### By: **Delegates Montague and Doory** Introduced and read first time: February 8, 2001 Assigned to: Judiciary

## A BILL ENTITLED

1 AN ACT concerning

| 2<br>3 | Family Law - Adoption and Guardianship - Objection by Child to                       |
|--------|--|
| 3      | Termination of Parental Rights   |
| 4      | FOR the purpose of limiting the circumstances under which a child who is the subject |
| 5      | of a petition for guardianship with the right to consent to adoption is entitled to  |
| 6      | receive notice of and to object to the petition; establishing that, except under     |
| 7      | certain circumstances, a court may grant a decree awarding guardianship only         |
| 8      | with the consent of the child who is the subject of the petition if the child is at  |
| 9      | least a certain age; establishing that a court may grant a decree of guardianship    |
| 10     | without the consent of a child otherwise required by this Act under certain          |
| 11     | circumstances; requiring a guardian with the right to consent to adoption to give    |
| 12     | certain notice to a child whose consent to a guardianship is required by this Act;   |
| 13     | authorizing a child whose consent to a guardianship is required by this Act to       |
| 14     |  |
| 15     | the child's consent to the guardianship; establishing that certain reports and       |
| 16     | notices to a child's court-appointed counsel and to a child whose consent to a       |
| 17     | 8 ····· F ·····························  |
| 18     |  |
| 19     |  |
| 20     |  |
| 21     | under certain circumstances; authorizing an attorney for a child to file a notice    |
| 22     | 5 0 1  |
| 23     | certain age under certain circumstances; specifying the requirements for a           |
| 24     |  |
| 25     | Advocate or guardian ad litem for a child under certain circumstances; making        |
| 26     | this Act an emergency measure; and generally relating to adoption and                |
| 27     | guardianship.  |
|        |  |

28 BY repealing and reenacting, with amendments,

- 29 Article Family Law
- 30 Section 5-313(a), 5-317(c), 5-319, and 5-322
- 31 Annotated Code of Maryland
- 32 (1999 Replacement Volume and 2000 Supplement)
- 33 BY repealing and reenacting, without amendments,

- 1 Article Family Law
- 2 Section 5-317(a) and (b)
- 3 Annotated Code of Maryland
- 4 (1999 Replacement Volume and 2000 Supplement)

5 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 6 MARYLAND, That the Laws of Maryland read as follows:

## Article - Family Law

8 5-313.

7

9 (a) A court may grant a decree of adoption or a decree of guardianship, 10 without the consent of a natural parent otherwise required by §§ 5-311 and 5-317 of 11 this subtitle, OR A DECREE OF GUARDIANSHIP WITHOUT THE CONSENT OF A CHILD 12 OTHERWISE REQUIRED BY § 5-317 OF THIS SUBTITLE, if the court finds by clear and 13 convincing evidence that it is in the best interest of the child to terminate the natural 14 parent's rights as to the child and that:

15 (1) the child is abandoned as provided in subsection (b) of this section;

16 (2) in a prior juvenile proceeding, the child has been adjudicated to be a 17 child in need of assistance, a neglected child, an abused child, or a dependent child; or

18 (3) the following set of circumstances exists:

19 (i) the child has been continuously out of the custody of the natural 20 parent and in the custody of a child placement agency for at least 1 year;

(ii) the conditions that led to the separation from the natural
parent still exist or similar conditions of a potentially harmful nature still exist;

(iii) there is little likelihood that those conditions will be remediedat an early date so that the child can be returned to the natural parent in the

25 immediate future; and

26 (iv) a continuation of the relationship between the natural parent
27 and the child would diminish greatly the child's prospects for early integration into a
28 stable and permanent family.

29 5-317.

30 (a) A petition for a decree of adoption may be preceded by a petition for 31 guardianship of the child.

32 (b) Only the executive head of a child placement agency or the attorney for the
33 child on behalf of the child may file a petition for the agency to be granted
34 guardianship.

