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2000 Regular Session 0lr1279

Introd	By: Delegates Montague, Grosfeld, Gladden, Cole, Dembrow, Doory, Dobson, Menes, Marriott, and Rawlings Introduced and read first time: February 11, 2000 Assigned to: Judiciary			
House	mittee Report: Favorable with amendments e action: Adopted second time: March 25, 2000			
	CHAPTER			
1 A	AN ACT concerning			
2 3	State Commission on Juvenile Justice Disciplinary and Grievance Advisory Commission			
4 F 5 6 7 8 9 10	FOR the purpose of establishing a State Commission on Juvenile Justice independent from the Department of Juvenile Justice; directing the Department to adopt a certain policy; requiring certain persons to take certain steps to forward certain reports; requiring the Department to take certain actions to cooperate with the State Commission, Area Advocacy Boards, and certain employees of the State Commission; specifying the membership of the State Commission; providing for appointment of certain officers on the State Commission; providing for the terms of office of certain members of the State Commission; providing for a			
12 13 14 15 16 17	certain meeting schedule of the State Commission; prohibiting members of the State Commission from receiving certain compensation; authorizing members of the State Commission to receive reimbursement for certain expenses; requiring the State Commission to employ certain staff; establishing the duties of certain staff employed by the Commission; establishing the duties of the State Commission; providing the State Commission with certain authority;			
18 19 20 21 22 23 24 25 26	establishing Area Advocacy Boards within the State Commission; specifying the membership of the Advocacy Boards; requiring the appointment of certain officers to the Advocacy Boards; providing for the terms of office of members of the Advocacy Boards; prohibiting a member of an Advocacy Board from receiving compensation; authorizing members of the Advocacy Boards to receive reimbursement for certain expenses; providing for a certain meeting schedule of the Advocacy Boards; providing certain staff support for the Advocacy Boards; specifying the duties of the Advocacy Boards; requiring certain reports to be made by certain local adult correctional facilities; requiring certain reports to be			
27	made by the Inmate Grievance Office; defining certain terms; specifying the			

1		terms of certain initial members of the State Commission; specifying the terms
2		of the initial members of the Advocacy Boards; and generally relating to the
3		State Commission on Juvenile Justice establishing the State Juvenile Justice
4		Disciplinary and Grievance Advisory Commission to inform and advise the
5		Secretary of Juvenile Justice on issues regarding the care and supervision of
6		children under the jurisdiction of the Department of Juvenile Justice; requiring
7		the Department to adopt a certain policy; requiring the Department to cooperate
8		with the Commission and Area Advocacy Boards in a certain manner; specifying
9		the membership of the Commission; providing for the terms of office of the
10		members of the Commission; providing for the appointment of certain members
11		of the Commission; providing for a certain meeting schedule for the Commission;
12		establishing that a majority of the Commission constitutes a quorum for a
13		certain purpose; prohibiting a member of the Commission from receiving
14		compensation; authorizing a member of the Commission to receive
15		reimbursement for certain expenses; establishing certain duties of the
16		Commission; authorizing the Commission to take certain actions; requiring the
17		Commission to employ certain staff; providing for certain salaries and expenses;
18		requiring the Commission to set certain salaries, qualifications, and standards
19		in a certain manner; establishing certain duties of a commission monitor;
20		establishing Area Advocacy Boards within the Commission; specifying the
21		membership of each Area Advocacy Board; providing for the appointment of a
22		chairman of each Area Advocacy Board; providing for the terms of a member of
23		an Area Advocacy Board; prohibiting a member of an Area Advocacy Board from
24		receiving compensation; authorizing a member of an Area Advocacy Board to
25		receive reimbursement for certain expenses; providing for a certain meeting
26		schedule for an Area Advocacy Board; providing for staff support for an Area
27		Advocacy Board; establishing the duties of an Area Advocacy Board; specifying
28		the terms of the initial members of the Commission and Area Advocacy Boards;
29		defining certain terms; and generally relating to the State Juvenile Justice
30		Disciplinary and Grievance Advisory Commission.
31	BY	repealing and reenacting, with amendments,
32		Article 83C - Juvenile Justice
33		Section 1-101 and 2-118
34		Annotated Code of Maryland
35		(1998 Replacement Volume and 1999 Supplement)
36	BY	adding to
37		Article 83C - Juvenile Justice
38		Section 5-101 through 5-110 5-107, inclusive, to be under the new title "Title 5.
39		State Commission on Juvenile Justice Disciplinary and Grievance
40		Advisory Commission"
41		Annotated Code of Maryland
42		(1998 Replacement Volume and 1999 Supplement)
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43 BY adding to
 44 Article - Correctional Services

1 2 3	•					
4 5 6 7 8	Section 10-205 Annotated Code of Maryland					
9 10			EIT ENACTED BY THE GENERAL ASSEMBLY OF the Laws of Maryland read as follows:			
11			Article 83C - Juvenile Justice			
12	1-101.					
13	(a)	In this	article the following words have the meanings indicated.			
14	(b)	"Depar	tment" means the Department of Juvenile Justice.			
15 16	(c) otherwise,		y" means a county of this State and, unless expressly provided e City.			
		ENT OF A	IPLINARY ACTION" INCLUDES ANY ALTERATION IN THE STATUS OR A JUVENILE THAT RESULTS IN MORE SECURITY, ADDITIONAL R LESS PERSONAL FREEDOM.			
20 21	(E) CONSIDE		VANCE" MEANS A COMPLAINT DUE TO A CIRCUMSTANCE OR ACTION BE UNJUST.			
22 23	[(d)] Justice.	(F)	"Secretary" means the Secretary of the Department of Juvenile			
			"Person" means an individual, receiver, trustee, guardian, personal siary, or representative of any kind and any partnership, firm, tion, or other entity.			
27	[(f)]	(H)	"State" means:			
28		(1)	A state, possession, or territory of the United States;			
29		(2)	The District of Columbia; or			
30		(3)	The Commonwealth of Puerto Rico.			
31 32	[(g)] Justice.	(I)	"State Advisory Board" means the State Advisory Board for Juvenile			

