HOUSE BILL 148 EMERGENCY BILL

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1999 Regular Session 9lr0163

Introdu	By: Chairman, Judiciary Committee (Departmental - Human Resources) Introduced and read first time: January 28, 1999 Assigned to: Judiciary		
House	ittee Report: Favorable with amendments action: Adopted econd time: April 4, 1999		
	CHAPTER		
1 A	N ACT concerning		
2 3	Child Abuse and Neglect - Administrative Appeal Procedures and Maintenance of Data		
5 6 7 8 9 10 11 12 13 14 15	OR the purpose of requiring the disclosure of certain reports or records concerning child abuse or neglect under certain circumstances; authorizing the disclosure of certain reports or records concerning child abuse or neglect to certain local and State officials; requiring a local department of social services to provide certain notice and information to certain individuals under certain circumstances; providing that a certain individual may request a certain contested case hearing in the event of a finding of indicated child abuse or neglect; altering the deadline for requesting a certain contested case hearing; providing that a certain individual may request a certain conference in the event of a finding of unsubstantiated child abuse or neglect; authorizing a certain individual to request a contested case hearing under certain circumstances; establishing certain appeal rights; authorizing requiring the Social Services Administration		
16 17 18 19 20 21 22	of the Department of Human Resources to adopt certain regulations; repealing the authority of the Department to adopt certain regulations regarding a central registry; requiring the local departments of social services to provide certain appeal rights to certain individuals; authorizing a central registry to contain certain information except under certain circumstances; authorizing the Department of Human Resources or a local department of social services to identify an individual as responsible for abuse or neglect in a central registry		
23 24 25 26 27 28	under certain circumstances; requiring the Department to remove the identification of an individual as responsible for abuse or neglect from the name of the individual under certain circumstances; establishing that, except under certain circumstances, information in a central registry may not be used as a sole basis for responding to certain requests; establishing a certain criminal penalty; authorizing the Secretary of Human Resources to adopt certain		