| 3                                | HOUSE BILL 707  |  |  |  |  |  |  |  |
|----------------------------------|---|--|--|--|--|--|--|--|
| 1<br>2                           | 1 (c) Except as provided in §§ 5-313 and 5-313.1 of this subtitle, the court may 2 grant a decree awarding guardianship only:   |  |  |  |  |  |  |  |
| 3<br>4                           | (1) after any investigation and hearing the court considers necessary;<br>[and]   |  |  |  |  |  |  |  |
| 5                                | (2) with the consent of each living natural parent of the child; AND  |  |  |  |  |  |  |  |
| 6<br>7                           | 6 (3) WITH THE CONSENT OF THE CHILD, IF THE CHILD IS AT LEAST 10<br>7 YEARS OLD ON THE DATE THE PETITION FOR GUARDIANSHIP IS FILED.   |  |  |  |  |  |  |  |
| 8                                | 5-319.  |  |  |  |  |  |  |  |
|                                  | 9 (a) In this section, "disrupted placement" means the permanent removal of a<br>10 child to be adopted from the prospective adoptive family or adopting individual by a<br>11 child placement agency before the entry of a final decree of adoption.   |  |  |  |  |  |  |  |
| 13<br>14<br>15<br>16<br>17<br>18 | <ul> <li>(b) Except as provided in subsection (g) of this section, a guardian with the</li> <li>right to consent to adoption, including a guardian with the right to consent to</li> <li>adoption who was appointed without the consent of the natural parents OR WITHOUT</li> <li>THE CONSENT OF A CHILD WHOSE CONSENT IS REQUIRED UNDER § 5-317 OF THIS</li> <li>SUBTITLE, shall file a written report with the court and give notice of the child's</li> <li>status to each natural parent of the child under the guardianship [and], to the child's</li> <li>court-appointed counsel, AND TO A CHILD WHOSE CONSENT IS REQUIRED UNDER §</li> <li>5-317 OF THIS SUBTITLE if:</li> </ul> |  |  |  |  |  |  |  |
| 20<br>21                         | (1) a placement for adoption is not made within 9 months of the decree of guardianship;   |  |  |  |  |  |  |  |
| 23                               | <ul> <li>(2) a placement for adoption is made within 9 months of the decree of</li> <li>guardianship, but there is a disrupted placement, and a new placement is not made</li> <li>within 120 days of the disrupted placement; or</li> </ul>  |  |  |  |  |  |  |  |
| 25<br>26                         | (3) a final decree of adoption is not entered within 2 years after placement for adoption.  |  |  |  |  |  |  |  |
| 28                               | <ul> <li>(c) The guardian shall mail the notice required by this section to each natural</li> <li>parent AND TO A CHILD WHOSE CONSENT IS REQUIRED UNDER § 5-317 OF THIS</li> <li>SUBTITLE at the last address known to the guardian.</li> </ul>   |  |  |  |  |  |  |  |
| 31                               | <ul> <li>30 (d) A natural parent OR A CHILD WHOSE CONSENT IS REQUIRED UNDER §</li> <li>31 5-317 OF THIS SUBTITLE may waive the right to notice under this section. The waiver</li> <li>32 shall appear expressly in:</li> </ul>   |  |  |  |  |  |  |  |
| 33<br>34                         | (1) the natural parent's OR THE CHILD'S consent to the guardianship;<br>and   |  |  |  |  |  |  |  |
| 35                               | (2) the decree of guardianship.   |  |  |  |  |  |  |  |
| 36                               | (e) The written report required by this section shall:  |  |  |  |  |  |  |  |

2 (2)state the reasons for delay in placement for adoption. 3 On receipt of the guardian's report under subsection (b) of this section, and (f) 4 every 12 months thereafter, the court: 5 shall hold a hearing to review the progress which has been made (1)6 toward the child's adoption and to review whether the child's current placement and 7 circumstances are in the child's best interest; and 8 shall then take whatever action the court considers appropriate in (2)9 the child's best interest. 10 (1)Further reports, notices to the natural parents, TO THE CHILD'S (g) 11 COURT-APPOINTED COUNSEL, AND TO A CHILD WHOSE CONSENT IS REQUIRED 12 UNDER § 5-317 OF THIS SUBTITLE, and hearings are not required if the court 13 determines after a hearing that it is in the best interest of the child to remain with a 14 specified family which agrees to the long-term placement. 15 If the long-term placement is subsequently changed, the child is (2)16 entitled to annual hearings under subsection (f) of this section. 17 The court may require the guardian to file periodic written progress (h) 18 reports on the child's status, with recommendations for further supervision, 19 treatment, or rehabilitation. If guardianship with the right to consent to adoption or long-term care 20 (i) 21 short of adoption has been ordered by an equity court, the jurisdiction of the equity 22 court over the child may continue until that individual reaches 21 years of age, unless 23 terminated sooner. 24 5-322. 25 (a) Subject to paragraph (2) of this subsection, a petitioner shall (1)(i) 26 give to each person whose consent is required notice of the filing of a petition for

27 adoption or a petition for guardianship.

(ii) In addition to the notice of filing required under subparagraph
(i) of this paragraph, if a petition for guardianship is filed after a juvenile proceeding
in which the child has been adjudicated to be a child in need of assistance, a neglected
child, or an abused child, a petitioner shall give notice of the filing of the petition for
guardianship to:

the attorney who represented a natural parent in the
 juvenile proceeding; and
 IF THE CHILD IS AT LEAST 10 YEARS OLD ON THE DATE

36 THE PETITION IS FILED, the attorney who represented the [minor] child in the

37 juvenile proceeding.

