Unofficial Copy L6 2002 Regular Session 2lr1913

By: Delegates Sher, Hurson, Hubbard, Stern, and Bronrott

Introduced and read first time: February 8, 2002

Assigned to: Environmental Matters

#### A BILL ENTITLED

4	4 % T		
	$\Delta N$	A( "I	concerning

2	Growth Management - Transportation and Community Facilities -
3	Adequacy

- 4 FOR the purpose of requiring the inclusion of certain land use and community
- 5 facilities plan elements in certain local comprehensive plans; requiring that
- 6 certain demands projected in the land use element of certain comprehensive
- 7 plans be within, and planned with due regard to, certain capacities for certain
- 8 transportation and community facilities; requiring that certain facilities in the
- 9 transportation element of certain comprehensive plans be consistent with a
- 10 certain plan; allowing certain applications for certain developments to be
- approved only if certain transportation facilities exist or are consistent with
- certain programs; allowing the approval of certain standards and developments
- certain programs, anowing the approval of certain standards and developments
- under certain circumstances; requiring local jurisdictions to report certain
- approvals to the Secretary of Transportation; requiring the Secretary to report
- on certain matters regarding the Consolidated Transportation Program to the
- 16 General Assembly; applying this Act to all local jurisdictions, including charter
- counties; providing for the application of this Act; and generally relating to growth management and adequacy of transportation and community facilities.
- 19 BY repealing and reenacting, with amendments,
- 20 Article 66B Land Use
- 21 Section 1.02
- 22 Annotated Code of Maryland
- 23 (1998 Replacement Volume and 2001 Supplement)
- 24 (As enacted by Chapter 337 of the Acts of the General Assembly of 2001)
- 25 BY repealing and reenacting, with amendments,
- 26 Article 66B Land Use
- 27 Section 1.03(a) and (d), 2.13, and 3.05(a)(4) and (5)
- 28 Annotated Code of Maryland
- 29 (1998 Replacement Volume and 2001 Supplement)
- 30 BY adding to
- 31 Article 66B Land Use

1 2 3		ted Code	of Maryla ent Volum	and ne and 2001 Supplement)		
4 ; 5 6 7 8	Article Section Annota	ling and reenacting, with amendments, le - Transportation on 2-103.1(c)(3)(v) and (vi) otated Code of Maryland l Replacement Volume)				
9 10 11 12 13	Section 2-103.1(c)(3)(vi) and (vii) Annotated Code of Maryland					
14 15	14 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 15 MARYLAND, That the Laws of Maryland read as follows:					
16				Article 66B - Land Use		
17	1.02.					
18 19	(a) counties.	Except	as provide	ed in this section, this article does not apply to charter		
20	(b)	The foll	owing sec	ctions of this article apply to a charter county:		
21		(1)	§ 1.00(j)	(Definition of "sensitive areas");		
22		(2)	§ 1.01 (V	Visions);		
23		(3)	§ 1.03 (C	Charter county - Comprehensive plans);		
24		(4)	§ 4.01(b)	(2) (Regulation of bicycle parking);		
25		(5)	§ 5.03(d)	(Easements for burial sites);		
26		(6)	§ 7.02 (C	Civil penalty for zoning violation);		
27		(7)	§ 10.01 (	(Adequate Public Facilities Ordinances);		
28		(8)	§ 10.02 (	(TRANSPORTATION AND COMMUNITY FACILITIES)		
29		(9)	§ 11.01 (	Transfer of Development Rights);		
30		[(9)]	(10)	§ 12.01 (Inclusionary Zoning);		