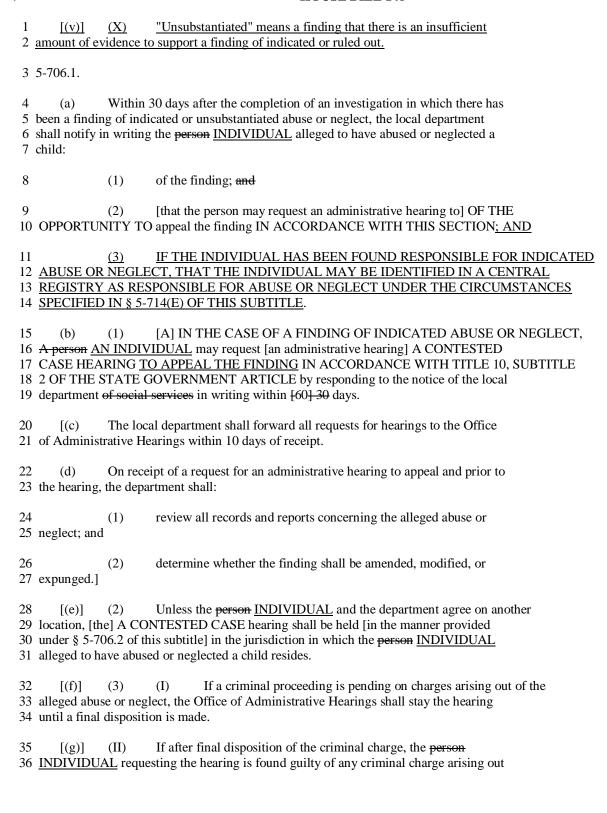
1	regulations; making this Act an emergency measure certain stylistic and
2	clarifying changes; defining certain terms; and generally relating to child abuse
3	and neglect.
	BY repealing and reenacting, with amendments,
5	Article 88A - Department of Human Resources
6 7	Section 6(b)
8	Annotated Code of Maryland (1998 Replacement Volume)
O	(1776 Replacement Volume)
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	BY repealing and reenacting, without amendments,
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10	11770 Replacement + Grame)
	BY repealing and reenacting, with amendments,
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18	(1999 Replacement Volume)
19	BY repealing
	2 1 Tepening
20	1 6
20 21	Article - Family Law Section 5-706.2, 5-714, and 5-715 <u>5-706.2 and 5-715</u>
20 21 22	Article - Family Law Section 5-706.2, 5-714, and 5-715 5-706.2 and 5-715 Annotated Code of Maryland
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20 21 22 23	Article - Family Law Section 5-706.2, 5-714, and 5-715 5-706.2 and 5-715 Annotated Code of Maryland (1999 Replacement Volume)
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20 21 22 23 24 25 26 27	Article - Family Law Section 5-706.2, 5-714, and 5-715 5-706.2 and 5-715 Annotated Code of Maryland (1999 Replacement Volume) BY adding to Article - Family Law Section 5-714 Annotated Code of Maryland
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			the penalty set out in subsection (e) of this section. child abuse or neglect may be disclosed only :
3	(1)	SHALL	BE DISCLOSED:
4		(i)	Under a court order; or
7 8	provisions are made to	o comply the repor	Under an order of an administrative law judge, if the request for ding before the Office of Administrative Hearings and with other State or federal confidentiality laws and to ter or other person whose life or safety is likely to be
10	(2)	MAY B	E DISCLOSED ON REQUEST:
13	who are investigating	g a report	To personnel of local or State departments of social services, law embers of multidisciplinary case consultation teams, of known or suspected child abuse or neglect or who ld or family that is the subject of the report;
17	[the] child protective	-	To local or State officials responsible for the administration of SERVICES or child care, FOSTER CARE, AND OVAL, [and] OR regulations as necessary to carry out their
21	suspected of child ne provisions are made	for the pr	To a person who is the alleged child abuser or the person who is not person is responsible for the child's welfare and otection of the identity of the reporter or any other likely to be endangered by disclosing the information;
25	program which is pro		To a licensed practitioner who, or an agency, institution, or eatment or care to a child who is the subject of a report purpose relevant to the provision of the treatment or
29	care and custody of a	her perso	To a parent or other person who has permanent or temporary provisions are made for the protection of the identity of n whose life or safety is likely to be endangered by
33			To the appropriate public school superintendent for the purpose rsonnel actions following a report of suspected child mitted by a public school employee in that school
37 38	placement agency for following a report of	suspected e facility	To the director of a licensed child care facility or licensed child ose of carrying out appropriate personnel actions d child neglect or abuse alleged to have been committed or agency and involving a child who is currently or who lity or agency's care.

		punishab	le by a fii	nst the provisions of this section shall be a misdemeanor ne not exceeding \$500 or imprisonment for not the discretion of the court.
4				Article - Family Law
5	<u>5-701.</u>			
6	<u>(a)</u>	<u>In this s</u>	ubtitle the	e following words have the meanings indicated.
7	<u>(b)</u>	"Abuse"	means:	
10	child, or by	any hous	tempora ehold or	rical or mental injury of a child by any parent or other person ary care or custody or responsibility for supervision of a family member, under circumstances that indicate that harmed or at substantial risk of being harmed; or
12 13	not.	<u>(2)</u>	sexual a	buse of a child, whether physical injuries are sustained or
14 15	(c) Department.		istration"	means the Social Services Administration of the
	CONFIDEN	TIAL C	OMPUTE	GISTRY" MEANS ANY COMPONENT OF THE DEPARTMENT'S ERIZED DATABASE THAT CONTAINS INFORMATION E AND NEGLECT INVESTIGATIONS.
19	[(d)]	<u>(E)</u>	"Child"	means any individual under the age of 18 years.
20	[(e)]	<u>(F)</u>	"Court"	means:
21		<u>(1)</u>	the circu	nit court for a county sitting as a juvenile court; or
22		<u>(2)</u>	in Mont	gomery County, the District Court sitting as a juvenile court.
	employee of			"Educator or human service worker" means any professional public, parochial or private educational, health, juvenile e agency, institution, or licensed facility.
26		<u>(2)</u>	"Educat	or or human service worker" includes:
27			<u>(i)</u>	any teacher;
28			<u>(ii)</u>	any counselor;
29			(iii)	any social worker;
30			<u>(iv)</u>	any caseworker; and
31			<u>(v)</u>	any probation or parole officer.

