

**Department of Legislative Services**  
Maryland General Assembly  
2000 Session

**FISCAL NOTE**

House Joint Resolution 16 (Delegate Klima. *et al.*)

Appropriations

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**Debt Affordability - Protection of Maryland from the Growth of Excessive State Debt**

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This joint resolution declares that the net new authorization of general obligation debt shall not exceed \$322 million in the 2000 session and that surplus operating budget funds be used to finance other planned and necessary capital projects.

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**Fiscal Summary**

**State Effect:** General fund expenditures for debt service could decrease by \$2.3 million in FY 2001 and by \$13 million in FY 2005. General obligation bond revenues would decrease by \$137.7 million over a five-year period.

(in millions)	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
GF Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditures	(2.3)	(4.0)	(7.9)	(10.9)	(13.0)
Net Effect	\$2.3	\$4.0	\$7.9	\$10.9	\$13.0

*Note: ( ) = decrease; GF = general funds*

**Local Effect:** None.

**Small Business Effect:** Minimal.

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**Analysis**

**Current Law:** The Capital Debt Affordability Committee is required to review annually the size and condition of the State's debt and to submit to the Governor and the General Assembly, by September 10 of each year, an estimate of the maximum amount of new general obligation debt that prudently may be authorized for the next fiscal year. The

committee is also required to submit an estimate of the amount of new bonds for academic facilities that prudently may be authorized. While the committee's recommendations are not binding, the Governor is required to give due consideration to the committee's findings in determining the total authorization of new State debt and in preparing a preliminary allocation for the next fiscal year.

**Background:** The Capital Debt Affordability Committee is comprised of five members; one individual appointed by the Governor, the Comptroller, the Treasurer, the Secretary of Budget and Management, and the Secretary of Transportation. The committee was established in 1978 in response to a dramatic increase in outstanding debt during the mid-1970s and the release of a two-year study of the State's debt by the Department of Legislative Services.

**State Fiscal Effect:** The Capital Debt Affordability Committee recommended a \$460 million limit for new general obligation debt authorization for the 2000 session. This was a \$15 million increase over the 1999 debt limit. Bonds authorized in a given year are not all issued immediately. The Capital Debt Affordability Committee assumes that on average, it takes five years for an authorization to be fully issued as follows:

<u>1st Year</u>	<u>2nd Year</u>	<u>3rd Year</u>	<u>4th Year</u>	<u>5th Year</u>
31%	25%	20%	15%	9%

Limiting the new debt authorization to \$322 million would reduce the issuance of State general obligation bonds by \$138 over time thus lowering the State's annual debt service. **Exhibit 1** shows the projected decrease in general obligation debt issuances using the Capital Debt Affordability Committee issuance rate assumptions and the resulting savings in debt service for the next five years. Savings would continue to accrue for the fifteen-year term the bonds would have been outstanding for a total savings of approximately \$207.9 million. Estimated savings are based on an assumed interest rate of 5.25%.

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**Exhibit 1**  
**Projected Savings From Lower Bond Authorization**

<b>Fiscal Year</b>	<b>CDAC's Current Issuance Stream</b>	<b>Decrease in GO Issuance</b>	<b>Debt Service Savings</b>
2001	31%	\$42.7 million	\$2.3 million
2002	25%	\$34.4 million	\$4.0 million
2003	20%	\$27.5 million	\$7.9 million
2004	15%	\$20.7 million	\$10.9 million
2005	9%	\$12.4 million	\$13.0 million

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**Additional Information**

**Prior Introductions:** None.

**Cross File:** None.

**Information Source:** Department of Legislative Services

**Fiscal Note History:** First Reader - February 23, 2000  
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