### **HOUSE BILL 363** EMERGENCY BILL

Unofficial Copy J2

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2000 Regular Session (0lr1489)

### ENROLLED BILL

-- Environmental Matters/Economic and Environmental Affairs --

Introduced by Delegates Mandel and Goldwater, Goldwater, Bobo, Boutin,

Bronrott, Cane, Eckardt, Elliott, Heller, Klausmeier, Kopp, Mohorovic,

Morhaim, Nathan-Pulliam, Petzold, Sher, Stern, and Walkup

Commission on the Crisis in Nursing"

Annotated Code of Maryland

Read and Examined by Proofreaders: Proofreader. Proofreader. Sealed with the Great Seal and presented to the Governor, for his approval this \_\_\_\_\_ day of \_\_\_\_\_ at \_\_\_\_\_ o'clock, \_\_\_\_M. Speaker. CHAPTER\_\_\_\_ 1 AN ACT concerning 2 Statewide Commission on the Crisis in Nursing 3 FOR the purpose of creating the Statewide Commission on the Crisis in Nursing; providing for the membership, leadership, charge, compensation and 4 reimbursement, and staffing of the Commission; establishing certain 5 6 subcommittees for certain purposes; requiring the Secretary of Health and 7 Mental Hygiene to convene a certain summit on the crisis in nursing; making this 8 Act an emergency measure; providing for the termination of this Act; and generally relating to the Statewide Commission on the Crisis in Nursing. 9 10 BY adding to Article - Health Occupations 11 12 Section 8-7B-01 to be under the new subtitle "Subtitle 7B. Statewide

- 1 (1994 Replacement Volume and 1999 Supplement)
- 2 Preamble
- 3 WHEREAS, In Maryland, and across the country, concerns about an increasing
- 4 nursing shortage continue to grow; and
- 5 WHEREAS, A number of factors contribute to the growing shortages in qualified
- 6 nursing personnel; and
- WHEREAS, The way care is delivered has changed dramatically over the last
- 8 decade with more people being treated in outpatient settings, shorter and more
- 9 intense lengths of stay in acute and long-term care settings, and the development of
- 10 alternatives to nursing home care; and
- 11 WHEREAS, These changes have led to a number of employment options
- 12 becoming available to nurses that did not exist previously, making it difficult for
- 13 employers of nurses to recruit and retain qualified nursing personnel; and
- 14 WHEREAS, In Maryland, the average age of the practicing nurse in the
- 15 workforce is 46 years old; and
- WHEREAS, Nursing school enrollments have dropped between 10 and 15%; and
- WHEREAS, In 1998, approximately 2,085 nurses did not renew their licenses to
- 18 practice in Maryland; and
- WHEREAS, The current shortage is expected to worsen because of the declines
- 20 in nursing school enrollments and the significant number of nurses expected to retire
- 21 over the next decade; and
- WHEREAS, Severe cutbacks in the federal Medicare program under the 1997
- 23 Balanced Budget Act, state budgetary pressures related to the Medicaid program,
- 24 continued pressure from insurers to reduce their costs and to retrospectively deny
- 25 payment for services rendered, and recent cuts to hospital rates by the Health
- 26 Services Cost Review Commission have made it extremely difficult for many
- 27 providers to keep up with other employers in salaries and benefits and to recruit and
- 28 retain qualified nursing personnel; and
- 29 WHEREAS, The increasing reliance on temporary employment agencies to meet
- 30 nursing personnel needs further complicates the situation as continuity of care is
- 31 disrupted, quality of patient care is jeopardized, and costs pressures are further
- 32 increased; and
- WHEREAS, Because of the multifaceted nature of these problems, it is critical
- 34 that all of the interested and affected parties cooperate and collaborate in the
- 35 development of solutions; now, therefore,
- 36 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 37 MARYLAND, That the Laws of Maryland read as follows:

