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2000 Regular Session 0lr0542

By: Prince George's County Delegation and Montgomery County **Delegation**

Introduced and read first time: February 11, 2000 Assigned to: Commerce and Government Matters

A BILL ENTITLED

| 4 | 4 % T | 1 000 | • |
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| 1 | AN | ACT | concerning |

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| 2 | Washington Suburban Sanitary Commission - Ancillary Services Transfer |
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| 3 | PG/MC 12-00 |

4 FOR the purpose of transferring to Prince George's County and Montgomery County

certain ancillary services provided by the Washington Suburban Sanitary 5

6 Commission; requiring a master plumber to obtain a permit from a certain 7

county before cutting into certain property; prohibiting the inclusion of certain

costs in a certain service connection charge in certain areas; subjecting certain 8

9 charges to approval by the county council of an affected county; requiring Prince

George's County to maintain certain interests in certain properties for certain 10

11 drainage uses; requiring the Commission and certain municipal corporations to

allow access to certain properties for certain purposes; requiring a person to

13 obtain certain permits from certain counties before performing certain

14 plumbing, waterworks, and sewer construction activities, subject to certain fees

15 and conformity with certain standards, inspections, and rights of entry; allowing

16 a county to require certain corrections and system maintenance and operation or

make the corrections or undertake the maintenance and operation at the

18 expense of certain owners or operators; requiring certain documentation of

certain work to be provided to certain counties and the Commission; entitling

20 certain holders of certain Commission plumber's licenses to be issued certain

licenses by the State Board of Plumbing; repealing certain Commission 21

infractions subject to certain civil monetary fines; repealing the authority of the 22

23 Commission to authorize certain connections, hookups, and authorizations for

24 service; repealing the authority of the Commission to regulate gasfitting and

25 sewer cleaning; repealing the authority of the Commission to regulate plumbing

26 and installation in certain areas; repealing the authority of the Commission to

license plumbers; expressing the intent of the General Assembly; requiring that 27

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on or before a certain date the county councils and county executives of Prince

George's County and Montgomery County develop a certain plan for 29

implementing the transfer of ancillary services under this Act; authorizing 30

31 Prince George's County and Montgomery County to consider and implement

32 certain options presented to the Task Force on Privatization of the Washington

33 Suburban Sanitary Commission, subject to certain conditions and implementing

34 legislation; providing for the continuation of certain permits, licenses, and rules

