
By: **Senator Astle**

Introduced and read first time: February 6, 1998

Assigned to: Finance

A BILL ENTITLED

1 AN ACT concerning

2 **Health Insurance - Complaint Process for Adverse Decisions and**
3 **Grievances**

4 FOR the purpose of requiring a carrier to establish a certain internal grievance
5 process for its members; requiring a carrier to file a copy of its internal
6 grievance process with the Maryland Insurance Commissioner and the Health
7 Education and Advocacy Unit in the Division of Consumer Protection of the
8 Office of the Attorney General; requiring a carrier to provide certain information
9 about the internal grievance process to a member under certain circumstances;
10 requiring a carrier to send a member or certain other individuals written notice
11 of an adverse decision or grievance decision under certain circumstances;
12 specifying the contents of the notice; requiring that certain information related
13 to the internal grievance process be included in a policy, certificate, enrollment
14 materials, or other evidence of coverage a carrier provides to a member;
15 specifying that a carrier has the burden of persuasion that its grievance decision
16 or adverse decision is correct during a certain review by the Commissioner;
17 authorizing the Commissioner to seek and receive certain advice from an
18 independent review organization or certain other persons under certain
19 circumstances; requiring the Commissioner to make a final decision on all
20 complaints filed that are within the Commissioner's jurisdiction; authorizing
21 the Commissioner to issue certain orders under certain circumstances; requiring
22 the Commissioner to adopt regulations; requiring certain persons to prepare and
23 publish certain annual reports; providing that the failure of an insurer or
24 nonprofit health service plan to satisfy the provisions of this Act is an unfair
25 claim settlement practice; transferring the administrative and enforcement
26 responsibility for private review agents to the Insurance Commissioner;
27 authorizing the State Board of Physician Quality Assurance to discipline
28 physicians who have certain responsibilities relating to a system of delivery of
29 health care services; providing a certain exception to the Board's disciplinary
30 authority; requiring the Health Education and Advocacy Unit and the
31 Commissioner to enter into a certain Memorandum of Understanding by a
32 certain date; requiring the Health Education and Advocacy Unit to make certain
33 recommendations to certain committees of the General Assembly by a certain
34 date; providing for the termination of certain provisions of this Act; altering
35 certain definitions; defining certain terms; and generally relating to a carrier's

1 internal grievance process for members.

2 BY transferring

3 Article - Health - General

4 Section 19-1301 through 19-1305, 19-1305.1, 19-1305.2, 19-1305.3,

5 19-1305.4, 19-1306 through 19-1311, 19-1311.1, 19-1312, and 19-1313

6 and the subtitle "Subtitle 13. Private Review Agents", respectively

7 Annotated Code of Maryland

8 (1996 Replacement Volume and 1997 Supplement)

9 to be

10 Article - Insurance

11 Section 15-10B-01 through 15-10B-18 and the subtitle "Subtitle 10B. Private

12 Review Agents", respectively

13 Annotated Code of Maryland

14 (1997 Volume)

15 BY adding to

16 Article - Commercial Law

17 Section 13-4A-04

18 Annotated Code of Maryland

19 (1990 Replacement Volume and 1997 Supplement)

20 BY adding to

21 Article - Health - General

22 Section 19-706(y)

23 Annotated Code of Maryland

24 (1996 Replacement Volume and 1997 Supplement)

25 BY repealing and reenacting, with amendments,

26 Article - Health - General

27 Section 19-729

28 Annotated Code of Maryland

29 (1996 Replacement Volume and 1997 Supplement)

30 BY repealing and reenacting, without amendments,

31 Article - Health Occupations

32 Section 14-401(a)

33 Annotated Code of Maryland

34 (1994 Replacement Volume and 1997 Supplement)

35 BY adding to

36 Article - Health Occupations

37 Section 14-401(c)(5) and 14-404(a)(41)

1 Annotated Code of Maryland
2 (1994 Replacement Volume and 1997 Supplement)

3 BY repealing and reenacting, with amendments,
4 Article - Health Occupations
5 Section 14-404(a)(39) and (40)
6 Annotated Code of Maryland
7 (1994 Replacement Volume and 1997 Supplement)

8 BY repealing and reenacting, with amendments,
9 Article - Insurance
10 Section 15-1001 and 27-304
11 Annotated Code of Maryland
12 (1997 Volume)

13 BY adding to
14 Article - Insurance
15 Section 15-10A-01 through 15-10A-09, inclusive, to be under the new subtitle
16 "Subtitle 10A. Complaint Process for Adverse Decisions or Grievances"
17 Annotated Code of Maryland
18 (1997 Volume)

19 BY repealing and reenacting, with amendments,
20 Article - Insurance
21 Section 15-10B-01, 15-10B-03, 15-10B-04, 15-10B-05(a) and (b),
22 15-10B-06(a), (e), and (g), 15-10B-07(a), 15-10B-09(e)(1), 15-10B-10,
23 15-10B-11, 15-10B-12, 15-10B-13, 15-10B-14, 15-10B-17(b), and
24 15-10B-18(a)
25 Annotated Code of Maryland
26 (1997 Volume)
27 (As enacted by Section 1 of this Act)

28 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
29 MARYLAND, That Section(s) 19-1301 through 19-1305, 19-1305.1, 19-1305.2,
30 19-1305.3, 19-1305.4, 19-1306 through 19-1311, 19-1311.1, 19-1312, and 19-1313
31 and the subtitle "Subtitle 13. Private Review Agents", respectively, of Article - Health
32 - General of the Annotated Code of Maryland be transferred to be Section(s)
33 15-10B-01 through 15-10B-18 and the subtitle "Subtitle 10B. Private Review
34 Agents", respectively, of Article - Insurance of the Annotated Code of Maryland.

35 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland
36 read as follows:

1 **Article - Commercial Law**

2 13-4A-04.

3 THE UNIT SHALL PREPARE EACH ANNUAL AND QUARTERLY REPORT REQUIRED
4 UNDER TITLE 15, SUBTITLE 10A OF THE INSURANCE ARTICLE.

5 **Article - Health - General**

6 19-706.

7 (Y) THE PROVISIONS OF TITLE 15, SUBTITLE 10A OF THE INSURANCE ARTICLE
8 SHALL APPLY TO HEALTH MAINTENANCE ORGANIZATIONS.

9 19-729.

10 (a) A health maintenance organization may not:

11 (1) Violate any provision of this subtitle or any rule or regulation
12 adopted under it;

13 (2) Fail to fulfill its obligations to provide the health care services
14 specified in its contracts with subscribers;

15 (3) Make any false statement with respect to any report or statement
16 required by this subtitle or by the Commissioner under this subtitle;

17 (4) Advertise, merchandise, or attempt to merchandise its services in a
18 way that misrepresents its services or capacity for service;

19 (5) Engage in a deceptive, misleading, unfair, or unauthorized practice
20 as to advertising or merchandising;

21 (6) Prevent or attempt to prevent the Commissioner or the Department
22 from performing any duty imposed by this subtitle;

23 (7) Fraudulently obtain or fraudulently attempt to obtain any benefit
24 under this subtitle;

25 (8) Fail to fulfill the basic requirements to operate as a health
26 maintenance organization as provided in § 19-710 of this subtitle;

27 (9) Violate any applicable provision of Title 15, Subtitle 12 of the
28 Insurance Article; [or]

29 (10) Fail to provide services to a member in a timely manner as provided
30 in § 19-705.1(b)(1) of this subtitle; OR

31 (11) FAIL TO COMPLY WITH THE PROVISIONS OF TITLE 15, SUBTITLE 10A
32 OF THE INSURANCE ARTICLE.

1 (b) If any health maintenance organization violates this section, the
2 Commissioner may pursue any one or more of the courses of action described in §
3 19-730 of this subtitle.

4 **Article - Health Occupations**

5 14-401.

6 (a) The Board shall perform any necessary preliminary investigation before
7 the Board refers to an investigatory body an allegation of grounds for disciplinary or
8 other action brought to its attention.

