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2001 Regular Session
1lr2677

By: Delegate Taylor

Introduced and read first time: February 26, 2001 Assigned to: Rules and Executive Nominations

A BILL ENTITLED

1 AN ACT concerning

2 Canal Place Preservation and Development Authority

- 3 FOR the purpose of renaming the Canal Place Historic Preservation District to be the
- 4 Canal Place Heritage Area and expanding the purposes and areas covered by
- 5 the Heritage Area; expanding the purposes and altering the authority of the
- 6 Canal Place Preservation and Development Authority; repealing certain
- 7 condemnation powers of the Authority; granting to jurisdictions newly covered
- 8 by the Heritage Area the authority to issue parking citations and providing for
- 9 the amount of the fines which may be imposed under those citations;
- authorizing local jurisdictions within the Heritage Area to lease, lend, grant, or
- 11 otherwise convey property or property interests to the Authority; transferring
- 12 certain approval authority and duties from the Maryland Historical Trust to the
- Maryland Heritage Areas Authority; authorizing the Canal Place Preservation
- and Development Authority to provide or contract to provide tourism marketing
- and promotional services for the Heritage Area, the City of Cumberland, and
- Allegany County under certain circumstances; narrowing a certain personnel
- 17 exemption applicable to the Canal Place Preservation and Development
- Authority; clarifying that the terms of Authority members are staggered;
- making provisions of this Act severable; and generally relating to the Canal
- 20 Place Heritage Area, the Canal Place Preservation and Development Authority,
- and the Maryland Heritage Areas Authority.
- 22 BY repealing and reenacting, with amendments,
- 23 Article Financial Institutions
- 24 Section 13-1001, 13-1002, 13-1005, 13-1007, 13-1008, 13-1008.1 through
- 25 13-1016, 13-1027, 13-1029, and 13-1030
- Annotated Code of Maryland
- 27 (1998 Replacement Volume and 2000 Supplement)
- 28 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 29 MARYLAND, That the Laws of Maryland read as follows:

31

[(e)]

(H)

32 District] HERITAGE AREA the boundaries of which are described:

1 **Article - Financial Institutions** 2 13-1001. 3 (a) In this subtitle the following words have the meanings indicated. "Authority" means the Canal Place Preservation and Development 4 (b) 5 Authority. 6 "Bonds" means taxable or tax-exempt bonds, including refunding bonds. bond anticipation notes, notes in the nature of commercial paper, certificates, or any other evidence of obligation issued by the Authority. "Fund" means the Canal Place Preservation and Development Authority 9 (d) 10 Financing Fund established under § 13-1017 of this subtitle. 11 (E) "HERITAGE AREA" MEANS THE CANAL PLACE HERITAGE AREA, INITIALLY 12 KNOWN AS THE CANAL PLACE HISTORIC PRESERVATION DISTRICT, THE 13 BOUNDARIES OF WHICH ARE DESCRIBED: IN THE ADDENDUM OF JANUARY 1993, ENTITLED "THE CANAL PLACE 14 (1) 15 HISTORIC PRESERVATION DISTRICT". TO THE REPORT OF MAY 1992 OF THE 16 MARYLAND STATE HIGHWAY ADMINISTRATION ENTITLED "THE CANAL PARKWAY 17 DEVELOPMENT - STATION SQUARE PROJECT"; AND 18 (2)IN ANY REVISIONS THAT ARE: 19 (I) MADE BY THE AUTHORITY UNDER § 13-1008(8) OF THIS 20 SUBTITLE; AND 21 (II)APPROVED BY THE MARYLAND HERITAGE AREAS AUTHORITY 22 IN ACCORDANCE WITH § 13-1111 OF THIS TITLE. 23 (F) "LOCAL JURISDICTION" MEANS: (1) ANY OF THE 23 COUNTIES OF THE STATE; 24 25 (2) THE CITY OF BALTIMORE; OR ANY MUNICIPAL CORPORATION SUBJECT TO THE PROVISIONS 26 (3) 27 OF ARTICLE XI-E OF THE MARYLAND CONSTITUTION. 28 "MARYLAND HERITAGE AREAS AUTHORITY" MEANS THE MARYLAND (G) 29 HERITAGE AREAS AUTHORITY CREATED UNDER TITLE 13, SUBTITLE 11 OF THIS 30 ARTICLE.