| 1 | and regulations, | subject to | certain | conditions: | providing | that e | xisting | obligations |
|---|------------------|------------|---------|-------------|-----------|--------|---------|-------------|
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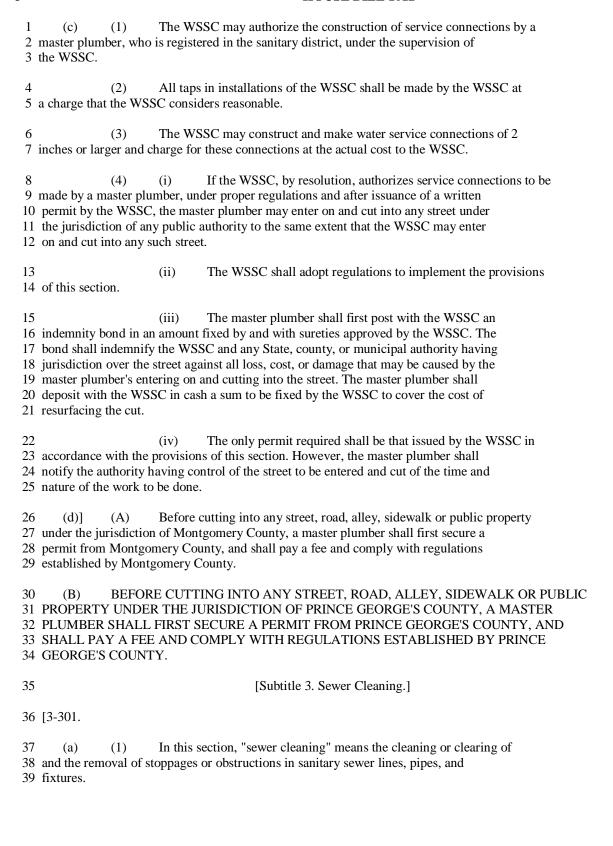
- 2 or contract rights may not be impaired by this Act; providing for the delayed
- 3 effective date of portions of this Act; subjecting certain portions of this Act to a
- 4 certain contingency; and generally relating to the transfer of ancillary services
- 5 of the Washington Suburban Sanitary Commission to Prince George's County
- and Montgomery County and to the State Board of Plumbing and the sale of
- 7 Commission assets.
- 8 BY repealing and reenacting, with amendments,
- 9 Article 29 Washington Suburban Sanitary District
- 10 Section 3-105, 6-101, 6-102, 8-101, 8-102, 8-104, and 18-104(g)
- 11 Annotated Code of Maryland
- 12 (1997 Replacement Volume and 1999 Supplement)
- 13 BY repealing
- 14 Article 29 Washington Suburban Sanitary District
- 15 Section 3-301 and the subtitle "Subtitle 3. Sewer Cleaning"; 8-103, and 9-102
- 16 Annotated Code of Maryland
- 17 (1997 Replacement Volume and 1999 Supplement)
- 18 BY adding to
- 19 Article 29 Washington Suburban Sanitary District
- 20 Section 6-106(c)
- 21 Annotated Code of Maryland
- 22 (1997 Replacement Volume and 1999 Supplement)
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 24 MARYLAND, That the Laws of Maryland read as follows:

Article 29 - Washington Suburban Sanitary District

26 3-105.

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- 27 [(a) Except as provided in subsection (d) of this section, this section does not
- 28 apply to streets, roads, alleys, sidewalks, or public property in the jurisdiction of
- 29 Montgomery County.
- 30 (b) The WSSC may not grant water or sewer service connections, hookups, or
- 31 authorizations for service or otherwise extend water and sewer service to any new
- 32 development within the Prince George's County portion of the sanitary district unless
- 33 the development is in conformance with adopted and approved plans, programs, and
- 34 policies of Prince George's County or other rules and regulations that the county may
- 35 desire to include in a duly adopted and approved comprehensive water and sewerage
- 36 plan, amendment, or revision.



| | | (2) moval, or | "Sewer cleaning" does not include any installation, maintenance, alteration of any pipe, sanitary fixture, or other sewer |
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| 4 | (b) | This sec | tion does not: |
| 5 6 | the person's o | (1) own prop | Require a person to have a sewer cleaner's license to clean a sewer on erty; |
| 7 8 | or | (2) | Prevent a person from cleaning a sewer on the person's own property; |
| | | | Apply to or prohibit the cleaning by any person of a sewer or sanitary ag, commercial or industrial establishment, or premises owned or on. |
| | \ / | | The WSSC shall adopt and enforce rules and regulations governing itary sewer lines, pipes, and fixtures connected to the WSSC's stem. |
| 17 | | ing busir | To qualify for a sewer cleaner's license, a person need not be a master use for sewer cleaning does not authorize the licensee to engage usess unless the licensee is otherwise qualified and has the umbers. |
| 19 | | (3) | The WSSC: |
| | | | (i) Shall require that persons other than a licensed master or representing themselves out to the public as engaged in sewer ewer lines, pipes, and fixtures be licensed by the WSSC; |
| 23 24 | and adherence | ce to the | (ii) May require a bond of the licensee to insure compliance with rules and regulations adopted by the WSSC; |
| 25 26 | concerning th | heir com | (iii) May prescribe qualifications and examine applicants petency and qualifications for a license under this section; and |
| | licenses in ar | | (iv) May require a reasonable fee for the issuance and renewals of not more than one-half of the fee charged for a master |
| 30 | 6-101. | | |
| 31 32 | * * | (1) arge that | For every service connection under § 3-104 of this article, the WSSC the WSSC determines to be reasonable. |
| | • | | The charge shall be uniform throughout EACH COUNTY IN the connections of those sizes and classes for which the average cost acertainable and for the actual cost for all other connections, |

