## SENATE BILL 497 EMERGENCY BILL

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17

2000 Regular Session (0lr1800)

## ENROLLED BILL

-- Finance/Economic Matters --

Introduced by Senators Bromwell and Miller

	Read and Examined by Proofreaders:	
		Proofreader.
Seale	ed with the Great Seal and presented to the Governor, for his approval thisday of at o'clock,M.	Proofreader.
		President.
	CHAPTER	
1 4	AN ACT concerning	
2 3 4	Health Insurance - Administrative Service Provider Contract Law - Clarification and Modification Maintenance Organizations - Responsibility for and Regulation of Downstream Risk	
5 I	FOR the purpose of elarifying that a health maintenance organization is responsible	
6	for certain obligations under an administrative service provider contract under	
7	certain circumstances; clarifying that certain responsibilities of a health	
8	maintenance organization are not subject to certain limitations and exist	
9	irrespective of certain conditions; requiring a health maintenance organization	
10	to create a segregated fund for certain purposes under certain circumstances;	
11	requiring a health maintenance organization to audit and inspect certain books,	
12	records, and operations of a contracting provider under certain circumstances;	
13	requiring a health maintenance organization to include certain information in a	
14	certain annual report; prohibiting the consideration of a certain segregated fund	
15	as an asset or account of a contracting provider under certain circumstances;	
16	applying to managed care organizations certain provisions of law that relate to	

health maintenance organizations; requiring the Maryland Insurance

- 1 Administration to make a certain report to the Governor and to the General 2 Assembly in a certain manner by a certain date; making this Act an emergency 3 measure; and generally relating to the clarification and modification requiring 4 health maintenance organizations and certain other entities that enter into 5 administrative service provider contracts to meet certain requirements; clarifying the responsibility of certain health maintenance organizations for certain claims 6 7 and payments for health care services under an administrative service provider 8 contract; specifying that certain requirements concerning administrative service 9 provider contracts apply to managed care organizations under the Maryland 10 Medical Assistance Program; requiring the Insurance Commissioner to consult with the Secretary of Health and Mental Hygiene before taking certain action; 11 12 requiring the Commissioner, in consultation with the Secretary of Health and 13 Mental Hygiene, to adopt certain regulations for a certain methodology; 14 specifying that certain provisions of law apply to a certain contract; providing for 15 a certain exemption; requiring a contracting provider to submit certain information to a health maintenance organization; specifying the time frames 16 17 within which certain reports and financial statements must be filed with a 18 certain health maintenance organization; requiring a certain health 19 maintenance organization to establish a certain fund; authorizing the 20 Commissioner to consider certain facts when determining the sufficiency of a 21 certain fund; requiring a certain fund to be held in trust; specifying the frequency 22 of certain reviews and inspections; specifying that a health maintenance 23 organization shall meet certain requirements regardless of the existence of a 24 certain fund or certain contract provisions; specifying the contents of a certain 25 plan to be filed and approved by the Commissioner; requiring certain health 26 maintenance organizations to file certain information with the Commissioner; 27 specifying the responsibilities of certain entities upon a contracting provider's 28 failure to comply with a certain plan; requiring a certain health maintenance 29 organization to comply with the terms of a certain contract providing that a 30 certain segregated fund is not the asset of a certain contracting provider for a 31 certain purpose; establishing a certain registration system for certain contracting 32 providers; establishing a certain fee; prohibiting a health maintenance 33 organization from contracting with a certain unregistered contracting provider; 34 providing for certain application procedures; authorizing the Commissioner to 35 adopt certain regulations; establishing certain penalties; altering certain 36 definitions; defining certain terms; providing for the application of this Act; and 37 generally relating to health maintenance organizations, contracting providers, 38 and regulation of administrative service provider contract law contracts. 39 BY renumbering 40 Article - Health - General

- 41 Section 19-713.3 and 19-713.4, respectively
- 42 to be Section 19-713.4 and 19-713.5, respectively
- 43 Annotated Code of Maryland
- 44 (1996 Replacement Volume and 1999 Supplement)
- 45 BY repealing and reenacting, with amendments,

