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By: Senators Conway, McFadden, and Sfikas <u>Blount, Collins, Dyson, Frosh,</u> <u>Hollinger, Pinsky, and Sfikas</u> Introduced and read first time: February 26, 1999 Assigned to: Rules Re-referred to: Economic and Environmental Affairs and Budget and Taxation,

March 3, 1999

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 29, 1999

CHAPTER_____

1 AN ACT concerning

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Education - Maryland Meals for Achievement Pilot In-Classroom Breakfast Program

4 FOR the purpose of establishing a pilot program for schools to provide a school

5 breakfast for all students who attend the school, regardless of the economic

- 6 status of the students; requiring the State Department of Education, the county
- 7 boards of education or sponsoring agencies, and schools that wish to participate
- 8 in the pilot program to perform certain duties; setting a threshold level of

9 income for participation in certain schools; authorizing certain business entities

- 10 to receive a State income tax credit for certain contributions made to a school
- 11 under the pilot program; requiring the State Comptroller and the State
- 12 Department of Education to adopt certain regulations; providing a termination
- 13 date for this Act; and generally relating to school breakfast programs in the
- 14 State.

15 BY repealing and reenacting, without amendments,

- 16 Article Education
- 17 Section 1-101(d) and (f) and 7-701 through 7-703
- 18 Annotated Code of Maryland
- 19 (1997 Replacement Volume and 1998 Supplement)
- 20 BY adding to
- 21 Article Education
- 22 Section 7-704

1 Annotated Code of Maryland

2 (1997 Replacement Volume and 1998 Supplement)

3 BY adding to

- 4 Article Tax General
- 5 Section 10 712
- 6 Annotated Code of Maryland

7 (1997 Replacement Volume and 1998 Supplement)

8

Preamble

9 WHEREAS, During the last 5 years in the public schools the number of 10 students eligible to receive free and reduced price meals has increased by 25%, while 11 student enrollment has increased by only 11%; and

WHEREAS, Research indicates that most children either do not eat breakfastor do not eat an adequately nutritious breakfast; and

14 WHEREAS, Studies by the Harvard University Medical School, the Abell

15 Foundation, and the University of Minnesota - Minnesota Department of Children,

16 Families, and Learning show that when an in-classroom breakfast program is

17 available to all children in a school, there is more time for instruction as there is:

18 1. A 50% decrease in disciplinary incidents;

19 2. A 75% decrease in tardiness; and

20 3. A 30% decrease in visits to the school nurse; and

21 WHEREAS, The Minnesota study also revealed that students who

22 participated in a breakfast program had increased percentile scores on standardized 23 tests in mathematics and reading; and

WHEREAS, It also has been shown that when all students, regardless of economic status, are eligible to participate in a school breakfast program, there is an increase in participation in the program, and that participation results in an improved learning environment for all children; now, therefore,

28 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 29 MARYLAND, That the Laws of Maryland read as follows:

30 Article - Education

31 1-101.

32 (d) "County board" means the board of education of a county and includes the33 New Baltimore City Board of School Commissioners.

34 (f) "Department" means the State Department of Education.

1 7-701.

2 (a) The State Board shall require each county board to provide in each 3 elementary school a free and reduced price breakfast, unless the school is exempted 4 under § 7-702 of this subtitle.

5 (b) The free and reduced price breakfast required to be provided under this 6 section shall meet the standards of the United States Department of Agriculture.

7 7-702.

8 The State Superintendent shall exempt any elementary school from the 9 requirements of this subtitle if:

10(1)(i)The school has made a breakfast program available for at least113 consecutive months; and

12 (ii) The participation is less than 25 percent of the number of 13 students eligible for free and reduced price meals in each month;

14 (2) (i) The county board approves an alternative nutrition program 15 that the school has instituted;

(ii) The school regularly conducts an assessment of the alternative
 program that provides evidence of success in achieving program objectives; and

18 (iii) The school submits an annual report of the assessment to the19 county board and the State;

20 (3) (i) The school requests an exemption for reasons of a compelling 21 nature to the county board; and

22 (ii) After review and approval, the county board submits the23 request for exemption to the State Superintendent; or

24 (4) (i) The school has less than 15 percent of its enrollment approved 25 for free and reduced price meals.

