

Department of Legislative Services
 Maryland General Assembly
 2001 Session

FISCAL NOTE

House Bill 1359 (Chairman, Rules and Executive Nominations)
 (Departmental - Juvenile Justice)

Judiciary

Baltimore City Juvenile Justice Center - Intake - Assessment - Detention

This departmental bill requires the Department of Juvenile Justice (DJJ) to operate and manage the Baltimore City Juvenile Justice Center as a centralized regional juvenile intake, assessment, court, and detention facility for Baltimore City. The bill provides for a managing director, a director of detention, and a director of the juvenile justice center. The bill provides that the center will include some DJJ operations, the Circuit Court for Baltimore City Juvenile Division, an office of the State’s Attorney for Baltimore City, an office of the Baltimore City Department of Social Services, Baltimore City Police services, and courthouse security services provided by the Sheriff of Baltimore City. DJJ is also authorized to submit information to and receive information from specified electronic information systems.

Fiscal Summary

State Effect: General fund expenditures would increase by an estimated \$506,500 in FY 2002 to provide the Department of Juvenile Justice with access to electronic criminal justice information systems. This amount is exclusive of the \$4.6 million that is included in the Governor’s proposed FY 2002 budget for the operation of the Baltimore City Juvenile Justice Center. Future year expenditures reflect annualization, salary increases, and inflation. No effect on revenues.

(in dollars)	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006
Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditure	506,500	215,100	226,200	238,200	251,000
Net Effect	(\$506,500)	(\$215,100)	(\$226,200)	(\$238,200)	(\$251,000)

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate effect

Local Effect: Baltimore City expenditures could increase for additional sheriffs to provide courthouse security at the Juvenile Justice Center.

Small Business Effect: The Department of Juvenile Justice has determined that this legislation has minimal or no impact on small business (attached). Legislative Services concurs with this assessment.

Analysis

Bill Summary: The bill provides DJJ with enhanced access to criminal justice information systems. DJJ is authorized to submit the photographs and fingerprints of a juvenile brought to the Baltimore City Juvenile Justice Center to the Maryland Automated Fingerprint Identification System, the Criminal Justice Information System Central Repository, and any other automated juvenile or criminal records repository approved by the Secretary of Juvenile Justice. DJJ may conduct a criminal and juvenile history record check and an automated search for outstanding warrants and writs of attachment. In addition, DJJ may include in the law enforcement computer information system information about an outstanding writ of attachment ordered by the juvenile court.

DJJ is further authorized to conduct a medical, substance abuse, and mental health screening of a juvenile brought to the center.

Current Law: There are no statutes relating to the Baltimore City Juvenile Justice Center, which is expected to open in March or April 2002. The Criminal Justice Information System Central Repository may disseminate only limited information to DJJ.

Background: The Baltimore City Juvenile Justice Center is expected to be completed in January 2002 and open in early spring 2002. When fully operational, the facility will be a 239,000 square-foot complex which will serve as a centralized detention center for Baltimore City youth. The center will include an intake unit, DJJ support services, the city's juvenile court, and space for the State's Attorney, Public Defender, DJJ aftercare and probation, and other services necessary to process youth from detention through the judicial system. The center will have 144 detention beds and 13 courtrooms. Originally scheduled for completion in August 1999, the opening of the center has been delayed several times.

DJJ advises that complete records are necessary to ensure that juveniles brought to the center are identified properly. DJJ currently relies on law enforcement agencies to identify youths before notifying a DJJ intake officer. DJJ further advises that, with the involvement of several agencies in a single location, it is important to identify the lead

agency responsible for coordination of activities within the complex and to ensure the other agencies maintain a presence in the facility.

New juvenile detention centers in Western Maryland and on the Eastern Shore are also due to open in 2002. Each of these facilities will have 24 detention beds.

State Fiscal Effect: The proposed fiscal 2002 budget includes \$4.6 million for the operation of the Baltimore City Juvenile Justice Detention Center. This allowance will fund center operating expenses (\$79,100) and salaries and fringe benefits for 230.2 full-time equivalent positions (\$4.52 million) who would begin work in January 2002.

In cooperation with DJJ, the Department of Public Safety and Correctional Services (DPSCS) has estimated that costs to provide the center with access to criminal justice information systems would total approximately \$506,500 in fiscal 2002 (above and beyond the \$4.6 million that has already been allocated). These costs include funding for five new employees within DPSCS as well as costs for hardware, programming, network and system installation, and ongoing maintenance contracts. It is assumed that the new employees would start at the beginning of April 2002, when the center is due to open. This delay is also assumed for other annual costs.

<u>DJJ</u>	<u>FY 2002</u>	<u>FY 2003</u>
One-time Programming Costs	\$26,100	\$0
One-time Hardware Costs	190,400	0
One-time Network Costs	10,700	0
One-time Installation Costs	40,400	0
Annual Maintenance Costs	<u>6,350</u>	<u>25,654</u>
Total DJJ Expenditures	\$273,950	\$25,654
<u>DPSCS</u>		
Salaries and Fringe Benefits	\$45,168	\$188,146
Operating Expenses	23,353	1,263
One-time Programming Costs	<u>164,000</u>	<u>0</u>
Total DPSCS Expenditures	\$232,521	\$189,409
Total State Expenditures	\$506,471	\$215,063

Future year expenditures reflect: (1) full salaries with a 6.5% increase in fiscal 2003 and a 4.5% increase each year thereafter, with 3% employee turnover; and (2) 1% annual increases in ongoing operating expenses and maintenance contracts.

Local Expenditures: The bill requires the Baltimore City Office of the Sheriff to provide courthouse security for the center, but it is not clear what duties this would involve. Baltimore City advises that if sheriffs are only required to provide courtroom security in a few courtrooms, existing personnel and resources would be sufficient. If more extensive security services are required pursuant to the bill, there could be increased costs for the Sheriff's office. Baltimore City further advises that discussions with DJJ about the role of the Office of the Sheriff are ongoing.

Additional Information

Prior Introductions: None.

Cross File: None.

Information Source(s): Department of Juvenile Justice, Department of Public Safety and Correctional Services, Judiciary (Administrative Office of the Courts), Baltimore City, Department of Legislative Services

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