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2001 Regular Session (1lr3052)

ENROLLED BILL

-- Commerce and Government Matters/Economic and Environmental Affairs --

Introduced by Delegates Arnick and Kittleman (Special Committee on Voting Systems and Election Procedures in Maryland) and Delegates Eckardt, McIntosh, Bobo, and Dypski

provisions; requiring each county to pay a certain cost component of the voting

	Read and Examined by Proofreaders:	
		Proofreader.
Seale	ed with the Great Seal and presented to the Governor, for his approval thisday of at o'clock,M.	Proofreader.
		Speaker.
	CHAPTER	
1 A	AN ACT concerning	
2	Election Law - Uniform Statewide Voting Systems	
3 F	FOR the purpose of requiring the State Board of Elections, in consultation with the	
4	local boards of elections, to select and certify a uniform statewide voting system	
5	for voting in polling places and a uniform statewide voting system for absentee	
6	voting; repealing a certain requirement that the State Board adopt regulations	
7	for the review, certification, and decertification of voting systems used by local	
8	boards requiring the State Board to acquire the voting system selected and	
9	eertified for voting in polling places in consultation with the local boards;	
10	requiring the State Board to provide for the operation and maintenance costs,	
11 12	storage, and staff training associated with the voting system acquired by the State Board under certain circumstances; defining certain terms; authorizing	
13	the State Board to request payment from each county for certain fiscal years for	
14	the voting system acquired by the State Board in accordance with certain	

1	and an arminal hardes Chata Daniel and an armain air annual an armina de
1	system acquired by the State Board under certain circumstances; altering the
2	factors that the State Board shall consider in determining whether a voting
3	system meets certain standards; requiring the State Board to adopt regulations
4	relating to requirements for uniform statewide voting systems; repealing certain
5	provisions relating to the certification and decertification of certain voting
6	systems; repealing a certain provision relating to the requirement of the State
7	Board to notify local boards with respect to the certification of the voting
8	systems used by the local boards; clarifying the authority of a county to borrow
9	money for the acquisition of a voting system under certain circumstances;
10	making the inapplicability of certain provisions concerning mechanical lever
11	voting machines subject to a certain contingency; and generally relating to
12	uniform statewide voting systems certain voting systems for certain purposes;
13	requiring the voting systems selected and certified by the State Board to be used
14	in all counties; altering the requirements for and considerations by which the
15	State Board certifies voting systems under certain circumstances; providing that
16	certain provisions of law concerning the prohibition on the use of mechanical
17	lever voting machines on or after a certain date do not apply in a county until
18	certain conditions are met; requiring a county to pay its share of a certain
19	percentage of the State's cost to acquire and operate the uniform statewide voting
20	systems under certain circumstances; providing that a county is not required to
21	implement the statewide voting system until a certain date and is not required to
22	pay certain costs until the county implements the uniform statewide voting
23	system under certain circumstances; requiring that any federal funds received for
24	improvements in voting systems and equipment be distributed in a certain
25	manner; and generally relating to voting systems in the State.
23	manner, and generally relating to rotting systems in the state.
26	BY repealing and reenacting, with amendments,
27	Article 33 - Election Code
28	Section <u>9-101</u> , 9-102, <u>9-103</u> , and 9-105 through, and 9-107
29	Annotated Code of Maryland
30	(1997 Replacement Volume and 2000 Supplement)
30	(1997 Replacement Volume and 2000 Supplement)
21	BY repealing
32	Article 33 - Election Code
33	Section 9-101, 9-103, and 9-104
34	Annotated Code of Maryland
35	(1997 Replacement Volume and 2000 Supplement)
26	DV -11:4-
	BY adding to
37	Article 33 - Election Code
38	Section 9 101
20	DV
	BY renumbering
40	Article 33 - Election Code
41	<u>Section 9-106</u>
42	to be Section 9-104

29

32

30 *VOTING*.

31 9 101.