26 (ii) This exemption shall continue from year to year without the 27 need for reapplication, until there is a 10 percent increase in the number of students 28 approved for free and reduced price meals.

29 7-703.

30 (a) The free and reduced price breakfast program under this subtitle shall be 31 suspended if the per meal reimbursement that the federal government provides for 32 the breakfast program is:

33 (1) Reduced below the rate prescribed on July 1, 1979; or

1 (2) Adjusted by the Secretary of the United States Department of 2 Agriculture, as of the most recent July 1 under the national Child Nutrition Act, and 3 the per meal reimbursement is below the adjusted rate.

4 (b) The reimbursement for each meal under subsection (a) of this section shall 5 be determined as follows:

6 (1) Multiply the number of reduced price breakfasts served statewide 7 times the federal reimbursement rate for those breakfasts;

8 (2) Multiply the number of free breakfasts served statewide times the 9 federal reimbursement rate for those breakfasts; and

10 (3) Divide the total of paragraphs (1) and (2) of this subsection by the 11 total number of free and reduced price breakfasts.

12 7-704.

13 (A) (1) THERE IS A PILOT SCHOOL BREAKFAST PROGRAM IN THE STATE,
14 KNOWN AS THE MARYLAND MEALS FOR ACHIEVEMENT PILOT IN CLASSROOM
15 BREAKFAST PROGRAM.

16 (2) THE PROGRAM IS A JOINT EFFORT OF THE DEPARTMENT, THE
17 COUNTY BOARDS OR SPONSORING AGENCIES FOR ELIGIBLE NONPUBLIC SCHOOLS,
18 AND BUSINESS ENTITIES IN THE STATE.

19 (B) (1) THE PURPOSE OF THE PROGRAM IS TO PROVIDE FUNDING FOR A
20 SCHOOL THAT MAKES AN IN-CLASSROOM BREAKFAST AVAILABLE TO ALL STUDENTS
21 IN THE SCHOOL.

(2) THE FUNDING IS INTENDED TO COMPLEMENT THE FUNDING
RECEIVED BY A SCHOOL FROM THE FEDERAL GOVERNMENT FOR A SCHOOL
BREAKFAST PROGRAM.

25 (C) THE DEPARTMENT SHALL:

26 (1) DEVELOP AN APPLICATION FORM FOR:

27 (I) FOR A SCHOOL THAT DESIRES TO PARTICIPATE IN THE 28 PROGRAM; AND

29 (II) A BUSINESS ENTITY THAT DESIRES TO RECEIVE A STATE 30 INCOME TAX CREDIT FOR CONTRIBUTIONS TO THE PROGRAM;

(2) ENSURE THAT THE SCHOOLS THAT PARTICIPATE IN THE PROGRAM
 REPRESENT GEOGRAPHIC AND SOCIOECONOMIC BALANCE STATEWIDE;

(3) ENSURE THAT A SCHOOL THAT PARTICIPATES IN THE PROGRAM IS A
SCHOOL AT WHICH AT LEAST 40% OF THE REGISTERED STUDENTS ARE ELIGIBLE FOR
THE FEDERAL FREE OR REDUCED MEAL PROGRAM;

(4) SELECT SCHOOLS TO PARTICIPATE IN THE PROGRAM, ENSURING
 THAT AN EVALUATION OF THE PROGRAM IS CONDUCTED BY A PUBLIC INSTITUTION
 OF HIGHER EDUCATION OR OTHER UNIT OF STATE GOVERNMENT THAT IS
 INDEPENDENT OF THE DEPARTMENT; AND

5 (5) ANNUALLY REVIEW AND SET THE MEAL REIMBURSEMENT RATE FOR
6 SCHOOLS THAT PARTICIPATE IN THE PROGRAM TO COMPLEMENT THE FEDERAL
7 MEAL REIMBURSEMENT RATE.