35 ARTICLE.

1	2 118.
2 3	(a) Each facility provided for in § 2 117 of this article shall operate under the control and general management of the Department.
4 5	(b) Subject to the provisions of Title 3, Subtitle 8 of the Courts Article, the Department shall:
6	(1) Adopt rules and regulations that set:
7 8	(i) Policies for admission, transfer, discharge, and aftercare supervision; and
11	(ii) Standards of care, including provisions to administer any early, periodic screening diagnosis and treatment program that the Department approves for establishment under Title 42, § 1396d(a)(4)(B) of the United States Code and to treat appropriately any condition that the screening reveals; and
13 14	(2) Order any needed changes in the policy, conduct, or management of a facility to provide adequate care for the children and adequate services to the courts.
15 16	(c) The Department shall adopt regulations applicable to residential facilities it operates that:
	(1) Prohibit the use of locked door seclusion and restraints as punishment, and describe the circumstances under which locked door seclusion and restraints may be used; and
20	(2) Prohibit abuse of a child.
21 22	(D) THE DEPARTMENT SHALL ADOPT THE FOLLOWING POLICY FOR ADDRESSING DISCIPLINARY ACTIONS AND GRIEVANCES WITHIN FACILITIES:
23 24	(1) RESIDENTIAL STAFF MAY ASSESS DISCIPLINARY ACTION AND SANCTION RESIDENTS FOR PETTY AND MINOR OFFENSES;
27	(2) RESIDENTIAL STAFF SHALL PREPARE A REPORT OF ANY DISCIPLINARY ACTIONS TAKEN OR GRIEVANCES BROUGHT TO THEIR ATTENTION BY YOUTH, STAFF, PARENTS, OR GUARDIANS AND SHALL FORWARD THE REPORT TO SUPERVISORY STAFF;
	(3) THE SUPERVISOR OF EACH FACILITY SHALL REVIEW ANY DISCIPLINARY ACTIONS TAKEN BY THE RESIDENTIAL STAFF AND SHALL REVIEW ALL GRIEVANCES BROUGHT BY YOUTH, STAFF, PARENTS, OR GUARDIANS; AND
	(4) THE SUPERVISOR OF EACH FACILITY SHALL FORWARD A DAILY REPORT OF ALL DISCIPLINARY ACTIONS AND GRIEVANCES TO THE INDEPENDENT MONITOR ASSIGNED TO THE EACH ITY IN ACCORDANCE WITH TITLE 5 OF THIS

1	[(d)]	(E)	The Department shall develop within each facility special programs seet the particular needs of its population.
2	that are design	gnea to m	teet the particular needs of its population.
3	[(e)]	(F)	The Department shall develop and provide within each facility:
4 5	of its popula	(1) tion;	Educational programs that are designed to meet the particular needs
6		(2)	Alcohol abuse and drug abuse assessment services; and
			Either alcohol abuse and drug abuse referral services or an alcohol treatment program that has been certified in accordance with itle 8 of the Health—General Article.
	` '	JUSTICI	EPARTMENT SHALL COOPERATE WITH THE STATE COMMISSION ON E AND AREA ADVOCACY BOARDS ESTABLISHED IN TITLE 5 OF THIS ING:
			PROVIDING INDEPENDENT MONITORS ACCESS TO ALL REPORTS AND ARY FOR THE MONITORING OF ACTIVITIES IN ACCORDANCE WITH RTICLE;
	INDEPEND INSPECTION		PROVIDING THE STATE COMMISSION, ADVOCACY BOARDS, AND ONITORS ACCESS TO ALL FACILITIES TO CONDUCT ON SITE
19 20	CONDUCT	(3) ED BY T	PROVIDING REPRESENTATION, WHEN REQUESTED, AT ANY HEARING THE STATE COMMISSION; AND
			COMPLYING WITH A DIRECTIVE OF THE STATE COMMISSION IDENTIFIED PROBLEM IN THE FACILITIES UNDER THE THE DEPARTMENT.
24			TITLE 5. STATE COMMISSION ON JUVENILE JUSTICE.
25	5-101.		
26	(A)	IN THIS	S TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
	` '	R THE P	'MEANS THE DEPARTMENT'S DESIGNATED DIVISION WITHIN THE URPOSE OF ADMINISTERING INTAKE, PROBATION, AND AFTERCARE 'YOUTH.
30	(C)	"FACIL	ITY" MEANS:
31 32	DEPARTM	(1) ENT;	RESIDENTIAL AND NONRESIDENTIAL FACILITIES OPERATED BY THE
33 34	UNDER CO	(2) ONTRAC	LOCKED RESIDENTIAL FACILITIES OPERATED BY PRIVATE ENTITIES T WITH THE DEPARTMENT; AND

