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2001 Regular Session
1lr1274

By: Senator Baker

Introduced and read first time: February 2, 2001

Assigned to: Judicial Proceedings

A BILL ENTITLED

1 AN ACT concerning

2 Maryland Community Trust Act

- 3 FOR the purpose of authorizing the establishment of community trusts to provide
- 4 certain services for persons with disabilities; providing for the organization and
- 5 administration of community trusts; establishing the membership, powers, and
- duties of the board of a community trust; providing for eligibility of a person
- 7 with a disability for participation in and services from a community trust;
- 8 requiring a community trust to prepare certain annual reports and statements;
- 9 providing for withdrawal of a participant from a community trust; authorizing a
- 10 community trust to use surplus trust funds and contributions for certain
- purposes; requiring a participant's interest in a community trust to be
- disregarded in assessing financial eligibility and liability under any program of
- government benefits or assistance; prohibiting government benefits or
- 14 assistance from being reduced because an individual is a participant in a
- community trust; prohibiting assignment of an interest in a community trust;
- exempting an interest in a community trust from claims of creditors;
- establishing that a community trust is not subject to the rule against
- perpetuities or restraints on alienation; stating the intent of the General
- 19 Assembly; providing for the construction and application of this Act; defining
- 20 certain terms; and generally relating to community trusts.
- 21 BY adding to
- 22 Article Estates and Trusts
- 23 Section 14-501 through 14-512, inclusive, to be under the new subtitle,
- 24 "Subtitle 5. Maryland Community Trust Act"
- 25 Annotated Code of Maryland
- 26 (1991 Replacement Volume and 2000 Supplement)
- 27 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 28 MARYLAND, That the Laws of Maryland read as follows:

1 Article - Estates and Trusts

- 2 SUBTITLE 5. MARYLAND COMMUNITY TRUST ACT.
- 3 14-501.
- 4 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
- 5 INDICATED.
- 6 (B) "COMMUNITY TRUST" MEANS A NONPROFIT, NONGOVERNMENTAL
- 7 ORGANIZATION THAT OFFERS ANY OF THE FOLLOWING SERVICES:
- 8 (1) ADMINISTRATION OF TRUST FUNDS FOR PERSONS WITH
- 9 DISABILITIES;
- 10 (2) COMPREHENSIVE CARE PLANNING;
- 11 (3) GUARDIANSHIP FOR PERSONS WITH DISABILITIES WHO ARE
- 12 INCOMPETENT; AND
- 13 (4) ADVICE AND COUNSEL TO PERSONS WHO HAVE BEEN APPOINTED AS
- 14 INDIVIDUAL GUARDIANS OF THE PERSON OR PROPERTY OF PERSONS WITH
- 15 DISABILITIES.
- 16 (C) "COMPREHENSIVE CARE PLAN" MEANS SERVICES OFFERED BY A
- 17 COMMUNITY TRUST THAT ARE DESIGNED TO ENSURE THAT THE NEEDS OF EACH
- 18 PARTICIPANT ARE BEING MET FOR AS LONG AS MAY BE REQUIRED AND THAT MAY
- 19 INCLUDE PERIODIC VISITS TO THE PARTICIPANT AND TO THE PLACES WHERE THE
- 20 PARTICIPANT RECEIVES SERVICES, PARTICIPATION IN THE DEVELOPMENT OF
- 21 INDIVIDUALIZED PLANS FOR THE PARTICIPANT, AND OTHER SIMILAR SERVICES
- 22 CONSISTENT WITH THE PURPOSES OF THIS SUBTITLE.
- 23 (D) "PARTICIPANT" MEANS A PERSON WITH A DISABILITY WHO IS ACCEPTED
- 24 AS A PARTICIPANT IN AND HAS THE RIGHT TO RECEIVE SERVICES FROM A
- 25 COMMUNITY TRUST.
- 26 (E) "PERSON WITH A DISABILITY" MEANS A PERSON WITH A PHYSICAL OR
- 27 MENTAL IMPAIRMENT WITH A LONG-TERM NEED FOR SPECIALIZED HEALTH,
- 28 SOCIAL, OR OTHER SERVICES.
- 29 (F) "SURPLUS TRUST FUNDS" MEANS FUNDS ACCUMULATED IN THE TRUST
- 30 FROM CONTRIBUTIONS MADE BY OR ON BEHALF OF A PARTICIPANT WHICH, AFTER
- 31 THE PARTICIPANT'S DEATH OR WITHDRAWAL FROM THE PLAN, ARE DETERMINED BY
- 32 THE BOARD TO BE IN EXCESS OF THE ACTUAL COST OF PROVIDING SERVICES
- 33 DURING THE PARTICIPANT'S LIFETIME, INCLUDING THE PARTICIPANT'S SHARE OF
- 34 ADMINISTRATIVE COSTS.
- 35 14-502.
- 36 (A) THE GENERAL ASSEMBLY FINDS AND DECLARES THAT:

SENATE BILL 454

- 1 (1) IT IS IN THE PUBLIC INTEREST TO ENCOURAGE SUPPLEMENTATION
- 2 AND AUGMENTATION OF SERVICES PROVIDED BY LOCAL, STATE, AND FEDERAL
- 3 GOVERNMENT AGENCIES FOR PERSONS WITH DISABILITIES:
- 4 (2) COMMUNITY TRUSTS ARE INTENDED TO PROVIDE A METHOD TO
- 5 ASSURE ONGOING INDIVIDUALIZED SUPPORT FOR A PERSON WITH A DISABILITY;
- 6 (3) ASSETS CONTRIBUTED BY OR ON BEHALF OF A PERSON WITH
- 7 DISABILITY SHALL BE AVAILABLE FOR THE USE AND BENEFIT OF THAT
- 8 PARTICIPANT: AND
- 9 (4) ASSETS OF PARTICIPANTS MAY BE POOLED TO PROVIDE EFFICIENT 10 MANAGEMENT.
- 11 (B) THIS SUBTITLE SHALL BE LIBERALLY CONSTRUED AND APPLIED TO
- 12 PROMOTE ITS UNDERLYING PURPOSES AND POLICIES, INCLUDING TO:
- 13 (1) ENCOURAGE THE ORDERLY ESTABLISHMENT OF COMMUNITY
- 14 TRUSTS FOR THE BENEFIT OF PERSONS WITH DISABILITIES:
- 15 (2) ENSURE THAT A COMMUNITY TRUST IS ADMINISTERED PROPERLY
- 16 AND THAT ITS BOARD IS FREE FROM CONFLICTS OF INTEREST;
- 17 (3) FACILITATE THE SOUND ADMINISTRATION OF CONTRIBUTIONS ON
- 18 BEHALF OF PERSONS WITH DISABILITIES BY ALLOWING FAMILY MEMBERS AND
- 19 OTHER INTERESTED PERSONS TO OBTAIN PROFESSIONAL INVESTMENT
- 20 MANAGEMENT, WHICH MAY ENTAIL POOLING OF CONTRIBUTIONS;
- 21 (4) PROVIDE FAMILIES AND OTHER INTERESTED PERSONS PEACE OF
- 22 MIND IN KNOWING THAT A MEANS EXISTS TO SUPPORT AND ASSIST PERSONS WITH
- 23 DISABILITIES AND PROVIDE EFFICIENT MANAGEMENT OF ASSETS;
- 24 (5) MAKE GUARDIANS AVAILABLE FOR PERSONS WITH DISABILITIES AS
- 25 NEEDED:
- 26 (6) ENCOURAGE THE AVAILABILITY OF RESOURCES FOR THE
- 27 SUPPLEMENTAL NEEDS OF PERSONS WITH DISABILITIES THAT ARE NOT AVAILABLE
- 28 THROUGH ANY GOVERNMENTAL OR CHARITABLE PROGRAM;
- 29 (7) ENCOURAGE THE INCLUSION OF INDIGENT PERSONS WITH
- 30 DISABILITIES AS BENEFICIARIES OF A COMMUNITY TRUST IF AND WHEN FUNDS ARE
- 31 AVAILABLE FOR THOSE PERSONS; AND
- 32 (8) ENCOURAGE FAMILIES AND OTHER INTERESTED PERSONS TO SET
- 33 ASIDE FUNDS FOR THE FUTURE PROTECTION OF PERSONS WITH DISABILITIES BY
- 34 ENSURING THAT THE INTEREST OF PERSONS WITH DISABILITIES IN A COMMUNITY
- 35 TRUST ARE NOT CONSIDERED ASSETS OR INCOME THAT WOULD DISQUALIFY THEM
- 36 FROM ANY GOVERNMENTAL PROGRAM WITH AN ECONOMIC MEANS TEST.