9 (c) (5) (I) SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, AFTER
10 PERFORMING ANY NECESSARY PRELIMINARY INVESTIGATION OF AN ALLEGATION
11 OF GROUNDS FOR DISCIPLINARY OR OTHER ACTION, THE BOARD SHALL REFER ANY
12 ALLEGATION BASED ON § 14-404(A)(41) OF THIS SUBTITLE TO A COMMITTEE THAT
13 INCLUDES PHYSICIANS WHO ARE RESPONSIBLE FOR ESTABLISHING OR
14 SUPERVISING PROTOCOLS OR PROCEDURES FOR A HEALTH CARE DELIVERY SYSTEM
15 AND, IF APPROPRIATE, ACTIVELY PRACTICE OR HAVE DEMONSTRATED EXPERTISE IN
16 THE SPECIALITY INVOLVED IN THE CARE UNDER REVIEW.

17 (II) A PHYSICIAN MAY NOT BE DISCIPLINED BY THE BOARD UNDER
18 § 14-404(A)(41) OF THIS SUBTITLE FOR THE INDEPENDENT JUDGMENT ERROR OF A
19 HEALTH CARE PROVIDER WHO IS PROVIDING DIRECT PATIENT CARE IN
20 CONTRADICTION TO ESTABLISHED PROTOCOLS OR PROCEDURES FOR A SYSTEM OF
21 DELIVERY OF QUALITY MEDICAL CARE.

22 14-404.

23 (a) Subject to the hearing provisions of § 14-405 of this subtitle, the Board, on
24 the affirmative vote of a majority of its full authorized membership, may reprimand
25 any licensee, place any licensee on probation, or suspend or revoke a license if the
26 licensee:

27 (39) Intentionally misrepresents credentials for the purpose of testifying
28 or rendering an expert opinion in hearings or proceedings before the Board or those
29 otherwise delegated to the Office of Administrative Hearings; [or]

30 (40) Fails to keep adequate medical records as determined by appropriate
31 peer review; OR

32 (41) IS A PHYSICIAN WHO IS RESPONSIBLE FOR ESTABLISHING OR
33 SUPERVISING PROTOCOLS OR PROCEDURES FOR A HEALTH CARE DELIVERY SYSTEM
34 AND IS COMPENSATED FOR THAT RESPONSIBILITY AND THE PROTOCOLS OR
35 PROCEDURES FAIL TO MEET APPROPRIATE STANDARDS FOR THE DELIVERY OF
36 QUALITY MEDICAL CARE AS DETERMINED BY APPROPRIATE PEER REVIEW.

Article - Insurance

15-1001.

(a) This section applies to insurers and nonprofit health service plans that propose to issue or deliver individual, group, or blanket health insurance policies or contracts in the State or to administer health benefit programs that provide for the coverage of hospital benefits and the utilization review of those benefits.

(b) Each entity subject to this section shall:

(1) have a certificate issued under [Title 19, Subtitle 13 of the Health - General Article] SUBTITLE 10B OF THIS TITLE;

(2) contract with a private review agent that has a certificate issued under [Title 19, Subtitle 13 of the Health - General Article] SUBTITLE 10B OF THIS TITLE; or

(3) contract with or delegate utilization review to a hospital utilization review program approved under § 19-319(d) of the Health - General Article.

(c) Notwithstanding any other provision of this article, if the medical necessity of providing a covered benefit is disputed, an entity subject to this section that does not meet the requirements of subsection (b) of this section shall pay any person entitled to reimbursement under the policy, contract, or certificate in accordance with the determination of medical necessity by the hospital utilization review program approved under § 19-319(d) of the Health - General Article.

SUBTITLE 10A. COMPLAINT PROCESS FOR ADVERSE DECISIONS OR GRIEVANCES.

15-10A-01.

(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

(B) (1) "ADVERSE DECISION" MEANS A DETERMINATION BY A PRIVATE REVIEW AGENT, A CARRIER, OR A HEALTH CARE PROVIDER ACTING ON BEHALF OF A CARRIER THAT A PROPOSED OR DELIVERED HEALTH CARE SERVICE:

(I) IS OR WAS NOT MEDICALLY NECESSARY, APPROPRIATE, OR EFFICIENT; OR

(II) MAY RESULT IN NONCOVERAGE OF THE HEALTH CARE SERVICE.

(2) "ADVERSE DECISION" DOES NOT INCLUDE A DECISION CONCERNING A SUBSCRIBER'S STATUS AS A MEMBER.

(C) "CARRIER" MEANS:

- 1 (1) AN INSURER;
- 2 (2) A NONPROFIT HEALTH SERVICE PLAN;
- 3 (3) A HEALTH MAINTENANCE ORGANIZATION;
- 4 (4) A DENTAL PLAN ORGANIZATION; OR
- 5 (5) ANY OTHER PERSON THAT PROVIDES HEALTH BENEFIT PLANS
- 6 SUBJECT TO REGULATION BY THE STATE.

7 (D) "COMPLAINT" MEANS A PROTEST FILED WITH THE COMMISSIONER
8 INVOLVING AN ADVERSE DECISION OR GRIEVANCE DECISION CONCERNING THE
9 MEMBER.

10 (E) "GRIEVANCE DECISION" MEANS A FINAL DETERMINATION BY A CARRIER
11 THAT ARISES FROM A GRIEVANCE FILED WITH THE CARRIER UNDER ITS INTERNAL
12 GRIEVANCE PROCESS REGARDING AN ADVERSE DECISION CONCERNING A MEMBER.

13 (F) "HEALTH ADVOCACY UNIT" MEANS THE HEALTH EDUCATION AND
14 ADVOCACY UNIT IN THE DIVISION OF CONSUMER PROTECTION OF THE OFFICE OF
15 THE ATTORNEY GENERAL ESTABLISHED UNDER TITLE 13, SUBTITLE 4A OF THE
16 COMMERCIAL LAW ARTICLE.

17 (G) "HEALTH CARE PROVIDER" MEANS:

18 (1) AN INDIVIDUAL WHO IS LICENSED UNDER THE HEALTH
19 OCCUPATIONS ARTICLE TO PROVIDE HEALTH CARE SERVICES IN THE ORDINARY
20 COURSE OF BUSINESS OR PRACTICE OF A PROFESSION; OR

21 (2) A HEALTH CARE FACILITY DEFINED AS:

22 (I) A HOSPITAL IN § 19-301 OF THE HEALTH - GENERAL ARTICLE;
23 OR

24 (II) AN AMBULATORY SURGICAL FACILITY IN § 19-3B-01 OF THE
25 HEALTH - GENERAL ARTICLE.

26 (H) "HEALTH CARE SERVICE" MEANS A HEALTH OR MEDICAL CARE
27 PROCEDURE OR SERVICE RENDERED BY A HEALTH CARE PROVIDER THAT:

28 (1) PROVIDES TESTING, DIAGNOSIS, OR TREATMENT OF A HUMAN
29 DISEASE OR DYSFUNCTION; OR

30 (2) DISPENSES DRUGS, MEDICAL DEVICES, MEDICAL APPLIANCES, OR
31 MEDICAL GOODS FOR THE TREATMENT OF A HUMAN DISEASE OR DYSFUNCTION.

32 (I) (1) "MEMBER" MEANS A PERSON ENTITLED TO HEALTH CARE BENEFITS
33 UNDER A POLICY, PLAN, OR CERTIFICATE ISSUED OR DELIVERED IN THE STATE BY A
34 CARRIER.

1 (2) "MEMBER" INCLUDES A SUBSCRIBER.

2 (J) "PRIVATE REVIEW AGENT" HAS THE MEANING STATED IN § 15-10B-01 OF
3 THIS TITLE.

4 15-10A-02.

5 (A) EACH CARRIER SHALL ESTABLISH AN INTERNAL GRIEVANCE PROCESS
6 FOR ITS MEMBERS.

7 (B) (1) AN INTERNAL GRIEVANCE PROCESS SHALL MEET THE SAME
8 REQUIREMENTS ESTABLISHED UNDER SUBTITLE 10B OF THIS TITLE.