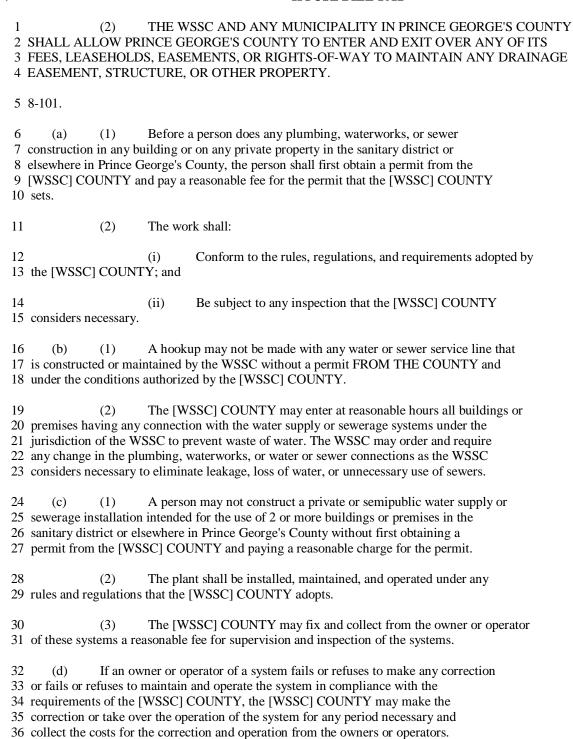
1 subject to a revision of the charges annually by the WSSC, SUBJECT TO THE 2 APPROVAL OF THE COUNTY COUNCIL OF THE AFFECTED COUNTY. All property owners shall pay the charge at the office of the WSSC 4 before the actual connection with any pipe or private property is made. THE COSTS OF PERMITTING AND INSPECTION OF SERVICE 6 CONNECTIONS AND HOOKUPS CONDUCTED BY A COUNTY MAY NOT BE INCLUDED IN 7 THE CHARGE UNDER THIS SECTION. 8 Of all of the revenue over actual cost that is derived from the charges, the 9 WSSC shall: 10 (1) Retain one-half of the revenue in a contingency fund for repair, 11 replacement, or any extraordinary expense in the maintenance and operation of the 12 water supply or sewerage systems under the control of the WSSC; and 13 (2) Apply one-half of the revenue to pay the bonded debt of the WSSC. 14 6-102. (a) If the WSSC determines that it is feasible, reasonable, and 15 (1)16 economical, the WSSC may provide that a water or sanitary sewer connection made to 17 a water or sewer line installed in a street, road, alley, or right-of-way which has not 18 been paved or otherwise improved, so as not to require the replacing of pavement or 19 street improvement on installation of the connection, may be placed in a separate 20 class of connection. 21 (2) The WSSC may specify a charge based on the actual cost of the 22 connections[, including the WSSC inspection charge,] or the WSSC may make 23 provision for the installation of the connections, including taps into the main or line, 24 by the applicant or at the applicant's cost, but under supervision and inspection of the 25 [WSSC] COUNTY IN WHICH THE CONNECTIONS ARE LOCATED. The WSSC may 26 provide that any class of connection from its water line or sanitary sewer pipe may be 27 constructed beyond the property line of the property to be served, if the connecting 28 pipe is constructed at 1 time from the main to the structure on the property to be 29 served. 30 With respect to the portion of the connecting pipe from the property (3) 31 line in or on the property, the property owner alone shall pay the expense of 32 construction and of subsequent maintenance of the connecting pipe. 33 If the WSSC provides for an unimproved area class of connections, (b) (1) 34 the charges for water and sanitary sewer connections to similar properties in already 35 developed areas OF A COUNTY may be based on the WSSC's calculation, utilizing its 36 experience, of an average cost for these connections in both unimproved and already 37 developed areas, and the WSSC may specify this charge as the uniform charge 38 provided in § 6-101 of this title for connections installed by the WSSC in already