8 (D) A COUNTY BOARD OR A SPONSORING AGENCY FOR AN ELIGIBLE 9 NONPUBLIC SCHOOL SHALL:

10 (1) APPLY TO THE DEPARTMENT FOR FUNDS FOR SCHOOLS WITHIN THE 11 JURISDICTION OF THE BOARD OR FOR SCHOOLS THAT ARE UNDER THE SPONSORING 12 AGENCY THAT:

13

(I) ARE ELIGIBLE TO PARTICIPATE IN THE PROGRAM; AND

14 (II) APPLY TO THE BOARD OR TO THE SPONSORING AGENCY TO 15 PARTICIPATE IN THE PROGRAM;

16 (2) DISBURSE THE PROGRAM FUNDS TO THE SCHOOLS UNDER THE
17 JURISDICTION OF THE BOARD OR THE SCHOOLS THAT ARE UNDER THE SPONSORING
18 AGENCY THAT ARE PARTICIPANTS IN THE PROGRAM IN CONJUNCTION WITH
19 FEDERAL REIMBURSEMENT FUNDS THROUGH THE FEDERAL SCHOOL BREAKFAST
20 PROGRAM; AND

21(3)SUBMIT AN ANNUAL REPORT TO THE DEPARTMENT ON THE22PROGRAM, INCLUDING THE MANNER IN WHICH THE FUNDS HAVE BEEN EXPENDED.

23 (E) A SCHOOL THAT PARTICIPATES IN THE PROGRAM SHALL:

24(1)IMPLEMENT AN IN CLASSROOM A BREAKFAST PROGRAM IN WHICH25ALL STUDENTS IN THE SCHOOL MAY PARTICIPATE REGARDLESS OF FAMILY INCOME;

26 (2) SERVE A BREAKFAST THAT MEETS THE GUIDELINES OF THE
27 DEPARTMENT AND THE NUTRITIONAL STANDARDS OF THE UNITED STATES
28 DEPARTMENT OF AGRICULTURE FOR SCHOOLS THAT PARTICIPATE IN THE FEDERAL
29 SCHOOL BREAKFAST PROGRAM;

30 (3) SERVE THE BREAKFAST IN THE CLASSROOM AT THE BEGINNING OF
 31 THE INSTRUCTIONAL DAY SCHOOL UPON THE ARRIVAL OF STUDENTS TO THE
 32 SCHOOL;

33 (4) COLLECT THE DATA THAT THE COUNTY BOARD OR THE SPONSORING
 34 AGENCY AND THE DEPARTMENT REQUIRE FROM PARTICIPANTS IN THE PROGRAM;
 35 AND

36 (5) SUBMIT AN ANNUAL REPORT TO THE COUNTY BOARD OR THE37 SPONSORING AGENCY.

 (\mathbf{F}) EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION. A BUSINESS ENTITY 1 2 MAY CLAIM A TAX CREDIT APPLICABLE TO THE STATE INCOME TAX OF THE ENTITY 3 IN THE AMOUNT DETERMINED UNDER SUBSECTION (G) OF THIS SECTION FOR 4 CONTRIBUTIONS MADE BY THE ENTITY TO A SCHOOL FOR THE PROGRAM. EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, THE (G) 5 (1)6 STATE INCOME TAX CREDIT ALLOWED UNDER THIS SECTION SHALL EOUAL 50% OF 7 THE AMOUNT OF THE CONTRIBUTIONS THAT: \oplus ARE APPROVED BY THE DEPARTMENT UNDER SUBSECTION (H) 8 9 OF THIS SECTION; AND 10 (III)WERE MADE DURING THE TAXABLE YEAR OF THE BUSINESS 11 ENTITY. 12 (2)(II) THE STATE INCOME TAX CREDIT ALLOWED TO A BUSINESS 13 ENTITY UNDER THIS SECTION MAY NOT EXCEED. FOR ANY TAXABLE YEAR OF THE 14 BUSINESS ENTITY, THE LESSER OF: 15 \$25,000; OR 1. THE TOTAL AMOUNT OF STATE INCOME TAX OTHERWISE 16 2 17 PAYABLE BY THE BUSINESS ENTITY FOR THE TAXABLE YEAR. 18 (III) ANY EXCESS CREDIT THAT WOULD BE ALLOWED BUT FOR THE 19 LIMITATIONS UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH MAY BE CARRIED 20 OVER AND APPLIED AS A STATE INCOME TAX CREDIT FOR SUCCEEDING TAXABLE 21 YEARS UNTIL THE EARLIER OF: 22 1. THE FULL AMOUNT OF THE EXCESS IS USED; OR THE EXPIRATION OF THE FIFTH TAXABLE YEAR AFTER 23 2. 24 THE TAXABLE YEAR IN WHICH THE CONTRIBUTION WAS MADE. 25 (H)(1)THE STATE INCOME TAX CREDIT ALLOWED UNDER THIS SECTION 26 MAY NOT BE ALLOWED UNLESS THE BUSINESS ENTITY HAS APPLIED FOR AND 27 RECEIVED APPROVAL UNDER THIS SUBSECTION FROM THE DEPARTMENT FOR EACH 28 CONTRIBUTION TO THE PROGRAM FOR WHICH THE CREDIT IS CLAIMED. 29 EACH APPLICATION FOR APPROVAL OF A CONTRIBUTION SHALL (2)30 CONTAIN: 31 \oplus THE NAME OF THE SCHOOL WITH A FREE IN-CLASSROOM 32 BREAKFAST PROGRAM FOR ALL STUDENTS AT WHICH THE CONTRIBUTION IS TO BE 33 MADE:

34 (II) THE AMOUNT OF THE CONTRIBUTION; AND

(III)A CERTIFICATION BY A COUNTY BOARD OR THE SPONSORING 1 2 AGENCY AND THE DEPARTMENT AS TO THE VALUE OF ANY NONMONETARY 3 CONTRIBUTION INCLUDED. THE DEPARTMENT MAY NOT APPROVE AN APPLICATION FOR 4 (3)5 APPROVAL OF A CONTRIBUTION BY A BUSINESS ENTITY IF THE DEPARTMENT 6 DETERMINES THAT: THE MAXIMUM AMOUNT OF CONTRIBUTIONS MADE BY THE (\mathbf{H}) 7 8 BUSINESS ENTITY THAT ARE ELIGIBLE FOR THE STATE INCOME TAX CREDIT FOR 9 THE FISCAL YEAR WILL BE EXCEEDED BY THE SUM OF: 10 1. THE AMOUNT OF THE PROPOSED CONTRIBUTION: AND 11 2 THE TOTAL AMOUNT OF CONTRIBUTIONS TO THE 12 PROGRAM THAT WERE PREVIOUSLY APPROVED FOR THE BUSINESS ENTITY FOR THE 13 FISCAL YEAR: OR THE BUSINESS ENTITY HAS OVERSTATED THE VALUE OF ANY 14 (\mathbf{H}) 15 NONMONETARY CONTRIBUTION INCLUDED. BY JANUARY 31 OF EACH YEAR. THE DEPARTMENT SHALL REPORT TO 16 (4)17 THE COMPTROLLER AND THE MARYLAND INSURANCE ADMINISTRATION THE 18 CONTRIBUTIONS THAT THE DEPARTMENT HAS APPROVED UNDER THIS SECTION IN 19 THE PRECEDING CALENDAR YEAR. 20 (\mathbf{H}) THE MARYLAND STATE DEPARTMENT OF EDUCATION AND THE OFFICE OF 21 THE COMPTROLLER JOINTLY SHALL ADOPT REGULATIONS TO IMPLEMENT THE 22 PROVISIONS OF THIS SECTION. 23 (\mathbf{J}) (F) THE EMPLOYEE ORGANIZATION THAT IS THE EXCLUSIVE 24 REPRESENTATIVE OF THE CERTIFICATED PUBLIC SCHOOL EMPLOYEES OF A 25 COUNTY BOARD AND THE EMPLOYEE ORGANIZATION THAT IS THE EXCLUSIVE 26 REPRESENTATIVE OF THE NONCERTIFICATED EMPLOYEES OF A COUNTY BOARD 27 AND THE COUNTY BOARD SHALL NEGOTIATE THE TERMS OF THE PARTICIPATION OF 28 THE EMPLOYEES IN THE PROGRAM. 29 Article - Tax - General

30 10-712.

A BUSINESS ENTITY MAY CLAIM A CREDIT AGAINST THE STATE INCOME TAX
 FOR CONTRIBUTIONS MADE BY THE ENTITY TO A SCHOOL FOR THE MARYLAND
 MEALS FOR ACHIEVEMENT PILOT IN CLASSROOM BREAKFAST PROGRAM UNDER §
 7-104 OF THE EDUCATION ARTICLE.

35 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect

36 July 1, 1999. It shall remain effective for a period of 3 years and, at the end of June 37 30, 2002, with no further action required by the General Assembly, this Act shall be

38 abrogated and of no further force and effect.