9 (2) IN ADDITION TO THE REQUIREMENTS OF SUBTITLE 10B OF THIS
10 TITLE, AN INTERNAL GRIEVANCE PROCESS ESTABLISHED BY A CARRIER UNDER THIS
11 SECTION SHALL:

12 (I) INCLUDE AN EXPEDITED PROCEDURE FOR USE IN AN
13 EMERGENCY CASE FOR PURPOSES OF RENDERING A GRIEVANCE DECISION WITHIN
14 24 HOURS OF THE DATE A GRIEVANCE IS FILED WITH THE CARRIER;

15 (II) PROVIDE THAT A CARRIER RENDER A FINAL DECISION ON A
16 GRIEVANCE WITHIN 30 DAYS AFTER THE DATE ON WHICH THE GRIEVANCE IS FILED
17 UNLESS:

18 1. THE GRIEVANCE INVOLVES AN EMERGENCY CASE UNDER
19 ITEM (I) OF THIS PARAGRAPH; OR

20 2. THE MEMBER OR A HEALTH CARE PROVIDER FILING A
21 GRIEVANCE ON BEHALF OF A MEMBER AGREES IN WRITING TO AN EXTENSION FOR A
22 PERIOD OF NO LONGER THAN 30 DAYS; AND

23 (III) ALLOW A GRIEVANCE TO BE FILED ON BEHALF OF A MEMBER
24 BY A HEALTH CARE PROVIDER.

25 (C) A MEMBER OR A HEALTH CARE PROVIDER FILING A COMPLAINT ON
26 BEHALF OF A MEMBER MAY FILE A COMPLAINT WITH THE COMMISSIONER WITHOUT
27 FIRST FILING A GRIEVANCE WITH A CARRIER AND RECEIVING A FINAL DECISION ON
28 THE GRIEVANCE.

29 (D) EACH CARRIER SHALL:

30 (1) FILE WITH THE COMMISSIONER AND SUBMIT TO THE HEALTH
31 ADVOCACY UNIT A COPY OF ITS INTERNAL GRIEVANCE PROCESS; AND

32 (2) UPDATE THE INITIAL FILING ANNUALLY TO REFLECT ANY CHANGES
33 MADE.

34 (E) EXCEPT FOR AN EMERGENCY CASE UNDER SUBSECTION (B)(2)(I) OF THIS
35 SECTION, AT THE TIME A MEMBER FIRST CONTACTS A CARRIER ABOUT AN ADVERSE

1 DECISION, THE CARRIER SHALL SEND IN WRITING TO THE MEMBER WITHIN 1 DAY
2 AFTER THE INITIAL CONTACT:

3 (1) THE DETAILS OF ITS INTERNAL GRIEVANCE PROCESS AND
4 PROCEDURES UNDER THE PROVISIONS OF THIS SUBTITLE;

5 (2) INFORMATION STATING THAT:

6 (I) THE HEALTH ADVOCACY UNIT:

7 1. IS AVAILABLE TO ASSIST THE MEMBER WITH FILING A
8 GRIEVANCE UNDER THE CARRIER'S INTERNAL GRIEVANCE PROCESS; BUT

9 2. IS NOT AVAILABLE TO REPRESENT OR ACCOMPANY THE
10 MEMBER DURING THE PROCEEDINGS OF THE INTERNAL GRIEVANCE PROCESS; AND

11 (II) THE HEALTH ADVOCACY UNIT CAN ASSIST THE MEMBER IN
12 MEDIATING A RESOLUTION OF THE ADVERSE DECISION WITH THE CARRIER, BUT
13 THAT ANY TIME DURING THE MEDIATION, THE MEMBER OR A HEALTH CARE
14 PROVIDER ON BEHALF OF THE MEMBER MAY FILE A GRIEVANCE;

15 (3) THE ADDRESS, TELEPHONE NUMBER, FACSIMILE NUMBER, AND
16 E-MAIL ADDRESS OF THE HEALTH ADVOCACY UNIT;

17 (4) THE ADDRESS, TELEPHONE NUMBER, AND FACSIMILE NUMBER OF
18 THE COMMISSIONER; AND

19 (5) INFORMATION ON WHERE THE INFORMATION REQUIRED BY THIS
20 SUBSECTION CAN BE FOUND IN THE MEMBER'S POLICY, PLAN, CERTIFICATE,
21 ENROLLMENT MATERIALS, OR OTHER EVIDENCE OF COVERAGE.

22 (F) IF WITHIN 5 DAYS AFTER A MEMBER OR A HEALTH CARE PROVIDER, WHO
23 HAS FILED A GRIEVANCE ON BEHALF OF A MEMBER, FILES A GRIEVANCE WITH THE
24 CARRIER, AND IF THE CARRIER DOES NOT HAVE SUFFICIENT INFORMATION TO
25 COMPLETE ITS INTERNAL GRIEVANCE PROCESS, THE CARRIER SHALL:

26 (1) NOTIFY THE MEMBER OR HEALTH CARE PROVIDER THAT IT CANNOT
27 PROCEED WITH REVIEWING THE GRIEVANCE UNLESS ADDITIONAL INFORMATION IS
28 PROVIDED; AND

29 (2) ASSIST THE MEMBER OR HEALTH CARE PROVIDER IN GATHERING
30 THE NECESSARY INFORMATION WITHOUT FURTHER DELAY.

31 (G) A CARRIER MAY EXTEND THE 30-DAY PERIOD REQUIRED FOR MAKING A
32 FINAL GRIEVANCE DECISION UNDER SUBSECTION (B)(2)(II) OF THIS SECTION WITH
33 THE WRITTEN CONSENT OF THE MEMBER OR THE HEALTH CARE PROVIDER WHO
34 FILED THE GRIEVANCE ON BEHALF OF THE MEMBER.

1 (H) (1) FOR NONEMERGENCY CASES, EACH CARRIER'S INTERNAL
2 GRIEVANCE PROCESS ESTABLISHED UNDER SUBSECTION (A) OF THIS SECTION
3 SHALL INCLUDE A PROVISION THAT REQUIRES THE CARRIER TO:

4 (I) DOCUMENT IN WRITING ANY ADVERSE DECISION OR
5 GRIEVANCE DECISION MADE BY THE CARRIER AFTER THE CARRIER HAS PROVIDED
6 ORAL COMMUNICATION OF THE DECISION TO THE MEMBER OR THE HEALTH CARE
7 PROVIDER WHO FILED THE GRIEVANCE ON BEHALF OF THE MEMBER; AND

8 (II) WITHIN 2 DAYS AFTER THE DECISION HAS BEEN MADE, SEND
9 NOTICE OF THE ADVERSE DECISION OR GRIEVANCE DECISION TO:

10 1. THE MEMBER; AND

11 2. IF THE GRIEVANCE WAS FILED ON BEHALF OF THE
12 MEMBER UNDER SUBSECTION (B)(2)(III) OF THIS SECTION, THE HEALTH CARE
13 PROVIDER.

14 (2) NOTICE OF THE ADVERSE DECISION OR GRIEVANCE DECISION
15 REQUIRED TO BE SENT UNDER PARAGRAPH (1) OF THIS SUBSECTION SHALL:

16 (I) STATE IN DETAIL IN CLEAR, UNDERSTANDABLE LANGUAGE
17 THE SPECIFIC FACTUAL BASES FOR THE CARRIER'S DECISION;

18 (II) REFERENCE THE SPECIFIC CRITERIA AND STANDARDS,
19 INCLUDING INTERPRETIVE GUIDELINES, ON WHICH THE ADVERSE DECISION OR
20 GRIEVANCE DECISION WAS BASED; AND

21 (III) INCLUDE THE FOLLOWING INFORMATION:

22 1. THAT THE MEMBER HAS A RIGHT TO FILE A COMPLAINT
23 WITH THE COMMISSIONER WITHIN 30 DAYS AFTER RECEIPT OF A CARRIER'S
24 GRIEVANCE DECISION; AND

25 2. THE COMMISSIONER'S ADDRESS, TELEPHONE NUMBER,
26 AND FACSIMILE NUMBER.

27 (3) A CARRIER MAY NOT USE IN A NOTICE SENT UNDER PARAGRAPH (1)
28 OF THIS SUBSECTION GENERALIZED TERMS SUCH AS "EXPERIMENTAL PROCEDURE
29 NOT COVERED", "COSMETIC PROCEDURE NOT COVERED", "SERVICE INCLUDED
30 UNDER ANOTHER PROCEDURE", OR "NOT MEDICALLY NECESSARY" TO SATISFY THE
31 REQUIREMENTS OF PARAGRAPH (2)(I) OR (II) OF THIS SUBSECTION.