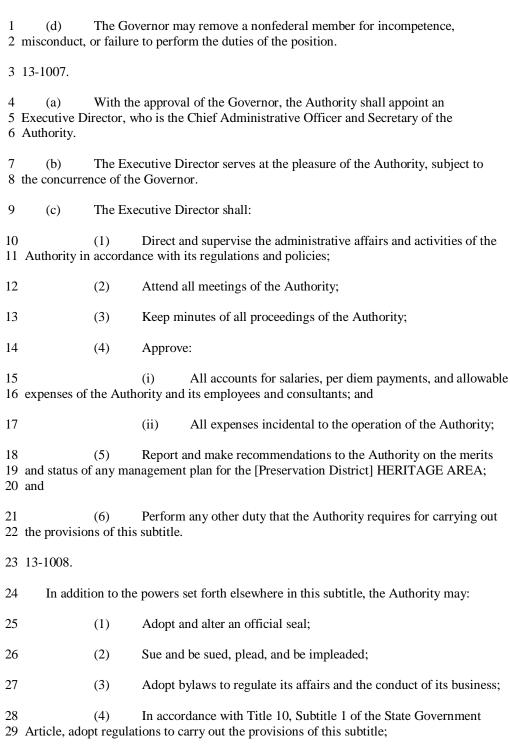
"Park corridor" means the land area within the [Preservation

	(1) In the report of May 1992 of the Maryland State Highway Administration entitled "The Canal Parkway Development - Station Square Project"; and
	(2) In any revision that the Authority makes under § 13-1008(8) of this subtitle to the report of May 1992 of the Maryland State Highway Administration entitled "The Canal Parkway Development - Station Square Project".
7 8	[(f) "Preservation District" or "District" means the Canal Place Historic Preservation District the boundaries of which are described:
11	(1) In the addendum of January 1993, entitled "The Canal Place Historic Preservation District", to the report of May 1992 of the Maryland State Highway Administration entitled "The Canal Parkway Development - Station Square Project"; and
15 16	(2) In any revisions that the Authority makes under § 13-1008(8) of this subtitle to the addendum of January 1993, entitled "The Canal Place Historic Preservation District", to the report of May 1992 of the Maryland State Highway Administration entitled "The Canal Parkway Development - Station Square Project".]
18	13-1002.
19	The General Assembly makes the following findings:
	(1) The Chesapeake and Ohio Canal is one of the great historic waterways of the United States extending 185 miles from Georgetown in the District of Columbia to its western terminus in Cumberland, Maryland;
	(2) The current physical condition of the Chesapeake and Ohio Canal in the City of Cumberland is one of severe deterioration with the last mile of the canal buried under a flood control project during the 1950s;
28	(3) An opportunity now exists to rediscover the value of this waterway by transforming the canal and adjacent areas [in the City of Cumberland] to a showpiece of historic preservation that will enhance recreational, commercial, civic, transportation, educational, and ecological values;
32 33 34	(4) It is in the interest of the State, Allegany County, the City of Cumberland, and the United States that [an area in the City of Cumberland to be known as "The Canal Place Historic Preservation District"] AREAS IN ALLEGANY COUNTY be preserved, developed, maintained, and used in a manner suitable to [its] THEIR significance, INCLUDING THE HISTORIC AND CULTURAL SIGNIFICANCE OF [as] the western terminus of the historic Chesapeake and Ohio Canal;
38	(5) To ensure suitable preservation, development, maintenance, and use of the [Preservation District] HERITAGE AREA, it is essential that there be developed and carried out [as an entirety] a management plan for the [Preservation District] HERITAGE AREA AS AN ENTIRETY that will specify:

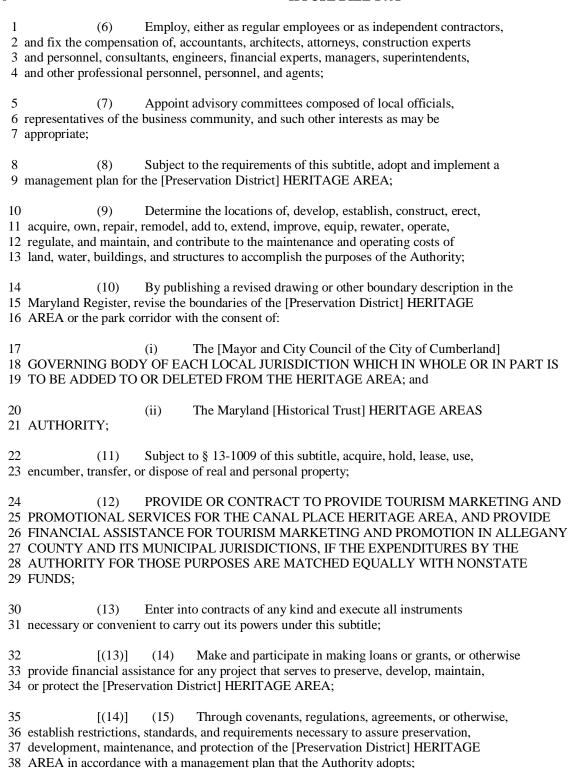
3		(i) The uses, both public and private, for the buildings, structures, in the [Preservation District] HERITAGE AREA AND ANY QUISITIONS, CONSTRUCTION, RECREATION, AND OTHER ACTIVITIES;
	Chesapeake and Oh reconstruction, and	(ii) The programming and financing for the rewatering of the io Canal [and for necessary acquisitions, construction, other activities];
10 11	vesting the requisit	The responsibility for developing and implementing a management vation District] HERITAGE AREA can best be carried out by e powers in a public corporation that can take maximum ablic and private resources necessary to ensure success of the and
		Any management plan for the development of the [Preservation GE AREA should be prepared and implemented in cooperation with Department of the Interior.
16	13-1005.	
17	(a) The A	authority consists of:
18 19	(1) of the Senate;	Six members appointed by the Governor with the advice and consent
20 21	(2) as designated by th	One representative of the United States Department of the Interior, e Department of the Interior;
22	(3)	One representative of the Maryland Historical Trust; and
23 24	(4) Cumberland.	One representative of the Mayor and City Council of the City of
25 26	(b) The Cochairman.	Sovernor shall designate one of the members of the Authority as
27	(c) (1)	The term of a member is 4 years.
28 29	(2) required by the term	The terms of members appointed by the Governor are staggered as ms provided for members on [June 1, 1993] JULY 1, 2001.
30 31	(3) appointed and qual	At the end of a term, a member continues to serve until a successor is ifies.
32 33	(4) the rest of the term	A member who is appointed after a term has begun serves only for and until a successor is appointed and qualifies.
	(5) of a member, the Cand consent of the	At the end of the term of a member or on the resignation or removal sovernor shall appoint a member to the Authority with the advice Senate.

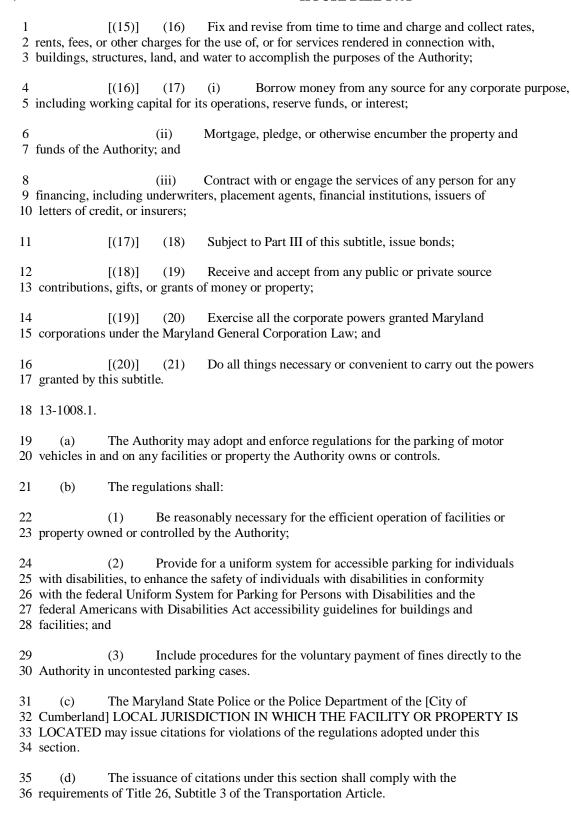
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(5)