- 1 (3) ADULT STATE AND LOCAL CORRECTIONAL FACILITIES IN WHICH A 2 MINOR IS CONFINED:
- 3 (D) "INDEPENDENT MONITOR" MEANS AN INDIVIDUAL WHO WORKS FOR THE
- 4 STATE COMMISSION ON JUVENILE JUSTICE ON BEHALF OF CHILDREN UNDER
- 5 DEPARTMENT JURISDICTION TO SEE THAT THE CHILDREN'S NEEDS ARE BEING MET,
- 6 THAT THEIR RIGHTS ARE BEING UPHELD, AND THAT THEY ARE NOT BEING ABUSED.
- 7 5 102.
- 8 (A) THERE IS A STATE COMMISSION ON JUVENILE JUSTICE INDEPENDENT
- 9 FROM THE DEPARTMENT.
- 10 (B) THE STATE COMMISSION SHALL CONSIST OF 10 MEMBERS APPOINTED BY
- 11 THE GOVERNOR AS FOLLOWS:
- 12 ONE REPRESENTATIVE FROM THE GENERAL PUBLIC WHO IS
- 13 KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES:
- 14 (2) ONE REPRESENTATIVE FROM THE DEPARTMENT:
- 15 ONE REPRESENTATIVE OF A COMMUNITY BASED ADVOCACY GROUP
- 16 WHO IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES
- 17 RECOMMENDED BY ADVOCATES FOR CHILDREN AND YOUTH;
- 18 (4) TWO REPRESENTATIVES OF THE STATE JUDICIARY WHO ARE
- 19 KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES:
- 20 ONE REPRESENTATIVE OF THE ATTORNEY GENERAL'S OFFICE WHO
- 21 IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES;
- 22 (6) ONE REPRESENTATIVE OF THE PUBLIC DEFENDER'S OFFICE WHO IS
- 23 KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES;
- 24 (7) ONE MEMBER OF THE SENATE OF MARYLAND. RECOMMENDED BY
- 25 THE PRESIDENT OF THE SENATE;
- 26 (8) ONE MEMBER OF THE HOUSE OF DELEGATES, RECOMMENDED BY
- 27 THE SPEAKER OF THE HOUSE; AND
- 28 (9) ONE REPRESENTATIVE OF A PRIVATE SECTOR JUVENILE JUSTICE
- 29 PROVIDER WITH WHOM THE DEPARTMENT CONTRACTS, RECOMMENDED BY THE
- 30 MARYLAND ASSOCIATION OF RESOURCES FOR FAMILIES AND YOUTH.
- 31 (C) THE CHAIRMAN OF EACH AREA ADVOCACY BOARD ESTABLISHED IN
- 32 ACCORDANCE WITH § 5 108 OF THIS TITLE SHALL SERVE AS AN EX OFFICIO
- 33 NONVOTING MEMBER OF THE STATE COMMISSION.
- 34 (D) (1) THE TERM OF A VOTING MEMBER OF THE STATE COMMISSION IS 3
- 35 YEARS.

- 1 (2) THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE 2 TERMS PROVIDED FOR MEMBERS OF THE COMMISSION ON OCTOBER 1, 2000.
- 3 (3) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.
- 5 (4) A MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN SERVES
- 6 ONLY FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED AND
- 7 QUALIFIES.
- 8 5-103.
- 9 (A) FROM AMONG THE MEMBERS OF THE STATE COMMISSION. THE
- 10 GOVERNOR SHALL APPOINT A CHAIRMAN.
- 11 (B) (1) FROM AMONG THE MEMBERS OF THE STATE COMMISSION. THE
- 12 COMMISSION CHAIRMAN SHALL APPOINT A COMMISSION SECRETARY.
- 13 (2) THE COMMISSION SECRETARY SHALL KEEP FULL AND ACCURATE
- 14 MINUTES OF EACH COMMISSION MEETING.
- 15 5-104.
- 16 (A) THE STATE COMMISSION SHALL MEET REGULARLY AT LEAST ONCE PER
- 17 MONTH ON THE CALL OF ITS CHAIRMAN.
- 18 (B) A MEMBER OF THE STATE COMMISSION:
- 19 MAY NOT RECEIVE COMPENSATION; BUT
- 20 (2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE
- 21 STANDARD STATE TRAVEL REGULATIONS AS PROVIDED IN THE STATE BUDGET.
- 22 5-105.
- 23 (A) THE COMMISSION SHALL EMPLOY A FULL TIME EXECUTIVE DIRECTOR
- 24 WHOSE MINIMUM DUTIES SHALL BE TO CARRY OUT THE WORK OF THE COMMISSION.
- 25 (B) THE COMMISSION SHALL EMPLOY THREE ADMINISTRATIVE ASSISTANTS
- 26 TO CARRY OUT THE WORK OF THE COMMISSION.
- 27 (C) THE COMMISSION SHALL EMPLOY FOUR INDEPENDENT MONITORS TO
- 28 SERVE FACILITIES IN THE STATE.
- 29 5 106.
- 30 (A) EACH INDEPENDENT MONITOR SHALL BE ASSIGNED TO OVERSEE
- 31 SPECIFIC FACILITIES.
- 32 (B) AN INDEPENDENT MONITOR SHALL:

_	(1) RECEIVE REPORTS FROM EACH FACILITY TO WHICH THE MONITOR S ASSIGNED DETAILING ALL DISCIPLINARY ACTIONS TAKEN AND GRIEVANCES NITIATED BY YOUTH, STAFF, PARENTS, OR GUARDIANS;
4 5	(2) REVIEW ALL REPORTS RECEIVED FROM THE FACILITIES TO WHICH THE MONITOR IS ASSIGNED;
6 7	(3) INITIATE ACTIONS WITH APPROPRIATE AUTHORITIES TO REMEDY ANY IMMEDIATE THREAT TO A JUVENILE; AND
-	(4) REPORT QUARTERLY TO THE AREA ADVOCACY BOARDS FOR THE AREAS IN WHICH THE FACILITIES TO WHICH THE INDEPENDENT MONITOR IS ASSIGNED ARE LOCATED:
11 12	(I) ALL GRIEVANCES INITIATED BY YOUTH, STAFF, PARENTS, OR GUARDIANS, REGARDLESS OF THE RESOLUTION OF THOSE GRIEVANCES; AND
13 14	(II) ALL DISCIPLINARY ACTIONS TAKEN, WHETHER APPEALED OR NOT.
15	5-107.
18	(A) ALL SALARIES AND EXPENSES FOR STAFF, RENT, STATIONERY, POSTAGE, AND MISCELLANEOUS OFFICE MATERIALS NECESSARY FOR THE WORK OF THE STATE COMMISSION, EXECUTIVE DIRECTOR, AND STAFF SHALL BE PROVIDED IN THE STATE BUDGET.
22	(B) IN COOPERATION WITH THE SECRETARY OF BUDGET AND MANAGEMENT, THE STATE COMMISSION SHALL SET MINIMUM SALARIES, QUALIFICATIONS, AND STANDARDS OF TRAINING AND EXPERIENCE FOR POSITIONS WITH THE COMMISSION. 5-108.
24	(A) THE STATE COMMISSION SHALL:
	(1) MONITOR ALL ASPECTS OF YOUTH INVOLVEMENT IN THE JUVENILE JUSTICE SYSTEM AND YOUTH UNDER THE AGE OF 18 INVOLVED IN THE ADULT JUSTICE SYSTEM, INCLUDING RECEIVING INFORMATION FROM AREA ADVOCACY BOARDS CONCERNING THE BOARDS' MONITORING ACTIVITIES;
29 30	(2) INVESTIGATE TO GATHER INFORMATION ON THE JUVENILE JUSTICE SYSTEM FROM VARIOUS SOURCES, INCLUDING:
31	(I) MEMBERS OF THE PUBLIC;
32	(II) JUVENILE JUSTICE SYSTEM PERSONNEL;
33	(III) JUVENILE JUSTICE SYSTEM ADVOCATES; AND
34 35	(IV) FAMILIES AND YOUTH INVOLVED IN THE JUVENILE JUSTICE SYSTEM;