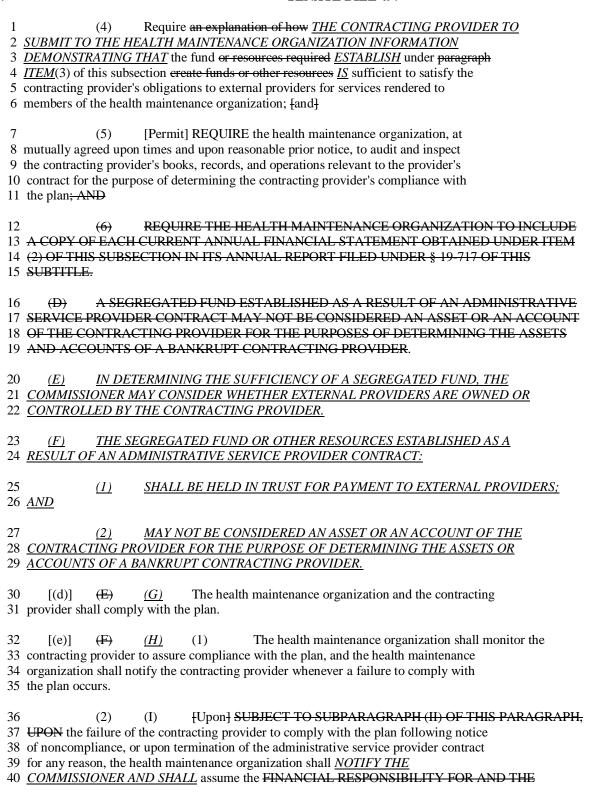
- 1 Article Health General
- 2 Section 15-102.3
- 3 Annotated Code of Maryland
- 4 (1994 Replacement Volume and 1999 Supplement)
- 5 BY repealing and reenacting, with amendments,
- 6 Article Health General
- 7 Section 19-712(b) and, 19-713.2, and 19-730
- 8 Annotated Code of Maryland
- 9 (1996 Replacement Volume and 1999 Supplement)
- 10 BY adding to
- 11 Article Health General
- 12 Section 19-712(c) and (d) and 19-713.3
- 13 Annotated Code of Maryland
- 14 (1996 Replacement Volume and 1999 Supplement)
- 15 BY repealing and reenacting, with amendments,
- 16 Article Insurance
- 17 <u>Section 15-605(a)</u>
- 18 Annotated Code of Maryland
- 19 (1997 Volume and 1999 Supplement)
- 20 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 21 MARYLAND, That Section(s) 19-713.3 and 19-713.4, respectively, of Article Health
- 22 General of the Annotated Code of Maryland be renumbered to be Section(s) 19-713.4
- 23 *and* 19-713.5, *respectively*.
- 24 SECTION 1. BE IT 2. AND BE IT FURTHER ENACTED BY THE GENERAL
- 25 ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
- 26 Article Health General
- 27 15-102.3.
- 28 (a) The provisions of § 15-112 of the Insurance Article (Provider panels) shall
- 29 apply to managed care organizations in the same manner they apply to carriers.
- 30 (b) The provisions of § 15-1005 of the Insurance Article shall apply to
- 31 managed care organizations in the same manner they apply to health maintenance
- 32 organizations.
- 33 (C) (1) THE PROVISIONS OF §§ 19-712(B), (C), AND (D), AND 19-713.2, AND
- 34 19-713.3 OF THIS ARTICLE SHALL APPLY TO MANAGED CARE ORGANIZATIONS IN THE
- 35 SAME MANNER THEY APPLY TO HEALTH MAINTENANCE ORGANIZATIONS.

	(2) THE INSURANCE COMMISSIONER SHALL CONSULT WITH THE SECRETARY BEFORE TAKING ANY ACTION AGAINST A MANAGED CARE ORGANIZATION UNDER THIS SUBSECTION.
	[(c)] (D) (1) Except as otherwise provided in this subsection, the provisions of § 19-718 of this article (Financial affairs examination) shall apply to managed care organizations in the same manner they apply to health maintenance organizations.
	(2) The Insurance Commissioner or an agent of the Commissioner shall examine the financial affairs and status of each managed care organization at least once every 5 years.
10	19-712.
13 14 15 16	(b) (1) (I) [A] SUBJECT TO SUBPARAGRAPH (II) OF THIS PARAGRAPH, A A person who holds a certificate of authority to operate a health maintenance organization under this subtitle and who enters into any administrative service provider contract, as defined in § 19 713.1 § 19-713.2 of this subtitle, with a person or entity for the provision of health care services to subscribers shall be FINANCIALLY AND ADMINISTRATIVELY responsible for all claims or payments for health care services:
18	$\{(i)\}$ 1. Covered under the subscriber's contract; and
21 22	{(ii)} 2. Rendered by a provider, who is not the person or entity which entered into the administrative service provider contract with the health maintenance organization, pursuant to a referral by a person or entity which entered into the administrative service provider contract with the health maintenance organization.
	(II) THE FINANCIAL AND ADMINISTRATIVE RESPONSIBILITIES OF HEALTH MAINTENANCE ORGANIZATION UNDER AN ADMINISTRATIVE SERVICE PROVIDER CONTRACT:
	1. ARE NOT LIMITED BY THE VALUE OF THE ASSETS OF A SEGREGATED FUND ESTABLISHED UNDER AN ADMINISTRATIVE SERVICE PROVIDER CONTRACT;
30 31	2. EXIST IRRESPECTIVE OF WHETHER THE CONTRACTING PROVIDER IS INSOLVENT; AND
32 33	3. EXIST IRRESPECTIVE OF ANY CONTRARY OR LIMITING CONTRACT PROVISION.
	(2) Responsibility for claims and payments under this subsection is subject to the provisions of § 19-712.1 of this subtitle § 15-1005 OF THE INSURANCE ARTICLE.
37	(C) THE RESPONSIBILITY OF A HEALTH MAINTENANCE ORGANIZATION FOR