*(*2*)*

34 VOTING SYSTEM FOR ABSENTEE VOTING.

3	HOUSE BILL 1457
1 2	Annotated Code of Maryland (1997 Replacement Volume and 2000 Supplement)
	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, <i>That Section(s) 9-104 of Article 33 - Election Code of the Annotated Code of Maryland be repealed.</i>
	<u>SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 9-106 of</u> <u>Article 33 - Election Code of the Annotated Code of Maryland be renumbered to be</u> <u>Section(s) 9-104.</u>
9 10	<u>SECTION 3. AND BE IT FURTHER ENACTED</u> , That the Laws of Maryland read as follows:
11	Article 33 - Election Code
12	[9-101.
15 16	(a) [A local board may not use a voting system in an election conducted under this article unless the voting system has been certified in accordance with this subtitle] THE STATE BOARD, IN CONSULTATION WITH THE LOCAL BOARDS, SHALL SELECT AND CERTIFY A VOTING SYSTEM FOR VOTING IN POLLING PLACES AND A VOTING SYSTEM FOR ABSENTEE VOTING.
18 19	(b) [Except as otherwise provided by law or authorized in writing by the State Board, a local board shall either:
20 21	(1) Use a single voting system for both absentee voting and voting in polling places; or
24	(2) Use a single voting system for absentee voting and a single different voting system for voting in polling places] THE VOTING SYSTEM SELECTED AND CERTIFIED FOR VOTING IN POLLING PLACES AND THE VOTING SYSTEM SELECTED AND CERTIFIED FOR ABSENTEE VOTING SHALL BE USED IN ALL COUNTIES.]
26	(C) THE STATE BOARD SHALL ACQUIRE:
27 28	(1) THE VOTING SYSTEM SELECTED AND CERTIFIED FOR VOTING IN POLLING PLACES; AND

THE VOTING SYSTEM SELECTED AND CERTIFIED FOR ABSENTEE

THE STATE BOARD, IN CONSULTATION WITH THE LOCAL BOARDS, SHALL

33 SELECT AND CERTIFY A VOTING SYSTEM FOR VOTING IN POLLING PLACES AND A

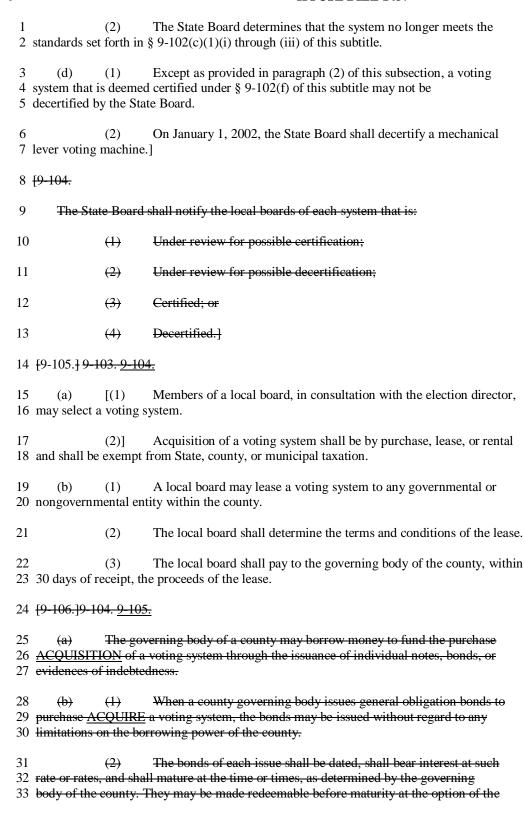
1	(B)				SELECTED AND CERTIFIED FOR VOTING IN POLLING
					M SELECTED AND CERTIFIED FOR ABSENTEE URISDICTIONS COUNTIES.
3	1011110 81	I/ALL DI	z Caeb i	I V / NDD J	CHISDICTIONS COUNTIES.
4	(C)	(1)	(I)	THE ST	ATE BOARD SHALL ACQUIRE THE VOTING SYSTEM
					OTING IN POLLING PLACES.
					<u></u>
6			(II)	IN ACC	OUIRING THE EQUIPMENT AND SYSTEM UNDER THIS
7	PARAGRAI	PH, THE	STATE	BOARD	SHALL CONSULT WITH LOCAL BOARDS OF
					NMENTS TO ENSURE THAT LEVELS OF VOTER
9	SERVICE A	RE NOT	<u>DIMINI</u>	SHED.	
10	~~~~~	~~~~	(III)		S THE STATE BOARD AND THE ELECTION BOARD OF A
	_				CH COUNTY WILL BE PROVIDED SUFFICIENT
					ME NUMBER OF VOTER STATIONS PER PRECINCT AS
	WERE IN P) IHE S	FATE BOARD'S ACQUISITION OF A STATEWIDE
14	VUIIIVU S	<u> </u>			
15		(2)	THE CT	ATE BO	OARD SHALL. EITHER WITHIN A LEASE CONTRACT USED
	TOACOLI				R PARAGRAPH (1) OF THIS SUBSECTION OR BY A
					FOR THE OPERATION AND MAINTENANCE COSTS OF
	THE SYSTI			NO VIDE	TON THE OTEN THON THE WIND WINNIE WIN CE COSTS OF
10	11111 5 1 5 1 1		CHUD.		
19		(3)	THE ST	ATE BO	ARD SHALL PROVIDE FOR STORAGE OF THE
	EQUIPMEN				IRED UNDER PARAGRAPH (1) OF THIS SUBSECTION,
21	OR SHALL	PROVII	DE FUNI	OING FO	OR LOCAL BOARDS OF ELECTION FOR EQUIPMENT
22	STORAGE.				
23		(4)			DARD SHALL PROVIDE ANY STAFF TRAINING OR
					PERLY IMPLEMENT AND ADMINISTER THE
25	EQUIPMEN	IT AND	SYSTEN	4 ACQU	IRED UNDER PARAGRAPH (1) OF THIS SUBSECTION.
26	(D)	(1)	(T)	IN THE	COUNCECTION THE FOLLOWING WORDS HAVE THE
26	(D) MEANING		(I)	HN I HII	S SUBSECTION, THE FOLLOWING WORDS HAVE THE
21	MEANING	S INDIC	AIED.		
28			(II)	"PRIOR	LEASE COSTS" MEANS:
20			(11)	TRION	A DEFIDE COSTS WILLIAMS.
29				1	FOR A COUNTY LEASING A VOTING SYSTEM AS OF FISCAL
	YEAR 2001	THE A	NNUAL.	± LEASE	AMOUNT FOR FISCAL YEAR 2001; OR
50	12/11/2001	, 11112 11	THITE	<u>LETISE</u>	THIS CITE TORT IS CITED TO THE TENTE DOOT, OR
31				2.	FOR A COUNTY OWNING A VOTING SYSTEM AS OF FISCAL
32	YEAR 2001	, THE P	RODUCT	F OF:	
		7			
33				<u>A.</u>	THE FISCAL YEAR 2001 AVERAGE AMOUNT PER VOTING
34	AGE RESII	<u>DENT SP</u>	ENT IN	THOSE (COUNTIES EMPLOYING THE MOST COMMONLY USED
35	LEASED V	OTING S	SYSTEM	IN FISC	CAL YEAR 2001; AND
36				<u>B.</u>	THE NUMBER OF VOTING AGE RESIDENTS IN THE
37	COUNTY				