1 2	[(10)] (11) Except in Montgomery County or Prince George's County, § 13.01 (Development Rights and Responsibilities Agreements); and
3	[(11)] (12) For Baltimore County only, § 14.02.
4 5	(c) This section supersedes any inconsistent provision of Article 28 of the Code.
6	1.03.
7 8	(a) (1) When developing a comprehensive plan for a charter county, a planning commission shall include:
9	(I) A LAND USE PLAN ELEMENT, WHICH:
12	1. SHALL PROPOSE THE MOST APPROPRIATE AND DESIRABLE PATTERNS FOR THE GENERAL LOCATION, CHARACTER, EXTENT, AND INTERRELATIONSHIP OF THE USES OF PUBLIC AND PRIVATE LAND, ON A SCHEDULE THAT EXTENDS AS FAR INTO THE FUTURE AS IS REASONABLE; AND
14 15	2. MAY INCLUDE PUBLIC AND PRIVATE, RESIDENTIAL, COMMERCIAL, INDUSTRIAL, AGRICULTURAL, AND RECREATIONAL LAND USES;
16	[(i)] (II) A transportation plan element which shall:
19 20 21	1. Propose the most appropriate and desirable patterns for the general location, character, and extent of the channels, routes, and terminals for transportation facilities, CONSISTENT WITH THE MARYLAND TRANSPORTATION PLAN DEVELOPED UNDER § 2-103.1 OF THE TRANSPORTATION ARTICLE WITH RESPECT TO STATE-FUNDED FACILITIES, and for the circulation of persons and goods on a schedule that extends as far into the future as is reasonable;
23 24	2. Provide for bicycle and pedestrian access and travelways; and
25 26	3. Include an estimate of the probable utilization of any proposed improvement;
27	(III) A COMMUNITY FACILITIES PLAN ELEMENT, WHICH:
30	1. SHALL PROPOSE THE MOST APPROPRIATE AND DESIRABLE PATTERNS FOR THE GENERAL LOCATION, CHARACTER, AND EXTENT OF PUBLIC AND SEMIPUBLIC BUILDINGS, LAND, AND FACILITIES ON A SCHEDULE THAT EXTENDS AS FAR INTO THE FUTURE AS IS REASONABLE; AND
34 35	2. MAY INCLUDE PARKS AND RECREATION AREAS, SCHOOL AND OTHER EDUCATIONAL AND CULTURAL FACILITIES, LIBRARIES, CHURCHES, HOSPITALS, SOCIAL WELFARE AND MEDICAL FACILITIES, INSTITUTIONS, FIRE STATIONS, POLICE STATIONS, JAILS, OR OTHER PUBLIC OFFICE OR ADMINISTRATIVE FACILITIES;

1 2	[(ii)] resources plan element that:	(IV)	If current geological information is available, a mineral
			Identifies undeveloped land that should be kept in its used to provide or assist in providing a ed in § 15-801(i) of the Environment Article;
6 7	that are consistent with the cou	2. inty's lan	Identifies appropriate postexcavation uses for the land d planning process;
8 9	regulations:	3.	Incorporates land use policies and recommendations for
10 11	uses; and	A.	To balance mineral resource extraction with other land
12 13	mineral resources extraction b	B. by other u	To the extent feasible, to prevent the preemption of ses; and
			Has been reviewed by the Department of the Environment apprehensive plan is consistent with the
	E( /3	(V) elopment	An element which contains the planning commission's regulations to implement the comprehensive
			Streamlined review of applications for development, on plat review within the areas designated for
23 24	innovative and cost-saving sit	2. e design	The use of flexible development regulations to promote and protect the environment; and
25 26		3. gh the us	Economic development in areas designated for growth in e of innovative techniques; and
	[(iv)] principles, policies, and standa adverse effects of developmen		A sensitive areas element that contains goals, objectives, gned to protect sensitive areas from the
32	LOCAL LEGISLATIVE BOI REQUIRED UNDER PARAC	OY, THE GRAPH (	PECIFIC EXCEPTIONS EXPLICITLY APPROVED BY THE DEMANDS PROJECTED BY THE LAND USE ELEMENT 1)(I) OF THIS SUBSECTION ON TRANSPORTATION ICLY FUNDED COMMUNITY FACILITIES SHALL BE:
36	TRANSPORTATION INFRA	STRUC' E COMM	WITHIN THE CAPACITY ALLOWED BY THE FURE INCLUDED IN PARAGRAPH (1)(II) OF THIS IUNITY FACILITIES INCLUDED IN PARAGRAPH (1)(III)