	(3) REGULATIONS SYSTEM;		RE RECOMMENDATIONS FOR CHANGES IN LEGISLATION, AND PRACTICES RELATING TO THE JUVENILE JUSTICE	
4 5	(4) APPROPRIATE		SH REGULAR AND PERIODIC REPORTS ON ITS FINDINGS IN ALL	7
6	(5)	OVERS	EE THE ACTIVITIES OF THE AREA ADVOCACY BOARDS;	
7	(6)	REVIE	W REPORTS OF THE AREA ADVOCACY BOARDS; AND	
10	THE STATE GO	R BEFORE C OVERNMEN	T ITS FINDINGS ON THE STATE OF THE JUVENILE JUSTICE CTOBER 1 OF EACH YEAR IN ACCORDANCE WITH § 2 1246 OF T ARTICLE TO THE GENERAL ASSEMBLY, THE GOVERNOR, F THE COURT OF APPEALS.	
	` /		MMISSION MAY PERFORM ANY ACTS NECESSARY TO CARRY UTIES SET FORTH IN SUBSECTION (A) OF THIS SECTION,	
17	RECORDS, STA	AFF, AND YO TICE SYSTI	NG ACCESS TO ANY APPROPRIATE INFORMATION CONCERNING DUTHS UNDER THE JURISDICTION OF AN AGENCY IN THE SM AND MINORS UNDER THE JURISDICTION OF AN ADULT Y;]
19 20	(2) INCLUDING:	INVES	FIGATING ANY ASPECT OF THE JUVENILE JUSTICE SYSTEM,	
21		(I)	CONDUCTING HEARINGS; AND	
22		(II)	PERFORMING ON-SITE INSPECTIONS OF FACILITIES; AND	
	PROBLEM IN T		RING AN AGENCY RESPONSIBLE FOR AN IDENTIFIED LE JUSTICE SYSTEM TO TAKE STEPS TO REMEDY THE	
26	5-109.			
28		REA ADVO	ABLISHED WITHIN THE STATE COMMISSION ON JUVENILE CACY BOARD FOR EACH AREA ESTABLISHED BY THE ATE.	
30 31	` /		CY BOARDS SHALL CONSIST OF FIVE MEMBERS APPOINTED ON ON JUVENILE JUSTICE AS FOLLOWS:	
32	(1)	ONE R	EPRESENTATIVE OF THE DEPARTMENT;	
33 34	\ /		EPRESENTATIVE OF THE AREA'S LOCAL GOVERNMENT WITH	

- 1 (3) ONE REPRESENTATIVE OF AN AREA NONPROFIT GROUP WITH 2 KNOWLEDGE AND EXPERIENCE IN JUVENILE JUSTICE ISSUES:
- 3 (4) ONE REPRESENTATIVE OF AN AREA EDUCATION OR MENTAL
- 4 HEALTH AGENCY WITH KNOWLEDGE AND EXPERIENCE IN JUVENILE JUSTICE
- 5 ISSUES; AND
- 6 (5) ONE REPRESENTATIVE OF AN AREA BAR ASSOCIATION.
- 7 (C) THE STATE COMMISSION SHALL APPOINT A CHAIRMAN OF EACH AREA 8 ADVOCACY BOARD.
- 9 (D) (1) THE TERM OF A MEMBER OF AN AREA ADVOCACY BOARD IS 3 YEARS.
- 10 (2) THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE
- 11 TERMS PROVIDED FOR MEMBERS OF THE BOARDS ON OCTOBER 1, 2000.
- 12 (3) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A
- 13 SUCCESSOR IS APPOINTED AND QUALIFIES.
- 14 (4) A MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN SERVES
- 15 ONLY FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED AND
- 16 QUALIFIES.
- 17 (E) A MEMBER OF AN ADVOCACY BOARD MAY NOT RECEIVE COMPENSATION.
- 18 BUT IS ENTITLED TO REIMBURSEMENT UNDER THE STANDARD STATE TRAVEL
- 19 REGULATIONS AS PROVIDED IN THE STATE BUDGET.
- 20 (F) THE ADVOCACY BOARDS SHALL MEET AT LEAST QUARTERLY, BUT MORE
- 21 OFTEN IF DETERMINED NECESSARY BY THE STATE COMMISSION ON JUVENILE
- 22 JUSTICE.
- 23 (G) THE ADVOCACY BOARDS SHALL RECEIVE STAFF SUPPORT FROM THE
- 24 STATE COMMISSION ON JUVENILE JUSTICE.
- 25 5 110.
- 26 (A) THE ADVOCACY BOARDS SHALL:
- 27 (1) REVIEW THE QUARTERLY REPORTS OF THE INDEPENDENT
- 28 MONITORS TO DETERMINE WHETHER THERE IS A PATTERN OF ABUSE, NEGLECT,
- 29 FAILURE TO FOLLOW PROCEDURES, OR OTHER SYSTEMIC FAILINGS WITHIN THE
- 30 FACILITIES OR PROGRAMMING, OR AMONG ONE OR MORE RESIDENTIAL STAFF; AND
- 31 (2) EXAMINE THE OUARTERLY REPORT TO DETERMINE IF THERE ARE
- 32 INCIDENTS OF INAPPROPRIATE PLACEMENT OF A YOUTH AS A RESULT OF A
- 33 DISCIPLINARY ACTION.
- 34 (B) THE ADVOCACY BOARD SHALL FORWARD A COPY OF THE QUARTERLY
- 35 REPORT OF THE INDEPENDENT MONITORS WITH A REPORT OF THE ADVOCACY
- 36 BOARD'S FINDINGS TO THE EXECUTIVE DIRECTOR OF THE STATE COMMISSION ON