32 (I) (1) FOR AN EMERGENCY CASE UNDER SUBSECTION (B)(2)(I) OF THIS
33 SECTION, WITHIN 1 DAY AFTER A DECISION HAS BEEN ORALLY COMMUNICATED TO
34 THE MEMBER OR HEALTH CARE PROVIDER, THE CARRIER SHALL SEND NOTICE IN
35 WRITING OF ANY ADVERSE DECISION OR GRIEVANCE DECISION TO:

36 (I) THE MEMBER; AND

1 (II) IF THE GRIEVANCE WAS FILED ON BEHALF OF THE MEMBER
2 UNDER SUBSECTION (B)(2)(III) OF THIS SECTION, THE HEALTH CARE PROVIDER.

3 (2) THE NOTICE SHALL INCLUDE THE INFORMATION REQUIRED UNDER
4 SUBSECTION (H)(2) OF THIS SECTION.

5 (J) EACH CARRIER SHALL INCLUDE THE INFORMATION REQUIRED BY
6 SUBSECTIONS (F) AND (H)(2)(III) OF THIS SECTION IN THE POLICY, PLAN,
7 CERTIFICATE, ENROLLMENT MATERIALS, OR OTHER EVIDENCE OF COVERAGE THAT
8 THE CARRIER PROVIDES TO A MEMBER AT THE TIME OF THE MEMBER'S INITIAL
9 COVERAGE OR RENEWAL OF COVERAGE.

10 15-10A-03.

11 (A) WITHIN 30 DAYS AFTER THE DATE OF RECEIPT OF A GRIEVANCE
12 DECISION, A MEMBER OR A HEALTH CARE PROVIDER, WHO FILED THE GRIEVANCE
13 ON BEHALF OF THE MEMBER UNDER § 15-10A-02(B)(2)(III) OF THIS SUBTITLE, MAY
14 FILE A COMPLAINT WITH THE COMMISSIONER FOR REVIEW OF THE GRIEVANCE
15 DECISION.

16 (B) IN DEVELOPING PROCEDURES TO BE USED IN REVIEWING AND DECIDING
17 COMPLAINTS, THE COMMISSIONER SHALL:

18 (1) ALLOW A HEALTH CARE PROVIDER TO FILE A COMPLAINT ON
19 BEHALF OF A MEMBER; AND

20 (2) ESTABLISH AN EXPEDITED PROCEDURE FOR USE IN AN EMERGENCY
21 CASE FOR THE PURPOSE OF MAKING A FINAL DECISION ON A COMPLAINT WITHIN 24
22 HOURS AFTER THE COMPLAINT IS FILED WITH THE COMMISSIONER.

23 (C) EXCEPT FOR AN EMERGENCY CASE UNDER SUBSECTION (B)(2) OF THIS
24 SECTION, THE COMMISSIONER SHALL MAKE A FINAL DECISION ON A COMPLAINT
25 WITHIN 30 DAYS AFTER THE COMPLAINT IS FILED.

26 (D) IN CASES CONSIDERED APPROPRIATE BY THE COMMISSIONER, THE
27 COMMISSIONER MAY SEEK ADVICE FROM AN INDEPENDENT REVIEW ORGANIZATION
28 OR INDEPENDENT MEDICAL EXPERTS, AS PROVIDED IN § 15-10A-05 OF THIS
29 SUBTITLE, FOR COMPLAINTS FILED WITH THE COMMISSIONER UNDER THIS
30 SUBTITLE THAT INVOLVE A QUESTION OF WHETHER A HEALTH CARE SERVICE
31 PROVIDED OR TO BE PROVIDED TO A MEMBER IS MEDICALLY NECESSARY.

32 (E) (1) DURING THE REVIEW OF A COMPLAINT BY THE COMMISSIONER OR A
33 DESIGNEE OF THE COMMISSIONER, A CARRIER SHALL HAVE THE BURDEN OF
34 PERSUASION THAT ITS ADVERSE DECISION OR GRIEVANCE DECISION, AS
35 APPLICABLE, IS CORRECT.

36 (2) AS PART OF THE REVIEW OF A COMPLAINT, THE COMMISSIONER OR
37 A DESIGNEE OF THE COMMISSIONER MAY CONSIDER ALL OF THE FACTS OF THE
38 CASE AND ANY OTHER EVIDENCE THAT THE COMMISSIONER OR DESIGNEE OF THE
39 COMMISSIONER CONSIDERS APPROPRIATE.

1 (3) AS REQUIRED UNDER § 15-10A-02(H) OF THIS SUBTITLE, THE
2 CARRIER'S ADVERSE DECISION OR GRIEVANCE DECISION SHALL STATE IN DETAIL IN
3 CLEAR, UNDERSTANDABLE LANGUAGE THE FACTUAL BASES FOR THE DECISION AND
4 REFERENCE THE SPECIFIC CRITERIA AND STANDARDS, INCLUDING INTERPRETIVE
5 GUIDELINES ON WHICH THE DECISION WAS BASED.

6 (4) IN RESPONDING TO A COMPLAINT, A CARRIER MAY NOT RELY ON
7 ANY BASIS NOT STATED IN ITS ADVERSE DECISION OR GRIEVANCE DECISION.

8 (F) THE COMMISSIONER MAY REQUEST THE MEMBER THAT FILED THE
9 COMPLAINT OR A LEGALLY AUTHORIZED DESIGNEE OF THE MEMBER TO SIGN A
10 CONSENT FORM AUTHORIZING THE RELEASE OF THE MEMBER'S MEDICAL RECORDS
11 TO THE COMMISSIONER OR THE COMMISSIONER'S DESIGNEE THAT ARE NEEDED IN
12 ORDER FOR THE COMMISSIONER TO MAKE A FINAL DECISION ON THE COMPLAINT.

13 15-10A-04.

14 (A) THE COMMISSIONER SHALL:

15 (1) MAKE AND ISSUE IN WRITING A FINAL DECISION ON ALL
16 COMPLAINTS FILED WITH THE COMMISSIONER UNDER THIS SUBTITLE THAT ARE
17 WITHIN THE COMMISSIONER'S JURISDICTION; AND

18 (2) PROVIDE NOTICE IN WRITING TO ALL PARTIES TO A COMPLAINT OF
19 THE OPPORTUNITY AND TIME PERIOD FOR REQUESTING A HEARING TO BE HELD IN
20 ACCORDANCE WITH TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE TO
21 CONTEST A FINAL DECISION OF THE COMMISSIONER MADE AND ISSUED UNDER THIS
22 SUBTITLE.

23 (B) (1) FOR EMERGENCY CASES, THE COMMISSIONER SHALL SEND
24 WRITTEN NOTIFICATION OF THE COMMISSIONER'S FINAL DECISION WITHIN 1 DAY
25 AFTER THE COMMISSIONER OR THE COMMISSIONER'S DESIGNEE HAS INFORMED
26 THE MEMBER OR A HEALTH CARE PROVIDER WHO FILED THE COMPLAINT ON
27 BEHALF OF THE MEMBER OF THE FINAL DECISION THROUGH AN ORAL
28 COMMUNICATION.

29 (2) THE COMMISSIONER SHALL INCLUDE IN THE NOTICE THE
30 INFORMATION REQUIRED UNDER SUBSECTION (A)(2) OF THIS SECTION.

31 (C) IF THE COMMISSIONER DETERMINES THAT A GRIEVANCE DECISION OR
32 ADVERSE DECISION MADE BY A CARRIER IS IMPROPER, THE COMMISSIONER MAY
33 ORDER THE CARRIER TO PAY OR PROVIDE REIMBURSEMENT FOR THE HEALTH CARE
34 SERVICE TO THE MEMBER OR OTHER PERSON DESIGNATED BY THE MEMBER.

35 (D) THE COMMISSIONER MAY REFER COMPLAINTS NOT WITHIN THE
36 COMMISSIONER'S JURISDICTION TO THE HEALTH ADVOCACY UNIT OR ANY OTHER
37 APPROPRIATE FEDERAL OR STATE GOVERNMENT AGENCY OR UNIT FOR DISPOSITION
38 OR RESOLUTION.