Maintain an office at a place that the Authority designates;





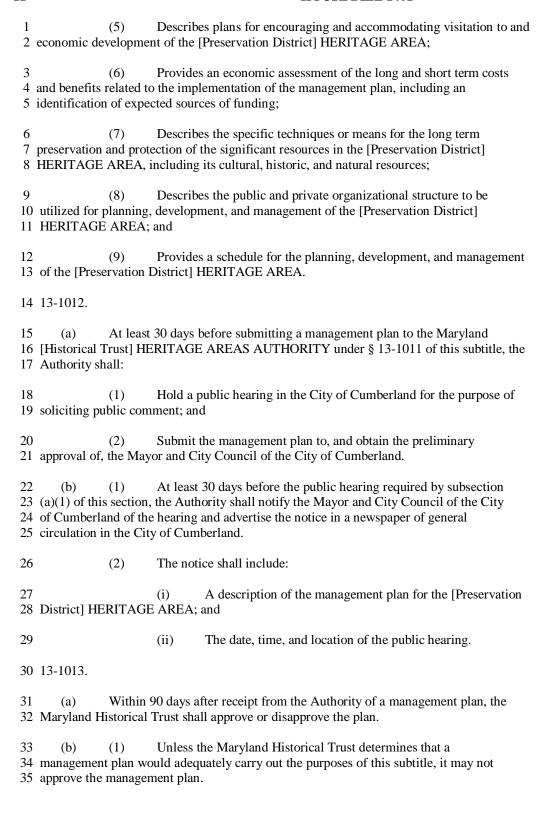
- 1 (e) (1) A person who violates a parking regulation under this section is 2 subject to a fine established by the Authority in accordance with paragraph (2) of this 3 subsection.
- 4 (2) The Authority shall adopt regulations to establish fines that are 5 equal to the fines that the [City of Cumberland] LOCAL JURISDICTION IN WHICH 6 THE FACILITY OR PROPERTY IS LOCATED, by ordinance, may impose for similar 7 parking violations.
- 8 (f) All regulations adopted under this section shall be posted conspicuously in 9 a public place on facilities or property owned or controlled by the Authority.
- 10 (g) The Executive Director of the Authority may designate employees of the
- 11 Authority or security personnel under contract with the Authority to issue citations,
- 12 to the extent authorized by the Executive Director of the Authority, for violations of
- 13 motor vehicle parking regulations adopted under this section.
- 14 (h) The Executive Director of the Authority, in consultation with the chief
- 15 police officer of the Maryland State Police and the Maryland Police Training
- 16 Commission, shall adopt regulations establishing:
- 17 (1) Qualifications for individuals appointed under subsection (g) of this
- 18 section, which may include prerequisites of character, training, experience, and
- 19 education; and
- 20 Standards for the performance of the duties assigned to individuals
- 21 appointed under subsection (g) of this section.
- 22 13-1009.
- 23 (a) This section does not affect the right of the Authority to acquire an option
- 24 or institute any condemnation proceeding for later acquisition of property once the
- 25 approval required by this section occurs.
- 26 (b) (1) Subject to annual appropriations and this subtitle, the Authority may
- 27 acquire in its own name, by gift, purchase, or condemnation, any real or personal
- 28 property, or interests in property, necessary or convenient to carry out its
- 29 responsibilities under this subtitle.
- 30 When acquiring in its own name any real or personal property, or
- 31 interests in property as specified in paragraph (1) of this subsection, the Authority
- 32 shall first attempt to acquire the property through negotiation and purchase.
- 33 (3) If it is not able to acquire property through negotiation and purchase,
- 34 the Authority may exercise the powers of condemnation for private property, as
- 35 provided in subsection (c) of this section.
- 36 [(4) If it determines that action under paragraphs (2) and (3) of this
- 37 subsection is inappropriate, the Authority may exercise the powers of condemnation
- 38 for private property under subsection (d) of this section.]