1 2	AND PLANNE		I) PLANNED WITH DUE REGARD TO THE CAPACITY OF EXISTING ISPORTATION INFRASTRUCTURE IN NEIGHBORING COUNTIES.			
5 6	paragraph [(1)(i streets, bicycle	i)] (1)(II ways, si ninals fo	The channels, routes, travelways, and terminals required under of this subsection may include all types of highways or lewalks, railways, waterways, airways, routings for mass people, goods, and vehicles related to highways, airways, s.			
8 9			The mineral resources plan element required under paragraph ubsection shall be incorporated in:			
10 11	or any part of a	() a jurisdic				
12 13	to a compreher	`	i) Any amendment or addition that is adopted after July 1, 1986 in that was in effect on July 1, 1985.			
16 17 18	4 (d) On or before July 1, 1997, and subsequently at intervals of not more than 5 6 years which correspond to the comprehensive plan revision under subsection (b) of 6 this section, a charter county shall ensure that the implementation of the provisions 7 of the comprehensive plan that comply with § 1.01 of this article and subsection 8 [(a)(1)(iii) and (iv)] (A)(1)(V) AND (VI) of this section are achieved through the adoption 9 of:					
20	(1	) A	pplicable zoning ordinances and regulations;			
21	(2	2) F	anned development ordinances and regulations;			
22	(3	3) S	ubdivision ordinances and regulations; and			
23 24	the comprehen	*	ther land use ordinances and regulations that are consistent with			
25	2.13.					
26 27	Except as provided in subsection (b) of this section, §§ 3.01 through 8.15 of this article do not apply in Baltimore City.					
28	(b) Tl	he follov	ring sections of this article apply to Baltimore City:			
29	(1	.) §	1.00(j) (Definition of "sensitive areas");			
30	(2	2) §	1.01 (Visions);			
31	(3	3) §	1.03 (Charter county - Comprehensive plans);			
32	(4	ł) §	4.01(b)(2) (Regulation of bicycle parking);			
33	(5	5) 8	5.03(d) (Easements for burial sites):			

			HOOSE BEEL 700		
1	(6)	§ 7.02 (	(Civil penalty for zoning violation);		
2	(7)	§ 10.01	(Adequate Public Facilities Ordinances);		
3	(8)	§ 10.02	(TRANSPORTATION AND COMMUNITY FACILITIES);		
4	(9)	§ 11.01	(Transfer of Development Rights);		
5	[(9)]	(10)	§ 12.01 (Inclusionary Zoning); and		
6 7 3.05.	[(10)]	(11)	§ 13.01 (Development Rights and Responsibilities Agreements).		
8 (a)	(4)	The pla	in shall contain at a minimum the following elements:		
	9 (i) A statement of goals and objectives, principles, policies, and 10 standards, which shall serve as a guide for the development and economic and social 11 well-being of the local jurisdiction;				
12		(ii)	A land use plan element, which:		
	14 for the general location, character, extent, and interrelationship of the uses of public and private land, on a schedule that extends as far into the future as is reasonable;				
17 18 industrial, a	ngricultur	al, and re	2. May include public and private, residential, commercial, ecreational land uses;		
19		(iii)	A transportation plan element which shall:		
1. Propose the most appropriate and desirable patterns for the general location, character, and extent of the channels, routes, and terminals for transportation facilities, CONSISTENT WITH THE MARYLAND TRANSPORTATION PLAN DEVELOPED UNDER § 2-103.1 OF THE TRANSPORTATION ARTICLE WITH RESPECT TO STATE-FUNDED FACILITIES, and for the circulation of persons and goods on a schedule that extends as far into the future as is reasonable;					
26 27 and			2. Provide for bicycle and pedestrian access and travelways;		
28 29 proposed in	nprovem	ent;	3. Include an estimate of the probable utilization of any		
30		(iv)	A community facilities plan element, which:		
	32 for the general location, character, and extent of public and semipublic buildings, 33 land, and facilities on a schedule that extends as far into the future as is reasonable;				