1 15-10A-05.

2 (A) FOR COMPLAINTS FILED WITH THE COMMISSIONER UNDER THIS
3 SUBTITLE THAT INVOLVE A QUESTION OF WHETHER THE HEALTH CARE SERVICE
4 PROVIDED OR TO BE PROVIDED TO A MEMBER IS MEDICALLY NECESSARY, THE
5 COMMISSIONER MAY SELECT AND ACCEPT AND BASE THE FINAL DECISION ON A
6 COMPLAINT ON THE PROFESSIONAL JUDGMENT OF AN INDEPENDENT REVIEW
7 ORGANIZATION OR INDEPENDENT MEDICAL EXPERTS.

8 (B) (1) TO ENSURE ACCESS TO ADVICE WHEN NEEDED, THE COMMISSIONER,
9 IN CONSULTATION WITH THE SECRETARY OF HEALTH AND MENTAL HYGIENE AND
10 CARRIERS, SHALL COMPILE A LIST OF INDEPENDENT REVIEW ORGANIZATIONS AND
11 INDEPENDENT MEDICAL EXPERTS.

12 (2) AN INDEPENDENT REVIEW ORGANIZATION OR AN INDEPENDENT
13 MEDICAL EXPERT MAY NOT BE A PRIVATE REVIEW AGENT.

14 (C) (1) THE CARRIER THAT IS THE SUBJECT OF THE COMPLAINT SHALL BE
15 RESPONSIBLE FOR PAYING THE REASONABLE EXPENSES OF THE INDEPENDENT
16 REVIEW ORGANIZATION OR INDEPENDENT MEDICAL EXPERT SELECTED BY THE
17 COMMISSIONER IN ACCORDANCE WITH SUBSECTION (A) OF THIS SECTION.

18 (2) THE COMMISSIONER SHALL:

19 (I) REQUEST AND RECEIVE FROM THE INDEPENDENT REVIEW
20 ORGANIZATION OR INDEPENDENT MEDICAL EXPERT A DETAILED ACCOUNT OF THE
21 EXPENSES INCURRED BY THE INDEPENDENT REVIEW ORGANIZATION OR
22 INDEPENDENT MEDICAL EXPERT; AND

23 (II) PRESENT THE DETAILED ACCOUNT OF EXPENSES TO THE
24 CARRIER FOR PAYMENT.

25 (3) THE CARRIER THAT IS THE SUBJECT OF A COMPLAINT MAY NOT PAY
26 ANY PERSON ASSOCIATED WITH OR PART OF AN INDEPENDENT REVIEW
27 ORGANIZATION OR INDEPENDENT MEDICAL EXPERT THAT IS USED BY THE
28 COMMISSIONER IN MAKING A FINAL DECISION ON THE COMPLAINT IN ACCORDANCE
29 WITH SUBSECTION (A) OF THIS SECTION, AND THE PERSON MAY NOT ACCEPT ANY
30 COMPENSATION FOR RENDERING A PROFESSIONAL JUDGMENT TO THE
31 COMMISSIONER IN ADDITION TO THE EXPENSES PAID UNDER PARAGRAPH (1) OF
32 THIS SUBSECTION.

33 (D) ANY INDIVIDUAL WHO IS AFFILIATED WITH OR WHO IS PART OF AN
34 INDEPENDENT REVIEW ORGANIZATION OR INDEPENDENT MEDICAL EXPERT THAT
35 GIVES ADVICE TO THE COMMISSIONER UNDER THIS SECTION MAY NOT HAVE A
36 DIRECT FINANCIAL OR PERSONAL INTEREST IN OR CONNECTION WITH THE CASE
37 FROM WHICH THE COMPLAINT ARISES.

1 15-10A-06.

2 (A) ON A QUARTERLY BASIS, EACH CARRIER SHALL SUBMIT TO THE
3 COMMISSIONER, ON THE FORM THE COMMISSIONER REQUIRES, A REPORT THAT
4 DESCRIBES:

5 (1) THE ACTIVITIES OF THE CARRIER UNDER THIS SUBTITLE,
6 INCLUDING:

7 (I) THE OUTCOME OF EACH GRIEVANCE FILED WITH THE
8 CARRIER;

9 (II) THE NUMBER AND OUTCOMES OF CASES THAT WERE
10 CONSIDERED EMERGENCY CASES UNDER § 15-10A-02(B)(2)(I) OF THIS SUBTITLE;

11 (III) THE TIME WITHIN WHICH THE CARRIER MADE A GRIEVANCE
12 DECISION ON EACH EMERGENCY CASE;

13 (IV) THE TIME WITHIN WHICH THE CARRIER MADE A GRIEVANCE
14 DECISION ON ALL OTHER CASES THAT WERE NOT CONSIDERED EMERGENCY CASES;
15 AND

16 (V) THE NUMBER OF GRIEVANCES FILED WITH THE CARRIER THAT
17 RESULTED FROM AN ADVERSE DECISION INVOLVING LENGTH OF STAY FOR
18 INPATIENT HOSPITALIZATION AS RELATED TO THE MEDICAL PROCEDURE
19 INVOLVED; AND

20 (2) THE NUMBER AND OUTCOME OF ALL OTHER CASES THAT ARE NOT
21 SUBJECT TO ACTIVITIES OF THE CARRIER UNDER THIS SUBTITLE THAT RESULTED
22 FROM AN ADVERSE DECISION INVOLVING THE LENGTH OF STAY FOR INPATIENT
23 HOSPITALIZATION AS RELATED TO THE MEDICAL PROCEDURE INVOLVED.

24 (B) THE COMMISSIONER SHALL:

25 (1) COMPILE AN ANNUAL SUMMARY REPORT BASED ON THE
26 INFORMATION PROVIDED UNDER SUBSECTION (A) OF THIS SECTION; AND

27 (2) PROVIDE COPIES OF THE SUMMARY REPORT TO THE LEGISLATIVE
28 POLICY COMMITTEE, THE SENATE FINANCE COMMITTEE, THE HOUSE ECONOMIC
29 MATTERS COMMITTEE, AND THE HOUSE ENVIRONMENTAL MATTERS COMMITTEE.

30 15-10A-07.

31 ON A QUARTERLY BASIS, THE HEALTH ADVOCACY UNIT SHALL SUBMIT A
32 REPORT TO THE COMMISSIONER THAT:

33 (1) DESCRIBES ACTIVITIES IT PERFORMED ON BEHALF OF MEMBERS
34 THAT HAVE PARTICIPATED IN AN INTERNAL GRIEVANCE PROCESS OF A CARRIER
35 ESTABLISHED UNDER THIS SUBTITLE;

1 (2) DESCRIBES ITS EFFORTS TO MEDIATE CASES THAT INVOLVE AN
2 ADVERSE DECISION;

3 (3) NAMES EACH CARRIER INVOLVED IN THE CASES DESCRIBED IN THE
4 REPORT;

5 (4) STATES THE NUMBER AND OUTCOME OF EACH GRIEVANCE
6 CONSIDERED AN EMERGENCY CASE UNDER § 15-10A-02(B)(2)(I) OF THIS SUBTITLE
7 DESCRIBED IN THE REPORT, INCLUDING THE TIME WITHIN WHICH THE CARRIER
8 MADE A GRIEVANCE DECISION ON EACH EMERGENCY CASE; AND

9 (5) STATES THE NUMBER AND OUTCOME OF EACH CASE DESCRIBED IN
10 THE REPORT THAT WAS NOT CONSIDERED AN EMERGENCY CASE, INCLUDING THE
11 TIME WITHIN WHICH THE CARRIER MADE A GRIEVANCE DECISION ON THE CASE.

12 15-10A-08.

13 (A) ON OR BEFORE NOVEMBER 1, 1999, AND EACH NOVEMBER 1 THEREAFTER,
14 THE HEALTH ADVOCACY UNIT SHALL PUBLISH AN ANNUAL SUMMARY REPORT AND
15 PROVIDE COPIES OF THE REPORT TO THE LEGISLATIVE POLICY COMMITTEE, THE
16 SENATE FINANCE COMMITTEE, THE HOUSE ECONOMIC MATTERS COMMITTEE, AND
17 THE HOUSE ENVIRONMENTAL MATTERS COMMITTEE.