1 SUBSECTION (B) OF THIS SECTION UNDER AN ADMINISTRATIVE SERVICE PROVIDER 2 CONTRACT: IS NOT LIMITED BY THE AMOUNT IN A SEGREGATED FUND 4 ESTABLISHED UNDER § 19-713.2 OF THIS TITLE; EXISTS IRRESPECTIVE OF THE INSOLVENCY OR OTHER INABILITY 5 OR FAILURE OF A CONTRACTING PROVIDER, AS DEFINED IN § 19-713.2 OF THIS SUBTITLE, TO PAY; 8 EXISTS IRRESPECTIVE OF THE DELEGATION OR FURTHER (3) SUBCONTRACTING OF HEALTH CARE SERVICES BY A CONTRACTING PROVIDER TO 10 AN EXTERNAL PROVIDER, AS DEFINED IN § 19-713.2 OF THIS SUBTITLE; 11 (4) MAY NOT BE ALTERED BY CONTRACT; AND 12 <u>(5)</u> APPLIES TO ALL HEALTH CARE SERVICES, INCLUDING THOSE 13 PROVIDED UNDER STATE AND FEDERAL PROGRAMS, UNLESS PREEMPTED BY FEDERAL LAW. 15 SUBSECTIONS (B) AND (C) OF THIS SECTION APPLY TO A CONTRACT (D)16 BETWEEN A HEALTH MAINTENANCE ORGANIZATION AND ANY COMPANY AFFILIATED WITH THE HEALTH MAINTENANCE ORGANIZATION THROUGH COMMON OWNERSHIP 18 WITHIN AN INSURANCE HOLDING COMPANY SYSTEM, THAT MEETS THE DEFINITION 19 OF A CONTRACTING PROVIDER UNDER § 19-713.2 OF THIS SUBTITLE. 20 19-713.2. 21 In this section the following words have the meanings indicated. (a) (1) 22 "Administrative service provider contract" means a contract or 23 capitation agreement between a health maintenance organization and a contracting 24 provider which includes requirements that: 25 The contracting provider accept payments from a health 26 maintenance organization for health care services to be provided to members of the 27 health maintenance organization that the contracting provider arranges to be 28 provided by external providers; and 29 The contracting provider administer payments pursuant to the (ii) 30 contract within WITH the health maintenance organization for the health care 31 services to the external providers. 32 "Contracting provider" means a physician or other health care 33 provider PERSON who enters into an administrative service provider contract with a 34 health maintenance organization. 35 (4) "External provider" means a health care provider, including a 36 physician or hospital, who is not:

37 health maintenance organization;