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1				Article	- Health Occup	oations		
2				SUBTITLE 7B.	STATEWIDE C	COMMISSIO	N ON THE CF	RISIS IN NURSING.
3	8-7B-01.							
4	(A) 7	THERE	IS A ST	ATEWIDE COM	MISSION ON T	THE CRISIS	IN NURSING.	
5	(B) T	ГНЕ СС	MMISS	ION CONSISTS	OF AT LEAST	THE FOLLO	WING MEMI	BERS:
6	(	1)	THE SE	CRETARY OF H	IEALTH AND I	MENTAL HY	GIENE;	
7 8	( THE SECRET	2) SARY'S		CRETARY OF B NEE;	BUSINESS AND	) ECONOMI	C DEVELOPN	MENT, OR
9	<del>(</del>	<del>(3)</del>	THE SE	CRETARY OF E	EDUCATION, C	R THE SECI	RETARY'S DI	ESIGNEE;
10 11	,	<del>(4)</del> <del>)N, OR '</del>		CRETARY OF T		ND HIGHER	EDUCATION	ī
12 13	,	<del>5)</del> ON, OR		ECUTIVE DIRE			<del>D HEALTH (</del>	CARE
14 15	,	<del>6)</del> MMISS	<del>(5)</del> HON, OF	THE EXECUTIVE THE EXECUTION				CES COST
16	(	<del>7)</del>	<del>(6)</del>	THE EXECUTIV	VE DIRECTOR	OF THE BO	ARD OF NUR	RSING;
17 18	,	8) ECTOF	<del>(7)</del> C'S DESI	THE DIRECTOR GNEE <u>A NURSE</u>				STRATION,
	APPOINTED			THE DEAN OF YLAND ASSOCI ACCALAUREAT	ATION OF DE	ANS AND D	IRECTORS O	¥
22 23 24	OF NURSING		DINTED	AN OF AN IND BY THE MARY N;				<u> </u>
		ROGRA		ESIDENT <u>CHAI</u> OINTED BY THI				
	NURSING PI	ROGRA	<u>M</u> , APP	CTOR OF A SCH OINTED BY THI ASSOCIATE DE	E MARYLAND	ASSOCIAT	ION OF DEAD	
	NURSES ASS		FION, O	PRACTICING N NE OF WHOM I: UTE CARE HOS	S A SPECIALIT			

31 NURSES;

34 PLANS;

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1 2	(13) A SCHOOL HEALTH NURSE, APPOINTED BY THE MARYLAND ASSOCIATION OF SCHOOL HEALTH NURSES;
	(14) A REPRESENTATIVE OF THE DISABILITY SERVICES COMMUNITY WHO IS A NURSE, APPOINTED BY THE MARYLAND ASSOCIATION OF COMMUNITY SUPPORT SERVICES;
6 7	(15) A PUBLIC HEALTH NURSE, APPOINTED BY THE MARYLAND COUNCIL OF PUBLIC HEALTH NURSING DIRECTORS;
8 9	(16) A NURSE EXECUTIVE, APPOINTED BY THE MARYLAND ORGANIZATION OF NURSE EXECUTIVES;
10 11	(17) A HOSPITAL REPRESENTATIVE, WHO IS A NURSING DIRECTOR, APPOINTED BY THE ASSOCIATION OF MARYLAND HOSPITALS AND HEALTH SYSTEMS;
	(18) A NURSING HOME REPRESENTATIVE, WHO IS A NURSING DIRECTOR, APPOINTED BY THE MARYLAND ASSOCIATION OF NONPROFIT HOMES FOR THE AGING;
15 16	(19) A NURSING HOME REPRESENTATIVE, WHO IS A NURSING DIRECTOR, APPOINTED BY THE HEALTH FACILITIES ASSOCIATION OF MARYLAND;
17	(20) THE PROJECT DIRECTOR OF THE COLLEAGUES IN CARING PROJECT;
18 19	(21) A UNION REPRESENTATIVE, WHO IS A NURSE, APPOINTED BY THE SERVICE EMPLOYEES INTERNATIONAL UNION;
20 21	(22) A REPRESENTATIVE OF A TEMPORARY NURSE STAFF AGENCY, APPOINTED BY THE MARYLAND ORGANIZATION OF NURSE EXECUTIVES;
22 23	(23) A HOME CARE NURSE, APPOINTED BY THE MARYLAND NATIONAL CAPITAL HOME CARE ASSOCIATION;
24 25	(24) A STUDENT NURSE REPRESENTATIVE, APPOINTED BY THE MARYLAND ASSOCIATION OF STUDENT NURSES;
26 27	(25) A LICENSED PRACTICAL NURSE, APPOINTED BY THE MARYLAND LICENSED PRACTICAL NURSES ASSOCIATION;
28	(26) A PHYSICIAN, APPOINTED BY MEDCHI;
29 30	(27) A NURSE PRACTICING IN CRITICAL CARE, APPOINTED BY THE CHESAPEAKE BAY CHAPTER OF THE AMERICAN ASSOCIATION OF CRITICAL CARE