18 (B) (1) THE ANNUAL SUMMARY REPORT REQUIRED UNDER SUBSECTION (A)
19 OF THIS SECTION SHALL BE ON THE GRIEVANCES AND COMPLAINTS FILED WITH OR
20 REFERRED TO A CARRIER, THE COMMISSIONER, THE HEALTH ADVOCACY UNIT, OR
21 ANY OTHER FEDERAL OR STATE GOVERNMENT AGENCY OR UNIT UNDER THIS
22 SUBTITLE DURING THE PREVIOUS FISCAL YEAR.

23 (2) IN CONSULTATION WITH THE COMMISSIONER AND ANY AFFECTED
24 STATE GOVERNMENT AGENCY OR UNIT, THE HEALTH ADVOCACY UNIT SHALL:

25 (I) EVALUATE THE EFFECTIVENESS OF THE INTERNAL
26 GRIEVANCE PROCESS AND COMPLAINT PROCESS AVAILABLE TO MEMBERS; AND

27 (II) INCLUDE IN THE ANNUAL SUMMARY REPORT THE RESULTS OF
28 THE EVALUATION AND ANY PROPOSED CHANGES THAT IT CONSIDERS NECESSARY.

29 15-10A-09.

30 THE COMMISSIONER SHALL ADOPT REGULATIONS TO CARRY OUT THIS
31 SUBTITLE.

32 Subtitle 10B. Private Review Agents.

33 15-10B-01.

34 (a) In this subtitle the following words have the meanings indicated.

1 (b) (1) "Adverse decision" means a utilization review determination made by
2 a private review agent that a proposed or delivered health care service:

3 (i) Is or was not **MEDICALLY** necessary, appropriate, or efficient;
4 and

5 (ii) May result in noncoverage of the health care service.

6 (2) There is no adverse decision if the private review agent and the
7 health care provider on behalf of the patient reach an agreement on the proposed or
8 delivered health care services.

9 (C) "CERTIFICATE" MEANS A CERTIFICATE OF REGISTRATION GRANTED BY
10 THE COMMISSIONER TO A PRIVATE REVIEW AGENT.

11 [(c)] (D) (1) "Employee assistance program" means a health care service
12 plan that, in accordance with a contract with an employer or labor union:

13 (i) Consults with employees or members of an employee's family or
14 both to:

15 1. Identify the employee's or the employee's family member's
16 mental health, alcohol, or substance abuse problems; and

17 2. Refer the employee or the employee's family member to
18 health care providers or other community resources for counseling, therapy, or
19 treatment; and

20 (ii) Performs utilization review for the purpose of making claims or
21 payment decisions on behalf of the employer's or labor union's health insurance or
22 health benefit plan.

23 (2) "Employee assistance program" does not include a health care service
24 plan operated by a hospital solely for employees, or members of an employee's family,
25 of that hospital.

26 [(d)] (E) "Health care facility" means:

27 (1) A hospital as defined in § 19-301 of [this title] THE HEALTH -
28 GENERAL ARTICLE;

29 (2) A related institution as defined in § 19-301 of [this title] THE
30 HEALTH - GENERAL ARTICLE;

31 (3) An ambulatory surgical facility or center which is any entity or part
32 thereof that operates primarily for the purpose of providing surgical services to
33 patients not requiring hospitalization and seeks reimbursement from third party
34 payors as an ambulatory surgical facility or center;

35 (4) A facility that is organized primarily to help in the rehabilitation of
36 disabled individuals;

1 (5) A home health agency as defined in § 19-401 of [this title] THE
2 HEALTH - GENERAL ARTICLE;

3 (6) A hospice as defined in § 19-901 of [this title] THE HEALTH -
4 GENERAL ARTICLE;

5 (7) A facility that provides radiological or other diagnostic imagery
6 services;

7 (8) A medical laboratory as defined in § 17-201 of [this article] THE
8 HEALTH - GENERAL ARTICLE; or

9 (9) An alcohol abuse and drug abuse treatment program as defined in §
10 8-403 of [this article] THE HEALTH - GENERAL ARTICLE.

11 (F) "HEALTH CARE SERVICE" MEANS ANY HEALTH OR MEDICAL PROCEDURE
12 OR SERVICE RENDERED BY A HEALTH CARE PROVIDER THAT:

13 (1) PROVIDES TESTING, DIAGNOSIS, OR TREATMENT OF A HUMAN
14 DISEASE OR DYSFUNCTION; OR

15 (2) DISPENSES DRUGS, MEDICAL DEVICES, MEDICAL APPLIANCES, OR
16 MEDICAL GOODS FOR THE TREATMENT OF A HUMAN DISEASE OR DYSFUNCTION.

17 [(e) "Utilization review" means a system for reviewing the appropriate and
18 efficient allocation of hospital resources and services given or proposed to be given to
19 a patient or group of patients.]

20 [(f)] (G) "Private review agent" means:

21 (1) A nonhospital-affiliated person or entity performing utilization
22 review that is either affiliated with, under contract with, or acting on behalf of:

23 (i) A Maryland business entity; or

24 (ii) A third party that provides or administers hospital benefits to
25 citizens of this State, including:

26 1. A health maintenance organization issued a certificate of
27 authority in accordance with TITLE 19, Subtitle 7 of [this title] THE HEALTH -
28 GENERAL ARTICLE; or

29 2. A health insurer, nonprofit health service plan, health
30 insurance service organization, or preferred provider organization authorized to offer
31 health insurance policies or contracts in this State in accordance with [the Insurance
32 Article] THIS ARTICLE; or

33 (2) Any person or entity including a hospital-affiliated person
34 performing utilization review for the purpose of making claims or payment decisions
35 on behalf of the employer's or labor union's health insurance plan under an employee
36 assistance program for employees other than the employees:

- 1 (i) Employed by the hospital; or
- 2 (ii) Employed by a business wholly owned by the hospital.

3 [(g)] (H) "Significant beneficial interest" means the ownership of any financial
4 interest that is greater than the lesser of:

- 5 (1) [5 percent] 5% of the whole; or
- 6 (2) \$5,000.

7 (I) "UTILIZATION REVIEW" MEANS A SYSTEM FOR REVIEWING THE
8 APPROPRIATE AND EFFICIENT ALLOCATION OF HEALTH CARE SERVICES GIVEN OR
9 PROPOSED TO BE GIVEN TO A PATIENT OR GROUP OF PATIENTS.

10 [(h)] (J) "Utilization review plan" means a description of the standards
11 governing utilization review activities performed by a private review agent.

12 [(i)] "Secretary" means the Secretary of Health and Mental Hygiene.

13 [(j)] "Commissioner" means the Insurance Commissioner.

14 [(k)] "Certificate" means a certificate of registration granted by the Secretary to
15 a private review agent.]

16 15-10B-03.

17 (a) A private review agent may not conduct utilization review in this State
18 unless the [Secretary] COMMISSIONER has granted the private review agent a
19 certificate.

20 (b) The [Secretary] COMMISSIONER shall issue a certificate to an applicant
21 that has met all the requirements of this subtitle and all applicable regulations of the
22 [Secretary] COMMISSIONER.

23 [(c)] The Secretary may delegate the authority to issue a certificate to the
24 Commissioner for any health insurer or nonprofit health service plan regulated under
25 the Insurance Article or health maintenance organization issued a certificate of
26 authority in accordance with Subtitle 7 of this title that meets the requirements of
27 this subtitle and all applicable regulations of the Secretary.]

28 [(d)] (C) A certificate issued under this subtitle is not transferable.

29 [(e)] (D) (1) The [Secretary] COMMISSIONER, after consultation with [the
30 Commissioner,] payors, including the Health Insurance Association of America and
31 the Maryland Association of Health Maintenance Organizations, and providers of
32 health care, including the Maryland Hospital Association, the Medical and
33 Chirurgical Faculty of Maryland, and licensed or certified providers of treatment for
34 a mental illness, emotional disorder, or a drug abuse or alcohol abuse disorder, shall
35 adopt regulations to implement the provisions of this subtitle.