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- 1 administration of any payments due **UNDER THE ADMINISTRATIVE SERVICE**
- 2 PROVIDER CONTRACT from the contracting provider to external providers on behalf of
- 3 the contracting provider, AS REQUIRED UNDER § 19-712 OF THIS SUBTITLE.
- 4 (II) THE FINANCIAL AND ADMINISTRATIVE RESPONSIBILITIES OF A
- 5 HEALTH MAINTENANCE ORGANIZATION UNDER AN ADMINISTRATIVE SERVICE
- 6 PROVIDER CONTRACT:
- 7 1. ARE NOT LIMITED BY THE VALUE OF THE ASSETS OF A
- 8 SEGREGATED FUND ESTABLISHED UNDER AN ADMINISTRATIVE SERVICE PROVIDER
- 9 CONTRACT:
- 10 2. EXIST IRRESPECTIVE OF WHETHER THE CONTRACTING
- 11 PROVIDER IS INSOLVENT; AND
- 12 3. EXIST IRRESPECTIVE OF ANY CONTRARY OR LIMITING
- 13 CONTRACT PROVISION.
- 14 (I) THE HEALTH MAINTENANCE ORGANIZATION SHALL FILE WITH THE
- 15 COMMISSIONER THE RESULTS OF EACH QUARTERLY REVIEW REQUIRED UNDER
- 16 SUBSECTION (D)(5) OF THIS SECTION.
- 17 (f) (G) (J) The plan and all supporting documentation submitted in
- 18 connection with the plan shall be treated as confidential and proprietary, and may not
- 19 be disclosed except as otherwise required by law.
- 20 [(g)] (H) On July 1, 1991, any health maintenance organization which has
- 21 existing contracts or arrangements subject to this section shall file a plan under this
- 22 section within 120 days.
- 23 SECTION 2. AND BE IT FURTHER ENACTED, That the Maryland Insurance
- 24 Administration shall report to the Governor, and, in accordance with § 2 1246 of the
- 25 State Government Article, to the General Assembly on or before December 1, 2000 on
- 26 the effects of this Act and any recommendations for further legislative or regulatory
- 27 action related to administrative service provider contracts.
- 28 SECTION 3. AND BE IT FURTHER ENACTED, That this Act is an emergency
- 29 measure, is necessary for the immediate preservation of the public health and safety,
- 30 has been passed by a yea and nay vote supported by three-fifths of all the members
- 31 elected to each of the two Houses of the General Assembly, and shall take effect from
- 32 the date it is enacted.
- 33 (K) A HEALTH MAINTENANCE ORGANIZATION AND A CONTRACTING
- 34 PROVIDER SHALL COMPLY WITH THE TERMS OF AN ADMINISTRATIVE SERVICE
- 35 PROVIDER CONTRACT AS REQUIRED UNDER THIS SECTION AND § 19-712 OF THIS
- 36 SUBTITLE.
- 37 (L) IF A CONTRACTING PROVIDER FAILS TO COMPLY WITH THE PLAN OR THE
- 38 ADMINISTRATIVE SERVICE PROVIDER CONTRACT, AS REQUIRED UNDER
- 39 SUBSECTIONS (G) AND (K) OF THIS SECTION, THE COMMISSIONER MAY IMPOSE A

	FINE NOT EXCEEDING \$125,000 OR SUSPEND OR REVOKE THE REGISTRATION OF THE CONTRACTING PROVIDER UNDER § 19-713.3 OF THIS SUBTITLE, OR BOTH.					
3	<u>9-713.3.</u>					
4 5	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS NDICATED.					
6 7	(2) <u>"ADMINISTRATIVE SERVICE PROVIDER CONTRACT" HAS THE</u> MEANING STATED IN § 19-713.2 OF THIS SUBTITLE.					
8 9	(3) "CONTRACTING PROVIDER" HAS THE MEANING STATED IN § 19-713.2 DF THIS SUBTITLE.					
10 11	(B) (1) A PERSON MUST REGISTER WITH THE COMMISSIONER BEFORE THE PERSON ACTS AS A CONTRACTING PROVIDER IN THIS STATE.					
	(2) <u>A HEALTH MAINTENANCE ORGANIZATION MAY NOT ENTER INTO AN ADMINISTRATIVE SERVICE PROVIDER CONTRACT WITH A CONTRACTING PROVIDER THAT HAS NOT REGISTERED WITH THE COMMISSIONER.</u>					
	(C) (1) AN APPLICANT FOR REGISTRATION SHALL SUBMIT AN APPLICATION TO THE COMMISSIONER IN A FORM APPROVED BY THE COMMISSIONER AND INCLUDE ANY INFORMATION REQUIRED UNDER SUBSECTION (E) OF THIS SECTION.					
18 19	(2) <u>A REGISTRATION UNDER THIS SECTION EXPIRES 2 YEARS FROM THE DATE THAT THE APPLICATION IS APPROVED.</u>					
20 21	(D) THE COMMISSIONER MAY CHARGE A REGISTRATION FEE SUFFICIENT TO COVER THE COST OF IMPLEMENTING THIS SECTION.					
	(E) THE COMMISSIONER MAY ADOPT REGULATIONS TO CARRY OUT THE PROVISIONS OF THIS SECTION AND § 19-713.2 OF THIS SUBTITLE.					
24	<u>19-730.</u>					
25 26	(a) If any person violates any provision of § 19-729 of this subtitle, the Commissioner may:					
27 28	(1) <u>Issue an administrative order that requires the health maintenance</u> organization to:					
29 30	(i) Cease inappropriate conduct or practices by it or any of the personnel employed or associated with it;					
31	(ii) Fulfill its contractual obligations;					
32	(iii) Provide a service that has been denied improperly;					
33 34	(iv) <u>Take appropriate steps to restore its ability to provide a service</u> that is provided under a contract;					