- 1 JUVENILE JUSTICE AND TO THE SECRETARY OF THE DEPARTMENT OF JUVENILE
- 2 JUSTICE OR THE SECRETARY OF THE DEPARTMENT OF PUBLIC SAFETY AND
- 3 CORRECTIONAL SERVICES IN THE CASE OF YOUTH HOUSED IN ADULT STATE AND
- 4 LOCAL CORRECTIONAL FACILITIES.
- 5 Article Correctional Services
- 6 7 806.
- 7 ANY INMATE GRIEVANCE RECEIVED CONCERNING A MINOR CONFINED IN AN
- 8 ADULT LOCAL CORRECTIONAL FACILITY SHALL BE FORWARDED, BY THE END OF THE
- 9 DAY ON WHICH IT WAS RECEIVED, TO AN INDEPENDENT MONITOR ASSIGNED TO THE
- 10 FACILITY FROM WHICH THE COMPLAINT ISSUED IN ACCORDANCE WITH ARTICLE
- 11 83C, TITLE 5 OF THE CODE.
- 12 10-205.
- 13 (a) The Office shall keep a record of all complaints submitted to the Office
- 14 under this subtitle and the disposition of each complaint.
- 15 (b) The record shall be open to public inspection during regular business
- 16 hours.
- 17 (C) ANY COMPLAINTS SUBMITTED CONCERNING A MINOR CONFINED IN AN
- 18 ADULT CORRECTIONAL FACILITY SHALL BE FORWARDED, BY THE END OF THE DAY
- 19 ON WHICH THE COMPLAINT WAS RECEIVED, TO AN INDEPENDENT MONITOR
- 20 ASSIGNED TO THE FACILITY FROM WHICH THE COMPLAINT ISSUED IN ACCORDANCE
- 21 WITH ARTICLE 83C, TITLE 5 OF THE CODE.
- 22 SECTION 2. AND BE IT FURTHER ENACTED, That the initial terms of the
- 23 members of the State Commission on Juvenile Justice shall expire as follows:
- 24 (1) three members in 2001;
- 25 (2) four members in 2002; and
- $\frac{(3)}{(3)}$ three members in 2003.
- 27 SECTION 3. AND BE IT FURTHER ENACTED. That the initial terms of the
- 28 members of the Area Advocacy Boards shall expire as follows:
- 29 (1) two members in 2001;
- 30 (2) one member in 2002; and
- 31 (3) two members in 2003.
- 32 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 33 October 1, 2000.

	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:				
3	Article 83C - Juvenile Justice				
4 <u>1-101.</u>					
5 <u>(a)</u>	In this	article the following words have the meanings indicated.			
6 <u>(b)</u>	<u>"Depar</u>	tment" means the Department of Juvenile Justice.			
7 (c) 8 otherwise.		y" means a county of this State and, unless expressly provided e City.			
	STATUS C	IPLINARY ACTION" MEANS ANY PUNITIVE ACTION OR ALTERATION OR PLACEMENT OF A CHILD THAT RESULTS IN MORE SECURITY, LIGATIONS, OR LESS PERSONAL FREEDOM.			
	(E) "GRIEVANCE" MEANS A COMPLAINT MADE BY A CHILD OR ON BEHALF OF A HILD BY A PARENT, GUARDIAN, OR ATTORNEY FOR THE CHILD DUE TO A RCUMSTANCE OR ACTION CONSIDERED TO BE UNJUST.				
15 <u>[(d)]</u> 16 <u>Justice.</u>	<u>(F)</u>	"Secretary" means the Secretary of the Department of Juvenile			
		"Person" means an individual, receiver, trustee, guardian, personal ciary, or representative of any kind and any partnership, firm, tion, or other entity.			
20 <u>[(f)]</u>	<u>(H)</u>	"State" means:			
21	<u>(1)</u>	A state, possession, or territory of the United States;			
22	<u>(2)</u>	The District of Columbia; or			
23	<u>(3)</u>	The Commonwealth of Puerto Rico.			
24 [(g)] 25 <u>Justice.</u>	<u>(I)</u>	"State Advisory Board" means the State Advisory Board for Juvenile			
26 <u>2-118.</u>					
27 <u>(a)</u> 28 <u>control ar</u>		acility provided for in § 2-117 of this article shall operate under the management of the Department.			
29 <u>(b)</u> 30 <u>Departme</u>		t to the provisions of Title 3, Subtitle 8 of the Courts Article, the			
31	<u>(1)</u>	Adopt rules and regulations that set:			