3	(c) Subject to subsection (b) of this section, prior approval of the Board of Public Works, and review by the Legislative Policy Committee, the Authority may exercise the power of ordinary condemnation for any private property for any purpose of the Authority:					
5		(1)	In accordance with Title 12 of the Real Property Article; and			
6		(2)	In the park corridor only.			
9 10	(d) [Subject to subsection (b) of this section, prior approval of the Board of Public Works, and review by the Legislative Policy Committee, the Authority may exercise the power conferred by Article III, § 40 of the State Constitution to acquire in the City of Cumberland for this State by quick take condemnation any private property for any purpose of the Authority:					
12 13		(1) applicable	In accordance with §§ 8-334 through 8-339 of the Transportation e provisions of Title 12 of the Real Property Article; and			
14		(2)	In the park corridor only.			
15	(e)]	(1)	Subject to the prior approval of the Board of Public Works:			
18 19	Cumberland lease, lend, interest there	grant, or e	(i) The State, its agencies, [Allegany County, and the City of NY LOCAL JURISDICTION WITHIN THE HERITAGE AREA may otherwise convey to the Authority, at its request, any property or ding property devoted to public use, that is necessary or rposes of this subtitle; or			
	therein from		(ii) The State may lease or sublease any property or interest Authority, whether or not any building or structure is thereon.			
24 25	transferred t	(2) to the Fun	Lease payments appropriated by the State to the Authority shall be id.			
28 29	[(f)] (E) For any acquisition of real or personal property or interest in property in the City of Cumberland or in Allegany County, other than in the park corridor, the Authority shall comply with any applicable local planning, zoning, and development regulations to the same extent as a private commercial or industrial enterprise.					
31	13-1010.					
32	The Aut	thority sh	all:			
33 34	accordance	(1) with this	Administer the [Preservation District] HERITAGE AREA in subtitle;			
35 36	the [Preserv	(2) ation Dis	Subject to § 13-1011 of this subtitle, develop a management plan for trict] HERITAGE AREA;			

1 Preserve or assist in the preservation of buildings, structures, and (3) 2 settings of historic value in the [Preservation District] HERITAGE AREA; Conduct activities to educate the public about the history and 4 significance of the [Preservation District] HERITAGE AREA; Provide for recreational uses of the [Preservation District] 6 HERITAGE AREA for both active and passive pursuits; 7 Facilitate economic development in the [Preservation District] 8 HERITAGE AREA through public and private investment in adaptive reuse, 9 interpretative attractions, or other activities; 10 (7)To the extent practicable, consult and coordinate its activities with 11 the [State] STATES of West Virginia AND PENNSYLVANIA and appropriate regional 12 entities: 13 (8)Keep records consistent with sound business practices and 14 accounting records consistent with generally accepted accounting principles; 15 Cause an audit by an independent licensed certified public 16 accountant to be made of the accounts and transactions of the Authority at the 17 conclusion of each fiscal year; 18 (10)Be subject to audit and examination at any reasonable time by the 19 Office of Legislative Audits of the Department of Legislative Services concerning the 20 accounts and transactions of the Authority; and 21 For inclusion for informational purposes in the State budget book, (11)22 submit annually to the Department of Budget and Management a budget reflecting 23 the operating and capital program of the Authority. 24 13-1011. 25 Subject to § 13-1012 of this subtitle, within 18 months after the date on which 26 the Authority conducts its first meeting, the Authority shall develop and submit to the Maryland [Historical Trust] HERITAGE AREAS AUTHORITY a management plan that: Specifies the goals and objectives for the preservation, development, 28 (1) 29 and management of the [Preservation District] HERITAGE AREA; 30 Provides an inventory of the significant resources in the 31 [Preservation District] HERITAGE AREA, including its cultural, historic, and natural 32 resources: 33 Identifies the types of public and private uses to be accommodated in 34 the [Preservation District] HERITAGE AREA;