- 1 14-503.
- 2 (A) A COMMUNITY TRUST SHALL BE ORGANIZED AS A NONPROFIT
- 3 CORPORATION IN ACCORDANCE WITH THE APPLICABLE PROVISIONS OF THE
- 4 CORPORATIONS AND ASSOCIATIONS ARTICLE.
- 5 (B) (1) A COMMUNITY TRUST SHALL BE ADMINISTERED BY A BOARD.
- 6 (2) THE MEMBERS OF THE BOARD MAY INCLUDE FAMILY MEMBERS,
- 7 INTERESTED PERSONS, PUBLIC REPRESENTATIVES, PERSONS WITH DISABILITIES
- 8 WHO ARE NOT PARTICIPANTS, LEGAL ADVISERS, TRUST ADVISERS, FINANCIAL
- 9 ADVISERS, AND PROFESSIONALS IN THE DISABILITIES FIELD.
- 10 (3) A BOARD MEMBER WITH VOTING POWER MAY NOT BE A PROVIDER
- 11 OF NONINCIDENTAL HABILITATIVE, HEALTH, SOCIAL, OR EDUCATION SERVICES TO
- 12 PERSONS WITH DISABILITIES OR AN EMPLOYEE OF A SERVICE PROVIDER. THE
- 13 BOARD MAY ALLOW SERVICE PROVIDERS TO SERVE ON A SEPARATE ADVISORY
- 14 BOARD.
- 15 (4) THE BOARD MEMBERS SHALL BE SELECTED FROM THE GEOGRAPHIC
- 16 AREAS SERVED BY THE COMMUNITY TRUST.
- 17 (5) A MEMBER OF THE BOARD MAY NOT RECEIVE FEES OR
- 18 COMMISSIONS FOR SERVICES PROVIDED AS A MEMBER OF THE BOARD.
- 19 (C) A COMMUNITY TRUST SHALL BE CONSIDERED THE TRUSTEE OF ANY
- 20 FUNDS ADMINISTERED BY IT. AN INDIVIDUAL BOARD MEMBER MAY NOT BE
- 21 CONSIDERED TO BE A TRUSTEE.
- 22 (D) THE BOARD SHALL ADOPT APPROPRIATE POLICIES AND BYLAWS IN
- 23 ACCORDANCE WITH THIS SUBTITLE.
- 24 (E) (1) THE BOARD MAY RETAIN PAID STAFF AS IT CONSIDERS NECESSARY
- 25 TO PROVIDE COMPREHENSIVE CARE PLAN SERVICES TO THE EXTENT REQUIRED BY
- 26 EACH PARTICIPANT.
- 27 (2) (I) THE COMMUNITY TRUST MAY AUTHORIZE THE EXPENDITURE
- 28 OF FUNDS FOR ANY GOODS OR SERVICES WHICH, IN ITS SOLE DISCRETION, IT
- 29 DETERMINES WILL PROMOTE THE WELL-BEING OF ANY PARTICIPANT, INCLUDING
- 30 RECREATIONAL SERVICES.
- 31 (II) THE COMMUNITY TRUST MAY PAY FOR THE BURIAL OF ANY
- 32 PARTICIPANT.
- 33 (III) THE COMMUNITY TRUST MAY NOT EXPEND FUNDS FOR ANY
- 34 GOODS OR SERVICES AVAILABLE TO ANY PARTICULAR PARTICIPANT THROUGH ANY
- 35 GOVERNMENTAL OR CHARITABLE PROGRAM, INSURANCE, OR OTHER SOURCE
- 36 AVAILABLE TO THE PARTICIPANT.