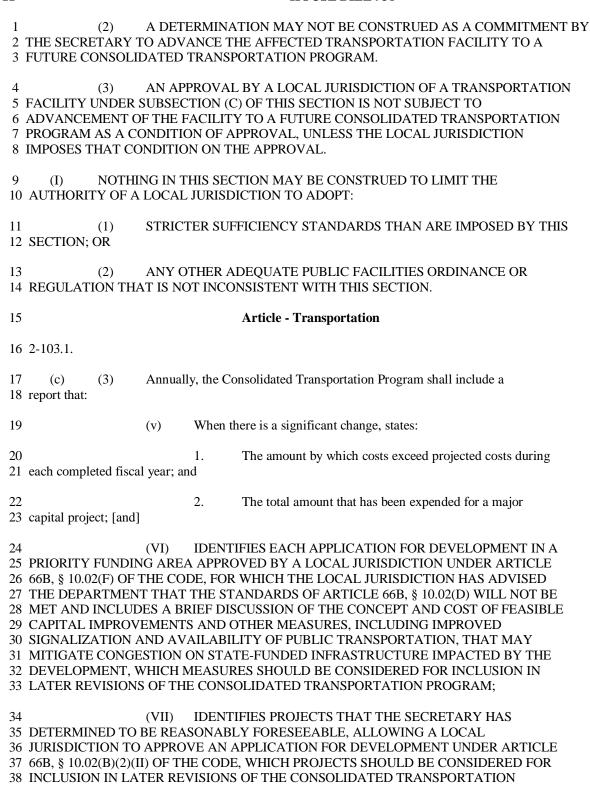
3	2 educational and cultural facilities,	librari	May include parks and recreation areas, schools and other ies, churches, hospitals, social welfare and ins, police stations, jails, or other public office
5 6	5 (v) If of resources plan element that:	curren	t geological information is available, a mineral
	8 undeveloped state until the land ca	ın be u	Identifies undeveloped land that should be kept in its used to provide or assist in providing a and in § 15-801(i) of the Environment Article;
10 11	0 2. 1 that are consistent with the county		Identifies appropriate post-excavation uses for the land d planning process;
12 13	2 3. 3 regulations:		Incorporates land use policies and recommendations for
14 15	4 A. 5 uses; and		To balance mineral resource extraction with other land
16 17	6 B. 7 mineral resources extraction by ot		To the extent feasible, to prevent the preemption of ses; and
			Has been reviewed by the Department of the Environment is consistent with the programs and goals of
			ent which shall contain the planning commission's regulations to implement the plan and which
			Streamlined review of applications for development, in plat review within the areas designated for
27 28	7 2. 8 innovative and cost-saving site de		The use of flexible development regulations to promote and protect the environment; and
29 30	9 3. 0 the plan through the use of innova		Economic development in areas designated for growth in echniques;
31 32	1 (vii) Re 2 designation of areas within the co		nendations for the determination, identification, and hat are of critical State concern; and
	` /		ive area element that contains goals, objectives, ned to protect sensitive areas from the

1 (5) (I) EXCEPT FOR SPECIFIC EXCEPTIONS EXPLICITLY APPROVED BY 2 THE LOCAL LEGISLATIVE BODY, THE DEMANDS PROJECTED BY THE LAND USE 3 ELEMENT ON TRANSPORTATION INFRASTRUCTURE AND ON PUBLICLY FUNDED 4 COMMUNITY FACILITIES SHALL BE: 5 FULLY WITHIN THE CAPACITY ALLOWED BY THE 1. 6 TRANSPORTATION INFRASTRUCTURE INCLUDED IN PARAGRAPH (4)(III) OF THIS 7 SUBSECTION AND BY THE COMMUNITY FACILITIES INCLUDED IN PARAGRAPH (4)(IV) 8 OF THIS SUBSECTION; AND PLANNED WITH DUE REGARD TO THE CAPACITY OF 10 EXISTING AND PLANNED TRANSPORTATION INFRASTRUCTURE IN NEIGHBORING 11 COUNTIES. 12 [(i)](II)The transportation element may include all types of 13 highways and streets, bicycle ways, sidewalks, railways, waterways, airways, 14 routings for mass transit, and terminals for people, goods, and vehicles related to 15 highways, airways, waterways, and railways. 16 [(ii)] The mineral resources plan element shall be incorporated (III)17 in: 18 1. Any new plan adopted after July 1, 1986 for all or any part 19 of a local jurisdiction; and 2. Any amendment or addition that is adopted after July 1, 21 1986 to a plan that was in effect on July 1, 1985. 22 10.02. THE PROVISIONS OF THIS SECTION APPLY TO AN IMPROVEMENT TO 23 (A) (1) 24 LAND OR A CHANGE TO AN IMPROVEMENT THAT WOULD GENERATE MORE THAN 50 25 ADDITIONAL ONE-WAY VEHICLE TRIPS PER DAY. A DEVELOPMENT PROJECT MAY NOT BE DIVIDED INTO SEGMENTED 26 27 APPLICATIONS THAT INDIVIDUALLY WOULD: GENERATE FEWER VEHICLE TRIPS PER DAY THAN PROVIDED (I) 29 UNDER PARAGRAPH (1) OF THIS SUBSECTION; OR 30 OTHERWISE HAVE THE EFFECT OF PRECLUDING A (II)31 COMPREHENSIVE EVALUATION OF THE ENTIRE PROJECT. IN THIS SECTION. LEVELS OF SERVICE ARE THOSE PROVIDED IN THE 32 33 "HIGHWAY CAPACITY MANUAL", SPECIAL REPORT 209 OF THE TRANSPORTATION 34 RESEARCH BOARD OF THE NATIONAL ACADEMY OF SCIENCES, AS AMENDED. 35 (C) A LOCAL JURISDICTION MAY ONLY APPROVE AN APPLICATION FOR 36 DEVELOPMENT IF TRANSPORTATION FACILITIES SUFFICIENT TO SUPPORT THE