39 developed areas, AND SUBJECT TO THE APPROVAL OF THE COUNTY COUNCIL OF THE

40 AFFECTED COUNTY.

40 COUNTY.

HOUSE BILL 1012 1 (2) Any difference between the actual cost of these connections and the 2 uniform charge shall be a part of the cost of providing water and sewer service, as 3 applicable, for which other provisions of this article provide a water service charge or 4 a sewer usage charge. 5 The WSSC may provide for the installation of the water or sewer (c) (1) 6 connection with and as part of the construction of a water or sewer lateral line where the property to which the connection is made has not been assessed a front foot 8 benefit charge under § 5-101 of this article. In this event, the WSSC shall collect the deferred portion of the 10 charge for the connections by the benefit charge assessment and procedure under § 11 5-106 of this article. 12 (d) If the water or sewer lateral line has been constructed or where the 13 property for which an application for connection is made has been assessed a benefit 14 charge under § 5-101 of this article and the property is in an agricultural, small 15 acreage, or residential class, the WSSC may provide for a deferred or installment 16 basis of payment for all or a portion of the water and sewer connection charges for 17 single family residential units with individual water or sewer house connections. 18 Where these procedures are established and used by an applicant for 19 connection who requests the deferred payment method, the installation of the connection shall be an additional benefit to the property so connected for which the applicant shall be liable for payment until the deferred charge has been amortized, under the schedule that the WSSC requires. The connection charge benefit assessment shall be payable as 23 24 provided by § 5-106 of this article. 25 In adopting or amending any rule or regulation under this section, and in 26 establishing or modifying the water or sewer connection charges, the WSSC shall comply with the requirements of § 9-101 of this article. 28 Agreements that the WSSC entered into between July 1, 1969 and April 29 22, 1970 with the owner of any property for the installation of a water or sewer house 30 connection on a deferred basis which provided for the liability of the property for the 31 deferred portion of the connection charge are valid and the WSSC may implement the 32 collection of the deferred portion by establishing and collecting a benefit charge 33 against the property, as provided in § 5-106 of this article. 34 6-106. PRINCE GEORGE'S COUNTY SHALL MAINTAIN EVERY INTEREST IN 35 36 SURFACE DRAINAGE EASEMENTS, STRUCTURES, AND OTHER PROPERTIES, 37 WHETHER OR NOT ESTABLISHED BY PLAT FOR STORM DRAINAGE USE AND 38 PURPOSES, THAT CONTROL AND DISPOSE OF STORM OR SURFACE WATER IN PRINCE 39 GEORGE'S COUNTY AND THAT WERE TRANSFERRED BY DEED TO PRINCE GEORGE'S