1	(III) "TOTAL SHARED COSTS" MEANS:
2	1. IF THE STATE BOARD ACQUIRES ELECTION SYSTEMS BY
_	LEASE OR OTHER ONGOING PAYMENT MECHANISM, THE ANNUAL COST TO THE
	STATE, NET OF ANY FEDERAL CONTRIBUTIONS, FOR ACQUISITION, OPERATION, AND
	MAINTENANCE OF ELECTION SYSTEMS UNDER SUBSECTION (C)(1) AND (2) OF THIS
6	SECTION; OR
_	A THE WILL SEE A THE DO A DD A COMMENCE HE DOWN SWITTEN AS DAY
7	2. IF THE STATE BOARD ACQUIRES ELECTION SYSTEMS BY
8	PURCHASE OR OTHER ONE TIME PAYMENT MECHANISM;
0	A FOR ANY OF THE PIDOT GIV VE ADO OF A GYOTEMIC LIGE
9	A. FOR ANY OF THE FIRST SIX YEARS OF A SYSTEM'S USE
	FOLLOWING THE PURCHASE, ONE SIXTH OF THE STATE BOARD'S TOTAL PURCHASE
	COST, NET OF ANY FEDERAL CONTRIBUTIONS, UNDER SUBSECTION (C)(1) OF THIS
12	SECTION; AND
13	B. THE ANNUAL COST TO THE STATE, NET OF ANY FEDERAL
	CONTRIBUTIONS, FOR ONGOING OPERATION AND MAINTENANCE UNDER
15	SUBSECTION (C)(2) OF THIS SECTION.
16	(2) FOR FISCAL YEAR 2003 AND EACH FISCAL YEAR THEREAFTER, THE
	STATE BOARD MAY REQUEST PAYMENT FROM EACH COUNTY IN ACCORDANCE WITH
18	THE PROVISIONS OF THIS SUBSECTION.
19	(3) (I) UPON REQUEST BY THE STATE BOARD, EACH COUNTY SHALL
20	PAY ITS SHARED COST COMPONENT AS DETERMINED UNDER THIS PARAGRAPH.
21	(II) FOR EACH COUNTY RECEIVING VOTING SYSTEMS FROM THE
22	STATE BOARD, THE COUNTY SHARED COST COMPONENT IS THE LESSER OF:
23	1. ONE HALF OF THE PRODUCT OF:
24	A. THE STATE'S TOTAL SHARED COSTS PER VOTING
25	MACHINE; AND
26	B. THE NUMBER OF VOTING MACHINES ACQUIRED BY THE
27	STATE BOARD FOR USE IN THE COUNTY; AND
28	2. THE COUNTY'S PRIOR LEASE COSTS.
29	(III) NOTWITHSTANDING SUBPARAGRAPH (I) OF THIS PARAGRAPH,
30	THE STATE BOARD MAY NOT REQUEST PAYMENT FROM A COUNTY IF THAT COUNTY,
31	WITHIN THE PRECEDING 10 YEARS, PURCHASED VOTING SYSTEMS THAT WERE
32	<u>CERTIFIED BY THE STATE BOARD.</u>
33	(4) (I) IN THE ABSENCE OF AN AGREEMENT BETWEEN THE STATE
34	BOARD AND THE GOVERNING BODY OF A COUNTY, THE STATE BOARD SHALL