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(1)

be filed with the court: and

| 1 (2) A person whose consent is filed with the petition need not be given<br>2 notice if the consent includes a waiver of the right to notice of the filing of the petition.  |  |  |  |  |  |  |  |
|---|--|--|--|--|--|--|--|
| 3 (3) The petitioner shall give notice by entry and service of a show cause<br>4 order sent to the last known address that the petitioner has for each person whose<br>5 consent is required.   |  |  |  |  |  |  |  |
| 6 (b) If a petition for guardianship is filed after a juvenile proceeding in which<br>7 the child has been adjudicated to be a child in need of assistance, the petitioner shall<br>8 give notice to the child's natural parent by serving a show cause order by certified<br>9 mail or private process on the natural parent:  |  |  |  |  |  |  |  |
| 10 (1) if the natural parent was present at a CINA hearing and notified by<br>11 the court of the requirements of § 3-837 of the Courts Article:  |  |  |  |  |  |  |  |
| 12 (i) at the latest address listed in juvenile court records maintained<br>13 in accordance with § 3-837 of the Courts Article;  |  |  |  |  |  |  |  |
| 14 (ii) at the latest address listed in the records of the local<br>15 department of social services; or  |  |  |  |  |  |  |  |
| <ul> <li>(iii) at any other address listed in the records of the juvenile court or</li> <li>local department of social services within 6 months before the filing of the</li> <li>guardianship petition; or</li> </ul>  |  |  |  |  |  |  |  |
| 19 (2) if the natural parent was not present at a CINA hearing and notified<br>20 by the court of the requirements of § 3-837 of the Courts Article:  |  |  |  |  |  |  |  |
| <ul> <li>21 (i) at the latest address, if any, listed in juvenile court records</li> <li>22 maintained in accordance with § 3-837 of the Courts Article; or</li> </ul>  |  |  |  |  |  |  |  |
| <ul> <li>23 (ii) at any other address for the natural parent identified after</li> <li>24 reasonable good faith efforts to locate the parent.</li> </ul>  |  |  |  |  |  |  |  |
| <ul> <li>25 (C) (1) IF A PETITION FOR GUARDIANSHIP IS FILED AFTER A JUVENILE</li> <li>26 PROCEEDING IN WHICH THE CHILD HAS BEEN ADJUDICATED TO BE A CHILD IN NEED</li> <li>27 OF ASSISTANCE, AND THE CHILD IS AT LEAST 10 YEARS OLD ON THE DATE THE</li> <li>28 PETITION IS FILED, THE ATTORNEY FOR THE CHILD MAY FILE A NOTICE OF</li> <li>29 OBJECTION ON BEHALF OF THE CHILD IN ACCORDANCE WITH PARAGRAPH (2) OF</li> <li>30 THIS SUBSECTION.</li> </ul> |  |  |  |  |  |  |  |
| 31(2)(I)A NOTICE OF OBJECTION SHALL BE VERIFIED AND SHALL32STATE THAT:  |  |  |  |  |  |  |  |
| 331.THE CHILD HAS A SIGNIFICANT EMOTIONAL34RELATIONSHIP WITH THE NATURAL PARENT THAT WAS MAINTAINED THROUGH   |  |  |  |  |  |  |  |