| 1 | 8-102. |
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| 2 | (a) In Prince George's County, this section does not apply to: |
| | (i) Any water supply or sewage collection and disposal system constructed for the sole purpose of serving a single family residence or a single building; and |
| | (ii) A water supply or sewage collection and disposal system that was owned and operated by any municipality in Prince George's County on January 1, 1959. |
| 9 | (2) In Montgomery County, this section does not apply to: |
| | (i) Any water supply or sewage collection and disposal system constructed for the sole purpose of serving a single building or group of buildings serving as a single farm unit or as a single commercial or industrial establishment; |
| 13 | (ii) An apartment house with less than 5 dwelling units; |
| | (iii) Any water supply or sewage collection and disposal system constructed by Montgomery County, any instrumentality of Montgomery County, or the City of Rockville; or |
| | (iv) Any water supply or sewage collection and disposal system constructed by a municipal corporation that was owned and operated by the municipality on June 1, 1965. |
| 22 23 | (b) (1) Except in Calvert Manor, a person may not construct, alter, extend, or operate contrary to the provisions of subsection (c) of this section a water supply system or a sewage collection and disposal system in any area outside of the sanitary district in Montgomery County or Prince George's County without a written permit from the [WSSC] COUNTY. |
| 27 | (2) (i) The [WSSC] COUNTY may not issue this permit until complete plans and specifications for the installation, alteration, or extension, together with any information that the WSSC requires, have been submitted to and approved by the [WSSC] COUNTY. |
| 29 30 | (ii) All construction shall take place in accordance with the approved plans and shall be subject to the inspection of the [WSSC] COUNTY. |
| | (3) (i) The person shall submit any material change in the plans and specifications, together with a statement of the reasons for the alteration, to the [WSSC] COUNTY. |
| | (ii) A material change may not be included in the actual construction until the material change has been approved and a permit issued for the material change. |

| 1 | (c) | The [WS | SSC] CO | UNTY: |
|----------|-----------------|-----------------------|---------------------------|---|
| 4 | | | action, al | prove plans in accordance with its requirements and issue teration, or extension of a water supply system and a system in the area described in subsection (a) of this |
| 6 7 | construction | (2) cost for a | | arge a reasonable fee not exceeding 6 percent of the estimated ct described in this section; |
| 8 9 | and | (3) | Shall ins | spect all of these projects during the course of construction; |
| 10 | | (4) | Shall red | quire the construction to conform to the approved plans. |
| 13 | record a cert | ified cop | ect shall f y of the p | pletion of any project under this section, the person file with the COUNTY AND THE WSSC as a permanent plans in full, showing the work as built. This record shall prescribed by the COUNTY AND THE WSSC. |
| 17 | shall be insta | alled, ma | sewage la intained, | supply or sewage collection and disposal system, including agoons, for which a permit is required under this section and operated under the reasonable rules and COUNTY requires. |
| 19 | | (3) | The [WS | SSC] COUNTY shall: |
| 22 | | SSC's] C | OUNTY' | Inspect the operations of any project and shall require the ject to maintain and operate the project in compliance S reasonable requirements and with due regard to public |
| 24 25 | reasonable f | ee for the | (ii) supervis | Fix and collect from the owners or operators of any system a sion and inspection of the system; and |
| 28 29 | operator if the | ne owner d operate | or operat | Make the correction or take over for any period necessary for d collect the costs for the system from the owner or tor fails or refuses to make any correction or to m in compliance with the [WSSC's] COUNTY'S |
| 31 32 | shall adjust i | (4) its inspec | | SSC] COUNTY is not required to duplicate an analysis and accordingly where a municipality in either county: |
| 33 34 | disposal syst | tem; | (i) | Owns or operates a water supply or sewage collection or |
| | | | | Performs or has performed bacteriological and chemical lified personnel, as approved by the Department of the COUNTY; and |