Describes the educational, interpretative, and recreational programs

36 and projects concerning the [Preservation District] HERITAGE AREA;



3	(2) In considering whether to approve a management plan, the Maryland Historical Trust shall consult with appropriate units of the State government, including the Department of Business and Economic Development, the Department of Natural Resources, and the Department of Planning.					
	(c) If the Maryland Historical Trust disapproves a management plan, the Trust shall advise the Authority of the reason for the disapproval and provide recommendations for a revision of the plan.					
10	(d) The Maryland [Historical Trust] HERITAGE AREAS AUTHORITY shall approve or disapprove any revisions to an existing management plan FOR THE HERITAGE AREA in [the same manner as specified in subsections (a) through (c) of this section] ACCORDANCE WITH § 13-1111(M) OF THIS TITLE.					
12	13-1014.					
	(a) Except as provided in subsection (b) of this section and notwithstanding any power vested in the Authority by this subtitle, the Authority may not make any expenditure until:					
16 17	(1) The Maryland Historical Trust approves a management plan for the [Preservation District] HERITAGE AREA;					
18	(2) The management plan has been adopted by the Authority;					
19	(3) The Mayor and City Council of the City of Cumberland:					
20 21	(i) Adopt the management plan through formal amendment of the City's comprehensive plan; and					
22	(ii) Enact an ordinance that:					
	1. Consistent with §§ 8.01 through 8.17 of Article 66B of the Code, creates a Historic District Commission for [the Preservation District] PORTIONS OF THE HERITAGE AREA WITHIN THE CITY OF CUMBERLAND;					
28	2. Provides for membership on the Historic District Commission in accordance with the minimum professional requirements of the United States Department of the Interior for certifying local governments under 36 C.F.R. Part 61;					
	3. To the extent necessary to meet the requirements of items 1 and 2 of this subparagraph, provides for the appointment of members of the Historic District Commission who are not residents of the City of Cumberland;					
35	4. Requires that within 18 months after the Historic District Commission conducts its first meeting, the Commission shall develop and submit for approval to the Maryland Historical Trust design standards and criteria applicable to all construction, preservation, rehabilitation, and restoration within the					

	CUMBERLAND; and			
5	5. Provides that the Historic District Commission review and approve the design of all projects that the City of Cumberland conducts, assists, licenses, or permits that affect properties within the [Preservation District] HERITAGE AREA; and			
9	(4) The Authority and the Mayor and City Council of the City of Cumberland execute a memorandum of agreement that specifies detailed policies and procedures for mutual notification and review and consultation regarding their respective actions and undertakings in the [Preservation District] HERITAGE AREA.			
11 12	(b) Before the requirements of subsection (a) of this section occur, the Authority may make expenditures only to:			
13	(1) Support the basic administrative operations of the Authority;			
14 15	(2) Develop the management plan for the [Preservation District] HERITAGE AREA and related preliminary plans; and			
16 17	(3) Acquire complete or partial interests in, or preserve or assist in the preservation of, properties within the park corridor that:			
18 19	(i) Are listed on or determined to be eligible for listing on the Maryland Register of Historic Properties; and			
	(ii) Would be subject to demolition or major alteration in a manner that is inconsistent with the purposes of this subtitle, unless acquired, preserved, or assisted by the Authority.			
23	13-1015.			
	The City of Cumberland shall submit to the Authority for review and approval any plan for any activity the City proposes to conduct, assist, license, or permit that will affect property within the park corridor:			
27 28	(1) After the Authority's adoption of a management plan for the [Preservation District] HERITAGE AREA in accordance with this subtitle; and			
29	(2) Before the City implements its plan for the activity.			
30	13-1016.			
31 32 33	For the purpose of reviewing the development of the management plan for the [Preservation District] HERITAGE AREA, the Authority shall appoint a task force that includes:			
34	(1) Members of the General Assembly who reside in Allegany County;			
35	(2) A representative of each of:			