1 2 3 4 5	MEETS THE SPECT STATE BOARD SH. THE ANNUAL PAY PURCHASE.	(II) FICATIC ALL PRO MENT A	FOR A COUNTY WHICH PURCHASED A VOTING SYSTEM THAT INS OF THE ADOPTED STATEWIDE VOTING SYSTEM, THE OVIDE FUNDING IN AN AMOUNT EQUIVALENT TO ONE HALF AMOUNT BORNE BY THAT COUNTY FOR ITS VOTING SYSTEM		
6 7 8	MANY YEARS AS T PURCHASE.	(III) FHE JUR	THE FUNDING UNDER THIS PARAGRAPH SHALL REMAIN FOR AS ISDICTION'S ORIGINAL PAYMENTS FOR ITS VOTING SYSTEM		
9	9-102.				
10 11	(a) {The State decertification of vot		shall adopt regulations for the review, certification, and ms.		
12 13	2 (b)} The State Board shall periodically review [certified voting systems] and 3 evaluate alternative voting systems.				
14 15	$\frac{\{(c)\}}{(b)}$ the State Board deter		te Board may not {certify} SELECT a voting system unless at:		
16	(1)	The voti	ing system will:		
17		(i)	Protect the secrecy of the ballot;		
18		(ii)	Protect the security of the voting process;		
19		(iii)	Count and record all votes accurately;		
20		(iv)	Accommodate any ballot used under this article; and		
21		(v)	Protect all other rights of voters and candidates; <u>AND</u>		
22 23	CAST IN ORDER TE	<u>(VI)</u> HAT AN A	BE CAPABLE OF CREATING A PAPER RECORD OF ALL VOTES UDIT TRAIL IS AVAILABLE IN THE EVENT OF A RECOUNT;		
24	(2)	The voti	ing system has been:		
25 26	approved by the Nati	(i) ional Ass	Examined by an independent testing laboratory that is ociation of State Election Directors; and		
	test standards for elec Commission; and	(ii) etronic vo	Shown by the testing laboratory to meet the performance and oting systems established by the Federal Election		
30 31	(3) the voting system.	The pub	olic interest will be served by the {certification} SELECTION of		
32 33	{(d)} (C) standards, the State I		mining whether a voting system meets the required ll consider:		