1 2	<u>children or other newl</u>	(v) <u>Cease the enrollment of any additional enrollees except newborn</u> y acquired dependents or existing enrollees; or
3		(vi) <u>Cease any advertising or solicitation; [(2)Impose a penalty of not each unlawful act committed;</u>
5 6	(3) 4-113(d) of the Insura	Impose any penalty that could be imposed on an insurer under § nce Article;]
7 8	(2) AUTHORITY:	IN ADDITION TO SUSPENDING OR REVOKING A CERTIFICATE OF
9 10		(I) IMPOSE A PENALTY OF NOT LESS THAN \$100, BUT NOT MORE EACH VIOLATION; AND
		(II) ORDER THE HEALTH MAINTENANCE ORGANIZATION TO PAY NY PERSON WHO HAS SUFFERED FINANCIAL INJURY BECAUSE OF
14 15		(3) Suspend, revoke, or refuse to renew the certificate of authority to the maintenance organization;
16 17		(4) Suspend, revoke, or refuse to renew the certificate of a medical aintenance organization; OR
18 19	[(6) 4-113(d) of the Insura	Impose any penalty that could be imposed on an insurer under § ance Article; or
		(5) Apply to any court for legal or equitable relief considered ommissioner or the Department, in accordance with the joint
		mmissioner issues an order or imposes any penalty under this oner immediately shall provide written notice of the order or ry.
26		Article - Insurance
27	<u>15-605.</u>	
		On or before March 1 of each year, an annual report that meets the graph (2) of this subsection shall be submitted to the
31 32	State;	(i) each authorized insurer that provides health insurance in the
33 34	Commissioner to open	(ii) each nonprofit health service plan that is authorized by the rate in the State;

1 2	Commissioner to opera	<u>(iii)</u> ate in the	each health maintenance organization that is authorized by the State; and
	Commissioner, each m		as applicable in accordance with regulations adopted by the care organization that is authorized to receive Medicaid ader Title 15, Subtitle 1 of the Health - General Article.
6	<u>(2)</u>	The ann	ual report required under this subsection shall:
7		<u>(i)</u>	be submitted in a form required by the Commissioner; and
8 9	health benefit plans sp	<u>(ii)</u> ecific to	include for the preceding calendar year the following data for all the State:
10	1		1. <u>premiums written;</u>
11			2. <u>premiums earned;</u>
12 13		ot report	3. total amount of incurred claims including reserves for ed at the end of the previous year;
14 15		eral expe	4. total amount of incurred expenses, including commissions uses, taxes, licenses, and fees, estimated if necessary;
16			5. loss ratio; and
17			<u>6.</u> <u>expense ratio.</u>
18 19	(3) reported:	The data	required under paragraph (2) of this subsection shall be
20 21	issued under Subtitle	<u>(i)</u> 12 of this	by product delivery system for health benefit plans that are title;
22 23	<u>individuals;</u>	<u>(ii)</u>	in the aggregate for health benefit plans that are issued to
24 25		<u>(iii)</u> e 1 of the	in the aggregate for a managed care organization that operates Health - General Article; and
26 27	with this subsection fo	<u>(iv)</u> or all oth	in a manner determined by the Commissioner in accordance er health benefit plans.
28			MMISSIONER, IN CONSULTATION WITH THE SECRETARY OF
	HEALTH AND MENTAL HYGIENE, SHALL ESTABLISH AND ADOPT BY REGULATION A METHODOLOGY TO BE USED IN THE ANNUAL REPORT THAT ENSURES A CLEAR		
-			CAL AND ADMINISTRATIVE EXPENSES WHETHER
32	INCURRED DIRECT	LY OR T	HROUGH A SUBCONTRACTOR.
33 34		<u>(5)</u> nitted un	The Commissioner may conduct an examination to ensure that der this subsection is accurate.

- 1 [(5)] (6) Failure of an insurer, nonprofit health service plan, or health
- 2 <u>maintenance organization to submit the information required under this subsection in</u>
- 3 <u>a timely manner shall result in a penalty of \$500 for each day after March 1 that the</u>
- 4 information is not submitted.
- 5 SECTION 3. AND BE IT FURTHER ENACTED, That this Act applies to an
- 6 administrative service provider contract entered into on or after June 1, 2000. An
- 7 <u>administrative service provider contract in effect before June 1, 2000, shall comply</u>
- 8 with the provisions of this Act no later than January 1, 2001.
- 9 <u>SECTION 4. AND BE IT FURTHER ENACTED</u>, That this Act shall take effect
- 10 June 1, 2000.