37 TRANSPORTATION DEMANDS FOR STATE-FUNDED TRANSPORTATION

1 INFRASTRUCTURE THAT ARE PROJECTED TO OCCUR IN THAT OR ANY OTHER 2 COUNTY BECAUSE OF THE PROPOSED DEVELOPMENT: 3 (1) EXIST; OR ARE CONSISTENT WITH THE TRANSPORTATION ELEMENT 5 DEVELOPED AND APPROVED UNDER § 1.03(A)(1)(II) OR § 3.05(A)(1)(II) OF THIS ARTICLE, 6 AS APPROPRIATE, AND ARE: 7 (I) LISTED IN: 8 THE HIGHWAY CONSTRUCTION PROGRAM PREPARED 1. 9 UNDER § 8-613 OF THE TRANSPORTATION ARTICLE FOR EACH AFFECTED COUNTY: OR THE CONSOLIDATED TRANSPORTATION PROGRAM UNDER 11 § 2-103.1 OF THE TRANSPORTATION ARTICLE; OR 12 FOR DEVELOPMENT PROPOSED TO OCCUR AT LEAST 6 YEARS IN 13 THE FUTURE. DETERMINED BY THE SECRETARY OF TRANSPORTATION TO BE 14 REASONABLY FORESEEABLE TO BE IN PLACE AND CONSISTENT WITH THE 15 MARYLAND TRANSPORTATION PLAN UNDER § 2-103.1 OF THE TRANSPORTATION 16 ARTICLE. 17 FOR PURPOSES OF PROJECTION UNDER SUBSECTION (C) OF THIS (D) 18 SECTION, A PROJECTION SHALL INCLUDE ANY PORTION OF STATE-FUNDED 19 INFRASTRUCTURE THAT, IN CONSIDERATION OF THE SIZE, DISTANCE FROM 20 TRANSPORTATION FACILITIES, AND OTHER RELEVANT ATTRIBUTES OF THE 21 PROPOSED DEVELOPMENT, MAY REASONABLY BE EXPECTED TO BE AFFECTED BY 22 THE PROPOSED DEVELOPMENT AND FOR WHICH THE CAPACITY OF THAT 23 INFRASTRUCTURE MAY NOT BE SUFFICIENT TO MEET THE DEMANDS CREATED BY 24 THE DEVELOPMENT. EXCEPT AS PROVIDED IN SUBSECTIONS (F) AND (G) OF THIS SECTION, 25 26 FOR PURPOSES OF THIS SECTION, A TRANSPORTATION FACILITY THAT IS A ROAD OR 27 HIGHWAY IS SUFFICIENT IF IT IS PROJECTED TO: 28 (I) OPERATE FOR THE NEXT 10 YEARS AT A LEVEL OF SERVICE OF 29 D OR BETTER AT ALL HOURS; OR MEET AN ALTERNATIVE STANDARD THAT THE DEPARTMENT OF (II)31 TRANSPORTATION DETERMINES SHALL PROVIDE THE SAME OR LESSER LEVEL OF 32 CONGESTION. A PROJECTION UNDER THIS SUBSECTION SHALL FULLY 33 34 INCORPORATE PROJECTIONS OF: 35 (I) **DEMAND TO BE:** 