1 2	and components;	The con	nmercial availability of the system and its replacement parts
3	(2)	The av	ailability of continuing service for the system;
4	(3)	The cos	st of implementing the system;
5	(4)	The eff	iciency of the system;
6	(5)	The lik	elihood of breakdown;
7	(6)	The sys	stem's ease of understanding for the voter;
8	(7)	The con	nvenience of voting afforded by the system;
9	(8)	The tin	neliness of the tabulation and reporting of election returns;
10	(9)	The po	tential for an alternative means of verifying the tabulation;
11 12	(10) <u>DISABILITIES REC</u>		ibility for ALL disabled voters AS PROVIDED UNDER WITH DBY THE AMERICANS WITH DISABILITIES ACT; and
13	(11)	Any otl	ner factor that the State Board considers relevant.
16	deemed certified un	der subse	The State Board shall adopt regulations relating to ified] THE voting system[, including a voting system ction (f) of this section, governing its operation and use] UNDER § 9-101 OF THIS SUBTITLE.
18 19	(2) the standards of this		gulations shall specify the procedures necessary to assure that maintained, including:
20		(i)	A description of the voting system;
	introduction of a ne groups, schools, and		A public information program by the local board, at the time of system, to be directed to all voters, candidates, campaign edia in the county;
24 25	system;	(iii)	Local election officials' responsibility for management of the
26		(iv)	The actions required to assure the security of the voting system
27		(v)	The supplies and equipment required;
28 29	necessary for the op	(vi) peration of	The storage, delivery, and return of the supplies and equipment f the voting system;
30 31	of the voting system	(vii)	Standards for training election officials in the operation and use

3	(viii) Before each election and for all ballot styles to be used, testing by the members of the local board to ensure the accuracy of tallying, tabulation, and reporting of the vote, and observing of that testing by representatives of political parties and of candidates who are not affiliated with political parties;				
	polling place, in relati	(ix) ion to the	The number of voting stations or voting booths required in each number of registered voters assigned to the polling		
8 9	to the operation of the	(x) e voting s	The practices and procedures in each polling place appropriate ystem;		
10 11	ballot;	(xi)	Assuring ballot accountability in systems using a document		
12		(xii)	The actions required to tabulate votes; and		
13		(xiii)	Postelection review and audit of the system's output.		
14 15	{(3) Certification of a voting system is not effective until the regulations applicable to the voting system have been adopted.				
	Except as provided in paragraph (2) of this subsection, a voting system authorized by law before July 1, 1978, including the use of paper ballots, shall be deemed certified.				
19 20	On or after January 1, 2002, a voting system that uses mechanical lever machines may not be deemed certified.]				
21	[9-103.				
22	2 (a) The State Board:				
23 24	May decertify a voting system previously certified if the State Board determines that the system no longer merits certification; and				
	Shall decertify a previously certified voting system if the voting system no longer meets one or more of the standards in § 9-102(c)(1)(i) through (iii) of this subtitle.				
28 29	8 (b) The State Board shall determine the effective date and conditions of the 9 decertification.				
	0 [(c) Decertification under this section does not apply to a county if its local 1 board has acted in reliance upon the certification of the system involved and the 2 decertification would have a significant and adverse impact, unless:				
33 34	(1) decertification; or	The loca	al board and the governing body of the county consent to the		



governing body at the price or prices and under the terms and conditions fixed by the governing body prior to the issuance of the bonds. The governing body shall determine 3 the form of the bonds, including any interest coupons to be attached to them, and 4 shall fix the denomination or denominations of the bonds and the place or places of payment of principal and interest, which may be at any bank or trust company in or outside the State. The bonds shall be signed by the officer or officers of the county issuing them, the seal of the county shall be affixed to them and attested in the 7 manner, and any coupons attached to them shall bear the facsimile signature of the officer as the governing body determines. In case any officer whose signature or a facsimile of whose signature appears on any bonds or coupons shall cease to hold the office before the delivery of the bonds, the signature or facsimile shall nevertheless be valid and sufficient for all purposes the same as if he had remained in office until 13 delivery. All bonds issued under the provisions of this section shall have and are hereby declared to have all the qualities and incidents of negotiable instruments under the Maryland Uniform Commercial Code. The bonds may be issued in coupon or in registered form, or both, as the governing body determines, and provision may be made for the registration of any coupon bonds as to principal alone and also as to both principal and interest, and for the reconversion into coupon bonds of any bonds registered as to both principal and interest. The governing body may sell the bonds in 19 20 the manner, either at public or private sale, for the price it may determine to be for the best interest of the county. The provisions of Article 31, §§ 9 through 11 of the Code do not apply to bonds issued under the provisions of this section.