1 2	supervision; and	(i) Policies for admission, transfer, discharge, and aftercare
5	for establishment ur	(ii) Standards of care, including provisions to administer any early, agnosis and treatment program that the Department approves ler Title 42, § 1396d(a)(4)(B) of the United States Code and to y condition that the screening reveals; and
7 8	(2) facility to provide a	Order any needed changes in the policy, conduct, or management of a equate care for the children and adequate services to the courts.
9 10	(c) The D it operates that:	partment shall adopt regulations applicable to residential facilities
	<u>(1)</u> punishment, and de restraints may be us	Prohibit the use of locked door seclusion and restraints as cribe the circumstances under which locked door seclusion and ed; and
14	<u>(2)</u>	Prohibit abuse of a child.
15 16	(D) (1) DISCIPLINARY A	THE DEPARTMENT SHALL ADOPT A POLICY FOR ADDRESSING CTIONS AND GRIEVANCES WITHIN ITS FACILITIES.
17	<u>(2)</u>	THE POLICY SHALL:
	DISCIPLINARY A	(I) REQUIRE PREPARATION OF A WRITTEN REPORT OF ANY CTION TAKEN AGAINST A CHILD OR ANY GRIEVANCE, WHICH SHALL TO THE ADMINISTRATIVE HEAD OF THE FACILITY;
21 22	REVIEW ALL RE	(II) REQUIRE THE ADMINISTRATIVE HEAD OF EACH FACILITY TO ORTS OF DISCIPLINARY ACTIONS AND GRIEVANCES; AND
25	DISPOSITIONS F	(III) REQUIRE THE DEPARTMENT TO FORWARD IN A TIMELY PORTS OF DISCIPLINARY ACTIONS, GRIEVANCES, AND GRIEVANCE OM EACH FACILITY TO THE COMMISSION MONITOR ASSIGNED TO ACCORDANCE WITH TITLE 5 OF THIS ARTICLE.
27 28		The Department shall develop within each facility special programs neet the particular needs of its population.
29	[(e)] <u>(F)</u>	The Department shall develop and provide within each facility:
30 31	(1) of its population;	Educational programs that are designed to meet the particular needs
32	<u>(2)</u>	Alcohol abuse and drug abuse assessment services; and
		Either alcohol abuse and drug abuse referral services or an alcohol treatment program that has been certified in accordance with Fitle 8 of the Health - General Article.

14	HOUSE BILL 1088
	(G) THE DEPARTMENT SHALL COOPERATE WITH THE STATE JUVENILE JUSTICE DISCIPLINARY AND GRIEVANCE ADVISORY COMMISSION AND AREA ADVOCACY BOARDS ESTABLISHED IN TITLE 5 OF THIS ARTICLE BY:
6	(1) PROVIDING TO THE COMMISSION, COMMISSION MONITORS, AND AREA ADVOCACY BOARDS ACCESS TO ALL FACILITIES, REPORTS, AND RECORDS NECESSARY FOR THE MONITORING OF FACILITIES AND PROGRAMS IN ACCORDANCE WITH TITLE 5 OF THIS ARTICLE;
8 9	(2) PROVIDING A REPRESENTATIVE, WHEN REQUESTED, AT ANY MEETING CONDUCTED BY THE COMMISSION OR AN AREA ADVOCACY BOARD; AND
12	(3) REPORTING TO THE COMMISSION ACTIONS TAKEN BY THE DEPARTMENT IN RESPONSE TO ANY PROBLEM IDENTIFIED BY THE COMMISSION REGARDING THE CARE AND SUPERVISION OF CHILDREN UNDER THE JURISDICTION OF THE DEPARTMENT.
14 15	
16	<u>5-101.</u>
17	(A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
	(B) "AREA" MEANS THE DEPARTMENT'S DESIGNATED GEOGRAPHIC DIVISION WITHIN THE STATE FOR THE PURPOSE OF ADMINISTERING INTAKE, DETENTION, PROBATION, AND AFTERCARE FOR DELINQUENT CHILDREN.
21 22	(C) "COMMISSION" MEANS THE STATE JUVENILE JUSTICE DISCIPLINARY AND GRIEVANCE ADVISORY COMMISSION.
23	(D) "FACILITY" MEANS:
24 25	(1) RESIDENTIAL AND NONRESIDENTIAL FACILITIES OPERATED BY THE DEPARTMENT; AND
26 27	(2) SECURE RESIDENTIAL FACILITIES OPERATED BY PRIVATE ENTITIES UNDER CONTRACT WITH THE DEPARTMENT.
28	(E) "COMMISSION MONITOR" MEANS AN INDIVIDUAL EMPLOYED BY THE

- 29 COMMISSION TO DETERMINE WHETHER THE NEEDS OF CHILDREN UNDER THE
- 30 JURISDICTION OF THE DEPARTMENT ARE BEING MET IN COMPLIANCE WITH STATE
- 31 LAW, THAT THEIR RIGHTS ARE BEING UPHELD, AND THAT THEY ARE NOT BEING
- 32 ABUSED.
- 33 <u>5-102.</u>
- THERE IS A STATE JUVENILE JUSTICE DISCIPLINARY AND GRIEVANCE
- 35 ADVISORY COMMISSION, INDEPENDENT FROM THE DEPARTMENT, THAT SHALL

30 QUALIFIES.

(1) 32 SHALL APPOINT A CHAIRMAN.