35 VISITS, TELEPHONE CONTACT, OR WRITTEN COMMUNICATION;

1 2. THE NATURAL PARENT HAS BEEN INVOLVED IN 2 SIGNIFICANT ASPECTS OF THE CHILD'S LIFE, SUCH AS PARTICIPATION IN HEALTH **3 CARE AND EDUCATIONAL DECISIONS;** 4 THE NATURAL PARENT HAS PARTICIPATED IN 3. 5 REUNIFICATION EFFORTS, IF REQUIRED BY A SERVICE AGREEMENT OR COURT 6 ORDER; A CONTINUATION OF THE RELATIONSHIP BETWEEN THE 7 4. 8 CHILD AND THE NATURAL PARENT WOULD NOT BE HARMFUL TO THE CHILD: AND 9 THE CHILD HAS LIVED FOR A SIGNIFICANT PORTION OF 5. 10 THE CHILD'S LIFE WITH ONE OR BOTH NATURAL PARENTS. 11 (II)VERIFICATION IS SUFFICIENT UNDER THIS PARAGRAPH IF THE 12 NOTICE OF OBJECTION IS SIGNED BY THE ATTORNEY AND IF IT CONTAINS THE 13 FOLLOWING REPRESENTATION: 14 "I DO SOLEMNLY DECLARE AND AFFIRM UNDER THE PENALTIES OF PERJURY 15 THAT THE CONTENTS OF THE FOREGOING DOCUMENT ARE TRUE AND CORRECT TO 16 THE BEST OF MY KNOWLEDGE, INFORMATION, AND BELIEF." 17 IF THE ATTORNEY FILES A NOTICE OF OBJECTION IN ACCORDANCE (3)18 WITH THIS SUBSECTION IN A CASE IN WHICH EACH LIVING NATURAL PARENT HAS 19 GIVEN CONSENT OR IS DEEMED TO HAVE GIVEN CONSENT, THE COURT SHALL 20 APPOINT A COURT-APPOINTED SPECIAL ADVOCATE, AS PROVIDED IN § 3-834.1 OF 21 THE COURTS ARTICLE, OR A GUARDIAN AD LITEM FOR THE CHILD. 22 [(c)] (D) Except in an independent adoption, if the court is satisfied by (1)23 affidavit or testimony that the petitioner, after reasonable efforts in good faith, 24 cannot learn the identity or location of a natural parent, the court may waive the 25 requirement of notice to the natural parent. 26 In an independent adoption, if the court is satisfied by affidavit or (2)27 testimony that the petitioner, after reasonable efforts in good faith, cannot learn the 28 identity or location of a natural parent, the court may not waive the requirement of notice to the natural parent, but the court shall: 29 30 order notice by publication; or (i) 31 if the court finds the petitioner to be indigent, order notice by (ii) 32 posting. If the child has been adjudicated to be a child in need of assistance in 33 (3)34 a prior juvenile proceeding, and the court is satisfied by affidavit or testimony that

35 the petitioner has made reasonable good faith efforts to serve by both certified mail 36 and private process one show cause order on the parent at the addresses specified in

37 subsection (b) of this section, but was not successful, the court shall waive the

38 requirement of notice to the natural parent.

|          | [(d)] (E) If a person is notified under this section and fails to file notice of objection within the time stated in the show cause order or if a person's notification has been waived under subsection [(c)] (D) of this section:  |        |   |  |  |  |  |  |
|----------|--|--------|---|--|--|--|--|--|
| 4        | (1) the court shall consider the person who is notified or whose notice is waived to have consented to the adoption or to the guardianship; and  |        |   |  |  |  |  |  |
| 6<br>7   | (2)<br>which consent has be  |        | ion shall be treated in the same manner as a petition to            |  |  |  |  |  |
| 10<br>11 | [(e)] (F) (1) For a petition filed by a local department of social services, the court shall determine that a reasonable, good faith effort has been made to identify the last known address of the parent if the petitioner shows, by affidavit or testimony, that inquiries were made after the petition was filed, or within the 6 months preceding the filing of the petition, with the following: |        |   |  |  |  |  |  |
| 13       |  | (i)    | the State   | e Motor Vehicle Administration;                          |  |  |  |  |
| 14       |  | (ii)   | the loca  | l department of social services;                         |  |  |  |  |
| 15<br>16 | Services;  | (iii)  | the State Department of Public Safety and Correctional              |  |  |  |  |  |
| 17       |  | (iv)   | the State   | e Division of Parole and Probation;                      |  |  |  |  |
| 18<br>19 | petition is filed;   | (v)    | the detention center for the local jurisdiction in which the        |  |  |  |  |  |
| 20<br>21 | petition is filed;   | (vi)   | the records of the juvenile court for the jurisdiction in which the |  |  |  |  |  |
| 24       | 2 (vii) a particular social services agency or detention facility, if the<br>3 local department is aware that the parent has received benefits from that social<br>4 services agency, or has been confined in that detention facility, within the 9 months<br>5 preceding the filing of the petition; and  |        |   |  |  |  |  |  |
| 26<br>27 | locate and contact:  | (viii) | each of   | the following individuals that the petitioner is able to |  |  |  |  |
| 28       |  |        | 1.  | the other parent of the child;                           |  |  |  |  |
| 29       |  |        | 2.  | known members of the parent's immediate family; and      |  |  |  |  |
| 30       |  |        | 3.  | the parent's current or last known employer.             |  |  |  |  |
|          | 1 (2) (i) The inquiry shall be considered sufficient if made by searching<br>2 the computer files of an identified agency or by making an inquiry to the agency or<br>3 person by regular mail.  |        |   |  |  |  |  |  |
| 34       | <b>11 1 11</b>   | (ii)   | Failure   | to receive a response to an inquiry within 30 days of    |  |  |  |  |

35 mailing shall constitute a negative response to the inquiry.

5 the date it is enacted.