- 1 (IV) THE COMMUNITY TRUST MAY EXPEND FUNDS TO MEET THE 2 REASONABLE COSTS OF ADMINISTRATION.
- 3 (F) A COMMUNITY TRUST MAY ACCEPT APPOINTMENT AS GUARDIAN OF THE
- 4 PERSON, GUARDIAN OF THE PROPERTY, OR GUARDIAN OF BOTH ON BEHALF OF ANY
- 5 PARTICIPANT. IF A COMMUNITY TRUST ACCEPTS APPOINTMENT AS GUARDIAN, IT
- 6 SHALL ASSIGN A STAFF MEMBER TO CARRY OUT ITS RESPONSIBILITIES AS
- 7 GUARDIAN. A COMMUNITY TRUST MAY, ON REQUEST, OFFER CONSULTATIVE AND
- 8 PROFESSIONAL ASSISTANCE TO THE GUARDIAN OF ANY OF ITS PARTICIPANTS.
- 9 14-504.
- 10 (A) (1) A PERSON WITH A DISABILITY MAY BE ELIGIBLE TO BE A 11 PARTICIPANT IN A COMMUNITY TRUST:
- 12 (I) UPON A CONTRIBUTION OF ASSETS INTO THE COMMUNITY
- 13 TRUST, OR THE BOARD'S WAIVER OF A CONTRIBUTION, BY OR ON BEHALF OF THE
- 14 PERSON; AND
- 15 (II) ACCEPTANCE INTO THE COMMUNITY TRUST BY THE BOARD.
- 16 (2) THE BOARD SHALL DEVELOP STANDARDS OF ELIGIBILITY FOR
- 17 PARTICIPANTS.
- 18 (B) (1) THE EXTENT AND CHARACTER OF THE SERVICES AND ACCEPTANCE 19 OF PARTICIPANTS ARE AT THE DISCRETION OF THE COMMUNITY TRUST.
- 20 (2) THE COMMUNITY TRUST MAY ACCEPT CONTRIBUTIONS, BEQUESTS,
- 21 PAYEE SERVICES, OR PROPERTY PASSING BY BENEFICIARY DESIGNATION BY OR ON
- 22 BEHALF OF PERSONS WITH DISABILITIES.
- 23 (C) (1) UPON THE ACCEPTANCE OF A PERSON WITH A DISABILITY AS A 24 PARTICIPANT, THE COMMUNITY TRUST SHALL:
- 25 (I) DEVELOP A COMPREHENSIVE CARE PLAN FOR THE
- 26 PARTICIPANT; AND
- 27 (II) PROVIDE THE PLAN TO THE DONOR AND TO THE PARTICIPANT
- 28 OR THE PARTICIPANT'S REPRESENTATIVE.
- 29 (2) THE COMPREHENSIVE CARE PLAN SHALL INCLUDE:
- 30 (I) A STARTING DATE FOR THE DELIVERY OF SERVICES OR THE
- 31 CONDITION FOR COMMENCING DELIVERY OF SERVICES:
- 32 (II) THE NATURE AND DURATION OF THE SERVICES TO BE
- 33 PROVIDED; AND
- 34 (III) THE CRITERIA OR PROCEDURES FOR MODIFYING THE
- 35 PROGRAM OF SERVICES FROM TIME TO TIME.

1 (D) (1) THE COMMUNITY TRUST IS NOT REQUIRED TO PROVIDE SERVICES 2 TO A PARTICIPANT WHO:

SENATE BILL 454

- 3 (I) IS A COMPETENT ADULT AND WHO HAS REFUSED TO ACCEPT
- 4 SERVICES; OR
- 5 (II) IS DETERMINED BY THE BOARD TO BE NO LONGER ELIGIBLE TO 6 BE A PARTICIPANT.
- 7 (2) THE COMMUNITY TRUST MAY NOT PROVIDE SERVICES OF A NATURE
- 8 OR IN A MANNER THAT WOULD BE CONTRARY TO THE PUBLIC POLICY OF THE STATE
- 9 AT THE TIME THE SERVICES ARE TO BE PROVIDED.
- 10 (3) IN EITHER CASE, THE COMMUNITY TRUST MAY OFFER ALTERNATE
- 11 SERVICES THAT ARE CONSISTENT WITH THE PURPOSES OF THIS SUBTITLE AND IN
- 12 KEEPING WITH THE BEST INTEREST OF THE PARTICIPANT.
- 13 14-505.
- 14 (A) THE COMMUNITY TRUST MAY AGREE TO FULFILL ANY SPECIAL REQUEST
- 15 MADE BY OR ON BEHALF OF A PARTICIPANT IF THE REQUEST IS CONSISTENT WITH
- 16 THIS SUBTITLE AND ADEQUATE FUNDS ARE AVAILABLE FOR THAT PURPOSE.
- 17 (B) THE COMMUNITY TRUST MAY AGREE TO SERVE AS TRUSTEE OR AS TRUST
- 18 ADVISOR FOR ANY INDIVIDUAL TRUST CREATED BY OR ON BEHALF OF A
- 19 PARTICIPANT, REGARDLESS OF WHETHER THE TRUST IS REVOCABLE OR
- 20 IRREVOCABLE, HAS ONE OR MORE REMAINDERMEN OR CONTINGENT
- 21 BENEFICIARIES, OR ANY OTHER CONDITION, SO LONG AS THE INDIVIDUAL TRUST IS
- 22 CONSISTENT WITH THE PURPOSES OF THIS SUBTITLE.
- 23 14-506.
- 24 (A) THE COMMUNITY TRUST SHALL PREPARE AN ANNUAL REPORT ITEMIZING
- 25 ALL FUNDS COLLECTED FOR THE YEAR, INCOME EARNED, SALARIES, OTHER
- 26 EXPENSES INCURRED, AND THE OPENING AND FINAL TRUST BALANCES.
- 27 (B) THE COMMUNITY TRUST SHALL, UPON REQUEST, PROVIDE A COPY OF THE
- 28 REPORT REQUIRED UNDER SUBSECTION (A) OF THIS SECTION TO A PARTICIPANT OR
- 29 THE PARTICIPANT'S REPRESENTATIVE.
- 30 (C) EACH YEAR, THE COMMUNITY TRUST SHALL PREPARE ON BEHALF OF
- 31 EACH PARTICIPANT:
- 32 (1) A DETAILED INDIVIDUAL STATEMENT OF THE SERVICES PROVIDED
- 33 TO THE PARTICIPANT DURING THE PREVIOUS 12 MONTHS, AND THE SERVICES
- 34 PLANNED FOR THE PARTICIPANT DURING THE FOLLOWING 12 MONTHS; AND
- 35 (2) AN ACCOUNTING OF EXPENDITURES MADE ON BEHALF OF THE
- 36 PARTICIPANT AND THE INVESTMENTS REMAINING IN THE PARTICIPANT'S ACCOUNT.