(27) (28) A REPRESENTATIVE OF A MANAGED CARE ORGANIZATION

33 OPERATING IN THE STATE, APPOINTED BY THE MARYLAND ASSOCIATION OF HEALTH

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1 2	SENIORS OF M	_		A CONSUMER REPRESENTATIVE, APPOINTED BY THE UNITED
3	THE SPEAKER			TWO MEMBERS OF THE HOUSE OF DELEGATES, APPOINTED BY SE; AND
5 6	(30) THE PRESIDEN	-		TWO MEMBERS OF THE SENATE OF MARYLAND, APPOINTED BY NATE.
7 8	(3) THE SUPERINT			PERINTENDENT OF THE STATE BOARD OF EDUCATION OR ESIGNEE;
9 10	(4) COMMISSION			CRETARY OF THE MARYLAND HIGHER EDUCATION ETARY'S DESIGNEE;
11 12	<del></del>			ECUTIVE DIRECTOR OF THE HEALTH SERVICES COST REVIEW CUTIVE DIRECTOR'S DESIGNEE;
13 14	(6) NURSE DESIG			RECTOR OF THE MENTAL HYGIENE ADMINISTRATION OR A E DIRECTOR;
15	<u>(7)</u>	<u>)</u> <u>1</u>	THE DE	AN OF A UNIVERSITY-BASED SCHOOL OF NURSING;
16	<u>(8)</u>	<u>)</u> (	ONE PR	ACTICING NURSE;
17	<u>(9)</u>	<u>)</u> <u>A</u>	A SCHO	OL HEALTH NURSE;
18 19	<u>(10</u> <u>WHO IS A NUR</u>		A REPRI	ESENTATIVE OF THE DISABILITY SERVICES COMMUNITY
20	<u>(11</u>	<u>1)</u>	A PUBLI	C HEALTH NURSE;
21	<u>(12</u>	<u>2)</u>	A HOSPI	TAL REPRESENTATIVE, WHO IS A NURSING DIRECTOR;
22 23	(13 NONPROFIT N			NG REPRESENTATIVE, WHO IS A NURSING DIRECTOR OF A E;
24 25	OF A FOR-PRO			NG HOME REPRESENTATIVE, WHO IS A NURSING DIRECTOR G HOME;
26	(15	<u>5)</u> <u>A</u>	A UNIO	N REPRESENTATIVE, WHO IS A NURSE;
27	<u>(16</u>	<u>6)</u> <u>A</u>	A REPRI	ESENTATIVE OF A TEMPORARY NURSE STAFFING AGENCY;
28	<u>(17</u>	<u>7)</u>	A HOME	CCARE NURSE;
29	<u>(18</u>	<u>8)</u> <u>A</u>	A STUDI	ENT NURSE REPRESENTATIVE;
30	<u>(19</u>	<u>9)</u> <u>A</u>	A PHYSI	CIAN;
31	<u>(20</u>	<u>0)</u> <u>A</u>	A PRAC	TICING CRITICAL CARE NURSE;