- 1 DIVERTED TO OTHER TRANSPORTATION MODES
- 2 THROUGH INCREASING THE LEVEL AND AVAILABILITY OF PUBLIC
- 3 TRANSPORTATION; OR
- 4 2. REDUCED BY DEMAND REDUCTION MEASURES; AND
- 5 (II) CAPACITY TO BE INCREASED BY IMPROVED SIGNALIZATION 6 AND OTHER MEASURES.
- 7 (F) NOTWITHSTANDING SUBSECTIONS (C) AND (E) OF THIS SECTION. A LOCAL
- 8 JURISDICTION MAY APPROVE A PROPOSED DEVELOPMENT IF THE DEMANDS
- 9 CREATED BY THE PROPOSED DEVELOPMENT ARE PROJECTED TO RESULT IN NOT
- 10 MORE THAN A MINIMAL FURTHER DEGRADATION OF OPERATION OF STATE-FUNDED
- 11 INFRASTRUCTURE.
- 12 (G) (1) THIS SUBSECTION APPLIES TO PROPOSED DEVELOPMENT LOCATED
- 13 IN A PRIORITY FUNDING AREA UNDER TITLE 5, SUBTITLE 7B OF THE STATE FINANCE
- 14 AND PROCUREMENT ARTICLE.
- 15 (2) A LOCAL JURISDICTION MAY ADOPT A LOWER SUFFICIENCY
- 16 STANDARD THAN THE STANDARD UNDER SUBSECTION (E) OF THIS SECTION, IF THE
- 17 LOCAL LEGISLATIVE BODY FINDS THAT THE LOWER STANDARD IS IN THE OVERALL
- 18 PUBLIC INTEREST.
- 19 (3) NOTWITHSTANDING SUBSECTIONS (C) AND (E) OF THIS SECTION, A
- 20 LOCAL JURISDICTION THAT HAS NOT ADOPTED A LOWER SUFFICIENCY STANDARD
- 21 UNDER PARAGRAPH (2) OF THIS SUBSECTION MAY APPROVE AN INDIVIDUAL
- 22 APPLICATION FOR DEVELOPMENT THAT FAILS TO COMPLY WITH THE STANDARD
- 23 UNDER SUBSECTION (C) OF THIS SECTION, IF THE LOCAL LEGISLATIVE BODY FINDS
- 24 THAT THE DEVELOPMENT IS IN THE OVERALL PUBLIC INTEREST.
- 25 (4) THE OVERALL PUBLIC INTEREST UNDER THIS SUBSECTION MAY
- 26 INCLUDE MITIGATION OF REGIONAL TRANSPORTATION CONGESTION BY LOCATING
- 27 APPROPRIATE DEVELOPMENT NEAR MASS TRANSIT OR RAIL FACILITIES.
- 28 (5) EACH APPROVAL OF A STANDARD OR OF A PROPOSED DEVELOPMENT
- 29 UNDER THIS SUBSECTION SHALL INCORPORATE REASONABLE MEASURES TO
- 30 MINIMIZE AND MITIGATE CONGESTION IMPACTS DUE TO DEVELOPMENT.
- 31 (6) THE LOCAL JURISDICTION SHALL REPORT TO THE SECRETARY OF
- 32 TRANSPORTATION ANY APPROVAL OF A STANDARD OR OF A PROPOSED
- 33 DEVELOPMENT GRANTED UNDER THIS SUBSECTION THAT DOES NOT COMPLY WITH
- 34 THE STANDARD UNDER SUBSECTION (E) OF THIS SECTION.
- 35 (H) (1) THE SECRETARY OF TRANSPORTATION SHALL INCLUDE THE
- 36 DETERMINATIONS MADE UNDER SUBSECTION (C)(2)(II) OF THIS SECTION IN THE
- 37 REPORT ON THE CONSOLIDATED TRANSPORTATION PROGRAM UNDER §
- 38 2-103.1(C)(3)(VI) OF THE TRANSPORTATION ARTICLE.



- 1 PROGRAM, BUT ARE NOT CONSIDERED COMMITTED FOR INCLUSION ON ACCOUNT OF
- 2 THE SECRETARY'S DETERMINATION; AND
- 3 [(vi)] (VIII) Includes any other information that the Secretary
- 4 believes would be useful to the members of the General Assembly or other recipients
- 5 of the Consolidated Transportation Program.
- 6 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be
- 7 construed to apply only prospectively and may not be applied or interpreted to have
- 8 any effect on or application to any local comprehensive plan, master plan, sector plan,
- 9 or implementing ordinance or policy, or to any State development policy, the
- 10 development, implementation, enactment, or amendment of which begins before the
- 11 effective date of this Act.
- 12 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 13 October 1, 2002.