- 1 (D) THE COMMUNITY TRUST SHALL PROVIDE THE STATEMENT REQUIRED
- 2 UNDER SUBSECTION (C) OF THIS SECTION TO THE PARTICIPANT OR THE
- 3 PARTICIPANT'S REPRESENTATIVE, AND CONSISTENT WITH STANDARDS ADOPTED BY
- 4 THE BOARD TO PROTECT THE PARTICIPANT'S PRIVACY RIGHTS, SHALL UPON
- 5 REQUEST PROVIDE THE STATEMENT TO EACH DONOR FOR THE PARTICIPANT.
- 6 (E) THE COMMUNITY TRUST SHALL PROVIDE THE STATEMENT REQUIRED
- 7 UNDER SUBSECTION (C) OF THIS SECTION AS A FINAL STATEMENT UPON THE
- 8 WITHDRAWAL OF A PARTICIPANT.
- 9 14-507.
- 10 (A) (1) THE BOARD SHALL DEVELOP STANDARDS AND PROCEDURES FOR
- 11 THE WITHDRAWAL OF A PARTICIPANT FROM THE COMMUNITY TRUST.
- 12 (2) A PARTICIPANT MAY WITHDRAW FROM THE COMMUNITY TRUST. THE
- 13 DEATH OF A PARTICIPANT SHALL CONSTITUTE A WITHDRAWAL FROM THE
- 14 COMMUNITY TRUST.
- 15 (3) THE BOARD MAY DETERMINE THAT A PARTICIPANT MUST
- 16 WITHDRAW FROM THE COMMUNITY TRUST.
- 17 (B) UPON THE WITHDRAWAL OF A PARTICIPANT FROM THE COMMUNITY
- 18 TRUST, THE BOARD MAY RELEASE FROM THE COMMUNITY TRUST ALL OR ANY
- 19 PORTION OF THE PARTICIPANT'S SURPLUS TRUST ASSETS.
- 20 (C) THE COMMUNITY TRUST MAY USE SURPLUS TRUST FUNDS FOR PURPOSES
- 21 INCLUDING QUALIFYING A PERSON WITH A DISABILITY AS A PARTICIPANT,
- 22 REDUCING THE CHARGES FOR THE COST OF ADMINISTRATION, AND FOR ANY OTHER
- 23 PURPOSE THAT IS CONSISTENT WITH THIS SUBTITLE.
- 24 (D) THE COMMUNITY TRUST MAY NOT USE A PARTICIPANT'S SURPLUS TRUST
- 25 FUNDS TO MAKE ANY CHARITABLE CONTRIBUTION ON BEHALF OF ANY PARTICIPANT
- 26 OR CLASS OF PARTICIPANTS.
- 27 14-508.
- 28 THE COMMUNITY TRUST MAY ACCEPT CONTRIBUTIONS NOT DESIGNATED FOR
- 29 A PARTICULAR PARTICIPANT, AND USE THE CONTRIBUTIONS, IN ITS DISCRETION,
- 30 FOR PURPOSES INCLUDING QUALIFYING A PERSON WITH A DISABILITY AS A
- 31 PARTICIPANT, MEETING START-UP COSTS, REDUCING THE CHARGES TO THE TRUST
- 32 FOR THE COST OF ADMINISTRATION, AND FOR ANY OTHER PURPOSE THAT IS
- 33 CONSISTENT WITH THIS SUBTITLE.
- 34 14-509.
- 35 NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A PARTICIPANT'S
- 36 INTEREST IN THE COMMUNITY TRUST SHALL BE DISREGARDED IN ASSESSING
- 37 FINANCIAL ELIGIBILITY AND LIABILITY UNDER ANY PROGRAM OF GOVERNMENT
- 38 BENEFITS OR ASSISTANCE. A GOVERNMENT AGENCY MAY NOT REDUCE THE

- 1 BENEFITS OR SERVICES AVAILABLE TO ANY INDIVIDUAL BECAUSE THAT PERSON IS
- 2 A PARTICIPANT.
- 3 14-510.
- 4 (A) A PARTICIPANT MAY NOT ASSIGN, CONVEY, ALIENATE, OR OTHERWISE
- 5 ENCUMBER ANY INTEREST IN THE COMMUNITY TRUST.
- 6 (B) AN INTEREST IN THE COMMUNITY TRUST OR ANY TRUST DISBURSEMENT
- 7 IS NOT SUBJECT TO ANY CREDITOR'S CLAIM, ATTACHMENT, ENCUMBRANCES, OR
- 8 EXECUTION UNDER ANY WRIT OR PROCEEDING IN LAW OR EQUITY.
- 9 14-511.
- 10 THE COMMUNITY TRUST MAY NOT BE SUBJECT TO OR HELD TO BE IN
- 11 VIOLATION OF THE RULE AGAINST PERPETUITIES OR ANY RESTRAINTS ON
- 12 ALIENATION OR PERPETUAL ACCUMULATIONS.
- 13 14-512.
- 14 THIS SUBTITLE MAY BE CITED AS THE "MARYLAND COMMUNITY TRUST ACT".
- 15 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 16 October 1, 2001.