comptroller and the State Treasurer shall cause any moneys withheld under such a pledge to be paid to, or applied at the direction of, the Administration.				
18 19	Each loan agreement shall contain a provision whereby the borrower acknowledges and agrees that the borrower's loan obligation is cancelable only upon repayment in full and that neither the Administration, the Secretary, nor the Board is authorized to forgive the repayment of all or any portion of the loan, except for loans to disadvantaged communities, pursuant to the federal Safe Drinking Water Act.				
23 24 25 26 27 28	21 (f) In the event of a default on a loan obligation by a borrower other than a local government, the Administration may place a lien against property of the borrower securing the loan which, subject to the tax liens of the federal, State, and local governments, shall have the same priority and status as a lien of the State for unpaid taxes under §§ 14-804 and 14-805 of the Tax - Property Article. The Administration may exercise the same rights and powers in enforcing such lien and collecting funds for the payment of amounts in default under the loan obligation as the State may exercise in collecting unpaid taxes under Subtitle 8 of the Tax - Property Article.				
30	<u>9-1606.1.</u>				
31 32	(A) (1) INDICATED.	IN THIS	S SECTION THE FOLLOWING WORDS HAVE THE MEANINGS		
33	<u>(2)</u>	<u>"LENDI</u>	ER" MEANS A FINANCIAL INSTITUTION THAT:		
34		<u>(I)</u>	IS ELIGIBLE TO MAKE COMMERCIAL LOANS;		
35		<u>(II)</u>	IS A PUBLIC DEPOSITORY OF STATE FUNDS;		
36 37	AND	(III)	AGREES TO RECEIVE LINKED DEPOSITS UNDER THIS SUBTITLE:		

27

29

31

(E)

32 effect October 1, 1998.

30 THE CREDIT OF THE STATE.

SENATE BILL 177

(IV) IS INSURED BY THE FEDERAL DEPOSIT INSURANCE 1 2 CORPORATION. "LINKED DEPOSIT" MEANS A DEPOSIT THAT IS PLACED BY THE 4 ADMINISTRATION WITH A LENDER AND EARNS INCOME BELOW THE PREVAILING 5 MARKET RATE FOR EQUIVALENT DEPOSITS MADE WITH THE LENDER AT THE TIME 6 OF THE DEPOSIT. "LINKED DEPOSIT LOAN" MEANS A LOAN FROM A LENDER TO A 8 BORROWER THAT: 9 (I)IS USED FOR THE PURPOSES OF § 9-1605(D)(6) OR § 9-1605.1(D)(7) 10 OF THIS SUBTITLE; AND 11 IS PROVIDED AT AN INTEREST RATE BELOW THE PREVAILING 12 MARKET RATE TO THE SAME EXTENT INCOME EARNED ON THE LINKED DEPOSIT IS 13 BELOW INCOME PAID ON EQUIVALENT DEPOSITS. "LINKED DEPOSIT PROGRAM" MEANS A PROGRAM ESTABLISHED BY 14 (5) 15 THE ADMINISTRATION WHEREBY A LINKED DEPOSIT IS PLACED WITH A LENDER 16 BASED ON THE AGREEMENT OF THE LENDER TO PROVIDE A LINKED DEPOSIT LOAN 17 TO A BORROWER. A BORROWER DESIRING TO ACQUIRE A LINKED DEPOSIT LOAN (B) (1) 19 SHALL APPLY TO A LENDER. THE ADMINISTRATION SHALL CERTIFY TO A LENDER THAT A 21 BORROWER IS ELIGIBLE FOR A LINKED DEPOSIT LOAN CONSISTENT WITH § 22 9-1605(D)(6) OR § 9-1605.1(D)(7) OF THIS SUBTITLE. 23 UPON APPROVAL OF A LINKED DEPOSIT LOAN BY THE LENDER, THE 24 ADMINISTRATION AND LENDER SHALL ENTER INTO AN AGREEMENT UNDER WHICH 25 THE AMOUNT AND TERM OF, AND SCHEDULE FOR PAYMENT OF PRINCIPAL AND 26 INTEREST ON, THE LINKED DEPOSIT SHALL BE DETERMINED.

ON RECEIVING A LINKED DEPOSIT FROM THE ADMINISTRATION, THE

A LINKED DEPOSIT LOAN IS NOT A DEBT OF THE STATE OR A PLEDGE OF

28 LENDER SHALL EXECUTE A LOAN COMMITMENT WITH THE BORROWER.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take