- 23 (3) The entire proceeds from the sale of bonds issued under the
 24 provisions of this section, after payment of all costs and expenses incurred in
 25 connection with the preparation, sale, and delivery of the bonds, shall be used solely
 26 for the payment of the cost of the voting system for the purchase <u>ACQUISITION</u> of
 27 which the bonds are issued. Any balance remaining after the purchase <u>ACQUISITION</u>
 28 of the voting system shall be used to pay the interest on or to redeem any of the bonds.
- 130 (4) In order to pay the principal of and interest on the bonds when and as they become due and payable, the governing body is authorized and directed to levy, in each year in which any of the bonds are outstanding, upon the taxable basis of said county a tax sufficient in rate and amount (i) if the bonds are issued in series maturing at stated periods and a portion of the principal is made payable annually, to pay the interest and the portion of the principal payable in that year; or (ii) if the bonds are not issued in series, but are payable or redeemable in whole at a fixed rate of maturity, to pay the interest on the bonds in that year and to produce a sum sufficient to accumulate a sinking fund for the redemption and payment of the bonds at maturity. The proceeds of the levy when collected and paid shall be used only for the purposes for which the levy was made; however, if the interest on the bonds of paying the interest is collected, the governing body may pay the interest out of the proceeds of the sale of the bonds.
- 43 (c) The bonds issued, their transfer, and the income from them shall be 44 exempt from the State, county, or municipal taxation.

- 1 [9-107.] 9-105. 9-106.
- 2 (a) On EXCEPT AS PROVIDED IN SUBSECTION (D) OF THIS SECTION, ON or
- 3 after January 1, 2002, a county may not use mechanical lever voting machines to
- 4 conduct elections.
- 5 (b) Until January 1, 2002, if a county uses mechanical lever voting machines
- 6 to conduct elections, the members of the local board:
- 7 (1) Shall appoint a voting machine custodian and a deputy custodian;
- 8 and
- 9 (2) May employ additional deputy custodians.
- 10 (c) The voting machine custodian and deputy custodians shall have the duties,
- 11 and complete any training program, specified in regulations adopted by the State
- 12 Board.
- 13 (D) THE PROVISIONS OF THIS SECTION DO NOT APPLY IN A COUNTY UNTIL A
- 14 UNTIL:
- 15 (1) A STATEWIDE UNIFORM STATEWIDE VOTING SYSTEM FOR VOTING IN
- 16 POLLING PLACES IS SELECTED AND CERTIFIED BY THE STATE BOARD UNDER THE
- 17 PROVISIONS OF §§ § 9-101 AND 9-102 OF THIS SUBTITLE AND SUBTITLE; AND
- 18 (2) THE LOCAL BOARD IN THE COUNTY HAS ACQUIRED THE VOTING
- 19 SYSTEM IS AVAILABLE FOR USE BY THE VOTERS IN THE COUNTY.
- 20 <u>SECTION 4. AND BE IT FURTHER ENACTED</u>, That, subject to Section 5 of
- 21 this Act, each county shall pay its share of one-half of the State's cost of acquiring and
- 22 operating the uniform statewide voting systems for voting in polling places and for
- 23 absentee voting provided for under this Act, including the cost of maintenance, storage,
- 24 printing of ballots, technical support and programming, related supplies and
- 25 materials, and software licensing fees. A county's share of the cost of acquiring and
- 26 operating the uniform statewide voting systems shall be based upon the county's voting
- 27 age population.
- 28 SECTION 5. AND BE IT FURTHER ENACTED, That:
- 29 (a) A county that has purchased a voting system for voting at polling places
- 30 within the last 10 years and before December 31, 2000 is not required to implement the
- 31 uniform statewide voting system for voting at polling places provided for under this
- 32 Act until July 1, 2006, and is not required to pay a share of the cost of acquiring and
- 33 operating the uniform statewide voting system for voting at polling places until the
- 34 system is implemented in the county; and
- 35 (b) A county that has purchased a voting system for absentee voting within the
- 36 last 10 years and before December 31, 2000 is not required to implement the uniform
- 37 statewide system for absentee voting provided for under this Act until July 1, 2006,

- 1 and is not required to pay a share of the cost of acquiring and operating the uniform
- 2 <u>statewide system for absentee voting until the system is implemented in the county.</u>
- 3 <u>SECTION 6. AND BE IT FURTHER ENACTED, That fifty percent of any</u>
- 4 <u>federal funds received for improvements in voting systems and equipment shall be</u>
- 5 <u>distributed to the State and fifty percent of any federal funds received for</u>
- 6 improvements in voting systems and equipment shall be distributed, on the basis of a
- 7 <u>county's voting age population, to the counties that have implemented the uniform</u>
- 8 statewide voting system provided for under this Act in the fiscal year in which the
- 9 funds are received.
- 10 SECTION 2-7. AND BE IT FURTHER ENACTED, That this Act shall take
- 11 effect June 1, 2001.