1		<u>(21)</u>	A PRAC	CTICING	REHABILITATION NURSE;		
2		<u>(22)</u>	A PRACTICING BEHAVIORAL HOME HEALTH NURSE;				
3		<u>(23)</u>	<u>A PRACTICING PERIOPERATIVE NURSE;</u>				
4		<u>(24)</u>	<u>A PRACTICING OCCUPATIONAL HEALTH NURSE;</u>				
5		<u>(25)</u>	<u>A PRACTICING PERIANESTHESIA NURSE;</u>				
6		<u>(26)</u>	A PRACTICING GASTROENTEROLOGY NURSE;				
7		<u>(27)</u>	A PRAC	CTICING	OPHTHALMIC NURSE;		
8		<u>(28)</u>	A PRAC	CTICING	EMERGENCY NURSE;		
9		<u>(29)</u>	A PRAC	CTICING	ONCOLOGY NURSE;		
10 11	<u>COMMUNI</u>	<u>(30)</u> TY SUPI	<u>A REPRESENTATIVE OF THE MARYLAND ASSOCIATION OF PORT SERVICES;</u>				
12 13	12 (31) A REPRESENTATIVE OF A MANAGED CARE ORGANIZATION 13 OPERATING IN THE STATE;						
14		<u>(32)</u>	<u>A CONSUMER REPRESENTATIVE;</u>				
15		<u>(33)</u>	<u>A NURSE RECRUITER;</u>				
16 17	16 (34) TWO MEMBERS OF THE HOUSE OF DELEGATES, APPOINTED BY THE 17 SPEAKER OF THE HOUSE; AND						
18 19	18 (35) TWO MEMBERS OF THE SENATE OF MARYLAND, APPOINTED BY THE 19 PRESIDENT OF THE SENATE.						
20	(C)	<u>(1)</u>	THE SE	ECRETA	RY OF HEALTH AND MENTAL HYGIENE SHALL:		
21		<del>(1)</del>	<u>(I)</u>	CHAIR	THE COMMISSION; AND		
22			<u>(II)</u>	<u>APPOII</u>	NT THE MEMBERSHIP OF THE COMMISSION; AND		
23			<u>(III)</u>	<u>APPOII</u>	NT AS VICE CHAIRS:		
24 25	NURSING;			<u>1.</u>	TWO DEANS FROM UNIVERSITY BASED SCHOOLS OF		
26 27	SCHOOL O	F NURS	<u>ING;</u>	<u>2.</u>	A DEAN OF AN INDEPENDENT COLLEGE OR UNIVERSITY		
28 29	<u>PROGRAM</u>	<u>.</u>		<u>3.</u>	A DIRECTOR OF A COMMUNITY COLLEGE NURSING		
30				<u>4.</u>	THE EXECUTIVE DIRECTOR OF THE BOARD OF NURSING:		

1			<u>5.</u>	<u>A NURSE EXECUTIVE;</u>
2			<u>6.</u>	<u>A PRACTICING REGISTERED NURSE;</u>
3			<u>7.</u>	A PRACTICING LICENSED PRACTICAL NURSE; AND
4 5	<u>PROJECT;</u>		<u>8.</u>	THE PROJECT DIRECTOR OF THE COLLEAGUES IN CARE
6 7	OF THE COMMISSI	<del>(II)</del> ON AS I	<u>(IV)</u> REQUIRE	ESTABLISH SUBCOMMITTEES TO FACILITATE THE WORK ED UNDER SUBSECTION (D) OF THIS SECTION; AND
8 9	( <del>2)</del> COMMISSION MEM	( <del>III)</del> MBERS.	<u>(V)</u>	APPOINT SUBCOMMITTEE CHAIRS FROM AMONG THE
10 11	(2) COMMISSION SHA			T PRACTICABLE, THE MEMBERS APPOINTED TO THE APPLICALLY AND RACIALLY DIVERSE.
12	<u>(3)</u>	THERE	SHALL	BE:
13 14	OF NURSES;	<u>(I)</u>	A SUBO	COMMITTEE TO STUDY AND EVALUATE THE EDUCATION
15 16	RECRUITMENT OF	(II) F NURSE		COMMITTEE TO STUDY AND EVALUATE THE
17 18	OF NURSING PERS	(III) SONNEL		COMMITTEE TO STUDY AND EVALUATE THE RETENTION
19 20	APPROPRIATE.	(IV)	ANY O	THER SUBCOMMITTEE THAT THE SECRETARY DEEMS
21	(D) THE CO	OMMISS	ION SHA	ALL:
22 23	(1) SUMMIT TO RESPO			RISIS IN NURSING SUMMIT A "CRISIS IN NURSING" URSING SHORTAGE IN THE STATE;
26 27 28	ADDITION TO THE SUMMIT CONVENE CURRENT EXTEN	<del>UMMIT</del> ISSUES ED UNDI Γ AND L	CONVE IDENTIF ER ITEM ONG-TE	FO THE ISSUES IDENTIFIED AND PRIORITIZED AS A NED UNDER ITEM (1) OF THIS SUBSECTION, IN FIED AND PRIORITIZED AS A RESULT OF THE (1) OF THIS SUBSECTION, DETERMINE THE ERM IMPLICATIONS OF THE GROWING NURSING TATE, INCLUDING:
32			ERE INT	ALUATION OF MECHANISMS CURRENTLY AVAILABLE IN TENDED TO ENHANCE EDUCATION, RECRUITMENT, THE WORKFORCE AND TO IMPROVE QUALITY OF
34 35	PERSONNEL ON A	(II) CCESS		SESSMENT OF THE IMPACT OF SHORTAGES IN NURSING THE DELIVERY OF, QUALITY PATIENT CARE;