Files a report monthly of these analyses with the [WSSC] 1 (iii) 2 COUNTY showing that satisfactory operating conditions currently exist in the system. After construction of a water or sewage treatment facility under a 4 [WSSC] COUNTY permit, and if the operation of the water or sewage treatment 5 facility is subject to inspection by the Department of the Environment, the [WSSC] 6 COUNTY is not required to duplicate those operational inspection functions, and the 7 [WSSC] COUNTY may eliminate or reduce its operation and inspection fee in 8 proportion to the eliminated inspection activities. All other aspects of the [WSSC] 9 COUNTY permit for the facility shall continue. 10 A conviction under this section does not relieve any person of the necessity (e) 11 of securing and paying for a permit and complying with all other applicable provisions 12 of this section. 13 [8-103. 14 (a) With respect to those portions of Prince George's County that are not (1)15 in the sanitary district, the plumbing rules and regulations of the WSSC apply to the 16 installation of any plumbing begun on or after June 1, 1965. 17 However, those rules and regulations do not apply to plumbing 18 installations already in existence on July 1, 1965, and the owner of the property where the existing plumbing is located is not required to change the existing 20 plumbing until either water or sewer service is obtained from a WSSC system. On the happening of any of those events, the provisions of this section 22 and the rules and regulations of the WSSC apply to the property and the plumbing 23 the same as if the property was in the sanitary district. 24 The WSSC may enter into an agreement with Prince George's County 25 under which the county will issue the necessary permit and perform the necessary 26 inspection for and in the name of the WSSC in those areas that are not in the sanitary 27 district, if the agreement provides that the plumbing rules and regulations of the 28 WSSC will be applied. 29 Neither this subsection nor any agreement entered into under this (2) 30 subsection shall take away from the WSSC's power to adopt rules and regulations for 31 the installation of plumbing in Prince George's County as the WSSC considers 32 necessary for the public health. Also, this subsection and any agreement entered into under this 33 34 subsection does not affect the WSSC's power with respect to public and semipublic 35 water supply and sanitary sewerage systems specified in this section and § 8-102 of 36 this title.] 37 8-104. [Subject to § 12-305 of the Business Occupations and Professions Article, 39 the WSSC has the sole power to grant licenses to persons desiring to work at the

| 2 3 4 | plumbing business in areas of Montgomery or Prince George's County that are under the jurisdiction of the WSSC. The fees to be charged for a license may not exceed the fees as fixed in the Maryland Plumbing Act. The WSSC shall exercise within areas under the jurisdiction of the WSSC all the authority and power conferred upon the State Board of Plumbing. |
|--|---|
| 8 9 10 11 12 13 14 15 16 | (b)] Any person holding a valid master plumber's license or a journeyman plumber's license THAT WAS issued by the WSSC BEFORE JULY 1, 2001 is entitled to be issued a master plumber's license or a journeyman plumber's license, as applicable, by the State Board of Plumbing without examination, upon the presentation of a valid master plumber's license or a journeyman plumber's license, as applicable, and a notarized statement of good standing issued by the WSSC. [Further, any plumber residing in an area under the jurisdiction of the WSSC holding a valid master plumber's license or a journey plumber's license issued by the State Board of Plumbing is entitled to be issued a master plumber's license or a journeyman plumber's license, as applicable, by the WSSC, without examination, upon presentation of a valid master plumber's license or a journey plumber's license, as applicable, issued by the State Board of Plumbing.] |
| | [(c)] (B) Any license issued to a master plumber or a plumber in good standing pursuant to a reciprocity arrangement by the State Board of Plumbing and the WSSC prior to July 1, 1978 shall remain in full force and effect. |
| 21 | [9-102. |
| 24 25 | (a) (1) The WSSC may adopt rules and regulations that the WSSC considers necessary or desirable for the construction, installation, and equipment of gas fixtures, devices, and connections from the outlet of the meter supplying any building in the Washington Suburban Sanitary District. The WSSC may require a permit and charge a fee for these gas fixtures, devices, and connections. |
| | (2) The WSSC shall publish separate notices of any new rules and regulations which are authorized by this section at least 30 days before their effective date in at least 2 newspapers published in each county. |
| 30 31 | (b) A person may not violate any of the rules or regulations adopted by the WSSC under this section.] |
| 32 | 18-104. |
| | (g) A person who violates any of the following provisions has committed a WSSC infraction and shall pay to the WSSC a civil monetary fine as provided in § 18-104.2 of this article: |
| 36 | [(1) Rules and regulations governing sewer cleaning § 3-301.] |
| 37 38 | [(2)] (1) |