1			(i)	The Board of County Commissioners of Allegany County;
2 3	Commission;		(ii)	The Chesapeake and Ohio Canal National Historical Park
4			(iii)	The Department of Natural Resources;
5			(iv)	The Maryland Historical Trust;
6			(v)	The Mayor of the City of Cumberland;
7 8	the Departmen	t of the	(vi) Interior;	The United States Department of the Interior, as designated by
9			(vii)	The Department of Planning; and
10 11	Transportation	ı;	(viii)	The State Highway Administration of the Department of
12 13	2 (3) Residents and business representatives from the area within and adjacent to the [Preservation District] HERITAGE AREA; and			
14	(4	4)	Other re	presentatives as the Authority deems appropriate.
15	13-1027.			
16	The Authority is exempt:			
17	(2	1)	From the	e payment of taxes or assessments of any kind;
	,		from the	s provided in Title 14, Subtitle 3 of the State Finance and provisions of Division II of the State Finance and
21 22		3) cle THA		e provisions of DIVISION I OF the State Personnel and ERN THE STATE PERSONNEL MANAGEMENT SYSTEM.
23	13-1029.			
24 25				tate government that conducts or supports activities trict] HERITAGE AREA shall:
26 27	its activities w	1) rith the		cooperate, and, to the maximum extent possible, coordinate y; and
28	(2	2)	Conduct	or support the activities of the unit in a manner that:
29 30	management p	olan esta	(i) ablished 1	To the maximum extent practicable, is consistent with the under § 13-1011 of this subtitle; and

- 1 (ii) As determined under Article 83B, §§ 5-617 and 5-618 of the
- 2 Code, does not have an adverse effect on the historic resources of the [Preservation
- 3 District] HERITAGE AREA.
- 4 (b) A unit of the State government may not issue any license or permit to any
- 5 person to conduct any activity within the [Preservation District] HERITAGE AREA
- 6 unless the unit determines that the proposed activity:
- 7 (1) Will be conducted in a manner that is consistent with the
- 8 management plan established under § 13-1011 of this subtitle; and
- 9 (2) As determined under Article 83B, §§ 5-617 and 5-618 of the Code,
- 10 does not have an adverse effect on the historic resources of the [Preservation
- 11 District] HERITAGE AREA.
- 12 13-1030.
- 13 If the Board of Public Works finds that the Authority or the City of Cumberland
- 14 has failed to make good faith efforts to implement any responsibility under this Act or
- 15 a management plan for the [Preservation District] HERITAGE AREA, the Board may
- 16 refuse to obligate, expend, or approve any financial commitment on behalf of the
- 17 Authority.
- 18 SECTION 2. AND BE IT FURTHER ENACTED, That if any provision of this
- 19 Act or the application thereof to any person or circumstances is held invalid for any
- 20 reason in a court of competent jurisdiction, the invalidity does not affect other
- 21 provisions or any other application of this Act which can be given effect without the
- 22 invalid provision or application, and for this purpose the provisions of this Act are
- 23 declared severable.
- 24 SECTION 3. AND BE IT FURTHER ENACTED, That the members of the
- 25 Canal Place Preservation and Development Authority appointed by the Governor
- 26 under this Act shall serve terms staggered such that no more than two appointments
- 27 expire each year.
- 28 SECTION 4. AND BE IT FURTHER ENACTED, That notwithstanding any
- 29 other provision of this Act, the members of the Authority whose terms have not
- 30 expired as of July 1, 2001, shall continue as members of the Authority until their then
- 31 current terms expire.
- 32 SECTION 5. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 33 July 1, 2001.