1 [(g)] 2 <u>a child.</u>	<u>(H)</u>	"Family member" means a relative by blood, adoption, or marriage of
3 <u>(I)</u>	"IDEN	TIFYING INFORMATION" MEANS THE NAME OF:
4 5 <u>NEGLECT</u>	<u>(1)</u> CED;	THE CHILD WHO IS ALLEGED TO HAVE BEEN ABUSED OR
6	<u>(2)</u>	A MEMBER OF THE HOUSEHOLD OF THE CHILD;
7	<u>(3)</u>	A PARENT OR LEGAL GUARDIAN OF THE CHILD; OR
8 9 <u>NEGLECT</u>	(<u>4)</u> T OF THE	AN INDIVIDUAL SUSPECTED OF BEING RESPONSIBLE FOR ABUSE OR CHILD.
10 [(h)] 11 practice he 12 Article.	(<u>J)</u> ealing und	(1) "Health practitioner" includes any person who is authorized to der the Health Occupations Article or § 13-516 of the Education
13 14 <u>dispatcher</u>	<u>(2)</u>	"Health practitioner" does not include an emergency medical
15 <u>[(i)]</u>	<u>(K)</u>	"Household" means the location:
16	<u>(1)</u>	in which the child resides;
17	<u>(2)</u>	where the abuse or neglect is alleged to have taken place; or
18	<u>(3)</u>	where the person suspected of abuse or neglect resides.
19 <u>[(j)]</u> 20 <u>presence i</u>	(L) n, a home	"Household member" means a person who lives with, or is a regular of a child at the time of the alleged abuse or neglect.
21 [(k)] 22 <u>has not be</u>	(M) en satisfa	"Indicated" means a finding that there is credible evidence, which ctorily refuted, that abuse, neglect, or sexual abuse did occur.
23 [(1)] 24 police dep	(N) artment, l	(1) "Law enforcement agency" means a State, county, or municipal oureau, or agency.
25	<u>(2)</u>	"Law enforcement agency" includes:
26		(i) a State, county, or municipal police department or agency;
27		(ii) <u>a sheriff's office;</u>
28		(iii) a State's Attorney's office; and
29		(iv) the Attorney General's office.
30 [(m)] 31 jurisdictio	(O) n in the co	"Local department" means the department of social services that has ounty:

1		<u>(1)</u>	where the allegedly abused or neglected child lives; or
2		<u>(2)</u>	if different, where the abuse or neglect is alleged to have taken place.
3	[(n)]	<u>(P)</u>	"Local State's Attorney" means the State's Attorney for the county:
4		<u>(1)</u>	where the allegedly abused or neglected child lives; or
5		<u>(2)</u>	if different, where the abuse or neglect is alleged to have taken place.
6 7	[(o)] impairment	(Q) of a child	"Mental injury" means the observable, identifiable, and substantial 's mental or psychological ability to function.
10	permanent o	or tempoi	"Neglect" means the leaving of a child unattended or other failure to attention to a child by any parent or other person who has ary care or custody or responsibility for supervision of the child that indicate:
12 13	risk of harn	(1) n; or	that the child's health or welfare is harmed or placed at substantial
14		<u>(2)</u>	mental injury to the child or a substantial risk of mental injury.
15 16	[(q)] make arrest	(S) s as part	"Police officer" means any State or local officer who is authorized to of the officer's official duty.
19 20	made by, re	ceived by	"Record" means the original or any copy of any documentary, including a report of suspected child abuse or neglect, that is or received from the State, a county, or a municipal corporation abdivision or agency concerning a case of alleged child abuse or
22 23	[(s)] under this s	(U) ubtitle.	"Report" means an allegation of abuse or neglect, made or received
24 25	[(t)] not occur.	<u>(V)</u>	"Ruled out" means a finding that abuse, neglect, or sexual abuse did
28		ody or re	(1) "Sexual abuse" means any act that involves sexual molestation hild by a parent or other person who has permanent or temporary sponsibility for supervision of a child, or by any household or
30		<u>(2)</u>	"Sexual abuse" includes:
31			(i) incest, rape, or sexual offense in any degree;
32			(ii) sodomy; and
33			(iii) unnatural or perverted sexual practices.