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1 DEVELOP RECOMMENDATIONS ON, AND FACILITATE (3) 2 IMPLEMENTATION OF, STRATEGIES TO REVERSE THE GROWING SHORTAGE OF 3 QUALIFIED NURSING PERSONNEL IN THE STATE, INCLUDING: 4 DETERMINING WHAT CHANGES ARE NEEDED TO EXISTING 5 PROGRAMS, CURRENT SCHOLARSHIP PROGRAMS, AND FUNDING MECHANISMS TO 6 BETTER REFLECT AND ACCOMMODATE THE CHANGING HEALTH CARE DELIVERY 7 ENVIRONMENT AND TO IMPROVE QUALITY OF CARE TO MEET THE NEEDS OF 8 PATIENTS; 9 (II)FACILITATING CAREER ADVANCEMENT WITHIN NURSING; (III)IDENTIFYING MORE ACCURATELY SPECIFIC SHORTAGE AREAS 11 IN A MORE TIMELY MANNER; (IV) ATTRACTING MIDDLE AND HIGH SCHOOL STUDENTS INTO 13 NURSING AS A CAREER; AND 14 (V) PROJECTING A MORE POSITIVE AND PROFESSIONAL IMAGE OF 15 NURSING; AND SERVE AS AN ADVISOR TO PUBLIC AND PRIVATE ENTITIES TO 16 17 FACILITATE IMPLEMENTATION OF THE RECOMMENDATIONS OF THE COMMISSION. 18 <u>(E)</u> A MEMBER OF THE COMMISSION: 19 **MAY NOT RECEIVE COMPENSATION; BUT** <del>(1)</del> 20 IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE (2)21 STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET. 22 THE BOARD OF NURSING SHALL PROVIDE STAFF SUPPORT FOR THE <del>(E)</del> <del>(F)</del> 23 COMMISSION. 24 THE COMMISSION SHALL REPORT ITS FINDINGS AND <del>(F)</del> <del>(G)</del> (F)25 RECOMMENDATIONS TO THE GOVERNOR AND, SUBJECT TO § 2-1246 OF THE STATE 26 GOVERNMENT ARTICLE, TO THE GENERAL ASSEMBLY IN AN INTERIM REPORT 27 WITHIN 6 MONTHS OF BEING APPOINTED AND IN AN ANNUAL REPORT ON JANUARY 1 28 OF EACH YEAR. 29 A MEMBER OF THE COMMISSION MAY NOT RECEIVE COMPENSATION BUT (G)30 <u>IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD TRAVEL</u> 31 REGULATIONS, AS PROVIDED IN THE STATE BUDGET. SECTION 2. AND BE IT FURTHER ENACTED, That this Act is an emergency 32 33 measure, is necessary for the immediate preservation of the public health and safety, 34 has been passed by a yea and nay vote supported by three-fifths of all the members

35 elected to each of the two Houses of the General Assembly, and shall take effect from 36 the date it is enacted. It shall remain effective until the end of December 1, 2005, at

- $1\,$  which time, with no further action required by the General Assembly, this Act shall be  $2\,$  abrogated and of no further force and effect.