1 (2) (i) Subject to the provisions of subparagraph (iii) of this paragraph,
2 the regulations adopted by the [Secretary] COMMISSIONER shall include a uniform
3 treatment plan form for utilization review of services for the treatment of a mental
4 illness, emotional disorder, or a drug abuse or alcohol abuse disorder.

5 (ii) The uniform treatment plan form adopted by the [Secretary]
6 COMMISSIONER:

7 1. Shall adequately protect the confidentiality of the patient;
8 and

9 2. May only request the patient's membership number, policy
10 number, or other similar unique patient identifier and first name for patient
11 identification.

12 (iii) The [Secretary] COMMISSIONER may waive the requirements
13 of regulations adopted under subparagraph (i) of this paragraph for the use of a
14 uniform treatment plan form for any entity that would be using the form solely for
15 internal purposes.

16 15-10B-04.

17 (a) An applicant for a certificate shall:

18 (1) Submit an application to the [Secretary] COMMISSIONER; and

19 (2) Pay to the [Secretary] COMMISSIONER the application fee
20 established by the [Secretary] COMMISSIONER through regulation.

21 (b) The application shall:

22 (1) Be on a form and accompanied by any supporting documentation that
23 the [Secretary] COMMISSIONER requires; and

24 (2) Be signed and verified by the applicant.

25 (c) The application fees required under subsection (a)(2) of this section or [§
26 19-1306(b)(2)] § 15-10B-10(B)(2) of this subtitle shall be sufficient to pay for the
27 administrative costs of the certificate program and any other costs associated with
28 carrying out the provisions of this subtitle.

29 15-10B-05.

30 (a) In conjunction with the application, the private review agent shall submit
31 information that the [Secretary] COMMISSIONER requires including:

32 (1) A utilization review plan that includes:

33 (i) The specific criteria and standards to be used in conducting
34 utilization review of proposed or delivered services;

1 (ii) Those circumstances, if any, under which utilization review may
2 be delegated to a hospital utilization review program; and

3 (iii) The provisions by which patients, physicians, or hospitals may
4 seek reconsideration or appeal of adverse decisions by the private review agent;

5 (2) The type and qualifications of the personnel either employed or
6 under contract to perform the utilization review;

7 (3) The procedures and policies to ensure that a representative of the
8 private review agent is reasonably accessible to patients and providers 5 days a week
9 during normal business hours in this State;

10 (4) The policies and procedures to ensure that all applicable State and
11 federal laws to protect the confidentiality of individual medical records are followed;

12 (5) A copy of the materials designed to inform applicable patients and
13 providers of the requirements of the utilization review plan;

14 (6) A list of the third party payors for which the private review agent is
15 performing utilization review in this State;

16 (7) The policies and procedures to ensure that the private review agent
17 has a formal program for the orientation and training of the personnel either
18 employed or under contract to perform the utilization review;

19 (8) A list of the health care providers involved in establishing the specific
20 criteria and standards to be used in conducting utilization review; and

21 (9) Certification by the private review agent that the criteria and
22 standards to be used in conducting utilization review are:

23 (i) Objective;

24 (ii) Clinically valid;

25 (iii) Compatible with established principles of health care; and

26 (iv) Flexible enough to allow deviations from norms when justified
27 on a case by case basis.

28 (b) At least 10 days before a private review agent requires any revisions or
29 modifications to the specific criteria and standards to be used in conducting
30 utilization review of proposed or delivered services, the private review agent shall
31 submit those revisions or modifications to the [Secretary] COMMISSIONER.

32 15-10B-06.

33 (a) In this section, "utilization review" means a system for reviewing the
34 appropriate and efficient allocation of health care resources and services given or
35 proposed to be given to a patient or group of patients by a health care provider,

1 including a hospital or an intermediate care facility described under § 8-403(e) of
2 [this article] THE HEALTH - GENERAL ARTICLE.

3 (e) (1) In the event a patient or health care provider, including a physician,
4 intermediate care facility described under § 8-403(e) of [this article] THE HEALTH -
5 GENERAL ARTICLE, or hospital seeks reconsideration or appeal of an adverse decision
6 by a private review agent, the final determination of the appeal of the adverse
7 decision shall be made based on the professional judgment of a physician, or a panel
8 of other appropriate health care providers with at least 1 physician, selected by the
9 private review agent who is:

10 (i) 1. Board certified or eligible in the same specialty as the
11 treatment under review; or

12 2. Actively practicing or has demonstrated expertise in the
13 alcohol, drug abuse, or mental health service or treatment under review; and

14 (ii) Not compensated by the private review agent in a manner that
15 provides a financial incentive directly or indirectly to deny or reduce coverage.

16 (2) In the event a patient or health care provider, including a physician,
17 intermediate care facility described under § 8-403(e) of [this article] THE HEALTH -
18 GENERAL ARTICLE, or hospital seeks reconsideration or appeal of an adverse decision
19 by a private review agent, the final determination of the appeal of the adverse
20 decision shall be stated in writing and shall reference the specific criteria and
21 standards, including interpretive guidelines, upon which the denial or reduction in
22 coverage is based.

23 (g) (1) A private review agent that requires a health care provider to submit
24 a treatment plan in order for the private review agent to conduct utilization review of
25 proposed or delivered services for the treatment of a mental illness, emotional
26 disorder, or a drug abuse or alcohol abuse disorder:

27 (i) Shall accept the uniform treatment plan form adopted by the
28 [Secretary under § 19-1303(e)] COMMISSIONER UNDER § 15-10B-03(D) of this
29 subtitle as a properly submitted treatment plan form; and

30 (ii) May not impose any requirement to:

31 1. Modify the uniform treatment plan form or its content; or

32 2. Submit additional treatment plan forms.

33 (2) A uniform treatment plan form submitted under the provisions of
34 this subsection:

35 (i) Shall be properly completed by the health care provider; and

36 (ii) May be submitted by electronic transfer.

1 15-10B-07.

2 (a) Except as specifically provided in [§ 19-1305.1] § 15-10B-06 of this
3 subtitle:

4 (1) All adverse decisions shall be made by a physician or a panel of other
5 appropriate health care providers with at least 1 physician on the panel.

6 (2) In the event a patient or health care provider, including a physician,
7 intermediate care facility described in § 8-403(e) of [this article] THE HEALTH -
8 GENERAL ARTICLE, or hospital seeks reconsideration or appeal of an adverse decision
9 by a private review agent, the final determination of the appeal of the adverse
10 decision shall be made based on the professional judgment of a physician or a panel of
11 other appropriate health care providers with at least 1 physician on the panel.

12 (3) In the event a patient or health care provider, including a physician,
13 intermediate care facility described in § 8-403(e) of [this article] THE HEALTH -
14 GENERAL ARTICLE, or hospital seeks reconsideration or appeal of an adverse decision
15 by a private review agent, the final determination of the appeal of the adverse
16 decision shall:

17 (i) Be stated in writing and provide an explanation of the reason
18 for the adverse decision; and

19 (ii) Reference the specific criteria and standards, including
20 interpretive guidelines, upon which the adverse decision is based.

21 15-10B-09.

22 (e) (1) The private review agent or health maintenance organization may
23 not require additional documentation from, require additional utilization review of, or
24 otherwise provide financial disincentives for an attending provider who orders care
25 for which coverage is required to be provided under this section, § 19-703 of [this
26 article] THE HEALTH - GENERAL ARTICLE, or § 15-811 of [the Insurance Article]
27 THIS ARTICLE.

28 15-10B-10.

29 (a) A certificate expires on the second anniversary of its effective date unless
30 the certificate is renewed for a 2-year term as provided in this section.

31 (b) Before the certificate expires, a certificate may be renewed for an
32 additional 2-year term if the applicant:

33 (1) Otherwise is entitled to the certificate;

34 (2) Pays to the [Secretary] COMMISSIONER the renewal fee set by the
35 [Secretary] COMMISSIONER through regulation; and

36 (3) Submits to the [Secretary] COMMISSIONER:

1 (i) A renewal application on the form that the [Secretary]
2 COMMISSIONER requires; and

3 (ii) Satisfactory evidence of compliance with any requirement
4 under this subtitle for certificate renewal.

5 (c) If the requirements of this section are met, the [Secretary]
6 COMMISSIONER shall renew a certificate.