31

5	HOUSE BILL 1088
	INFORM AND ADVISE THE SECRETARY ON ISSUES REGARDING THE CARE AND SUPERVISION OF CHILDREN UNDER THE JURISDICTION OF THE DEPARTMENT.
3	(B) THE COMMISSION SHALL CONSIST OF:
4	(1) THE FOLLOWING MEMBERS APPOINTED BY THE GOVERNOR:
5 6	(I) ONE MEMBER OF THE SENATE OF MARYLAND, RECOMMENDED BY THE PRESIDENT OF THE SENATE;
7 8	(II) ONE MEMBER OF THE HOUSE OF DELEGATES, RECOMMENDED BY THE SPEAKER OF THE HOUSE;
9 10	(III) ONE REPRESENTATIVE OF THE STATE JUDICIARY WHO IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES;
	(IV) ONE REPRESENTATIVE OF A COMMUNITY BASED ADVOCACY GROUP WHO IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES, RECOMMENDED BY ADVOCATES FOR CHILDREN AND YOUTH;
14 15	(V) ONE REPRESENTATIVE OF THE PUBLIC DEFENDER'S OFFICE WHO IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES;
	(VI) ONE REPRESENTATIVE OF A LAW ENFORCEMENT AGENCY WHO IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES ON A STATEWIDE BASIS; AND
19 20	(VII) ONE REPRESENTATIVE FROM THE GENERAL PUBLIC WHO IS KNOWLEDGEABLE AND EXPERIENCED IN JUVENILE JUSTICE ISSUES; AND
21 22	(2) THE CHAIRMAN OF EACH AREA ADVOCACY BOARD ESTABLISHED IN ACCORDANCE WITH § 5-106 OF THIS TITLE.
23	(C) (1) THE TERM OF A MEMBER OF THE COMMISSION IS 3 YEARS.
24 25	(2) THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE TERMS PROVIDED FOR MEMBERS OF THE COMMISSION ON OCTOBER 1, 2000.
26 27	(3) AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A SUCCESSOR IS APPOINTED AND QUALIFIES.
28 29	(4) A MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN SERVES ONLY FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED AND

FROM AMONG THE MEMBERS OF THE COMMISSION, THE GOVERNOR

33 (2) FROM AMONG THE MEMBERS OF THE COMMISSION, THE 34 COMMISSION CHAIRMAN SHALL APPOINT A COMMISSION SECRETARY.

1 2	(3) MINUTES OF EACH	_	OMMISSION SECRETARY SHALL KEEP FULL AND ACCURATE ISSION MEETING.
3	(E) (1) MONTH ON THE C		OMMISSION SHALL MEET REGULARLY AT LEAST ONCE PER ITS CHAIRMAN.
5 6	(2) FOR THE PURPOSE		ORITY OF THE COMMISSION SHALL CONSTITUTE A QUORUM LDING A MEETING.
	IS ENTITLED TO R	EIMBUR	THE COMMISSION MAY NOT RECEIVE COMPENSATION, BUT SEMENT FOR EXPENSES UNDER THE STANDARD STATE SEMENT FOR EXPENSES UNDER THE STANDARD STATE SEMENT.
10	<u>5-103.</u>		
11	(A) THE CO	OMMISS	ION SHALL:
	DEPARTMENT ON	ISSUES	OR FACILITIES AND PROGRAMS OPERATED BY THE REGARDING THE CARE AND SUPERVISION OF CHILDREN N OF THE DEPARTMENT;
15 16			VE INFORMATION FROM COMMISSION MONITORS AND AREA PROVIDED IN THIS SUBTITLE;
	<u> </u>	CHILDR	ER INFORMATION ON ISSUES REGARDING THE CARE AND EN UNDER THE JURISDICTION OF THE DEPARTMENT FROM UDING:
20		<u>(I)</u>	MEMBERS OF THE PUBLIC;
21		<u>(II)</u>	JUVENILE JUSTICE SYSTEM PERSONNEL;
22		<u>(III)</u>	ADVOCATES; AND
23 24	JUSTICE SYSTEM	<u>(IV)</u>	FAMILIES AND CHILDREN INVOLVED IN THE JUVENILE
25	<u>(4)</u>	PUBLIS	SH REGULAR AND PERIODIC REPORTS ON ITS FINDINGS;
26 27	AREA ADVOCACY		EE THE ACTIVITIES OF AND REVIEW REPORTS FROM THE DS; AND
28 29	(6) AND RECOMMEN		BEFORE OCTOBER 1 OF EACH YEAR, REPORT ITS FINDINGS S TO:
30		<u>(I)</u>	THE GOVERNOR;
31 32	THE STATE GOVE	(II) RNMEN	THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2-1246 OF TARTICLE;
33		(III)	THE CHIEF JUDGE OF THE COURT OF APPEALS; AND

1		<u>(IV)</u>	THE SECRETARY.
2 3	(B) IN F		NG ITS DUTIES UNDER SUBSECTION (A) OF THIS SECTION,
4 5	(1) UNDER THE JUI		S APPROPRIATE INFORMATION CONCERNING CHILDREN N OF THE DEPARTMENT;
6	<u>(2)</u>	CONDU	UCT PUBLIC HEARINGS;
7 8	(3) AND	<u>PERFO</u>	RM SITE VISITS AND ON-SITE INSPECTIONS OF FACILITIES;
	(4) REGARDING TO OF THE DEPAR	HE CARE A	T TO THE SECRETARY KNOWLEDGE OF ANY PROBLEM ND SUPERVISION OF CHILDREN UNDER THE JURISDICTION
12	<u>5-104.</u>		
		TRATIVE A	SION SHALL EMPLOY A FULL-TIME EXECUTIVE DIRECTOR, ASSISTANTS, AND THREE COMMISSION MONITORS TO CARRY COMMISSION.
18	FOR RENT, STA	ATIONERY, OR THE WC	FOR THE EXECUTIVE DIRECTOR AND STAFF AND EXPENSES POSTAGE, AND MISCELLANEOUS OFFICE MATERIALS ORK OF THE COMMISSION SHALL BE AS PROVIDED IN THE
22	THE COMMISS	ION SHALL	ION WITH THE SECRETARY OF BUDGET AND MANAGEMENT, SET MINIMUM SALARIES, QUALIFICATIONS, AND G AND EXPERIENCE FOR POSITIONS WITH THE COMMISSION.
24 25			SSION MONITOR SHALL BE ASSIGNED TO SPECIFIC MS OPERATED BY THE DEPARTMENT.
26	(<u>B</u>) <u>A C</u>	OMMISSIO	N MONITOR SHALL:
28	(1) THE MONITOR GRIEVANCES;		VE FROM THE DEPARTMENT FOR EACH FACILITY TO WHICH ED REPORTS OF ALL DISCIPLINARY ACTIONS AND
30 31	(2) SUBSECTION;	REVIE	W ALL REPORTS RECEIVED UNDER PARAGRAPH (1) OF THIS
			M THE SECRETARY WHEN THERE IS A NEED TO INITIATE LATE AUTHORITIES TO REMEDY ANY IMMEDIATE THREAT TO