- 1 of the alleged abuse or neglect, the Office of Administrative Hearings shall dismiss 2 the administrative appeal. [(h)](I) If a CINA proceeding is pending concerning a child who has 4 been allegedly abused or neglected by the appellant or a child in the care, custody, or 5 household of the appellant, the Office of Administrative Hearings shall stay the 6 hearing until the CINA proceeding is concluded. 7 After the conclusion of the CINA proceeding, the Office of [(2)](II)8 Administrative Hearings shall vacate the stay and schedule further proceedings in 9 accordance with this section [and § 5-706.2 of this subtitle]. 10 (1) IN THE CASE OF A FINDING OF UNSUBSTANTIATED ABUSE OR 11 NEGLECT, A PERSON AN INDIVIDUAL MAY REQUEST A CONFERENCE WITH A 12 SUPERVISOR IN THE LOCAL DEPARTMENT BY RESPONDING TO THE NOTICE OF THE 13 LOCAL DEPARTMENT OF SOCIAL SERVICES IN WRITING WITHIN 30 60 DAYS. 14 IN RESPONSE TO A TIMELY REQUEST FOR A CONFERENCE, A LOCAL 15 DEPARTMENT SUPERVISOR SHALL SCHEDULE A CONFERENCE, TO OCCUR WITHIN 30 16 DAYS AFTER THE SUPERVISOR RECEIVES THE REQUEST, TO ALLOW THE PERSON 17 INDIVIDUAL AN OPPORTUNITY TO REVIEW THE REDACTED RECORD AND REQUEST 18 CORRECTIONS OR TO SUPPLEMENT THE RECORD. WITHIN 10 DAYS AFTER THE CONFERENCE, THE LOCAL 20 DEPARTMENT SHALL SEND TO THE PERSON INDIVIDUAL: A BRIEF WRITTEN SUMMARY OF THE CONFERENCE AND OF 22 ANY MODIFICATIONS TO BE MADE IN THE RECORD; AND 23 (II)NOTICE OF THE INDIVIDUAL'S RIGHT TO REQUEST A 24 CONTESTED CASE HEARING IN ACCORDANCE WITH PARAGRAPH (4) OF THIS 25 SUBSECTION. THE PERSON INDIVIDUAL MAY REQUEST A CONTESTED CASE 26 (4) (I) 27 HEARING IN ACCORDANCE WITH SUBSECTION (B) OF THIS SECTION TO APPEAL THE 28 OUTCOME OF THE CONFERENCE BY RESPONDING TO THE SUMMARY IN WRITING 29 WITHIN 30 60 DAYS. IF THE INDIVIDUAL DOES NOT RECEIVE THE WRITTEN 30 (II)31 SUMMARY AND NOTICE SPECIFIED IN PARAGRAPH (3) OF THIS SUBSECTION WITHIN 32 20 DAYS, THE INDIVIDUAL MAY REQUEST A CONTESTED CASE HEARING. AN INDIVIDUAL MAY REQUEST A CONTESTED CASE HEARING IN 33 (III)34 THE CASE OF A FINDING OF UNSUBSTANTIATED ABUSE OR NEGLECT ONLY AS 35 PROVIDED IN THIS PARAGRAPH. IN THE CASE OF AN UNEXPUNGED FINDING OF INDICATED OR 36 (D) 37 UNSUBSTANTIATED ABUSE OR NEGLECT MADE PRIOR TO JUNE 1, 1999, THE LOCAL
- 37 UNSUBSTANTIATED ABUSE OF NEGLECT MADE FROM TO JUNE 1, 1999, THE LOCAL
- 38 <u>DEPARTMENT SHALL PROVIDE THE INDIVIDUAL WITH AN OPPORTUNITY TO APPEAL</u>
- 39 THE FINDING IN ACCORDANCE WITH THIS SECTION IF THE INDIVIDUAL:

1	(1) REQUESTS SUCH AN APPEAL;
2	(2) HAS NOT BEEN OFFERED AN OPPORTUNITY TO REQUEST A CONTESTED CASE HEARING; AND
4 5	(3) HAS NOT BEEN FOUND GUILTY OF ANY CRIMINAL CHARGE ARISING OUT OF THE ALLEGED ABUSE OR NEGLECT.
6	[5-706.2.
9 10 11	(a) When there has been a finding of indicated or unsubstantiated child abuse or neglect under § 5-706 of this subtitle, and an administrative hearing to appeal has been requested before an administrative law judge under § 5-706.1 of this subtitle, the person who is the alleged abuser or the person who is suspected of child neglect may request an in camera review by the administrative law judge of the full report or record to determine the accuracy and sufficiency of the report or record.
15	(b) On notice to the Department by the Office of Administrative Hearings that there has been a request under this section or § 5-706.1 of this subtitle, the Department shall forward all reports and records concerning the case to the Office of Administrative Hearings.
19 20 21 22	(c) After the administrative law judge determines that the information contained in the report or record is sufficient and accurate for purposes of determining an issue in a proceeding, the administrative law judge may provide the full report or record to the person who is the subject of the report or record, provided that provisions are made for the protection of the identity of the person who provided the information in the report or record or any other person whose life or safety is likely to be endangered by the provision of the full report or record.
26	(d) (1) If a person contests the finding of the Department, after review of the reports and records and any additional written information submitted by the person, the administrative law judge shall make a determination as to the correctness of the finding.
	(2) If the administrative law judge determines that the finding is incorrect, the administrative law judge shall order the Department to amend, modify, or expunge the finding, as appropriate.]
31	5-707.
	(a) Subject to federal and State law, the Administration shall provide by regulation adopted in accordance with Title 10, Subtitle 1 of the State Government Article:
35 36	(1) procedures for protecting the confidentiality of reports and records made in accordance with this subtitle;
37	(2) conditions under which information may be released; [and]

2	abuse is indi-	(3) cated, rul	d out, or unsubstantiated; AND
3	SUBTITLE.	(4)	PROCEDURES FOR THE APPEAL PROCESSES PROVIDED IN THIS
5 6	(b) and all assess		department shall expunge a report of suspected abuse or neglect linvestigative findings:
			within 5 years after the date of referral if the investigation under § oncludes that the report is unsubstantiated, and no further lect are received during the 5 years; and
10 11	and no furth	(2) her reports	within 120 days after the date of referral if the report is ruled out, of abuse or neglect are received during the 120 days.
12	[5-714.		
13 14	(a) maintain a c		al Services Administration and each local department may stry of cases reported under this subtitle.
15 16	(b) information		ective local departments throughout this State shall provide the central registry.
17	(c)	The info	mation in the A central registry shall be at the disposal of:
18		(1)	the protective services staff of the Social Services Administration;
19 20	investigating	(2) g a report	the protective services staffs of local departments who are of suspected abuse or neglect; and
21 22	suspected at	(3) buse or ne	aw enforcement personnel who are investigating a report of glect.
25		ING INFO	EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, AND ECTION (E) OF THIS SECTION, A CENTRAL REGISTRY MAY CONTAIN RMATION RELATED TO AN INVESTIGATION OF ABUSE OR
			A CENTRAL REGISTRY MAY NOT CONTAIN IDENTIFYING ATED TO AN INVESTIGATION OF ABUSE OR NEGLECT IF:
29			(I) ABUSE OR NEGLECT HAS BEEN RULED OUT; OR
30 31	<u>ACCORDA</u>	NCE WI	(II) THE ABUSE OR NEGLECT FINDING HAS BEEN EXPUNGED IN H § 5-707(B)(1) OF THIS SUBTITLE.
			THE DEPARTMENT OR A LOCAL DEPARTMENT MAY IDENTIFY AN SPONSIBLE FOR ABUSE OR NEGLECT IN A CENTRAL REGISTRY IDUAL:

1 2	(I) HAS BEEN FOUND GUILTY OF ANY CRIMINAL CHARGE ARISING OUT OF THE ALLEGED ABUSE OR NEGLECT; OR
3	(II) HAS BEEN FOUND RESPONSIBLE FOR INDICATED ABUSE OR NEGLECT AND HAS:
	1. <u>UNSUCCESSFULLY APPEALED THE FINDING IN ACCORDANCE WITH THE PROCEDURES ESTABLISHED UNDER § 5-706.1 OF THIS SUBTITLE; OR</u>
	2. FAILED TO EXERCISE THE INDIVIDUAL'S APPEAL RIGHTS WITHIN THE TIME FRAMES SPECIFIED IN § 5-706.1 OF THIS SUBTITLE, TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE, OR THE MARYLAND RULES.
13 14	(2) THE DEPARTMENT WITHOUT THE NECESSITY OF A REQUEST SHALL REMOVE FROM THE NAME OF AN INDIVIDUAL DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION THE IDENTIFICATION OF THAT INDIVIDUAL AS RESPONSIBLE FOR ABUSE OR NEGLECT IF NO ENTRY HAS BEEN MADE FOR THAT INDIVIDUAL FOR 7 YEARS AFTER THE ENTRY OF THE INDIVIDUAL'S NAME IN A REGISTRY.
18	(F) (1) EXCEPT FOR INFORMATION ENTERED IN ACCORDANCE WITH SUBSECTION (E) OF THIS SECTION, INFORMATION IN A CENTRAL REGISTRY MAY NOT BE USED AS A SOLE BASIS FOR RESPONDING TO ANY REQUEST FOR BACKGROUND INFORMATION FOR EMPLOYMENT OR VOLUNTARY SERVICE.
22	(2) AN OFFICIAL OR EMPLOYEE OF THE DEPARTMENT OR A LOCAL DEPARTMENT WHO RELEASES INFORMATION FROM A CENTRAL REGISTRY IN VIOLATION OF PARAGRAPH (1) OF THIS SUBSECTION IS SUBJECT TO THE PENALTY PROVIDED IN ARTICLE 88A, § 6(E) OF THE CODE.
24	(G) THE SECRETARY OF HUMAN RESOURCES:
25 26	(1) SHALL ADOPT REGULATIONS NECESSARY TO PROTECT THE RIGHTS OF INDIVIDUALS SUSPECTED OF ABUSE OR NEGLECT; AND
27 28	(2) MAY ADOPT REGULATIONS TO IMPLEMENT THE PROVISIONS OF THIS SECTION.
29	5-714.
32	(A) THE LOCAL DEPARTMENT OF SOCIAL SERVICES SHALL PROVIDE AN INDIVIDUAL WITH AN OPPORTUNITY TO APPEAL AN UNEXPUNGED FINDING OF INDICATED OR UNSUBSTANTIATED ABUSE OR NEGLECT IN ACCORDANCE WITH § 5 706.1 OF THIS SUBTITLE IF THE INDIVIDUAL:
34	(1) REQUESTS SUCH AN APPEAL;
35 36	(2) HAS NOT BEEN OFFERED AN OPPORTUNITY TO REQUEST A CONTESTED CASE HEARING; AND

1 2	(3) HAS NOT BEEN FOUND GUILTY OF ANY CRIMINAL CHARGE ARISING OUT OF THE ALLEGED ABUSE OR NEGLECT.
3 4	(B) THE ADMINISTRATION SHALL ADOPT REGULATIONS TO CARRY OUT THE PROVISIONS OF THIS SECTION.
5	[5-715.
6 7	(a) The Secretary of Human Resources shall adopt regulations necessary to protect the rights of persons suspected of abuse or neglect.
8 9	(b) Before the name of a person who is suspected of abuse or neglect is entered in a central registry, the person shall be given notice.
12	(c) (1) Except as provided in paragraph (3) of this subsection, on request by a person suspected of abuse or neglect, the Department shall hold an administrative hearing for the purpose of allowing the person to appeal the entry of the person's name in a central registry.
14 15	(2) The hearing shall be held in the county in which the person suspected of abuse or neglect resides.
16 17	(3) The name of a person adjudicated a child abuser may be entered in a central registry without an opportunity for a hearing under this subsection.
18 19	(d) The Department may not enter the name of a person in a central registry unless the person has:
20	(1) been adjudicated a child abuser;
21 22	(2) unsuccessfully appealed the entry of the person's name in the central registry under procedures established by the Department and this section; or
23 24	(3) failed to respond within 15 days to notice by the Department of the Department's intent to enter the person's name in a central registry.
	(e) The Department without the necessity of a request shall remove the name of a person suspected of abuse or neglect from a central registry if no entry has been made for that person for 7 years after the entry of the person's name in a registry.]
30 31	SECTION 2. AND BE IT FURTHER ENACTED, That this Act is an emergency measure, is necessary for the immediate preservation of the public health and safety, has been passed by a yea and nay vote supported by three-fifths of all the members elected to each of the two Houses of the General Assembly, and shall take effect from the date it is enacted shall take effect June 1, 1999.