7 [(d) The Secretary may delegate to the Commissioner the authority to renew a
8 certificate to any health insurer or nonprofit health service plan regulated under the
9 Insurance Article or health maintenance organization issued a certificate of authority
10 in accordance with Subtitle 7 of this title that meets the requirements of this subtitle
11 and all applicable regulations of the Secretary.]

12 15-10B-11.

13 (a) (1) The [Secretary] COMMISSIONER shall deny a certificate to any
14 applicant if, upon review of the application, the [Secretary] COMMISSIONER finds
15 that the applicant proposing to conduct utilization review does not:

16 (i) Have available the services of sufficient numbers of registered
17 nurses, medical records technicians or similarly qualified persons supported and
18 supervised by appropriate physicians to carry out its utilization review activities; and

19 (ii) Meet any applicable regulations the [Secretary]
20 COMMISSIONER adopts under this subtitle relating to the qualifications of private
21 review agents or the performance of utilization review.

22 (2) The [Secretary] COMMISSIONER shall deny a certificate to any
23 applicant that does not provide assurances satisfactory to the [Secretary]
24 COMMISSIONER that:

25 (i) The procedures and policies of the private review agent will
26 protect the confidentiality of medical records in accordance with applicable State and
27 federal laws; and

28 (ii) The private review agent will be accessible to patients and
29 providers 5 working days a week during normal business hours in this State.

30 (b) The [Secretary] COMMISSIONER may revoke a certificate if the holder
31 does not comply with performance assurances under this section, violates any
32 provision of this subtitle, or violates any regulation adopted under any provision of
33 this subtitle.

34 (c) (1) Before denying or revoking a certificate under this section, the
35 [Secretary] COMMISSIONER shall provide the applicant or certificate holder with
36 reasonable time to supply additional information demonstrating compliance with the
37 requirements of this subtitle and the opportunity to request a hearing.

1 (2) If an applicant or certificate holder requests a hearing, the
2 [Secretary] COMMISSIONER shall send a hearing notice by certified mail, return
3 receipt requested, at least 30 days before the hearing.

4 (3) The [Secretary] COMMISSIONER shall hold the hearing in
5 accordance with Title 10, Subtitle 2 of the State Government Article.

6 15-10B-12.

7 The [Secretary] COMMISSIONER may waive the requirements of this subtitle
8 for a private review agent that operates solely under contract with the federal
9 government for utilization review of patients eligible for hospital services under Title
10 XVIII of the Social Security Act.

11 15-10B-13.

12 The [Secretary] COMMISSIONER shall periodically provide a list of private
13 review agents issued certificates and the renewal date for those certificates to:

- 14 (1) The Maryland Chamber of Commerce;
- 15 (2) The Medical and Chirurgical Faculty of Maryland;
- 16 (3) The Maryland Hospital Association;
- 17 (4) All hospital utilization review programs; and
- 18 (5) Any other business or labor organization requesting the list.

19 15-10B-14.

20 The [Secretary] COMMISSIONER may establish reporting requirements to:

- 21 (1) Evaluate the effectiveness of private review agents; and
- 22 (2) Determine if the utilization review programs are in compliance with
23 the provisions of this section and applicable regulations.

24 15-10B-17.

25 (b) (1) In addition to the provisions of subsection (a) of this section, the
26 [Secretary] COMMISSIONER may impose an administrative penalty of up to \$1,000
27 for a violation of any provision of this subtitle.

28 (2) The [Secretary] COMMISSIONER shall adopt regulations to provide
29 standards for the imposition of an administrative penalty under paragraph (1) of this
30 subsection.

1 15-10B-18.

2 (a) Any person aggrieved by a final decision of the [Secretary]
3 COMMISSIONER in a contested case under this subtitle may take a direct judicial
4 appeal.

5 27-304.

6 It is an unfair claim settlement practice and a violation of this subtitle for an
7 insurer or nonprofit health service plan, when committed with the frequency to
8 indicate a general business practice, to:

9 (1) misrepresent pertinent facts or policy provisions that relate to the
10 claim or coverage at issue;

11 (2) fail to acknowledge and act with reasonable promptness on
12 communications about claims that arise under policies;

13 (3) fail to adopt and implement reasonable standards for the prompt
14 investigation of claims that arise under policies;

15 (4) refuse to pay a claim without conducting a reasonable investigation
16 based on all available information;

17 (5) fail to affirm or deny coverage of claims within a reasonable time
18 after proof of loss statements have been completed;

19 (6) fail to make a prompt, fair, and equitable good faith attempt, to settle
20 claims for which liability has become reasonably clear;

21 (7) compel insureds to institute litigation to recover amounts due under
22 policies by offering substantially less than the amounts ultimately recovered in
23 actions brought by the insureds;

24 (8) attempt to settle a claim for less than the amount to which a
25 reasonable person would expect to be entitled after studying written or printed
26 advertising material accompanying, or made part of, an application;

27 (9) attempt to settle a claim based on an application that is altered
28 without notice to, or the knowledge or consent of, the insured;

29 (10) fail to include with each claim paid to an insured or beneficiary a
30 statement of the coverage under which the payment is being made;

31 (11) make known to insureds or claimants a policy of appealing from
32 arbitration awards in order to compel insureds or claimants to accept a settlement or
33 compromise less than the amount awarded in arbitration;

34 (12) delay an investigation or payment of a claim by requiring a claimant
35 or a claimant's licensed health care provider to submit a preliminary claim report and

1 subsequently to submit formal proof of loss forms that contain substantially the same
2 information;

3 (13) fail to settle a claim promptly whenever liability is reasonably clear
4 under one part of a policy, in order to influence settlements under other parts of the
5 policy;

6 (14) fail to provide promptly a reasonable explanation of the basis for
7 denial of a claim or the offer of a compromise settlement; [or]

8 (15) fail to meet the requirements of [Title 19, Subtitle 13 of the Health -
9 General Article] TITLE 15, SUBTITLE 10B OF THIS ARTICLE for preauthorization for a
10 health care service; OR

11 (16) FAIL TO COMPLY WITH THE PROVISIONS OF TITLE 15, SUBTITLE 10A
12 OF THIS ARTICLE.

13 SECTION 3. AND BE IT FURTHER ENACTED, That the Health Education
14 and Advocacy Unit in the Division of Consumer Protection of the Office of the
15 Attorney General and the Maryland Insurance Commissioner shall enter into a
16 Memorandum of Understanding on or before October 1, 1998, with respect to
17 provisions enacted by Section 2 of this Act regarding: (1) the format and contents of
18 the annual report required under § 15-10A-08 of the Insurance Article; and (2)
19 funding from the Maryland Insurance Administration for the activities of the Health
20 Education and Advocacy Unit required under §§ 15-10A-02, 15-10A-07, and
21 15-10A-08 of the Insurance Article.

22 SECTION 4. AND BE IT FURTHER ENACTED, That the Health Education
23 and Advocacy Unit, in conjunction with other affected State government agencies,
24 shall study and make recommendations to the Legislative Policy Committee, the
25 Senate Finance Committee, the House Economic Matters Committee, and the House
26 Environmental Matters Committee by October 1, 1999, about the feasibility and
27 advisability of requiring all carriers to have a uniform internal grievance review
28 process for members in accordance with regulations adopted by the Maryland
29 Insurance Commissioner.

30 SECTION 5. AND BE IT FURTHER ENACTED, That the Maryland Insurance
31 Administration, as part of the annual report required under § 15-10A-06 of the
32 Insurance Article, shall report the number of complaints filed against carriers related
33 to a hospital length of stay or a requirement to have a service performed on an
34 outpatient basis, and the extent to which the complaints are related to a certain
35 clinical practice guideline.

36 SECTION 6. AND BE IT FURTHER ENACTED, That Section 3 of this Act shall
37 take effect June 1, 1998.

38 SECTION 7. AND BE IT FURTHER ENACTED, That Section 5 of this Act shall
39 remain in effect for a period of 2 years and, at the end of June 30, 2000, with no
40 further action required by the General Assembly, Section 5 of this Act shall be
41 abrogated and of no further force and effect.

1 SECTION 8. AND BE IT FURTHER ENACTED, That, except as provided in
2 Section 6 of this Act, this Act shall take effect July 1, 1998.