31 QUALIFIES.

(E)

32

18 **HOUSE BILL 1088** REPORT MONTHLY TO THE COMMISSION ON ALL MONITORING 1 (4) 2 ACTIVITIES; AND REPORT QUARTERLY ON ALL MONITORING ACTIVITIES TO THE AREA 4 ADVOCACY BOARDS FOR THE AREAS IN WHICH THE FACILITIES TO WHICH THE 5 COMMISSION MONITOR IS ASSIGNED ARE LOCATED. 6 5-106. THERE IS ESTABLISHED WITHIN THE COMMISSION AN AREA ADVOCACY 8 BOARD FOR EACH AREA IN THE STATE. EACH AREA ADVOCACY BOARD SHALL CONSIST OF FIVE MEMBERS 10 APPOINTED BY THE CHAIRMAN OF THE COMMISSION, SUBJECT TO CONFIRMATION 11 BY THE COMMISSION, AS FOLLOWS: 12 ONE REPRESENTATIVE OF A COMMUNITY-BASED ADVOCACY GROUP 13 WITH KNOWLEDGE AND EXPERIENCE IN JUVENILE JUSTICE ISSUES; 14 ONE REPRESENTATIVE OF THE AREA'S LOCAL GOVERNMENT WITH 15 KNOWLEDGE AND EXPERIENCE IN JUVENILE JUSTICE ISSUES: ONE REPRESENTATIVE OF AN AREA NONPROFIT GROUP WITH 16 (3) 17 KNOWLEDGE AND EXPERIENCE IN JUVENILE JUSTICE ISSUES: ONE REPRESENTATIVE OF AN AREA EDUCATION OR MENTAL 18 19 HEALTH AGENCY WITH KNOWLEDGE AND EXPERIENCE IN JUVENILE JUSTICE 20 ISSUES; AND 21 (5) ONE REPRESENTATIVE OF AN AREA BAR ASSOCIATION. 22 FROM AMONG THE MEMBERS, THE CHAIRMAN OF THE COMMISSION 23 SHALL APPOINT A CHAIRMAN OF EACH AREA ADVOCACY BOARD. 24 (D) (1) THE TERM OF A MEMBER OF AN AREA ADVOCACY BOARD IS 3 YEARS. 25 THE TERMS OF MEMBERS ARE STAGGERED AS REQUIRED BY THE 26 TERMS PROVIDED FOR MEMBERS OF THE BOARDS ON OCTOBER 1, 2000. AT THE END OF A TERM, A MEMBER CONTINUES TO SERVE UNTIL A 28 SUCCESSOR IS APPOINTED AND QUALIFIES. A MEMBER WHO IS APPOINTED AFTER A TERM HAS BEGUN SERVES 29

30 ONLY FOR THE REST OF THE TERM AND UNTIL A SUCCESSOR IS APPOINTED AND

33 COMPENSATION, BUT IS ENTITLED TO REIMBURSEMENT UNDER THE STANDARD

34 STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.

A MEMBER OF AN AREA ADVOCACY BOARD MAY NOT RECEIVE

- 1 (F) THE AREA ADVOCACY BOARDS SHALL MEET AT LEAST QUARTERLY, BUT
 2 MORE OFTEN IF DETERMINED NECESSARY BY THE COMMISSION.
 3 (G) THE AREA ADVOCACY BOARDS SHALL RECEIVE STAFF SUPPORT FROM
- 3 (G) THE AREA ADVOCACY BOARDS SHALL RECEIVE STAFF SUPPORT FROM 4 THE COMMISSION.
- 5 <u>5-107.</u>
- 6 (A) THE AREA ADVOCACY BOARDS SHALL REVIEW THE QUARTERLY REPORTS
- 7 OF THE COMMISSION MONITORS TO DETERMINE WHETHER THERE IS A PATTERN OF
- 8 ABUSE, NEGLECT, FAILURE TO FOLLOW PROCEDURES, INAPPROPRIATE
- 9 DISCIPLINARY ACTION, OR OTHER SYSTEMIC FAILINGS WITHIN THE FACILITIES OR
- 10 PROGRAMMING OF THE DEPARTMENT OR AMONG ONE OR MORE RESIDENTIAL
- 11 <u>STAFF.</u>
- 12 (B) EACH AREA ADVOCACY BOARD SHALL FORWARD IN A TIMELY MANNER A
- 13 COPY OF THE QUARTERLY REPORT OF THE COMMISSION MONITORS WITH A REPORT
- 14 OF THE AREA ADVOCACY BOARD'S FINDINGS TO THE CHAIRMAN OF THE
- 15 COMMISSION AND TO THE SECRETARY OF THE DEPARTMENT.
- 16 SECTION 2. AND BE IT FURTHER ENACTED, That the initial terms of the
- 17 members of the State Commission on Juvenile Justice shall expire as follows:
- 18 <u>(1) five members in 2001;</u>
- 19 <u>(2)</u> <u>four members in 2002; and</u>
- 20 <u>(3) five members in 2003.</u>
- 21 SECTION 3. AND BE IT FURTHER ENACTED, That the initial terms of the
- 22 members of each Area Advocacy Board shall expire as follows:
- 23 (1) two members in 2001;
- 24 (2) one member in 2002; and
- 25 <u>(3)</u> two members in 2003.
- 26 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 27 October 1, 2000.