| 12 101 | 2 | | |
|--|--|---|------------|
| 1 2 | [(3)] for utility construction | (2) Rules and regulations governing erosion and sediment | |
| 3 | [(4) | Rules and regulations governing gasfitting | .§ 9-102.] |
| | General Assembly tha | D BE IT FURTHER ENACTED, That it is the intent of the this Act shall transfer the ancillary services performed by the Sanitary Commission: | |
| 9 | | in the areas of gasfitting licensing, inspection, and permitting, a ion, to the respective governments of Prince George's County ity, subject to approval by the local governing body of the | and |
| | government of Prince of the county; and | in the areas of plumbing inspection and permitting, to the George's County, subject to approval by the local governing bo | ody |
| 14 | (3) | in the area of plumbing licensing, to the State Board of Plumbi | ng. |
| 17 18 19 | provided to the contra statute here amended this Act and every rig | D BE IT FURTHER ENACTED, That, except as expressly ry in this Act, any transaction affected by or flowing from any or repealed and validly entered into before the effective date of nt, duty, or interest following from it remain valid after the Act and may be terminated, completed, consummated, or aw. | |
| 21 22 | | D BE IT FURTHER ENACTED, That a presently existing right may not be impaired in any way by this Act. | |
| 25 26 27 28 29 30 31 32 | provided to the contra and licenses, rules and guidelines, proposed plans, memberships, contracts, properties, to sue and be sued, ar functions transferred of Prince George's Co board, council, or oth | D BE IT FURTHER ENACTED, That, except as expressly ry in this Act, all permits and licenses, applications for permits a regulations, proposed rules and regulations, standards, and tandards and guidelines, orders and other directives, forms, pecial funds, appropriations, grants, applications for grants, nvestigations, administrative and judicial proceedings, rights d all other duties and responsibilities associated with those by this Act shall continue in effect under the local governments unty and Montgomery County, respectively, or the appropriate or unit within the respective counties, until completed, modified, or otherwise changed pursuant to law. | |
| 36 37 38 39 | and Montgomery Cou to the Task Force on that was created unde may submit any such General Assembly fro | D BE IT FURTHER ENACTED, That Prince George's County nty may jointly consider and adopt any of the options presented Privatization of the Washington Suburban Sanitary Commission Chapter 713 of the Acts of the General Assembly of 1998, and recommendation to the House and Senate Delegations to the m Prince George's County and Montgomery County, to consideration necessary to authorize the recommendation. | n d |

- 1 SECTION 7. AND BE IT FURTHER ENACTED, That, on or before December 1,
- 2 2000 the county councils and county executives of Prince George's County and
- 3 Montgomery County shall jointly develop and adopt a plan for transferring to their
- 4 respective counties the functions, personnel, and assets associated with ancillary
- 5 services that have been provided by the Washington Suburban Sanitary Commission,
- 6 in accordance with this Act. The plan shall include any additional necessary
- 7 legislation for transferring the ancillary functions and for clarifying the relationship
- 8 between the counties and the Commission with respect to those services and the use
- 9 of Commission facilities. Within 30 days after adoption of the plan, the plan shall be
- 10 submitted for informational purposes, in accordance with § 2-1246 of the State
- 11 Government Article, to the House and Senate Delegations to the General Assembly
- 12 from Prince George's County and Montgomery County, and to the Department of
- 13 Legislative Services.
- 14 SECTION 8. AND BE IT FURTHER ENACTED, That Sections 1, 2, 3, 4, and 5
- 15 of this Act shall take effect July 1, 2001, contingent on the adoption of a plan under
- 16 Section 7 of this Act. If a plan is not adopted on or before December 1, 2000 as
- 17 provided under Section 7 of this Act, Sections 1, 2, 3, 4, and 5 of this Act shall be null
- 18 and void and of no force and effect.
- 19 SECTION 9. AND BE IT FURTHER ENACTED, That, except as provided in
- 20 Section 8 of this Act, this Act shall take effect July 1, 2000.